

# 2023 ANNUAL ACTION PLAN

**Community Development Block Grant** 

**HOME Investment Partnerships** 

**Emergency Solutions Grant** 

FY 2023 CDBG - \$2,569,377 FY 2023 HOME - \$1,111,745 FY 2023 ESG - \$198,628

Edwin J. Day, County Executive

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# **Executive Summary**

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

As a recipient of Federal Entitlement funds, Rockland County has submitted the Consolidated Plan to the U.S. Department of Housing and Urban Development (HUD) for the 2020-2024 program years. This plan described the County's priorities and multi-year goals. Annual Action Plans provide concise summaries of the actions, activities and Federal and non-federal resources that will be used each year to address the priority needs and goals identified in the Consolidated Plan. Rockland County receives Community Development Block Grant (CDBG) HOME Investment Partnership (HOME) and Emergency Solutions Grants (ESG) entitlement funds from HUD. For the 2023 Program Year, the County of Rockland will be receiving \$2,569,377 for CDBG, \$1,111,745 for HOME and \$198,628 for ESG. The County also anticipates receiving HOPWA funding through the Consortium with the City of New York. The county has been advised by the City of New York that for the period April 1, 2023 through March 31, 2024, the amount of \$193,914 will be received in HOPWA funds.

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

All objectives are outlined in the 2020-2024 Consolidated Plan submitted to HUD. A copy of the Plan is available through the Office of Community Development or online at http://rockland.gov.com/departments/community-development/reports. Also located in the office and online in the same location is the 2015-2019 Analysis of Impediments to Fair Housing Choice. The 2020-2024 Consolidated Plan identified the following priority needs: 1. Affordable housing for low-and moderate-income households (LMI); 2. Accessible and Supportive Housing; 3. Employment Training and Financial Education Programs; 4. Housing and Services for Persons with HIV/Aids; and Housing and Services for the Homeless. The projects listed on AP-35 identifies funding for projects that address Rockland County's most critical needs.

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The County continues to assist families, communities and public service organizations utilize entitlement funds from HUD as per the 2020-2024 Consolidated Plan. Affordable Housing is continuing at a slow pace. Unfortunately, the Covid-19 Pandemic caused a standstill. The county conducted a county-wide, comprehensive Community and Affordable Housing Needs Assessment. This extensive project analyzed HUD-provided maps and data, local data to identify problems, reveal barriers, strengths, and solutions. The Assessment is in the final stages and preliminary information has been provided to our office for review. The County has also held an Affordable Housing Forum on April 21, 2023 where there were sessions on Supportive, and Green and Climate Friendly Housing, Barriers, Local Solutions, Creative Solutions, Best Practices, Public, Private and Non Profit Partnerships. This Forum was attended by over 200 participants and is paving the way for future forums and meetings to discuss and work on the information learned over the course of the Forum. The County also intends to issue an RFP for an updated Analysis of Impediments to Fair Housing, to better identify the factors that are contributing to segregation, preventing integration or the preservation of integrated neighborhoods, producing racially or ethnically concentrated areas of poverty, preventing equal access to opportunity, and inhibiting a fair housing environment. Unfortunately, public perception of affordable housing is not helpful. The County is working on plans to change this perception and hopes this will assist in furthering the ability to build. We have met with Consortium members to discuss ways in which to change perception and have met with at least a dozen developers to discuss affordable housing. Public Facility Improvements enable consortium municipalities to make improvements to sidewalks, streets, drainage, and public spaces that would not have otherwise been completed without CDBG funds. The County of Rockland puts aside up to 15% of the CDBG grant to specifically fund public services. These funds have been utilized to create, improve and expand services mostly within low-income neighborhoods in Rockland County.

#### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The County will hold at least one public hearing on the Action Plan during its development. The County published official notice of its public hearings in the County's newspaper of record. The Action Plan is available for at least thirty (30) days for written public comment. The Citizen Advisory Committees of each Town and Village who apply for funds meet to discuss the needs of the municipality and recommendations for use of CDBG funds. The CACs consist of members of each community as per HUD guidelines. The meeting minutes are required by the County to be submitted to the CD office. The Citizen Participation Plan for the County of Rockland is published within the 2020-2024 Consolidated Plan and is available in the Office of Community Development and/or online at http://rockland.gov.com/departments/community-development/reports.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

A public hearing was held on July 19 2023, to review the FY2023 Action Plan to be submitted to HUD. Notice for this hearing was published on the Rockland County website, Community Development Page and in the local newspaper. The notice also includes information for written public comment to be sent to the CD office by mail or email. Public hearings were held in Consortium Municipalities that applied for funding. Public comments from the public hearings held by the Consortium Towns and Villages, the County's public hearing and the comment period will be included in the Action Plan. Copies of Resolutions from each municipality applying for funds are attached to applications as part of program requirements.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

All comments received will be accepted and considered in the development of the Action Plan. A final summary of public comments will be included in the 2023 Annual Action Plan. There were no comments made at the public hearing held on July 19, 2023. There were also no written comments received through the comment period from June 20, 2023 through July 21, 2023.

#### 7. Summary

The overall goal of Rockland County's proposed 2023 Annual Action Plan is to target the available resources to meet needs as identified in the 2020-2024 Consolidated Plan to revitalize neighborhoods and improve the quality of life for Rockland County residents. This is accomplished by funding projects that provide public services, affordable housing, the support of special needs populations and the homeless, revitalization of neighborhoods and the expansion of economic development activities.

### PR-05 Lead & Responsible Agencies – 91.200(b)

#### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	ROCKLAND COUNTY	Office of Community Development
HOPWA Administrator	ROCKLAND COUNTY	Office of Community Development
HOME Administrator	ROCKLAND COUNTY	Office of Community Development
ESG Administrator	ROCKLAND COUNTY	Office of Community Development

Table 1 – Responsible Agencies

Narrative (optional)

**Consolidated Plan Public Contact Information** 

### AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

Rockland County coordinated with a diverse range of public and private entities that provide housing, health, and social services to County residents to inform the Consolidated Plan needs assessment and strategic plan. Consultation included presentations and discussions with the general public and area stakeholder agencies and non-profit organizations, public hearings, online surveys, and direct solicitation/outreach.

# Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The Rockland County Office of Community Development held public meetings on June 2 and June 3, 2021, with public, private and non-profit organizations, whose missions focus on providing affordable housing and human services to low and moderate-income persons, as well as the general public to solicit feedback in identifying refining priorities and strategies for the 2020-2024 Consolidated Plan. The County, in coordination with its consultant, facilitated the meetings with small groups of stakeholders, including the County housing, community development, and Continuum of Care providers. The meetings focused on the Housing and Homeless Needs Assessment and Strategic Plan. Activities were identified which the County could undertake to enhance coordination among public and assisted housing providers, including private, governmental health, mental health, and service agencies. The meetings also examined the barriers to obtaining and creating affordable rental and ownership housing in the County. Methods and strategies were identified to mitigate or eliminate these barriers.

