#### **COUNTY OF ROCKLAND**

**State of New York** 



**Comprehensive Annual** 

**Financial Report** 

For Fiscal Year Ending

**December 31, 2010** 

#### **COUNTY OF ROCKLAND**

**State of New York** 



C. Scott Vanderhoef, County Executive

Stephen F. DeGroat,
Acting Commissioner of Finance/Acting Budget Director

# COUNTY OF ROCKLAND, NEW YORK COMPREHENSIVE ANNUAL FINANCIAL REPORT

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# STATISTICAL SECTION (Unaudited)

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

This section includes the following schedules:

#### Financial Trends:

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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# INTRODUCTORY SECTION



# ROCKLAND COUNTY LEGISLATURE

DISTRICT	LEGISLATOR
District 1	Hon. Douglas J. Jobson
District 2	Hon. Michael M. Grant
District 3	Hon. Jay Hood, Jr.
District 4	Hon. Ilan S. Schoenberger
District 5	Hon. Edwin J. Day
District 6	Hon. Alden H. Wolfe
District 7	Hon. Philip Soskin
District 8	Hon. Toney Earl
District 9	Hon. Gerold M. Bierker
District 10	Hon. Harriet D. Cornell
District 11	Hon. Frank Sparaco
District 12	Hon. Joseph L. Meyers
District 13	Hon. Jacques O. D'I. Miche
District 14	Hon, Robert Jackson
District 15	Hon. Patrick J. Moroney
District 16	Hon. John A. Murphy
District 17	Hon Connie L. Coker



# LEGISLATIVE LEADERSHIP

Chairwoman of the Legislature

Vice-Chairman Majority Leader

Michael M. Grant

Connie Coker

Harriet D. Cornell

Alden H. Wolfe

•

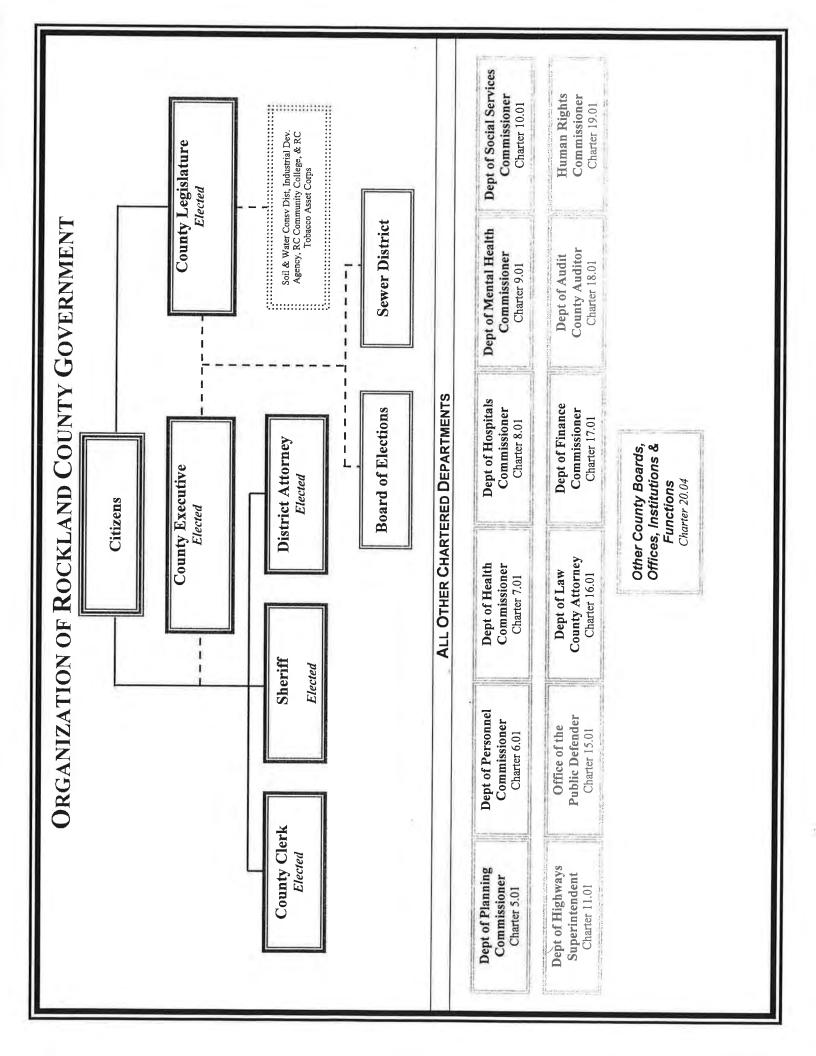
Deputy Majority Leader

Minority Leader

Deputy Minority Leader

John A. Murphy

Frank Sparaco





# COUNTY OF ROCKLAND DEPARTMENTS OF FINANCE AND BUDGET

18 New Hempstead Road New City, New York 10956 (845) 638-5131 Fax (845) 638-5644

C. SCOTT VANDERHOEF County Executive STEPHEN F. DeGROAT, CPA Acting Commissioner of Finance Acting Budget Director

> STEVEN J. GROGAN Deputy Budget Director

September 14, 2011

To the Honorable County Executive and the County Legislature of the County of Rockland, New York:

The Comprehensive Annual Financial Report ("CAFR") for the County of Rockland, New York for the fiscal year ended December 31, 2010 is submitted herewith. New York State requires the County to submit an annual report of our financial records and transactions presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR is issued pursuant to that requirement.

This report consists of management's representations concerning the finances of the County of Rockland. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements

will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's basic financial statements have been audited by O'Connor Davies Munns & Dobbins, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended December 31, 2010, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County of Rockland's basic financial statements for the fiscal year ended December 31, 2010, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2010 financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). The letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditor.

The independent audit of the basic financial statements of the County was part of a broader, Federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to not only report on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the County's separately issued Single Audit Report.

#### PROFILE OF THE COUNTY

The County was organized in 1798 and has a land area of 176 square miles. The County is approximately 33 miles northwest of Manhattan and is bordered by Orange County to the north and west, Bergen County, New Jersey to the south and the Hudson River to the east. Within the County are 5 towns and 19 incorporated villages.

The County is one of the suburban counties located within the New York Metropolitan Area and is primarily residential in character. Southern portions of the County are in close proximity to the New York State Thruway and are well developed and heavily populated. Approximately 83% of the County's population resides in this area. Northern sections of the County are more rural due in part to the extensive system of parks located in this part of the County.

Pursuant to the provisions of Local Law 14 of 1984, the County adopted a charter form of government in accordance with the provisions of the Municipal Home Rule Law of the State. The charter provides for separate and independent executive and legislative functions. A County Executive was elected in November 1985 and took office on January 31, 1986, when the provisions of Local Law 14 became effective. The County Executive is elected from the County at large for a term of four years with the right of unlimited self-succession. The County Executive must reside in the County for a minimum of five years before his/her election and may not concurrently hold another public office. The County Executive is the chief executive officer responsible for the administration of all County affairs and also acts as the County's Budget Officer. The County Executive is required to consider all acts of the County Legislature for approval or disapproval.

The County Legislature is the legislative, appropriating and policy determining body of the County. It consists of 17 members elected from single member districts located within the County. Members are elected to serve an unlimited number of four-year terms and each legislator has one vote instead of a weighted vote. Duties of the Legislature include; review and adoption of the County's annual budget, approval of budgetary modifications during the year and authorization by resolution for the issuance of debt by the County.

The Chief Fiscal Officer of the County is the Commissioner of Finance who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include; collecting and disbursing County funds, investing such funds for temporary periods, issuing debt, maintaining accounting records and preparing financial statements there from.

The County provides a full range of services to its residents, including education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general administrative support. This report includes all of the funds of the County. It includes all County organizations and activities for which the County is

financially accountable. The County has considered all potential component units based on criteria set forth in GASB Statement No. 14, including legal standing, fiscal dependency and financial accountability. Based on these criteria, the Rockland Community College, the Industrial Development Agency, the Soil and Water Conservation District and the Solid Waste Management Authority are considered component units and are included in the County's reporting entity as discrete presentations.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. The administrative head of each department, on or before August 1, is required to submit to the County Executive the expenditure requirements for the ensuing fiscal year. The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23. Subsequent to October 23, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto. The Legislature holds a public hearing on the budget prior to November 20, and after the public hearing, the Legislature may make changes to the budget. The budget is adopted no later than December 7. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established within individual funds at the function level.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

#### **Local Economy**

A major part of the County's labor force, over 49%, is employed in service related jobs. According to data compiled in 2000 by the State Labor Department, only 8% of the workforce is employed by companies engaged in manufacturing. Many residents commute to jobs in New York City or Westchester County, which is connected to the County by the Tappan Zee Bridge and U.S. Interstate 287/87. Approximately 19% of the County's labor force is classified as government related, a significant part of this group of employees works at the various State

hospitals and institutions located in the County. Major non-governmental employers in the County include Wyeth Corporation, Good Samaritan Hospital, Nyack Hospital and Northern Services Group.

Wealth levels for the County's residents are significantly above State and national averages. The estimated per capita income of County residents in 2010 was \$56,312. State per capita income averages reported on this basis were \$46,516. These statistics were prepared by the U.S. Department of Commerce, Bureau of Economic Analysis.

Hospital services are provided by Good Samaritan Hospital, Helen Hayes Hospital, Nyack Hospital, and Summit Park Hospital (a County owned facility) which offer residents of the County a wide range of inpatient and outpatient services.

A network consisting of all the major forms of transportation serves the County. Several primary State and U.S. Highways including the New York State Thruway, Palisades Interstate Parkway, Garden State Parkway and U.S. Routes 9W and 17 run through the County. The Metro-North Commuter Railroad division of the New York Metropolitan Transportation Authority, in cooperation with New Jersey Transit, provides rail service to Manhattan via the PATH rapid transit. Freight service is provided by Conrail. NY Waterways, NY Water Taxi, Transport of Rockland, Coach USA and Monsey Trails provide bus and ferry passenger service to New York City and other points in and outside of the County. Air transportation is provided by the three New York Metropolitan Airports (Kennedy, LaGuardia and Newark), as well as Westchester County Airport and Stewart International Airport in Newburgh, New York.

Primary education is the responsibility of the nine independent public school districts located within the County. There are numerous colleges, universities and vocational schools located throughout the County as well. Rockland Community College offers two-year associate degree and one-year certificate programs. Dominican College, St. Thomas Aquinas College and Empire State College/SUNY are four-year liberal arts colleges. Iona College - Rockland Campus and Long Island University - Rockland Campus offer graduate programs.

The County has a wide array of recreational and cultural facilities highlighted by the Palisades Interstate Park System, the County Park System and the Community College. Over one-third of the Palisades Interstate Park System's 80,000 acres lie within the County and the parklands account for approximately 30% of the County's area. The Bear Mountain-Harriman State Park

on the Hudson River, in the County's northeast corner, has 26,118 of its 51,026 acres in the County. Facilities include fishing, hiking, camping, swimming, picnicking, museum, playfield, winter sports and row boating. The County has 27 parks/open space, all of which have natural scenic areas, some affording panoramic views of the County. There are also over 20 private commercial swimming pools and lakes, and twelve golf courses, eight of which are open to the public. All of the towns and many of the villages have separate park facilities. In addition, there are numerous libraries, museums and marinas in the County.

