

# COUNTY OF ROCKLAND

State of New York

1609  2009

Henry Hudson

**400th Anniversary**

For Fiscal Year Ending  
December 31, 2009



# COUNTY OF ROCKLAND

State of New York

1609  2009

Henry Hudson

400th Anniversary

For Fiscal Year Ending  
December 31, 2009

C. Scott Vanderhoef,  
County Executive

H. Chris Kopf, CPA  
Commissioner of Finance/Budget Director

Arlene Karger,  
Deputy Commissioner of Finance

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**STATISTICAL SECTION**  
**(Unaudited)**

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

This section includes the following schedules:

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COUNTY OF ROCKLAND, NEW YORK  
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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**INTRODUCTORY  
SECTION**

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# ROCKLAND COUNTY LEGISLATURE

## DISTRICT

## LEGISLATOR

District 1	Hon. Douglas J. Jobson
District 2	Hon. Michael M. Grant
District 3	Hon. Jay Hood, Jr.
District 4	Hon. Ilan S. Schoenberger
District 5	Hon. Edwin J. Day
District 6	Hon. Alden H. Wolfe
District 7	Hon. Philip Soskin
District 8	Hon. William L. Darden
District 9	Hon. Gerold M. Bierker
District 10	Hon. Harriet D. Cornell
District 11	Hon. Frank Sparaco
District 12	Hon. Joseph L. Meyers
District 13	Hon. Jacques O. D'I. Michel
District 14	Hon. Robert Jackson
District 15	Hon. Patrick J. Moroney
District 16	Hon. John A. Murphy
District 17	Hon. Connie L. Coker

Harriet D. Cornell

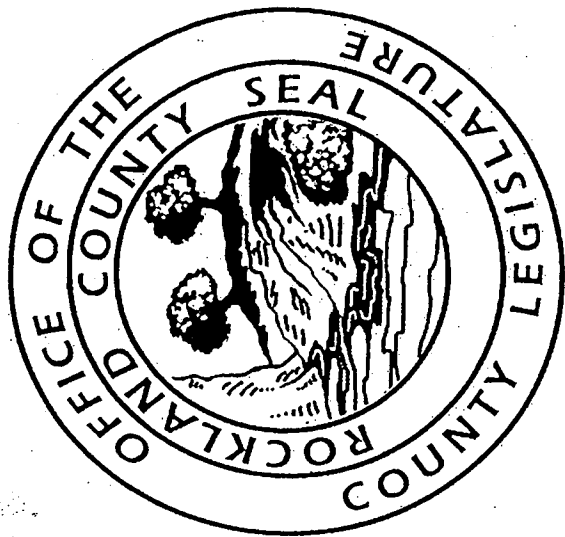
William L. Darden

Michael M. Grant

Alden H. Wolfe

Edwin J. Day

Douglas J. Jobson



## LEGISLATIVE LEADERSHIP

Chairwoman of the Legislature

Vice-Chairman

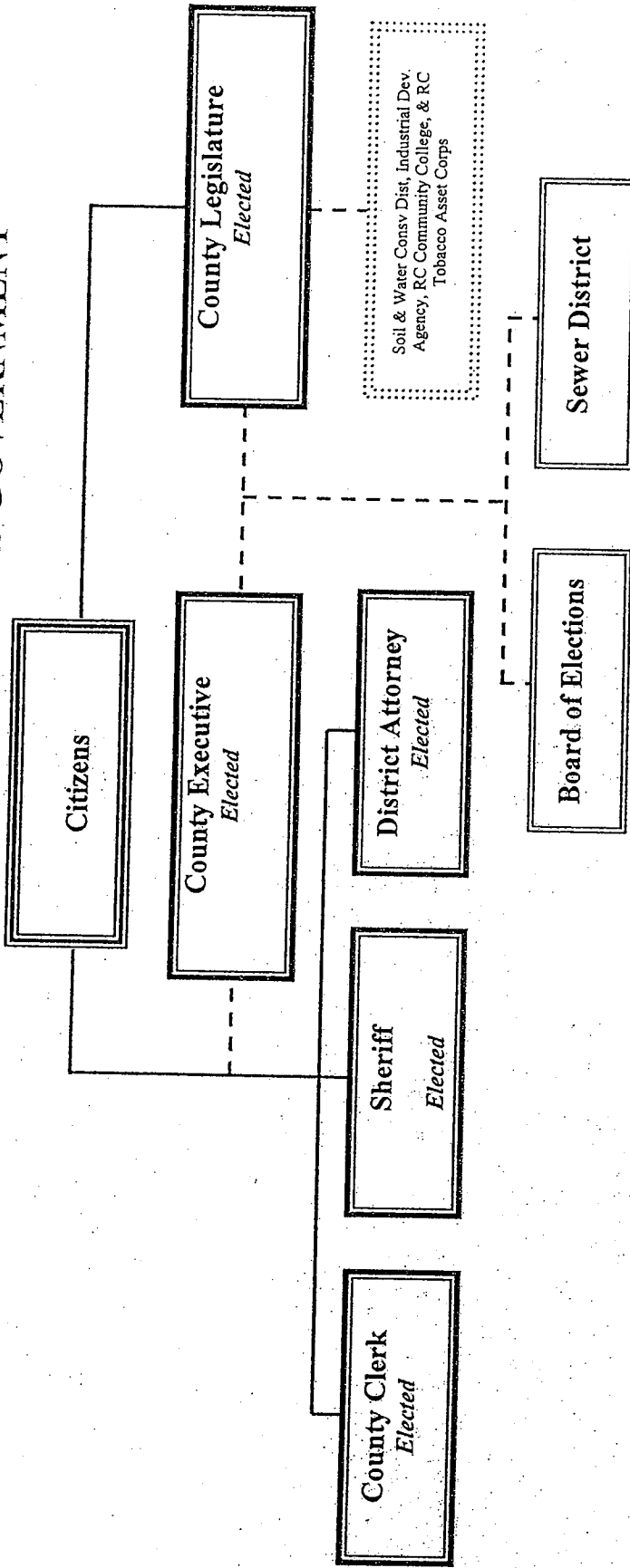
Majority Leader

Deputy Majority Leader

Minority Leader

Deputy Minority Leader

# ORGANIZATION OF ROCKLAND COUNTY GOVERNMENT



## ALL OTHER CHARTERED DEPARTMENTS

<b>Dept of Planning Commissioner</b> Charter 5.01	<b>Dept of Personnel Commissioner</b> Charter 6.01	<b>Dept of Health Commissioner</b> Charter 7.01	<b>Dept of Hospitals Commissioner</b> Charter 8.01	<b>Dept of Mental Health Commissioner</b> Charter 9.01	<b>Dept of Social Services Commissioner</b> Charter 10.01
<b>Dept of Highways Superintendent</b> Charter 11.01	<b>Office of the Public Defender</b> Charter 15.01	<b>Dept of Law County Attorney</b> Charter 16.01	<b>Dept of Finance Commissioner</b> Charter 17.01	<b>Dept of Audit County Auditor</b> Charter 18.01	<b>Human Rights Commissioner</b> Charter 19.01
<b>Other County Boards, Offices, Institutions &amp; Functions</b> Charter 20.04					



**COUNTY OF ROCKLAND**  
**DEPARTMENTS OF FINANCE AND BUDGET**

18 New Hempstead Road  
New City, New York 10956  
(845) 638-5131  
Fax (845) 638-5644

C. SCOTT VANDERHOEF  
County Executive

H. CHRIS KOPF, CPA  
Commissioner of Finance  
Budget Director

STEVEN J. GROGAN  
Deputy Budget Director

ARLENE KARGER  
Deputy Commissioner of Finance

July 30, 2010

To the Honorable County Executive  
and the County Legislature of the County of Rockland, New York:

The Comprehensive Annual Financial Report ("CAFR") for the County of Rockland, New York for the fiscal year ended December 31, 2009 is submitted herewith. New York State requires the County to submit an annual report of our financial records and transactions presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR is issued pursuant to that requirement.

This report consists of management's representations concerning the finances of the County of Rockland. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been

designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's basic financial statements have been audited by O'Connor Davies Munns & Dobbins, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended December 31, 2009, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County of Rockland's basic financial statements for the fiscal year ended December 31, 2009, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2009 financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). The letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditor.

The independent audit of the basic financial statements of the County was part of a broader, Federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to not only report on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the County's separately issued Single Audit Report.

## **PROFILE OF THE COUNTY**

The County was organized in 1798 and has a land area of 176 square miles. The County is approximately 33 miles northwest of Manhattan and is bordered by Orange County to the north and west, Bergen County, New Jersey to the south and the Hudson River to the east. Within the County are 5 towns and 19 incorporated villages.



The County is one of the suburban counties located within the New York Metropolitan Area and is primarily residential in character. Southern portions of the County are in close proximity to the New York State Thruway and are well developed and heavily populated. Approximately 83% of the County's population resides in this area. Northern sections of the County are more rural due in part to the extensive system of parks located in this part of the County.

Pursuant to the provisions of Local Law 14 of 1984, the County adopted a charter form of government in accordance with the provisions of the Municipal Home Rule Law of the State. The charter provides for separate and independent executive and legislative functions. A County Executive was elected in November 1985 and took office on January 31, 1986, when the provisions of Local Law 14 became effective. The County Executive is elected from the County at large for a term of four years with the right of unlimited self-succession. The County Executive must reside in the County for a minimum of five years before his/her election and may not concurrently hold another public office. The County Executive is the chief executive officer responsible for the administration of all County affairs and also acts as the County's Budget Officer. The County Executive is required to consider all acts of the County Legislature for approval or disapproval.

The County Legislature is the legislative, appropriating and policy determining body of the County. It consists of 17 members elected from single member districts located within the County. Members are elected to serve an unlimited number of four-year terms and each legislator has one vote instead of a weighted vote. Duties of the Legislature include; review and adoption of the County's annual budget, approval of budgetary modifications during the year and authorization by resolution for the issuance of debt by the County.

The Chief Fiscal Officer of the County is the Commissioner of Finance who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include; collecting and disbursing County funds, investing such funds for temporary periods, issuing debt, maintaining accounting records and preparing financial statements there from.

The County provides a full range of services to its residents, including education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general administrative support. This report includes all of the

funds of the County. It includes all County organizations and activities for which the County is financially accountable. The County has considered all potential component units based on criteria set forth in GASB Statement No. 14, including legal standing, fiscal dependency and financial accountability. Based on these criteria, the Rockland Community College, the Industrial Development Agency, the Soil and Water Conservation District and the Solid Waste Management Authority are considered component units and are included in the County's reporting entity as discrete presentations.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. The administrative head of each department, on or before August 1<sup>st</sup>, is required to submit to the County Executive the expenditure requirements for the ensuing fiscal year. The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23<sup>rd</sup>. Subsequent to October 23<sup>rd</sup>, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto. The Legislature holds a public hearing on the budget prior to November 20<sup>th</sup>, and after the public hearing, the Legislature may make changes to the budget. The budget is adopted no later than December 7<sup>th</sup>. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established within individual funds at the function level.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

### **Local Economy**

A major part of the County's labor force, over 49%, is employed in service related jobs. According to data compiled in 2000 by the State Labor Department, only 7% of the workforce is employed by companies engaged in manufacturing. Many residents commute to jobs in New York City or Westchester County, which is connected to the County by the Tappan Zee Bridge and U.S. Interstate 287/87. Approximately 18% of the County's labor force is classified as

government related, a significant part of this group of employees works at the various State hospitals and institutions located in the County. Major non-governmental employers in the County include Wyeth Corporation, Orange and Rockland Utilities, Good Samaritan Hospital and Nyack Hospital.

Wealth levels for the County's residents are significantly above State and national averages. The estimated per capita income of County residents in 2009 was \$56,312. State per capita income averages reported on this basis were \$48,809. These statistics were prepared by the U.S. Department of Commerce, Bureau of Economic Analysis.

Hospital services are provided by Good Samaritan Hospital, Helen Hayes Hospital, Nyack Hospital, and Summit Park Hospital (a County owned facility) which offer residents of the County a wide range of inpatient and outpatient services.

A network consisting of all the major forms of transportation serves the County. Several primary State and U.S. Highways including the New York State Thruway, Palisades Interstate Parkway, Garden State Parkway and U.S. Routes 9W and 17 run through the County. The Metro-North Commuter Railroad division of the New York Metropolitan Transportation Authority, in cooperation with New Jersey Transit, provides rail service to Manhattan via the PATH rapid transit. Freight service is provided by Conrail. NY Waterways, NY Water Taxi, Transport of Rockland, Coach USA and Monsey Trails provide bus and ferry passenger service to New York City and other points in and outside of the County. Air transportation is provided by the three New York Metropolitan Airports (Kennedy, LaGuardia and Newark), as well as Westchester County Airport and Stewart International Airport in Newburgh, New York.

Primary education is the responsibility of the nine independent public school districts located within the County. There are numerous colleges, universities and vocational schools located throughout the County as well. Rockland Community College offers two-year associate degree and one-year certificate programs. Dominican College, St. Thomas Aquinas College and Empire State College/SUNY are four-year liberal arts colleges. Iona College - Rockland Campus and Long Island University - Rockland Campus offer graduate degree programs.

The County has a wide array of recreational and cultural facilities highlighted by the Palisades Interstate Park System, the County Park System and the Community College. Over one-third of

the Palisades Interstate Park System's 80,000 acres lie within the County and the parklands account for approximately 30% of the County's area. The Bear Mountain-Harriman State Park on the Hudson River, in the County's northeast corner, has 26,118 of its 51,026 acres in the County. Facilities include fishing, hiking, camping, swimming, picnicking, museum, playfield, winter sports and row boating. The County has 17 parks, all of which have natural scenic areas, some affording panoramic views of the County. There are also over 20 private commercial swimming pools and lakes, and twelve golf courses, eight of which are open to the public. All of the towns and many of the villages have separate park facilities. In addition, there are numerous libraries, museums and marinas in the County.

In 2009, the County of Rockland experienced a small decrease with sales tax revenues showing a 3.6% decrease over the previous year. The County's housing market continued to soften in 2009, with our mortgage tax revenues declining 23% from the previous year, bringing in \$3.9 million.

### **LONG TERM FINANCIAL PLANNING**

Rockland County has a six-year plan for capital improvements and this plan is updated each year in the form of a Capital Program. As required by Article IV of the County Charter, the administration is required to submit an updated Capital Program to the legislature by October 23 of each year, and the Legislature is required to approve the plan on or before December 20 of each year. The Six-Year Capital Program is prepared by the Planning Department. The first year of the Six-Year Capital Program is represented by the Capital Budget. Projects are listed by function and include County Center, Fire Training Center, Public Transportation, Parks, Highway, Hospital, Planning, Drainage & Rockland Community College projects. The Capital Budget is prepared by the Department of Budget & Management and is separate from the Six-Year Capital Program.

The County's future projects include the following:

- The Village of Haverstraw approved a \$200 million dollar waterfront development project of which Phase I is complete. Phase II of the project is in progress.



- Install a Countywide Emergency Service Radio Communications System which will allow all agencies to communicate with each other during County-wide events.
- Extension of the Sewer District's boundaries to include Hillburn, Sloatsburg and Western Ramapo. Additionally, the proposed new plant will provide advanced treatment to enhance the water supply in the Ramapo River basin, which is the sole source aquifer for the County's needs.
- (BART) on all diesel fueled County vehicles to comply with County law.
- Upgrade eight (8) sewer pump stations in the Town of Clarkstown to comply with current national electric code and OSHA standards.
- Construction of a new state of the art nursing facility at Summit Park Hospital.
- Implement a Countywide bridge painting program to paint ten (10) bridges.
- Continuation of a West Shore Railroad Safety and Quiet Zone Project to be funded with an 80% Federal Grant.
- Implement a Countywide guide rail replacement program.

## **OPERATIONAL PROCEDURES AND PRACTICES**

In 2008 and 2009 the County established two Early Retirement Incentive programs ("ERI") for eligible employees whom were 50 years of age with 10 years of continued service with the County. The purpose of this ERI was to reduce the County workforce in a systematic way with the least disruption to our operational services. In order to make this program as successful as possible, we had to seek special State legislation in order to bond all of the costs associated with this plan. We received State authorization in December 2009 and we successfully borrowed \$11.4 million on a BAN and subsequently converted to a 10 year bond in June 2010. The plan was extremely successful with over 200 employees taking advantage. Thus, we saved the County well over \$10 million in payroll expenses.

## **ONE-TIME REVENUE SOURCES**

The County's policy on the use of one-time revenue sources is that we do not budget any of the proceeds from one-time revenue sources. These one-time revenue sources are recorded directly to the revenue and ultimately reside in the County's Fund balance. During 2009, the County received a one-time revenue source in the amount of \$8.1 million. These funds became available as a result of the County undefeasing serial bonds that were previously refunded in 2001.

## **AWARDS AND ACKNOWLEDGEMENTS**

### **GFOA - Certificates of Achievement for Excellence in Financial Reporting**

The Government Finance Officers Association ("GFOA") of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Rockland, New York for its CAFR for the year ended December 31, 2008. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

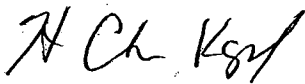
A Certificate of Achievement is valid for a period of only one year. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

GFOA also bestowed a Distinguished Budget Presentation Award to the County of Rockland for the 2006 through 2009 Budgets. In order to achieve this prestigious award, a budget document must meet program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

## Acknowledgements

I would like to thank all of the personnel in the Budget and Finance departments who have assisted in the preparation of this report. In particular, special thanks are offered to Arlene Karger, Deputy Commissioner of Finance and her Finance staff Linda Hill and Michael Cappabianca; Steven Grogan, Deputy Budget Director and his Budget staff Nancy Hoffman, Michael Drummond, James Hayden and Phyllis Tucker, as well as our independent auditor who assisted in its preparation. Appreciation is also offered to the County Executive and the members of the County Legislature for their interest and support in the financial operation of the County.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "H. Chris Kopf". The signature is written in a cursive, slightly slanted style.

H. Chris Kopf, CPA  
Commissioner of Finance/Budget Director

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# Certificate of Achievement for Excellence in Financial Reporting

Presented to

County of Rockland  
New York

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

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**FINANCIAL  
SECTION**

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O'Connor Davies Munns & Dobbins, llp  
ACCOUNTANTS AND CONSULTANTS

## INDEPENDENT AUDITORS' REPORT

To the Honorable Legislature of the  
County of Rockland, New York:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these basic financial statements based on our audit. We did not audit the financial statements of the Home and Infirmity Fund for the year ended December 31, 2009, which represents 75.6% and 94.4%, respectively of the assets and revenues of the enterprise funds. We also did not audit the financial statements of the Rockland County Industrial Development Agency (a component unit) for the year ended December 31, 2009, which represents .22% and .03%, respectively of the assets and revenues of the component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions on the basic financial statements insofar as it relates to amounts included for such fund and component unit is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provides a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York as of December 31, 2009 and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

**Bennett Kielson Storch DeSantis Division**

One Barker Avenue, White Plains, New York 10601 914.421.5600 tel 914.421.5099 fax [www.odmd.com](http://www.odmd.com)

Management's Discussion and Analysis and the Schedule of Funding Progress – Other Post Employment Benefits are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 29, 2010 on our consideration of the County of Rockland, New York's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Rockland, New York's basic financial statements. The accompanying financial information listed as combining and individual fund financial statements and schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the County of Rockland, New York. Such information has been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of the other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The information listed in the statistical section of the table of contents has not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements, and, accordingly, we express no opinion on it.

*O'Connor Davies Munns & Dobbins, LLP*

O'Connor Davies Munns & Dobbins, LLP  
July 29, 2010



**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Legislature of the  
of the County of Rockland, New York:

We have audited the basic financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Rockland, New York as of and for the year ended December 31, 2009, which collectively comprise the County of Rockland, New York's basic financial statements and have issued our report thereon dated July 29, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Home and Infirmary Fund, and the Rockland County Industrial Development Agency (a component unit), as described in our report on the County of Rockland, New York's financial statements. The financial statements of the Home and Infirmary Fund and Rockland County Industrial Development Agency were not audited in accordance with Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County of Rockland, New York's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Rockland, New York's internal control over financial reporting. Accordingly, we do not express an opinion of the effectiveness of the County of Rockland, New York's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that result in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Rockland, New York's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the County of Rockland, New York in a separate letter.

This report is intended solely for the information of management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

*O'Connor Davies Munns & Dobbins, LLP*

**O'Connor Davies Munns & Dobbins, LLP**  
July 29, 2010

**County of Rockland, New York  
Management's Discussion and Analysis (MD&A)  
December 31, 2009**

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**Introduction**

The following discussion and analysis of Rockland County, New York's financial statements provides an overview of the financial activities of Rockland County, New York for the fiscal year ended December 31, 2009. Please read it in conjunction with the transmittal letter, located at the front of this report, the basic financial statements and the accompanying notes to those statements that follow this section.

**Financial Highlights for Fiscal Year 2009**

- Economically sensitive revenues, such as sales tax and mortgage tax, in the General fund, fell short of expectations by \$26 million in 2009.
- In an attempt to reduce future year's budget, the County has reduced its Long-Term Debt by \$15.0 million, 4% less than the previous year. The benefits will be seen in both Reduced Principal and Interest Costs.
- The combined net assets of the primary government were \$203 million for fiscal year 2009. Of that amount, \$323 million are attributed to the governmental net assets and \$(120) million are attributed to the business-type.

**Overview of the Financial Statements**

The County's financial statements are composed of this Management Discussion and Analysis ("MD&A") and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components:

1. Government-wide Financial Statements.
2. Fund Financial Statements.
3. Notes to the Financial Statements.

This report also includes other supplementary information as listed in the table of contents, along with the statistical tables.

## Government-wide Financial Statements

The government-wide financial statements are presented in a manner similar to private sector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Assets and Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Assets presents the County's total assets and liabilities with the difference reported as net assets. Over time, increases or decreases in the net assets may serve as a gauge as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing the change in the County's net assets during the current fiscal year. All revenues and expenses are reported in this statement regardless of the timing of cash flows. The focus of this statement is on the net cost of providing various activities to the citizens of the County. Both of the above financial statements have separate sections for the two different types of activities. These two types of activities are:

**Governmental Activities** - The activities reflected in this section are general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. These activities are mostly supported by real property taxes, non-property taxes including sales tax and mortgage tax, charges for services, and operating grants and contributions.

**Business-type Activities** - These activities consist of the Home and Infirmary, a chronic care hospital and skilled nursing facility, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

The government-wide financial statements include the County itself (the primary government) and the Rockland County Community College, the Rockland County Soil and Water Conservation District, the Rockland County Solid Waste Management Authority and the Rockland County Industrial Development Agency, for which the County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found immediately following this discussion and analysis.

## Fund Financial Statements

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** - Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current inflows and outflows of available resources as well as the available balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period.

Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Because the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. From this comparison, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has eight individual governmental funds: General, County Road, Road Machinery, Community Development, Sewer District, Special Purpose, Debt Service and Capital Projects funds. Of these, the General and Capital Projects funds are reported as major funds, and are presented in separated columns on the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for the other six governmental funds are combined into a single, aggregated column of these statements. Individual fund data for these non-major funds can be found on the statements elsewhere in this report.

The County adopts an annual budget for its General Fund, certain Special Revenue Funds and the Debt Service Fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with the respective budgets. The governmental fund financial statements can be found in the basic financial statements section of this report.

**Proprietary Funds** - These funds are used to show activities that operate similar to private business enterprises. Because these funds charge fees for services provided, they are known as proprietary funds. Proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Enterprise Funds. In



addition, the internal service funds are presented in the proprietary fund financial statements. The proprietary fund financial statements can be found in the basic financial statements section of this report.

**Fiduciary Funds** - These funds are used to account for resources held for the benefit of parties outside of the County. The fiduciary funds are not reflected in the government-wide financial statements because the assets of these funds are not available to support the activities of the County. The fiduciary fund financial statements can be found in the basic financial statements section of this report.

**Component Units** - As discussed above, component units are legally separate entities for which the County is financially accountable. The component units enumerated above are reported in the aggregate in the government-wide financial statements. The combining statements can be found in the basic financial statements section of this report.

### **Notes to Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the basic financial statements section of this report.

### **Other Information**

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$203,234,184 for fiscal year 2009.

The following table reflects the condensed Statement of Net Assets:

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
Current and Other Assets	\$ 317,814,307	\$ 325,857,588	\$ 19,148,009	\$ 23,781,515	\$ 336,962,316	\$ 349,639,103
Capital Assets	656,340,431	635,470,275	20,829,257	21,477,644	677,169,688	656,947,919
<b>Total Assets</b>	<b>974,154,738</b>	<b>961,327,863</b>	<b>39,977,266</b>	<b>45,259,159</b>	<b>1,014,132,004</b>	<b>1,006,587,022</b>
Current Liabilities	247,999,033	213,332,263	8,385,544	5,869,362	256,384,577	219,201,625
Long-Term Liabilities	402,970,138	392,696,526	151,543,105	139,496,034	554,513,243	532,192,560
<b>Total Liabilities</b>	<b>650,969,171</b>	<b>606,028,789</b>	<b>159,928,649</b>	<b>145,365,396</b>	<b>810,897,820</b>	<b>751,394,185</b>
Net Assets Invested in Capital Assets						
Net of Related Debt	413,765,675	405,279,887	10,662,786	11,068,096	424,428,461	416,347,983
Restricted	104,294,397	113,990,838	-	-	104,294,397	113,990,838
Unrestricted	(194,874,505)	(163,971,651)	(130,614,169)	(111,174,333)	(325,488,674)	(275,145,984)
<b>Total Net Assets</b>	<b>\$ 323,185,567</b>	<b>\$ 355,299,074</b>	<b>\$ (119,951,383)</b>	<b>\$ (100,106,237)</b>	<b>\$ 203,234,184</b>	<b>\$ 255,192,837</b>

The largest component of the County's net assets is invested in Capital Assets, net of related debt of \$424,428,461 (209%) which reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. Capital assets include: parkland, buildings, roads, bridges, sewer lines and treatment facilities, a hospital and the community college among other things. The County uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted net assets of \$104,294,397 or 51% represents resources that are subject to external restrictions on how they may be used. The restrictions are as follows:

Capital Projects	\$ 60,255,977
Law Enforcement	16,037,693
Stop-DWI Program	1,154,527
Handicapped parkign	56,965
Debt Service	9,839,189
Parklands	44,000
Unemployment Benefits	127,881
Secpial Revenue Funds	16,778,165

The remaining portion of net assets is classified as unrestricted and is \$(325,488,674).

## Rockland County Changes in Net Assets

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
<b>Program Revenues:</b>						
Charges for Services	\$ 41,847,208	\$ 36,379,973	\$ 89,041,990	\$ 106,029,852	\$ 130,889,198	\$ 142,409,825
Operating Grants and Contributions	169,350,560	164,476,127	5,262,424	9,632,735	174,612,984	174,108,862
Capital Grants and Contributions	14,177,004	11,845,084	-	-	14,177,004	11,845,084
<b>General Revenues:</b>						
Real Property Taxes	87,696,519	71,646,043	-	-	87,696,519	71,646,043
Other Tax items	8,326,783	7,125,096	-	-	8,326,783	7,125,096
Non-Property Taxes	166,390,826	173,614,483	-	-	166,390,826	173,614,483
Unrestricted Use of Money and Property	504,419	3,285,209	-	-	504,419	3,285,209
Sale of Property and Compensation for Loss	53,969	40,543	-	-	53,969	40,543
Other Revenues	10,290,708	2,821,904	-	-	10,290,708	2,821,904
<b>Total Revenues</b>	<b>498,637,996</b>	<b>471,234,462</b>	<b>94,304,414</b>	<b>115,662,587</b>	<b>592,942,410</b>	<b>586,897,049</b>
<b>Program Expenses:</b>						
General Government Support	65,817,442	67,293,698	-	-	65,817,442	67,293,698
Education	68,916,165	71,519,828	-	-	68,916,165	71,519,828
Public Safety	70,550,166	70,103,143	-	-	70,550,166	70,103,143
Health	43,227,034	50,413,128	-	-	43,227,034	50,413,128
Transportation	52,323,652	55,737,309	-	-	52,323,652	55,737,309
Economic Opportunity and Development	180,334,640	174,367,673	-	-	180,334,640	174,367,673
Culture and Recreation	896,680	939,766	-	-	896,680	939,766
Home and Community Services	34,575,699	35,782,255	-	-	34,575,699	35,782,255
Interest	14,110,025	13,400,239	-	-	14,110,025	13,400,239
Rockland Tobacco Asset Corporation	-	-	5,210,627	5,141,399	5,210,627	5,141,399
Home and Infirmary	-	-	108,938,933	115,135,691	108,938,933	115,135,691
<b>Total Expenses</b>	<b>530,751,503</b>	<b>539,557,039</b>	<b>114,149,560</b>	<b>120,277,090</b>	<b>644,901,063</b>	<b>659,834,129</b>
Excess (Deficiency)	(32,113,507)	(68,322,577)	(19,845,146)	(4,614,503)	(51,958,653)	(72,937,080)
Prior Period Adjustment	-	9,601,987	-	-	-	9,601,987
Net Assets - Beginning	355,299,074	423,621,651	(100,106,237)	(95,491,734)	255,192,837	328,129,917
Net Assets - Ending	<u>\$ 323,185,567</u>	<u>\$ 355,299,074</u>	<u>\$ (119,951,383)</u>	<u>\$ (100,106,237)</u>	<u>\$ 203,234,184</u>	<u>\$ 255,192,837</u>

**Governmental Activities** - Governmental activities decreased the County's net assets by \$32.1 million. The Government Accounting Standards Board ("GASB"), Statement No. 45, Other Post Employment Benefits accrual of \$27.3 million accounts for the bulk of this decrease. The continued down turning of the economy has greatly affected the County's ability to collect on its major sources of budgeted revenue, sales tax and mortgage tax. This coupled with more demand on our services has resulted in such a large decrease of our net assets.

For the fiscal year ended December 31, 2009, revenues from governmental activities totaled \$499 million. Tax revenues of \$263 million, comprised of real property taxes, sales and mortgage tax items and non-property taxes, represent the largest revenue source (53%). Collection of the current tax levy remains strong at 96.03%, while

averaging 93.69% over the last 5 years. Non-property taxes yielded \$ 166.4 million, a decrease of \$ 7.2 million over fiscal year 2008.

**Business-Type Activities** - Business-type activities decreased the County's net assets by \$19.8 million for the year ended December 31, 2009. This is due mainly to the 2009 GASB Statement No. 45, Other Post Employment Benefits accrual of \$12.2 million. The reasons are discussed in the next section of this report.

### **Financial Analysis of the Government's Funds**

As previously noted, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the County's governmental funds schedules is to provide information on inflows, outflows, and balances having available resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

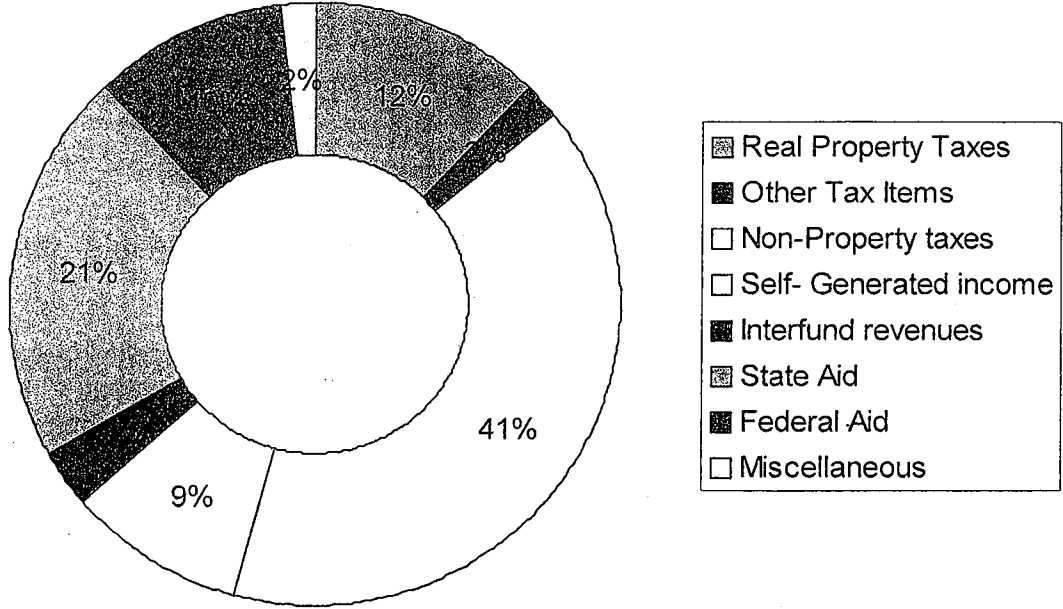
As of the end of the current fiscal year, the County's total governmental funds reported a combined ending fund balance of \$51.5 million, a decrease of \$53.7 million in comparison with the prior year. The total combined fund balance of \$31.5 million, exclusive of the \$38.7 million deficit in the General Fund, constitutes the unreserved fund balance, of which \$8.4 million has been designated for subsequent year's expenditures and represents the amount estimated for use in the 2010 budget. As of December 31, 2009, the General Fund had undesignated fund balance of \$(38.7) million. This deficit was created by multiple factors, mostly the current economic downturn.

Like many other municipalities, Rockland County has continued to be effected by the economic slowdown. The largest portion of our budgeted revenues, 41%, is dependent on sales tax and mortgage tax. Our actual revenue for Non-Property tax items fell short of budget by 13.3%, which amounts to \$25,628,680. We continue to be challenged by the reduction of consumer spending and the sluggish housing market.

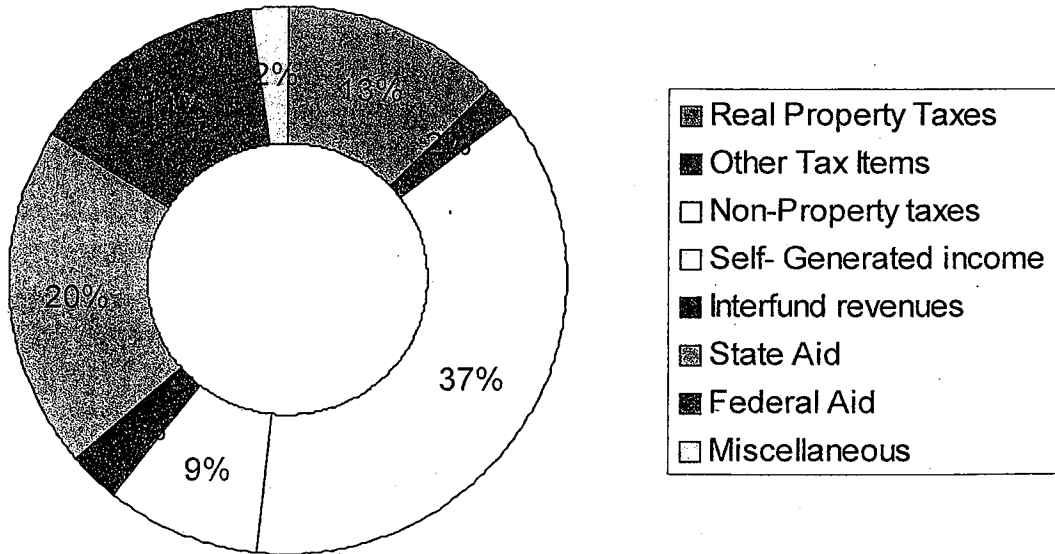
The General Fund is the primary operating fund of the County. At the end of the current fiscal year, the total fund balance was \$12,274,248. Of this amount, \$(38,732,135) million was unreserved.

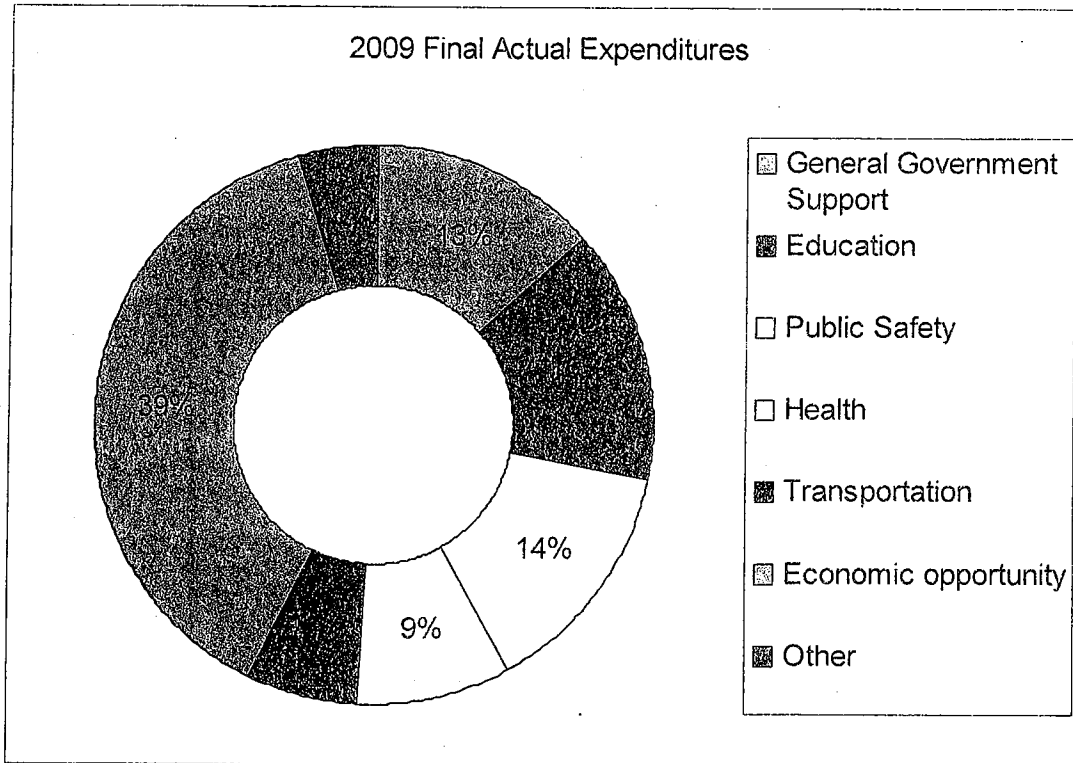
The following graphs indicate the sources and uses of the General Fund.