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Rockland County Office of Community Development works with the lead agency for the Rockland County Continuum of Care (CoC), which is the Rockland County Department of Social Services. The CoC Executive Committee, the primary decision-making group, meets monthly to coordinate all subcommittees, set project priorities, and oversee the application review and approval process for funding. The CoC also has a Planning Committee, Writing Committee, Resource Committee, and HMIS Committee. The CoC is responsible for conducting needs assessments, exploring gaps in services, reviewing proposals for new programs, preparing all final CoC submissions to HUD, establishing a county-wide directory of services, and providing technical support.

Rockland County CoC reaches out to community groups, as well as government agencies to describe programs and services that are available to homeless households. Special emphasis is placed upon

assisting homeless families with children. First and foremost, the Department of Social Services immediately places homeless families with children in a County operated shelter or with various community groups and religious institutions that provide temporary shelter and food during the winter months.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The CoC Executive Committee, the primary decision-making group, meets monthly to coordinate all subcommittees and determine the allocation of ESG funds. The Rockland County Office of Community Development has a staff member as part of the Executive Committee and attends the meetings.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities



Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Village of Nyack Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to share data on Section 8 units administered, length of waiting lists and needs of housing tenants.
2	Agency/Group/Organization	Spring Valley Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to share data on public housing units administered, length of waiting lists and needs of housing tenants.
3	Agency/Group/Organization	Town of Ramapo Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to share data on Section 8 units administered, length of waiting lists and needs of housing tenants.
4	Agency/Group/Organization	VILLAGE OF NEW SQUARE
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to share data on Section 8 units administered, length of waiting lists and needs of housing tenants.
5	Agency/Group/Organization	Village of Spring Valley
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to share data on Section 8 units administered, length of waiting lists and needs of housing tenants.

6	Agency/Group/Organization	Together Our Unity Can Heal!, Inc.
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Interviewed to obtain information about the County's population and families with HIV/AIDS, including general characteristics and needs.
7	Agency/Group/Organization	Hudson Valley Community Services, Inc
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Interviewed to obtain information about the County's population and families with HIV/AIDS, including general characteristics and needs.
8	Agency/Group/Organization	Rockland County Department of Social Services
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Health Services-Education Services-Employment Services - Victims Other government - County

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	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted.	Contacted to share data on Section 8 units administered,
	What are the anticipated outcomes of the consultation or areas for	length of waiting lists and needs of housing tenants.
	improved coordination?	
9	Agency/Group/Organization	Village of Kaser
	Agency/Group/Organization Type	Housing
		РНА
		Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted.	Contacted to share data on public housing units
	What are the anticipated outcomes of the consultation or areas for	administered, length of waiting lists and needs of housing
	improved coordination?	tenants.

10	Agency/Group/Organization	Mid-Hudson Regional Economic Development Council
	Agency/Group/Organization Type	Services-Employment Other government - Local Business Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted and interviewed to share data and obtain information on economic development activity and workforce development trends/needs.
11	Agency/Group/Organization	Rockland Economic Development Corporation
	Agency/Group/Organization Type	Other government - Local Business Leaders
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to obtain information on economic development activity and workforce development trends/needs.
12	Agency/Group/Organization	Rockland County Department of Economic Development, Tourism & Film
	Agency/Group/Organization Type	Other government - Local Business Leaders
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted to obtain information on economic development activity and workforce development trends/needs.
13	Agency/Group/Organization	SISTERS OF CHARTITY
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-homeless Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in Housing and Homeless Needs & Impediments to Fair Housing Choice Stakeholder Questionnaire.
14	Agency/Group/Organization	Village of Nyack
	Agency/Group/Organization Type	Housing PHA Services - Housing Other government - Local

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	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted.	Participated in Housing and Homeless Needs &
	What are the anticipated outcomes of the consultation or areas for	Impediments to Fair Housing Choice Stakeholder
	improved coordination?	Questionnaire.
15	Agency/Group/Organization	Town of Haverstraw
	Agency/Group/Organization Type	Housing
		PHA
		Services - Housing
		Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Market Analysis

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in Housing and Homeless Needs & Impediments to Fair Housing Choice Stakeholder Questionnaire.
16	Agency/Group/Organization	Helping Hands of Rockland
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in Housing and Homeless Needs & Impediments to Fair Housing Choice Stakeholder Questionnaire.
17	Agency/Group/Organization	CENTER FOR SAFETY AND CHANGE
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services - Victims
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in Housing and Homeless Needs & Impediments to Fair Housing Choice Stakeholder Questionnaire.

18	Agency/Group/Organization	Rockland Recovery Homes
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted.	Participated in Housing and Homeless Needs &
	What are the anticipated outcomes of the consultation or areas for	Impediments to Fair Housing Choice Stakeholder
	improved coordination?	Questionnaire.
19	Agency/Group/Organization	Rockland County Pride Center
	Agency/Group/Organization Type	Services - Housing
		Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Non-Homeless Special Needs
		Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted.	Participated in Housing and Homeless Needs &
	What are the anticipated outcomes of the consultation or areas for	Impediments to Fair Housing Choice Stakeholder
	improved coordination?	Questionnaire.
20	Agency/Group/Organization	Centro De Amigos
	Agency/Group/Organization Type	Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Non-Homeless Special Needs
		Market Analysis

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in a public meeting for stakeholders and the general public.
21	Agency/Group/Organization	Bridges
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in a public meeting for stakeholders and the general public.
22	Agency/Group/Organization	Hamaspik of Rockland County
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in a public meeting for stakeholders and the general public.
23	Agency/Group/Organization	Vincent's Village
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in a public meeting for stakeholders and the general public.
24	Agency/Group/Organization	L'Dor Assisted Living Facility
	Agency/Group/Organization Type	Housing Services-Elderly Persons Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Participated in a public meeting for stakeholders and the general public.

#### Identify any Agency Types not consulted and provide rationale for not consulting

The County reached out to a wide range of agencies and not-for-profits as part of its Consultation for the Needs Assessment, Housing Market Analysis, and Strategic Plan development process.

#### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
		Rockland County Department of Social Services is the lead agency in the Rockland County Continuum of Care in its efforts to address homelessness and priority needs of homeless
Continuum of Care	Rockland County Department of Social Services	individuals and families, including sub-populations. The CoC addresses the housing and supportive service needs in each stage of the process to help homeless persons make the transition to permanent housing and independent living. Rockland County will continue to support the CoC strategy to meet the needs of the homeless persons and those at risk of becoming homeless by providing entitlement funding for programs that emphasize support services to the homeless, in an effort to move the homeless toward self-sufficiency.

Table 3 – Other local / regional / federal planning efforts

#### Narrative (optional)

All 18 municipalities included in the Rockland County consortium area were invited to participate in all stakeholder meetings and public outreach efforts as part of the 2020-2024 Consolidated Plan process. Copies of the stakeholder questionnaire and the public needs assessment survey were also sent to representatives of all 18 municipalities.

Additionally, County departments that coordinate with the Office of Community Development on the implementation of the Consolidated Plan were consulted as part of the process, including the Department of Social Services and Department of Mental Health.

In implementing the 2020-2024 Consolidated Plan, each consortium member community will be responsible for its own public hearings and group meetings, a public information program, and responding to citizen proposals for their respective communities. The Office of Community Development will coordinate the aggregation of all funding requests and preparation of the annual action plan for all consortium member communities.