In 2010, the County of Rockland experienced an increase with sales tax revenues showing a 4.1% increase over the previous year. The County's housing market continued to soften in 2010, with our mortgage tax revenues declining 10.5% from the previous year, bringing in \$3.5 million.

#### LONG TERM FINANCIAL PLANNING

Rockland County has a six-year plan for capital improvements and this plan is updated each year in the form of a Capital Program. As required by Article IV of the County Charter, the administration is required to submit an updated Capital Program to the legislature by October 23 of each year, and the Legislature is required to approve the plan on or before December 20 of each year. The Six-Year Capital Program is prepared by the Planning Department. The first year of the Six-Year Capital Program is represented by the Capital Budget. Projects are listed by function and include County Center, Fire Training Center, Public Transportation, Parks, Highway, Hospital, Planning, Drainage & Rockland Community College projects. The Capital Budget is prepared by the Department of Budget & Management and is separate from the Six-Year Capital Program.

The County's future projects include the following:

- > Rockland Community College Cultural Arts Center roof replacement and rehabilitation.
- > Continuation of Rockland County Highway Department's (5) year road repaving and equipment replacement program.
- ➤ Begin construction phase of \$32 million New Hempstead Road reconstruction project. 80-90% estimated Federal and NYS reimbursement.
- > Install a Countywide Emergency Service Radio Communications System which will allow all agencies to communicate with each other during County-wide events.

- > Extension of the Sewer District's boundaries to include Hillburn, Sloatsburg and Western Ramapo. Additionally, the proposed new plant will provide advanced treatment to enhance the water supply in the Ramapo River Basin, which is the sole source aquifer for the County's needs.
- > Upgrade eight (8) sewer pump stations in the Town of Clarkstown to comply with current national electric code and OSHA standards.
- ➤ Continuation of a West Shore Railroad Safety and Quiet Zone Project to be funded with an 80% Federal Grant.

#### **OPERATIONAL PROCEDURES AND PRACTICES**

In 2010 the County participated in a New York State Early Retirement Incentive (ERI) for eligible employees whom were 50 years of age with 10 years of continued service with the County. The program was extremely successful with 197 employees taking advantage. The County saved approximately \$15 million in payroll expenses.

#### **ONE-TIME REVENUE SOURCES**

The County's policy on the use of one-time revenue sources is that we do not budget any of the proceeds from one-time revenue sources. These one-time revenue sources are recorded directly to the revenue and ultimately reside in the County's Fund balance. During 2010, the County received a one-time revenue source in the amount of \$11.6 million. These funds became available as a result of the County refinancing of serial bonds that were previously refunded in 2001.

#### **AWARDS AND ACKNOWLEDGEMENTS**

#### **GFOA - Certificates of Achievement for Excellence in Financial Reporting**

The Government Finance Officers Association ("GFOA") of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Rockland, New York for its CAFR for the year ended December 31, 2009. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

GFOA also bestowed a Distinguished Budget Presentation Award to the County of Rockland for the 2006 through 2009 Budgets. In order to achieve this prestigious award, a budget document must meet program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

#### **Acknowledgements**

I would like to thank all of the personnel in the Budget and Finance departments who have assisted in the preparation of this report, as well as our independent auditor who assisted in its preparation. Appreciation is also offered to the County Executive and the members of the County Legislature for their interest and support in the financial operation of the County.

Respectfully Submitted,

Stephen F. DeGroat, CPA

Acting Commissioner of Finance/Acting Budget Director

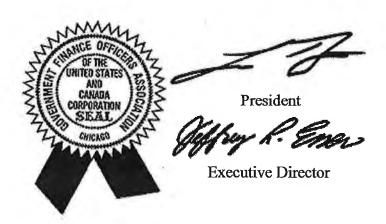
# Certificate of Achievement for Excellence in Financial Reporting

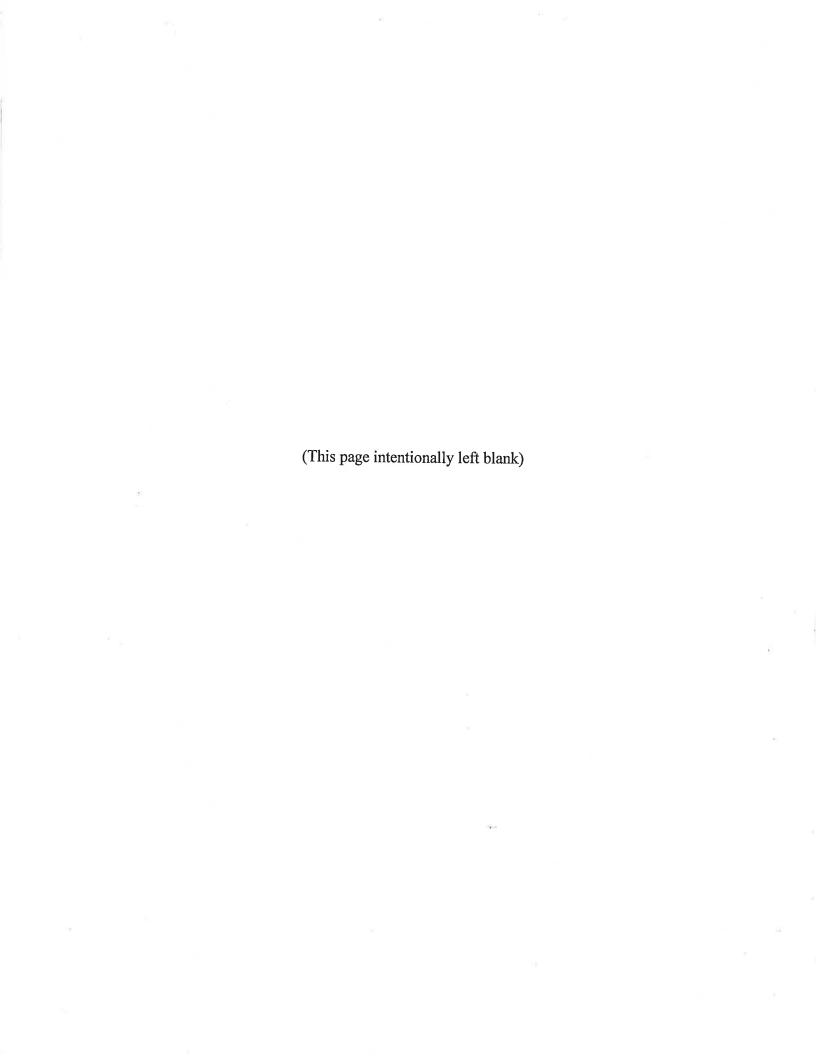
Presented to

# County of Rockland New York

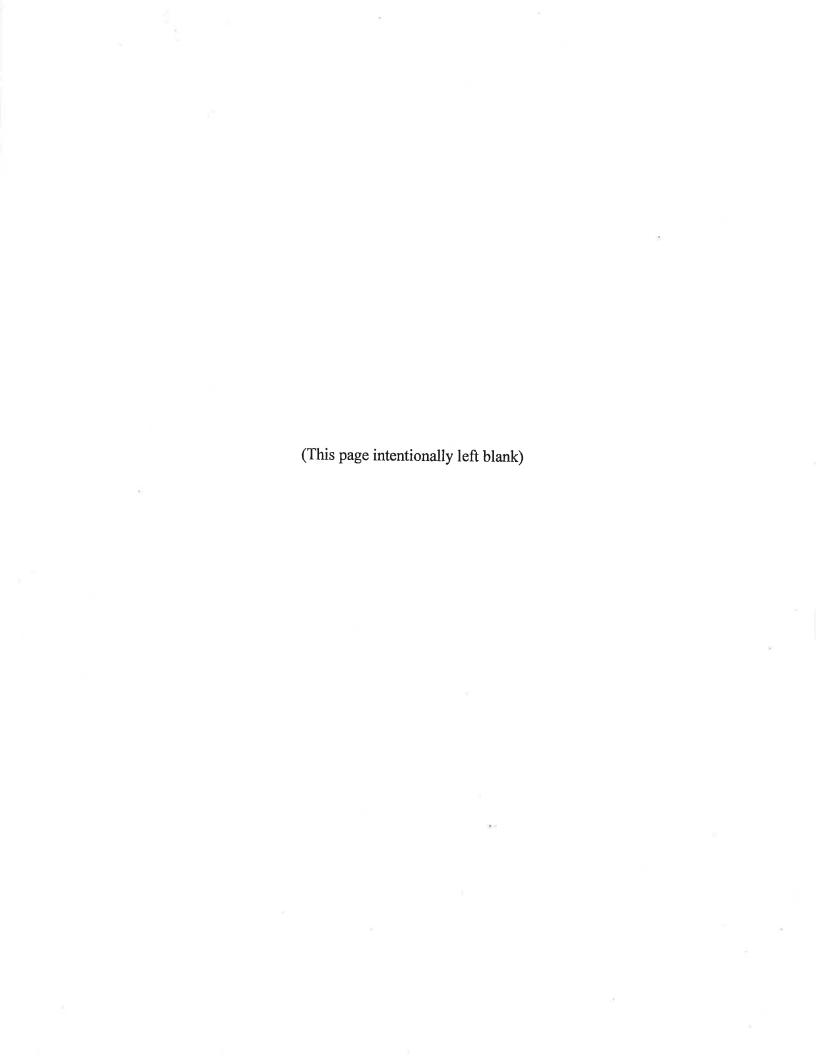
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.





# FINANCIAL SECTION



#### INDEPENDENT AUDITORS' REPORT

To the Honorable Legislature of the County of Rockland, New York:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York ("County") as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these basic financial statements based on our audit. We did not audit the financial statements of the Home and Infirmary Fund for the year ended December 31, 2010, which represents 77.9% and 95.6%, respectively of the assets and revenues of the enterprise funds. We also did not audit the financial statements of the Rockland County Industrial Development Agency (a component unit) for the year ended December 31, 2010, which represents .20% and .11%, respectively of the assets and revenues of the component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions on the basic financial statements insofar as it relates to amounts included for such fund and component units is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provides a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County as of December 31, 2010 and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's Discussion and Analysis and the Schedule of Funding Progress – Other Post Employment Benefits are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 14, 2011 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by United States Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit organizations, and is also not a required part of the financial statements. The accompanying financial information listed as combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the County. Such information has been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of the other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The information listed in the statistical section of the table of contents has not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements, and, accordingly, we express no opinion on it.

O'Connor Davies Munns & Dobbins, LLP

O'Common Davies Munns & Dobbins, LAP

Harrison, New York September 14, 2011

# County of Rockland, New York Management's Discussion and Analysis (MD&A) December 31, 2010

#### Introduction

The following discussion and analysis of Rockland County, New York's financial statements provides an overview of the financial activities of Rockland County, New York for the fiscal year ended December 31, 2010. Please read it in conjunction with the transmittal letter, located at the front of this report, the basic financial statements and the accompanying notes to those statements that follow this section.

#### Financial Highlights for Fiscal Year 2010

- Economically sensitive revenues, such as sales tax and mortgage tax, in the General fund, fell short of expectations by \$11.0 million in 2010.
- The combined net assets of the primary government were \$117 million for fiscal year 2010. Of that amount, \$266 million are attributed to the governmental net assets and \$(149) million are attributed to the business-type.

#### Overview of the Financial Statements

The County's financial statements are composed of this Management Discussion and Analysis (MD&A) and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components:

- 1. Government-wide Financial Statements.
- 2. Fund Financial Statements.
- 3. Notes to the Financial Statements.