Revenues Final 2009 Budget



2009 Final Actual Revenues





The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Projects Fund's ending fund balance is \$7,704,442. This is a decrease of \$43,887,420 from the prior year. In an effort to hold down debt service interest expenses during these tough economic times, the County did not borrow for any new projects during 2009. We instead focused our efforts on completing existing projects in 2009.

Non-major Governmental Funds consist of the Special Revenue Funds and the Debt Service Fund. The Special Revenue Funds are made up of the following individual funds: County Road Fund, Road Machinery Fund, Community Development Fund, Sewer District Fund and Special Purpose Fund. For the fiscal year ending December 31, 2009, the combined fund balance of these funds total \$21.8 million. This represents an increase of \$3.2 million from the prior year and the majority of this increase can be attributed to the Sewer District Fund.

Proprietary Funds - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total assets of the Hospital ("Home and Infirmary") fund decreased by \$19.9 million leaving a deficit of net assets of \$(51.1) million. This was a result primarily due to the GASB 45, Other Post Employment Benefits ("OPEB") accrual, going from \$28.6 in 2008 to \$40.8 in 2009.

Factors concerning the finances of the Enterprise Funds have already been addressed in the schedules and in the commentary of the County's business-type activities.

### **Budgetary Highlights**

General Funds - Actual General Fund revenues were \$453.1 million, which was \$20.3 less than the final budget. The majority of this shortfall was from the area of non-property taxes. The two main revenue sources that comprised this number were as follows:

Sales Tax	\$(23.1 million)
Mortgage Tax	\$(2.0 million)

These two revenue sources were affected by, as previously discussed, the conditions of the economy.

Overall, actual General Fund expenditures were \$442.7 million, which was \$20.8 million less than the final budget. The major areas where spending was less than the final budget were General Government Support of \$9.0 million, Education of \$1.3 million, Health of \$3.5 million, Transportation of \$3.8 million and Economic Opportunity and Development of \$2.2 million. These savings were largely due to the County implementing two early retirement incentive programs. The number of employees is down to 2,650, less than 1982 levels. The significance of this, as with all governments, is that personnel costs are the major part of our budget.

### **Capital Asset and Debt Administration**

Capital Assets-The County's investment in capital assets for its governmental and business type activities as of December 31, 2009, amounts to \$677 million, net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction-in-progress.

**Rockland County Capital Assets  
(Net of Depreciation)  
(In Thousands)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>
Land	\$ 49,872	\$ 49,872	\$ 439	\$ 439	\$ 50,311	\$ 50,311
Buildings and Improvements	131,167	134,527	12,894	13,714	144,061	148,241
Equipment	35,849	43,797	5,207	5,638	41,056	49,435
Infrastructure	213,550	218,502	-	-	213,550	218,502
Construction-in-Progress	<u>225,902</u>	<u>188,772</u>	<u>2,290</u>	<u>1,688</u>	<u>228,192</u>	<u>190,460</u>
<b>Total</b>	<b><u>\$ 656,340</u></b>	<b><u>\$ 635,470</u></b>	<b><u>\$ 20,830</u></b>	<b><u>\$ 21,479</u></b>	<b><u>\$ 677,170</u></b>	<b><u>\$ 656,949</u></b>

Additional information on the County's capital assets can be found in Note 3 of this report.

**Long-Term Debt-** At the December 31, 2009, the County had \$388,647,870 in total long-term debt outstanding. This represents a substantial decrease of \$15.0 million decrease over 2008. All of this debt is backed by the full faith and credit of the County.

**Rockland County Outstanding Debt  
General Obligation Bonds  
(In Thousands)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>
General Obligation Bonds - Gross	<u>\$ 292,502</u>	<u>\$ 306,426</u>	<u>\$ 97,646</u>	<u>\$ 98,713</u>	<u>\$ 390,148</u>	<u>\$ 405,139</u>

In January 2009, Moody's downgraded the County's long term borrowing rate from A1 to A2. Subsequently in March of 2010, the County obtained a rating of Aa3.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. In accordance with Article VIII of the State Constitution the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County of the most recent five years. Certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of



this kind, commonly referred to as "excluding debt", may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit. At December 31, 2009, the County of Rockland has used \$306,376,000 or 12 % of the constitutional debt limit leaving a remaining balance of \$2,562,968,032 to be used.

Additional information on the County's long-term debt can be found in Note 3 of this report.

### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to H. Chris Kopf, CPA, Commissioner of Finance, Rockland County Finance Department, 18 New Hempstead Road, New City, New York 10956. The telephone number is (845) 638-5135.

**BASIC  
FINANCIAL STATEMENTS**

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COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF NET ASSETS  
DECEMBER 31, 2009

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>ASSETS</b>				
Cash and equivalents	\$ 134,248,694	\$ 4,905,243	\$ 139,153,937	\$ 21,857,810
Investments	225,000	1,234,224	1,459,224	2,638,899
Receivables:				
Taxes, net	47,600,771	-	47,600,771	-
Accounts, net	33,009,051	9,059,490	42,068,541	5,738,414
Accounts - Patient care, net	-	13,175,582	13,175,582	-
Loans	7,741,152	-	7,741,152	-
State and Federal aid, net of allowance for uncollectible amounts	65,657,575	-	65,657,575	1,630,737
Due from other governments	5,643,039	-	5,643,039	-
Internal balances	19,356,686	(19,356,686)	-	-
Funds held in trust for residents	-	289,392	289,392	-
Inventories	61,314	626,225	687,539	-
Restricted assets	-	-	-	11,173,764
Prepaid expenses	3,913,766	1,052,619	4,966,385	347,494
Intangible asset	-	-	-	15,506,746
Deferred charges	357,259	-	357,259	-
Deferred bond fees, net	-	-	-	967,990
Other assets	-	-	-	597,066
	<u>317,814,307</u>	<u>10,986,089</u>	<u>328,800,396</u>	<u>60,458,920</u>
Restricted cash and equivalents	-	2,852,027	2,852,027	-
Restricted investments	-	4,236,273	4,236,273	-
Cost of issuance, net of accumulated amortization	-	1,073,620	1,073,620	-
	<u>-</u>	<u>8,161,920</u>	<u>8,161,920</u>	<u>-</u>
Capital assets:				
Land	49,872,238	438,504	50,310,742	6,200,325
Buildings	118,112,000	47,031,684	165,143,684	41,778,824
Improvements	103,408,967	345,975	103,754,942	2,420,054
Equipment	98,658,559	16,598,170	115,256,729	24,645,836
Infrastructure	527,117,199	-	527,117,199	-
Construction-in-progress	225,901,692	2,290,129	228,191,821	1,373,420
	<u>1,123,070,655</u>	<u>66,704,462</u>	<u>1,189,775,117</u>	<u>76,418,459</u>
Less - Accumulated depreciation	<u>(466,730,224)</u>	<u>(45,875,205)</u>	<u>(512,605,429)</u>	<u>(32,236,412)</u>
Total Capital Assets, net of accumulated depreciation	<u>656,340,431</u>	<u>20,829,257</u>	<u>677,169,688</u>	<u>44,182,047</u>
Total Assets	<u>974,154,738</u>	<u>39,977,266</u>	<u>1,014,132,004</u>	<u>104,640,967</u>
<b>LIABILITIES</b>				
Accounts payable	38,107,056	3,320,904	41,427,960	5,271,528
Accrued liabilities	12,124,641	961,400	13,086,041	8,486,901
Deposits payable	-	-	-	5,000
Due to other governments	13,444,958	-	13,444,958	97,642
Due to school districts	48,390,284	-	48,390,284	-
Unearned revenues	832,344	2,690,977	3,523,321	5,554,458
Accrued interest payable	4,313,750	160,360	4,474,110	-
Tax anticipation note payable	45,000,000	-	45,000,000	-
Revenue anticipation note payable	40,000,000	-	40,000,000	-
Bond anticipation notes payable - Capital construction	37,288,000	485,000	37,771,000	-
Bond anticipation notes payable - Other	8,500,000	-	8,500,000	-
Due to New York State	-	477,511	477,511	-
Funds held in trust for residents	-	289,392	289,392	-
Non-current liabilities:				
Due within one year:				
Bonds payable - Capital construction	19,203,684	1,299,316	20,503,000	2,332,862
Bonds payable - Other	4,105,000	1,155,000	5,260,000	487,138
Bond anticipation notes payable - Other	2,900,000	-	2,900,000	-
Capital lease	-	-	-	57,584
Compensated absences	1,807,997	1,231,144	3,039,141	-
Pension obligations*	154,784	-	154,784	-
Claims payable	1,128,874	-	1,128,874	-
Estimated third-party liabilities	-	276,138	276,138	-
Due in more than one year:				
Bonds payable - Capital construction	231,388,773	12,574,871	243,963,644	42,332,010
Bonds payable - Other	30,605,000	81,116,870	111,721,870	15,019,608
Capital lease	-	-	-	235,047
Compensated absences	16,271,972	11,080,300	27,352,272	-
Pension obligations	825,920	-	825,920	-
Claims payable	10,159,861	-	10,159,861	-
Other post employment benefit obligations payable	84,418,273	40,745,293	125,163,566	14,157,382
Estimated third-party liabilities	-	2,064,173	2,064,173	-
Total Liabilities	<u>650,989,171</u>	<u>159,928,649</u>	<u>810,897,820</u>	<u>94,037,160</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	413,765,675	10,662,786	424,428,461	11,366,298
Restricted for:				
Capital projects	60,255,977	-	60,255,977	1,163,274
Law enforcement	16,037,693	-	16,037,693	-
STOP-DWI Program	1,154,527	-	1,154,527	-
Handicapped parking	56,965	-	56,965	-
Debt service	9,839,189	-	9,839,189	-
Parklands	44,000	-	44,000	-
Student loans	-	-	-	10,185
Unemployment benefits	127,881	-	127,881	-
Scholarships and student services	-	-	-	1,653,938
Permanent Endowments	-	-	-	916,031
Special Revenue Funds:				
Sewer	16,517,841	-	16,517,841	-
Community Development	225,000	-	225,000	-
Special Purpose	35,324	-	35,324	-
Unrestricted deficits	<u>(194,874,505)</u>	<u>(130,614,169)</u>	<u>(325,488,674)</u>	<u>(4,505,919)</u>
Total Net Assets	<u>\$ 323,185,567</u>	<u>\$ (119,951,383)</u>	<u>\$ 203,234,184</u>	<u>\$ 10,603,807</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2009

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Governmental activities:				
General government support	\$ 65,817,442	\$ 16,075,012	\$ 4,032,096	\$ -
Education	68,916,165	-	-	-
Public safety	70,550,166	1,951,080	6,368,051	-
Health	43,227,034	4,010,535	61,645,872	-
Transportation	52,323,652	7,879,870	17,966,569	12,290,313
Economic opportunity and development	180,334,640	7,597,193	78,943,015	-
Culture and recreation	896,680	-	89,228	-
Home and community services	34,575,699	4,333,518	305,729	-
Interest	14,110,025	-	-	1,886,691
<b>Total Governmental Activities</b>	<b>530,751,503</b>	<b>41,847,208</b>	<b>169,350,560</b>	<b>14,177,004</b>
Business-type activities:				
Home and Infirmary Fund	108,938,933	89,041,990	-	-
Rockland Tobacco Asset Securitization Corporation	4,728,599	-	4,234,771	-
Rockland Second Tobacco Asset Securitization Corporation	482,028	-	1,027,653	-
<b>Total Business-type Activities</b>	<b>114,149,560</b>	<b>89,041,990</b>	<b>5,262,424</b>	<b>-</b>
<b>Total Primary Government</b>	<b>\$ 644,901,063</b>	<b>\$ 130,889,198</b>	<b>\$ 174,612,984</b>	<b>\$ 14,177,004</b>
<b>Component Units:</b>				
Rockland County Community College	\$ 73,835,235	\$ 18,313,116	\$ 12,662,131	\$ 4,786,971
Rockland County Soil and Water Conservation District	94,008	-	-	-
Rockland County Solid Waste Management Authority	41,869,991	38,602,009	428,901	-
Rockland County Industrial Development Agency	117,949	29,760	-	-
<b>Total Component Units</b>	<b>\$ 115,917,183</b>	<b>\$ 56,944,885</b>	<b>\$ 13,091,032</b>	<b>\$ 4,786,971</b>
<b>General Revenues:</b>				
Real property taxes				
Other tax items:				
Interest and penalties on real property taxes				
Gain on sale of tax acquired property				
Payments in lieu of taxes				
Non-property taxes:				
Sales and use tax				
Mortgage tax				
Unrestricted use of money and property				
Sale of property and compensation for loss				
Contributions from Rockland County				
Grants and contributions not restricted to specific programs				
Miscellaneous				
Change in Net Assets				
Net Assets - Beginning of Year				
Net Assets - End of Year				

The notes to the financial statements are an integral part of this financial statement.

Net (Expense) Revenue and Changes in Net Assets  
Primary Government

Governmental Activities	Business-type Activities	Total	Component Units
\$ (45,710,334)	\$ -	\$ (45,710,334)	\$ -
(68,916,165)	-	(68,916,165)	-
(62,231,035)	-	(62,231,035)	-
22,429,373	-	22,429,373	-
(14,186,900)	-	(14,186,900)	-
(93,794,432)	-	(93,794,432)	-
(807,452)	-	(807,452)	-
(29,936,452)	-	(29,936,452)	-
(12,223,334)	-	(12,223,334)	-
<u>(305,376,731)</u>	<u>-</u>	<u>(305,376,731)</u>	<u>-</u>
-	(19,896,943)	(19,896,943)	-
-	(493,828)	(493,828)	-
-	545,625	545,625	-
-	(19,845,146)	(19,845,146)	-
<u>(305,376,731)</u>	<u>(19,845,146)</u>	<u>(325,221,877)</u>	<u>-</u>
-	-	-	(38,073,017)
-	-	-	(94,008)
-	-	-	(2,839,081)
-	-	-	(88,189)
-	-	-	(41,094,295)
87,696,519	-	87,696,519	-
8,149,546	-	8,149,546	-
-	-	-	-
177,237	-	177,237	-
162,439,750	-	162,439,750	-
3,951,076	-	3,951,076	-
504,419	-	504,419	1,576,669
53,969	-	53,969	-
-	-	-	15,215,574
-	-	-	15,141,265
<u>10,290,708</u>	<u>-</u>	<u>10,290,708</u>	<u>1,891,569</u>
<u>273,263,224</u>	<u>-</u>	<u>273,263,224</u>	<u>33,825,077</u>
(32,113,507)	(19,845,146)	(51,958,653)	(7,269,218)
<u>355,299,074</u>	<u>(100,106,237)</u>	<u>255,192,837</u>	<u>17,873,025</u>
<u>\$ 323,185,567</u>	<u>\$ (119,951,383)</u>	<u>\$ 203,234,184</u>	<u>\$ 10,603,807</u>

COUNTY OF ROCKLAND, NEW YORK

BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2009

	<u>ASSETS</u>	General	Capital Projects	Other Governmental Funds
Cash and Equivalents		\$ 34,077,556	\$ 61,837,591	\$ 28,121,285
Investments		-	-	225,000
Taxes Receivable, net of allowance for uncollectible taxes		47,600,771	-	-
Other Receivables:				
Accounts, net of allowance for uncollectible amounts		32,478,790	-	451,644
Loans		-	-	7,741,152
State and Federal aid, net of allowance for uncollectible amounts		55,979,728	8,520,087	670,178
Due from other governments		5,635,319	-	-
Due from other funds		6,447,255	-	3,851,803
Advances to other funds		8,776,018	-	-
		<u>109,317,110</u>	<u>8,520,087</u>	<u>12,714,777</u>
Prepaid Expenditures		3,389,018	-	273,485
<b>Total Assets</b>		<b><u>\$ 194,384,455</u></b>	<b><u>\$ 70,357,678</u></b>	<b><u>\$ 41,334,547</u></b>
<u>LIABILITIES AND FUND BALANCES</u>				
Liabilities:				
Accounts payable		\$ 23,105,979	\$ 13,393,301	\$ 696,989
Accrued liabilities		9,800,358	-	1,126,797
Due to other governments		2,370,872	11,074,086	-
Due to school districts		48,390,284	-	-
Due to other funds		1,554,679	899,849	184,505
Deferred revenues - Taxes		2,832,934	-	-
Deferred revenues - Other		555,101	-	7,771,274
Tax anticipation note payable		45,000,000	-	-
Revenue anticipation note payable		40,000,000	-	-
Bond anticipation notes payable		8,500,000	37,286,000	-
<b>Total Liabilities</b>		<b><u>182,110,207</u></b>	<b><u>62,653,236</u></b>	<b><u>9,779,565</u></b>
Fund Balances (Deficits):				
Reserved for encumbrances		1,966,573	-	2,414,708
Reserved for prepaid expenditures		3,389,018	-	273,485
Reserved for law enforcement		16,037,693	-	-
Reserved for STOP - DWI Program		1,154,527	-	-
Reserved for handicapped parking		56,965	-	-
Reserved for long-term receivable		8,240,808	-	-
Reserved for social service programs		-	-	35,324
Reserved for compensated absences		11,384,781	-	1,954,252
Reserved for debt service		-	-	3,039,189
Reserved for parklands		-	44,000	-
Reserved for advances		8,776,018	-	-
Unreserved reported in:				
General Fund		(38,732,135)	-	-
Capital Projects Fund		-	7,660,442	-
Special Revenue Funds		-	-	17,038,024
Debt Service Fund		-	-	6,800,000
<b>Total Fund Balances</b>		<b><u>12,274,248</u></b>	<b><u>7,704,442</u></b>	<b><u>31,554,982</u></b>
<b>Total Liabilities and Fund Balances</b>		<b><u>\$ 194,384,455</u></b>	<b><u>\$ 70,357,678</u></b>	<b><u>\$ 41,334,547</u></b>

The notes to the financial statements are an integral part of this statement.

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Total  
Governmental  
Funds

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\$ 124,036,432

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225,000

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47,600,771

32,930,434  
7,741,152

65,169,993  
5,635,319  
10,299,058  
8,776,018

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130,551,974

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3,662,503

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\$ 306,076,680

\$ 37,196,269  
10,927,155  
13,444,958  
48,390,284  
2,639,033  
2,832,934  
8,326,375  
45,000,000  
40,000,000  
45,786,000

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254,543,008

4,381,281  
3,662,503  
16,037,693  
1,154,527  
56,965  
8,240,808  
35,324  
13,339,033  
3,039,189  
44,000  
8,776,018

(38,732,135)  
7,660,442  
17,038,024  
6,800,000

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51,533,672

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\$ 306,076,680



COUNTY OF ROCKLAND, NEW YORK

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO  
THE GOVERNMENT - WIDE STATEMENT OF NET ASSETS  
DECEMBER 31, 2009

Fund Balances - Governmental Funds	\$ 51,533,672
Amounts Reported for Governmental Activities in the Statement of Net Assets are Different Because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	<u>645,872,543</u>
Internal service funds are used by management to charge the costs of insurance and general services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	<u>(7,662,834)</u>
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	
Real property taxes	2,832,934
Deferred revenues	<u>7,720,031</u>
	<u>10,552,965</u>
Government funds report the effect of issuance costs and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Deferred charges	<u>357,259</u>
Long-term liabilities that are not due and payable in the current period are not reported in the funds.	
Accrued interest payable	(4,313,750)
Bonds payable	(276,592,296)
Bond anticipation notes payable	(2,900,000)
Compensated absences	(16,012,448)
Pension obligations	(980,704)
Other post employment benefit obligations payable	<u>(76,668,840)</u>
	<u>(377,468,038)</u>
Net Assets of Governmental Activities	<u>\$ 323,185,567</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 GOVERNMENTAL FUNDS  
 YEAR ENDED DECEMBER 31, 2009

	General	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Real property taxes	\$ 58,446,556	\$ -	\$ 28,582,179	\$ 87,028,735
Other tax items	8,326,783	-	101,000	8,427,783
Non-property taxes	166,731,320	-	-	166,731,320
Departmental income	36,068,175	-	239,050	36,307,225
Use of money and property	1,093,835	-	1,401,857	2,495,692
Licenses and permits	1,964,258	-	256,368	2,220,626
Fines and forfeitures	1,123,747	-	14,645	1,138,392
Sale of property and compensation for loss	53,969	-	14,718	68,687
Interfund revenues	14,679,291	-	555,952	15,235,243
State aid	91,656,252	2,973,157	1,839,933	96,469,342
Federal aid	62,640,323	9,236,448	5,481,082	77,357,853
Miscellaneous	10,290,708	80,708	933,655	11,305,071
<b>Total Revenues</b>	<b>453,075,217</b>	<b>12,290,313</b>	<b>39,420,439</b>	<b>504,785,969</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government support	59,499,136	-	-	59,499,136
Education	64,602,751	-	-	64,602,751
Public safety	61,580,954	-	-	61,580,954
Health	39,419,209	-	-	39,419,209
Transportation	27,792,297	-	14,950,680	42,742,977
Economic opportunity and development	170,386,364	-	5,165,889	175,552,253
Culture and recreation	598,820	-	-	598,820
Home and community services	7,649,641	-	15,064,697	22,714,338
Employee benefits	9,025,399	-	2,574,793	11,600,192
<b>Debt service:</b>				
Principal	-	-	19,684,472	19,684,472
Interest	2,126,864	-	11,221,830	13,348,694
Refunding bond issuance costs	-	-	329,477	329,477
Capital outlay	-	50,083,709	-	50,083,709
<b>Total Expenditures</b>	<b>442,681,435</b>	<b>50,083,709</b>	<b>68,991,838</b>	<b>561,756,982</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>10,393,782</b>	<b>(37,793,396)</b>	<b>(29,571,399)</b>	<b>(56,971,013)</b>
<b>Other Financing Sources (Uses):</b>				
Bond anticipation notes issued	2,900,000	-	-	2,900,000
Refunding bonds issued	-	-	19,140,422	19,140,422
Payment to refunding bond escrow agent	-	-	(19,500,420)	(19,500,420)
Issuance premium	-	-	689,475	689,475
Transfers in	8,240,392	1,255,500	44,289,597	53,785,489
Transfers out	(32,517,989)	(7,349,524)	(13,917,976)	(53,785,489)
<b>Total Other Financing Sources (Uses)</b>	<b>(21,377,597)</b>	<b>(6,094,024)</b>	<b>30,701,098</b>	<b>3,229,477</b>
<b>Net Change in Fund Balances</b>	<b>(10,983,815)</b>	<b>(43,887,420)</b>	<b>1,129,699</b>	<b>(53,741,536)</b>
<b>Fund Balances - Beginning of Year</b>	<b>23,258,063</b>	<b>51,591,862</b>	<b>30,425,283</b>	<b>105,275,208</b>
<b>Fund Balances - End of Year</b>	<b>\$ 12,274,248</b>	<b>\$ 7,704,442</b>	<b>\$ 31,554,982</b>	<b>\$ 51,533,672</b>

The notes to the financial statements are an integral part of this statement.

COUNTY OF ROCKLAND, NEW YORK

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCE OF GOVERNMENTAL FUNDS  
 TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED DECEMBER 31, 2009

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balances - Total Governmental Funds \$ (53,741,536)

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.

Capital outlay expenditures	51,567,053
Depreciation expense	(27,643,036)

23,924,017

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Real property taxes	667,784
Deferred revenues	7,720,031

8,387,815

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.

Refunding bond issuance costs	329,477
Bond anticipation notes issued	(2,900,000)
Refunding bonds issued	(19,140,422)
Payment to refunding bond escrow agent	19,500,420
Issuance premium	(689,475)
Principal paid on bonds	19,684,472
Amortization of issuance costs, loss on refunding and premium	(634,110)

16,150,362

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Accrued interest	182,974
Compensated absences	64,052
Pension obligations	154,784
Other post employment benefit obligations	(24,778,592)

(24,376,782)

The net revenue of certain activities of internal service funds are reported within governmental activities.

(2,457,383)

Change in Net Assets of Governmental Activities

\$ (32,113,507)

The notes to the financial statements are an integral part of this statement.

COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>				
Real property taxes	\$ 59,100,000	\$ 59,100,000	\$ 58,446,556	\$ (653,444)
Other tax items	9,125,000	9,125,000	8,326,783	(798,217)
Non-property taxes	192,360,000	192,360,000	166,731,320	(25,628,680)
Departmental income	37,824,350	38,820,495	36,068,175	(2,752,320)
Use of money and property	2,835,500	2,835,500	1,093,835	(1,741,665)
Licenses and permits	1,886,000	1,886,000	1,964,258	78,258
Fines and forfeitures	934,505	1,143,005	1,123,747	(19,258)
Sale of property and compensation for loss	70,000	70,000	53,969	(16,031)
Interfund revenues	14,698,050	14,698,050	14,679,291	(18,759)
State aid	97,593,039	101,248,126	91,656,252	(9,591,874)
Federal aid	40,521,624	49,899,948	62,640,323	12,740,375
Miscellaneous	2,142,000	2,179,383	10,290,708	8,111,325
<b>Total Revenues</b>	<b>459,090,068</b>	<b>473,365,507</b>	<b>453,075,217</b>	<b>(20,290,290)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government support	66,561,134	68,468,789	59,499,136	8,969,653
Education	71,640,973	65,925,823	64,602,751	1,323,072
Public safety	58,190,182	62,068,393	61,580,954	487,439
Health	41,038,990	42,921,622	39,419,209	3,502,413
Transportation	30,030,562	31,641,262	27,792,297	3,848,965
Economic opportunity and development	159,242,498	172,614,120	170,386,364	2,227,756
Culture and recreation	575,127	604,897	598,820	6,077
Home and community services	7,604,013	7,744,312	7,649,641	94,671
Employee benefits	9,310,000	9,365,000	9,025,399	339,601
Debt Service - Interest	2,131,000	2,131,000	2,126,864	4,136
<b>Total Expenditures</b>	<b>446,324,479</b>	<b>463,485,218</b>	<b>442,681,435</b>	<b>20,803,783</b>
<b>Excess of Revenues Over Expenditures</b>	<b>12,765,589</b>	<b>9,880,289</b>	<b>10,393,782</b>	<b>513,493</b>
<b>Other Financing Sources (Uses):</b>				
Bond anticipation notes issued	-	2,900,000	2,900,000	-
Transfers in	10,310,392	10,310,392	8,240,392	(2,070,000)
Transfers out	(32,644,526)	(32,659,226)	(32,517,989)	141,237
<b>Total Other Financing Sources (Uses)</b>	<b>(22,334,134)</b>	<b>(19,448,834)</b>	<b>(21,377,597)</b>	<b>(1,928,763)</b>
<b>Net Change in Fund Balance</b>	<b>(9,568,545)</b>	<b>(9,568,545)</b>	<b>(10,983,815)</b>	<b>(1,415,270)</b>
<b>Fund Balance - Beginning of Year</b>	<b>9,568,545</b>	<b>9,568,545</b>	<b>23,258,063</b>	<b>13,689,518</b>
<b>Fund Balance - End of Year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 12,274,248</b>	<b>\$ 12,274,248</b>

COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF NET ASSETS  
 PROPRIETARY FUNDS  
 DECEMBER 31, 2009

	Business - type Activities - Enterprise Funds		
	Home and Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation
<b>ASSETS</b>			
Current Assets:			
Cash and equivalents	\$ 4,362,604	\$ 379,317	\$ 163,322
Investments	-	1,234,224	-
Receivables:			
Accounts	4,547,417	3,616,536	895,537
Accounts - patient care, net of allowance for uncollectible amounts	13,175,582	-	-
State and Federal aid	-	-	-
Funds held in trust for residents	289,392	-	-
Due from other governments	-	-	-
Due from other funds	-	-	-
Inventories	626,225	-	-
Prepaid expenses	1,049,119	3,500	-
<b>Total Current Assets</b>	<b>24,050,339</b>	<b>5,233,577</b>	<b>1,058,859</b>
Other Noncurrent Assets:			
Restricted cash and equivalents	-	2,851,163	864
Restricted investments	-	3,525,312	710,961
Cost of issuance, net of accumulated amortization	-	845,873	227,747
<b>Total Other Noncurrent Assets</b>	<b>-</b>	<b>7,222,348</b>	<b>939,572</b>
Capital Assets:			
Land	438,504	-	-
Buildings	47,031,684	-	-
Improvements other than buildings	345,975	-	-
Equipment	16,598,170	-	-
Construction-in-progress	2,290,129	-	-
Less - Accumulated depreciation	(45,875,205)	-	-
<b>Total Capital Assets, net of accumulated depreciation</b>	<b>20,829,257</b>	<b>-</b>	<b>-</b>
<b>Total Noncurrent Assets</b>	<b>20,829,257</b>	<b>7,222,348</b>	<b>939,572</b>
<b>Total Assets</b>	<b>44,879,596</b>	<b>12,455,925</b>	<b>1,998,431</b>
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts payable	3,318,405	-	2,500
Accrued liabilities	276,137	926,175	35,225
Accrued interest payable	160,360	-	-
Due to other funds	10,580,668	-	-
Advances from other funds	8,776,018	-	-
Bond anticipation notes payable	485,000	-	-
Due to New York State	477,511	-	-
Funds held in trust for residents	289,392	-	-
Deferred revenues	2,690,977	-	-
Current Portion of Long-Term Obligations:			
Claims payable	-	-	-
Compensated absences	1,231,144	-	-
Bonds payable - Capital construction	1,299,316	-	-
Bonds payable - Other	-	1,085,000	70,000
<b>Total Current Liabilities</b>	<b>29,584,928</b>	<b>2,011,175</b>	<b>107,725</b>
Noncurrent Liabilities:			
Claims payable	-	-	-
Compensated absences	11,080,300	-	-
Bonds payable - Capital construction	12,574,871	-	-
Bonds payable - Other	-	74,300,388	6,816,482
Other post employment benefit obligations payable	40,745,293	-	-
Estimated third-party liabilities	2,064,173	-	-
<b>Total Noncurrent Liabilities</b>	<b>66,464,637</b>	<b>74,300,388</b>	<b>6,816,482</b>
<b>Total Liabilities</b>	<b>96,049,565</b>	<b>76,311,563</b>	<b>6,924,207</b>
<b>NET ASSETS (DEFICITS)</b>			
Invested in Capital Assets, net of related debt	10,662,786	-	-
Deficits	(61,832,755)	(63,855,638)	(4,925,776)
<b>Total Net Deficits</b>	<b>\$ (51,169,969)</b>	<b>\$ (63,855,638)</b>	<b>\$ (4,925,776)</b>

The notes to the financial statements are an integral part of this statement.

Total Business-type Activities - Enterprise Funds	Governmental Activities - Internal Service Funds
\$ 4,905,243	\$ 10,212,262
1,234,224	-
9,059,490	78,617
13,175,582	-
-	487,582
289,392	-
-	7,720
-	2,920,643
626,225	61,314
1,052,619	251,263
<u>30,342,775</u>	<u>14,019,401</u>
2,852,027	-
4,236,273	-
<u>1,073,620</u>	<u>-</u>
<u>8,161,920</u>	<u>-</u>
438,504	-
47,031,684	-
345,975	-
16,598,170	21,274,498
2,290,129	-
<u>(45,875,205)</u>	<u>(10,806,610)</u>
<u>20,829,257</u>	<u>10,467,888</u>
<u>28,991,177</u>	<u>10,467,888</u>
<u>59,333,952</u>	<u>24,487,289</u>
3,320,905	910,787
1,237,537	1,197,486
160,360	-
10,580,668	-
8,776,018	-
485,000	-
477,511	-
289,392	-
2,690,977	226,000
-	1,128,874
1,231,144	209,103
1,299,316	979,149
1,155,000	-
<u>31,703,828</u>	<u>4,651,399</u>
-	10,159,861
11,080,300	1,858,418
12,574,871	7,731,012
81,116,870	-
40,745,293	7,749,433
2,064,173	-
<u>147,581,507</u>	<u>27,498,724</u>
<u>179,285,335</u>	<u>32,150,123</u>
10,662,786	1,757,727
<u>(130,614,169)</u>	<u>(9,420,561)</u>
<u>\$ (119,951,383)</u>	<u>\$ (7,662,834)</u>

COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS  
 PROPRIETARY FUNDS  
 YEAR ENDED DECEMBER 31, 2009

	Business-type Activities - Enterprise Funds		
	Home and Infirmiry Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation
Operating Revenues:			
Charges for services	\$ 87,997,781	\$ -	\$ -
State aid	-	-	-
Federal aid	-	-	-
Tobacco settlement revenues	-	3,973,034	993,258
Miscellaneous	1,044,209	-	-
<b>Total Operating Revenues</b>	<b>89,041,990</b>	<b>3,973,034</b>	<b>993,258</b>
Operating Expenses:			
Administrative and general expenses	13,299,836	-	-
Salaries and wage expenses	48,580,859	-	-
Employee benefits	36,589,438	-	-
Professional fees	-	33,845	21,896
Directors' fees	-	6,500	9,000
Insurance	-	21,525	-
Judgments and claims	-	-	-
Supplies and other expenses	8,007,643	-	-
Depreciation and amortization	2,210,960	40,870	6,706
<b>Total Operating Expenses</b>	<b>108,688,736</b>	<b>102,740</b>	<b>37,602</b>
<b>Income (Loss) from Operations</b>	<b>(19,646,746)</b>	<b>3,870,294</b>	<b>955,656</b>
Non-Operating Revenues (Expenses):			
Interest income	-	261,737	34,395
Interest on indebtedness	(250,197)	(4,625,859)	(444,426)
<b>Total Non-Operating Expenses</b>	<b>(250,197)</b>	<b>(4,364,122)</b>	<b>(410,031)</b>
<b>Net Income (Loss)</b>	<b>(19,896,943)</b>	<b>(493,828)</b>	<b>545,625</b>
Net Deficits - Beginning of Year	(31,273,026)	(63,361,810)	(5,471,401)
<b>Net Deficits - End of Year</b>	<b>\$ (51,169,969)</b>	<b>\$ (63,855,638)</b>	<b>\$ (4,925,776)</b>

The notes to the financial statements are an integral part of this statement.

Total Business-type Activities - Enterprise Funds	Governmental Activities - Internal Service Funds
\$ 87,997,781	\$ 37,311,478
-	576,510
-	24,000
4,966,292	-
1,044,209	3,442
<u>94,008,282</u>	<u>37,915,430</u>
13,299,836	12,284,302
48,580,859	82,466
36,589,438	12,024,413
55,741	-
15,500	-
21,525	-
-	1,660,695
8,007,643	11,025,449
2,258,536	3,053,862
<u>108,829,078</u>	<u>40,131,187</u>
<u>(14,820,796)</u>	<u>(2,215,757)</u>
296,132	98,945
<u>(5,320,482)</u>	<u>(340,571)</u>
<u>(5,024,350)</u>	<u>(241,626)</u>
(19,845,146)	(2,457,383)
<u>(100,106,237)</u>	<u>(5,205,451)</u>
<u>\$ (119,951,383)</u>	<u>\$ (7,662,834)</u>



STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
YEAR ENDED DECEMBER 31, 2009

	Business-type Activities - Enterprise Funds			
	Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation	Total Business-type Activities - Enterprise Funds
<b>Cash Flows From Operating Activities:</b>				
Cash received from patients and third-party payers	\$ 89,903,591	\$ -	\$ -	\$ 89,903,591
Cash received from tobacco settlement revenues	-	3,907,396	976,849	4,884,245
Cash received from charges for services	-	-	-	-
Advances to other funds	-	-	-	-
Other	9,242,731	-	-	9,242,731
Cash payments to directors	-	(6,500)	(9,000)	(15,500)
Cash payments to insurance carriers and claimants	-	-	-	-
Cash payments to vendors	(72,637,820)	(55,370)	(27,170)	(72,720,360)
Cash payments to employees	(20,579,075)	-	-	(20,579,075)
<b>Net Cash Provided by Operating Activities</b>	<b>5,929,427</b>	<b>3,845,526</b>	<b>940,679</b>	<b>10,715,632</b>
<b>Cash Flows From Non-Capital Financing Activities:</b>				
Proceeds from County of Rockland	(3,732,977)	-	-	(3,732,977)
Retirement of long-term debt	-	(1,015,000)	(515,000)	(1,530,000)
Interest on indebtedness	-	(2,524,706)	(435,575)	(2,960,281)
<b>Net Cash Used in Non-Capital Financing Activities</b>	<b>(3,732,977)</b>	<b>(3,539,706)</b>	<b>(950,575)</b>	<b>(8,223,258)</b>
<b>Cash Flows From Capital and Related Financing Activities:</b>				
Remittances to County of Rockland	1,440,255	-	-	1,440,255
Retirement of long-term debt	(2,794,765)	-	-	(2,794,765)
Interest on indebtedness	(605,417)	-	-	(605,417)
Acquisition and construction of capital assets	(1,234,903)	-	-	(1,234,903)
<b>Net Cash Used in Capital and Related Financing Activities</b>	<b>(3,194,830)</b>	<b>-</b>	<b>-</b>	<b>(3,194,830)</b>
<b>Cash Flows From Investing Activities:</b>				
Decrease in restricted cash and equivalents	-	(571,723)	(810)	(572,533)
Interest income	-	293,962	34,330	328,292
Purchase of investments	-	(1,234,224)	-	(1,234,224)
Sale of investments	-	1,218,964	-	1,218,964
Purchase of restricted investments	-	(3,525,312)	(710,961)	(4,236,273)
Sale of restricted investments	-	3,525,691	711,771	4,237,462
<b>Net Cash Provided by (Used in) Investing Activities</b>	<b>-</b>	<b>(292,642)</b>	<b>34,330</b>	<b>(258,312)</b>
<b>Net Increase (Decrease) in Cash and Equivalents</b>	<b>(998,380)</b>	<b>13,178</b>	<b>24,434</b>	<b>(960,768)</b>
<b>Cash and Equivalents - Beginning of Year</b>	<b>5,360,984</b>	<b>366,139</b>	<b>138,888</b>	<b>5,866,011</b>
<b>Cash and Equivalents - End of Year</b>	<b>\$ 4,362,604</b>	<b>\$ 379,317</b>	<b>\$ 163,322</b>	<b>\$ 4,905,243</b>
<b>Reconciliation of Income (Loss) from Operations to Net Cash Provided by Operating Activities:</b>				
Income (loss) from operations	\$ (19,646,746)	\$ 3,870,294	\$ 955,656	\$ (14,820,796)
Adjustments to reconcile income (loss) from operations to net cash provided by operating activities:				
Depreciation and amortization	2,210,960	40,870	6,706	2,258,536
Provision for bad debts	3,469,257	-	-	3,469,257
Changes in assets and liabilities:				
Accounts receivable	4,764,149	(65,638)	(16,409)	4,682,102
Accounts receivable - Patient care	(1,409,945)	-	-	(1,409,945)
State and Federal aid receivable	4,477,455	-	-	4,477,455
Due from other governments	-	-	-	-
Due from other funds	-	-	-	-
Inventories	(74,510)	-	-	(74,510)
Prepaid expenses	(54,474)	-	-	(54,474)
Accounts payable	802,914	-	(5,274)	797,640
Accrued liabilities	-	-	-	-
Due to other governments	-	-	-	-
Advances from other funds	(1,196,584)	-	-	(1,196,584)
Deferred revenues	-	-	-	-
Claims payable	-	-	-	-
Compensated absences	410,722	-	-	410,722
Other post employment benefit obligations payable	12,176,229	-	-	12,176,229
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 5,929,427</b>	<b>\$ 3,845,526</b>	<b>\$ 940,679</b>	<b>\$ 10,715,632</b>
<b>Noncash Investing Activities -</b>				
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ -	\$ 54,849	\$ 10,997	\$ 65,846
Increase in bonds payable from accreted interest	\$ -	\$ 2,066,894	\$ -	\$ 2,066,894

The notes to the financial statements are an integral part of this statement.