### AP-12 Participation – 91.105, 91.200(c)

# **1.** Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Rockland County has made extensive efforts to consult with other public and private entities that provide assisted housing, health services and social services in the development of the 2020-2024 Consolidated Plan and the 2021 Action Plan. Public Meetings were held in the Office of Community Development and any Consortium Member that applied for funding has held a hearing. Consortium Municipalities held Public Meetings to discuss the 2023 Plan as well as activating their Citizen Advisory Committees and holding 2 workshops. Each consortium municipality was advised to contact the not-for-profit agencies within their community in order to include them in the CDBG Process and inform them of the funding opportunity. Including as many different types of constituents of Rockland County assists the County in meeting the goals of the Consolidated and Action Plans.

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted	URL (If applicable)
					and reasons	
			Consolidated/Action			
		Non-	Plan Team -			
		targeted/broad	Urbanomics, BFJ	No commonte	No commonte rejected	
1	Public Meeting	community	Planning, and Asst.	No comments	No comments rejected	
			Director of CD	received	as none were received.	
		Service Providers	attended. No other			
			participants			

#### **Citizen Participation Outreach**

2	Public Meeting	Non- targeted/broad community Service Providers	Consolidated/Action Plan Team - Urbanomics, BFJ Planning, and Asst. Director of CD attended.	How do we collaborate in the housing needs conversation; Concern of not enough affordable housing for young adults; What is the best place to connect people with services; Not enough Section 8 and do we contact our State Legislators or Senator Schumer for more; concern about housing needs for the County's aging populations; concern for services for Orthodox Jewish Community which has special needs, i.e. kosher diet; no options of where to put people with mental	All comments were accepted, and an appendix was put on the 2020-2024 Consolidated Plan showing the conversation and suggestions. The meetings for the 2020- 2024 CP and the 2021 AP were held together due to extension for COVID-19.	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	
				illness; housing		
				providers need to		
				support kosher		
				options and		
				cultural aspects.		
			Each Consortium			
		Non-	Town and Village			
		targeted/broad	conducted a Public	No Public comment		
3	Public Meeting	community	Hearing on the	was received at	n/a	
			proposed projects to	these meetings.		
		Service Providers	be submitted for the			
			2021 CDBG funding			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Public Meeting	Non- targeted/broad community	A public hearing was held on the 2021 Annual Action Plan on Tuesday July 20, 2021. The meeting was opened at 5:00 p.m. and was attended by 3 members of the Office of CD. No one attended the meeting. The meeting was closed by Maria Frank at 5:45 p.m. The written public comment period was open until August 15, 2021, to be sent to the CD Program Coordinator. There were no written public comments sent in, nor were there any phone calls or questions.	No comments received at hearing or during written comment period.	n/a.	

5	Public Meeting	Non- targeted/broad community	A general meeting was held on June 14, 2022, of the Continuum of Care for Rockland County. At this meeting, the Director of Community Development discussed our funding streams and guidelines of the program. She also discussed that the County has received ESG funds for the first time in several years and requested applications and ideas how to use these funds. The Director had previously sent out invitations to submit applications to all of the CoC members. This was done by email.	The CoC members were interested in applying for the ESG funds available and were also happy with the information they received on all RCOCD's programs for their constituents.		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
6	Public Hearing	Non- targeted/broad community	The Rockland County Office of Community Development held its public hearing on the 2022 Annual Action Plan on June 30, 2022. It was attended by the Director, Assistant Director, and CD Program Coordinator to answer any questions or comments.	No comments were received	and reasons	

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	
			The Rockland County			
			Office of Community			
			Development posted			
			its draft Action Plan			
			on its website for a			
		Nex	second public			
_		Non-	comment period	No comments were		
7	Newspaper Ad	targeted/broad community	from September 15 -	received.	N/a	
			October 17, 2022.			
			Interested parties			
			were directed to			
			email RCOCD with			
			any comments on the			
			draft Action Plan.			

8	Public Meeting	Non- targeted/broad community Service Providers	A general meeting was held on June 13, 2023, of the Continuum of Care for Rockland County. At this meeting, the Director of Community Development discussed our funding streams and guidelines of the program. She also discussed ESG funds in 2023 and how we are incorporating into the 2023 action plan using program components such as Street outreach, emergency shelter, homelessness prevention, rapid rehousing, HMIS, and administrative activities. She requested any comments at the meetings and also	The CoC members were interested what the funds were going to be used for in 2023 and in applying for any HOME or ESG funds available and were also pleased with information received on all RCOCD's programs for their constituents.	n/a	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted	URL (If applicable)
					and reasons	
			encouraged emails to			
			follow-up on			
			discussions at this			
			meeting.			

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			The Rockland County			
			Office of Community			
			Development posted			
			its draft Action Plan			
			on its website for a			
			public comment			
			period from June 20,			
			2023 through July 21,			
			2023. Interested			
			parties were directed			
			to email RCOCD with			
			any comments on the			
			draft 2023 Action			
		Non-	Plan. Notice was	No Comments were		
9	Public Meeting	targeted/broad	published in Journal	received.	n/a	
		community	News to invite all	Tecelved.		
			interested parties to			
			review and comment			
			on the draft plan. A			
			public hearing was			
			held on July 20, 2023.			
			This hearing was held			
			in person at the			
			RCOCD Office as well			
			as virtually for all			
			interested parties to			
			attend. It was			
			attended by the			
			Director of			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted	URL (If applicable)
					and reasons	
			Community			
			Development,			
			Assistant Director			
			and CD Program			
			Coordinator to			
			answer any questions			
			or comments.			

Table 4 – Citizen Participation Outreach

# **Expected Resources**

## AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The County of Rockland submitted to the United States Department of Housing and Urban Development (HUD) a five-year consolidated plan for the years 2020-2024. The County is required to submit its Action Plan and Certifications as part of the five-year Consolidated Plan process. The County has received notification of FY 2023 funding of \$2,569,377 for the Community Development Block Grant (CDBG) program; \$1,111,745 for the HOME Investment Partnership program and \$198,628 for the Emergency Solutions Grant. The projects that are listed are projections of funding and are subject to change based on the final grant from HUD.

The Rockland County Office of Community Development has historically required all potential applicants to attend a workshop. The RCOCD held mandatory virtual pre-application workshops on March 1 (municipalities) and March 2 (not-for-profits), 2023. The RCOCD staff made themselves available to any interested party during business hours when requested in order to allow for any questions or training needed to apply for the program. Through this process, not-for-profit agencies located in the County and Rockland County Towns/Villages were represented. The workshops included extensive training on each of the Entitlement programs and included reach-out on community needs.

The County of Rockland received 25 applications for Entitlement funding requests for a total of \$4,203,662 in the FY2023 process.

Through the selection process, the Office of Community Development scored each project using enhanced scoring criteria that considered past performance and which prioritized applications that maximized the number of low- and moderate-income individuals served by CDBG dollars. Additional weight was given to applications that completed the citizen's participation process following the Citizen's Participation Plan. The Consortium's CDBG Advisory committee provided its feedback to RCOCD on June 14, 2023.