This report also includes other supplementary information as listed in the table of contents, along with the statistical tables.

#### **Government-wide Financial Statements**

The government-wide financial statements are presented in a manner similar to private sector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Assets and Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Assets presents the County's total assets and liabilities with the difference reported as net assets. Over time, increases or decreases in the net assets may serve as a gauge as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing the change in the County's net assets during the current fiscal year. All revenues and expenses are reported in this statement regardless of the timing of cash flows. The focus of this statement is on the net cost of providing various activities to the citizens of the County. Both of the above financial statements have separate sections for the two different types of activities. These two types of activities are:

Governmental Activities - The activities reflected in this section are general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. These activities are mostly supported by real property taxes, non-property taxes including sales tax and mortgage tax, charges for services, and operating grants and contributions.

**Business-type Activities** - These activities consist of the Home and Infirmary, a chronic care hospital and skilled nursing facility, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

The government-wide financial statements include the County itself (the primary government) and the Rockland County Community College, the Rockland County Soil and Water Conservation District, the Rockland County Solid Waste Management Authority and the Rockland County Industrial Development Agency, for which the County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found immediately following this discussion and analysis.

#### **Fund Financial Statements**

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds - Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current inflows and outflows of available resources as well as the available balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period.

Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Because the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. From this comparison, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has eight individual governmental funds: General, County Road, Road Machinery, Community Development, Sewer District, Special Purpose, Debt Service and Capital Projects funds. Of these, the General and Capital Projects funds are reported as major funds, and are presented in separated columns on the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for the other six governmental funds are combined into a single, aggregated column of these statements. Individual fund data for these non-major funds can be found on the statements elsewhere in this report.

The County adopts an annual budget for its General Fund, certain Special Revenue Funds and the Debt Service Fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with the respective budgets. The governmental fund financial statements can be found in the basic financial statements section of this report.

**Proprietary Funds** - These funds are used to show activities that operate similar to private business enterprises. Because these funds charge fees for services provided, they are known as proprietary funds. Proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Enterprise Funds. In addition, the internal service funds are presented in the proprietary fund financial statements. The proprietary fund financial statements can be found in the basic financial statements section of this report.

**Fiduciary Funds** - These funds are used to account for resources held for the benefit of parties outside of the County. The fiduciary funds are not reflected in the government-wide financial statements because the assets of these funds are not available to support the activities of the County. The fiduciary fund financial statements can be found in the basic financial statements section of this report.

**Component Units** - As discussed above, component units are legally separate entities for which the County is financially accountable. The component units enumerated above are reported in the aggregate in the government-wide financial statements. The combining statements can be found in the basic financial statements section of this report.

#### **Notes to Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the basic financial statements section of this report.

#### Other Information

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$117,260,379 for fiscal year 2010.

The following table reflects the condensed Statement of Net Assets:

	Governmental Activities				_	Business-Ty	/ре А	ctivities	Total				
Current and Other	_	2010	_	2009	_	2010	_	2009	_	2010	_	2009	
Assets Capital Assets	\$	363,292,451 684,755,831	\$	317,814,307 656,340,431	\$	5,979,327 21,570,693	\$	19,148,009 20,829,257	\$	369,271,778 706,326,524	\$	336,962,316 677,169,688	
Total Assets	_	1,048,048,282	_	974,154,738		27,550,020	_	39,977,266		1,075,598,302		1,014,132,004	
Current Liabilities Long-Term Liabilities	_	300,548,731 481,729,944	_	247,999,033 402,970,138	_	8,845,539 167,205,079		8,385,544 151,543,105		309,394,270 648,935,023	_	256,384,577 554,513,243	
Total Liabilities	_	782,278,675		650,969,171	_	176,050,618		159,928,649	_	958,329,293		810,897,820	
Net Assets Invested in Capital Assets Net of Related Debt Restricted Unrestricted		401,818,749 110,920,044 (246,969,186)	_	413,765,675 104,294,397 (194,874,505)		10,070,880		10,662,786 (130,614,169)		411,889,629 110,920,044 (405,540,664)		424,428,461 104,294,397 (325,488,674)	
Total Net Assets	\$	265,769,607	\$	323,185,567	\$	(148,500,598)	\$	(119,951,383)	\$	117,269,009	\$	203,234,184	

The largest component of the County's net assets is invested in Capital Assets, net of related debt of \$411,889,629 (351%) which reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. Capital assets include: parkland, buildings, roads, bridges, sewer lines and treatment facilities, a hospital and the community college among other things. The County uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted net assets of \$110,920,044 or 95% represents resources that are subject to external restrictions on how they may be used. The restrictions are as follows:

Capital Projects	\$ 59,406,846
Law Enforcement	14,130,777
Stop-DWI Program	1,210,768
Handicapped parkign	56,965
Debt Service	14,566,426
Parklands	44,000
Unemployment Benefits	127,881
Sepcial Revenue Funds	21,376,381

The remaining portion of net assets is classified as unrestricted and is \$(405,540,664).

#### **Rockland County Changes in Net Assets:**

	Governmental Activities			_	Business-Ty	ctivities	Total					
	2010			2009		2010		2009		2010		2009
Program Revenues: Charges for Services	<u> </u>	37,191,673	<b>s</b>	41,847,208	\$	87,266,807	\$	89,041,990	\$	124,458,480	\$	130,889,198
Operating Grants and	•	01,101,010	•		*		•		•	,	-	
Contributions		156,809,424		169,350,560		4,206,749		5,262,424		161,016,173		174,612,984
Capital Grants and												
Contributions		15,465,469		14,177,004				2		15,465,469		14,177,004
General Revenues:												
Real Property Taxes		92,768,618		87,696,519						92,768,618		87,696,519
Other Tax items		4,941,267		8,326,783		(*)				4,941,267		8,326,783
Non-Property Taxes		172,690,625		166,390,826						172,690,625		166,390,826
Unrestricted Use of												
Money and Property		1,207,909		504,419						1,207,909		504,419
Sale of Property and												
Compensation for Loss		456,659		53,969						456,659		53,969
Other Revenues	_	3,170,362	_	10,290,708	_		_		_	3,170,362	_	10,290,708
Total Revenues	_	484,702,006		498,637,996	_	91,473,556	_	94,304,414	_	576,175,562	_	592,942,410
Program Expenses:												
General Government												
Support		65,578,858		65,817,442						65,578,858		65,817,442
Education		64,096,792		68,916,165		2				64,096,792		68,916,165
Public Safety		78,884,977		70,550,166						78,884,977		70,550,166
Health		46,040,723		43,227,034						46,040,723		43,227,034
Transportation		55,073,427		52,323,652						55,073,427		52,323,652
Economic Opportunity												
and Development		182,610,808		180,334,640						182,610,808		180,334,640
Culture and Recreation		973,087		896,680		-				973,087		896,680
Home and Community												
Services		35,091,249		34,575,699		-		-		35,091,249		34,575,699
Interest		13,768,045		14,110,025				-		13,768,045		14,110,025
Rockland Tobacco												
Asset Corporation						7,316,013		5,210,627		7,316,013		5,210,627
Home and Infirmary		-	_			112,706,758	_	108,938,933	_	112,706,758	_	108,938,933
Total Expenses		542,117,966	_	530,751,503		120,022,771	_	114,149,560	_	662,140,737	_	644,901,063
Excess (Deficiency)		(57,415,960)		(32,113,507)		(28,549,215)		(19,845,146)		(85,965,175)		(51,958,653)
Net Assets - Beginning		323,185,567	_	355,299,074	_	(119,951,383)	_	(100,106,237)	_	203,234,184	_	255,192,837
Net Assets - Ending	\$	265,76 <u>9,607</u>	\$	323,185,567	\$	(148,500,598)	\$	(119,951,383)	\$	117,269,009	\$	203,234,184

Governmental Activities - Governmental activities decreased the County's net assets by \$57.4 million. The Other Post Employment Benefits accrual of \$34.3 million accounts for the bulk of this decrease. The continued down turning of the economy has greatly affected the County's ability to collect on its major sources of budgeted revenue, sales tax and mortgage tax. This coupled with more demand on our services has resulted in such a large decrease of our net assets.

For the fiscal year ended December 31, 2010, revenues from governmental activities totaled \$485 million. Tax revenues \$(274) million, comprised of real property taxes, sales and mortgage tax items and non-property taxes, represent the largest revenue source (56%). Collection of the current tax levy remains strong at 92.3%, while averaging 97.4% over the last 5 years. Non-property taxes yielded \$172.7 million, an increase of \$6.3 million over fiscal year 2009.

**Business-Type Activities** - Business-type activities decreased the County's net assets by \$28.5 million for the year ended December 31, 2010. This is due mainly to the 2010 GASB 45 accrual of \$15.4 million. The reasons are discussed in the next section of this report.

#### **Financial Analysis of the Government's Funds**

As previously noted, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

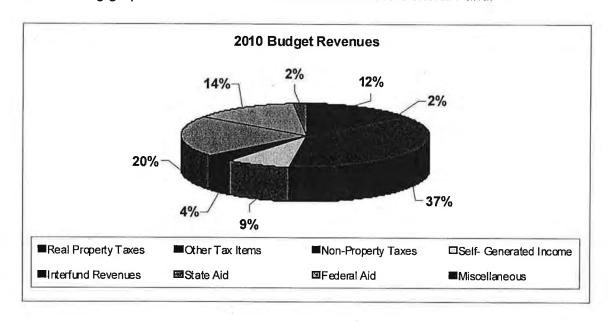
**Governmental Funds** - The focus of the County's governmental funds schedules is to provide information on inflows, outflows, and balances having available resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

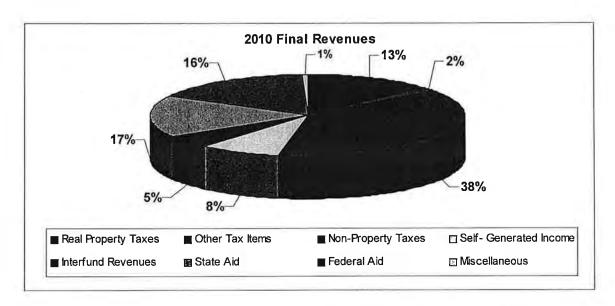
As of the end of the current fiscal year, the County's total governmental funds reported a combined ending fund balance of \$39.0 million, a decrease of \$12.5 million in comparison with the prior year. \$7.7 million from the Sewer and Debt Service funds has been designated for subsequent year's expenditures and represents the amount estimated for use in the 2011 budget. As of December 31, 2010, the General Fund had undesignated fund balance of \$(52.0) million. This deficit was created by multiple factors, mostly the current economic downturn.

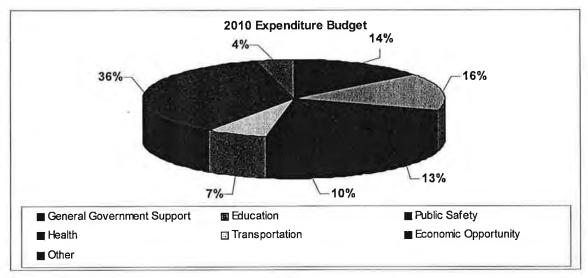
Like many other municipalities, Rockland County has continued to be effected by the economic slowdown. The largest portion of our budgeted revenues, 38%, is dependent on sales tax and mortgage tax. Our actual revenue for Non-Property tax items fell short of budget by 6.0%, which amounts to \$11,042,241. We continue to be challenged by the reduction of consumer spending and the sluggish housing market.