Governmental  
 Activities-  
 Internal Service  
 Funds

\$ -  
 -  
 36,542,213  
 861,945  
 (6,341,487)  
 (82,466)  
(29,264,072)  
 1,716,133

-  
 -  
(4,344)

(4,344)

-  
 1,369,217  
 (336,227)  
 -

1,032,990

-  
 98,945  
 -  
 -  
 -

98,945

2,843,724

10,106,972

\$ 12,950,696

\$ (2,215,757)

3,053,862

208,194

35,435

(7,720)

(868,099)

(15,442)

(23,096)

(96,558)

(11,934)

(19,042)

(1,484,043)

226,000

213,401

189,977

2,530,955

\$ 1,716,133

\$ -

\$ -

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COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF ASSETS AND LIABILITIES  
FIDUCIARY FUND  
DECEMBER 31, 2009

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ASSETS

Agency

Cash:	
Demand deposits	\$ 11,470,381
Time deposits	5,254,642
	<hr/>
Total Assets	\$ 16,725,023
	<hr/>

LIABILITIES

Accounts Payable	\$ 7,139,877
Employee Payroll Deductions	29,198
Deposits	7,630,484
Due to Other Governments	1,925,464
	<hr/>
Total Liabilities	\$ 16,725,023
	<hr/>

The notes to the financial statements are an integral part of this statement.

COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF NET ASSETS  
COMPONENT UNITS

DECEMBER 31, 2009 (Rockland County Community College as of August 31, 2009)

	Rockland County Community College	Rockland County Soil and Water Conservation District	Rockland County Solid Waste Management Authority
<b>ASSETS</b>			
Cash and equivalents	\$ 8,394,418	\$ 58,634	\$ 13,171,886
Investments	2,586,877	52,022	-
Receivables:			
Accounts, net of allowance for uncollectible amounts	3,496,249	-	2,242,165
State and Federal aid	1,220,798	30,000	379,939
Restricted assets	-	-	11,173,764
Prepaid expenses	-	-	347,494
Intangible asset	-	-	15,506,746
Deferred bond fees, net	-	-	967,990
Other assets	597,066	-	-
	<u>16,295,408</u>	<u>140,656</u>	<u>43,789,984</u>
Capital assets:			
Land	-	-	6,200,325
Buildings	-	-	41,778,824
Improvements	-	-	2,420,054
Equipment	8,886,478	13,969	15,745,389
Construction-in-progress	-	-	1,373,420
	<u>8,886,478</u>	<u>13,969</u>	<u>67,518,012</u>
Less - Accumulated depreciation	<u>(5,334,132)</u>	<u>(13,002)</u>	<u>(26,889,278)</u>
Total Capital Assets, net of accumulated depreciation	<u>3,552,346</u>	<u>967</u>	<u>40,628,734</u>
Total Assets	<u>19,847,754</u>	<u>141,623</u>	<u>84,418,718</u>
<b>LIABILITIES</b>			
Accounts payable	-	-	5,271,528
Accrued liabilities	7,831,920	20,000	538,218
Deposits payable	5,000	-	-
Due to other governments	97,642	-	-
Deferred revenues	5,554,458	-	-
Non-current liabilities:			
Due within one year:			
Bonds payable - Capital construction	-	-	2,332,862
Bonds payable - Other	-	-	487,138
Capital lease	-	-	57,584
Due in more than one year -			
Bonds payable - Capital construction	-	-	42,332,010
Bonds payable - Other	-	-	15,019,608
Capital lease	-	-	235,047
Other post employment benefit obligations payable	11,986,947	-	2,170,435
Total Liabilities	<u>25,475,967</u>	<u>20,000</u>	<u>68,444,430</u>
<b>NET ASSETS (DEFICITS)</b>			
Invested in capital assets, net of related debt	3,552,346	967	7,812,985
Restricted for:			
Capital projects	1,163,274	-	-
Student loans	10,185	-	-
Scholarships and student services	1,653,938	-	-
Permanent endowments	916,031	-	-
Unrestricted	<u>(12,923,987)</u>	<u>120,656</u>	<u>8,161,303</u>
Total Net Assets (Deficits)	<u>\$ (5,628,213)</u>	<u>\$ 121,623</u>	<u>\$ 15,974,288</u>

The notes to the financial statements are an integral part of this statement.

Rockland County Industrial Development Agency		Totals
\$ 232,872	\$ 21,857,810	
-	2,638,899	
-	5,738,414	
-	1,630,737	
-	11,173,764	
-	347,494	
-	15,506,746	
-	967,990	
-	597,066	
<u>232,872</u>	<u>60,458,920</u>	
-	6,200,325	
-	41,778,824	
-	2,420,054	
-	24,645,836	
-	1,373,420	
-	76,418,459	
-	<u>(32,236,412)</u>	
-	44,182,047	
<u>232,872</u>	<u>104,640,967</u>	
-	5,271,528	
96,763	8,486,901	
-	5,000	
-	97,642	
-	5,554,458	
-	2,332,862	
-	487,138	
-	57,584	
-	42,332,010	
-	15,019,608	
-	235,047	
-	14,157,382	
<u>96,763</u>	<u>94,037,160</u>	
-	11,366,298	
-	1,163,274	
-	10,185	
-	1,653,938	
-	916,031	
<u>136,109</u>	<u>(4,505,919)</u>	
<u>\$ 136,109</u>	<u>\$ 10,603,807</u>	

COUNTY OF ROCKLAND, NEW YORK

STATEMENT OF ACTIVITIES  
 COMPONENT UNITS  
 YEAR ENDED DECEMBER 31, 2009  
 (Rockland County Community College Year Ended August 31, 2009)

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Rockland County Community College - Education	\$ 73,835,235	\$ 18,313,116	\$ 12,662,131	\$ 4,786,971
Rockland County Soil and Water Conservation District - Home and Community Services	94,008	-	-	-
Rockland County Solid Waste Management Authority - Home and Community Services	41,869,991	38,602,009	428,901	-
Rockland County Industrial Development Agency - Economic Opportunity and Development	117,949	29,760	-	-
<b>Total Component Units</b>	<b>\$ 115,917,183</b>	<b>\$ 56,944,885</b>	<b>\$ 13,091,032</b>	<b>\$ 4,786,971</b>

General Revenues:  
 Unrestricted use of money and property  
 Contributions from County of Rockland  
 Grants and contributions not restricted to specific programs  
 Other revenues

Total General Revenues

Change in Net Assets

Net Assets (Deficits) - Beginning of Year

Net Assets (Deficits) - End of Year

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue  
and Changes in Net Assets

Rockland County Community College	Rockland County Soil and Water Conservation District	Rockland County Solid Waste Management Authority	Rockland County Industrial Development Agency	Total
\$ (38,073,017)	\$ -	\$ -	\$ -	\$ (38,073,017)
-	(94,008)	-	-	(94,008)
-	-	(2,839,081)	-	(2,839,081)
-	-	-	(88,189)	(88,189)
<u>(38,073,017)</u>	<u>(94,008)</u>	<u>(2,839,081)</u>	<u>(88,189)</u>	<u>(41,094,295)</u>
1,342,319	601	233,594	155	1,576,669
15,215,574	-	-	-	15,215,574
15,090,845	50,420	-	-	15,141,265
1,598,501	14,992	278,076	-	1,891,569
<u>33,247,239</u>	<u>66,013</u>	<u>511,670</u>	<u>155</u>	<u>33,825,077</u>
(4,825,778)	(27,995)	(2,327,411)	(88,034)	(7,269,218)
(802,435)	149,618	18,301,699	224,143	17,873,025
<u>\$ (5,628,213)</u>	<u>\$ 121,623</u>	<u>\$ 15,974,288</u>	<u>\$ 136,109</u>	<u>\$ 10,603,807</u>



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**Note 1 - Summary of Significant Accounting Policies**

The County of Rockland, New York was established in 1798 and operates in accordance with its Charter, County Law and the various other applicable laws of the State of New York. The County functions under a County Executive/Legislature form of government. The County Legislature is the legislative body responsible for overall operation of the County. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County of Rockland, New York conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

**A. Financial Reporting Entity**

The financial reporting entity consists of a) the primary government, which is the County of Rockland, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of the above criteria, the following individual component units are included in the County's reporting entity because of their operational or financial relationship with the County.

The Rockland County Community College was established in 1959, with the County of Rockland as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a board of trustees consisting of ten voting members; five are appointed by the County Legislature, four by the Governor and one student elected by the student body. The College budget is subject to the approval of the County Legislature. The County generally provides one-half of the capital costs and one-third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31 is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since services are not provided entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

**Note 1 - Summary of Significant Accounting Policies (Continued)**

The Rockland County Soil and Water Conservation District was established pursuant to New York State Soil Conservation District Law and legislative resolution. The District provides for the conservation of soil and soil resources of the State and the County. The Board of Directors are appointed by the County Legislature. The Board of Directors serve at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the District. The District is also dependent on the financial support provided by the County. Since the District does not provide services entirely or almost entirely to the County, the financial statements of the District have been reflected as a discretely presented component unit.

The Rockland County Solid Waste Management Authority is a public benefit corporation created pursuant to the Rockland County Solid Waste Management Authority Act constituting Title 13-M of the New York State Public Authorities Law. The Authority provides solid waste management services to the residents of the County. The Authority is administered by seventeen members. Eight members are members of the County Legislature, five members are supervisors of towns within the County, two members are mayors of villages recommended by the Conference of Mayors and two members are appointed by the County Executive. Consequently, the County is considered able to impose its will on the Authority. Authority members have complete responsibility for management of the Authority and accountability for fiscal matters. The Authority has the power to issue debt and enter into loan agreements. The County is not liable for the Authority's debt. Since the Authority does not provide services entirely or almost entirely to the County, the financial statements of the Authority have been reflected as a discretely presented component unit.

The Rockland County Industrial Development Agency is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the Agency are appointed by the County Legislature. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds or notes. The governing board of the Agency serves at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the Agency. Since the Agency does not provide services entirely or almost entirely to the County of Rockland, the financial statements of the Agency have been reflected as a discretely presented component unit.

The following organizations are included in the County's reporting entity as blended component units.

The Rockland Tobacco Asset Securitization Corporation ("RTASC") and the Rockland Second Tobacco Asset Securitization Corporation ("RSTASC") are not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The Boards of Directors of each Corporation consist of five members; two designees of the County of Rockland, New York's ("County") County Executive, one designee of the chairman of the County Legislature, one designee of the chairman of the County's Budget and Finance Committee and a fifth shall be designated by a majority of the other four members. The Boards of Directors have complete responsibility for management of the Corporations and accountability for fiscal matters. The County is not liable for any deficits or the Corporations bonds or notes. GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities ("TSA"). This bulletin, which is effective for fiscal years ending after June 15, 2004, provide that when TSA's are entitled to future tobacco settlement resources and they appoint a majority of the TSA's governing board, the financial

**Note 1 - Summary of Significant Accounting Policies (Continued)**

accountability criteria are met and the TSA should be reported as a blended component unit of the settling government. Consequently, these organizations have been reflected as blended component units in the financial statements.

Complete financial statements of the individual component units can be obtained from their respective administrative offices as indicated below.

Rockland County Community College  
145 College Road  
Suffern, New York 10901

Rockland County Soil and Water Conservation District  
23 New Hempstead Road  
New City, New York 10956

Rockland County Solid Waste Management Authority  
420 Tome Valley Road  
Hillburn, New York 10931

Rockland County Industrial Development Agency  
One Blue Hill Plaza  
Pearl River, New York 10965

Rockland Tobacco Asset  
Securitization Corporation  
18 New Hempstead Road  
3<sup>rd</sup> Floor  
New City, New York 10956

Rockland Second Tobacco  
Asset Securitization Corporation  
18 New Hempstead Road  
3<sup>rd</sup> Floor  
New City, New York 10956

**B. Government-Wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

**Note 1 - Summary of Significant Accounting Policies (Continued)**

The Statement of Net Assets presents the financial position of the County and its component units at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Funds are charges to customers for services and Tobacco Settlement Revenues and the principal operating expenses are cost of services, administrative expenses, professional and directors fees, insurance, depreciation costs and benefit costs. The principal operating revenues of the Internal Service Funds are charges to customers for services, and operating expenses include the cost of services, administrative expenses, depreciation costs and benefit costs. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

**C. Fund Financial Statements**

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, liabilities, fund balances/net assets, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Fiduciary and proprietary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Fund Categories**

- a. **Governmental Funds** - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

**General Fund** - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

**Capital Projects Fund** - The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds.

**Special Revenue Funds** - Special Revenue Funds are governmental funds established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain defined purposes.

**County Road Fund** - The County Road Fund was established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.

**Road Machinery Fund** - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.

**Community Development Fund** - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.

**Sewer District Fund** - The Sewer District Fund is used to account for the operations and maintenance of the County's sewer facilities.

**Special Purpose Fund** - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

**Debt Service Fund** - The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

- b. **Proprietary Funds** - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used

**Note 1 - Summary of Significant Accounting Policies (Continued)**

to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Summit Park Hospital (Nursing Care Center), are recorded as a major enterprise fund. The Nursing Care Center is a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds. The County applies all applicable Financial Accounting Standards Board ("FASB") pronouncements issued after November 30, 1989 in accounting and reporting for its enterprise operations.

- c. Fiduciary Funds (Not Included in Government-wide Statements) - The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others. The County's Agency Fund is primarily utilized to account for employee payroll deductions, deposits for welfare trusts and various taxes (i.e., mortgage taxes), that are payable to other jurisdictions or individuals.

**D. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds. The Agency Fund has no measurement focus and utilizes the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Net patient service revenue of the Enterprise Fund is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered. Revenues received under cost reimbursement agreements and prospective contractual agreements represent a substantial portion of the Home and Infirmary's revenue and are subject to audit and possible adjustment by the third-party reimbursement agencies. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the services are rendered and adjusted in future periods as required.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety-day availability period is used for revenue recognition for all other

**Note 1 - Summary of Significant Accounting Policies (Continued)**

governmental fund revenues. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and certain pension costs, are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

**Component Units**

Component units are presented on the basis of accounting that most accurately reflect their activities. The Soil and Water Conservation District is accounted for on the modified accrual basis and is converted to the accrual basis for the government-wide statements. The Community College, Industrial Development Agency and the Solid Waste Management Authority are accounted for on the accrual basis. The College, however, does not reflect property, plant and equipment as an asset of the fund and depreciation is not reflected. Property, plant and equipment of the College are owned by the County. The Industrial Development Agency and the Solid Waste Management Authority apply all applicable Financial Accounting Standards Board ("FASB") pronouncements issued after November 30, 1989 in accounting and reporting their operations.

**E. Assets, Liabilities and Net Assets or Fund Balances**

**Deposits, Investments and Risk Disclosure**

**Cash and Equivalents** - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and certificates of deposit with original maturities of less than three months.

The County's investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions. The objective of these investments is to preserve capital and mitigate credit and interest rate risk.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral.



**Note 1 - Summary of Significant Accounting Policies (Continued)**

Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either undercollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2009.

The County was invested only in the above mentioned obligations and, accordingly, was not exposed to any interest rate risk or credit risk.

**Investments** - All investments are stated at fair value, which is based on quoted market prices.

**Restricted Cash and Equivalents and Investments** - The terms of the bond indenture of the Tobacco Asset Securitization Corporations provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

**Taxes Receivable** - Real property taxes are levied and attach as a lien against real property on January 1<sup>st</sup>. County taxes are billed with town taxes and initially collected by the towns on behalf of the County. Real property taxes may be paid between January 1st and January 31st without interest or penalty. Payments received after January 31st must include interest computed at 1% per month from February 1st. The towns retain the first amounts collected to satisfy their respective tax warrants. Amounts collected thereafter are remitted to the County. Tax rolls and a listing of the unpaid taxes are returned to the County in April. A 5% penalty is added to the unpaid tax, which is collected by the County.

The County enforces delinquent real property taxes under the provisions of Article 11 (Article 11 applies to taxes levied after December 31, 1995 and provides for the foreclosure of tax sale liens by proceedings in rem) of the Real Property Tax Law. Enforcement procedures set forth in Article 11 provide that the enforcing officer shall file a petition of foreclosure twenty-one months after the lien date (the County may extend the filing date for residential and farm property by one or two years). Such petition is required to be filed with the County Clerk within two business days after the execution of the petition. After the petition has been filed with the County Clerk, a notice of foreclosure must be published in at least two newspapers designated by the enforcing officer. The published notice shall include the date of the last day on which delinquent taxes may be redeemed. The redemption date must be at least three months after the date the notice is first published. If the delinquent taxes, including all related charges, are not paid on the date specified in the notice of foreclosure, the Court generally makes a final judgment awarding the property to the County. Such judgment will contain an order that a deed conveying title to the County shall be prepared, executed and duly recorded. No proceeding to set aside the deed may

**Note 1 - Summary of Significant Accounting Policies (Continued)**

be maintained unless proceedings are commenced within two years from the date of recording the deed. Properties acquired by the County through tax enforcement procedures must be sold at a public auction.

The County is also responsible for collecting and enforcing delinquent school district taxes. Such taxes are collected by the towns in the County between September 1st and October 31st, after which the school tax rolls and unpaid taxes are remitted to the County. A 5% penalty is added to the amount of the unpaid school tax. The County collects unpaid school taxes during the month of November. Any taxes remaining unpaid after this time are relieved, with a 7% penalty, as County taxes for the following year. The County must satisfy the full amount of the unpaid school districts taxes no later than April 1st of the year following the levy of such taxes.

Pursuant to Article 14 of the Real Property Tax Law, the County has agreements with various villages within the County to collect and enforce delinquent village taxes. County tax bills include amounts relieved, with a 7% penalty, for unpaid village taxes where appropriate. The County must satisfy the full amount of the unpaid village taxes no later than April 1st of the year following the levy of such taxes.

**Other Receivables** - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded, when appropriate.

**Due From/To Other Funds** - During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2009, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as internal balances.

**Advances From/To Other Funds** - Advances from/to other funds represent loans to other funds which are not expected to be repaid within the subsequent annual operating cycle. The advances are offset by a fund balance reserve in the fund financial statements, which indicates that the funds are not "available" for appropriation and are not expendable available financial resources.

**Inventories** - Inventories are stated at the lower of average cost or market and consist of materials, supplies and drugs used at the Home and Infirmary and materials and supplies used by the General Services Fund. Purchases of inventoriable items at other locations are recorded as expenditures/expenses at the time of purchase and year-end balances at these locations are not material.

**Restricted Assets** - Restricted assets consist of bond proceeds held by a State agency. These funds are to be used for improvements to the Rockland County Solid Waste Management Authority, or for payment of related sewer district debt service.

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Prepaid Expenses/Expenditures** - Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by a reservation of fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

**Deferred Charges** - Deferred charges in the government-wide financial statements represent the unamortized portion of the costs of issuance of bonds. These costs are being amortized over the term of the respective bond issue.

**Intangible Asset** - Intangible asset represents goodwill. Goodwill is the excess of cost of an acquired entity over the amount assigned to assets acquired and liabilities assumed in a business combination. Goodwill is tested for impairment annually in the fourth quarter, and will be tested for impairment between annual tests if an event occurs or circumstances change that more likely than not would indicate the carrying amount may be impaired. Impairment testing for goodwill is done at a reporting unit level. An impairment loss generally would be recognized when the carrying amount of the unit's net assets exceeds the estimated fair value of the reporting unit. The estimated fair value of a reporting unit is determined using a discounted cash flow analysis.

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings	40
Improvements	8-40
Equipment	3-30
Infrastructure	5-40

**Note 1 - Summary of Significant Accounting Policies (Continued)**

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

**Unearned/Deferred Revenues** - Unearned/deferred revenues arise when assets are recognized before revenue recognition criteria has been satisfied. In government-wide financial statements, unearned revenues consist of amounts received in advance and/or amounts from grants received before the eligibility requirements have been met.

Deferred revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported deferred revenues of \$2,832,934 for real property taxes and \$555,101 for State and Federal aid received in advance in the General Fund. The County has also reported deferred revenues of \$7,771,274 for loans received in advance in the Community Development Fund, \$2,690,977 in the Enterprise Fund - Home and Infirmary Fund for State and Federal aid received in advance, \$5,554,458 in the Component Unit - Rockland County Community College for tuition and other fees received in advance. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

**Long-term Liabilities** - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

**Compensated Absences** - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

**Net Assets** - Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets on the Statement of Net Assets include, invested in capital assets, net of related debt, restricted for capital projects, law enforcement, Stop-DWI Program, handicapped parking, debt service, parklands, student loans, unemployment benefits, scholarships and student services, permanent endowments and special revenue funds. The balance is classified as unrestricted.

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Fund Balances - Reserves and Designations** - Portions of fund balance are segregated for future use and are therefore not available for future appropriation or expenditure. Amounts reserved for encumbrances, prepaid expenditures, law enforcement, STOP-DWI Program, handicapped parking, long-term receivable, social service programs, compensated absences, debt service, parklands and advances are required to be segregated in accordance with State law or generally accepted accounting principles. Designation of unreserved fund balances in governmental funds indicates the utilization of these resources in the ensuing year's budget or tentative plans for future use.

**F. Encumbrances**

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, County Road, Road Machinery, Community Development and Sewer District funds. Encumbrances outstanding at year-end are reported as reservations of fund balance since they do not constitute expenditures or liabilities.

**G. Use of Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

**H. Subsequent Events Evaluation by Management**

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is July 29, 2010.

**Note 2 - Stewardship, Compliance and Accountability**

**A. Budgetary Data**

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before August 1st, the administrative head of each department is required to submit to the County Executive the expenditure requirements for the next fiscal year.
- b) The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23rd.
- c) Subsequent to October 23rd, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto.
- d) Prior to November 20th, the Legislature shall hold a public hearing on the budget.

**Note 2 - Stewardship, Compliance and Accountability (Continued)**

- e) After the public hearing, the Legislature may make changes to the budget. The budget shall be adopted no later than December 7th.
- f) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds.
- g) Budgets for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not adopted for the Proprietary and Special Purpose funds.
- h) The County Legislature has legal responsibility for all budget amendments and transfers between functions of expenditure. The County Executive has authority for the transfer of appropriations within functions of expenditure.
- i) Appropriations in General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-appropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted, or as amended by the County Legislature. Individual amendments for the current year were not material in relation to the original appropriations which were amended.

**B. Property Tax Limitation**

The County is permitted by the State Constitution to levy for purposes other than debt service up to 1½% of the five year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2009 was \$614,859,436, which exceeded the actual levy by \$574,185,436.

**C. Fund Deficits**

The General Fund has an undesignated deficit of \$38,732,135.

The Home and Infirmary Fund, Rockland Tobacco Asset Securitization Corporation, Rockland Tobacco Second Asset Securitization Corporation, Workers' Compensating Fund and the General Services Fund also reflect undesignated or unrestricted deficits of \$61,832,755, \$63,855,638, \$4,925,776, \$364,721 and \$9,183,721, respectively at December 31, 2009. These deficits will be addressed in subsequent years.

**Note 3 - Detailed Notes on All Funds**

**A. Investments**

Investments of the primary government are stated at fair value and consist of the following:

	<u>Certificates of Deposit</u>	<u>Commercial Paper</u>	<u>Total</u>
Governmental Activities - Community Development Fund	\$ 225,000	\$ -	\$ 225,000
Business-type Activities - Rockland Tobacco Asset Securitization Corporation, at cost, which approximates fair value, due in January 2010, interest at .85%	-	1,234,224	1,234,224
	<u>\$ 225,000</u>	<u>\$ 1,234,224</u>	<u>\$ 1,459,224</u>

Investments of the Rockland County Community College and the Rockland County Soil and Water Conservation District (component units) consist principally of certificates of deposit with original maturities of greater than three months, and are stated at cost, which approximates fair value.

**Restricted Investments**

Restricted investments at December 31, 2009 consisted of the following:

Rockland Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates fair value, due in February 2010, interest at .85%	\$ 3,525,312
Rockland Second Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates fair value, due in February 2010, interest at 1.45%	<u>710,961</u>
	<u>\$ 4,236,273</u>

Investments of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation are not subject to risk categorization.

**Note 3 - Detailed Notes on All Funds (Continued)**

**B. Taxes Receivable**

Taxes receivable at December 31, 2009 consisted of the following:

Tax liens	\$ 19,608,066
Tax installments	4,535,589
Returned school districts taxes	23,239,841
Returned village taxes	<u>2,287,188</u>
	49,670,684
Allowance for uncollectible taxes	<u>(2,069,913)</u>
<b>Taxes Receivable</b>	<b><u>\$ 47,600,771</u></b>

School district and village taxes are offset by liabilities to the school districts and villages which will be paid no later than April 2010. Taxes receivable, at the fund level, are also partially offset by deferred tax revenues of \$2,832,934, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year.

**C. Due From/To Other Funds, Advances From/To Other Funds**

The balances reflected as due from/to other funds at December 31, 2009 were as follows:

Fund	Due From	Due To	Advances From/To
General	\$ 6,447,255	\$ 1,554,679	\$ 8,776,018
Capital Projects	-	899,849	-
Non-Major Governmental	3,851,803	184,505	-
Home and Infirmary	-	10,580,668	(8,776,018)
Internal Service	<u>2,920,643</u>	<u>-</u>	<u>-</u>
	<b><u>\$ 13,219,701</u></b>	<b><u>\$ 13,219,701</u></b>	<b><u>\$ -</u></b>

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occurred, 2) transactions are recorded in the accounting system and 3) payments between funds are made.



COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

**D. Capital Assets**

Changes in the County's capital assets are as follows:

Class	Balance January 1, 2009	Additions	Deductions	Balance December 31, 2009
<b>Governmental Activities (inclusive of Internal Service Funds):</b>				
Capital Assets, not being depreciated:				
Land	\$ 49,872,238	\$ -	\$ -	\$ 49,872,238
Construction-in-progress	188,771,732	50,083,709	12,953,749	225,901,692
<b>Total Capital Assets, not being depreciated</b>	<b><u>\$ 238,643,970</u></b>	<b><u>\$ 50,083,709</u></b>	<b><u>\$ 12,953,749</u></b>	<b><u>\$ 275,773,930</u></b>
Capital Assets, being depreciated:				
Buildings	\$ 118,114,979	\$ -	\$ 2,979	\$ 118,112,000
Improvements	97,355,989	6,052,978	-	103,408,967
Equipment	99,842,340	1,987,731	3,171,512	98,658,559
Infrastructure	520,717,834	6,399,365	-	527,117,199
<b>Total Capital Assets, being depreciated</b>	<b><u>836,031,142</u></b>	<b><u>14,440,074</u></b>	<b><u>3,174,491</u></b>	<b><u>847,296,725</u></b>
Less Accumulated Depreciation for:				
Buildings	42,342,604	3,359,985	2,979	45,699,610
Improvements	38,601,739	6,052,897	-	44,654,636
Equipment	56,045,153	9,936,102	3,171,512	62,809,743
Infrastructure	302,215,341	11,350,894	-	313,566,235
<b>Total Accumulated Depreciation</b>	<b><u>439,204,837</u></b>	<b><u>30,699,878</u></b>	<b><u>3,174,491</u></b>	<b><u>466,730,224</u></b>
<b>Total Capital Assets, being depreciated, net</b>	<b><u>\$ 396,826,305</u></b>	<b><u>\$ (16,259,804)</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 380,566,501</u></b>
<b>Governmental Activities Capital Assets, net</b>	<b><u>\$ 635,470,275</u></b>	<b><u>\$ 33,823,905</u></b>	<b><u>\$ 12,953,749</u></b>	<b><u>\$ 656,340,431</u></b>

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

Class	Balance January 1, 2009	Additions	Deductions	Balance December 31, 2009
<b>Business-type Activities:</b>				
Capital Assets, not being depreciated:				
Land	\$ 438,504	\$ -	\$ -	\$ 438,504
Construction-in-progress	1,687,774	1,521,569	919,214	2,290,129
Total Capital Assets, not being depreciated	<u>\$ 2,126,278</u>	<u>\$ 1,521,569</u>	<u>\$ 919,214</u>	<u>\$ 2,728,633</u>
Capital Assets, being depreciated:				
Buildings	\$ 46,524,347	\$ 507,337	\$ -	\$ 47,031,684
Improvements	345,975	-	-	345,975
Equipment	16,905,348	453,309	760,487	16,598,170
Total Capital Assets, being depreciated	<u>63,775,670</u>	<u>960,646</u>	<u>760,487</u>	<u>63,975,829</u>
Less Accumulated Depreciation for:				
Buildings	32,810,599	1,327,561	-	34,138,160
Improvements	345,975	-	-	345,975
Equipment	11,267,730	883,399	760,059	11,391,070
Total Accumulated Depreciation	<u>44,424,304</u>	<u>2,210,960</u>	<u>760,059</u>	<u>45,875,205</u>
Total Capital Assets, being depreciated, net	<u>\$ 19,351,366</u>	<u>\$ (1,250,314)</u>	<u>\$ 428</u>	<u>\$ 18,100,624</u>
Business-type Activities Capital Assets, net	<u>\$ 21,477,644</u>	<u>\$ 271,255</u>	<u>\$ 919,642</u>	<u>\$ 20,829,257</u>

Depreciation expense was charged to the County's functions and programs as follows:

<b>Governmental Activities:</b>	
General Government Support	\$ 4,494,805
Education	4,650,113
Public Safety	2,750,438
Health	403,880
Transportation	8,037,441
Economic Opportunity and Development	149,053
Culture and Recreation	310,369
Home and Community Services	6,849,917
Capital assets held by the government's internal service fund are charged to the various functions based on their usage of the assets	<u>3,053,862</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 30,699,878</u>
Business-type Activities - Home and Infirmary	<u>\$ 2,210,960</u>

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

**Capital Assets - Component Units**

Changes in the Community College's (component unit) capital assets are as follows:

Class	Balance September 1, 2008	Additions	Balance August 31, 2009
Capital Assets, being depreciated - Equipment	\$ 7,970,453	\$ 916,025	\$ 8,886,478
Less Accumulated Depreciation	<u>(4,750,307)</u>	<u>(583,825)</u>	<u>(5,334,132)</u>
Community College Capital Assets, net	<u>\$ 3,220,146</u>	<u>\$ 332,200</u>	<u>\$ 3,552,346</u>

Changes in the Soil and Water Conservation District's (component unit) capital assets are as follows:

Class	Balance January 1, 2009	Additions	Balance December 31, 2009
Capital Assets, being depreciated - Equipment	\$ 12,895	\$ 1,074	\$ 13,969
Less Accumulated Depreciation	<u>(12,895)</u>	<u>(107)</u>	<u>(13,002)</u>
Soil and Water Conservation District Capital Assets, net	<u>\$ -</u>	<u>\$ 967</u>	<u>\$ 967</u>

Changes in the Solid Waste Management Authority (component unit) capital assets are as follows:

Class	Balance January 1, 2009	Additions	Deductions	Balance December 31, 2009
Capital Assets, not being depreciated:				
Land	\$ 2,133,312	\$ 4,067,013	\$ -	\$ 6,200,325
Construction-in-progress	<u>-</u>	<u>1,373,420</u>	<u>-</u>	<u>1,373,420</u>
Total Capital Assets, not being depreciated	<u>\$ 2,133,312</u>	<u>\$ 5,440,433</u>	<u>\$ -</u>	<u>\$ 7,573,745</u>

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

Class	Balance January 1, 2009	Additions	Deductions	Balance December 31, 2009
Capital Assets, being depreciated:				
Buildings	\$ 40,537,006	\$ 1,241,818	\$ -	\$ 41,778,824
Improvements	2,420,054	-	-	2,420,054
Equipment	13,766,996	2,203,393	(225,000)	15,745,389
Total Capital Assets, being depreciated	<u>56,724,056</u>	<u>3,445,211</u>	<u>(225,000)</u>	<u>59,944,267</u>
Less Accumulated Depreciation for:				
Buildings	16,606,866	2,148,080	-	18,754,946
Improvements	193,604	96,802	-	290,406
Equipment	6,833,710	1,040,216	(30,000)	7,843,926
Total Accumulated Depreciation	<u>23,634,180</u>	<u>3,285,098</u>	<u>(30,000)</u>	<u>26,889,278</u>
Total Capital Assets, being depreciated, net	<u>\$ 33,089,876</u>	<u>\$ 160,113</u>	<u>\$ (195,000)</u>	<u>\$ 33,054,989</u>
Solid Waste Management Authority Capital Assets, net	<u>\$ 35,223,188</u>	<u>\$ 5,600,546</u>	<u>\$ (195,000)</u>	<u>\$ 40,628,734</u>

**E. Accrued Liabilities**

Accrued liabilities at December 31, 2009 were as follows:

	Governmental Activities	Business- Type Activities	Total
Payroll and employee benefits	\$ 10,832,123	\$ -	\$ 10,832,123
Other	1,292,518	1,237,537	2,530,055
Total Accrued Liabilities	<u>\$ 12,124,641</u>	<u>\$ 1,237,537</u>	<u>\$ 13,362,178</u>

**F. Short-Term Non-Capital Borrowings**

The schedule below details the changes in short-term non-capital borrowings. These borrowings consisted of notes issued in anticipation of the collection of certain tax and other revenues.

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	Balance January 1, 2009	New Issues	Redemptions	Balance December 31, 2009
Tax Anticipation Notes	2009	03/09/2010	2.00 %	\$ -	\$ 45,000,000	\$ -	\$ 45,000,000
Revenue Anticipation Notes:							
County Operations	2008	03/19/2009	2.00 %	80,000,000	-	80,000,000	-
Revenue Anticipation Notes:							
County Operations	2009	03/09/2010	2.50 %	-	40,000,000	-	40,000,000
Bond Anticipation Note	2009	08/31/2010	1.25 %	-	8,500,000	-	8,500,000
				<u>\$ 80,000,000</u>	<u>\$ 93,500,000</u>	<u>\$ 80,000,000</u>	<u>\$ 93,500,000</u>

The \$80,000,000 revenue anticipation note matured on March 19, 2009. Interest expense of \$1,564,444 was recorded in the fund financial statements in the General Fund. The \$45,000,000 tax anticipation note was issued on March 20, 2009 and matures on March 9, 2010, with interest at 2.0%. Interest expense of \$700,000 was recorded in the government-wide financial statements for governmental activities. The \$40,000,000 revenue anticipation note was issued on March 20, 2009 and matures on March 9, 2010 with interest at 2.5%. Interest expense of \$777,778 was recorded in the government-wide financial statements for governmental activities. The \$8,500,000 bond anticipation note was issued on December 22, 2009 and matures on August 31, 2010 with interest at 1.25%. Interest expense of \$2,361 was recorded in the government-wide financial statements for governmental activities.

**G. Short-Term Capital Borrowings**

**Governmental Activities:**

The schedule below details the changes in short-term capital borrowings.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	Balance January 1, 2009	New Issue	Redemptions	Balance December 31, 2009
Sewer Improvements	2008	2/19/09	1.90 %	\$ 800,000	\$ -	\$ 800,000	\$ -
Sewer Improvements	2008	4/24/09	2.50	2,370,000	-	2,370,000	-
Sewer Improvements	2009	4/23/10	2.50	-	2,360,000	-	2,360,000
Sewer Improvements	2009	6/3/10	1.00	-	6,000,000	-	6,000,000
Public Improvements	2008	9/3/09	2.50	21,336,000	-	21,336,000	-
Public Improvements	2009	9/2/10	3.00	-	28,926,000	-	28,926,000
				<u>\$ 24,506,000</u>	<u>\$ 37,286,000</u>	<u>\$ 24,506,000</u>	<u>\$ 37,286,000</u>

**Business-type Activities:**

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	Balance January 1, 2009	New Issue	Redemptions	Balance December 31, 2009
Public Improvements	2009	9/2/10	2.50 %	\$ 235,000	\$ 485,000	\$ 235,000.00	\$ 485,000

**Note 3 - Detailed Notes on All Funds (Continued)**

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expenditures of \$562,420 and \$152,064 were recorded in the fund financial statements in the General Fund and Sewer Fund, respectively. Interest expense of \$313,104 was recorded in the government-wide financial statements for governmental activities.

Interest costs of \$5,097 were recorded in the Home and Infirmary, Enterprise fund, and capitalized as a component of capital assets.