#### **Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expe	cted Amou	nt Available Ye	ear 1	Expected	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,569,377	0	0	2,569,377	2,569,377	Funds to support improvements in Low to Moderate Income (LMI) areas.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,111,745	0	0	1,111,745	111,745	Funds will be used to assist households at or below 30% and up to 60% AMI for rental housing; and at or below 80% AMI for homeownership opportunities.

Program	Source	Uses of Funds	Expe	cted Amou	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	public -	Conversion and						ESG funds will be used for the
	federal	rehab for						following program components,
		transitional						street outreach, homeless
		housing						prevention, rapid re-housing
		Financial						assistance, HMIS and 7.5% for
		Assistance						administrative activities
		Overnight shelter					*	
		Rapid re-housing						
		(rental assistance)						
		Rental Assistance						
		Services						
		Transitional						
		housing	198,628	0	0	198,628	198,628	

Table 5 - Expected Resources – Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Several of the County's sub-grantees have been very successful in leveraging funds from other federal, state, private, and public funds. Through the HOME Program, Rockland Housing Action Coalition, Joseph's Home, and the Legal Aid Society matched nearly every dollar on a dollar for dollar basis from state sources and private funds. The County also funds projects that are funded through the New York State Homes and Community Renewal's Low Income Housing Tax Credit program. These projects, through the efforts of the Office of Community Development, typically receive a Payment in Lieu of Taxes (PILOT) and the tax benefits contribute towards the match. The County also utilizes the appraised value of the land as a HOME match, when it qualifies. Sisters of Charity Housing Development Corporation was awarded HOME funds for the necessary rehabilition of Seton Village (a senior affordable housing community). They are investing sufficient other funding sources to provide a 100% match to HOME funds. We are in development stages to fund Westhab with 2023 and prior year HOME funds to construct a 100% affordable at 60% AMI and below rental development in the Village of Haverstraw, consisting of between 40 and 80 units.

The Center for Safety and Change and the Legal Aid Society have also matched dollar for dollar, funds used for the operational expenses at the battered women's shelter, funded by ESG from the State of New York Criminal Justice division, private donations, and through their annual support from the County of Rockland budget.

Many communities also leverage funds from New York State for their improvement projects.

The County of Rockland is currently working with all its depositories for further future leveraging capabilities, and since the County of Rockland became its own Metropolitan Statistical Area, banks now have to reexamine their participation within Rockland.



# If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The County continues to evaluate municipally owned land and in rem tax foreclosure properties to address identified needs.

#### Discussion

Not Applicable



# Annual Goals and Objectives

## **AP-20 Annual Goals and Objectives**

#### **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
1	Affordable	2020	2024	Affordable	Village of	Affordable Housing	CDBG:	Rental units rehabilitated: 11
	Housing			Housing	Haverstraw	for LMI Households	\$120,000	Household Housing Unit
				Public Housing	Town of		HOME:	Homeowner Housing Added: 2
				Homeless	Ramapo		\$786,564	Household Housing Unit
				Non-Homeless	Village of			Tenant-based rental assistance
				Special Needs	Kaser			/ Rapid Rehousing: 30
					Village of			Households Assisted
					Spring Valley			
					Village of			
					Nyack			
					CD Target			
					Area			

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
2	Neighborhood	2020	2024	Non-Housing	Village of	Public Facilities &	CDBG:	Public Facility or Infrastructure
	Revitalization			Community	Haverstraw	Infrastructure	\$1,240,200	Activities other than
				Development	Town of	Improvements		Low/Moderate Income
					Ramapo			Housing Benefit: 62919
					Village of			Persons Assisted
					Kaser			
					Village of			
					Nyack			
					CD Target			
					Area			
3	Services for Non-	2020	2024	Non-Homeless	Village of	Services for Non-	CDBG:	Public service activities other
	Homeless Special			Special Needs	Haverstraw	Homeless Special	\$191,500	than Low/Moderate Income
	Needs				Town of	Needs Population		Housing Benefit: 1337 Persons
					Ramapo			Assisted
					Village of			
					Kaser			
					Village of			
					Spring Valley			
					Village of			
					Nyack			
					CD Target			
					Area			

Sort Order	Goal Name	Start Year	End Year	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
4	Economic	2020	2024	Non-Housing	Area Village of	Employment	CDBG:	Public service activities other
4		2020	2024	-	-			
	Development			Community	Haverstraw	Training & Financial	\$25,000	than Low/Moderate Income
				Development	Town of	Education		Housing Benefit: 56 Persons
					Ramapo			Assisted
					Village of			
					Kaser			
					Village of			
					Spring Valley			
					Village of			
					Nyack			
					CD Target			
					Area			
5	Homeless	2020	2024	Homeless	Village of	Housing & Services	CDBG:	Public service activities for
	Assistance and				Haverstraw	for Homeless	\$75,000	Low/Moderate Income
	Prevention				Town of			Housing Benefit: 90
					Ramapo			Households Assisted
					Village of			
					Kaser			
					Village of			
					Spring Valley			
					Village of			
					Nyack			
					-			
					CD Target			
					Area			

Table 6 – Goals Summary

## **Goal Descriptions**

1	Goal Name	Affordable Housing
	Goal Description	The County of Rockland will continue to preserve, upgrade and develop new dwelling units to assist extremely low-, low- and moderate-income households (0-80% AMI) with emphasis on extremely low- and low-income households (0- 50%). Affordable housing is the highest priority in the Consolidated Plan 2020-2024. The County of Rockland and the Village of Spring Valley entered into a Conciliation Agreement with HUD to develop and/or rehabilitate at least 62 affordable housing units. 4 Units from the Nyack Point Project in Nyack have been accepted by HUD. The units serve persons with incomes less than or equal to 80% of the AMI for Rockland County. 58 affordable units are to be built and rehabilitated in a range of sizes and amenities. 50% of the units must be located in the Village of Spring Valley unless otherwise agreed to by HUD. These units are designated for family occupancy and must be a mix of homeownership and rental units. At least 50% of the total 62 units must be homeownership units. The units shall be affordable to and occupied by households with income at or below 80% and 60% of AMI. All affordable units will be constructed or converted to be accessible to persons with disabilities.
2	Goal Name	Neighborhood Revitalization
	Goal Description	Assist in revitalizing communities through public facility improvements, streetscapes, sidewalks, etc.
3	Goal Name	Services for Non-Homeless Special Needs
	Goal Description	continue to support services for non-homeless special needs populations, with particular focus on seniors and youth
4	Goal Name	Economic Development
	Goal Description	Increase the incomes and future economic prospects of Rockland County's low/moderate income residents through increased private sector employment opportunities

5	Goal Name	Homeless Assistance and Prevention
	Goal	Continue to assist homeless residents by providing housing and suppportive services and to prevent homelessness by
	Description	providing those at risk of homelessness with supportive services. CoC funding received through Department of Social
		Services has enabled supportive housing programs.