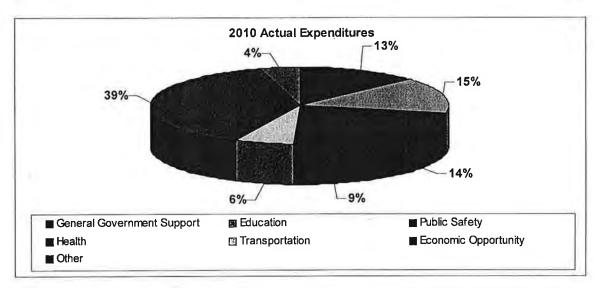
The General Fund is the primary operating fund of the County. At the end of the current fiscal year, the total fund balance was \$(3,954,792). Of this amount, \$(52,040,793) million was unreserved.

The following graphs indicate the sources and uses of the General Fund.









The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Fund's ending fund balance is \$3,503,152. This is a decrease of \$4,201,290 from the prior year. The County continued to keep down debt service interest expenses in 2010 by focusing on completion of existing projects and borrowing at a minimum for 2010.

Non-major Governmental Funds consist of the Special Revenue Funds and the Debt Service Funds. The Special Revenue Funds are made up of the following individual funds: County Road Fund, Road Machinery Fund, Community Development Fund, Sewer District and Special Purpose Fund. For the fiscal year ending December 31, 2010, the combined fund balance of these funds total \$24.9 million. This represents an increase of \$3.1 million from the prior year and the bulk of this increase can be attributed to the Sewer District.

**Proprietary Funds** - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total assets of the Hospital (Home and Infirmary) fund decreased by \$25.6 million leaving a balance of net assets of \$(76.6) million. This was a result primarily due to GASB 45 Other Post Employment Benefits (OPEB) going from \$40.8 in 2009 to \$56.1 in 2010.

Factors concerning the finances of the Enterprise Funds have already been addressed in the schedules and in the commentary of the County's business-type activities.

#### **Budgetary Highlights**

**General Funds** - Actual General Fund revenues were \$448.0 million, which was \$40.9 less from the final budget. The majority of this shortfall was from the area of non-property taxes and State aid. The three main revenue sources that comprised this number were as follows:

Sales Tax	\$ (9.2) million
Mortgage Tax	\$ (2.0) million
State Aid	\$(23.2) million

All three of these revenue sources were affected by, as previously discussed, the conditions of our economy and State aid was down because of General Fund expenditure were down in these areas.

Overall, actual General Fund expenditures were \$453.5 million, which was \$22.1 million less than the final budget. The major areas where spending was less than budget was General Government Support of \$7.0 million, Education of \$9.0 million, Health of \$2.1 million, Transportation of \$2.7 million. These savings were largely due to the County implementing a third early retirement incentive. The number of employees is down to 2,585, less than 1980 levels. The significance of this, as with all governments, is that personnel costs are the major part of our budget.

#### **Capital Asset and Debt Administration**

**Capital Assets** - The County's investment in capital assets for its governmental and business type activities as of December 31, 2010, amounts to \$685 million, net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction-in-progress.

# Rockland County Capital Assets (Net of Depreciation) (In Thousands)

	Governmental Activities				Business-Type Activities				Total				
	_	2010		2009		2010		2009		2010		2009	
Land	\$	67,156	\$	49,872	\$	439	\$	439	\$	67,595	\$	50,311	
Buildings and													
Improvements		134,487		131,167		12,025		12,894		146,512		144,061	
Equipment		33,709		35,849		7,549		5,207		41,258		41,056	
Infrastructure		204,984		213,550		-		-		204,984		213,550	
Construction-in-										*		-	
Progress	_	244,420		225,902	_	1,558	_	2,290	_	245,978	_	228,192	
Total	\$	684,756	\$	656,340	\$	21,571	\$	20,830	\$	706,327	\$	677,170	

Additional information on the County's capital assets can be found in Note 3 of this report.

**Long-Term Debt** - At the December 31, 2010, the County had \$437,432,757 in total long-term debt outstanding. This represents a substantial increase of \$47,285,066 over 2009. All of this debt is backed by the full faith and credit of the County.

#### Rockland County Outstanding Debt General Obligation Bonds (In Thousands)

	Governmen	tal Activities	Business-Ty	ype Activities	Total		
	2010	2009	2010	2009	2010	2009	
General Obligation Bonds - Gross	\$ 338,954	\$ 292,502	\$ 98,479	\$ 97,646	\$ 437,433	\$ 390,148	

The County's current long-term borrowing rate is Aa3 issued by Moody's as of March 2011.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. In accordance with Article VIII of the State Constitution the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County of the most recent five years. Certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as "excluding debt", may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit. At December 31, 2010, the County of Rockland has used \$235,983,087 or 7.85% of the debt contracting limitation leaving a debt-contracting margin of \$2.771,389,774 to be used.

Additional information on the County's long-term debt can be found in Note 3 of this report.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Stephen F. DeGroat, CPA, Acting Commissioner of Finance, Rockland County Finance Department, 18 New Hempstead Road, New City, New York 10956. The telephone number is (845) 638-5135.

# BASIC FINANCIAL STATEMENTS



	P	Primary Government		
	Governmental Activities	Business-Type Activities	Total	Component Units
ASSETS Cash and equivalents	\$ 151,322,547	\$ 5,791,269	\$ 157,113,816	\$ 25,002,815
nvestments deceivables:		1,183,827	1,183,827	3,245,862
Taxes, net of allowance for uncollectible taxes	53,302,721		53,302,721	0.004.405
Accounts, net of allowance for uncollectible amounts Accounts - Patient care, net of allowance for uncollectible amounts	31,903,148	16,605,420 11,349,229	48,508,568 11,349,229	6,864,425
Loans	7,143,382		7,143,382	4 450 000
State and Federal aid, net of allowance for uncollectible amounts Funds held in trust for residents	66,021,000	328,752	66,021,000 328,752	1,458,823
Due from other governments	5,426,853		5,426,853	
Internal balances eventories	36,429,580 58,613	(36,429,580) 678,661	737,274	
estricted assets	6,317,176	1.41	6,317,176	16,937,692
repaid expenses tangible asset	4,664,344	1,228,638	5,892,982	426,966 15,506,746
referred bond fees, net other assets	703,087		703,087	1,114,180 699,461
	363,292,451	736,216	364,028,667	71,256,970
testricted cash and equivalents		41,271	41,271	
testricted investments cost of issuance, net of accumulated amortization		4,175,796 1,026,044	4,175,796 1,026,044_	,
ost of issuance, not of accomulated amonazation	*		5,243,111	
apital assets:		5,243,111	5,243,111	
Land	67,156,806	438,504	67,595,310 172,497,944	6,200,325 42,350,477
Buildings Improvements	124,979,910 110,044,646	47,518,034 345,975	110,390,621	2,420,054
Equipment	98,096,397	19,117,696	117,214,093 530,120,810	26,261,820
Infrastructure Construction-in-progress	530,120,810 244,420,326	1,558,621	245,978,947	3,295,844
	1,174,818,895 (490,063,064)	68,978,830 (47,408,137)	1,243,797,725 (537,471,201)	80,528,520 (36,099,959
Less - Accumulated depreciation  Total Capital Assets, net of accumulated depreciation	684,755,831	21,570,693	706,326,524	44,428,56
Total Assets	1,048,048,282	27,550,020	1,075,598,302	115,685,53
ABILITIES				. ===
ccounts payable ccrued liabilities	54,694,556 12,025,007	3,249,355 937,754	57,943,911 12,962,761	4,737,43 10,495,74
eposits payable	+			5,000
Due to other governments	26,873,725 49,773,257	2,000,000	28,873,725 49,773,257	668,625
lue lo school districts Ineamed revenues	2,698,342	2,175,692	4,874,034	5,222,37
ccrued interest payable	4,525,344	153,986	4,679,330 50,000,000	
'ax anticipation note payable Revenue anticipation note payable	50,000,000 70,000,000		70,000,000	
Bond anticipation notes payable	29,958,500	220.750	29,958,500	
unds held in trust for residents Ion-current liabilities:	•	328,752	328,752	
Due within one year:	22 27 20	4 404 000	04.020.442	2,673,15
Bonds payable - Capital construction Bonds payable - Other	22,876,262 2,265,000	1,461,880 1,275,000	24,338,142 3,540,000	506,84
Capital lease	1,720,039	1,117,907	2,837,946	203,016
Compensated absences New York State loan payable - NYPA	393,446	1,117,907	393,446	
Pension obligations	245,500 1,364,973	•	245,500 1,364,973	
Claims payable Due in more than one year:				
Bonds payable - Capital construction	260,060,820 39,740,000	12,489,758 81,818,752	272,550,578 121,558,752	47,490,77 14,512,76
Bonds payable - Other Capital lease	-9	1.00		508,46
Compensated absences	15,480,351 3,392,815	10,061,167	25,541,518 3,392,815	
New York State loan payable - NYPA New York State loan payable - Retirement	3,656,631	-	3,656,631	
Pension obligations	568,037	-	568,037	
Claims payable Other post employment benefit obligations	11,198,222 118,767,848	56,061,919	11,198,222 174,829,767	20,666,47
Estimated third-party liabilities, net of current portion	-	2,918,696	2,918,696	
Total Liabilities	782,278,675	176,050,618	958,329,293	107,690,65
NET ASSETS  Invested in capital assets,				
net of related debt	401,818,749	10,070,880	411,889,629	11,605,029
estricted for: Capital projects	59,406,846		59,406,846	1,008,95
Law enforcement	14,130,777 1,210,768		14,130,777 1,210,768	
STOP-DWI Program Handicapped parking	56,965	- 1	56,965	
Debt service	14,566,426 44,000		14,566,426 44,000	
Parklands Student loans				10,18
Unemployment benefits	127,881		127,881	
Scholarships and student services Permanent endowments			1	1,954,87 837,35
Special revenue funds:			84 117 157	16-
Sewer	21,117,486 225,000		21,117,486 225,000	
Community development Special purpose	33,895		33,895	
Inrestricted	(246,969,186)	(158,571,478)	(405,540,664)	(7,421,52
	\$ 265,769,607	\$ (148,500,598)	\$ 117,269,009	\$ 7,994,87