**H. Pension Plans**

The County of Rockland and certain component units participate in the New York State and Local Employees' Retirement System (ERS) (System). The System is a cost-sharing multiple-employer defined benefit pension plan. The System provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the New York State and Local Employees Retirement System, 110 State Street, Albany, New York 12224.

Funding Policy - The System is non-contributory except for employees who joined after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Contributions are certified by the State Comptroller and expressed as a percentage of members' salary. Contribution rates are actuarially determined and based upon membership tier and plan. Contributions consist of a life insurance portion and regular pension contributions. Contribution rates for the plan year ended March 31, 2010 are as follows:

	<u>Tier/Plan</u>	<u>Rate</u>
1	553B	12.7%
1	75I	9.3
1	89D,M	12.0
1	89PAF	10.9
2	553B	12.7
2	75I	8.7
2	75I	8.6
2	89D,M	19.6
2	89PAF	10.8
2	89VR	10.8
3	A14	7.1

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
 DECEMBER 31, 2009

Note 3 - Detailed Notes on All Funds (Continued)

	<u>Tier/Plan</u>	<u>Rate</u>
2	A14	7.0%
3	553B	11.8
4	A15	7.1
4	A15	7.0
4	553B	11.8
4	603OR	10.6
4	604PR	10.6
4	604S4	8.3
4	603R3	8.3
4	89PAF	8.3
4	89VR3	8.3
4	89VR4	8.3

Contributions made to the System for the current and two preceding years were as follows:

	<u>Component Units</u>		
	<u>Primary Government</u>	<u>College</u>	<u>Solid Waste Management Authority</u>
2009	\$ 12,879,308	\$ 678,526	\$ 97,107
2008	12,955,645	743,189	109,076
2007	12,815,077	749,800	136,121

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

The current ERS contribution for the primary government was charged to the funds identified below.

	<u>Amount</u>
Governmental Funds:	
General	\$ 7,817,055
County Road	421,466
Road Machinery	37,378
Sewer	404,735
	<u>8,680,634</u>
Proprietary Funds:	
General Services	797,479
Workers' Compensation Benefits	5,693
Hospital	3,395,502
	<u>4,198,674</u>
	<u>\$ 12,879,308</u>

**Note 3 - Detailed Notes on All Funds (Continued)**

**Community College**

The College participates in ERS, the New York State Teachers' Retirement System ("TRS") and the Teachers' Insurance and Annuity Association - College Retirement Equities Fund ("TIAA-CREF"). The ERS plan is the same System which covers County employees. The elements of this System are described above. TRS is a cost-sharing multiple-employer defined benefit pension plan. TRS provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by Education Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395.

Funding Policy - TRS is non-contributory except for employees who joined the System after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Pursuant to Article 11 of Education Law, contributions are established annually for TRS by the New York State Teachers' Retirement Board. Contribution rates are actuarially determined and based upon membership tier and plan. Contribution rates for the plan year ended June 30, 2009 are as follows:

<u>Tiers</u>	<u>Rate</u>
1-4	7.63%

Contributions made to the System for the current and two preceding years were as follows:

2009	\$	359,227
2008		361,060
2007		345,410

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

TIAA/CREF is an optional retirement program, designated by the trustees of the State University of New York, which has been made available by the College to eligible employees. This System is a privately operated defined contribution retirement plan. The College assumes no liability for the financial status of TIAA/CREF members' accounts other than payment of contributions. Participation eligibility as well as contributory and non-contributory requirements are established by the New York State Retirement and Social Security Law. Benefits are determined by the amount of individual accumulations and the retirement income option selected.

All benefits are fully vested after thirteen months of participation in TIAA/CREF. New York State Education Law establishes the contribution rate for each employee electing this optional retirement program. TIAA/CREF is non-contributory, except for employees who joined after July 1, 1976 and have less than ten years of service, who contribute 3% of their salary. TIAA/CREF allows members to make extra payments at any time. These extra payments are not matched by the College. It is the policy of the College to fund pension costs as incurred. For the plan years



COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

ending August 31, 2009, 2008 and 2007, the College incurred pension costs under this Plan of \$1,696,745, \$1,526,426 and \$1,529,700 respectively.

**Soil and Water Conservation District**

The Soil and Water Conservation District has no full-time employees and, therefore, does not contribute to a retirement plan.

**Rockland County Industrial Development Agency**

The County of Rockland Industrial Development Agency has a non-contributory unqualified simplified employee pension plan (SEP) covering all employees who have met the minimum requirements for inclusion. The annual contribution is 10-15 percent of covered compensation. Total pension costs for years ended December 31, 2009, 2008 and 2007 were \$4,165, \$912 and \$3,848 respectively.

**I. Long-Term Liabilities**

The following table summarizes changes in the County's long-term indebtedness for the year ended December 31, 2009:

	Balance January 1, 2009	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2009	Due Within One Year
Governmental Activities:					
Bonds Payable	\$ 306,426,208	\$ 20,294,745	\$ 34,219,136	\$ 292,501,817	\$ 23,308,684
Less-Deferred amounts on refunding	(1,003,273)	(6,799,817)	(603,730)	(7,199,360)	-
	305,422,935	13,494,928	33,615,406	285,302,457	23,308,684
Bond Anticipation Notes Payable	-	2,900,000	-	2,900,000	2,900,000
Compensated Absences	17,954,044	1,921,329	1,795,404	18,079,969	1,807,997
Pension Obligations	1,135,488	-	154,784	980,704	154,784
Claims Payable	11,075,334	5,793,465	5,580,064	11,288,735	1,128,874
Other Post Employment Benefit Obligation Payable	57,108,726	38,154,255	10,844,708	84,418,273	-
Governmental Activities Long-term Liabilities	<u>\$ 392,696,527</u>	<u>\$ 62,263,977</u>	<u>\$ 51,990,366</u>	<u>\$ 402,970,138</u>	<u>\$ 29,300,339</u>

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

	Balance January 1, 2009	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2009	Due Within One Year
<b>Business-type Activities:</b>					
Bonds Payable	\$ 98,713,490	\$ 3,022,170	\$ 4,089,786	\$ 97,645,874	\$ 2,454,316
Less-Deferred amounts on refunding	(1,565,663)	-	(65,846)	(1,499,817)	-
	97,147,827	3,022,170	4,023,940	96,146,057	2,454,316
Compensated Absences	11,900,722	1,600,794	1,190,072	12,311,444	1,231,144
Estimated third party liabilities	3,536,895	1,818,089	3,014,673	2,340,311	276,138
Other Post Employment Benefit Obligation Payable	28,569,064	18,022,332	5,846,103	40,745,293	-
<b>Business-type Activities Long-term Liabilities</b>	<b>\$ 141,154,508</b>	<b>\$ 24,463,385</b>	<b>\$ 14,074,788</b>	<b>\$ 151,543,105</b>	<b>\$ 3,961,598</b>
<b>Solid Waste Management Authority - Component Unit -</b>					
Bonds Payable	\$ 63,055,000	\$ -	\$ 1,880,000	\$ 61,175,000	\$ 2,820,000
Less-Deferred amounts on refunding	(1,050,517)	-	(47,135)	(1,003,382)	-
	62,004,483	-	1,832,865	60,171,618	2,820,000
Other Post Employment Benefit Obligations	1,472,558	697,877	-	2,170,435	-
	\$ 63,477,041	\$ 697,877	\$ 1,832,865	\$ 62,342,053	\$ 2,820,000

Governmental fund liabilities for bonds are liquidated by the Debt Service Fund, which is funded by other governmental funds. The liability for compensated absences is liquidated by the General, County Road, Road Machinery and Sewer District funds. Each governmental fund's liability for pension obligations, claims payable and other postemployment benefit obligations are liquidated by the respective fund.

**Bonds Payable**

Bonds payable at December 31, 2009 are comprised of the following individual issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Amount Outstanding at December 31, 2009
Sewer Improvements	1986	\$ 10,000,000	April, 2011	7.0-7.100 %	\$ 950,000
Sewer Improvements	1986	9,520,000	June, 2011	7.500	845,000

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Amount Outstanding at December 31, 2009
Various Purposes	1992	\$ 9,950,000	April, 2012	5.500 %	\$ 36,000
Sewer EFC B	1993	2,675,000	November, 2013	2.65-5.200	625,000
Various Purposes A	1994	11,248,000	April, 2011	5.6-5.800	177,000
Various Purposes B	1994	12,347,000	November, 2014	6.000	195,000
Various Purposes	*2000	15,225,000	November, 2016	4.75-5.125	8,450,000
Sewer Improvements	2001	6,000,000	October, 2031	4.75-5.000	5,145,000
Various Purposes	2001	14,425,000	October, 2016	4.0-5.000	8,160,000
Tobacco	2001	47,750,000	August, 2043	4.625-5.75	44,538,821
Sewer EFC-partial Refund 90B	2002	28,609,114	March, 2020	5.9-7.900	5,845,000
Sewer EFC-partial Refund 92A	2002	3,694,000	September, 2021	6.460	703,000
Sewer EFC-partial Refund 92B	2002	7,470,000	September, 2022	3.0-6.650	1,714,000
Sewer EFC-partial Refund 93A	2002	5,660,000	September, 2022	3.0-6.650	1,476,000
Various Purposes	*2002	16,673,000	October, 2017	3.125-4.000	10,465,000
Sewer EFC Refunding 1996	2003	4,855,000	December, 2025	4.625-5.200	3,620,000
Sewer Refunding 93 Bonds	*2003	3,525,000	March, 2017	2.75-4.000	1,860,000
Various Purposes	2003	21,027,000	June, 2023	4.0-2.500	16,545,000
Tobacco	2003	9,715,000	June 2041	5.027-5.27	6,886,482
Sewer EFC 2004D	2004	31,082,062	February, 2034	2.48-5.150	27,955,000
Various Purposes	*2004	29,311,745	January, 2017	3.0-6.000	20,890,000
Sewer EFC 2005A	2005	12,395,713	May, 2034	2.094-4.569	10,675,000
Sewer EFC 2005B	2005	34,756,050	October, 2034	2.659-4.129	30,425,000
Various Purposes	2005	30,000,000	February, 2019	3.0-4.000	23,180,000
Tobacco	2005	26,964,181	August, 2040	5.875-7.624	32,346,388
Sewer EFC 2006C	2006	14,930,177	April, 2035	3.671-4.731	13,710,000
Various Purposes A	*2006	24,512,500	April, 2017	3.75-4.000	19,905,000
Various Purposes B	*2006	13,749,700	December, 2021	3.70-4.000	11,945,000
Various Purposes	2007	28,824,000	August, 2027	4.3-4.500	27,820,000
Mirant Settlement	*2007	8,095,748	January, 2027	4.0-4.250	7,810,000
Mirant Settlement	2008	24,000,000	June, 2028	4.0-4.650	24,000,000
Various Purpose Refunding	2009	21,250,000	May, 2016	2.25-4.00	21,250,000
					<u>\$ 390,147,691</u>

\*The nine serial bond issues marked with an asterisk were insured by various municipal bonds insurers that were recently downgraded. They include CIFC Assurance North America Inc., XL Capital Assurance Inc., Ambac Insurance Corp. and Financial Guarantee Insurance Co. In compliance with the County's obligation to provide continuing disclosure to investors, the County has filed a Material Events Notice under SEC Rule 15c2-12. The County's independent financial advisors, Capital Markets Advisors, LLC, filed these notices on behalf of the County on March 19, 2009.

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

**Payments to Maturity**

The annual requirements to amortize all bonded debt outstanding as of December 31, 2009 including interest payments of \$129,867,313 are as follows:

Year Ending December 31,	Governmental Activities		Business-Type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2010	\$ 20,408,684	\$ 10,030,346	\$ 2,454,316	\$ 3,418,388	\$ 22,863,000	\$ 13,448,734
2011	21,985,538	9,284,151	2,668,462	3,302,454	24,654,000	12,586,605
2012	21,680,050	8,566,095	2,811,950	3,183,254	24,492,000	11,749,349
2013	22,187,722	7,821,807	2,943,278	3,054,978	25,131,000	10,876,785
2014	20,488,852	7,066,688	2,982,148	2,920,316	23,471,000	9,987,004
2015-2040	-	-	76,981,687	24,825,732	76,981,687	24,825,732
2015-2019	85,397,125	24,489,420	5,248,875	749,191	90,646,000	25,238,611
2020-2024	45,131,437	13,295,222	1,137,563	206,654	46,269,000	13,501,876
2025-2029	33,847,409	5,899,022	417,595	37,997	34,265,004	5,937,019
2030-2034	20,190,000	1,681,422	-	-	20,190,000	1,681,422
2035-2039	1,185,000	34,176	-	-	1,185,000	34,176
	<u>\$ 292,501,817</u>	<u>\$ 88,168,349</u>	<u>\$ 97,645,874</u>	<u>\$ 41,698,964</u>	<u>\$ 390,147,691</u>	<u>\$ 129,867,313</u>

Interest expenditures/expense of \$11,069,766 and \$340,571, were recorded in the fund financial statements in the Debt Service Fund and Internal Service Fund, respectively. Interest expense of \$12,315,977 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$250,197, \$4,625,859 and \$444,426 were recorded in the fund financial and government-wide financial statements for the business-type activities in the Home and Infirmary Fund, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation, respectively.

The above general obligation bonds are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County, except for the 2001, 2003 and 2006 Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation bonds, respectively. These bonds are the obligations of the RTASC and RSTASC, and will be repaid from future tobacco revenues.

**Bond Anticipation Notes Payable**

The following bond anticipation note was outstanding at December 31, 2009:

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	Balance January 1, 2009	New Issues	Balance December 31, 2009
Targeted Retirement Program	2009	6/15/2010	1.25 %	\$ -	\$ 2,900,000	\$ 2,900,000

**Note 3 - Detailed Notes on All Funds (Continued)**

The County has recorded this bond anticipation note as an other financing source in the fund financial statements since they have demonstrated an ability to consummate refinancing. The ability to consummate refinancing is evidenced by obtaining permanent financing or a renewal of the note prior to the issuance of the financial statements. The note is due June 15, 2010. Interest expense of \$805 was recorded in the government-wide financial statements.

**Refunding Serial Bonds 2009**

The Bonds were issued pursuant to the Constitution, the laws of the State, including the Local Finance Law, the County Law, and a refunding bond resolution duly adopted by the County Legislature on April 7, 2009. A refunding financial plan was prepared and is described below (the "Refunding Plan").

The Bonds were issued to refund all or a portion of the outstanding principal of the County bonds as listed below:

<u>Issue</u>	<u>Amount Refunded</u>
Various Purposes Serial Bonds – 1998	\$ 8,360,000
Various Purposes Serial Bonds – 1999	<u>12,690,000</u>
Total	<u>\$ 21,050,000</u>

Under current market conditions, the County Refunded all \$21,050,000 of the Potential Refunded Bonds (the "Refunded Bonds"). The net proceeds of the Bonds (after payment of costs of issuance relating to the Bonds) will be used to purchase non-callable, direct obligations of or obligations guaranteed by the United States of America (the "Government Obligations") which, together with remaining cash proceeds from the sale of the Bonds, will be placed in an irrevocable trust fund (the "Escrow Fund") to be held by The Bank of New York Mellon, (the "Escrow Holder") a bank located and authorized to do business in the State, pursuant to the terms of an escrow contract by and between the County and the Escrow Holder, dated as of the delivery date of the Bonds (the "Escrow Contract"). The Government Obligations so deposited will mature in amounts which, together with the cash so deposited, will be sufficient to pay the principal of, interest on and applicable redemption premium of the Refunded Bonds on the dates of their redemption. The Refunding Plan requires the Escrow Holder, pursuant to the refunding bond resolution of the County and the Escrow Contract, to pay the Refunded Bonds at maturity or at the earliest date on which the Refunded Bonds may be called for redemption prior to maturity.

The holders of the Refunded Bonds have a first lien on all investment income from, and maturing principal of the Government Obligations, along with other available monies held in the Escrow Fund. The Escrow Contract shall terminate upon final payment by the Escrow Holder to the paying agents/fiscal agent for the Refunded Bonds amounts from the Escrow Fund adequate for the payment, in full, of the Refunded Bonds, including interest and the redemption premium payable with respect thereto.

The Refunding Plan will permit the County to realize, as a result of the issuance of the Bonds, a cumulative debt service savings of \$1,530,000.

**Note 3 - Detailed Notes on All Funds (Continued)**

Under the Refunding Plan, the Refunded Bonds will continue to be general obligations of the County. However, inasmuch as the Government Obligations held in the Escrow Fund will be sufficient to meet all required payments of principal, interest and redemption premium requirements when required in accordance with the Refunding Plan, it is not anticipated that any other source of payment will be required.

The Bonds are not subject to optional redemption prior to maturity.

**Prior Year Defeasance of Debt**

In prior years, the County defeased certain sewer improvement and various purpose bonds by placing the proceeds of new bonds or certain defined revenues in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At December 31, 2009, \$15,240,000 of bonds outstanding are considered defeased.

**Indebtedness – Component Unit**

**Solid Waste Management Authority**

Bonds payable at December 31, 2009 consisted of the following issues:

<u>Purpose</u>	<u>Year of Issue</u>	<u>Original Issue Amount</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Amount Outstanding at December 31, 2009</u>
Serial Bonds	1996	\$ 11,620,000	December 2014	5.625 %	\$ 2,935,000
Serial Bonds	1999	4,000,000	December 2018	5.13 - 5.750	2,370,000
Serial Bonds	2003	15,273,468	December 2025	3.959 - 6.189	11,935,000
Serial Bonds	2003	8,720,000	December 2028	3.0 - 5.125	7,525,000
Serial Bonds	2006	10,080,000	December 2021	4.0 - 5.000	8,875,000
Serial Bonds	2008	27,535,000	December 2023	3.25 - 5.750	27,535,000
					<u>\$ 61,175,000</u>

At the option of the Authority, the serial bonds included in the \$11,620,000 issue will be subject to redemption prior to maturity on or after December 15, 2006. These bonds may be redeemed either as a whole, or in part, at any time at the following redemption prices plus accrued interest, if any, to the date of redemption.

<u>Redemption Period (Dates Inclusive)</u>	<u>Redemption Price (as a % of Par)</u>
December 15, 2009 and thereafter	100%

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

At the option of the Authority, the serial bonds included in the \$4,000,000 issue will be subject to redemption prior to maturity on or after December 15, 2009. These bonds may be redeemed either as a whole at any time, or in part, on any interest payment date at the following redemption prices plus accrued interest, if any, to the date of redemption.

Redemption Period (Dates Inclusive)	Redemption Price (as a % of Par)
December 15, 2009 to December 14, 2010	101 %
December 15, 2010 to December 14, 2011	100.5
December 15, 2011 and thereafter	100

At the option of the Authority, the serial bonds included in the \$10,080,000 issue will be subject to redemption prior to maturity, on any interest date, on or after December 15, 2016 at par value.

At the option of the Authority, the serial bonds included in the \$27,535,000 issue will be subject to redemption prior to maturity on or after December 15, 2019 at par value. These bonds may be redeemed either in whole at any time or in part on any interest payment date at par plus accrued interest, if any, through the date of maturity.

The annual requirements to amortize all bonds outstanding at December 31, 2009, including interest of \$30,718,213 are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	\$ 2,820,000	\$ 3,232,644	\$ 6,052,644
2011	2,940,000	3,110,955	6,050,955
2012	3,075,000	2,979,626	6,054,626
2013	3,215,000	2,836,762	6,051,762
2014	3,370,000	2,685,581	6,055,581
2015-2019	19,650,000	10,617,603	30,267,603
2020-2024	21,160,000	4,668,598	25,828,598
2025-2029	4,795,000	547,444	5,342,444
2030-2033	150,000	39,000	189,000
	<u>61,175,000</u>	<u>\$ 30,718,213</u>	<u>\$ 91,893,213</u>
Less: Unamortized original issue discount	<u>(1,003,382)</u>		
	<u>\$ 60,171,618</u>		

**Defeasance of Debt**

The Authority, on September 15, 1999, extinguished \$2,330,000 of its 1996A serial bonds and \$2,195,000 of its 1996B serial bonds using grants of \$4,000,000 from New York State and \$525,000 from the release of restricted funds. This transaction was required as a condition of the

**Note 3 - Detailed Notes on All Funds (Continued)**

grant. These funds were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for portions of future debt service on the 1996A and 1996B serial bonds. As a result, portions of these serial bonds are considered to be extinguished and the liability for those bonds has been removed from the financial statements. Defeased bonds totaling \$2,170,000 were outstanding at December 31, 2009.

**Compensated Absences**

Under the terms of existing collective bargaining agreements, certain employees of the primary government may accumulate sick leave. Upon separation of service, employees, depending on the criteria defined in the contract, are compensated for accumulated leave in excess of 165 days. The primary government is also obligated to pay employees accrued vacation pay up to a maximum of 50 days, depending upon the contract.

Under the terms of existing collective bargaining agreements, College employees are granted vacation and sick leave and earn compensatory absences in varying amounts. Upon retirement or involuntary termination prior to normal retirement, employees are entitled to payment for accumulated vacation and sick leave and unused compensatory absences at various rates subject to certain maximum limitations. At August 31, 2009, the expense related to vested vacation pay for employees was accrued based upon pay rates currently in effect. Accrued vacation pay aggregated approximately \$4,134,563 and was included in accrued liabilities.

Unused vacation time of the Solid Waste Management Authority employees may be carried forward to subsequent years. Unused personal time is added to sick leave, which may be taken at any time. The Authority has determined that the potential liability for accumulated vacation and sick leave at December 31, 2009 was \$254,213. These amounts are included in accrued liabilities of the Authority.

The employees of the Industrial Development Agency may accumulate vacation leave. Upon separation of service, these employees are compensated up to a maximum of 50 days. The liability for the Industrial Development Agency was deemed immaterial.

The Soil and Water Conservation District does not incur eligible salaries and, therefore, does not have a liability for compensated absences.

**Pension Obligations**

Section 89P of the New York State Retirement and Social Security Law authorizes the granting of credit for previous services performed by a correction officer, a Sheriff, an Under-sheriff, and a Deputy Sheriff. The aggregate cost of the program is \$2,456,230. The payment terms provide for repayment over a ten-year period with interest at 8.5%. The current year payment of \$245,623 has been charged to the General Fund. The remaining liability for this program is \$980,704 and is applicable to the Governmental Funds.

**Claims Payable**

The Internal Service funds reflect workers' compensation benefit liabilities, general liability claims liabilities and unemployment benefit liabilities, which are based upon estimates of the



**Note 3 - Detailed Notes on All Funds (Continued)**

ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

	December 31, 2009		
	Workers' Compensation Benefits	General Liability Claims	Unemployment Benefits
Balance - Beginning of Year	\$ 5,556,870	\$ 5,518,464	\$ -
Provision for Claims and Claims Adjustment Expenses	3,987,474	1,660,695	145,296
Claims and Claims Adjustment Expenses Paid	(3,519,264)	(1,915,504)	(145,296)
Balance - End of Year	<u>\$ 6,025,080</u>	<u>\$ 5,263,655</u>	<u>\$ -</u>
Due With One Year	<u>\$ 602,508</u>	<u>\$ 526,366</u>	<u>\$ -</u>
	December 31, 2008		
	Workers' Compensation Benefits	General Liability Claims	Unemployment Benefits
Balance - Beginning of Year	\$ 5,714,769	\$ 5,731,803	\$ -
Provision for Claims and Claims Adjustment Expenses	3,720,974	1,999,547	127,982
Claims and Claims Adjustment Expenses Paid	(3,878,873)	(2,212,886)	(127,982)
Balance - End of Year	<u>\$ 5,556,870</u>	<u>\$ 5,518,464</u>	<u>\$ -</u>
Due With One Year	<u>\$ 555,687</u>	<u>\$ 551,846</u>	<u>\$ -</u>

**Note 3 - Detailed Notes on All Funds (Continued)**

**Other Post Employment Benefit Obligations Payable**

In addition to providing pension benefits, the primary government and its College component unit provides certain health care benefits for retired employees. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the primary government and its College component unit may vary according to length of service. Substantially all employees may become eligible for those benefits if they reach normal retirement age while working for these entities. The cost of retiree health care benefits is recognized as an expenditure/expense as claims are paid.

The County of Rockland plan eligibility for post employment healthcare plan is age 55 with five years of service. Upon reaching the age of 55, the employee is treated as a retiree. Retiree benefits continue for the life of the retiree. Spousal benefits continue until the death of the retiree, at which point only access to coverage is available. Surviving spouses are permitted to continue coverage under the plan after death of the retiree with a contribution of 100% of the premium, less the Medicare Part B reimbursement if the surviving spouse is Medicare eligible.

The County's other post employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution, (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "pay-as-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the annual required contribution (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. For the calendar year ended December 31, 2009, the County's annual OPEB cost was \$65,566,710 and the Annual Required Contribution was \$67,036,705.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. To actuarial calculations of the OPEB plan reflect a long-term perspective.

- (1) The County is required to accrue on the government-wide and proprietary fund financial statements the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the plan has been established on a pay-as-you-go basis.
- (2) The assumed increase in postretirement benefits is 10% for the first year, decreases in years two through seven to 9%, 8%, 7%, 6% (for years five and six) and 5% respectively, and then continues at 5% thereafter.
- (3) The amortization basis is the level percentage of payroll method with an open amortization approach.

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
 DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

- (4) The unit credit method was used to determine the actuarial value of assets of the OPEB plan, however, the City currently has no assets set aside for the purpose of paying postemployment benefits.
- (5) The actuarial cost method utilized was the unit credit method.
- (6) The investment rate of return and the annual healthcare cost trend rate assume a 3% inflation assumption.

For the calendar year ended December 31, 2009, the County's annual OPEB cost was \$34,445,866 for the Operating Funds.

General Fund	\$ 30,597,683
County Road Fund	1,951,359
Road Machinery Fund	178,396
Sewer Fund	<u>1,718,428</u>
	<u>\$ 34,445,866</u>

For the calendar year ended December 31, 2009, the County's annual OPEB cost for the Internal Service Funds was \$3,708,389.

General Service Fund	\$ 3,662,629
Workers' Compensation Fund	<u>45,760</u>
	<u>\$ 3,708,389</u>

For the calendar year ended December 31, 2009, the County's annual OPEB cost was \$18,022,332 for the Hospital Fund.

Hospital Fund	<u>\$ 18,022,332</u>
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The number of participants as of December 31, 2009 was as follows:

	<u>Operating Funds</u>	<u>Internal Service Funds</u>	<u>Hospital Funds</u>
Active employees	1,602	165	719
Retired employees	<u>1,519</u>	<u>178</u>	<u>890</u>
Total	<u>3,121</u>	<u>343</u>	<u>1,609</u>

Funding for the plans has been established on a pay-as-you basis. The County currently has no assets set aside for the purpose of paying post employment benefits and has no plan for budgeting this cost in the future.

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued)  
DECEMBER 31, 2009

**Note 3 - Detailed Notes on All Funds (Continued)**

	Operating Funds	Internal Service Funds	Hospital Funds
Amortization Component:			
Actuarial Accrued Liability as of January 1, 2010	\$ 378,495,957	\$ 42,139,190	\$ 211,136,744
Assets at Market Value	-	-	-
Unfunded Actuarial Accrued Liability	378,495,957	42,139,190	211,136,744
Funded Ratio	0%	0%	0%
Covered Payroll (active plan members)	113,297,080	10,782,636	42,242,277
UAAL as a percentage of covered payroll	334.1%	390.8%	499.8%
Annual Required Contribution	35,226,889	3,786,934	18,452,338
Interest on Net OBEB Obligation	2,594,513	260,924	1,428,453
Adjustment to Annual Required Contribution	(3,375,536)	(339,469)	(1,858,459)
Annual OPEB Cost	34,445,866	3,708,389	18,022,332
Contributions Made	(9,667,274)	(1,177,434)	(5,846,103)
Increase in Net OPEB Obligation	24,778,592	2,530,955	12,176,229
Net OPEB Obligation - Beginning of Year	51,890,248	5,218,478	28,569,064
Net OPEB Obligation - End of Year	\$ 76,668,840	\$ 7,749,433	\$ 40,745,293

The county's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and preceding two years were as follows:

	Fiscal Year Ended December 31,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
Operating Funds	2009	\$ 34,445,866	28.07 %	\$ 76,668,840
	2008	36,183,803	27.81	51,890,248
	2007	34,291,906	24.85	25,770,515
Internal Service Funds	2009	\$ 3,708,389	31.75 %	\$ 7,749,433
	2008	3,824,553	31.55	5,218,478
	2007	3,648,314	28.72	2,600,495
Hospital Funds	2009	\$ 18,022,332	32.44 %	\$ 40,745,293
	2008	20,099,361	28.98	28,569,064
	2007	19,432,255	26.44	14,293,801

The County's Unfunded actuarial accrued liability is the difference between the actuarial accrued liability and the actuarial value of assets accumulated, which in this case is \$ -0- in order to finance this obligation.

**Note 3 - Detailed Notes on All Funds (Continued)**

In the December 31, 2009 actuarial valuation, the projected unit credit method was used. The actuarial assumptions utilized a 5.0% discount rate.

**J. Revenues and Expenditures**

**Interfund Transfers**

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers.

Transfers Out	Transfers In			Total
	General	Capital Projects	Non-Major Governmental	
General	\$ -	\$ 410,000	\$ 32,107,989	\$ 32,517,989
Capital Projects	5,240,392	-	2,109,132	7,349,524
Non-Major Governmental	3,000,000	845,500	10,072,476	13,917,976
	<u>\$ 8,240,392</u>	<u>\$ 1,255,500</u>	<u>\$ 44,289,597</u>	<u>\$ 53,785,489</u>

Transfers are used to 1) move funds from the fund with collection authorization to the funds where additional amounts are needed and 2) to move amounts earmarked in the operating funds to fulfill commitments for Capital Projects and Debt Service funds expenditures.

**K. Net Assets**

The components of net assets are detailed below:

*Invested in Capital Assets, net of Related Debt* - the component of net assets that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

*Restricted for Capital Projects* - the component of net assets that reports the amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.

*Restricted for Law Enforcement* - the component of net assets that represents the unexpended balance of the forfeiture of seized crime properties to be used pursuant to a State directive in the subsequent fiscal year for law enforcement purposes.

*Restricted for Stop-DWI Program* - the component of net assets that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

**Note 3 - Detailed Notes on All Funds (Continued)**

*Restricted for Handicapped Parking* - the component of net assets that has been established to set aside funds pursuant to a State directive to be used for the education, advocacy and increased public awareness of handicapped parking laws.

*Restricted for Debt Service* - the component of net assets that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

*Restricted for Parklands* - the component of net assets that has been established pursuant to New York State Law. These amounts represent funds received by the County to be used for park improvements.

*Restricted for Student Loans* - the component of net assets that has been established to set aside funds to provide loans to students, pursuant to grant agreements.

*Restricted for Unemployment Benefits* - the component of net assets that has been established to set aside funds to be used for a specific purpose in accordance with Section 6m of General Municipal Law.

*Restricted for Scholarships and Student Services* - the component of net assets that has been established through external restrictions imposed by contributors.

*Restricted for Permanent Endowments* - the component of net assets that has been established through external restrictions imposed by contributors.

*Restricted for Special Revenue Funds* - the component of net assets that reports the difference between assets and liabilities of the Special Revenue Funds with constraints placed on their use by General Municipal Law.

*Unrestricted* - all other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

**L. Fund Balances**

Certain elements of reserved fund balance are described above. Those additional elements which are not reflected in the statement of net assets but are reported in the governmental funds balance sheet are described below. The unreserved components of fund balance are also detailed below.

**Reserved**

The Reserve for Encumbrances outstanding have been reserved as it is the County's intention to honor contracts in process at year end. The subsequent year's appropriation will be amended to provide authority to complete the transactions.

The Reserve for Prepaid Expenditures has been established to account for employee retirement and other payments made in advance. The reserve indicates that these funds are not "available" for appropriation or expenditure even though they are a component of current assets.

**Note 3 - Detailed Notes on All Funds (Continued)**

The Reserve for Long-Term Receivable represent funds set aside to indicate the long-term nature of taxes receivable collected for other governments. These funds are not "available" for appropriation or expenditure even though they are a component of net assets.

*Restricted for Social Service Programs* - the component of net assets that reports the difference between assets and liabilities with constraints placed on their use by either external parties and/or statute.

The Reserve for Compensated Absences represent funds set aside for the payment of accumulated vacation and sick leave in accordance with various collective bargaining agreements and General Municipal Law.

The Reserve for Advances has been established to indicate the long-term nature of funds advanced to the Hospital Fund. These funds do not represent "available" spendable resources even though they are component of current assets.

**Unreserved - Designations**

Designations of fund balance are not legally required segregations but represent intended use for a specific purpose. The County's designations are detailed below.

*Designated for Transportation Projects* - This designation, \$347,216, of fund balance represents surplus monies received for transportation projects, which are to be used to fund transportation capital project costs.

*Designated for Affordable Housing* - This designation, \$225,000, established by the County Legislature, is used to segregate a portion of fund balance to be utilized for the purpose of creating an affordable housing program in the County.

*Designated for Treatment Plant and Collection System* - This designation, \$859,925, established by the County Legislature, represents collected assessment fees to be used for future expansion and/or upgrade of the Treatment Plant and Collection System.

*Designated for Subsequent Year's Expenditures - Sewer District and Debt Service Funds.* At December 31, 2009, the County Legislature has designated that \$1,643,479 of the fund balance of the Sewer District Fund and \$6,800,000 of the fund balance of the Debt Service Fund be appropriated for the ensuing year's budget.

**Note 4 - Summary Disclosure of Significant Contingencies**

**A. Litigation**

The County is a defendant in a lawsuit by a plaintiff seeking reimbursement for personal injuries sustained by a resident of the Summit Park Nursing Home. An action was commenced and the plaintiff has made a demand of \$1,500,000. It is anticipated that the County will settle this matter. The goal is to settle with less than a \$500,000 contribution from the County.

**Note 4 - Summary Disclosure of Significant Contingencies (Continued)**

The County is a defendant in a lawsuit that involves a claim by a resident at the Summit Park Nursing Center that resulted in bedsores, infection and death. The case is being defended. If successful, the estate may recover \$150,000 to \$200,000.

A claim for compensation has been filed against the County in connection with acquisition of land condemnation in the Town of Ramapo. The County offered a sum of \$244,800 for condemnation. The plaintiff asserts that the property has a value in excess of \$8 million. A trial to determine the value was completed in February 2010 with the Supreme Court of Rockland County. A decision has not yet been rendered. We cannot predict the outcome at this time.

The County is a defendant in a lawsuit by a plaintiff who is alleging he was discriminated against when he was terminated from his position as mental health worker. The plaintiff's present demand is \$300,000 to \$500,000. The discovery stage is complete and a motion to dismiss is currently pending. It is not possible at this time to determine the outcome.

The County receives numerous notices of claims for damages occurring generally from alleged negligence and civil rights violations. The filing of such notice of claim commences a statutory period for initiating judicial action. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

The County is defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year payments are made.

**B. Risk Management**

**Liability Claims**

The County is currently self-insured for general liability, property damage and medical malpractice claims. In addition, the County maintains a commercial insurance policy, with coverage up \$330 million. The County claims administrator has reviewed the status of all incurred and incurred but not reported cases and believes that the amounts accrued within the Internal Service Funds are sufficient. Conventional insurance is not purchased for catastrophic losses.

**Workers' Compensation**

The County, as the predominant entity, and certain towns and villages within the County are participants in a County-wide workers' compensation program. Premiums are assessed on each participant based upon a formula involving payroll and the actual historical claims experience of such participant. Costs relating to the litigation of claims are charged to expenses as incurred. The County has secured conventional insurance coverage for individual losses in excess of \$550,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Unemployment Benefits**

The County is self-insured for claims arising from unemployment benefit cases.



**Note 4 - Summary Disclosure of Significant Contingencies (Continued)**

**Component Units**

**Rockland Community College**

The College is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; and natural disasters. The risks are covered by commercial insurance purchased by County of Rockland that extends coverage to the College. The self-insured retention under these policies is \$1 million. In addition, the College participates in the Rockland County Workers' Compensation Self Insurance Plan, a risk sharing pool, administered by the County, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risk related to workers' compensation claims.

**Soil and Water Conservation District**

The District purchases various conventional insurance policies to reduce its exposure to risk. The District maintains general liability and auto liability policies which provide coverage up to \$500,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Solid Waste Management Authority**

The Authority purchases various conventional insurance coverages to reduce its exposure to loss. The Authority maintains general liability insurance coverage with a policy limit of \$2 million. The public officials liability and auto policies provide coverage up to \$1 million, each and the pollution liability policy provides coverage up to \$3 million. The Authority also maintains an umbrella policy with coverage up to \$5 million. The Authority purchases conventional workers' compensation insurance with coverage at statutory limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**C. Contingencies**

The County and the College participate in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. This audit is currently in process and the report will be issued under separate cover. Accordingly, the County and the College's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the entities anticipate such amounts, if any, to be immaterial.

**Note 5 - Subsequent Events**

The County, on April 22, 2010, issued bond anticipation notes in the amount of \$2,345,000 due April 22, 2011, and bearing interest of 1.5%.

The County, on March 10, 2010, issued tax anticipation notes in the amounts of \$50,000,000, due March 9, 2011, and bearing interest of 2.00%.

The County, on March 10, 2010, issued revenue anticipation notes in the amounts of \$45,000,000. The notes bear interest at 1.5%, and mature on March 9, 2011.

COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Concluded)  
DECEMBER 31, 2009

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**Note 5 - Subsequent Events (Continued)**

The County, on April 22, 2010, issued bond anticipation notes in the amount of \$20,142,500 due April 22, 2011, and bearing interest of 1.5%.

The County, on March 25, 2010, issued a refunding serial bond in the amount of \$19,225,000, with final payment due May 1, 2031 with a net interest cost of 2.74%. This bond refunds 2000 bonds, 2001 Series A bonds, and 2001 Series B bonds.