## Projects

## AP-35 Projects – 91.220(d) Introduction

HUD requires a consolidated planning process for CDBG, HOME and ESG programs. The Five-Year Consolidated Plan outlines proposed strategies for the expenditures of CDBG, HOME, and ESG for the purpose of providing a suitable living environment through safer, more livable neighborhoods and greater participation of lower-income residents throughout the County of Rockland. The Consolidated Plan also outlines how the expenditure of federal funds will increase housing opportunities; reinvestment in deteriorating neighborhoods; provide decent housing by preserving the existing affordable housing stock; increase the availability of affordable housing; reduce discriminatory barriers; increase the supply of supportive housing for those with special needs; prevent homelessness; and transition homeless persons and families into housing. Furthermore, the Action Plan identifies the strategies to expand economic opportunities through employment opportunities that pay self sufficiency wages; homeownership opportunities; development activities that promote long-term community sustainability; and the empowerment of lower-income persons to achieve self-sufficiency.

ESG funds were allocated in the 2022 Program Year and again in the 2023 Program Year - ESG funds will be used for the 2022, 2023 and 2024 (if 2024 is allocated) to fund projects such as Street Outreach, Emergency Shelter, Homelessness Prevention, Rapid re-housing assistance, HMIS and up to 7.5% of the allocation for administrative activities.

CDBG, HOME and ESG Projects are to be carried out within the Urban County. Consortium municipalities and not-for-profits apply for and receive funds to conduct eligible activities with CDBG, HOME and ESG funds. The following categories have been funded.

#### Projects

#	Project Name
1	ESG23 ROCKLAND
2	Acquisition of Real Property
3	Services for Persons with Disabilities
4	Youth Services
5	Employment Training
6	HOME CHDO
7	Planned Repayments of Section 108 Loans
8	Rental Housing Subsidies
9	General Program Administration
10	Parks & Recreational Facilities

Project Name
Street Improvements
Sidewalks
Senior Services
Legal Services
Construction of Rental Housing

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs



## AP-38 Project Summary

**Project Summary Information** 

1	Project Name	ESG23 ROCKLAND
	Target Area	CD Target Area
	Goals Supported	Homeless Assistance and Prevention
	Needs Addressed	Housing & Services for Homeless
	Funding	ESG: \$198,628
	Description	THE COUNTY OF ROCKLAND PLANS TO USE THE 2023 FEDERAL FISCAL YEAR ALLOCATION OF HESG FUNDS FOR STREET OUTREACH, OPERATE A SHELTER FOR THE HOMELESS, HOMELESSNESS PREVENTION, PROVIDE UTILITY ASSISTANCE AND EMERGENCY RENTAL ASSISTANCE TO PREVENT HOMELESNESS, IMPLEMENT RAPID REHOUSING STRATEGIES, HMIS, AND FOR PROGRAM ADMINISTRATION.
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	ESG targets the homeless population
	Location Description	Countywide
	Planned Activities	Shelter operation, homeless prevention, rapid rehousing, street outreach
2	Project Name	Acquisition of Real Property
	Target Area	CD Target Area
	Goals Supported	Affordable Housing Neighborhood Revitalization
	Needs Addressed	Affordable Housing for LMI Households
	Funding	CDBG: \$120,000
	Description	Acquisition of real property that will be developed for a public purpose.
	Target Date	9/1/2025
	Estimate the number and type of families that will benefit from the proposed activities	2 affordable housing units
	Location Description	Village of Sloatsburg

	Planned Activities	Habitat for Humanity will use grant funds will be used to acquire the American Legion property located at 1 Liberty Rock Road, Sloatsburg NY. The cost of the property, \$120,000, is equal to the amount of back taxes due on the parcel. Once the parcel is acquired, the current building will be taken down, the parcel will be subdivided and Habitat of Rockland will build two (affordable and green) homes with each home being approximately 1,500 square feet in size.
3	Project Name	Services for Persons with Disabilities
	Target Area	CD Target Area
	Goals Supported	Services for Non-Homeless Special Needs
	Needs Addressed	Services for Non-Homeless Special Needs Population
	Funding	CDBG: \$50,000
	Description	Services for the persons with disabilities, regardless of age.
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Countywide
	Planned Activities	Bridges Veterans Transportation Program
		Literacy Solutions NY
4	Project Name	Youth Services
	Target Area	Village of Haverstraw Town of Ramapo Village of Spring Valley Village of Nyack CD Target Area
	Goals Supported	Services for Non-Homeless Special Needs
	Needs Addressed	Services for Non-Homeless Special Needs Population
	Funding	CDBG: \$75,000

	Description	Services for young people aged 13 to 19 that include, for example, recreational services limited to teenagers and teen counseling programs. Also, for counseling programs that target teens but include counseling for the family as well.
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Countywide
	Planned Activities	West Street Child Care Afterschool Program
		Chiku Awali African Dance Program
		Center for Safety and Change Aftercare Program
		Nyack Center Afterschool Program
5	Project Name	Employment Training
	Target Area	Town of Ramapo Village of Spring Valley CD Target Area
	Goals Supported	Economic Development
	Needs Addressed	Employment Training & Financial Education
	Funding	CDBG: \$45,000
	Description	Assistance to increase self-sufficiency, including literacy, independent living skills and job training.
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Town of Ramapo
		Village of Spring Valley
	Planned Activities	Community Outreach Center Workplace Readiness Program
		MADE Workforce Ready

6	Project Name	HOME CHDO
	Target Area	CD Target Area
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable Housing for LMI Households
	Funding	HOME: \$166,761
	Description	HOME CHDO
	Target Date	9/1/2027
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
7	Project Name	Planned Repayments of Section 108 Loans
	Target Area	CD Target Area
	Goals Supported	Economic Development
	Needs Addressed	Public Facilities & Infrastructure Improvements
	Funding	CDBG: \$210,502
	Description	Repayments of principal for Section 108 loan guarantees.
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
8	Project Name	Rental Housing Subsidies
	Target Area	CD Target Area
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable Housing for LMI Households
	Funding	HOME: \$200,000

	Description	Tenant subsidies exclusively for rental payments for more than three months. Security and Homeless Prevention
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Countywide
	Planned Activities	HOME Tenant Based Rental Assistance
9	Project Name	General Program Administration
	Target Area	
	Goals Supported	Affordable Housing Neighborhood Revitalization Services for Non-Homeless Special Needs Economic Development Homeless Assistance and Prevention
	Needs Addressed	Affordable Housing for LMI Households Public Facilities & Infrastructure Improvements Services for Non-Homeless Special Needs Population Employment Training & Financial Education Housing & Services for Homeless
	Funding	CDBG: \$513,875 HOME: \$111,174
	Description	Overall program administration, including (but not limited to) salaries, wages and related costs of grantee staff or others engaged in program management, monitoring and evaluation.
	Target Date	9/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
	Project Name	Parks & Recreational Facilities

10	Target Area	Village of Haverstraw CD Target Area
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Public Facilities & Infrastructure Improvements
	Funding	CDBG: \$250,000
	Description	Development of open space areas or facilities intended primarily for recreational use.
	Target Date	9/1/2025
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Village of Haverstraw
	Planned Activities	Village of Haverstraw Pocket Park
11	Project Name	Street Improvements
	Target Area	CD Target Area
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Public Facilities & Infrastructure Improvements
	Funding	CDBG: \$615,000
	Description	Installation or repair of streets, street drains, storm drains, curbs and gutters, tunnels, bridges, and traffic lights/signs. It may also include improvements that include landscaping, street lighting and/or street signs.
	Target Date	9/1/2025
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Village of Suffern
		Village of West Haverstraw
	Planned Activities	Suffern Ed Fagan Drive Repaving Project
		West Haverstraw Safe Street Community
		Kaser Road Repaving