			_		Pro	ogram Revenue	S	
Functions/Programs	E	xpenses		Charges for Services	c	Operating Grants and Contributions		Capital Grants and ontributions
Primary Government:								
Governmental activities:								
General government support	\$	65,578,858	\$	8,049,813	\$	2,914,828	\$	-
Education		64,096,792						
Public safety		78,884,977		2,306,656		6,759,499		
Health		46,040,723		4,279,322		58,233,101		
Transportation		55,073,427		7,548,277		20,828,449		12,469,627
Economic opportunity and						, ,		,
development	1	82,610,808		9,785,895		67,752,506		
Culture and recreation		973,087				63,857		-
Home and community						,		
services		35,091,249		5,221,710		257,184		
Interest		13,768,045		-				2,995,842
Total Governmental Activities	5	42,117,966	_	37,191,673	-	156,809,424		15,465,469
Business-type activities:								
Home and Infirmary Fund	1	12,706,758		87,266,807		4		_
Rockland Tobacco Asset Securitization Corporation	,	4,838,451		0.,200,001		3,377,533		2
Rockland Second Tobacco Asset Securitization		1,000,101				0,017,000		
Corporation		477,562		r#c		829,216		•
Total Business-type Activities	1	18,022,771		87,266,807		4,206,749		
7,				0.,1200,00.	_	1,200,140	-	
Total Primary Government	\$ 6	60,140,737	\$	124,458,480	\$	161,016,173	\$	15,465,469
Component Units:								
Rockland County Community College	\$	75,639,151	\$	20,320,319	\$	15,727,544	\$	912,001
Rockland County Soil and Water Conservation District	•	757,198	•	20,020,010	•	10,127,011	Ψ	012,001
Rockland County Solid Waste Management Authority		42,338,834		41,476,983		1,190,355		
Rockland County Industrial Development Agency		120,031		124,750		1,100,000		
	_	.20,001	_	12 111 00	_		-	
Total Component Units	\$ 1	18,855,214	\$	61,922,052	\$	16,917,899	\$	912,001

General Revenues:

Real property taxes

Other tax items:

Interest and penalties on real property taxes

Gain on sale of tax acquired property

Payments in lieu of taxes

Non-property taxes:

Sales and use tax

Mortgage tax

Unrestricted use of money and property

Sale of property and compensation for loss

Contributions from Rockland County

Grants and contributions not restricted to specific programs

Miscellaneous

Transfers

Change in Net Assets

Net Assets - Beginning of Year

Net Assets - End of Year

# Net (Expense) Revenue and Changes in Net Assets

#### **Primary Government**

Governmental Activities	Business-type Activities	Total	Component Units
\$ (54,614,217)	\$	\$ (54,614,217)	\$ -
(64,096,792)		(64,096,792)	
(69,818,822)		(69,818,822)	- 4
16,471,700		16,471,700	0.5
(14,227,074)	-	(14,227,074)	
(105,072,407)		(105,072,407)	
(909,230)	-	(909,230)	
(29,612,355)	1	(29,612,355)	
(10,772,203)		(10,772,203)	
(332,651,400)		(332,651,400)	
- 3	(25,439,951) (1,460,918)	(25,439,951) (1,460,918)	
	351,654	351,654	2
			- 2
	(26,549,215)	(26,549,215)	
(332,651,400)	(26,549,215)	(359,200,615)	
			(38,679,287)
		0.	(757,198)
	1		328,504 4,719
			(39,103,262)
92,768,618		92,768,618	
4,737,710	4	4,737,710	1.4
55,809		55,809	
147,748		147,748	4
169,152,688		169,152,688	-
3,537,937	-	3,537,937	
1,207,909	•	1,207,909	2,588,000
456,659		456,659	45.550.000
	1.0		15,550,320
4 470 202		4 470 262	16,521,054
1,170,362 2,000,000	(2,000,000)	1,170,362	1,834,954 
275,235,440	(2,000,000)	273,235,440	36,494,328
(57,415,960)	(28,549,215)	(85,965,175)	(2,608,934)
323,185,567	(119,951,383)	203,234,184	10,603,807

	General	Capital Projects	G	Other overnmental Funds
<u>ASSETS</u>				
Cash and Equivalents	\$ 41,944,528	\$ 59,446,846	\$	39,217,106
Taxes Receivable, net of allowance for uncollectible taxes	53,302,721			
Other Receivables: Accounts, net of allowance for uncollectible amounts Loans	30,675,752	380,318		404,116 7,143,382
State and Federal aid, net of allowance for uncollectible amounts Due from other governments Due from other funds	60,308,514 5,419,133 13,043,887	3,313,166		1,877,645
Advances to other funds	19,439,807		-	-
	128,887,093	3,693,484	-	10,593,749
Restricted Assets	· ·	6,317,176	-	-
Prepaid Expenditures	4,022,306		-	341,936
Total Assets	\$ 228,156,648	\$ 69,457,506	\$	50,152,791
LIABILITIES AND FUND BALANCES (DEFICITS)				
Liabilities: Accounts payable Accrued liabilities	\$ 39,527,828	\$ 11,782,044	\$	1,752,141
Due to other governments Due to school districts	9,818,864 2,702,799 49,773,257	24,170,926		708,832
Due to other funds	*	42,884		763,810
Deferred revenues - Taxes Deferred revenues - Other	7,801,473 2,487,219	1.5		7,485,867
Tax anticipation note payable	50,000,000			+
Revenue anticipation note payable Bond anticipation notes payable	70,000,000	29,958,500		
Total Liabilities	232,111,440	65,954,354		10,710,650
Fund Balances (Deficits):				
Reserved for encumbrances	1,469,583			2,623,078
Reserved for prepaid expenditures Reserved for law enforcement	4,022,306	-		341,936
Reserved for STOP - DWI Program	14,130,777 1,210,768			-
Reserved for handicapped parking	56,965			
Reserved for long-term receivable	7,755,795			
Reserved for social service programs				33,895
Reserved for debt service				8,806,426
Reserved for parklands	40.400.00=	44,000		-
Reserved for advances Unreserved reported in:	19,439,807	•		-
General Fund	(52,040,793)			
Capital Projects Fund	(02,070,130)	3,459,152		
Special Revenue Funds		-,,		21,876,806
Debt Service Fund			-	5,760,000
Total Fund Balances (Deficits)	(3,954,792)	3,503,152		39,442,141
Total Liabilities and Fund Balances (Deficits)	\$ 228,156,648	\$ 69,457,506	\$	50,152,791

G	Total lovernmental Funds
\$	140,608,480
_	53,302,721
	31,460,186 7,143,382 65,499,325 5,419,133 14,212,493 19,439,807
	143,174,326
	6,317,176
	4,364,242
\$	347,766,945
\$	53,062,013 10,527,696 26,873,725 49,773,257 806,694 7,801,473 9,973,086 50,000,000 70,000,000 29,958,500
_	308,776,444
	4,092,661 4,364,242 14,130,777 1,210,768 56,965 7,755,795 33,895 8,806,426 44,000 19,439,807
L	(52,040,793) 3,459,152 21,876,806 5,760,000
	38,990,501
\$	347,766,945

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT - WIDE STATEMENT OF NET ASSETS DECEMBER 31, 2010

* ± **		
Fund Balances - Governmental Funds	\$	38,990,501
Amounts Reported for Governmental Activities in the Statement of Net Assets are Different Because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		675,941,715
Internal service funds are used by management to charge the costs of insurance and general services to individual funds.  The assets and liabilities of the internal service funds are		ā
included in governmental activities in the statement of net assets.		(11,942,162)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	¥	
Real property taxes		10,851,325
Deferred revenues		4,436,015
		15,287,340
Government funds report the effect of issuance costs and similar		10,207,040
items when debt is first issued, whereas these amounts are		
deferred and amortized in the statement of activities.		
Deferred charges	,	703,087
Long-term liabilities that are not due and payable in the current period are not reported in the funds.		
Bonds payable		(317,211,070)
New York State Ioan payable		(3,786,261)
Compensated absences		(15,410,211)
Pension obligations		(4,470,168)
Other post employment benefit obligations		(107,807,820)
Accrued interest payable	-	(4,525,344)
	8	(453,210,874)
Net Assets of Governmental Activities	\$	265,769,607

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2010

	General	Capital Projects	Other Governmental Funds	Total Governmental Funds
Revenues:	£ 50.040.504	•	\$ 28,550,488	\$ 87,800,079
Real property taxes	\$ 59,249,591	\$		
Other tax items	4,941,267	*	150,650	5,091,917
Non-property taxes	173,232,759			173,232,759
Departmental income	31,096,125	*	1,104,874	32,200,999
Use of money and property	1,830,845	-	589,409	2,420,254
Licenses and permits	1,860,390	-	51,718	1,912,108
Fines and forfeitures	884,600	-	21,150	905,750
Sale of property and compensation for loss	456.659	-	60,887	517,546
Interfund revenues	23,171,655		536,573	23,708,228
State aid	75,681,152	2,595,228	3,123,666	81,400,046
Federal aid	74,445,874	9,478,175	5,435,848	89,359,897
Miscellaneous	1,170,364	396,224	913,188	2,479,776
		12,469,627	40,538,451	501,029,359
Total Revenues	448,021,281	12,469,627	40,536,451	301,029,339
Expenditures:				
Current:	C2 702 C4E			63,793,645
General government support	63,793,645		,	
Education	60,029,496			60,029,496
Public safety	68,157,961		•	68,157,961
Health	41,393,398			41,393,398
Transportation	27,411,754		15,939,224	43,350,978
Economic opportunity and development	171,991,637		4,628,682	176,620,319
Culture and recreation	510,699			510,699
Home and community services	7.944.728		15,612,315	23,557,043
Employee benefits	10,146,078		3,021,026	13,167,104
· •	10,140,010		0,021,020	(0,107,107
Debt service:			20,097,765	20,097,765
Principal	0 505 700			
Interest	2,565,723	•	9,606,292	12,172,015
Refunding bond issuance costs			409,034	409,034
Capital Outlay		56,470,847		56,470,847
Total Expenditures	453,945,119	56,470,847	69,314,338	579,730,304
Deficiency of Revenues Over				(50 500 0 45)
Expenditures	(5,923,838)	(44,001,220)	(28,775,887)	(78,700,945)
Other Financing Sources (Uses):	0.500.000	47 545 440		EC 045 142
Bonds issued	8,500,000	47,545,142	40.000.004	56,045,142
Refunding bonds issued			18,989,304	18,989,304
Payment to refunding bond escrow agent			(19,432,448)	(19,432,448)
Issuance premium	-	191	852,178	852,178
New York State loan proceeds	3,656,631	4,046,967		7,703,598
Transfers in	9,741,422	1,065,000	52,135,398	62,941,820
Transfers out	(32,203,255)	(12,857,179)	(15,881,386)	(60,941,820)
Total Other Financing				
Sources (Uses)	(10,305,202)	39,799,930	36,663,046	66,157,774
Net Change in Fund Balances	(16,229,040)	(4,201,290)	7,887,159	(12,543,171)
Fund Balances - Beginning of Year	12,274,248	7,704,442	31,554,982	51,533,672
Fund Balances (Deficits) - End of Year	\$ (3,954,792)	\$ 3,503,152	\$ 39,442,141	\$ 38,990,501

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2010

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:
Net Change in Fund Balances - Total Governmental Funds

Net Change in Fund Balances - Total Governmental Funds	\$	(12,543,171)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.		
Capital outlay expenditures		57,105,741
Depreciation expense	-	(27,036,569)
Dovonuos in the statement of activities that do not require account for a city		30,069,172
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Real property taxes		4,968,541
Deferred revenues		(234,164)
		4,734,377
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
Bonds issued		(56,045,142)
Refunding bonds issued		(18,989,556)
Issuance premium Payment to refunding bond escrow agent		(852,178) 19,432,448
Principal paid on bonds		19,837,058
Principal paid on state loan		260,707
Amortization of issuance costs, loss on refunding and premium		(1,164,612)
Refunding bond issuance costs		409,034
New York State Loan - Retirement		(3,656,631)
New York State Loan - NYPA	-	(4,046,968)
		(44,815,840)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in		
governmental funds.		
Pension obligations		167,167
Compensated absences		602,237
Other post employment benefit obligations		(31,138,980)
Accrued interest	-	(211,594)
The net revenue of certain activities of internal service funds are reported		(30,581,170)
within governmental activities.		(4,279,328)

The notes to the financial statements are an integral part of this statement.