COUNTY OF ROCKLAND, NEW YORK

SCHEDULE OF FUNDING PROGRESS  
 OTHER POST EMPLOYMENT BENEFITS  
 LAST THREE FISCAL YEARS

Valuation Date	Actuarial		Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Liability as a Percentage of Covered Payroll
	Value of Assets	Accrued Liability				
<u>Governmental Funds</u>						
January 1, 2008	\$ -	\$ 311,415,714	\$ 311,415,714	- %	\$ 105,480,354	295.24 %
January 1, 2009	-	356,878,422	356,878,422	-	111,125,688	321.15
January 1, 2010	-	378,496,057	378,496,057	-	113,297,080	334.07
<u>Internal Service Funds</u>						
January 1, 2008	\$ -	\$ 33,857,429	\$ 33,857,429	- %	\$ 9,895,052	342.17 %
January 1, 2009	-	38,141,295	38,141,295	-	11,760,923	324.31
January 1, 2010	-	42,139,190	42,139,190	-	10,782,636	390.81
<u>Home and Infirmary Fund</u>						
January 1, 2008	\$ -	\$ 184,705,230	\$ 184,705,230	- %	\$ 44,118,101	418.66 %
January 1, 2009	-	204,013,110	204,013,110	-	44,800,000	455.39
January 1, 2010	-	211,136,744	211,136,744	-	42,242,277	499.82

## **MAJOR GOVERNMENTAL FUNDS**

### **GENERAL FUND**

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

### **CAPITAL PROJECTS FUND**

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

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COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
COMPARATIVE BALANCE SHEET  
DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash - Demand deposits	\$ 34,077,556	\$ 21,439,649
Investments	-	6,676,613
Taxes Receivable:		
Tax liens	19,608,066	14,985,269
Tax installments	4,535,589	3,460,286
Returned school and village taxes	25,527,029	24,398,223
Allowance for uncollectible taxes	49,670,684 (2,069,913)	42,843,778 (1,950,913)
Other Receivables:	47,600,771	40,892,865
Accounts, net of allowance for uncollectible amounts	32,478,790	25,479,640
State and Federal aid, net of allowance for uncollectible amounts	55,979,728	67,832,145
Due from other governments	5,635,319	6,589,538
Due from other funds	6,447,255	20,696,059
Advances to other funds	8,776,018	4,545,451
Prepaid Expenditures	109,317,110	125,142,833
Total Assets	\$ 194,384,455	\$ 196,258,423
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
Accounts payable	\$ 23,105,979	\$ 25,516,343
Accrued liabilities	9,800,358	10,289,409
Due to other governments	2,370,872	2,312,723
Due to school districts	48,390,284	46,362,278
Due to other funds	1,554,679	3,120,865
Deferred revenues - Taxes	2,832,934	2,165,150
Deferred revenues - Other	555,101	3,233,592
Tax anticipation note payable	45,000,000	-
Revenue anticipation note payable	40,000,000	80,000,000
Bond anticipation notes payable	8,500,000	-
Total Liabilities	182,110,207	173,000,360
Fund Balance (Deficit):		
Reserved for encumbrances	1,966,573	2,768,545
Reserved for prepaid expenditures	3,389,018	2,106,463
Reserved for law enforcement	16,037,693	13,830,349
Reserved for Stop - DWI Program	1,154,527	1,116,540
Reserved for handicapped parking	56,965	56,965
Reserved for long-term receivable	8,240,808	12,088,102
Reserved for compensated absences	11,384,781	11,595,781
Reserved for debt service	-	6,676,613
Reserved for advances	8,776,018	4,545,451
Unreserved and undesignated:		
Home and Infirmiry Fund - Deficit	(8,776,018)	(3,061,408)
General Services Fund - Deficit	-	(1,484,043)
Undesignated	(29,956,117)	(26,981,295)
Total Fund Balance	12,274,248	23,258,063
Total Liabilities and Fund Balance	\$ 194,384,455	\$ 196,258,423

COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
 COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues:</b>				
Real property taxes	\$ 59,100,000	\$ 59,100,000	\$ 58,446,556	\$ (653,444)
Other tax items	9,125,000	9,125,000	8,326,783	(798,217)
Non-property taxes	192,360,000	192,360,000	166,731,320	(25,628,680)
Departmental income	37,824,350	38,820,495	36,068,175	(2,752,320)
Use of money and property	2,835,500	2,835,500	1,093,835	(1,741,665)
Licenses and permits	1,886,000	1,886,000	1,964,258	78,258
Fines and forfeitures	934,505	1,143,005	1,123,747	(19,258)
Sale of property and compensation for loss	70,000	70,000	53,969	(16,031)
Interfund revenues	14,698,050	14,698,050	14,679,291	(18,759)
State aid	97,593,039	101,248,126	91,656,252	(9,591,874)
Federal aid	40,521,624	49,899,948	62,640,323	12,740,375
Miscellaneous	2,142,000	2,179,383	10,290,708	8,111,325
<b>Total Revenues</b>	<b>459,090,068</b>	<b>473,365,507</b>	<b>453,075,217</b>	<b>(20,290,290)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government support	66,561,134	68,468,789	59,499,136	8,969,653
Education	71,640,973	65,925,823	64,602,751	1,323,072
Public safety	58,190,182	62,068,393	61,580,954	487,439
Health	41,038,990	42,921,622	39,419,209	3,502,413
Transportation	30,030,562	31,641,262	27,792,297	3,848,965
Economic opportunity and development	159,242,498	172,614,120	170,386,364	2,227,756
Culture and recreation	575,127	604,897	598,820	6,077
Home and community services	7,604,013	7,744,312	7,649,641	94,671
Employee benefits	9,310,000	9,365,000	9,025,399	339,601
Debt service - Interest	2,131,000	2,131,000	2,126,864	4,136
<b>Total Expenditures</b>	<b>446,324,479</b>	<b>463,485,218</b>	<b>442,681,435</b>	<b>20,803,783</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>12,765,589</b>	<b>9,880,289</b>	<b>10,393,782</b>	<b>513,493</b>
<b>Other Financing Sources (Uses):</b>				
Bond anticipation notes issued	-	2,900,000	2,900,000	-
Issuance premium	-	-	-	-
Transfers in	10,310,392	10,310,392	8,240,392	(2,070,000)
Transfers out	(32,644,526)	(32,659,226)	(32,517,989)	141,237
<b>Total Other Financing Sources (Uses)</b>	<b>(22,334,134)</b>	<b>(19,448,834)</b>	<b>(21,377,597)</b>	<b>(1,928,763)</b>
<b>Net Change in Fund Balance</b>	<b>(9,568,545)</b>	<b>(9,568,545)</b>	<b>(10,983,815)</b>	<b>(1,415,270)</b>
Fund Balance - Beginning of Year, as previously reported	9,568,545	9,568,545	23,258,063	13,689,518
Prior Period Adjustment	-	-	-	-
Fund Balance - Beginning of Year, as restated	9,568,545	9,568,545	23,258,063	13,689,518
<b>Fund Balance - End of Year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 12,274,248</b>	<b>\$ 12,274,248</b>

2008

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 53,801,924	\$ 53,801,924	\$ 53,300,876	\$ (501,048)
8,700,000	8,700,000	7,125,096	(1,574,904)
190,745,000	190,745,000	173,963,636	(16,781,364)
35,185,830	35,540,960	31,054,928	(4,486,032)
2,085,500	2,085,500	3,373,710	1,288,210
1,718,000	1,718,000	1,637,918	(80,082)
893,742	893,742	1,046,086	152,344
107,000	125,864	40,543	(85,321)
15,360,128	15,360,128	15,257,173	(102,955)
89,171,822	95,974,931	98,088,322	2,113,391
39,203,216	48,111,796	57,862,868	9,751,072
3,070,006	3,296,694	2,362,789	(933,905)
<u>440,042,168</u>	<u>456,354,539</u>	<u>445,113,945</u>	<u>(11,240,594)</u>
69,044,214	60,742,268	60,184,410	557,858
66,285,121	67,816,121	67,786,623	29,498
57,566,548	61,281,062	61,193,182	87,880
39,871,942	46,748,402	46,691,701	56,701
28,854,627	29,452,027	29,451,791	236
150,151,187	162,704,179	162,504,738	199,441
636,591	667,591	667,428	163
7,446,884	7,688,235	7,685,185	3,050
8,616,380	8,543,380	8,537,991	5,389
2,565,000	2,809,000	2,801,933	7,067
<u>431,038,494</u>	<u>448,452,265</u>	<u>447,504,982</u>	<u>947,283</u>
<u>9,003,674</u>	<u>7,902,274</u>	<u>(2,391,037)</u>	<u>(10,293,311)</u>
-	-	24,000,000	24,000,000
-	-	459,114	459,114
12,708,547	12,897,947	11,495,872	(1,402,075)
(32,158,516)	(31,246,516)	(31,246,101)	415
<u>(19,449,969)</u>	<u>(18,348,569)</u>	<u>4,708,885</u>	<u>23,057,454</u>
<u>(10,446,295)</u>	<u>(10,446,295)</u>	<u>2,317,848</u>	<u>12,764,143</u>
10,446,295	10,446,295	11,338,228	891,933
-	-	9,601,987	9,601,987
<u>10,446,295</u>	<u>10,446,295</u>	<u>20,940,215</u>	<u>10,493,920</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 23,258,063</u>	<u>\$ 23,258,063</u>



COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
 SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES COMPARED TO BUDGET  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Actuals for 2008)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2008 Actual
<b>REAL PROPERTY TAXES</b>	\$ 59,100,000	\$ 59,100,000	\$ 58,446,556	\$ (653,444)	\$ 53,300,876
<b>OTHER TAX ITEMS</b>					
Interest and penalties on real property taxes	8,000,000	8,000,000	8,149,546	149,546	6,472,073
Gain on sale of tax acquired property	900,000	900,000	-	(900,000)	455,390
Payments in lieu of taxes	225,000	225,000	177,237	(47,763)	197,633
<b>Total Other Tax Items</b>	<b>9,125,000</b>	<b>9,125,000</b>	<b>8,326,783</b>	<b>(798,217)</b>	<b>7,125,096</b>
<b>NON-PROPERTY TAXES</b>					
Sales and use taxes	185,565,000	185,565,000	162,439,750	(23,125,250)	168,498,939
Mortgage tax	6,000,000	6,000,000	3,951,076	(2,048,924)	5,115,544
E-911 surcharge	795,000	795,000	340,494	(454,506)	349,153
<b>Total Non-Property Taxes</b>	<b>192,360,000</b>	<b>192,360,000</b>	<b>166,731,320</b>	<b>(25,628,680)</b>	<b>173,963,636</b>
<b>DEPARTMENTAL INCOME</b>					
General government support	13,974,550	14,510,016	14,262,904	(247,112)	12,115,560
Public safety	3,487,050	3,590,483	1,610,586	(1,979,897)	1,585,984
Health	5,563,490	5,736,995	4,010,535	(1,726,460)	4,091,463
Transportation	7,619,000	7,619,000	7,384,293	(234,707)	7,231,957
Economic opportunity and development	3,361,000	3,561,000	5,616,565	2,055,565	5,998,633
Home and community services	29,000	29,000	33,703	4,703	31,249
Employee benefits	3,790,260	3,774,001	3,149,589	(624,412)	82
<b>Total Departmental Income</b>	<b>37,824,350</b>	<b>38,820,495</b>	<b>36,068,175</b>	<b>(2,752,320)</b>	<b>31,054,928</b>
<b>USE OF MONEY AND PROPERTY</b>					
Earnings on investments	2,750,000	2,750,000	504,419	(2,245,581)	3,285,209
Rental of real property	85,500	85,500	589,416	503,916	88,501
<b>Total Use of Money and Property</b>	<b>2,835,500</b>	<b>2,835,500</b>	<b>1,093,835</b>	<b>(1,741,665)</b>	<b>3,373,710</b>
<b>LICENSES AND PERMITS</b>					
Licenses	1,286,000	1,286,000	1,297,752	11,752	1,102,773
Alarm charges	600,000	600,000	666,506	66,506	535,145
<b>Total Licenses and Permits</b>	<b>1,886,000</b>	<b>1,886,000</b>	<b>1,964,258</b>	<b>78,258</b>	<b>1,637,918</b>
<b>FINES AND FORFEITURES</b>					
Fines	859,505	859,505	789,606	(69,899)	1,006,672
Forfeitures	75,000	283,500	334,141	50,641	39,414
<b>Total Fines and Forfeitures</b>	<b>934,505</b>	<b>1,143,005</b>	<b>1,123,747</b>	<b>(19,258)</b>	<b>1,046,086</b>
<b>SALE OF PROPERTY AND COMPENSATION FOR LOSS</b>					
Other sales	69,000	69,000	28,028	(40,972)	31,007
Insurance recoveries	1,000	1,000	25,941	24,941	9,536
<b>Total Sale of Property and Compensation for Loss</b>	<b>70,000</b>	<b>70,000</b>	<b>53,969</b>	<b>(16,031)</b>	<b>40,543</b>
<b>INTERFUND REVENUES</b>					
Pension bond allocation	-	-	-	-	1,486,455
Chargeback - Liability and health insurance	588,100	588,100	490,731	(97,369)	575,017
Interfund revenues - Central Services	4,692,050	4,692,050	5,448,364	756,314	4,494,940
Community College Fund	9,417,900	9,417,900	8,740,196	(677,704)	8,700,761
<b>Total Interfund Revenues</b>	<b>14,698,050</b>	<b>14,698,050</b>	<b>14,679,291</b>	<b>(18,759)</b>	<b>15,257,173</b>

(Continued)

COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
 SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES COMPARED TO BUDGET (Continued)  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Actuals for 2008)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2008 Actual
<b>STATE AID</b>					
General government support	\$ 1,480,000	\$ 1,717,315	\$ 1,543,836	\$ (173,479)	\$ 2,643,450
Public safety	1,981,669	2,682,323	2,382,124	(300,199)	2,916,710
Health	48,017,435	50,306,418	48,786,144	(1,520,274)	47,517,230
Transportation	16,137,000	16,137,000	13,781,031	(2,355,969)	15,305,731
Economic opportunity and development	29,890,835	30,318,970	25,067,998	(5,250,972)	29,609,300
Culture and recreation	86,100	86,100	89,228	3,128	86,792
Home and community services	-	-	5,891	5,891	9,109
<b>Total State Aid</b>	<b>97,593,039</b>	<b>101,248,126</b>	<b>91,656,252</b>	<b>(9,591,874)</b>	<b>98,088,322</b>
<b>FEDERAL AID</b>					
General government support	679,905	1,906,648	1,887,750	(18,898)	1,365,802
Public safety	748,100	1,443,778	12,859,728	11,415,950	15,348,768
Health	452,280	3,226,027	3,985,927	759,900	3,093,559
Transportation	990,000	2,790,000	2,597,221	(192,779)	2,894,408
Economic opportunity and development	37,426,339	40,218,316	41,019,312	800,996	34,838,090
Home and community services	225,000	315,179	290,385	(24,794)	322,241
<b>Total Federal Aid</b>	<b>40,521,624</b>	<b>49,899,948</b>	<b>62,640,323</b>	<b>12,740,375</b>	<b>57,862,868</b>
<b>MISCELLANEOUS</b>					
Refund of prior year's expenditures	50,000	50,000	-	(50,000)	579,455
OTB distributed earnings	2,059,000	2,059,000	1,148,379	(910,621)	1,587,195
Other	33,000	70,383	9,142,329	9,071,946	196,139
<b>Total Miscellaneous</b>	<b>2,142,000</b>	<b>2,179,383</b>	<b>10,290,708</b>	<b>8,111,325</b>	<b>2,362,789</b>
<b>TOTAL REVENUES</b>	<b>459,090,068</b>	<b>473,365,507</b>	<b>453,075,217</b>	<b>(20,290,290)</b>	<b>445,113,945</b>
<b>OTHER FINANCING SOURCES</b>					
Bond anticipation notes issued	-	2,900,000	2,900,000	-	24,000,000
Issuance premium	-	-	-	-	459,114
Transfers in:					
Debt Service Fund	3,000,000	3,000,000	3,000,000	-	3,500,000
Capital Projects Fund	7,310,392	7,310,392	5,240,392	(2,070,000)	7,995,872
<b>TOTAL OTHER FINANCING SOURCES</b>	<b>10,310,392</b>	<b>13,210,392</b>	<b>11,140,392</b>	<b>(2,070,000)</b>	<b>35,954,986</b>
<b>TOTAL REVENUES AND OTHER FINANCING SOURCES</b>	<b>\$ 469,400,460</b>	<b>\$ 486,575,899</b>	<b>\$ 464,215,609</b>	<b>\$ (22,360,290)</b>	<b>\$ 481,068,931</b>

COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
 SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED TO BUDGET  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Actuals for 2008)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2008 Actual
<b>GENERAL GOVERNMENT SUPPORT</b>					
Legislative Branch	\$ 3,977,779	\$ 3,999,139	\$ 3,701,924	\$ 297,215	\$ 3,636,911
County Executive	3,477,405	3,997,979	3,735,177	262,802	4,657,117
Youth Bureau	2,022,976	2,836,842	2,408,077	428,765	2,353,045
Community Development Program	1,392,355	1,419,165	1,417,915	1,250	1,186,685
District Attorney	7,416,351	8,097,459	7,834,370	263,089	7,556,431
Public Defender	3,140,877	3,186,741	3,163,315	23,426	2,994,615
Assigned Counsel	1,314,825	1,434,825	1,431,198	3,627	1,302,962
Medical Examiner	1,442,700	1,657,360	1,656,147	1,213	1,559,643
Department of Budget and Finance	5,384,887	5,482,387	4,913,892	568,495	4,712,155
Department of Records	4,100,748	4,274,128	4,199,597	74,531	4,439,409
Department of Law	3,115,995	3,460,555	3,381,194	79,361	3,296,859
Department of Personnel	4,178,610	4,285,620	4,284,101	1,519	4,283,316
Board of Elections	3,206,241	3,169,484	2,870,085	299,399	3,199,456
Other General Departments	1,730,951	2,917,451	2,813,862	103,589	2,807,427
Department of Insurance	1,000,747	991,777	869,979	121,798	1,009,546
Revenue Sharing - Sales Tax	11,500,000	11,500,000	10,203,194	1,296,806	10,531,184
Department of Tourism	549,295	589,775	516,594	73,181	548,219
Contingent fund	7,509,877	5,069,587	-	5,069,587	-
Contract Agencies - General Government Support	98,515	98,515	98,515	-	109,430
<b>Total General Government Support</b>	<b>66,561,134</b>	<b>68,468,789</b>	<b>59,499,136</b>	<b>8,969,653</b>	<b>60,184,410</b>
<b>EDUCATION</b>					
Community college tuition	1,400,000	1,655,000	1,651,553	3,447	1,530,865
Contribution to Community College Fund	15,385,538	16,585,538	15,385,538	1,200,000	14,921,409
Education of handicapped children	54,855,435	47,685,285	47,565,660	119,625	51,334,349
<b>Total Education</b>	<b>71,640,973</b>	<b>65,925,823</b>	<b>64,602,751</b>	<b>1,323,072</b>	<b>67,786,623</b>
<b>PUBLIC SAFETY</b>					
Office of the Sheriff	21,485,022	23,475,931	23,397,930	78,001	23,796,425
Correctional Facility	23,500,510	24,862,816	24,860,700	2,116	24,358,562
Narcotics task force	3,164,093	3,167,863	2,950,746	217,117	2,959,219
Probation Department	5,941,563	6,299,399	6,225,955	73,444	6,084,384
Department of Fire and Emergency Services	3,118,279	3,278,290	3,240,500	37,790	3,133,728
E-911 telephone system	854,995	858,374	779,403	78,971	721,194
Contract Agencies - Public Safety	125,720	125,720	125,720	-	139,670
<b>Total Public Safety</b>	<b>58,190,182</b>	<b>62,068,393</b>	<b>61,580,954</b>	<b>487,439</b>	<b>61,193,182</b>
<b>HEALTH</b>					
Department of Health	30,693,785	31,967,309	29,848,087	2,119,222	36,921,286
Department of Mental Health	365,000	365,000	204,346	160,654	411,777
Contracted mental health services	9,368,775	9,977,883	8,755,346	1,222,537	8,666,658
Contracted health services	611,430	611,430	611,430	-	691,980
<b>Total Health</b>	<b>41,038,990</b>	<b>42,921,622</b>	<b>39,419,209</b>	<b>3,502,413</b>	<b>46,691,701</b>
<b>TRANSPORTATION</b>					
Public transportation	30,030,562	31,641,262	27,792,297	3,848,965	29,451,791
<b>ECONOMIC OPPORTUNITY AND DEVELOPMENT</b>					
Department of Social Services	55,533,304	55,943,003	55,653,902	289,101	55,681,795
Social Services Program Grants	94,435,000	107,307,000	105,784,967	1,522,033	97,425,800
Veterans' Service Agency	556,343	557,123	523,227	33,896	490,634
Consumer Protection	2,006,541	2,009,741	1,865,140	144,601	1,936,102
Office of the Aging	5,264,715	5,350,658	5,179,123	171,535	5,361,232
Contract Agencies - Economic Opportunity and Development	1,446,595	1,446,595	1,380,005	66,590	1,609,175
<b>Total Economic Opportunity and Development</b>	<b>159,242,498</b>	<b>172,614,120</b>	<b>170,386,364</b>	<b>2,227,756</b>	<b>162,504,738</b>
<b>CULTURE AND RECREATION</b>					
County historian	8,352	8,372	7,932	440	8,298
Contract Agencies - Culture and Recreation	566,775	596,525	590,888	5,637	659,130
<b>Total Culture and Recreation</b>	<b>575,127</b>	<b>604,897</b>	<b>598,820</b>	<b>6,077</b>	<b>667,428</b>

COUNTY OF ROCKLAND, NEW YORK

GENERAL FUND  
 SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED TO BUDGET (Continued)  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Actuals for 2008)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2008 Actual
<b>HOME AND COMMUNITY SERVICES</b>					
Department of Planning	\$ 2,914,324	\$ 2,918,574	\$ 2,878,956	\$ 39,618	\$ 2,986,879
Commission of Human Rights	480,527	571,466	523,651	47,815	593,586
Commissioner of Labor	23,881	23,901	19,315	4,586	18,385
Department of Environmental Resources	2,074,446	2,117,786	2,115,134	2,652	2,104,369
Office for the disabled	-	-	-	-	96
Contract Agencies - Home and Community Services	2,110,835	2,112,585	2,112,585	-	1,981,870
<b>Total Home and Community Services</b>	<b>7,604,013</b>	<b>7,744,312</b>	<b>7,649,641</b>	<b>94,671</b>	<b>7,685,185</b>
<b>EMPLOYEE BENEFITS - UNDISTRIBUTED</b>					
Hospitalization and dental	9,300,000	9,355,000	9,025,399	329,601	8,537,991
Employee tuition	10,000	10,000	-	10,000	-
<b>Total Employee Benefits</b>	<b>9,310,000</b>	<b>9,365,000</b>	<b>9,025,399</b>	<b>339,601</b>	<b>8,537,991</b>
<b>DEBT SERVICE</b>					
Interest:					
Bond anticipation notes	566,000	566,000	562,420	3,580	310,267
Revenue anticipation notes	1,565,000	1,565,000	1,564,444	556	2,491,666
<b>Total Debt Service</b>	<b>2,131,000</b>	<b>2,131,000</b>	<b>2,126,864</b>	<b>4,136</b>	<b>2,801,933</b>
<b>TOTAL EXPENDITURES</b>	<b>446,324,479</b>	<b>463,485,218</b>	<b>442,681,435</b>	<b>20,803,783</b>	<b>447,504,982</b>
<b>OTHER FINANCING USES</b>					
Transfers out:					
County Road Fund	8,663,626	8,678,326	8,678,326	-	8,798,383
Road Machinery Fund	1,317,900	1,317,900	1,317,900	-	1,394,358
Capital Projects Fund	410,000	410,000	410,000	-	-
Debt Service Fund	22,253,000	22,253,000	22,111,763	141,237	21,053,360
<b>TOTAL OTHER FINANCING USES</b>	<b>32,644,526</b>	<b>32,659,226</b>	<b>32,517,989</b>	<b>141,237</b>	<b>31,246,101</b>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<b>\$ 478,969,005</b>	<b>\$ 496,144,444</b>	<b>\$ 475,199,424</b>	<b>\$ 20,945,020</b>	<b>\$ 478,751,083</b>

COUNTY OF ROCKLAND, NEW YORK

CAPITAL PROJECTS FUND  
 COMPARATIVE BALANCE SHEET  
 DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash:		
Demand deposits	\$ 61,837,591	\$ 3,626,502
Certificates of deposit	-	23,130,000
	<u>61,837,591</u>	<u>26,756,502</u>
Investments	-	44,800,000
State and Federal Aid Receivable	8,520,087	4,232,028
Restricted Assets	-	14,998,635
Total Assets	<u>\$ 70,357,678</u>	<u>\$ 90,787,165</u>
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
Accounts payable	\$ 13,393,301	\$ 7,947,342
Due to other governments	11,074,086	2,604,749
Due to other funds	899,849	4,137,212
Bond anticipation notes payable	37,286,000	24,506,000
Total Liabilities	<u>62,653,236</u>	<u>39,195,303</u>
Fund Balance:		
Reserved for parklands	44,000	44,000
Unreserved:		
Designated for transportation projects	347,216	5,522,197
Undesignated	7,313,226	46,025,665
Total Fund Balance	<u>7,704,442</u>	<u>51,591,862</u>
Total Liabilities and Fund Balance	<u>\$ 70,357,678</u>	<u>\$ 90,787,165</u>

COUNTY OF ROCKLAND, NEW YORK

CAPITAL PROJECTS FUND  
 COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCE  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
Revenues:		
State aid	\$ 2,973,157	\$ 7,281,965
Federal aid	9,236,448	126,005
Miscellaneous	80,708	96,174
Total Revenues	<u>12,290,313</u>	<u>7,504,144</u>
Expenditures - Capital outlay	<u>50,083,709</u>	<u>38,699,088</u>
Deficiency of Revenues Over Expenditures	<u>(37,793,396)</u>	<u>(31,194,944)</u>
Other Financing Sources (Uses):		
Transfers in	1,255,500	903,665
Transfers out	<u>(7,349,524)</u>	<u>(10,070,696)</u>
Total Other Financing Uses	<u>(6,094,024)</u>	<u>(9,167,031)</u>
Net Change in Fund Balance	(43,887,420)	(40,361,975)
Fund Balance - Beginning of Year	<u>51,591,862</u>	<u>91,953,837</u>
Fund Balance - End of Year	<u>\$ 7,704,442</u>	<u>\$ 51,591,862</u>

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## NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

- **County Road Fund** - The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- **Road Machinery Fund** - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- **Community Development Fund** - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.
- **Sewer District Fund** - The Sewer District Fund is used to account for the operation and maintenance of the County's sewer facilities.
- **Special Purpose Fund** - The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

### DEBT SERVICE FUND

- The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.



COUNTY OF ROCKLAND, NEW YORK

COMBINING BALANCE SHEET  
 NON-MAJOR GOVERNMENTAL FUNDS  
 DECEMBER 31, 2009  
 (With Comparative Totals for 2008)

<u>ASSETS</u>	<u>Special Revenue Funds</u>	<u>Debt Service Fund</u>
Cash and Equivalents	\$ 19,289,213	\$ 8,832,072
Investments	225,000	-
Receivables:		
Accounts	451,644	-
Loans	7,741,152	-
State and Federal aid	488,971	181,207
Due from other funds	3,024,898	826,905
	<u>11,706,665</u>	<u>1,008,112</u>
Prepaid Expenditures	273,485	-
Total Assets	<u>\$ 31,494,363</u>	<u>\$ 9,840,184</u>
<u>LIABILITIES AND FUND BALANCES</u>		
Liabilities:		
Accounts payable	\$ 696,989	\$ -
Accrued liabilities	1,125,802	995
Due to other funds	184,505	-
Deferred revenues - Other	7,771,274	-
Total Liabilities	<u>9,778,570</u>	<u>995</u>
Fund Balances:		
Reserved for encumbrances	2,414,708	-
Reserved for prepaid expenditures	273,485	-
Reserved for social service programs	35,324	-
Reserved for compensated absences	1,954,252	-
Reserved for debt service	-	3,039,189
Unreserved:		
Designated for affordable housing	225,000	-
Designated for treatment plant and collection system	859,925	-
Designated for subsequent year's expenditures	1,643,479	6,800,000
Undesignated	14,309,620	-
Total Fund Balances	<u>21,715,793</u>	<u>9,839,189</u>
Total Liabilities and Fund Balances	<u>\$ 31,494,363</u>	<u>\$ 9,840,184</u>

Totals	
2009	2008
\$ 28,121,285	\$ 20,908,534
225,000	7,125,000
451,644	326,466
7,741,152	172,604
670,178	944,524
3,851,803	5,154,075
12,714,777	6,597,669
273,485	237,723
\$ 41,334,547	\$ 34,868,926
\$ 696,989	\$ 2,354,038
1,126,797	1,127,176
184,505	616,347
7,771,274	346,082
9,779,565	4,443,643
2,414,708	2,497,847
273,485	237,723
35,324	49,169
1,954,252	1,798,635
3,039,189	4,415,865
225,000	225,000
859,925	758,925
8,443,479	9,377,952
14,309,620	11,064,167
31,554,982	30,425,283
\$ 41,334,547	\$ 34,868,926

COUNTY OF ROCKLAND, NEW YORK

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES

IN FUND BALANCES

NON-MAJOR GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2009

(With Comparative Totals for 2008)

	Special Revenue Funds	Debt Service Fund
Revenues:		
Real property taxes	\$ 28,582,179	\$ -
Other tax items	101,000	-
Departmental income	239,050	-
Use of money and property	183,387	1,218,470
Licenses and permits	256,368	-
Fines and forfeitures	14,645	-
Sale of property and compensation for loss	14,718	-
Interfund revenues	555,952	-
State aid	1,557,885	282,048
Federal aid	5,175,559	305,523
Miscellaneous	853,005	80,650
<b>Total Revenues</b>	<b>37,533,748</b>	<b>1,886,691</b>
Expenditures:		
Current:		
Transportation	14,950,680	-
Economic opportunity and development	5,165,889	-
Home and community services	15,064,697	-
Employee benefits	2,574,793	-
Debt Service:		
Principal	-	19,684,472
Interest	152,064	11,069,766
Refunding bond issuance costs	-	329,477
<b>Total Expenditures</b>	<b>37,908,123</b>	<b>31,083,715</b>
Deficiency of Revenues Over Expenditures	(374,375)	(29,197,024)
Other Financing Sources (Uses):		
Refunding bonds issued	-	19,140,422
Payment to refunding bond escrow agent	-	(19,500,420)
Issuance premium	-	689,475
Transfers in	13,061,226	31,228,371
Transfers out	(9,480,476)	(4,437,500)
<b>Total Other Financing Sources</b>	<b>3,580,750</b>	<b>27,120,348</b>
<b>Net Change in Fund Balances</b>	<b>3,206,375</b>	<b>(2,076,676)</b>
<b>Fund Balances - Beginning of Year</b>	<b>18,509,418</b>	<b>11,915,865</b>
<b>Fund Balances - End of Year</b>	<b>\$ 21,715,793</b>	<b>\$ 9,839,189</b>

Totals	
2009	2008
\$ 28,582,179	\$ 27,401,072
101,000	155,350
239,050	775,710
1,401,857	3,386,565
256,368	63,950
14,645	4,080
14,718	46,286
555,952	434,584
1,839,933	1,866,485
5,481,082	7,650,625
933,655	203,211
<u>39,420,439</u>	<u>41,987,918</u>
14,950,680	13,253,031
5,165,889	6,760,013
15,064,697	15,947,314
2,574,793	2,490,844
19,684,472	19,742,088
11,221,830	10,542,995
329,477	-
<u>68,991,838</u>	<u>68,736,285</u>
<u>(29,571,399)</u>	<u>(26,748,367)</u>
19,140,422	-
(19,500,420)	-
689,475	-
44,289,597	45,589,149
(13,917,976)	(16,671,889)
<u>30,701,098</u>	<u>28,917,260</u>
1,129,699	2,168,893
<u>30,425,283</u>	<u>28,256,390</u>
<u>\$ 31,554,982</u>	<u>\$ 30,425,283</u>

COUNTY OF ROCKLAND, NEW YORK

COMBINING BALANCE SHEET  
 NON-MAJOR SPECIAL REVENUE FUNDS  
 DECEMBER 31, 2009  
 (With Comparative Totals for 2008)

<u>ASSETS</u>	County Road Fund	Road Machinery Fund	Community Development Fund
Cash:			
Demand deposits	\$ 100	\$ -	\$ 21,121
Time deposits	-	-	-
Certificates of deposit	-	-	-
	<u>100</u>	<u>-</u>	<u>21,121</u>
Investments	-	-	225,000
Receivables:			
Accounts	158,314	-	-
Loans	-	-	7,741,152
State and Federal aid	272,224	-	193,506
Due from other funds	1,236,555	789,514	-
	<u>1,667,093</u>	<u>789,514</u>	<u>7,934,658</u>
Prepaid Expenditures	133,984	11,938	-
Total Assets	<u>\$ 1,801,177</u>	<u>\$ 801,452</u>	<u>\$ 8,180,779</u>
<u>LIABILITIES AND FUND BALANCES</u>			
Liabilities:			
Accounts payable	\$ 231,718	\$ 60,323	\$ -
Accrued liabilities	551,139	55,870	-
Due to other funds	-	-	184,505
Deferred revenues - Other	-	-	7,771,274
Total Liabilities	<u>782,857</u>	<u>116,193</u>	<u>7,955,779</u>
Fund Balances:			
Reserved for encumbrances	38,138	322,934	-
Reserved for prepaid expenditures	133,984	11,938	-
Reserved for social service programs	-	-	-
Reserved for compensated absences	835,066	66,336	-
Unreserved:			
Designated for affordable housing	-	-	225,000
Designated for treatment plant and collection system	-	-	-
Designated for subsequent year's expenditures	-	-	-
Undesignated	11,132	284,051	-
Total Fund Balances	<u>1,018,320</u>	<u>685,259</u>	<u>225,000</u>
Total Liabilities and Fund Balances	<u>\$ 1,801,177</u>	<u>\$ 801,452</u>	<u>\$ 8,180,779</u>

Sewer District Fund	Special Purpose Fund	Totals	
		2009	2008
\$ 19,232,668	\$ -	\$ 19,253,889	\$ 173,578
-	35,324	35,324	54,766
-	-	-	19,250,000
<u>19,232,668</u>	<u>35,324</u>	<u>19,289,213</u>	<u>19,478,344</u>
-	-	225,000	225,000
293,330	-	451,644	326,466
-	-	7,741,152	172,604
23,241	-	488,971	373,868
<u>998,829</u>	<u>-</u>	<u>3,024,898</u>	<u>2,139,056</u>
<u>1,315,400</u>	<u>-</u>	<u>11,706,665</u>	<u>3,011,994</u>
<u>127,563</u>	<u>-</u>	<u>273,485</u>	<u>237,723</u>
<u>\$ 20,675,631</u>	<u>\$ 35,324</u>	<u>\$ 31,494,363</u>	<u>\$ 22,953,061</u>
\$ 404,948	\$ -	\$ 696,989	\$ 2,354,038
518,793	-	1,125,802	1,127,176
-	-	184,505	616,347
-	-	7,771,274	346,082
<u>923,741</u>	<u>-</u>	<u>9,778,570</u>	<u>4,443,643</u>
2,053,636	-	2,414,708	2,497,847
127,563	-	273,485	237,723
-	35,324	35,324	49,169
<u>1,052,850</u>	<u>-</u>	<u>1,954,252</u>	<u>1,798,635</u>
-	-	225,000	225,000
859,925	-	859,925	758,925
1,643,479	-	1,643,479	1,877,952
<u>14,014,437</u>	<u>-</u>	<u>14,309,620</u>	<u>11,064,167</u>
<u>19,751,890</u>	<u>35,324</u>	<u>21,715,793</u>	<u>18,509,418</u>
<u>\$ 20,675,631</u>	<u>\$ 35,324</u>	<u>\$ 31,494,363</u>	<u>\$ 22,953,061</u>

COUNTY OF ROCKLAND, NEW YORK

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCES  
 NON-MAJOR SPECIAL REVENUE FUNDS  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Totals for 2008)

	County Road Fund	Road Machinery Fund	Community Development Fund
Revenues:			
Real property taxes	\$ -	\$ -	\$ -
Other tax items	-	-	-
Departmental income	120,474	8,740	-
Use of money and property	-	-	5,573
Licenses and permits	256,368	-	-
Fines and forfeitures	4,300	-	-
Sale of property and compensation for loss	4,760	200	-
Interfund revenues	431,925	-	-
State aid	1,548,432	-	-
Federal aid	39,885	-	5,135,674
Miscellaneous	65,944	34,791	10,452
<b>Total Revenues</b>	<b>2,472,088</b>	<b>43,731</b>	<b>5,151,699</b>
Expenditures:			
Current:			
Transportation	12,803,305	2,147,375	-
Economic opportunity and development	-	-	5,151,699
Home and community services	-	-	-
Employee benefits	-	-	-
Debt service - Interest	-	-	-
<b>Total Expenditures</b>	<b>12,803,305</b>	<b>2,147,375</b>	<b>5,151,699</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(10,331,217)</b>	<b>(2,103,644)</b>	<b>-</b>
Other Financing Sources (Uses):			
Transfers in	10,578,326	1,982,900	-
Transfers out	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>10,578,326</b>	<b>1,982,900</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>247,109</b>	<b>(120,744)</b>	<b>-</b>
<b>Fund Balances - Beginning of Year</b>	<b>771,211</b>	<b>806,003</b>	<b>225,000</b>
<b>Fund Balances - End of Year</b>	<b>\$ 1,018,320</b>	<b>\$ 685,259</b>	<b>\$ 225,000</b>