12	Project Name	Sidewalks					
	Target Area	Town of Ramapo Village of Nyack CD Target Area					
	Goals Supported	Neighborhood Revitalization					
	Needs Addressed	Public Facilities & Infrastructure Improvements					
	Funding	CDBG: \$500,000					
	Description	mprovements to sidewalks, sidewalk improvements that include the nstallation of trash receptacles, lighting, benches, and trees.					
	Target Date	9/1/2025					
	Estimate the number and type of families that will benefit from the proposed activities						
	Location Description	Town of Ramapo					
		/illage of Nyack					
	Planned Activities	Ramapo - Carlton Road Sidewalk Project					
		Nyack Pedestrian Safety Improvements to Sidewalks					
13	Project Name	Senior Services					
	Target Area	CD Target Area					
	Goals Supported	Services for Non-Homeless Special Needs					
	Needs Addressed	Services for Non-Homeless Special Needs Population					
	Funding	CDBG: \$80,000					
	Description	Services for the Elderly. May be used for an activity that serves both the elderly and the handicapped provided it is not intended primari to serve persons with handicaps					
	Target Date	9/1/2024					
	Estimate the number and type of families that will benefit from the proposed activities						
	Location Description	Countywide					

	Planned Activities	COC Aging Support Services				
		JFS Rockland Senior Support Project				
		Rockland Farm Alliance Economic Development through Agricultural				
		Education				
14	Project Name	Legal Services				
	Target Area	CD Target Area				
	Goals Supported	Services for Non-Homeless Special Needs				
	Needs Addressed	Services for Non-Homeless Special Needs Population				
	Funding	CDBG: \$50,000				
	Description	Services providing legal aid to low- and moderate-income (LMI) persons.				
	Target Date	9/1/2024				
	Estimate the number and type of families that will benefit from the proposed activities					
	Location Description	Countywide				
	Planned Activities	Legal Aid Landlord/Tenant Advocacy Program				
15	Project Name	Construction of Rental Housing				
	Target Area	Village of Haverstraw CD Target Area				
	Goals Supported	Affordable Housing Neighborhood Revitalization				
	Needs Addressed	Affordable Housing for LMI Households				
	Funding	HOME: \$633,808				
	Description	(HOME) funds may be used for the acquisition, new construction, or rehabilitation of affordable rental housing. HOME-assisted rental units must be occupied by income eligible tenants, and carry rent and occupancy restrictions for varying lengths of time depending upon the amount of HOME funds invested per unit. Included in this topic area is information about program design issues, subsidy layering, lease terms, calculating rents, using HOME with Low-Income Housing Tax Credits, and managing for ongoing compliance.				

Estimate the number and type of families that will benefit from the proposed activities	
Location Description	Village of Haverstraw
Planned Activities	Westhab Affordable Rental Construction

## AP-50 Geographic Distribution – 91.220(f)

## Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Not less than 70 percent of CDBG funds must be used for activities that benefit low- and moderateincome persons. HUD uses special Census data to determine where at least 51 percent of households have incomes at or below 80 percent of the area median income (AMI) Additionally, the County funds only projects that fill as 46.90% for eligibility as an area benefit.

Target Area	Percentage of Funds
Village of Haverstraw	10
Town of Ramapo	10
Village of Kaser	5
Village of Spring Valley	0
Village of Nyack	11
CD Target Area	64

#### **Geographic Distribution**

Table 8 - Geographic Distribution

#### Rationale for the priorities for allocating investments geographically

Federal CDBG and HOME funds are intended to provide low- and moderate-income households with decent housing, suitable living environments and expanded economic opportunities. Eligible activities include community facilities and improvements, housing preservation and rehabilitation, affordable housing development activities, public services, economic development, planning and administration.

To the highest extent possible, funds are geographically distributed so that all consortium members receive assistance. However, this is based on a demonstrated need and eligibility, not purely on want. The majority of funds are allocated for services that support the low- and moderate-income population County wide.

#### Discussion

For an activity or project to be eligible for funding, it must qualify as meeting one of the three national objectives of the program: 1) Principally benefit (at least 51%) low and moderate-income persons. 2) Aid in the prevention of slums or blight; or 3) Meet community development needs having a particular urgency. Priorities that guide the allocation of CPD funds are derived from the following goals: To provide decent housing: To provide a suitable living environment; and to expand economic opportunities.

In addition to national objectives and performance measurements, the county must weigh and balance

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the input from different groups and assign funding priorities that best bridge the gaps in the County's service delivery system. The county continually receives input through outreach efforts helping to prioritize funding for community facilities, community services, homeless facilities and services, economic development, and public improvements. In summary, projects are reviewed, and funding allocations are made based upon the above criteria, including the project's ability to reach and serve the areas and persons with the greatest need.

## **Affordable Housing**

## AP-55 Affordable Housing – 91.220(g)

### Introduction

Rockland County funds will support the following affordable housing projects in 2022:

1. Tenant based Rental Assistance subsidies, exclusively for rental payments for more than three months.

2. CHDO funds and HOME funds to assist rental units being rehabbed in the Town of Clarkstown for families of 60% or less AMI.

One Year Goals for the Number of Households to be Supported				
Homeless		50		
Non-Homeless		50		
Special-Needs		50		
Total		150		

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through				
Rental Assistance	30			
The Production of New Units	0			
Rehab of Existing Units	11			
Acquisition of Existing Units	0			
Total	41			
Table 10 - One Year Goals for Affordable Housing by Support Type				

Discussion

## AP-60 Public Housing – 91.220(h)

### Introduction

The Nyack Housing Authority, Spring Valley Housing Authority and Spring Valley Housing Authority operate 8 public/low income housing complexes, consisting of 510 units, within their own jurisdictions. Some of these properties are project-based Section 8 properties.

### Actions planned during the next year to address the needs to public housing

Each PHA is responsible for preparing its own Public Housing Agency Plan which includes the actions that the PHA will undertake to address the needs of their residents.

## Actions to encourage public housing residents to become more involved in management and participate in homeownership

Each PHA is responsible for preparing its own Public Housing Agency Plan which includes the actions that the PHA will undertake to address the needs of their residents.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not Applicable

Discussion

## AP-65 Homeless and Other Special Needs Activities – 91.220(i)

#### Introduction

Legal Services of the Hudson Valley Rockland Elder Program - Providing comprehensive civil legal services to address the unique needs of Seniors in Rockland County. Legal assistance for eviction prevention, domestic violence, disability, bankruptcy or consumer protection, senior services, discrimination benefits, income protection and maintenance, Medicaid and Medicare, preservation of affordable housing and general practice for chronically ill seniors. Center for Safety and change (CSC) Aftercare Program. This program assists victims of DV with counseling, housing issues, employment issues, childcare, etc.

## Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

## Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Members of the Continuum of Care collaborative, consisting of community groups, government agencies, housing advocates and others periodically visit areas where homeless individuals and families congregate. The individuals/families in need are referred to (and sometimes brought) the Department of Social Services and faith-based organizations for temporary emergency housing and services. The goal is to help them find permanent housing. Through the ESG allocation, the County of Rockland intends to allocate and assist in street outreach.

## Addressing the emergency shelter and transitional housing needs of homeless persons

Members of the Continuum of Care collaborative, consisting of community groups, government agencies, housing advocates and others periodically visit areas where homeless individuals and families congregate. The individuals/families in need are referred to (and sometimes brought) the Department of Social Services and faith-based organizations for temporary emergency housing and services. The goal is to help them find permanent housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The individuals/families in need are referred to (and sometimes brought) the Department of Social Services and faith-based organizations for temporary emergency housing and services. The goal is to

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help them find permanent housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The individuals/families in need are referred to (and sometimes brought) the Department of Social Services and faith-based organizations for temporary emergency housing and services. The goal is to help them find permanent housing.

Discussion

## AP-75 Barriers to affordable housing – 91.220(j)

### Introduction:

Barriers to Affordable housing include but are not limited: to Real Estate Market Prices compounded by property tax burden; lack of land available and suitable for housing development; and local zoning ordinances. Additionally, a lack of affordable housing to serve protected classes, the age and condition of the housing stock. inadequate knowledge of fair housing rights and requirements, a loss of subsidized and affordable housing stock, overall discrimination in the housing market and discriminatory lending policies and practices.

## Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In order to make change, it is necessary to increase the number of quality affordable rental and ownership housing opportunities in the county; continue to support affordable housing production in all areas, facilitate access to below market rate units and ensure low- and moderate-income residents have access to affordable housing opportunities in all communities. The deteriorated housing stock should be rehabilitated along with eliminating lead-based paint hazards in existing units.

Tenants need to be educated regarding their rights under existing regulation program by expanding local knowledge of fair housing rights and when projects are converted to market rate, alternate strategies must be considered.

Households and housing related organizations must be educated about fair housing law with respect to lending practices. This will also reduce housing lending discrimination in Rockland County. Knowledge is a powerful tool.

## Discussion:

## AP-85 Other Actions – 91.220(k)

### Introduction:

Rockland County and the Village of Spring Valley have entered into a Voluntary Conciliation Agreement with HUD to build affordable rental housing and housing for homeownership. A marketing plan has been submitted to HUD for approval, and the County is working to incorporate suggested revisions. We have been meeting with numerous developers about building affordable housing within Rockland. Reports are being sent to HUD on a quarterly basis and meetings are being conducted to ensure compliance.

#### Actions planned to address obstacles to meeting underserved needs

The County is diligently working with agencies that are looking into properties to create additional housing. It is a major obstacle to meet the County's underserved needs because of limited funding and staff. Another major obstacle is lack of available land to build housing. RCOCD has met with at least 12 developers regarding bringing affordable housing projects to Rockland County. We are looking to use HOME and HOME ARP monies to assist in this development of housing.

## Actions planned to foster and maintain affordable housing

The County will continue to work with its CHDO's and other affordable housing providers to maintain and develop the County's supply of public and affordable housing. The County is in discussion with other agencies and providers to become CHDO's, CBDO's, etc. to widen the outreach and effectiveness of using federal funds allocated.

## Actions planned to reduce lead-based paint hazards

The RCOCD does not utilize any of its entitlement funds for lead-based paint programs. However, in the use of HOME Program funds, the County is fully compliant with HUD lead hazard control regulations at 24 CFR Part 35. Proving safe and healthy homes is an objective that will be particularly be met through this program. In the CDBG Program, all local government grant recipients are required to comply with 24 CFR 570.487 with respect to lead paint poisoning prevention.

#### Actions planned to reduce the number of poverty-level families

There is a program with Rockland Community College that assists in resume preparation. Not-for-profit agencies have been working with constituents to find employment and/or improve their employment possibilities. We are in the process of reaching out to the Workforce Development Council to attempt to

utilize their program to improve employment possibilities.

#### Actions planned to develop institutional structure

The major gap in the institutional delivery system remains the scarce financial resources and limited staff to effectively operate service programs and projects. Additional funding is needed to support additional programs and the development of affordable housing for the special needs' populations. The County will continue to coordinate with its consortium member communities and agencies county-wide to supplement the HUD funds currently received.

## Actions planned to enhance coordination between public and private housing and social service agencies

The Continuum of Care meets monthly. The collaboratives meet monthly. The Office of Community Development will seek to facilitate bi-annual meetings of relevant county agencies and service providers to oversee strategy implementation and to ensure coordination of efforts at the local level.

Discussion:

## **Program Specific Requirements**

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

## Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

## **Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income.Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall	
benefit of 70% of CDBG funds is used to benefit persons of low and moderate	
income. Specify the years covered that include this Annual Action Plan.	79.15%

## HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

None

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The County will use the HUD Recapture Provisions for its Homebuyer Assistance Program to ensure that the amount of HOME funds provided directly to homebuyers are imposed for the duration of the period of affordability and are mandated to recapture provisions per 24 CFR 92.254(a)(5)(ii). This restriction is enforceable by a Mortgage & Note filed on the eligible property.

If the original homebuyer remains in the home for the full period of affordability, no recapture provisions apply. However, if the premises are sold, cease to be the Homebuyer's primary residence, or there is any change in the title during the term of the Mortgage & Note, which commences upon the Completion Date, or the Homebuyer is not in substantial compliance with the Mortgage & Note, the County will recapture the full HOME direct-subsidy assistance, which will be the amount remaining on the affordability period at time recapture is triggered; to include, any payments made or pro rata reduction amount applied during the affordability period.

The assistance shall be structured as a loan with zero percent interest. No payments will be required during occupancy. The County loan will become due and payable upon the following conditions regardless of the length of occupancy: If the home is sold, transferred, refinanced, no longer continues to be the homeowner's principal residence, or if the first mortgage terms are satisfied.

If, however, the net proceeds are insufficient to repay both the direct HOME subsidy assistance and the Homebuyer's investment, the County will recapture the net proceeds less the Homebuyer's investment. HUD defines the net proceeds as the sales price minus the loan repayments and closing costs. Under no circumstances will the County recapture more than is available from the net proceeds of the sale.

**Direct HOME subsidy** is the amount of HOME assistance, *including any program income*, that enabled the homebuyer to buy the unit. The direct subsidy includes down payment, closing costs, interest subsidies, or other HOME assistance provided directly to the homebuyer. In addition, direct subsidy includes any assistance that reduced the purchase price from fair market value to an affordable price. If HOME funds are used for the cost of developing a property and the unit is sold below fair market value, the difference between the fair market value and the purchase price is considered to be directly attributable to the HOME subsidy.

**Net proceeds** are defined as the sales price minus superior loan repayment (other than HOME funds) and any closing costs. Under no circumstances can the PJ recapture more than is available from the net proceeds of the sale.