Change in Net Assets of Governmental Activities

(57,415,960)

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Real property taxes	\$ 60,500,000	\$ 60,500,000	\$ 59,249,591	\$ (1,250,409)
Other tax items	9,975,000	9,975,000	4,941,267	(5,033,733)
Non-property taxes	184,275,000	184,275,000	173,232,759	(11,042,241)
Departmental income	29,058,325	29,250,423	31,096,125	1,845,702
Use of money and property	2,210,500	2,210,500	1,830,845	(379,655)
Licenses and permits	1,921,000	1,921,000	1,860,390	(60,610)
Fines and forfeitures	901,040	901,040	884,600	(16,440)
Sale of property and compensation for loss	34,500	41,358	456,659	415,301
Interfund revenues	24,782,885	24,782,885	23,171,655	(1,611,230)
State aid	95,126,345	98,892,140	75,681,152	(23,210,988)
Federal aid	57,360,225	67,880,023	74,445,874	6,565,851
Miscellaneous	3,100,000	8,330,294	1,170,364	(7,159,930)
Total Revenues	469,244,820	488,959,663	448,021,281	(40,938,382)
Expenditures:				
Current:				
General government support	63,512,010	70,699,741	63,793,645	6,906,096
Education	72,858,785	69,031,783	60,029,496	9,002,287
Public safety	65,046,578	67,789,019	68,157,961	(368,942)
Health	37,383,108	43,501,745	41,393,398	2,108,347
Transportation	28,422,632	30,135,132	27,411,754	2,723,378
Economic opportunity and opportunity	164,626,065	171,915,352	171,991,637	(76,285)
Culture and recreation	511,739	541,489	510,699	30,790
Home and community services	7,783,786	7,845,285	7,944,728	(99,443)
Employee benefits	11,193,685	11,193,685	10,146,078	1,047,607
Debt service - Interest	3,416,000	3,416,000	2,565,723	850,277
Total Expenditures	454,754,388	476,069,231	453,945,119	22,124,112
Excess (Deficiency) of Revenues Over Expenditures	14,490,432	12,890,432	(5,923,838)	(18,814,270)
O				
Other Financing Sources (Uses):	0.500.000	0 500 000	0.500.000	
Bonds issued	8,500,000	8,500,000	8,500,000	4 050 004
New York State Loan	2,300,000	2,300,000	3,656,631	1,356,631
Transfers in	6,905,630	6,905,630	9,741,422	2,835,792
Transfers out	(34,162,635)	(32,562,635)	(32,203,255)	359,380
Total Other Financing Uses	(16,457,005)	(14,857,005)	(10,305,202)	4,551,803
Net Change in Fund Balance	(1,966,573)	(1,966,573)	(16,229,040)	(14,262,467)
Fund Balance - Beginning of Year	1,966,573	1,966,573	12,274,248	10,307,675
Fund Deficit - End of Year	\$ -	\$ -	\$ (3,954,792)	\$ (3,954,792)

	Business - Type Activities - Enterprise Funds					
ASSETS		Home and rmary Fund		Rockland First Tobacco Asset Securitization Corporation	5	Rockland Second Tobacco Asset Securitization Corporation
Current Assets:						
Cash and equivalents	\$	2,510,222	\$	3,097,072	\$	183,975
Investments	•	2,010,222	•	1,183,827	Ψ	100,070
Receivables:						
Accounts Accounts - patient care, net of allowance for uncollectible amounts		12,189,774		3,537,926		877,720
State and Federal aid		11,349,229		7		
Funds held in trust for residents		328,752				1.0
Due from other governments						
Due from other funds Inventories		678,661				1.5
Prepaid expenses		1,208,941		19,697		:
Total Current Assets		28,265,579		7,838,522		1,061,695
Other Noncurrent Assets:						
Restricted cash and equivalents		2		40,407		864
Restricted investments				3,464,835		710,961
Cost of issuance, net of accumulated amortization	-	•	_	805,003	_	221,041
Total Other Noncurrent Assets				4,310,245	_	932,866
Capital Assets:						
Land Buildings		438,504		*		•
Improvements other than buildings		47,518,034 345,975				
Equipment		19,117,696				
Construction-in-progress Less - Accumulated depreciation		1,558,621				-
1	-	(47,408,137)	-		_	•
Total Capital Assets, net of accumulated depreciation	-	21,570,693	-	*	-	-
Total Noncurrent Assets	-	21,570,693	-	4,310,245	-	932,866
Total Assets		49,836,272	_	12,148,767	_	1,994,561
LIABILITIES Current Liabilities:						
Accounts payable		3,246,855				2,500
Accrued liabilities		0,240,000		904.050		33,704
Accrued interest payable		153,986		-		-
Due to other governments Due to other funds		(9)		2,000,000		
Advances from other funds		16,989,773 19,439,807				-
Funds held in trust for residents		328,752				-
Deferred revenue		2,175,692				Ç.
Current portion of long-term obligations:						
Bonds payable - Capital construction Bonds payable - Other		1,461,880		1,195,000		80.000
Compensated absences		1,117,907		1,195,000		80,000
Claims payable					_	
Total Current Liabilities	+	44,914,652		4,099,050		116,204
Noncurrent Liabilities:						
Bonds payable - Capital construction		12,489,758		(*)		-
Compensated absences Bonds payable - Other		10,061,167		75 000 070		
Claims payable		-		75,366,273		6,452,479
Other post employment benefit obligations		56,061,919				-
Estimated third-party liabilities	-	2,918,696				
Total Noncurrent Liabilities	-	81,531,540		75,366,273	_	6,452,479
Total Liabilities		126,446,192		79,465,323		6,568,683
NET ASSETS (DEFICITS)						100
Invested in Capital Assets, net of related debt Unrestricted Deficits		10,070,880 (86,680,800)		(67,316,556)		(4,574,122)
Total Deficits	s	(76,609,920)	\$	(67,316,556)	\$	(4,574,122)
The notes to the financial statements are an integral part of this statement	<u> </u>	(10,000,020)	<u>Ψ</u>	(01,010,000)	Ψ	(4,014,122)

Total Business-type Activities - Enterprise Funds	Total Governmental Activities - Internal Service Funds
\$ 5,791,269	e 10.714.067
\$ 5,791,269 1,183,827	\$ 10,714,067
16,605,420 11,349,229	442,962
328,752	521,675
*	7,720
***	3,619,739
678,661 1,228,638	58,613 300,102
37,165,796	15,664,878
41,271 4,175,796 1,026,044	:
5,243,111	
0,210,111	
438,504	
47,518,034 345,975	21,066,950
19,117,696	21,000,000
1,558,621	
(47,408,137)	(12,252,834)
21,570,693	8,814,116
26,813,804	8,814,116
63,979,600	24,476,994
3,249,355	1,632,543
937,754	1,497,311
153,986 2,000,000	1
16,989,773	35,765
19,439,807	
328,752	
2,175,692	211,123
1,461,880 1,275,000	1,012,092
1,117,907	181,448
	1,364,973
49,129,906	5,935,255
12,489,758	6,718,920
10,061,167	1,608,731
81,818,752	11,198,222
56,061,919 2,918,696	10,960,028
163,350,292	30,485,901
212,480,198	36,421,156
	Sime
الدائلة علقت عروا	
10,070,880 (158,571,478)	1,083,104 (13,025,266)

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2010

	Business - Type Activities - Enterprise Funds					
		Home and firmary Fund	_	Rockland First Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation	
Operating Revenues: Charges for services						
State aid	\$	86,633,835	\$	•	\$	•
Federal aid				•		
Tobacco settlement revenues		•		2 100 277		706 946
Miscellaneous		632,972		3,189,277		796,846
Misocharicous	-	032,912	-		-	
Total Operating Revenues		87,266,807	_	3,189,277	_	796,846
Operating Expenses:						
Administrative and general expenses		13,276,462		-		2
Salaries and wage expenses		47,403,206		-		
Employee benefits		41,068,354				-
Professional fees				33,750		34,805
Directors' fees		-		12,980		13,000
Insurance		÷		21,547		+
Judgments and claims						-
Supplies and other expenses		8,402,345				· +
Depreciation and amortization	_	2,358,486	_	40,870	_	6,706
Total Operating Expenses	_	112,508,853	_	109,147	_	54,511
Income (Loss) from Operations	_	(25,242,046)		3,080,130		742,335
Non-Operating Revenues (Expenses):						
Transfer out - Residual payment to County of Rockland		_		(2,000,000)		
Interest income		2		188,256		32,370
Interest on indebtedness		(197,905)	_	(4,729,304)	_	(423,051)
Total Non-Operating Expenses		(197,905)	_	(6,541,048)		(390,681)
Net Income (Loss)		(25,439,951)		(3,460,918)		351,654
Net Deficiency - Beginning of Year	_	(51,169,969)	_	(63,855,638)		(4,925,776)
Net Deficiency - End of Year	\$	(76,609,920)	\$	(67,316,556)	\$	(4,574,122)

E	Total Business-type Activities - Enterprise Funds	Total Governmental Activities - Internal Service Funds			
\$	86,633,835	\$	38,265,839		
			566,099		
	4 020 702		33,877		
	3,986,123		1111		
_	632,972	-			
_	91,252,930	_	38,865,815		
	13,276,462		589,736		
	47,403,206		12,069,836		
	41,068,354		15,080,007		
	68,555		-		
	25,980		~		
	21,547				
	0.400.045		2,443,374		
	8,402,345		11,071,912		
	2,406,062	_	1,653,771		
	112,672,511	_	42,908,636		
	(21,419,581)	_	(4,042,821)		
	(2,000,000)		-		
	220,626		46,523		
_	(5,350,260)	_	(283,030)		
	(7,129,634)	_	(236,507)		
	(28,549,215)		(4,279,328)		
	(119,951,383)	_	(7,662,834)		
\$	(148,500,598)	\$	(11,942,162)		