Sewer District Fund	Special Purpose Fund	Totals	
		2009	2008
\$ 28,582,179	\$ -	\$ 28,582,179	\$ 27,401,072
101,000	-	101,000	155,350
109,836	-	239,050	775,710
177,469	345	183,387	687,829
-	-	256,368	63,950
10,345	-	14,645	4,080
9,758	-	14,718	46,286
124,027	-	555,952	434,584
9,453	-	1,557,885	1,160,344
-	-	5,175,559	6,778,931
741,818	-	853,005	138,842
<u>29,865,885</u>	<u>345</u>	<u>37,533,748</u>	<u>37,646,978</u>
-	-	14,950,680	13,253,031
-	14,190	5,165,889	6,760,013
15,064,697	-	15,064,697	15,947,314
2,574,793	-	2,574,793	2,490,844
152,064	-	152,064	117,900
<u>17,791,554</u>	<u>14,190</u>	<u>37,908,123</u>	<u>38,569,102</u>
<u>12,074,331</u>	<u>(13,845)</u>	<u>(374,375)</u>	<u>(922,124)</u>
500,000	-	13,061,226	13,265,241
(9,480,476)	-	(9,480,476)	(9,718,224)
<u>(8,980,476)</u>	<u>-</u>	<u>3,580,750</u>	<u>3,547,017</u>
3,093,855	(13,845)	3,206,375	2,624,893
16,658,035	49,169	18,509,418	15,884,525
<u>\$ 19,751,890</u>	<u>\$ 35,324</u>	<u>\$ 21,715,793</u>	<u>\$ 18,509,418</u>



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COUNTY OF ROCKLAND, NEW YORK

COUNTY ROAD FUND  
 COMPARATIVE BALANCE SHEET  
 DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash - Demand deposits	\$ 100	\$ 100
Receivables:		
Accounts	158,314	24,000
State and Federal aid	272,224	20,614
Due from other funds	1,236,555	1,261,445
	<u>1,667,093</u>	<u>1,306,059</u>
Prepaid Expenditures	<u>133,984</u>	<u>114,852</u>
Total Assets	<u>\$ 1,801,177</u>	<u>\$ 1,421,011</u>
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
Accounts payable	\$ 231,718	\$ 143,087
Accrued liabilities	551,139	506,713
Total Liabilities	<u>782,857</u>	<u>649,800</u>
Fund Balance (Deficit):		
Reserved for encumbrances	38,138	68,363
Reserved for prepaid expenditures	133,984	114,852
Reserved for compensated absences	835,066	758,445
Unreserved and undesignated	11,132	(170,449)
Total Fund Balance	<u>1,018,320</u>	<u>771,211</u>
Total Liabilities and Fund Balance	<u>\$ 1,801,177</u>	<u>\$ 1,421,011</u>

COUNTY OF ROCKLAND, NEW YORK

COUNTY ROAD FUND  
 COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues:</b>				
Departmental income	\$ 133,980	\$ 133,980	\$ 120,474	\$ (13,506)
Licenses and permits	40,000	40,000	256,368	216,368
Fines and forfeitures	40,000	40,000	4,300	(35,700)
Sale of property and compensation for loss	20,000	20,000	4,760	(15,240)
Interfund revenues	440,000	440,000	431,925	(8,075)
State aid	1,698,000	1,850,000	1,548,432	(301,568)
Federal aid	178,000	226,000	39,885	(186,115)
Miscellaneous	95,000	95,000	65,944	(29,056)
<b>Total Revenues</b>	<b>2,644,980</b>	<b>2,844,980</b>	<b>2,472,088</b>	<b>(372,892)</b>
<b>Expenditures - Current - Transportation</b>	<b>13,276,969</b>	<b>13,491,669</b>	<b>12,803,305</b>	<b>688,364</b>
<b>Deficiency of Revenues Over Expenditures</b>	<b>(10,631,989)</b>	<b>(10,646,689)</b>	<b>(10,331,217)</b>	<b>315,472</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	10,563,626	10,578,326	10,578,326	-
Transfers out	-	-	-	-
<b>Total Other Financing Sources</b>	<b>10,563,626</b>	<b>10,578,326</b>	<b>10,578,326</b>	<b>-</b>
<b>Net Change in Fund Balance</b>	<b>(68,363)</b>	<b>(68,363)</b>	<b>247,109</b>	<b>315,472</b>
<b>Fund Balance - Beginning of Year</b>	<b>68,363</b>	<b>68,363</b>	<b>771,211</b>	<b>702,848</b>
<b>Fund Balance - End of Year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 1,018,320</b>	<b>\$ 1,018,320</b>

2008

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ -	\$ -	\$ -	\$ -
55,000	55,000	63,950	8,950
40,000	40,000	3,100	(36,900)
20,000	20,000	27,885	7,885
90,000	90,000	389,604	299,604
1,212,000	1,256,609	1,160,344	(96,265)
66,000	84,438	46,763	(37,675)
195,500	195,500	52,896	(142,604)
1,678,500	1,741,547	1,744,542	2,995
<u>12,341,128</u>	<u>12,404,175</u>	<u>11,879,064</u>	<u>525,111</u>
<u>(10,662,628)</u>	<u>(10,662,628)</u>	<u>(10,134,522)</u>	<u>528,106</u>
10,698,383	10,698,383	10,698,383	-
(100,500)	(100,500)	(100,170)	330
<u>10,597,883</u>	<u>10,597,883</u>	<u>10,598,213</u>	<u>330</u>
(64,745)	(64,745)	463,691	528,436
<u>64,745</u>	<u>64,745</u>	<u>307,520</u>	<u>242,775</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 771,211</u>	<u>\$ 771,211</u>

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COUNTY OF ROCKLAND, NEW YORK

ROAD MACHINERY FUND  
 COMPARATIVE BALANCE SHEET  
 DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Due from Other Funds	\$ 789,514	\$ 877,611
Prepaid Expenditures	11,938	10,057
<b>Total Assets</b>	<b>\$ 801,452</b>	<b>\$ 887,668</b>
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
Accounts payable	\$ 60,323	\$ 34,592
Accrued liabilities	55,870	47,073
<b>Total Liabilities</b>	<b>116,193</b>	<b>81,665</b>
Fund Balance:		
Reserved for encumbrances	322,934	571,535
Reserved for prepaid expenditures	11,938	10,057
Reserved for compensated absences	66,336	58,676
Unreserved and undesignated	284,051	165,735
<b>Total Fund Balance</b>	<b>685,259</b>	<b>806,003</b>
<b>Total Liabilities and Fund Balance</b>	<b>\$ 801,452</b>	<b>\$ 887,668</b>

COUNTY OF ROCKLAND, NEW YORK

ROAD MACHINERY FUND

COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES

IN FUND BALANCE - BUDGET AND ACTUAL

YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues:				
Departmental income	\$ 10,060	\$ 10,060	\$ 8,740	\$ (1,320)
Sale of property and compensation for loss	75,000	75,000	200	(74,800)
Miscellaneous	47,527	47,527	34,791	(12,736)
Total Revenues	132,587	132,587	43,731	(88,856)
Expenditures - Current - Transportation	2,687,022	2,687,022	2,147,375	539,647
Deficiency of Revenues Over Expenditures	(2,554,435)	(2,554,435)	(2,103,644)	450,791
Other Financing Sources (Uses):				
Transfers in	1,982,900	1,982,900	1,982,900	-
Transfers out	-	-	-	-
Total Other Financing Sources	1,982,900	1,982,900	1,982,900	-
Net Change in Fund Balance	(571,535)	(571,535)	(120,744)	450,791
Fund Balance - Beginning of Year	571,535	571,535	806,003	234,468
Fund Balance - End of Year	\$ -	\$ -	\$ 685,259	\$ 685,259

2008

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ -	\$ -	\$ -	\$ -
50,000	50,000	-	(50,000)
7,800	7,800	43,781	35,981
57,800	57,800	43,781	(14,019)
<u>2,220,722</u>	<u>2,220,722</u>	<u>1,373,967</u>	<u>846,755</u>
<u>(2,162,922)</u>	<u>(2,162,922)</u>	<u>(1,330,186)</u>	<u>(832,736)</u>
2,066,858	2,066,858	2,066,858	-
(7,800)	(7,800)	(7,721)	79
<u>2,059,058</u>	<u>2,059,058</u>	<u>2,059,137</u>	<u>79</u>
(103,864)	(103,864)	728,951	832,815
<u>103,864</u>	<u>103,864</u>	<u>77,052</u>	<u>(26,812)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 806,003</u>	<u>\$ 806,003</u>



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COUNTY OF ROCKLAND, NEW YORK

COMMUNITY DEVELOPMENT FUND  
 COMPARATIVE BALANCE SHEET  
 DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash - Demand deposits	\$ 21,121	\$ 173,478
Investments	225,000	225,000
Receivables:		
Loans	7,741,152	172,604
State and Federal aid	193,506	330,013
	<u>7,934,658</u>	<u>502,617</u>
Total Assets	<u>\$ 8,180,779</u>	<u>\$ 901,095</u>
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
Due to other funds	\$ 184,505	\$ 330,013
Deferred revenues - Other	7,771,274	346,082
Total Liabilities	7,955,779	676,095
Fund Balance - Unreserved - Designated for affordable housing	<u>225,000</u>	<u>225,000</u>
Total Liabilities and Fund Balance	<u>\$ 8,180,779</u>	<u>\$ 901,095</u>

COUNTY OF ROCKLAND, NEW YORK

COMMUNITY DEVELOPMENT FUND  
 COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues:				
Use of money and property	\$ -	\$ -	\$ 5,573	\$ 5,573
Federal aid	-	10,839,232	5,135,674	(5,703,558)
Miscellaneous	-	-	10,452	10,452
Total Revenues	-	10,839,232	5,151,699	(5,687,533)
Expenditures - Current - Economic opportunity and development	-	10,839,232	5,151,699	5,687,533
Excess of Revenues Over Expenditures	-	-	-	-
Fund Balance - Beginning of Year	-	-	225,000	225,000
Fund Balance - End of Year	\$ -	\$ -	\$ 225,000	\$ 225,000

2008

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ -	\$ -	\$ 16,886	\$ 16,886
-	12,204,390	6,732,168	(5,472,222)
-	-	10,959	10,959
-	12,204,390	6,760,013	(5,444,377)
-	12,204,390	6,760,013	5,444,377
-	-	-	-
-	-	225,000	225,000
\$ -	\$ -	\$ 225,000	\$ 225,000

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COUNTY OF ROCKLAND, NEW YORK

SEWER DISTRICT FUND  
 COMPARATIVE BALANCE SHEET  
 DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash:		
Demand deposits	\$ 19,232,668	\$ -
Time deposits	-	5,597
Certificates of deposit	-	19,250,000
	<u>19,232,668</u>	<u>19,255,597</u>
Receivables:		
Accounts	293,330	302,466
State and Federal aid	23,241	23,241
Due from other funds	998,829	-
	<u>1,315,400</u>	<u>325,707</u>
Prepaid Expenditures	<u>127,563</u>	<u>112,814</u>
Total Assets	<u>\$ 20,675,631</u>	<u>\$ 19,694,118</u>
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
Accounts payable	\$ 404,948	\$ 2,176,359
Accrued liabilities	518,793	573,390
Due to other funds	-	286,334
Total Liabilities	<u>923,741</u>	<u>3,036,083</u>
Fund Balance:		
Reserved for encumbrances	2,053,636	1,857,949
Reserved for prepaid expenditures	127,563	112,814
Reserved for compensated absences	1,052,850	981,514
Unreserved:		
Designated for treatment plant and collection system	859,925	758,925
Designated for subsequent year's expenditures	1,643,479	1,877,952
Undesignated	14,014,437	11,068,881
Total Fund Balance	<u>19,751,890</u>	<u>16,658,035</u>
Total Liabilities and Fund Balance	<u>\$ 20,675,631</u>	<u>\$ 19,694,118</u>

COUNTY OF ROCKLAND, NEW YORK

SEWER DISTRICT FUND  
 COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>				
Real property taxes	\$ 28,344,209	\$ 28,344,209	\$ 28,582,179	\$ 237,970
Other tax items	-	-	101,000	101,000
Departmental income	112,840	112,840	109,836	(3,004)
Use of money and property	475,000	475,000	177,469	(297,531)
Fines and forfeitures	-	-	10,345	10,345
Sale of property and compensation for loss	-	-	9,758	9,758
Interfund revenues	-	-	124,027	124,027
State aid	-	10,044	9,453	(591)
Miscellaneous	525,000	565,100	741,818	176,718
<b>Total Revenues</b>	<b>29,457,049</b>	<b>29,507,193</b>	<b>29,865,885</b>	<b>358,692</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Home and community services	18,246,749	18,267,128	15,064,697	3,202,431
Employee benefits	2,829,201	2,858,966	2,574,793	284,173
Debt service - Interest	371,000	371,000	152,064	218,936
<b>Total Expenditures</b>	<b>21,446,950</b>	<b>21,497,094</b>	<b>17,791,554</b>	<b>3,705,540</b>
<b>Excess of Revenues Over Expenditures</b>	<b>8,010,099</b>	<b>8,010,099</b>	<b>12,074,331</b>	<b>4,064,232</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	500,000	500,000	500,000	-
Transfers out	(12,246,000)	(12,246,000)	(9,480,476)	2,765,524
<b>Total Other Financing Uses</b>	<b>(11,746,000)</b>	<b>(11,746,000)</b>	<b>(8,980,476)</b>	<b>2,765,524</b>
<b>Net Change in Fund Balance</b>	<b>(3,735,901)</b>	<b>(3,735,901)</b>	<b>3,093,855</b>	<b>6,829,756</b>
<b>Fund Balance - Beginning of Year</b>	<b>3,735,901</b>	<b>3,735,901</b>	<b>16,658,035</b>	<b>12,922,134</b>
<b>Fund Balance - End of Year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 19,751,890</b>	<b>\$ 19,751,890</b>

2008

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 27,007,288	\$ 27,007,288	\$ 27,401,072	\$ 393,784
-	-	155,350	155,350
505,000	505,000	775,710	270,710
400,000	400,000	670,257	270,257
-	-	980	980
-	-	18,401	18,401
-	-	44,980	44,980
-	-	-	-
41,992	41,992	31,206	(10,786)
<u>27,954,280</u>	<u>27,954,280</u>	<u>29,097,956</u>	<u>1,143,676</u>
16,428,730	18,720,544	15,947,314	2,773,230
2,635,642	2,720,742	2,490,844	229,898
120,000	120,000	117,900	2,100
<u>19,184,372</u>	<u>21,561,286</u>	<u>18,556,058</u>	<u>3,005,228</u>
<u>8,769,908</u>	<u>6,392,994</u>	<u>10,541,898</u>	<u>4,148,904</u>
500,000	500,000	500,000	-
(12,498,505)	(12,498,505)	(9,610,333)	2,888,172
<u>(11,998,505)</u>	<u>(11,998,505)</u>	<u>(9,110,333)</u>	<u>2,888,172</u>
(3,228,597)	(5,605,511)	1,431,565	7,037,076
<u>3,228,597</u>	<u>5,605,511</u>	<u>15,226,470</u>	<u>9,620,959</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 16,658,035</u>	<u>\$ 16,658,035</u>



COUNTY OF ROCKLAND, NEW YORK

SPECIAL PURPOSE FUND  
COMPARATIVE BALANCE SHEET  
DECEMBER 31, 2009 AND 2008

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	<u>2009</u>	<u>2008</u>
<u>ASSETS</u>		
Cash - Time deposits	<u>\$ 35,324</u>	<u>\$ 49,169</u>
<u>FUND BALANCE</u>		
Reserved for Social Service Programs	<u>\$ 35,324</u>	<u>\$ 49,169</u>

COUNTY OF ROCKLAND, NEW YORK

SPECIAL PURPOSE FUND

COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES

IN FUND BALANCE

YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Revenues - Use of money and property	\$ 345	\$ 686
Expenditures - Current - Economic opportunity and development	<u>14,190</u>	<u>-</u>
Excess (Deficiency) of Revenues Over Expenditures	(13,845)	686
Fund Balance - Beginning of Year	<u>49,169</u>	<u>48,483</u>
Fund Balance - End of Year	<u>\$ 35,324</u>	<u>\$ 49,169</u>

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COUNTY OF ROCKLAND, NEW YORK

DEBT SERVICE FUND  
 COMPARATIVE BALANCE SHEET  
 DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash - Demand deposits	\$ 8,832,072	\$ 1,430,190
Investments	-	6,900,000
Receivables:		
State and Federal aid	181,207	570,656
Due from other funds	826,905	3,015,019
	<u>1,008,112</u>	<u>3,585,675</u>
 Total Assets	 <u>\$ 9,840,184</u>	 <u>\$ 11,915,865</u>
 <u>LIABILITIES AND FUND BALANCE</u>		
Liabilities -		
Accrued liabilities	\$ 995	\$ -
Fund Balance:		
Reserved for debt service	3,039,189	4,415,865
Unreserved - Designated for subsequent year's expenditures	6,800,000	7,500,000
	<u>9,839,189</u>	<u>11,915,865</u>
 Total Fund Balance	 <u>\$ 9,840,184</u>	 <u>\$ 11,915,865</u>
 Total Liabilities and Fund Balance	 <u>\$ 9,840,184</u>	 <u>\$ 11,915,865</u>

COUNTY OF ROCKLAND, NEW YORK

DEBT SERVICE FUND  
 COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues:				
Use of money and property	\$ -	\$ -	\$ 1,218,470	\$ 1,218,470
State aid	-	-	282,048	282,048
Federal aid	-	-	305,523	305,523
Miscellaneous	-	-	80,650	80,650
Total Revenues	-	-	1,886,691	1,886,691
Expenditures -				
Debt Service -				
Serial bonds:				
Principal	21,165,000	21,165,000	19,684,472	1,480,528
Interest	12,534,000	12,534,000	11,069,766	1,464,234
Refunding bond issuance costs	-	329,477	329,477	-
Total Expenditures	33,699,000	34,028,477	31,083,715	2,944,762
Deficiency of Revenues Over Expenditures	(33,699,000)	(34,028,477)	(29,197,024)	4,831,453
Other Financing Sources (Uses):				
Refunding bonds issued	-	19,140,422	19,140,422	-
Payment to refunding bond escrow agent	-	(19,500,420)	(19,500,420)	-
Issuance premium	-	689,475	689,475	-
Transfers in	33,699,000	33,699,000	31,228,371	(2,470,629)
Transfers out	(7,500,000)	(7,500,000)	(4,437,500)	3,062,500
Total Other Financing Sources	26,199,000	26,528,477	27,120,348	591,871
Net Change in Fund Balance	(7,500,000)	(7,500,000)	(2,076,676)	5,423,324
Fund Balance - Beginning of Year	7,500,000	7,500,000	11,915,865	4,415,865
Fund Balance - End of Year	\$ -	\$ -	\$ 9,839,189	\$ 9,839,189

2008

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ -	\$ -	\$ 2,698,736	\$ 2,698,736
-	-	706,141	706,141
-	-	871,694	871,694
-	-	64,369	64,369
-	-	4,340,940	4,340,940
21,308,965	21,308,965	19,742,088	1,566,877
12,463,615	12,463,615	10,425,095	2,038,520
-	-	-	-
33,772,580	33,772,580	30,167,183	3,605,397
(33,772,580)	(33,772,580)	(25,826,243)	7,946,337
-	-	-	-
-	-	-	-
-	-	-	-
33,772,580	33,772,580	32,323,908	(1,448,672)
(8,000,000)	(8,000,000)	(6,953,665)	1,046,335
25,772,580	25,772,580	25,370,243	(402,337)
(8,000,000)	(8,000,000)	(456,000)	7,544,000
8,000,000	8,000,000	12,371,865	4,371,865
\$ -	\$ -	\$ 11,915,865	\$ 11,915,865

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## **ENTERPRISE FUND**

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public.

Home and Infirmary Fund – This fund is used to account for the operations of the Summit Park Hospital, a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law.

Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation – These funds reflect the operations of these not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.



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COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
HOME AND INFIRMARY FUND  
COMPARATIVE STATEMENT OF NET ASSETS  
DECEMBER 31, 2009 AND 2008

<u>ASSETS</u>	2009	2008
Cash and Equivalents	\$ 4,362,604	\$ 5,360,984
Receivables:		
Accounts	4,547,417	9,311,566
Accounts - Patient care, net of allowance for uncollectible amounts	13,175,582	15,234,894
State and Federal aid	-	1,308,967
Funds held in Trust for Residents	289,392	280,577
Inventories	626,225	551,715
Prepaid Expenses	1,049,119	994,645
<b>Total Current Assets</b>	<b>24,050,339</b>	<b>33,043,348</b>
<u>Liabilities</u>		
Capital Assets:		
Land	438,504	438,504
Buildings	47,031,684	46,524,347
Improvements other than buildings	345,975	345,975
Equipment	16,598,170	16,905,348
Construction-in-progress	2,290,129	1,687,774
Less - Accumulated depreciation	(45,875,205)	(44,424,304)
<b>Total Capital Assets, net of accumulated depreciation</b>	<b>20,829,257</b>	<b>21,477,644</b>
<b>Total Assets</b>	<b>44,879,596</b>	<b>54,520,992</b>
Current Liabilities:		
Accounts payable	3,318,405	2,515,491
Estimated third party liabilities	276,137	1,658,474
Accrued interest payable	160,360	187,910
Funds held in trust for residents	289,392	280,577
Due to other funds	10,580,668	20,028,254
Advances from other funds	8,776,018	3,061,408
Compensated absences	1,231,144	1,190,072
Due to State of New York by Mental Health units	477,511	-
Deferred revenues	2,690,977	-
Bond anticipation notes payable	485,000	235,000
Current maturities of bonds payable	1,299,316	1,567,620
<b>Total Current Liabilities</b>	<b>29,584,928</b>	<b>30,724,806</b>
Noncurrent Liabilities:		
Bonds payable, net of current maturities	12,574,871	13,911,077
Compensated absences	11,080,300	10,710,650
Other post employment benefit obligations payable	40,745,293	28,569,064
Estimated third-party liabilities, net of current portion	2,064,173	1,878,421
<b>Total Noncurrent Liabilities</b>	<b>66,464,637</b>	<b>55,069,212</b>
<b>Total Liabilities</b>	<b>96,049,565</b>	<b>85,794,018</b>
<u>NET ASSETS (DEFICIT)</u>		
Invested in Capital Assets, net of related debt	10,662,786	11,068,096
Unrestricted	(61,832,755)	(42,341,122)
<b>Total Net Assets (Deficit)</b>	<b>\$ (51,169,969)</b>	<b>\$ (31,273,026)</b>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 HOME AND INFIRMARY FUND  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES  
 AND CHANGES IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
Operating Revenues:		
Charges for services:		
Net patient service revenues	\$ 84,563,408	\$ 100,109,416
Services provided to the County jail	525,000	1,955,680
Services provided to the County of Rockland	2,909,373	3,424,386
	<u>87,997,781</u>	<u>105,489,482</u>
Miscellaneous	1,044,209	540,370
	<u>89,041,990</u>	<u>106,029,852</u>
Total Operating Revenues		
Operating Expenses:		
Administrative and general expenses	13,299,836	13,776,228
Salaries and wage expenses	48,580,859	50,066,229
Employee benefits	36,589,438	39,611,731
Supplies and other expenses	8,007,643	9,239,937
Depreciation	2,210,960	2,214,605
	<u>108,688,736</u>	<u>114,908,730</u>
Total Operating Expenses		
Loss from Operations	(19,646,746)	(8,878,878)
Non-Operating Revenues (Expenses):		
Intergovernmental transfer	-	4,896,669
Interest on indebtedness	(250,197)	(226,961)
	<u>(250,197)</u>	<u>4,669,708</u>
Total Non-Operating Revenues		
Change in Net Assets	(19,896,943)	(4,209,170)
Deficit - Beginning of Year	<u>(31,273,026)</u>	<u>(27,063,856)</u>
Deficit - End of Year	<u>\$ (51,169,969)</u>	<u>\$ (31,273,026)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 HOME AND INFIRMARY FUND  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
Cash Flows From Operating Activities:		
Cash received from patients and third-party payers	\$ 89,903,591	\$ 100,788,229
Other	9,242,731	818,274
Cash payments to vendors	(72,637,820)	(23,754,080)
Cash payments to employees	(20,579,075)	(76,791,087)
Net Cash Provided by Operating Activities	<u>5,929,427</u>	<u>1,061,336</u>
Cash Flows From Non-Capital Financing Activities -		
Proceeds from County of Rockland - Transfer	-	4,896,669
Proceeds from County of Rockland, net	(3,732,977)	(2,818,756)
Retirement of debt	-	(863,020)
Interest on indebtedness	-	(33,442)
Net Cash Provided by (Used in) Non-Capital Financing Activities	<u>(3,732,977)</u>	<u>1,181,451</u>
Cash Flows From Capital and Related Financing Activities:		
Proceeds from short term debt	1,440,255	235,000
Retirement of debt	(2,794,765)	(1,470,877)
Interest on indebtedness	(605,417)	(681,109)
Acquisition and construction of capital assets	(1,234,903)	(724,523)
Net Cash Used in Capital and Related Financing Activities	<u>(3,194,830)</u>	<u>(2,641,509)</u>
Net Decrease in Cash and Equivalents	(998,380)	(398,722)
Cash and Equivalents - Beginning of Year	<u>5,360,984</u>	<u>5,759,706</u>
Cash and Equivalents - End of Year	<u>\$ 4,362,604</u>	<u>\$ 5,360,984</u>
Reconciliation of Loss from Operations to Net Cash Provided by Operating Activities:		
Loss from operations	\$ (19,646,746)	\$ (8,878,878)
Adjustments to reconcile loss from operations to net cash provided by operating activities:		
Depreciation	2,210,960	2,214,605
Provision for bad debts	3,469,257	4,482,053
Changes in assets and liabilities:		
Accounts receivable	4,764,149	(5,102,162)
Accounts receivable - Patient care	(1,409,945)	(5,472,387)
State and Federal aid receivable	4,477,455	613,490
Inventories	(74,510)	(27,102)
Prepaid expenses	(54,474)	270,481
Accounts payable	802,914	(710,811)
Estimated third party liabilities	(1,196,584)	1,055,656
Compensated absences	410,722	(1,658,872)
Other post employment benefits obligations payable	12,176,229	14,275,263
Net Cash Provided by Operating Activities	<u>\$ 5,929,427</u>	<u>\$ 1,061,336</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION  
 COMPARATIVE STATEMENT OF NET ASSETS  
 DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
<u>ASSETS</u>		
Current Assets:		
Cash and equivalents	\$ 379,317	\$ 366,139
Investments	1,234,224	1,218,964
Accounts receivable	3,616,536	3,583,123
Prepaid expenses	3,500	3,500
Total Current Assets	<u>5,233,577</u>	<u>5,171,726</u>
Noncurrent Assets:		
Restricted cash and equivalents	2,851,163	2,279,440
Restricted investments	3,525,312	3,525,691
Costs of issuance, net of accumulated amortization of \$254,895 in 2009 and \$214,025 in 2008	845,873	886,743
Total Noncurrent Assets	<u>7,222,348</u>	<u>6,691,874</u>
Total Assets	<u>12,455,925</u>	<u>11,863,600</u>
<u>LIABILITIES</u>		
Current Liabilities:		
Accrued liabilities	926,175	946,765
Current maturities of bonds payable	1,085,000	1,015,000
Total Current Liabilities	2,011,175	1,961,765
Noncurrent Liabilities -		
Bonds payable, net of current maturities	74,300,388	73,263,645
Total Liabilities	<u>76,311,563</u>	<u>75,225,410</u>
<u>NET ASSETS</u>		
Deficit	<u>\$ (63,855,638)</u>	<u>\$ (63,361,810)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND  
 CHANGES IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
Operating Revenues - Tobacco settlement revenues	\$ 3,973,034	\$ 3,530,591
Operating Expenses:		
Professional fees	33,845	32,084
Directors' fees	6,500	2,000
Insurance	21,525	21,525
Amortization	40,870	40,870
Total Operating Expenses	102,740	96,479
Income from Operations	3,870,294	3,434,112
Non-Operating Revenues (Expenses):		
Interest income	261,737	288,101
Interest on indebtedness	(4,625,859)	(4,543,815)
Total Non-Operating Expenses	(4,364,122)	(4,255,714)
Change In Net Assets	(493,828)	(821,602)
Deficit - Beginning of Year	(63,361,810)	(62,540,208)
Deficit - End of Year	\$ (63,855,638)	\$ (63,361,810)

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
<b>Cash Flows From Operating Activities:</b>		
Cash received from tobacco settlement revenues	\$ 3,907,396	\$ 3,543,296
Cash payments to directors	(6,500)	(2,000)
Cash payments to vendors and directors	(55,370)	(55,367)
<b>Net Cash Provided by Operating Activities</b>	<b>3,845,526</b>	<b>3,485,929</b>
<b>Cash Flows from Non-Capital Financing Activities:</b>		
Retirement of long-term debt	(1,015,000)	(920,000)
Interest on indebtedness	(2,524,706)	(2,574,331)
<b>Net Cash Used in Non-Capital Financing Activities</b>	<b>(3,539,706)</b>	<b>(3,494,331)</b>
<b>Cash Flows From Investing Activities:</b>		
Decrease in restricted cash and equivalents	(571,723)	5,623
Interest income	293,962	229,247
Purchase of investments	(1,234,224)	(1,218,964)
Sale of investments	1,218,964	1,286,395
Purchase of restricted investments	(3,525,312)	(3,525,691)
Sale of restricted investments	3,525,691	3,525,755
<b>Net Cash Provided by (Used in) Investing Activities</b>	<b>(292,642)</b>	<b>302,365</b>
<b>Net Increase in Cash and Equivalents</b>	<b>13,178</b>	<b>293,963</b>
<b>Cash and Equivalents - Beginning of Year</b>	<b>366,139</b>	<b>72,176</b>
<b>Cash and Equivalents - End of Year</b>	<b>\$ 379,317</b>	<b>\$ 366,139</b>
<b>Reconciliation of Income from Operations to Net Cash Provided by Operating Activities:</b>		
Income from operations	\$ 3,870,294	\$ 3,434,112
Adjustments to reconcile income from operations to net cash provided by operating activities:		
Amortization	40,870	40,870
Changes in Assets and Liabilities:		
Accounts receivable	(65,638)	12,705
Prepaid expenses	-	5,750
Accrued liabilities	-	(7,508)
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 3,845,526</b>	<b>\$ 3,485,929</b>
<b>Noncash Investing Activities -</b>		
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ 54,849	\$ 54,849
Increase in bonds payable from accreted interest	2,066,894	1,933,245

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION  
 COMPARATIVE STATEMENT OF NET ASSETS  
 DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
<u>ASSETS</u>		
Current Assets:		
Cash and equivalents	\$ 163,322	\$ 138,888
Accounts receivable	895,537	879,063
Total Current Assets	<u>1,058,859</u>	<u>1,017,951</u>
Noncurrent Assets:		
Restricted cash and equivalents	864	54
Restricted investments	710,961	711,771
Costs of issuance, net of accumulated amortization of \$40,477 in 2009 and \$33,770 in 2008	<u>227,747</u>	<u>234,453</u>
Total Noncurrent Assets	<u>939,572</u>	<u>946,278</u>
Total Assets	<u>1,998,431</u>	<u>1,964,229</u>
<u>LIABILITIES</u>		
Current Liabilities:		
Accounts payable	2,500	7,774
Accrued liabilities	35,225	37,371
Current maturities of bonds payable	<u>70,000</u>	<u>70,000</u>
Total Current Liabilities	107,725	115,145
Noncurrent Liabilities -		
Bonds payable, net of current maturities	<u>6,816,482</u>	<u>7,320,485</u>
Total Liabilities	<u>6,924,207</u>	<u>7,435,630</u>
<u>NET ASSETS</u>		
Deficit	<u>\$ (4,925,776)</u>	<u>\$ (5,471,401)</u>



COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND  
 CHANGES IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Operating Revenues -		
Tobacco settlement revenues	\$ 993,258	\$ 882,647
Operating Expenses:		
Professional fees	21,896	25,202
Directors' fees	9,000	1,000
Amortization	6,706	6,706
Total Operating Expenses	<u>37,602</u>	<u>32,908</u>
Income from Operations	<u>955,656</u>	<u>849,739</u>
Non-Operating Revenues (Expenses):		
Interest income	34,395	34,727
Interest on indebtedness	<u>(444,426)</u>	<u>(468,197)</u>
Total Non-Operating Expenses	<u>(410,031)</u>	<u>(433,470)</u>
Change in Net Assets	545,625	416,269
Deficit - Beginning of Year	<u>(5,471,401)</u>	<u>(5,887,670)</u>
Deficit - End of Year	<u>\$ (4,925,776)</u>	<u>\$ (5,471,401)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - ENTERPRISE FUND  
 ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
<b>Cash Flows From Operating Activities:</b>		
Cash received from tobacco settlement revenues	\$ 976,849	\$ 885,824
Cash payments to directors	(9,000)	(1,000)
Cash payments to vendors	(27,170)	(25,202)
<b>Net Cash Provided by Operating Activities</b>	<b>940,679</b>	<b>859,622</b>
<b>Cash Flows from Non-Capital Financing Activities:</b>		
Retirement of long-term debt	(515,000)	(420,000)
Interest on indebtedness	(435,575)	(458,950)
<b>Net Cash Used in Non-Capital Financing Activities</b>	<b>(950,575)</b>	<b>(878,950)</b>
<b>Cash Flows From Investing Activities:</b>		
Decrease in restricted cash and equivalents	(810)	813
Interest income	34,330	38,333
Purchase of restricted investments	(710,961)	(711,771)
Sale of restricted investments	711,771	710,961
<b>Net Cash Provided by Investing Activities</b>	<b>34,330</b>	<b>38,336</b>
<b>Net Increase in Cash and Equivalents</b>	<b>24,434</b>	<b>19,008</b>
<b>Cash and Equivalents - Beginning of Year</b>	<b>138,888</b>	<b>119,880</b>
<b>Cash and Equivalents - End of Year</b>	<b>\$ 163,322</b>	<b>\$ 138,888</b>
<b>Reconciliation of Income from Operations to Net Cash Provided by Operating Activities:</b>		
Income from operations	\$ 955,656	\$ 849,739
Adjustments to reconcile income from operations to net cash provided by operating activities:		
Amortization	6,706	6,706
Changes in assets and liabilities:		
Accounts receivable	(16,409)	3,177
Accounts payable	(5,274)	-
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 940,679</b>	<b>\$ 859,622</b>
<b>Noncash Investing Activities -</b>		
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ 10,997	\$ 10,997

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## **INTERNAL SERVICE FUNDS**

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds.