During the recapture restriction period, the original homebuyer will be entitled to any increase in value that remains after all debts are repaid, including the Homebuyer Assistance Program loan,

with the following provisions to be incorporated into the Mortgage & Note.

**Reduction during affordability period:** Repayment of the Homebuyer assistance deferred second mortgage loan is on a pro rata reduction basis. During the first five years of the loan, repayment shall be the outstanding principal only. The loan will reduce annually from years six through fifteen at a rate of 10% of the loan amount with the loan forgiven after fifteen years if the homeowner owns and occupies the house as the primary residence for the required affordability period. Forgiveness of the full amount of assistance will only occur if the homeowner occupies and retains the property for the full affordability period. No interest shall accumulate on this loan during the affordability period.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The County will use the HUD Recapture Provisions for its Homebuyer Assistance Program to ensure that the amount of HOME funds provided directly to homebuyers are imposed for the duration of the period of affordability and are mandated to recapture provisions per 24 CFR 92.254(a)(5)(ii). The County has set the period of affordability at fifteen (15) years for its HOME Program under recapture.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

None

#### Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

See attachment

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The CoC has established a Coordinated Assessment System Committee. This committee has met and based upon the HUD policy brief has established a pilot program that is being implemented by the Department of Social Services and Helping Hands (a private non-profit organization.) A homeless screening coordinated entry form is being used by both agencies.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The recipient, having communicated and coordinated with the CoC concerning all the relevant points of services to be provided, performance standards, and policies and procedures for the operation and administration of the HMIS, will proceed to publicly and openly seek applications from all qualified nonprofit or municipal organizations who wish to provide services under the emergency shelter and homelessness prevention and rapid re-housing components of the FY22 allocation of Emergency Solutions Grant funds. Application informatoin will contain a description of all requirements placed on sub-recipients, which shall include policies on the provision of assessment for all persons seeking services, policies on eligibility of program participants, and how to determine when applicants meet homelessness or at-risk of homelessness guidelines established by HUD, policies on prioritizing the need of applicants for ESG services, policies on amount and length of time that financial assistance will be provided, a clear statement of the responsibility of sub-recipients to enter all client data in an HMIS—or alternate system for victim services providers—that has been approved by the Continuum of Care. Only nonprofit agencies will be eligible to receive sub-awards. An application format will be developed in which potential sub-award recipients will be asked to present the services they are able to provide, the cost of such services and a budget for all program expenditures.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The County of Rockland CoC provides for the participation of a homeless individual on a policy making entity of the CoC. The CoC consults with a formerly homeless individual regarding decisions pertaining to the best uses of ESG funds.

5. Describe performance standards for evaluating ESG.

The Emergency Solutions Grant funding emphasizes Street Outreach, Emergency Shelter, Homelessness Prevention, Rapid Re-housing Assistance, Homeless Management Information System (HMIS) and 7.5% for Administrative Activities. Performance standards and outcome measures for emergency shelter and homelessness prevention and rapid re-housing activities should include, at least, the following:

Greater stability in housing

#### Increased self-sufficiency

#### Improved budget planning and financial management

ESG activities are also held to adhere with HUD data and technical standards and HUD performance thresholds. These include participant length of stay in the ESG program, percent of participants leaving emergency shelter (ES) for transitional housing (TH) or permanent housing, percent of participants leaving transitional housing for permanent housing, percent of participants leaving ES and/or TH with increased access to mainstream services, percent of participants in ES and/or TH leaving with employment, percent of participants in ES and/or TH leaving with increased income. All these measures are captured, followed over time, and analyzed using the Homeless Management Information System (HMIS).

Performance standards also include qualitative measures to aid in evaluation and to monitor progress during participant enrollment in ESG activities. These measures are captured within the case management efforts detailed in the HMIS.



PROJECT	20	23 \$ FUNDED	SC #	TOTAL 2023 GRANT	\$	2,569,377.00	
				NOTES	Ŷ	2,303,377.00	
ADMINISTRATION (20%)	\$	513,875.00		20% OF TOTAL GRANT			
SECTION 108 LOANS	\$	210,502.00		AMOUNT NEEDED FOR PREVIOUS LOANS			
ENVIRONMENTAL REVIEWS	\$	60,000.00		FEDERAL REGULATION REQUIRED			
	\$	784,377.00					
MUNICIPALITY	-	704,377.00		Amount Available	\$	1,785,000.00	
	-			less Public Service cap	Ŷ	\$1,399,593.45	
Kaser Road Repaving	\$	175,000.00				<i>\\\\\\\\\\\\\</i>	
Nyack Pedestrian Safety Improvements to Sidewalks and Roadways	\$	300,000.00					
Ramapo - Carlton Road Sidewalk Project	\$	200,000.00					
Village of Haverstraw Pocket Park	\$	250,000.00					
Village of Suffern - Ed Fagan Drive Repaving Project	\$	140,000.00					
VOWH - Safe Street Community Phase IV	\$	300,000.00					
· · ·	\$	1,365,000.00					
	1						
PUBLIC SERVICES				PUBLIC SERVICE LIMIT 15%		\$385 <i>,</i> 406.55	
CFSC - Aftercare Program	\$	25,000.00			\$	300,000.00	Not For Profit Request
Chiku Awali African Dance, Arts & Culture, Inc.	\$	10,000.00			\$	513,875.00	Administration
COC - Workplace Readiness Program	\$	35,000.00			\$		Section 108 loans
COC - Aging Support Services	\$	30,000.00			\$	60,000.00	Environmental Reviews
JFS - Rockland Senior Support Project	\$	25,000.00			\$	1,365,000.00	Total Municipal Projects
Legal Aid - Landlord/Tenant Advocacy Project	\$	50,000.00			<u>\$</u>	120,000.00	Housing
LSNY Citizenship & Literacy Services	\$	25,000.00			\$	2,569,377.00	Total Allocation
MADE Workforce Ready 2023	\$	10,000.00					
Nyack Center AfterSchool	\$	20,000.00					
Rockland Farm Alliance - Economic Development through Agricultural Education	\$	25,000.00					
Rockland Independent Living Center dba BRIDGES Vets Transportation	\$	25,000.00					
West Street Child Care Learning Center, Inc. Afterschool	\$	20,000.00					
	\$	300,000.00					
HOUSING							
Habitat for Humanity - Sloatsburg Acquisition	\$	120,000.00					
НОМЕ	<u> </u>						
Administration (10%)	\$	111,174.50	-	TOTAL ALLOCATION 2023 GRANT		\$1,111,745.00	
Tenant Based Rental Assistance	\$	200,000.00					
Chdo Reserve (15%)	\$	166,761.75		Less CHDO and Admin		\$833,808.75	
Westhab Affordable Rental Construction	\$	633,808.75		LessTBRA		\$633,808.75	
	\$	1,111,745.00					
EMERGENCY SHELTER GRANT							
Administration (7.5%)	\$	14,897.10	-	TOTAL ALLOCATION 2023 GRANT		\$198,628.00	
Shelter Operational Costs	\$	119,176.80	-	Less Admin		\$198,028.00	
Homeless Prevention/Street Outreach/RRH	\$	64,554.10	-			Ş105,750.90	
	\$						
	Ş	198,628.00	1				