	_	Business-Type Activities - Enterprise Funds					
	<u>.</u>	Infirmary Fund	Rockland First Tobacco Asset Securitization Corporation	Rockland Second Second Tobacco Asset Securitization Corporation	Total Business -Type Activities - Enterprise Funds		
Cash Flows From Operating Activities:  Cash received from patients and third-party payers  Cash received from tobacco settlement revenues	\$	80,872,832	\$ 3,251,744	\$ 812,936	\$ 80,872,832		
Cash received from charges for services			0,201,144	612,930	4,064,680		
Advances to other funds Other receipts		400 500					
Cash payments to directors		163,560		(13,000)	163,560 (13,000)		
Cash payments to insurance carriers and claimants				(13,000)	(10,000)		
Cash payments to vendors Cash payments to employees		(74,447,128) (21,802,791)	(84,474)	(34,805)	(74,566,407) (21,802,791)		
Net Cash Provided by (Used in) Operating Activities	13 <u>m</u>	(15,213,527)	3,167,270	765,131	(11,281,126)		
Cash Flows From Non-Capital							
Financing Activities: Proceeds from County of Rockland, net		17,072,895		120	17,072,895		
Retirement of long-term debt		17,072,005	(1,085,000)	(365,000)	(1,450,000)		
Interest on indebtedness	_		(2,490,544)	(413,575)	(2,904,119)		
Net Cash Provided by (Used in) Non-Capital							
Financing Activities		17,072,895	(3,575,544)	(778,575)	12,718,776		
Cash Flows From Capital and Related			-				
Financing Activities:							
Remittances to County of Rockland, net		1,609,444			1,609,444		
Retirement of debt Interest on indebtedness		(2,016,993)			(2,016,993)		
Acquisition and construction of capital assets		(519,393) (2,784,808)			(519,393) (2,784,808)		
Not Cook Hood in Conital and Delated	_			-	- 1000		
Net Cash Used in Capital and Related Financing Activities	_	(3,711,750)			(3,711,750)		
Cash Flows From Investing Activities:							
Decrease in restricted cash and equivalents			2,810,756		2,810,756		
Interest Income Purchase of investments			204,399	34,097	238,496		
Sale of investments			(1,183,827) 1,234,224		(1,183,827) 1,234,224		
Purchase of restricted investments			(3,464,835)	(710,961)	(4,175,796)		
Sale of restricted investments	-	*1	3,525,312	710,961	4,236,273		
Net Cash Provided by Investing Activities	-	<u> </u>	3,126,029	34,097	3,160,126		
Net Increase (Decrease) in Cash and Equivalents		(1,852,382)	2,717,755	20,653	886,026		
Cash and Equivalents - Beginning of Year	-	4,362,604	379,317	163,322	4,905,243		
Cash and Equivalents - End of Year	\$	2,510,222	\$ 3,097,072	\$ 183,975	\$ 5,791,269		
Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities:							
Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash	\$	(25,242,046)	\$ 3,080,130	\$ 742,335	\$ (21,419,581)		
provided by (used in) operating activities:							
Depreciation and amortization Provision for bad debts		2,358,486 1,454,672	40,870	6,706	2,406,062		
Changes in assets and liabilities:		1,434,072	-	•	1,454,672		
Accounts receivable		(3,964,675)	62,467	16,090	(3,886,118)		
Accounts receivable - Patient care  Due tolfrom State of New York		371,681 (1,959,151)	ž.		371,681 (1,959,151)		
Due from other funds	6	(1,000,101)			(1,959,151)		
Inventories		(52,436)	(16,197)		(68,633)		
Prepaid expenses Accounts payable		(159,822) (71,550)	70.00		(159,822) (71,550)		
Accrued liabilities		(11,555)			(71,000)		
Due to other funds							
Advances from other funds Deferred revenues		(2,132,942)			(2,132,942)		
Claims payable							
Compensated absences Other post employment benefit obligations	-	(1,132,370) 15,316,626			(1,132,370) 15,316,626		
Net Cash Provided by (Used in) Operating Activities	\$	(15,213,527)	\$ 3,167,270	\$ 765,131	\$ (11,281,126)		
Noncash Investing Activities:							
Increase in bonds payable from amortization of							
original issue and underwriters' discount	\$		\$ 54,849	\$ 10,997	\$ 65,846		
Increase in bonds payable from accreted interest			2,206,036		2,206,036		
Increase in due to County of Rockland from transfers out and residual payments		-	2,000,000	•	2		

\$	36,958,120 551,006 (7,388,256)
\$	551,006
	551,006
	(7.388.256)
	(150,669) (28,252,741)
	1,717,460
	*
	(979,148)
	(283,030)
	(1,262,178)
	- 3
	46,523
	- 2
	46,523
	501,805
_	10,212,262
\$	10,714,067
\$	(4,042,821)
	1,653,771
	(364,345)
	(34,093) (699,096)
	2,701 (48,839)
	721,756
	299,825 35,765
	(14,877)
	1,274,460
	(277,342) 3,210,595
\$	1,717,460



# STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUND DECEMBER 31, 2010

	<u>ASSETS</u>		Agency
Cash: Demand deposits Time deposits		\$	8,675,661 1,882,094
Total Assets		\$	10,557,755
61	LIABILITIES		
Accounts Payable Employee Payroll deductions Deposits Due to Other Governments	,	\$ —	3,237,550 617,620 4,731,988 1,970,597
Total Liabilities		\$	10,557,755

ASSETS	Rockland County Community College	Rockland County Soil & Water Conservation District	Rockland County Solid Waste Management Authority
Cash and equivalents	. 40.040.07		40.000.000
Investments	\$ 10,048,87		
Receivables:	3,193,51	52,346	-
Accounts, net of allowance for			
uncollectible amounts	5 454 50		4.004.050
State and Federal aid	5,154,56		1,694,856
	967,93	4 30,000	
Restricted assets			16,937,692
Prepaid expenses			426,966
Intangible asset			15,506,746
Deferred bond fees, net			1,114,180
Other assets	699,46	1>	
	20,064,35	9 862,282	50,092,165
Capital assets:	-		
Land		• .	6,200,325
Buildings			42,350,477
Improvements			2,420,054
Equipment	9,359,40	3 13,969	16,888,448
Construction-in-progress	.,		3,295,844
	1	-	
	9,359,403	3 13,969	71,155,148
Less - Accumulated depreciation	(5,951,818	3) (13,217)	
Total Capital Assets, net of			
accumulated depreciation	3,407,585	5 752	41,020,224
Total Assets	23,471,944	863,034	91,112,389
LIABILITIES			
Accounts payable			4 707 404
Accrued liabilities	0.004.004	05.554	4,737,431
Deposits payable	9,291,298		1,072,129
	5,000		
Due to other governments Deferred revenues	5.040.074	- 668,625	
	5,216,371	6,000	-
Non-current liabilities:			
Due within one year:			
Bonds payable - Capital Construction			2,673,152
Bonds payable - Other	19		506,848
Capital lease	3		203,016
Due in more than one year:			
Bonds payable - Capital construction	9		47,490,775
Bonds payable - Other	19		14,512,760
Capital lease			508,461
Other post employment benefit obligations	17,758,972		2,907,503
Total Liabilities	32,271,641	710,179	74,612,075
NET ASSETS (DEFICITS)			
Invested in capital assets, net of related debt	3,407,585	752	8,196,692
Restricted for:			.,,
Capital projects	1,008,954		
Student loans	10,185	-	
Scholarships and student services	1,954,873	2	
Permanent endowments	837,352	-	
Unrestricted	(16,018,646	152,103	8,303,622
Total Net Assets (Deficits)	\$ (8,799,697	152,855	\$ 16,500,314

inty		Totals
164	•	25,002,815
-	•	3,245,862
,000		6,864,425
-		1,458,823
		16,937,692
		426,966
1.5		15,506,746 1,114,180
- 1		699,461
3,164		71,256,970
-		6,200,325
-		42,350,477
		2,420,054
14		26,261,820
-	_	3,295,844
-		80,528,520
	_	(36,099,959)
		44,428,561
3,164	_	115,685,531
- 4		4,737,431
5.763		10,495,744
		5,000
4		668,625
9		5,222,371
		2,673,152
		506,848
*		203,016
19		47,490,775
11.00		14,512,760
		508,461
- 3-	_	20,666,475
3,763	_	107,690,658
4		11,605,029
1.5		1,008,954
		10,185
		1,954,873
		837,352
1,401	_	(7,421,520)
1,401	\$	7,994,873
	3,164 3,164 3,763	3,164 \$ 3,164 \$ 3,164 \$ 3,763 \$ 3,763 \$

**STATEMENT OF ACTIVITIES COMPONENT UNITS** YEAR ENDED DECEMBER 31, 2010 (Rockland County Community College Year Ended August 31, 2010)

Program	Revenues
---------	----------

Functions/Programs	 Expenses	(	Charges for Services	Operating Grants and ontributions		Capital Grants and ontributions
Rockland County Community College - Education	\$ 75,639,151	\$	20,320,319	\$ 15,727,544	\$	912,001
Rockland County Soil and Water Conservation District - Home and Community Services	757,198					-
Rockland County Solid Waste Management Authority - Home and Community Services	42,338,834		41,476,983	1,190,355		-
Rockland County Industrial Development Agency- Economic Opportunity and Development	 120,031		124,750	 	0	
Total Component Units	\$ 118,855,214	\$	61,922,052	\$ 16,917,899	\$	912,001

#### General Revenues:

Unrestricted use of money and property Contributions from County of Rockland Grants and contributions not restricted to specific programs Other revenues

Total General Revenues

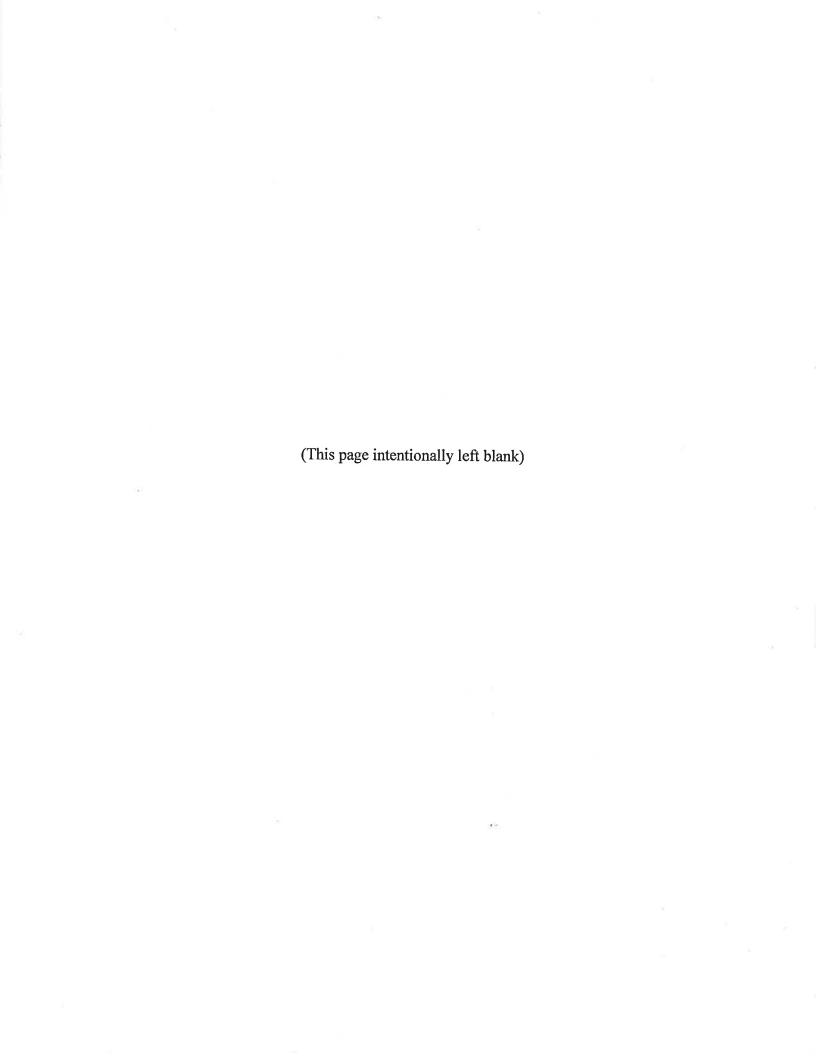
Change in Net Assets

Net Assets (Deficits) - Beginning of Year

Net Assets (Deficits) - End of Year

	Net (Expense) Revenue and Changes in Net Assets								
	Rockland County Community College	Rockland County Soil and Water Conservation District	Rockland County Solid Waste Management Authority	Rockland County Industrial Development Agency		Total			
\$	(38,679,287)	\$ -	\$ -	\$ -	\$	(38,679,287)			
		(757,198)				(757,198)			
	7	i i	328,504	*		328,504			
		6		4,719	_	4,719			
_	(38,679,287)	(757,198)	328,504	4,719	_	(39,103,262)			
	2,389,473 15,550,320	432	197,522	573		2,588,000 15,550,320			
	15,742,262 1,825,748	778,792 9,206	*			16,521,054 1,834,954			
	35,507,803	788,430	197,522	573		36,494,328			
	(3,171,484)	31,232	526,026	5,292		(2,608,934)			
	(5,628,213)	121,623	15,974,288	136,109		10,603,807			

(8,799,697) \$ 152,855 \$ 16,500,314 \$ 141,401 \$ 7,994,873



#### Note 1 - Summary of Significant Accounting Policies

The County of Rockland, New York ("County") was established in 1798 and operates in accordance with its Charter, County Law and the various other applicable laws of the State of New York. The County functions under a County Executive/Legislature form of government. The County Legislature is the legislative body responsible for overall operation of the County. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

#### A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the County, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of the above criteria, the following individual component units are included in the County's reporting entity because of their operational or financial relationship with the County.