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF NET ASSETS

DECEMBER 31, 2009

(With Comparative Totals for 2008)

	<u>ASSETS</u>	Workers' Compensation Benefits Fund	General Liability Claims Fund	Unemployment Benefits Fund
Cash:				
Demand deposits		\$ 5,300,241	\$ 4,911,821	\$ -
Certificates of deposit		-	-	-
Petty cash		-	-	-
		<u>5,300,241</u>	<u>4,911,821</u>	<u>-</u>
Receivables:				
Accounts		-	-	-
State and Federal aid		-	-	-
Due from other governments		-	7,720	-
Due from other funds		575,663	379,113	127,881
		<u>575,663</u>	<u>386,833</u>	<u>127,881</u>
Inventories		-	-	-
Prepaid Expenses		1,791	-	-
Total Current Assets		<u>5,877,695</u>	<u>5,298,654</u>	<u>127,881</u>
Capital Assets		-	-	-
Less - Accumulated depreciation		-	-	-
Total Capital Assets		<u>-</u>	<u>-</u>	<u>-</u>
Total Assets		<u>5,877,695</u>	<u>5,298,654</u>	<u>127,881</u>
	<u>LIABILITIES</u>			
Current Liabilities:				
Accounts payable		156,359	34,999	-
Accrued liabilities		5,505	-	-
Due to other governments		-	-	-
Advances from other funds		-	-	-
Deferred revenues		-	-	-
Current portion of claims payable		602,508	526,366	-
Compensated absences		2,612	-	-
Current maturities of bonds payable - Capital construction		-	-	-
Total Current Liabilities		<u>766,984</u>	<u>561,365</u>	<u>-</u>
Noncurrent Liabilities:				
Claims payable, less current portion		5,422,572	4,737,289	-
Compensated absences		-	-	-
Bonds payable - Capital construction, net of current maturities		-	-	-
Other post employment benefit obligations payable		52,860	-	-
Total Noncurrent Liabilities		<u>5,475,432</u>	<u>4,737,289</u>	<u>-</u>
Total Liabilities		<u>6,242,416</u>	<u>5,298,654</u>	<u>-</u>
	<u>NET ASSETS (DEFICITS)</u>			
Invested in Capital Assets, net of related debt		-	-	-
Unrestricted		(364,721)	-	127,881
Total Net Assets (Deficits)		<u>\$ (364,721)</u>	<u>\$ -</u>	<u>\$ 127,881</u>

General Services Fund	Totals	
	2009	2008
\$ -	\$ 10,212,062	\$ 1,636,772
-	-	8,470,000
200	200	200
200	10,212,262	10,106,972
78,617	78,617	286,811
487,582	487,582	523,017
-	7,720	-
1,837,986	2,920,643	2,052,544
2,404,185	3,494,562	2,862,372
61,314	61,314	45,872
249,472	251,263	228,167
2,715,171	14,019,401	13,243,383
21,274,498	21,274,498	21,524,387
(10,806,610)	(10,806,610)	(8,002,638)
10,467,888	10,467,888	13,521,749
13,183,059	24,487,289	26,765,132
719,429	910,787	1,007,345
1,191,981	1,197,486	1,209,420
-	-	19,042
-	-	1,484,043
226,000	226,000	-
-	1,128,874	1,107,533
206,491	209,103	189,794
979,149	979,149	1,367,833
3,323,050	4,651,399	6,385,010
-	10,159,861	9,967,801
1,858,418	1,858,418	1,687,750
7,731,012	7,731,012	8,711,544
7,696,573	7,749,433	5,218,478
17,286,003	27,498,724	25,585,573
20,609,053	32,150,123	31,970,583
1,757,727	1,757,727	3,442,372
(9,183,721)	(9,420,561)	(8,647,823)
\$ (7,425,994)	\$ (7,662,834)	\$ (5,205,451)

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS  
 COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES  
 IN NET ASSETS  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Totals for 2008)

	Workers' Compensation Benefits Fund	General Liability Claims Fund	Unemployment Benefits Fund
Operating Revenues:			
Charges for services	\$ 4,735,478	\$ 1,608,923	\$ 148,946
Miscellaneous	-	-	-
State aid	-	-	-
Federal aid	-	-	-
<b>Total Operating Revenues</b>	<b>4,735,478</b>	<b>1,608,923</b>	<b>148,946</b>
Operating Expenses:			
Administrative and general expenses	658,675	-	-
Salaries and wage expenses	82,466	-	-
Employee benefits	3,987,474	-	145,296
Judgments and claims	-	1,660,695	-
Supplies and other expenses	-	-	-
Depreciation	-	-	-
<b>Total Operating Expenses</b>	<b>4,728,615</b>	<b>1,660,695</b>	<b>145,296</b>
<b>Income (Loss) From Operations</b>	<b>6,863</b>	<b>(51,772)</b>	<b>3,650</b>
Non-Operating Revenues (Expenses):			
Interest income	47,173	51,772	-
Interest on indebtedness	-	-	-
<b>Total Non-Operating Revenues (Expenses)</b>	<b>47,173</b>	<b>51,772</b>	<b>-</b>
<b>Change in Net Assets</b>	<b>54,036</b>	<b>-</b>	<b>3,650</b>
<b>Net Assets (Deficits) - Beginning of Year</b>	<b>(418,757)</b>	<b>-</b>	<b>124,231</b>
<b>Net Assets (Deficits) - End of Year</b>	<b>\$ (364,721)</b>	<b>\$ -</b>	<b>\$ 127,881</b>

General Services Fund	Totals	
	2009	2008
\$ 30,818,131	\$ 37,311,478	\$ 37,195,079
3,442	3,442	-
576,510	576,510	585,662
24,000	24,000	-
<u>31,422,083</u>	<u>37,915,430</u>	<u>37,780,741</u>
11,625,627	12,284,302	12,223,936
-	82,466	139,259
7,891,643	12,024,413	8,759,314
-	1,660,695	1,999,547
11,025,449	11,025,449	14,954,049
3,053,862	3,053,862	3,061,829
<u>33,596,581</u>	<u>40,131,187</u>	<u>41,137,934</u>
<u>(2,174,498)</u>	<u>(2,215,757)</u>	<u>(3,357,193)</u>
-	98,945	331,340
<u>(340,571)</u>	<u>(340,571)</u>	<u>(413,341)</u>
<u>(340,571)</u>	<u>(241,626)</u>	<u>(82,001)</u>
(2,515,069)	(2,457,383)	(3,439,194)
<u>(4,910,925)</u>	<u>(5,205,451)</u>	<u>(1,766,257)</u>
<u>\$ (7,425,994)</u>	<u>\$ (7,662,834)</u>	<u>\$ (5,205,451)</u>



COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS  
 COMBINING STATEMENT OF CASH FLOWS  
 YEAR ENDED DECEMBER 31, 2009  
 (With Comparative Totals for 2008)

	Workers' Compensation Benefits Fund	General Liability Claims Fund	Unemployment Benefits Fund
<b>Cash Flows From Operating Activities:</b>			
Cash received from charges for services	\$ 4,735,478	\$ 1,545,874	\$ 148,946
Advances to other funds	-	-	-
Cash received from Federal and State aid	-	-	-
Cash payments to insurance carriers and claimants	(4,276,412)	(1,916,129)	(148,946)
Cash payments to employees	(82,466)	-	-
Cash payments to vendors	-	-	-
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>376,600</b>	<b>(370,255)</b>	<b>-</b>
<b>Cash Flows From Non-Capital Financing Activities:</b>			
Retirement of long-term debt	-	-	-
Interest on indebtedness	-	-	-
<b>Net Cash Used in Non-Capital Financing Activities</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Cash Flows From Capital and Related Financing Activities:</b>			
Retirement of long-term debt	-	-	-
Interest on indebtedness	-	-	-
Acquisition and construction of capital assets	-	-	-
<b>Net Cash Used in Capital and Related Financing Activities</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Cash Flows From Investing Activities -</b>			
Interest income	47,173	51,772	-
<b>Net Increase (Decrease) in Cash</b>	<b>423,773</b>	<b>(318,483)</b>	<b>-</b>
Cash - Beginning of Year	4,876,468	5,230,304	-
<b>Cash - End of Year</b>	<b>\$ 5,300,241</b>	<b>\$ 4,911,821</b>	<b>\$ -</b>
<b>Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities:</b>			
Income (loss) from operations	\$ 6,863	\$ (51,772)	\$ 3,650
Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities:			
Depreciation	-	-	-
Changes in operating assets and liabilities:			
Accounts receivable	-	-	-
State and Federal aid receivable	-	-	-
Due from other governments	-	(7,720)	-
Due from other funds	105,081	(55,328)	-
Inventories	-	-	-
Prepaid expenses	(197)	-	-
Accounts payable	(200,188)	(626)	-
Accrued liabilities	(359)	-	(3,650)
Due to other funds	-	-	-
Due to other governments	(19,042)	-	-
Advances from other funds	-	-	-
Deferred revenues	-	-	-
Claims payable	468,210	(254,809)	-
Compensated absences	346	-	-
Other post employment benefit obligations payable	15,886	-	-
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>\$ 376,600</b>	<b>\$ (370,255)</b>	<b>\$ -</b>

General Services Fund	Totals	
	2009	2008
\$ 30,111,915	\$ 36,542,213	\$ 40,526,898
-	-	(3,549)
861,945	861,945	553,718
-	(6,341,487)	(7,512,564)
-	(82,466)	(138,839)
(29,264,072)	(29,264,072)	(32,928,842)
<u>1,709,788</u>	<u>1,716,133</u>	<u>496,822</u>
-	-	(122,289)
(4,344)	(4,344)	(4,344)
(4,344)	(4,344)	(126,633)
1,369,217	1,369,217	(1,291,692)
(336,227)	(336,227)	(408,997)
-	-	(62,185)
<u>1,032,990</u>	<u>1,032,990</u>	<u>(1,762,874)</u>
-	98,945	331,340
2,738,434	2,843,724	(1,061,345)
200	10,106,972	11,168,317
<u>\$ 2,738,634</u>	<u>\$ 12,950,696</u>	<u>\$ 10,106,972</u>
\$ (2,174,498)	\$ (2,215,757)	\$ (3,357,193)
3,053,862	3,053,862	3,061,829
208,194	208,194	425,741
35,435	35,435	(31,944)
-	(7,720)	-
(917,852)	(868,099)	2,221,785
(15,442)	(15,442)	24,985
(22,899)	(23,096)	45,311
104,256	(96,558)	(573,622)
(7,925)	(11,934)	(69,074)
-	-	(2,034,886)
-	(19,042)	1,300
(1,484,043)	(1,484,043)	(1,322,825)
226,000	226,000	-
-	213,401	(367,588)
189,631	189,977	(144,980)
<u>2,515,069</u>	<u>2,530,955</u>	<u>2,617,983</u>
<u>\$ 1,709,788</u>	<u>\$ 1,716,133</u>	<u>\$ 496,822</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND  
 COMPARATIVE STATEMENT OF NET ASSETS  
 DECEMBER 31, 2009 AND 2008

	<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash:			
Demand deposits		\$ 5,300,241	\$ 111,468
Certificates of deposit		-	4,765,000
		<u>5,300,241</u>	<u>4,876,468</u>
Due from Other Funds		<u>575,663</u>	<u>680,744</u>
Prepaid Expenses		<u>1,791</u>	<u>1,594</u>
Total Assets		<u>5,877,695</u>	<u>5,558,806</u>
	<u>LIABILITIES</u>		
Current Liabilities:			
Accounts payable		156,359	356,547
Accrued liabilities		5,505	5,864
Due to other governments		-	19,042
Current portion of claims payable		602,508	555,687
Compensated absences		<u>2,612</u>	<u>2,266</u>
Total Current Liabilities		<u>766,984</u>	<u>939,406</u>
Noncurrent Liabilities:			
Claims payable, less current portion		5,422,572	5,001,183
Other post employment benefit obligations payable		<u>52,860</u>	<u>36,974</u>
Total Noncurrent Liabilities		<u>5,475,432</u>	<u>5,038,157</u>
Total Liabilities		<u>6,242,416</u>	<u>5,977,563</u>
	<u>NET DEFICIT</u>		
Unrestricted		<u>\$ (364,721)</u>	<u>\$ (418,757)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES  
 IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
Operating Revenues - Charges for services	<u>\$ 4,735,478</u>	<u>\$ 3,458,741</u>
Operating Expenses:		
Administrative and general expenses	658,675	604,787
Salaries and wage expenses	82,466	139,259
Employee benefits	<u>3,987,474</u>	<u>3,720,974</u>
Total Operating Expenses	<u>4,728,615</u>	<u>4,465,020</u>
Income (Loss) From Operations	6,863	(1,006,279)
Non-Operating Revenues - Interest income	<u>47,173</u>	<u>221,697</u>
Change in Net Assets	54,036	(784,582)
Net Assets (Deficit) - Beginning of Year	<u>(418,757)</u>	<u>365,825</u>
Deficit - End of Year	<u><u>\$ (364,721)</u></u>	<u><u>\$ (418,757)</u></u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Cash Flows From Operating Activities:		
Cash received from charges for services	\$ 4,735,478	\$ 3,458,741
Cash payments to insurance carriers and claimants	(4,276,412)	(5,210,971)
Cash payments to employees	<u>(82,466)</u>	<u>(138,839)</u>
Net Cash Provided by (Used in) Operating Activities	<u>376,600</u>	<u>(1,891,069)</u>
 Cash Flows From Investing Activities -		
Interest income	<u>47,173</u>	<u>221,697</u>
Net Increase (Decrease) in Cash	423,773	(1,669,372)
 Cash - Beginning of Year	<u>4,876,468</u>	<u>6,545,840</u>
Cash - End of Year	<u>\$ 5,300,241</u>	<u>\$ 4,876,468</u>
 Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities:		
Income (loss) from operations	\$ 6,863	\$ (1,006,279)
Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities:		
Changes in assets and liabilities:		
Due from other funds	105,081	(680,744)
Prepaid expenses	(197)	219
Accounts payable	(200,188)	(51,760)
Accrued liabilities	(359)	178
Due to other funds	-	(14,208)
Due to other governments	(19,042)	1,300
Claims payable	468,210	(157,899)
Compensated absences	346	420
Other post employment benefit obligations payable	<u>15,886</u>	<u>17,704</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ 376,600</u>	<u>\$ (1,891,069)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND  
 COMPARATIVE STATEMENT OF NET ASSETS  
 DECEMBER 31, 2009 AND 2008

	<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash:			
Demand deposits		\$ 4,911,821	\$ 1,525,304
Certificates of deposit		-	3,705,000
		<u>4,911,821</u>	<u>5,230,304</u>
Receivables:			
Due from other governments		7,720	-
Due from other funds		379,113	323,785
		<u>386,833</u>	<u>323,785</u>
Total Assets		<u>5,298,654</u>	<u>5,554,089</u>
	<u>LIABILITIES</u>		
Current Liabilities:			
Accounts payable		34,999	35,625
Claims payable		526,366	551,846
Total Current Liabilities		561,365	587,471
Noncurrent Liabilities -			
Claims payable		4,737,289	4,966,618
Total Liabilities		<u>5,298,654</u>	<u>5,554,089</u>
	<u>NET ASSETS</u>		
Unrestricted		<u>\$ -</u>	<u>\$ -</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES  
 IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Operating Revenues - Charges for services	\$ 1,608,923	\$ 1,891,420
Operating Expenses - Judgments and claims	<u>1,660,695</u>	<u>1,999,547</u>
Loss From Operations	(51,772)	(108,127)
Non-Operating Revenues - Interest income	<u>51,772</u>	<u>108,127</u>
Change in Net Assets	-	-
Net Assets - Beginning of Year	<u>-</u>	<u>-</u>
Net Assets - End of Year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Cash Flows From Operating Activities:		
Cash received from charges for services	\$ 1,545,874	\$ 2,803,526
Cash payments to insurance carriers and claimants	<u>(1,916,129)</u>	<u>(2,177,261)</u>
Net Cash Provided by (Used in) Operating Activities	(370,255)	626,265
Cash Flows From Investing Activities - Interest income	<u>51,772</u>	<u>108,127</u>
Net Increase (Decrease) in Cash	(318,483)	734,392
Cash - Beginning of Year	<u>5,230,304</u>	<u>4,495,912</u>
Cash - End of Year	<u>\$ 4,911,821</u>	<u>\$ 5,230,304</u>
Reconciliation of Loss from Operations to Net Cash Provided by (Used in) Operating Activities:		
Loss from operations	\$ (51,772)	\$ (108,127)
Adjustments to reconcile loss from operations to net cash provided by (used in) operating activities:		
Changes in assets and liabilities:		
Due from other governments	(7,720)	-
Due from other funds	(55,328)	912,106
Accounts payable	(626)	35,625
Claims payable	<u>(254,809)</u>	<u>(213,339)</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ (370,255)</u>	<u>\$ 626,265</u>



COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND  
COMPARATIVE STATEMENT OF NET ASSETS  
DECEMBER 31, 2009 AND 2008

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	<u>2009</u>	<u>2008</u>
	<u>ASSETS</u>	
Due from Other Funds	<u>\$ 127,881</u>	<u>\$ 127,881</u>
	<u>LIABILITIES</u>	
Accrued Liabilities	<u>-</u>	<u>3,650</u>
	<u>NET ASSETS</u>	
Unrestricted	<u>\$ 127,881</u>	<u>\$ 124,231</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES  
 IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Operating Revenues - Charges for services	\$ 148,946	\$ 124,332
Operating Expenses - Employee benefits	<u>145,296</u>	<u>127,982</u>
Income (Loss) From Operations	3,650	(3,650)
Non-Operating Revenues - Interest income	<u>-</u>	<u>1,516</u>
Change in Net Assets	3,650	(2,134)
Net Assets - Beginning of Year	<u>124,231</u>	<u>126,365</u>
Net Assets - End of Year	<u>\$ 127,881</u>	<u>\$ 124,231</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Cash Flows From Operating Activities:		
Charges for services	\$ 148,946	\$ (3,549)
Cash payments to insurance carriers and claimants	<u>(148,946)</u>	<u>(124,332)</u>
Net Cash Provided by (Used in) Operating Activities	<u>-</u>	<u>(127,881)</u>
Cash Flows From Investing Activities -		
Interest income	<u>-</u>	<u>1,516</u>
Net Increase (Decrease) in Cash	-	(126,365)
Cash - Beginning of Year	<u>-</u>	<u>126,365</u>
Cash - End of Year	<u>\$ -</u>	<u>\$ -</u>
Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used In) Operating Activities:		
Income (loss) from operations	\$ 3,650	\$ (3,650)
Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities:		
Changes in assets and liabilities:		
Due from other funds	-	(127,881)
Accrued Liabilities	<u>(3,650)</u>	<u>3,650</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ -</u>	<u>\$ (127,881)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND  
 COMPARATIVE STATEMENT OF NET ASSETS  
 DECEMBER 31, 2009 AND 2008

	<u>ASSETS</u>	<u>2009</u>	<u>2008</u>
Cash - Petty Cash		\$ 200	\$ 200
Receivables:			
Accounts		78,617	286,811
State and Federal aid		487,582	523,017
Due from other funds		<u>1,837,986</u>	<u>920,134</u>
		<u>2,404,185</u>	<u>1,729,962</u>
Inventories		<u>61,314</u>	<u>45,872</u>
Prepaid Expenses		<u>249,472</u>	<u>226,573</u>
Total Current Assets		<u>2,715,171</u>	<u>2,002,607</u>
Capital Assets:			
Buildings		-	2,980
Equipment		<u>21,274,498</u>	<u>21,521,407</u>
		<u>21,274,498</u>	<u>21,524,387</u>
Less - Accumulated depreciation		<u>(10,806,610)</u>	<u>(8,002,638)</u>
		<u>10,467,888</u>	<u>13,521,749</u>
Total Assets		<u>13,183,059</u>	<u>15,524,356</u>
	<u>LIABILITIES</u>		
Current Liabilities:			
Accounts payable		719,429	615,173
Accrued liabilities		1,191,981	1,199,906
Advances from other funds		-	1,484,043
Deferred revenues		226,000	-
Current maturities of compensated absences		206,491	187,528
Current portion of bonds payable - Capital construction		<u>979,149</u>	<u>1,367,833</u>
Total Current Liabilities		<u>3,323,050</u>	<u>4,854,483</u>
Noncurrent Liabilities:			
Compensated absences, less current portion		1,858,418	1,687,750
Bonds payable - Capital construction, net of current maturities		7,731,012	8,711,544
Other post employment benefit obligations payable		<u>7,696,573</u>	<u>5,181,504</u>
Total Noncurrent Liabilities		<u>17,286,003</u>	<u>15,580,798</u>
Total Liabilities		<u>20,609,053</u>	<u>20,435,281</u>
	<u>NET ASSETS</u>		
Invested in Capital Assets, net of related debt		1,757,727	3,442,372
Unrestricted		<u>(9,183,721)</u>	<u>(8,353,297)</u>
Total Net Assets		<u>\$ (7,425,994)</u>	<u>\$ (4,910,925)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND  
 COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES  
 IN NET ASSETS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
Operating Revenues:		
Charges for services	\$ 30,818,131	\$ 31,720,586
State aid	576,510	585,662
Federal aid	24,000	-
Miscellaneous	3,442	-
	<u>31,422,083</u>	<u>32,306,248</u>
Total Operating Revenues		
Operating Expenses:		
Salaries and wage expenses	11,625,627	11,619,149
Employee benefits	7,891,643	4,910,358
Supplies and other expenses	11,025,449	14,954,049
Depreciation	3,053,862	3,061,829
	<u>33,596,581</u>	<u>34,545,385</u>
Total Operating Expenses		
Loss From Operations	(2,174,498)	(2,239,137)
Non-Operating Expenses -		
Interest on indebtedness	(340,571)	(413,341)
	<u>(340,571)</u>	<u>(413,341)</u>
Change in Net Assets	(2,515,069)	(2,652,478)
Deficit - Beginning of Year	(4,910,925)	(2,258,447)
Deficit - End of Year	<u>\$ (7,425,994)</u>	<u>\$ (4,910,925)</u>

COUNTY OF ROCKLAND, NEW YORK

PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND  
 COMPARATIVE STATEMENT OF CASH FLOWS  
 YEARS ENDED DECEMBER 31, 2009 AND 2008

	2009	2008
<b>Cash Flows From Operating Activities:</b>		
Cash received from charges for services	\$ 30,111,915	\$ 34,264,631
Cash received from Federal and State aid	861,945	553,718
Cash payments to vendors and employees	<u>(29,264,072)</u>	<u>(32,928,842)</u>
Net Cash Provided by Operating Activities	<u>1,709,788</u>	<u>1,889,507</u>
<b>Cash Flows From Non-Capital Financing Activities:</b>		
Retirement of long-term debt	-	(122,289)
Interest on indebtedness	<u>(4,344)</u>	<u>(4,344)</u>
Net Cash Used in Non-Capital Financing Activities	<u>(4,344)</u>	<u>(126,633)</u>
<b>Cash Flows from Capital and Related Financing Activities:</b>		
Retirement of long-term debt	1,369,217	(1,291,692)
Interest on indebtedness	(336,227)	(408,997)
Acquisition and construction of capital assets	<u>-</u>	<u>(62,185)</u>
Net Cash Used in Capital and Related Financing Activities	<u>1,032,990</u>	<u>(1,762,874)</u>
Net Increase in Cash	2,738,434	-
Cash - Beginning of Year	<u>200</u>	<u>200</u>
Cash - End of Year	<u>\$ 2,738,634</u>	<u>\$ 200</u>
<b>Reconciliation of Loss from Operations to Net Cash Provided by Operating Activities:</b>		
Loss from operations	\$ (2,174,498)	\$ (2,239,137)
Adjustments to reconcile loss from operations to net cash provided by operating activities:		
Depreciation	3,053,862	3,061,829
Changes in assets and liabilities:		
Accounts receivable	208,194	425,741
State and Federal aid receivable	35,435	(31,944)
Due from other funds	(917,852)	2,118,304
Inventories	(15,442)	24,985
Prepaid expenses	(22,899)	45,092
Accounts payable	104,256	(557,487)
Accrued liabilities	(7,925)	(69,252)
Due to other funds	-	(2,020,678)
Advances from other funds	(1,484,043)	(1,322,825)
Deferred revenues	226,000	-
Compensated absences	189,631	(145,400)
Other post employment benefit obligations payable	<u>2,515,069</u>	<u>2,600,279</u>
Net Cash Provided by Operating Activities	<u>\$ 1,709,788</u>	<u>\$ 1,889,507</u>

COUNTY OF ROCKLAND, NEW YORK

FIDUCIARY FUNDS - AGENCY FUND  
 STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 YEAR ENDED DECEMBER 31, 2009

	Balance January 1, 2009	Increases	Decreases	Balance December 31, 2009
<u>ASSETS</u>				
Cash:				
Demand deposits	\$ 6,483,035	\$ 229,720,502	\$ 224,733,156	\$ 11,470,381
Time deposits	4,528,913	3,121,797	2,396,068	5,254,642
Total Assets	<u>\$ 11,011,948</u>	<u>\$ 232,842,299</u>	<u>\$ 227,129,224</u>	<u>\$ 16,725,023</u>
 <u>LIABILITIES</u>				
Accounts Payable	\$ 1,526,999	\$ 630,962,142	\$ 625,349,264	\$ 7,139,877
Employee Payroll Deductions	421,295	87,904,278	88,296,375	29,198
Deposits	6,904,726	5,882,196	5,156,438	7,630,484
Due to Other Governments	2,158,928	8,073,171	8,306,635	1,925,464
Total Liabilities	<u>\$ 11,011,948</u>	<u>\$ 732,821,787</u>	<u>\$ 727,108,712</u>	<u>\$ 16,725,023</u>

**STATISTICAL  
SECTION**

(Unaudited)



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## Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Assets by Component

Changes in Net Assets

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

COUNTY OF ROCKLAND, NEW YORK

NET ASSETS BY COMPONENT  
LAST EIGHT FISCAL YEARS

	2002	2003	2004
Governmental Activities			
Invested in Capital Assets, Net of Related Debt	\$ 438,310,280	\$ 440,635,684	\$ 419,627,796
Restricted	40,014,214	38,837,101	49,562,629
Unrestricted	<u>7,689,691</u>	<u>5,738,859</u>	<u>24,270,260</u>
Total Governmental Activities Net Assets	<u>\$ 486,014,185</u>	<u>\$ 485,211,644</u>	<u>\$ 493,460,685</u>
Business-Type Activities			
Invested in Capital Assets, Net of Related Debt	\$ 14,021,370	\$ 13,571,289	\$ 13,213,254
Unrestricted	<u>(4,583,999)</u>	<u>(6,593,661)</u>	<u>(55,956,825)</u>
Total Business-Type Activities Net Assets	<u>\$ 9,437,371</u>	<u>\$ 6,977,628</u>	<u>\$ (42,743,571)</u>
Primary Government			
Invested in Capital Assets Net of Related Debt	\$ 452,331,650	\$ 454,206,973	\$ 432,841,050
Restricted	40,014,214	38,837,101	49,562,629
Unrestricted	<u>3,105,692</u>	<u>(854,802)</u>	<u>(31,686,565)</u>
Total Primary Government Net Assets	<u>\$ 495,451,556</u>	<u>\$ 492,189,272</u>	<u>\$ 450,717,114</u>

(1)

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

(1) In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

2005	2006	2007	2008	2009
\$ 385,766,788	\$ 357,075,560	\$ 410,512,788	\$ 405,279,887	\$ 413,765,675
79,252,547	84,186,029	123,090,125	113,990,838	104,294,397
<u>51,882,873</u>	<u>49,138,682</u>	<u>(119,583,249)</u>	<u>(163,971,651)</u>	<u>(194,874,505)</u>
<u>\$ 516,902,208</u>	<u>\$ 490,400,271</u>	<u>\$ 414,019,664</u>	<u>\$ 355,299,074</u>	<u>\$ 323,185,567</u>
\$ 12,484,425	\$ 12,411,965	\$ 11,269,462	\$ 11,068,096	\$ 10,662,786
<u>(75,138,145)</u>	<u>(88,784,191)</u>	<u>(106,761,196)</u>	<u>(111,174,333)</u>	<u>(130,614,169)</u>
<u>\$ (62,653,720)</u>	<u>\$ (76,372,226)</u>	<u>\$ (95,491,734)</u>	<u>\$ (100,106,237)</u>	<u>\$ (119,951,383)</u>
\$ 398,251,213	\$ 369,487,525	\$ 421,782,250	\$ 416,347,983	\$ 424,428,461
79,252,547	84,186,029	123,090,125	113,990,838	104,294,397
<u>(23,255,272)</u>	<u>(39,645,509)</u>	<u>(226,344,445)</u>	<u>(275,145,984)</u>	<u>(325,488,674)</u>
<u>\$ 454,248,488</u>	<u>\$ 414,028,045</u>	<u>\$ 318,527,930</u>	<u>\$ 255,192,837</u>	<u>\$ 203,234,184</u>

COUNTY OF ROCKLAND, NEW YORK

CHANGES IN NET ASSETS  
LAST EIGHT FISCAL YEARS

	2002	2003	2004	2005
Expenses				
Governmental Activities				
General government	\$ 63,153,245	\$ 62,287,057	\$ 68,779,564	\$ 44,538,213
Education	46,881,083	52,671,673	55,930,405	58,507,380
Public safety	44,674,007	45,279,632	52,371,937	58,963,721
Health	38,430,956	35,079,290	42,374,788	45,380,653
Transportation	42,416,503	43,410,593	45,144,431	48,426,869
Economic opportunity and development	139,549,521	148,325,942	164,700,249	156,812,258
Culture and recreation	662,233	746,302	728,454	745,730
Home and community services	18,434,960	21,385,606	20,023,499	24,060,557
Interest	6,217,396	6,489,849	7,165,388	10,991,331
Total Governmental Activities	<u>400,419,904</u>	<u>415,675,944</u>	<u>457,218,715</u>	<u>448,426,712</u>
Business-Type Activities				
Home and Infirmary Fund	83,329,746	79,369,366	87,141,861	93,268,805
Rockland Tobacco Asset Securitization Corporation	-	-	2,800,273	3,069,161
Rockland Second Tobacco Asset Securitization Corporation	-	-	574,291	553,016
	<u>83,329,746</u>	<u>79,369,366</u>	<u>90,516,425</u>	<u>96,890,982</u>
Total Primary Government Expenses	<u>\$ 483,749,650</u>	<u>\$ 495,045,310</u>	<u>\$ 547,735,140</u>	<u>\$ 545,317,694</u>
Program Revenues				
Governmental Activities				
Charges for Services				
General Government	\$ 37,316,911	\$ 38,054,253	\$ 39,249,733	\$ 12,202,376
Public Safety	3,411,682	3,741,384	3,835,679	4,352,301
Health	5,100,982	4,270,675	5,818,755	6,446,459
Transportation	3,339,514	2,710,546	3,241,293	3,386,565
Economic opportunity and development	5,769,244	5,596,867	8,665,341	9,174,374
Home and Community Services	87,850	80,458	261,278	1,811,248
Operating Grants and Contributions	130,500,453	131,170,162	146,655,838	137,068,005
Capital Grants and Contributions	7,442,323	10,424,140	21,641,564	22,140,383
Total Governmental Activities	<u>192,968,959</u>	<u>196,048,485</u>	<u>229,369,481</u>	<u>196,581,711</u>
Business-type Activities				
Home and Infirmary Fund				
Charges for Services	76,307,046	72,984,404	77,680,143	79,880,694
Operating Grants and Contributions	4,768,833	3,925,219	9,720,424	10,792,911
Rockland Tobacco Asset Securitization Corporation				
Operating Grants and Contributions	-	-	3,893,466	4,076,906
Rockland Second Tobacco Asset Securitization Corporation				
Operating Grants and Contributions	-	-	939,947	946,876
Total Business-Type Activities	<u>81,075,879</u>	<u>76,909,623</u>	<u>92,233,980</u>	<u>95,697,387</u>
Total Primary Government Program Revenues	<u>\$ 274,044,838</u>	<u>\$ 272,958,108</u>	<u>\$ 321,603,461</u>	<u>\$ 292,279,098</u>

2006	2007	2008	2009
\$ 53,181,226	\$ 58,494,042	\$ 67,293,698	\$ 65,817,442
62,269,510	63,708,235	71,519,828	68,916,165
61,374,333	68,781,351	70,103,143	70,550,166
42,866,537	55,693,202	50,413,128	43,227,034
52,467,203	56,039,377	55,737,309	52,323,652
154,921,214	161,783,425	174,367,673	180,334,640
672,310	922,107	939,766	896,680
25,128,078	33,924,151	35,782,255	34,575,699
17,421,520	24,724,724	13,400,239	14,110,025
<u>470,301,931</u>	<u>524,070,614</u>	<u>539,557,039</u>	<u>530,751,503</u>
100,045,431	114,058,665	115,135,691	108,938,933
4,486,554	4,571,080	4,640,294	4,728,599
542,077	520,630	501,105	482,028
<u>105,074,062</u>	<u>119,150,375</u>	<u>120,277,090</u>	<u>114,149,560</u>
<u>\$ 575,375,993</u>	<u>\$ 643,220,989</u>	<u>\$ 659,834,129</u>	<u>\$ 644,901,063</u>
\$ 13,488,832	\$ 12,527,092	\$ 12,527,092	\$ 16,075,012
4,376,291	3,335,455	3,335,455	1,951,080
2,227,880	4,275,920	4,275,920	4,010,535
3,649,497	4,164,539	4,164,539	7,879,870
7,118,757	6,968,579	6,968,579	7,597,193
2,256,013	2,126,805	2,126,805	4,333,518
141,316,084	143,651,066	143,651,066	161,630,529
17,079,414	23,349,064	23,349,064	14,177,004
<u>191,512,768</u>	<u>200,398,520</u>	<u>200,398,520</u>	<u>217,654,741</u>
79,335,999	78,790,038	78,790,038	89,041,990
7,781,080	16,491,989	16,491,989	-
3,379,057	3,839,495	3,839,495	4,234,771
859,420	909,345	909,345	1,027,653
<u>91,355,556</u>	<u>100,030,867</u>	<u>100,030,867</u>	<u>94,304,414</u>
<u>\$ 282,868,324</u>	<u>\$ 300,429,387</u>	<u>\$ 300,429,387</u>	<u>\$ 311,959,155</u>

(Continued)

COUNTY OF ROCKLAND, NEW YORK

CHANGES IN NET ASSETS  
LAST EIGHT FISCAL YEARS (Continued)

	2002	2003	2004	2005
Net (Expense)/Revenue				
Governmental Activities	\$ (207,450,945)	\$ (219,627,459)	\$ (227,849,234)	\$ (251,845,001)
Business-Type Activities	(2,253,867)	(2,459,743)	1,717,555	(1,193,595)
Total Primary Government Net Expense	<u>\$ (209,704,812)</u>	<u>\$ (222,087,202)</u>	<u>\$ (226,131,679)</u>	<u>\$ (253,038,596)</u>
General Revenues				
Governmental Activities				
Taxes				
Real Property Taxes	\$ 55,170,006	\$ 58,818,064	\$ 65,836,542	\$ 78,272,043
Other Tax Items	4,461,514	4,262,453	11,078,086	9,898,911
Sales Tax	119,079,563	142,163,349	144,674,541	148,457,535
Mortgage Tax	-	-	9,721,165	10,180,660
Unrestricted Use of Money and Property	1,655,496	1,295,908	1,275,851	2,012,813
Sale of property and compensation for loss	-	-	-	-
Transfers	-	-	-	23,997,609
Miscellaneous	4,377,860	12,285,174	3,903,607	3,191,953
Total Governmental Activities	<u>184,744,439</u>	<u>218,824,948</u>	<u>236,489,792</u>	<u>276,011,524</u>
Business-type activities				
Real Property Taxes	2,764,269	-	-	-
Transfers	-	-	-	(23,997,609)
Total Business-Type Activities	<u>2,764,269</u>	<u>-</u>	<u>-</u>	<u>(23,997,609)</u>
Total Primary Government General Revenues	<u>\$ 187,508,708</u>	<u>\$ 218,824,948</u>	<u>\$ 236,489,792</u>	<u>\$ 252,013,915</u>
Change in Net Assets				
Governmental Activities	(22,706,506)	(802,511)	8,640,558	24,166,523
Business-Type Activities	(2,253,867)	(2,459,743)	1,717,555	(25,191,204)
Total Primary Government Change in Net Assets	<u>\$ (24,960,373)</u>	<u>\$ (3,262,254)</u>	<u>\$ 10,358,113</u>	<u>\$ (1,024,681)</u>

(1)

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

(1) In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

2006	2007	2008	2009
\$ (278,789,163)	\$ (323,672,094)	\$ (326,855,855)	\$ (313,096,762)
(13,718,506)	(19,119,508)	(4,614,503)	(19,845,146)
<u>\$ (292,507,669)</u>	<u>\$ (342,791,602)</u>	<u>\$ (331,470,358)</u>	<u>\$ (332,941,908)</u>
\$ 58,727,783	\$ 72,855,145	\$ 71,646,043	\$ 87,696,519
27,764,921	5,253,994	7,125,096	8,326,783
151,119,113	163,931,697	168,498,939	162,439,750
9,217,795	7,416,530	5,115,544	3,951,076
2,658,983	15,365,523	3,285,209	504,419
135,224	49,315	40,543	53,969
-	-	-	-
2,663,407	2,560,186	2,821,904	10,290,708
<u>252,287,226</u>	<u>267,432,390</u>	<u>258,533,278</u>	<u>273,263,224</u>
-	-	-	-
-	-	-	-
-	-	-	-
<u>\$ 252,287,226</u>	<u>\$ 267,432,390</u>	<u>\$ 258,533,278</u>	<u>\$ 273,263,224</u>
(26,501,937)	(56,239,704)	(68,322,577)	(39,833,538)
(13,718,506)	(19,119,508)	(4,614,503)	(19,845,146)
<u>\$ (40,220,443)</u>	<u>\$ (75,359,212)</u>	<u>\$ (72,937,080)</u>	<u>\$ (59,678,684)</u>



COUNTY OF ROCKLAND, NEW YORK

FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>
General Fund				
Reserved	\$ 3,245,642	\$ 3,361,395	\$ 13,232,014	\$ 12,259,389
Unreserved	<u>36,408,613</u>	<u>13,768,634</u>	<u>11,606,335</u>	<u>19,842,531</u>
Total General Fund	<u>\$ 39,654,255</u>	<u>\$ 17,130,029</u>	<u>\$ 24,838,349</u>	<u>\$ 32,101,920</u>
All Other Governmental Funds				
Reserved	\$ 33,721,960	\$ 34,930,741	\$ 33,923,864	\$ 30,042,904
Unreserved, Reported In:				
Special Revenue Funds	11,896,838	8,379,054	5,882,068	7,229,050
Capital Projects Fund	24,324,147	20,878,561	12,278,033	13,816,458
Debt Service Fund	<u>8,162,151</u>	<u>6,680,126</u>	<u>5,496,940</u>	<u>7,746,977</u>
Total All Other Governmental Funds	<u>\$ 78,105,096</u>	<u>\$ 70,868,482</u>	<u>\$ 57,580,905</u>	<u>\$ 58,835,389</u>
Total Governmental Funds	<u>\$ 117,759,351</u>	<u>\$ 87,998,511</u>	<u>\$ 82,419,254</u>	<u>\$ 90,937,309</u>

2004	2005	2006	2007	2008	2009
\$ 80,273,905 (41,322,044)	\$ 168,348,692 (110,667,341)	\$ 53,082,159 (2,932,059)	\$ 44,873,252 (33,535,024)	\$ 54,784,809 (31,526,746)	\$ 51,006,383 (38,732,135)
<u>\$ 38,951,861</u>	<u>\$ 57,681,351</u>	<u>\$ 50,150,100</u>	<u>\$ 11,338,228</u>	<u>\$ 23,258,063</u>	<u>\$ 12,274,248</u>
\$ 40,358,037	\$ 31,312,497	\$ 58,853,881	\$ 8,024,019	\$ 9,043,239	\$ 7,760,958
7,874,712	7,929,375	8,720,490	12,276,371	13,926,044	17,038,024
25,479,845	74,516,172	50,805,405	91,909,837	51,547,862	7,660,442
7,245,082	6,660,644	7,188,000	8,000,000	7,500,000	6,800,000
<u>\$ 80,957,676</u>	<u>\$ 120,418,688</u>	<u>\$ 125,567,776</u>	<u>\$ 120,210,227</u>	<u>\$ 82,017,145</u>	<u>\$ 39,259,424</u>
<u>\$ 119,909,537</u>	<u>\$ 178,100,039</u>	<u>\$ 175,717,876</u>	<u>\$ 131,548,455</u>	<u>\$ 105,275,208</u>	<u>\$ 51,533,672</u>

COUNTY OF ROCKLAND, NEW YORK

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	2000	2001	2002	2003
<b>Revenues</b>				
Real Property Taxes	\$ 67,842,937	\$ 55,125,499	\$ 58,090,243	\$ 58,693,340
Other Tax Items	5,778,747	4,662,533	4,461,514	4,262,453
Non-Property Taxes	102,873,798	104,741,932	119,731,942	142,819,235
Departmental Income	25,583,674	23,652,207	29,627,090	28,668,797
Use of Money and Property	6,243,659	5,189,419	3,300,400	1,819,194
Licenses and Permits	1,001,528	963,061	1,252,367	1,321,928
Fines and Forfeitures	798,226	725,337	674,941	718,865
Sale of Property and Compensation for Loss	261,352	416,613	159,583	174,452
Interfund Revenues	4,425,683	2,476,541	39,264,640	9,504,603
State Aid	78,339,196	75,073,483	83,186,148	87,573,304
Federal Aid	40,333,285	42,486,644	46,183,076	47,058,732
Miscellaneous	8,629,166	53,983,421	7,731,765	15,279,908
<b>Total Revenues</b>	<b>342,111,251</b>	<b>369,496,690</b>	<b>393,663,709</b>	<b>397,894,811</b>
<b>Expenditures</b>				
<b>Current</b>				
General Government	36,565,661	34,802,149	34,958,991	34,993,828
Education	24,714,657	28,377,650	45,329,687	50,182,282
Public Safety	40,297,186	40,084,416	41,745,805	42,894,951
Health	27,259,565	30,284,190	37,298,006	34,217,931
Transportation	26,895,533	28,706,131	31,225,049	31,363,348
Economic Opportunity and Development	120,336,401	130,813,053	138,444,547	146,763,914
Culture and Recreation	1,494,388	853,647	598,690	643,684
Home and Community Services	15,051,164	15,022,224	16,502,315	17,589,427
Employee Benefits	1,631,716	1,956,682	37,451,415	15,433,804
<b>Debt Service</b>				
Principal	12,999,600	13,245,814	7,472,536	6,190,771
Interest	7,336,930	7,921,721	6,051,010	6,737,039
Refunding Bond Issuance Costs	-	-	-	95,790
Advance Refunding Escrow	-	40,762,014	-	8,154,357
Capital Outlay	24,194,811	27,516,480	25,899,601	21,121,468
<b>Total Expenditures</b>	<b>338,777,612</b>	<b>400,346,171</b>	<b>422,977,652</b>	<b>416,382,594</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>3,333,639</b>	<b>(30,849,481)</b>	<b>(29,313,943)</b>	<b>(18,487,783)</b>
<b>Other Financing Sources (Uses)</b>				
Bond Anticipation Notes Issued	-	-	-	-
Refunding Bonds Issued	-	-	-	-
Bonds Issued	14,925,000	20,225,000	14,488,000	27,000,743
Transfers In	39,001,678	82,625,020	29,604,599	37,781,261
Transfers Out	(57,628,911)	(101,788,669)	(29,604,599)	(37,871,957)
Refunding Bonds Issued	-	-	-	3,812,318
Issuance Premium	-	-	-	51,524
Payment to Refunded Bond Escrow Agent	-	-	-	(3,768,051)
<b>Total Other Financing Sources (Uses)</b>	<b>(3,702,233)</b>	<b>1,061,351</b>	<b>14,488,000</b>	<b>27,005,838</b>
<b>Net Change in Fund Balances</b>	<b>\$ (368,594)</b>	<b>\$ (29,788,130)</b>	<b>\$ (14,825,943)</b>	<b>\$ 8,518,055</b>
<b>Debt Service as a Percentage of Non-Capital Expenditures</b>	<b>6.5%</b>	<b>16.6%</b>	<b>3.4%</b>	<b>5.4%</b>

	2004	2005	2006	2007	2008	2009
\$	62,218,149	\$ 67,573,335	\$ 70,005,364	\$ 72,945,404	\$ 80,701,948	\$ 87,028,735
	11,078,086	9,898,911	27,764,921	5,253,994	7,280,446	8,427,783
	154,932,812	159,169,424	160,802,521	171,761,695	173,963,636	166,731,320
	32,576,362	34,063,306	30,578,872	30,764,208	31,830,638	36,307,225
	2,727,187	4,132,707	6,152,871	19,877,509	6,760,275	2,495,692
	1,477,592	1,512,041	1,487,720	1,448,396	1,701,868	2,220,626
	868,114	760,839	918,522	990,290	1,050,166	1,138,392
	194,830	123,880	136,334	49,315	86,829	68,687
	9,995,961	11,996,089	12,581,214	14,664,748	15,691,757	15,235,243
	100,122,546	106,299,593	99,322,826	100,900,483	107,236,772	96,469,342
	62,912,164	48,858,105	52,385,776	58,001,784	65,639,498	77,357,853
	4,539,643	4,370,725	4,238,295	4,670,799	2,662,174	11,305,071
	<u>443,643,446</u>	<u>448,758,955</u>	<u>466,375,236</u>	<u>481,328,625</u>	<u>494,606,007</u>	<u>504,785,969</u>
	39,754,114	43,149,881	54,942,689	48,895,671	60,184,410	59,499,136
	53,635,959	56,287,051	59,108,151	60,595,502	67,786,623	64,602,751
	49,560,136	55,473,720	58,893,768	59,002,667	61,193,182	61,580,954
	41,256,330	43,904,877	42,109,558	51,976,073	46,691,701	39,419,209
	33,227,664	36,248,794	40,142,905	41,580,438	42,704,822	42,742,977
	163,421,773	155,278,769	154,605,187	156,569,060	169,264,751	175,552,253
	651,769	698,272	636,212	661,650	667,428	598,820
	16,962,202	19,212,556	20,302,722	22,031,229	23,632,499	22,714,338
	10,464,391	11,371,661	9,380,119	10,146,766	11,028,835	11,600,192
	5,133,743	10,869,372	13,858,182	17,736,847	19,742,088	19,684,472
	5,405,520	9,278,123	13,783,091	27,904,491	13,344,928	13,348,694
	-	-	-	-	-	329,477
	-	-	-	-	-	-
	46,003,907	44,447,249	48,004,692	42,526,497	38,699,088	50,083,709
	<u>465,477,508</u>	<u>486,220,325</u>	<u>515,767,276</u>	<u>539,626,891</u>	<u>554,940,355</u>	<u>561,756,982</u>
	<u>(21,834,062)</u>	<u>(37,461,370)</u>	<u>(49,392,040)</u>	<u>(58,298,266)</u>	<u>(60,334,348)</u>	<u>(56,971,013)</u>
	-	-	-	-	-	2,900,000
	-	-	-	-	-	19,140,422
	51,197,807	72,379,263	47,009,877	34,269,748	24,000,000	-
	29,274,285	72,045,546	48,275,803	54,421,029	57,988,686	53,785,489
	(29,274,285)	(48,047,937)	(48,275,803)	(54,421,029)	(57,988,686)	(53,785,489)
	-	-	-	-	-	-
	-	-	-	-	459,114	689,475
	-	-	-	-	-	(19,500,420)
	<u>51,197,807</u>	<u>96,376,872</u>	<u>47,009,877</u>	<u>34,269,748</u>	<u>24,459,114</u>	<u>3,229,477</u>
\$	<u>29,363,745</u>	<u>\$ 58,915,502</u>	<u>\$ (2,382,163)</u>	<u>\$ (24,028,518)</u>	<u>\$ (35,875,234)</u>	<u>\$ (53,741,536)</u>

2.4%

4.6%

5.9%

9.3%

6.4%

6.5%

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## Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Tax Revenues by Source, Governmental Funds

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Actual Value of Taxable Property,  
Per \$1,000 of Assessed Valuation

County Property Tax Rates by Town per  
\$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections

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COUNTY OF ROCKLAND, NEW YORK

TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

Fiscal Year	Real Property Taxes	Non-Property Taxes			Total
		Sales Taxes	911 Emergency Surcharge	Mortgage Tax	
2000	\$ 67,842,937	\$ 102,276,094	\$ 597,704	\$ -	\$ 170,716,735
2001	55,125,499	104,103,483	638,449	-	159,867,431
2002	58,090,243	119,079,563	d 652,379	-	177,822,185
2003	58,693,340	140,024,664	a 655,886	2,138,685	201,512,575
2004	62,218,149	144,674,541	537,106	9,721,165	217,150,961
2005	67,573,335	148,457,536	b c 531,229	10,180,660	226,742,760
2006	70,005,364	151,119,113	465,613	9,217,795	230,807,885
2007	72,945,404	163,931,697	413,468	7,416,530	244,707,099
2008	80,701,948	168,498,939	349,152	5,115,544	254,665,583
2009	87,028,735	162,439,750	340,494	3,951,076	253,760,055

- a Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4%
- b Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%
- c Effective June 1, 2005 the Metropolitan Transportation Authority rate increased from 1/4% to 3/8%
- d Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% was designated for towns and villages
- e Effective October 1, 2003



COUNTY OF ROCKLAND, NEW YORK

SALES TAX RATES  
LAST TEN FISCAL YEARS

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>
New York State *	4.000 %	4.000 %	4.000 %	4.250 %	4.250 %
MTA (1) **	0.250	0.250	0.250	0.250	0.250
County *** ****	<u>3.000</u>	<u>3.000</u>	<u>3.625</u>	<u>3.625</u>	<u>3.625</u>
Total	<u>7.250 %</u>	<u>7.250 %</u>	<u>7.875 %</u>	<u>8.125 %</u>	<u>8.125 %</u>

(1) Metropolitan Transit Authority

\* Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4%  
Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%.

\*\* Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

\*\*\* Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% of 1% was designated for towns and villages.

\*\*\*\* Effective March 01, 2007 the County rate increased from 3 5/8% to 4%, of which 3/16 of 1% was designated for towns and villages.

<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
4.000 %	4.000 %	4.000 %	4.000 %	4.000 %
0.375	0.375	0.375	0.375	0.375
<u>3.625</u>	<u>3.625</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
<u>8.000 %</u>	<u>8.000 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>

COUNTY OF ROCKLAND, NEW YORK

TAXABLE SALES BY INDUSTRY  
TEN YEARS STATED

Industry	March 1998 to February 1999	March 1999 to February 2000	March 2000 to February 2001	March 2001 to February 2002
Utilities (excluding residential energy)	\$ 96,724,000	\$ 96,184,000	\$ 119,840,000	\$ 114,864,000
Construction	55,146,000	59,649,000	68,658,000	68,713,000
Manufacturing	92,419,000	88,755,000	122,784,000	128,864,000
Wholesale Trade	225,622,000	229,984,000	279,522,000	296,848,000
Retail Trade:				
Motor Vehicles and Parts	348,266,000	424,877,000	449,095,000	498,188,000
Furniture and Home Furnishings	76,832,000	82,723,000	85,713,000	85,100,000
Electronics and Appliances	58,748,000	93,107,000	111,927,000	138,774,000
Building Materials and Garden Equipment	158,830,000	184,675,000	200,227,000	198,247,000
Food and Beverage	142,946,000	136,191,000	138,145,000	146,508,000
Health and Personal Care	36,586,000	41,790,000	42,920,000	40,938,000
Gasoline Stations	66,540,000	83,793,000	96,544,000	90,429,000
Clothing	155,373,000	181,000,000	54,099,000	58,420,000
Sporting Goods, Hobby, Book and Music Stores	81,780,000	92,680,000	87,037,000	85,959,000
General Merchandise	316,446,000	330,527,000	222,666,000	231,179,000
Miscellaneous Retail	141,484,000	82,240,000	83,204,000	102,597,000
Nonstore Retail	28,990,000	37,344,000	35,882,000	32,490,000
Information	208,214,000	227,598,000	237,884,000	257,000,000
Professional, Scientific, and Technical	27,168,000	32,307,000	36,894,000	40,985,000
Administrative/Support Services	77,617,000	91,439,000	105,682,000	102,828,000
Health Care	1,635,000	1,366,000	2,132,000	1,618,000
Arts, Entertainment, and Recreation	24,332,000	32,884,000	32,586,000	28,774,000
Accommodation and Food Services:				
Food Services	198,330,000	206,689,000	228,703,000	247,023,000
Accommodation	40,622,000	42,880,000	47,072,000	46,809,000
Other Services:				
Repair and Maintenance	52,229,000	66,254,000	71,944,000	73,134,000
Personal and Laundry Services	5,299,000	5,714,000	7,175,000	9,270,000
All Other Services	10,971,000	894,000	1,708,000	4,128,000
Ag., Mining, Trans., FIRE, Educ., Govt.	161,736,000	144,441,000	160,730,000	161,561,000
Unclassified by Industry	13,772,000	98,480,000	41,255,000	5,802,000
Sales to Qualified Empire Zone Enterprises (QEZE)	-	-	-	-
Services to tangible personal property used in prod.	592,000	528,000	47,000	-
<b>Grand Total</b>	<b>\$ 2,905,249,000</b>	<b>\$ 3,196,993,000</b>	<b>\$ 3,172,075,000</b>	<b>\$ 3,297,050,000</b>

Source: New York State Department of Taxation and Finance

- (1) Preliminary
- (2) Revised

March 2002 to February 2003	March 2003 to February 2004	March 2004 to February 2005	March 2005 to February 2006(2)	March 2006 to February 2007 (1)	March 2007 to February 2008 (1)
\$ 118,800,000	\$ 115,461,000	\$ 114,884,000	\$ 137,792,000	\$ 141,988,000	165,041,000
64,293,000	69,527,000	71,394,000	78,378,000	77,578,000	86,157,000
141,460,000	132,495,000	128,961,000	134,948,000	123,204,000	118,315,000
283,951,000	294,210,000	324,209,000	377,532,000	371,992,000	399,062,000
513,970,000	574,350,000	549,774,000	511,010,000	466,498,000	470,736,000
88,393,000	105,468,000	116,529,000	105,980,000	113,692,000	98,981,000
136,166,000	91,930,000	84,371,000	80,725,000	82,325,000	72,830,000
212,272,000	250,815,000	281,658,000	285,681,000	268,814,000	245,481,000
148,024,000	170,071,000	176,772,000	184,358,000	188,296,000	194,303,000
42,770,000	46,520,000	46,999,000	50,141,000	50,727,000	52,368,000
88,269,000	97,591,000	103,933,000	111,767,000	43,629,000	20,137,000
57,409,000	274,408,000	241,350,000	251,913,000	98,481,000	79,526,000
89,532,000	104,785,000	101,920,000	99,241,000	87,601,000	86,021,000
241,274,000	391,825,000	426,801,000	424,132,000	335,776,000	335,559,000
102,028,000	102,798,000	104,989,000	105,816,000	110,698,000	113,808,000
36,083,000	41,916,000	45,591,000	54,069,000	47,030,000	49,305,000
284,511,000	293,356,000	292,754,000	293,391,000	289,692,000	304,960,000
33,505,000	48,837,000	42,577,000	48,973,000	48,136,000	58,667,000
95,295,000	91,510,000	94,736,000	100,014,000	101,403,000	104,345,000
1,618,000	1,927,000	2,292,000	2,553,000	2,771,000	2,633,000
25,576,000	27,027,000	27,411,000	29,114,000	29,077,000	28,898,000
254,670,000	259,443,000	271,397,000	277,472,000	283,573,000	297,847,000
48,832,000	46,964,000	52,329,000	52,048,000	51,199,000	55,870,000
73,524,000	78,453,000	79,309,000	85,282,000	85,180,000	87,787,000
8,973,000	9,754,000	10,058,000	10,242,000	13,461,000	14,445,000
2,271,000	2,227,000	2,185,000	2,167,000	2,080,000	2,045,000
152,753,000	124,683,000	125,246,000	132,057,000	127,963,000	147,564,000
20,200,000	29,284,000	39,761,000	53,840,000	66,600,000	58,259,000
193,000	118,000	158,000	143,000	303,000	379,000
-	-	-	-	-	-
<u>\$ 3,366,615,000</u>	<u>\$ 3,877,753,000</u>	<u>\$ 3,960,348,000</u>	<u>\$ 4,080,779,000</u>	<u>\$ 3,709,767,000</u>	<u>3,751,329,000</u>

COUNTY OF ROCKLAND, NEW YORK

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY  
 PER \$1,000 OF ASSESSED VALUATION  
 LAST TEN FISCAL YEARS

Fiscal Year Ended December 31	Real Property		Less: Tax Exempt Real Property	Total Taxable Assessed Value
	Residential Property	Commercial Property		
2000	\$ 7,330,491,081	\$ 4,850,966,026	\$ 1,669,111,770	\$ 10,512,345,337
2001	7,446,154,102	4,852,115,154	1,676,603,412	10,621,665,844
2002	7,536,725,428	4,839,746,241	1,695,674,207	10,680,797,462
2003	7,616,951,050	4,820,083,115	1,710,092,853	10,726,941,312
2004	7,667,943,584	4,544,165,006	1,457,767,798	10,754,340,792
2005	7,726,957,540	4,455,045,219	1,419,978,625	10,762,024,134
2006	7,787,032,400	4,353,541,689	1,387,025,553	10,753,548,536
2007	10,930,926,706	5,504,098,539	1,610,720,267	14,824,304,978
2008	10,880,269,795	5,734,402,680	1,549,232,372	15,065,440,103
2009	10,772,710,984	5,647,856,442	1,636,309,661	14,784,257,765

Source : Rockland County Real Property Tax Department

Note: Taxable assessed values are determined by the city and town governments located within the County. The estimated actual taxable values represent the weighted average State equalization rates established for each city and town within the County.

n/a - Information not available

Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
3.987	\$ 23,824,679,124	44.12 %
3.842	27,167,732,267	39.10
3.910	29,112,479,511	36.69
4.101	32,717,799,793	32.79
4.394	41,616,489,304	25.84
4.534	33,774,550,066	31.86
4.482	44,273,013,422	24.29
3.150	44,069,523,707	33.64
3.570	48,274,170,415	31.21
3.997	43,318,941,024	34.13

COUNTY OF ROCKLAND, NEW YORK

COUNTY PROPERTY TAX RATES BY TOWN  
 PER \$1,000 OF ASSESSED VALUATION  
 LAST TEN FISCAL YEARS

<u>Year</u>	<u>Clarkstown</u>	<u>Haverstraw</u>	<u>Orangetown</u>	<u>Stony Point</u>	<u>Ramapo</u>
2000	3.455003	17.540	2.3170	7.5770	6.730
2001	3.834400	17.020	2.2859	7.2878	6.568
2002	3.728106	18.450	3.0668	7.2251	6.447
2003	4.018649	18.330	2.7935	7.7300	8.512
2004	4.054183	20.900	2.8044	8.4530	8.352
2005	3.991577	19.740	2.4980	8.5290	8.049
2006	4.024980	0.978	2.8865	8.6577	8.453
2007	4.826161	1.293	3.5060	10.9980	10.000
2008	5.023156	1.356	3.1316	12.0287	11.269
2009	5.267550	1.487	3.3264	11.2172	11.340

\* Town Wide tax rate

\*\* Town Outside Villages tax rate

COUNTY OF ROCKLAND, NEW YORK

PRINCIPAL TAXPAYERS  
CURRENT AND NINE YEARS AGO

2009			
Taxpayer	Type of Business	Assessed Valuation	Percent of Total Assessed Valuation
Palisades Interstate Park	State Lands	1,052,994,452	2.43 %
Pyramid/Eklecco Properties	Shopping Center	1,037,021,947	2.39
Wyeth-Ayerst Laboratories	Pharmaceuticals	920,346,464	2.12
Mirant	Public Utility	\$ 702,799,361	1.62
Orange & Rockland Utilities	Public Utility	584,454,161	1.35
United Water	Public Utility	424,835,917	0.98
Verizon	Public Utility	226,162,027	0.52
Consolidated Edison	Public Utility	176,072,499	0.41
Novartis Pharmaceuticals	Pharmaceuticals	123,846,245	0.29
Glorious Sun Roberts FKA Blue Hill Community	Retirement Community	118,558,891	0.27
		<u>\$ 5,367,091,964</u>	<u>12.38 %</u>

Note: Total assessed valuation on the 2009 roll is \$43,318,941,021

2000			
Taxpayer	Type of Business	Assessed Valuation	Percent of Total Assessed Valuation
Southern Energy	Public Utility	\$ 1,070,714,228	4.49 %
Pyramid/EKLECCO Properties	Retail Shopping	479,399,601	2.01
Palisades Interstate Park	State Lands	460,904,695	1.93
American Home Products	Industrial	460,632,327	1.93
Orange and Rockalnd Utilities	Public Utility	446,857,113	1.88
United Water	Public Utility	237,412,455	1.00
Consolidated Edison	Public Utility	118,908,482	0.50
The Retail Property Trust	Retail	110,315,036	0.46
Glorious Sun Roberts- FKA Blue Hill Comm.	Retirement Community	101,004,271	0.42
Bell Atlantic	Public Utility	91,994,147	0.39
		<u>\$ 3,578,142,355</u>	<u>15.01 %</u>

Note: Total assessed valuation on the 2000 roll is \$23,824,679,124.



COUNTY OF ROCKLAND, NEW YORK

PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

Fiscal Year	Total Tax Levy for the Fiscal Year					
	County	Town Chargebacks (Deficiency)	Local Special Districts	Relevied Schools	Relevied Villages	Towns
2000	\$ 39,749,302	\$ 317,199	\$ 19,857,270	\$ 12,795,608	\$ 1,257,065	\$ 147,152,638
2001	39,153,167	2,394,669	19,603,208	14,033,317	1,240,960	155,679,266
2002	40,132,057	4,381,134	21,859,867	14,907,751	1,559,130	167,486,388
2003	42,346,114	3,077,428	24,187,109	13,817,020	1,358,769	175,954,485
2004	45,498,869	2,030,474	25,897,119	64,967,561	1,560,113	194,495,574
2005	46,750,299	2,061,033	32,077,602	58,638,047	2,877,192	210,922,000
2006	46,252,999	503,279	35,979,516	64,720,965	3,081,058	225,832,360
2007	46,253,287	2,311,456	40,743,696	62,311,061	3,402,769	238,759,492
2008	53,804,066	4,759,562	42,010,230	22,813,093	2,094,973	246,122,883
2009	59,100,000	1,367,704	45,737,352	23,585,657	2,520,442	253,650,648

Note: Town receivers of taxes collect real property taxes for the town and county on a single tax bill. The respective town receivers distribute the collected tax money to the towns prior to distributing the balance collected to the county. The towns, thereby, are assured of full collections. On April 1st of each year, the town receivers turn over uncollected items to the County. The County satisfies the full amount of the unpaid school and village taxes by April 1st. Responsibility for the unpaid taxes rests with the County.

(1) Excludes relevied schools and village taxes

		Collected within the Fiscal Year of Levy			Total Collections to Date		
Late Penalties and fees	Total (1)	Amount	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy	
\$ 5,436,457	\$ 212,512,866	\$ 199,538,049	93.89 %	\$ 12,853,936	\$ 212,391,985	99.94 %	
4,192,307	221,022,617	220,622,640	99.82	274,451	220,897,091	99.94	
4,331,873	238,191,319	211,943,207	88.98	26,053,763	237,996,970	99.92	
3,981,875	249,547,011	228,344,847	91.50	21,000,282	249,345,129	99.92	
10,594,200	278,516,236	211,071,054	75.78	67,248,138	278,319,192	99.93	
9,768,229	301,579,163	255,301,753	84.65	46,059,376	301,361,129	99.93	
27,220,048	335,788,202	267,868,291	79.77	67,646,606	335,514,897	99.92	
15,004,173	343,072,104	303,646,408	88.51	38,963,441	342,609,849	99.87	
6,472,073	353,168,814	325,889,714	92.28	24,101,606	349,991,320	99.10	
8,152,803	368,008,507	343,864,852	93.44	9,124,724	352,989,576	95.92	

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## Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Net General Bonded Debt Outstanding

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

COUNTY OF ROCKLAND, NEW YORK

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING  
LAST TEN FISCAL YEARS

Fiscal Year	General Obligation Bonds	Less: Amounts Available for Debt Service	Total	Percentage of Personal Income (1)
<u>Governmental Activities:</u>				
2000	\$ 152,557,537	\$ 18,286,289	\$ 134,271,248	1.14 %
2001	117,948,536	15,957,255	101,991,281	0.87
2002	125,787,988	13,663,113	112,124,875	0.95
2003	140,528,483	11,283,791	129,244,692	1.07
2004	190,739,783	10,063,392	180,676,391	1.37
2005	255,157,191	38,398,625	216,758,566	1.55
2006	287,620,252	32,637,387	254,982,865	1.70
2007	303,582,277	22,913,219	280,669,058	1.86
2008	306,426,207	18,592,477	287,833,730	1.80
2009	292,501,813	9,839,139	282,662,674	1.67
<u>Business-Type Activities:</u>				
2000	\$ 9,947,463	\$ -	\$ 9,947,463	0.08 %
2001	8,769,464	-	8,769,464	0.07
2002	8,797,012	-	8,797,012	0.07
2003	11,598,757	-	11,598,757	0.10
2004	72,433,237	-	72,433,237	0.55
2005	(3) 95,700,649	-	95,700,649	0.69
2006	99,795,134	-	99,795,134	0.66
2007	100,454,142	-	100,454,142	0.67
2008	98,713,490	-	98,713,490	0.62
2009	96,146,057	-	96,146,057	0.57
<u>Total Primary Government:</u>				
2000	\$ 162,505,000	\$ 18,286,289	\$ 144,218,711	1.22 %
2001	126,718,000	15,957,255	110,760,745	0.94
2002	134,585,000	13,663,113	120,921,887	1.02
2003	152,127,240	11,283,791	140,843,449	1.17
2004	263,173,020	10,063,392	253,109,628	1.92
2005	350,857,840	38,398,625	312,459,215	2.24
2006	387,415,386	32,637,387	354,777,999	2.36
2007	404,036,419	22,913,219	381,123,200	2.52
2008	405,139,697	18,592,477	386,547,220	2.42
2009	388,647,870	9,839,139	378,808,731	2.24

(1) - Population and personal income data can be found in the schedule of demographic and economic statistics  
(2) - Based on values presented in the schedule of assessed value and estimated actual value of taxable property  
(3) - In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

Percentage of Estimated Actual Taxable Value of Property (2)	Per Capita (1)
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0.56	%	\$	468.25
0.38			354.68
0.39			387.11
0.40			440.27
0.43			614.19
0.64			735.68
0.58			864.45
0.64			946.66
0.60			964.12
0.65			941.67

0.04	%	\$	34.69
0.03			30.50
0.03			30.37
0.04			39.51
0.17			246.23
0.28			324.81
0.23			338.33
0.23			338.82
0.20			330.65
0.22			320.30

0.61	%	\$	502.94
0.41			385.18
0.42			417.48
0.43			479.79
0.61			860.42
0.93			1,060.49
0.80			1,202.78
0.86			1,285.48
0.80			1,294.77
0.87			1,261.97

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COUNTY OF ROCKLAND, NEW YORK

DIRECT AND UNDERLYING GOVERNMENTAL ACTIVITIES DEBT  
DECEMBER 31, 2008

Governmental Unit	Gross Long-Term Debt (1)	Less Exclusions (2)	Amount Applicable to County (3)
Towns (five)	\$ 352,327,228	\$ 5,890,710	\$ 346,436,518
Villages (nineteen)	53,282,039	5,376,000	47,906,039
School Districts (eight)	540,715,556	5,000,000	535,715,556
Fire Districts (twenty-one)	2,610,000	-	2,610,000
Subtotal, Underlying Debt	948,934,823	16,266,710	932,668,113
Direct Bonded Debt of the County	292,501,813	9,839,189	282,662,624
Direct and Overlapping Debt	\$ 1,241,436,636	\$ 26,105,899	\$ 1,215,330,737

(1) Excludes enterprise fund bonds.

(2) Exclusions for the County represents funds available for debt service repayments.

(3) County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

Sources - Outstanding debt provided by New York State Office of the State Comptroller.



COUNTY OF ROCKLAND, NEW YORK

LEGAL DEBT MARGIN INFORMATION  
LAST TEN FISCAL YEARS

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>
Debt Limit	\$ 1,276,671	\$ 1,428,062	\$ 1,428,062	\$ 1,664,315
Total Net Debt Applicable to Limit	<u>104,075</u>	<u>73,212</u>	<u>85,863</u>	<u>113,922</u>
Legal Debt Margin	<u>\$ 1,172,596</u>	<u>\$ 1,354,850</u>	<u>\$ 1,342,199</u>	<u>\$ 1,550,393</u>
Total Net Debt Applicable to the Limit As a Percentage of Debt Limit	8.15%	5.13%	6.01%	6.84%

Legal Debt Margin Calculation for Fiscal Year 2008

Five Year Average Full Valuation of Taxable Real Property	<u>\$ 40,990,926</u>
Debt Limit - 7% of Average Full Valuation	<u>2,869,344</u>
Outstanding Indebtedness - Serial bonds (1)	306,376
Less Exclusions:	
2009 Debt Service Appropriations for Bonds \$	24,112
Revenue Anticipation Notes	80,000
Exempt Sewer District Debt	<u>106,514</u>
	<u>210,626</u>
Total Net Indebtedness	95,750
Net Debt Contracting Margin	<u>\$ 2,773,594</u>
Percentage of Debt Contracting Margin Available as of December 31, 2009	96.66%
Percentage of Debt Contracting Power Exhausted as of December 31, 2009	3.34%

Note - Amounts expressed in thousands

(1) - Excludes serial bonds for the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation

State Finance Law limits the County's outstanding net general obligation long-term debt to no more than 7% of the five year average full valuation of taxable real property. The legal debt margin is the difference between the debt limit and the County's net debt outstanding applicable to the limit, and represents the County's legal borrowing authority.

<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
\$ 1,630,612	\$ 1,812,219	\$ 1,998,593	\$ 2,458,399	\$ 2,706,285	\$ 2,869,344
<u>140,314</u>	<u>159,289</u>	<u>182,697</u>	<u>131,121</u>	<u>112,262</u>	<u>95,750</u>
<u>\$ 1,490,298</u>	<u>\$ 1,652,930</u>	<u>\$ 1,815,896</u>	<u>\$ 2,327,278</u>	<u>\$ 2,594,023</u>	<u>\$ 2,773,594</u>
8.60%	8.79%	9.14%	5.33%	4.15%	3.34%

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## Demographic and Economic Information

This schedule offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. This schedule includes -

Demographic and Economic Statistics

COUNTY OF ROCKLAND, NEW YORK

DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN FISCAL YEARS

<u>Fiscal Year</u>	<u>Population (1)</u>	<u>Personal Income (amounts expressed in thousands) (2)</u>	<u>Per Capita Personal Income (2)</u>	<u>Median Age (3)</u>	<u>Percent High School Graduate or Higher (3)</u>
2000	286,753	\$ 11,799,886	\$ 41,150	36.2	85.3 %
2001	287,555	11,758,124	40,890	36.3	88.8
2002	289,644	11,798,359	40,734	36.8	86.2
2003	293,555	12,086,834	41,174	37.3	90.0
2004	294,171	13,156,798	44,725	36.9	88.2
2005	294,636	13,951,604	47,352	37.4	89.3
2006	294,965	15,027,582	50,947	37.4	88.7
2007	296,483	15,104,919	50,947	37.4	87.7
2008	298,545	15,966,784	53,482	37.5	88.2
2009	300,173	16,903,342	56,312	37.7	90.8

(1) U.S. Census Bureau, Annual Population Estimates, Population Division

(2) U.S. Department of Commerce, Bureau of Economic Analysis

(3) U.S. Census Bureau, American Community Survey; U.S. Census Bureau, 2000 Census, Summary File 4

(4) New York State Education Department, New York State District Report Card Comprehensive Information Report

(5) New York State Department of Labor, Local Area Unemployment Statistics

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<u>K-12 School Enrollment (4)</u>	<u>Unemployment Rate (5)</u>
40,334	3.3 %
40,580	3.6
41,229	4.4
41,874	4.7
42,248	4.4
42,076	4.0
41,750	3.8
41,770	3.9
41,343	4.8
41,102	7.0

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## Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

Principal Employers

Full-Time Equivalent County Government Employees by Function

Operating Indicators by Function

Capital Asset Statistics by Function



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COUNTY OF ROCKLAND, NEW YORK

PRINCIPAL EMPLOYERS  
CURRENT YEAR AND NINE YEARS AGO

EMPLOYER	2009		2000	
	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT
Active International	360	0.33 %	-	- %
American Home Products	-	-	2,900	2.73
ARC of Rockland	648	0.59	-	-
AT & T Healthcare	750	0.68	-	-
Avon	332	0.30	500	0.47
Barr Laboratories	415	0.38	-	-
Bon Secours Good Samaritan Hospital	2,100	1.92	1,477	1.39
Camp Venture, Inc.	600	0.55	500	0.47
Chestnut Ridge Transportation, Inc.	600	0.55	-	-
Chromalloy American Corp.	440	0.40	490	0.46
Corporate Maintenance Services	-	-	350	0.33
Helen Hayes Hospital	861	0.79	900	0.85
Insurance Service Office	-	-	425	0.40
Jawonio, Inc.	806	0.74	460	0.43
Lamont-Doherty Geological Observatory	480	0.44	600	0.56
Louis Hornick & Co., Inc.	-	-	400	0.38
Materials Research Corp	-	-	320	0.30
Nice-Pak Products, Inc.	815	0.74	-	-
Northern Services Group	1,100	1.00	-	-
Novartis Pharmaceuticals Corp.	425	0.39	680	0.64
Nyack Hospital	1,500	1.37	1,119	1.05
NYNEX	-	-	1,000	0.94
Orange & Rockland Utilities	766	0.70	1,486	1.40
Pavion Ltd.	-	-	500	0.47
Pharmaceutical Resources	-	-	450	0.42
Rockland Bakery, Inc.	396	0.36	-	-
Sears Roebuck & Co.	-	-	301	0.28
St. Agatha's Home	-	-	550	0.52
St. Dominic's Home	399	0.36	400	0.38
The Dress Barn	350	0.32	321	0.30
Tilcon New York, Inc.	338	0.31	-	-
U.S. Information Systems, Inc.	375	0.34	-	-
Verizon Wireless	1,000	0.91	-	-
Wyeth-Ayerst Laboratories	2,450	2.24	-	-
	<u>18,306</u>	<u>16.70 %</u>	<u>16,129</u>	<u>15.16 %</u>

COUNTY OF ROCKLAND, NEW YORK

FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION  
 LAST TEN FISCAL YEARS

Function	Full-time Equivalent Employees as of December 31,				
	2000	2001	2002	2003	2004
General Government	570	558	556	533	541
Public Safety	435	382	389	383	391
Health	1,190	1,191	1,196	1,146	1,160
Transportation	115	130	130	131	132
Economic Opportunity and Development	633	600	600	581	586
Culture and Recreation	1	1	1	1	1
Home and Community Services	120	141	139	143	145
Total	<u>3,064</u>	<u>3,003</u>	<u>3,011</u>	<u>2,918</u>	<u>2,956</u>

Source - Rockland County Budget Department

<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
551	551	554	548	574
394	394	398	400	370
1,163	1,163	1,165	1091	954
132	132	131	134	125
573	573	555	533	500
1	1	1	1	1
<u>148</u>	<u>148</u>	<u>144</u>	<u>141</u>	<u>131</u>
<u><u>2,962</u></u>	<u><u>2,962</u></u>	<u><u>2,948</u></u>	<u><u>2,848</u></u>	<u><u>2,655</u></u>

COUNTY OF ROCKLAND, NEW YORK

OPERATING INDICATORS BY FUNCTION  
LAST TEN FISCAL YEARS

Function:	2000	2001	2002	2003
General Government (1):				
Motor Vehicles				
Number of drivers' licenses issued	202,983	205,530	204,622	213,025
Public Safety (2):				
Emergency Services				
Number of calls at 911 center	150,540	166,982	200,378	222,420
Corrections (2)				
Number of inmates	2,367	2,596	2,819	2,870
Transportation (2):				
Paving (Sq. yards)	303,855	120,828	113,000	54,775
Sealing- Microseal (Sq. yards)	n/a	163,102	92,264	117,024
Sealing- Chipseal (Sq. yards)	n/a	195,300	78,432	63,241
Ridership on public buses	1,906,316	2,138,408	2,179,406	2,220,743
Home and Community Services (2):				
Number of Metered Accounts	66,138	67,322	68,031	68,667
Miles of Mains	1,001	1,001	1,006	1,011
Average daily sewage treatment (thousands of gallons)	24,201,542	25,286,937	22,752,465	23,799,951
Summit Park Nursing Care Center (2) -				
Number of beds occupied	380	372	367	364

NA - Information not available

(1) Source: Department of Motor Vehicles

(2) Source: Rockland County Budget and individual County departments

2004	2005	2006	2007	2008	2009
210,125	206,296	205,078	207,913	205,523	205,880
266,904	309,608	337,473	322,816	322,572	388,309
2,864	2,955	3,174	3,148	3,377	3,123
95,609	69,063	90,100	69,756	43,850	53,232
91,207	145,715	107,900	114,369	93,653	87,342
88,367	24,506	129,200	86,200	70,971	76,306
2,441,226	2,677,098	3,151,973	3,406,924	3,850,960	3,675,390
69,240	69,779	70,401	71,460	72,334	72,966
1,016	1,018	1,022	1,024	1,027	1,041
24,342,282	25,507,016	26,082,619	25,180,408	25,331,565	28,442,011
360	366	356	351	338	336

COUNTY OF ROCKLAND, NEW YORK

CAPITAL ASSET STATISTICS BY FUNCTION  
 LAST TEN FISCAL YEARS

Function	2000	2001	2002	2003
<b>General Government:</b>				
Construction Permit Data- New Residential				
Number of Permits Issued	547	531	529	431
Estimated Value	67,365,382	66,735,166	68,781,755	58,596,306
Buildings	7	7	7	7
Vehicles	125	147	152	148
<b>Education :</b>				
Buildings	10	10	10	10
<b>Public Safety:</b>				
Buildings	8	8	8	8
Vehicles	28	33	35	36
Number of Fire and Rescue Companies	n/a	42	42	42
Number of Firehouses	n/a	50	50	50
Number of Members	n/a	2,802	2,701	2,634
<b>Health:</b>				
Buildings	16	16	16	16
Vehicles	113	118	127	117
<b>Transportation:</b>				
Buildings	2	2	2	2
Vehicles	22	63	65	66
<b>Culture and Recreation:</b>				
County Parks\ Open Space (acreage)	2,039	2,218	2,259	2,260
Number of County Parks\ Open Space	16	18	19	20
Vehicles	5	5	5	5

Source - Various County departments  
 n/a - Information not available

2004	2005	2006	2007	2008	2009
349	436	519	547	338	160
57,790,857	76,073,511	74,062,592	88,351,116	68,725,212	36601485
7	7	7	7	7	7
156	156	156	156	199	125
10	10	10	10	10	10
8	8	8	8	8	8
39	38	37	37	151	159
42	42	42	42	42	42
50	50	50	50	51	51
2,441	2,225	2,183	2,189	2,180	2344
16	16	16	16	16	16
116	110	108	103	115	107
2	2	2	2	2	2
91	91	91	91	128	262
2,532	2,574	2,597	2,597	3,094	3094
22	23	24	24	25	25
5	5	5	5	17	17