The Rockland County Community College was established in 1959, with the County of Rockland as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a board of trustees consisting of ten voting members; five are appointed by the County Legislature, four by the Governor and one student elected by the student body. The College budget is subject to the approval of the County Legislature. The County generally provides one-half of the capital costs and one-third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31 is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since services are not provided entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

The Rockland County Soil and Water Conservation District was established pursuant to New York State Soil Conservation District Law and legislative resolution. The District provides for the conservation of soil and soil resources of the State and the County. The Board of Directors are appointed by the County Legislature. The Board of Directors serve at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the District. The District is also dependent on the financial support provided by the County. Since the District does not provide services entirely or almost entirely to the County, the financial statements of the District have been reflected as a discretely presented component unit.

The Rockland County Solid Waste Management Authority is a public benefit corporation created pursuant to the Rockland County Solid Waste Management Authority Act constituting Title 13-M of the New York State Public Authorities Law. The Authority provides solid waste management services to the residents of the County. The Authority is administered by seventeen members. Eight members are members of the County Legislature, five members are supervisors of towns within the County, two members are mayors of villages recommended by the Conference of Mayors and two members are appointed by the County Executive. Consequently, the County is considered able to impose its will on the Agency. Authority members have complete responsibility for management of the Authority and accountability for fiscal matters. The Authority has the power to issue debt and enter into loan agreements. The County is not liable for the Authority's debt. Since the Authority does not provide services entirely or almost entirely to the County, the financial statements of the Authority have been reflected as a discretely presented component unit.

The Rockland County Industrial Development Agency is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the Agency are appointed by the County Legislature. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds or notes. The governing board of the Agency serves at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the Agency. Since the Agency does not provide services entirely or almost entirely to the County of Rockland, the financial statements of the Agency have been reflected as a discretely presented component unit.

The following organizations are included in the County's reporting entity as blended component units.

The Rockland Tobacco Asset Securitization Corporation ("RTASC") and the Rockland Second Tobacco Asset Securitization Corporation ("RSTASC") are not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The Boards of Directors of each Corporation consist of five members; two designees of the Rockland County Executive, one designee of the chairman of the County Legislature, one designee of the chairman of the County's Budget and Finance Committee and a fifth shall be designated by a majority of the other four members. The Boards of Directors have complete responsibility for management of the Corporations and accountability for fiscal matters. The County is not liable for any deficits or the Corporations bonds or notes. GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities ("TSA"). This bulletin, which is effective for fiscal years ending after June 15, 2004, provide that when TSA's are entitled to future tobacco settlement resources and they appoint a majority of the TSA's governing board, the financial accountability criteria are met and

the TSA should be reported as a blended component unit of the settling government. Consequently, these organizations have been reflected as blended component units in the financial statements.

Complete financial statements of the individual component units can be obtained from their respective administrative offices as indicated below.

Rockland County Community College 145 College Road Suffern, New York 10901

Rockland County Soil and Water Conservation District 23 New Hempstead Road New City, New York 10956

Rockland County Solid Waste Management Authority 420 Torne Valley Road Hillburn, New York 10931

Rockland County Industrial Development Agency One Blue Hill Plaza Pearl River, New York 10965

Rockland Tobacco Asset Securitization Corporation 18 New Hempstead Road 3<sup>rd</sup> Floor New City, New York 10956

Rockland Second Tobacco Asset Securitization Corporation 18 New Hempstead Road 3<sup>rd</sup> Floor New City, New York 10956

#### B. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The Statement of Net Assets presents the financial position of the County and its component units at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Funds are charges to customers for services and Tobacco Settlement Revenues and the principal operating expenses are cost of services, administrative expenses, professional and directors fees, insurance, depreciation costs and benefit costs. The principal operating revenues of the Internal Service Funds are charges to customers for services, and operating expenses include the cost of services, administrative expenses, depreciation costs and benefit costs. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

#### C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, liabilities, fund balances/net assets, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Fiduciary and proprietary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

#### **Fund Categories**

a. <u>Governmental Funds</u> - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

Capital Projects Fund - The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds.

Special Revenue Funds - Special Revenue Funds are governmental funds established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain defined purposes.

County Road Fund - The County Road Fund was established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.

Road Machinery Fund - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.

Community Development Fund - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.

Sewer District Fund - The Sewer District Fund is used to account for the operations and maintenance of the County's sewer facilities.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

Debt Service Fund - The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

b. <u>Proprietary Funds</u> - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used

to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Summit Park Hospital (Nursing Care Center), are recorded as a major enterprise fund. The Nursing Care Center is a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds. The County applies all applicable Financial Accounting Standards Board ("FASB") pronouncements issued after November 30, 1989 in accounting and reporting for its enterprise operations.

c. <u>Fiduciary Funds</u> (Not Included in Government-wide Statements) - The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others. The County's Agency Fund is primarily utilized to account for employee payroll deductions, deposits for welfare trusts and various taxes (i.e., mortgage taxes), that are payable to other jurisdictions or individuals.

# D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports.

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary funds. The Agency Fund has no measurement focus and utilizes the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Net patient service revenue of the Enterprise Fund is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered. Revenues received under cost reimbursement agreements and prospective contractual agreements represent a substantial portion of the Home and Infirmary's revenue and are subject to audit and possible adjustment by the third-party reimbursement agencies. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the services are rendered and adjusted in future periods as required.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety-day availability period is used for revenue recognition for all other

governmental fund revenues. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and certain pension costs, are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Component Units**

Component units are presented on the basis of accounting that most accurately reflect their activities. The Soil and Water Conservation District is accounted for on the modified accrual basis and is converted to the accrual basis for the government-wide statements. The Community College, Industrial Development Agency and the Solid Waste Management Authority are accounted for on the accrual basis. The College, however, does not reflect property, plant and equipment as an asset of the fund and depreciation is not reflected. Property, plant and equipment of the College are owned by the County. The Industrial Development Agency and the Solid Waste Management Authority apply all applicable Financial Accounting Standards Board ("FASB") pronouncements issued after November 30, 1989 in accounting and reporting their operations.

#### E. Assets, Liabilities and Net Assets or Fund Balances

#### Deposits, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and certificates of deposit with original maturities of less than three months.

The County's investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions. The objective of these investments is to preserve capital and mitigate credit and interest rate risk.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral.

Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either undercollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2010.

The County was invested only in the above mentioned obligations and, accordingly, was not exposed to any interest rate risk or credit risk.

**Investments** - All investments are stated at fair value, which is based on quoted market prices.

Restricted Cash and Equivalents and Investments - The terms of the bond indenture of the Tobacco Asset Securitization Corporations provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

Taxes Receivable - Real property taxes are levied and attach as a lien against real property on January 1<sup>st</sup>. County taxes are billed with town taxes and initially collected by the towns on behalf of the County. Real property taxes may be paid between January 1st and January 31st without interest or penalty. Payments received after January 31st must include interest computed at 1% per month from February 1st. The towns retain the first amounts collected to satisfy their respective tax warrants. Amounts collected thereafter are remitted to the County. Tax rolls and a listing of the unpaid taxes are returned to the County in April. A 5% penalty is added to the unpaid tax, which is collected by the County.

The County enforces delinquent real property taxes under the provisions of Article 11 (Article 11 applies to taxes levied after December 31, 1995 and provides for the foreclosure of tax sale liens by proceedings in rem) of the Real Property Tax Law. Enforcement procedures set forth in Article 11 provide that the enforcing officer shall file a petition of foreclosure twenty-one months after the lien date (the County may extend the filing date for residential and farm property by one or two years). Such petition is required to be filed with the County Clerk within two business days after the execution of the petition. After the petition has been filed with the County Clerk, a notice of foreclosure must be published in at least two newspapers designated by the enforcing officer. The published notice shall include the date of the last day on which delinquent taxes may be redeemed. The redemption date must be at least three months after the date the notice is first published. If the delinquent taxes, including all related charges, are not paid on the date specified in the notice of foreclosure, the Court generally makes a final judgment awarding the property to the County. Such judgment will contain an order that a deed conveying title to the County shall be prepared, executed and duly recorded. No proceeding to set aside the deed may

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

## Note 1 - Summary of Significant Accounting Policies (Continued)

be maintained unless proceedings are commenced within two years from the date of recording the deed. Properties acquired by the County through tax enforcement procedures must be sold at a public auction.

The County is also responsible for collecting and enforcing delinquent school district taxes. Such taxes are collected by the towns in the County between September 1st and October 31st, after which the school tax rolls and unpaid taxes are remitted to the County. A 5% penalty is added to the amount of the unpaid school tax. The County collects unpaid school taxes during the month of November. Any taxes remaining unpaid after this time are relevied, with a 7% penalty, as County taxes for the following year. The County must satisfy the full amount of the unpaid school districts taxes no later than April 1st of the year following the levy of such taxes.

Pursuant to Article 14 of the Real Property Tax Law, the County has agreements with various villages within the County to collect and enforce delinquent village taxes. County tax bills include amounts relevied, with a 7% penalty, for unpaid village taxes where appropriate. The County must satisfy the full amount of the unpaid village taxes no later than April 1st of the year following the levy of such taxes.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded, when appropriate.

**Due From/To Other Funds -** During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2010, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as internal balances.

Advances From/To Other Funds - Advances from/to other funds represent loans to other funds which are not expected to be repaid within the subsequent annual operating cycle. The advances are offset by a fund balance reserve in the fund financial statements, which indicates that the funds are not "available" for appropriation and are not expendable available financial resources.

Inventories - Inventories are stated at the lower of average cost or market and consist of materials, supplies and drugs used at the Home and Infirmary and materials and supplies used by the General Services Fund. Purchases of inventoriable items at other locations are recorded as expenditures/expenses at the time of purchase and year-end balances at these locations are not material.

Restricted Assets - Restricted assets consist of bond proceeds held by a State agency. These funds are to be used for improvements to the Rockland County Solid Waste Management Authority, or for payment of related sewer district debt service.

Prepaid Expenses/Expenditures - Certain payments to vendors reflect costs applicable to future accounting periods, and are recorded as prepaid items using the consumption method in both the government wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by a reservation of fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

**Deferred Charges** - Deferred charges in the government-wide financial statements represent the unamortized portion of the costs of issuance of bonds. These costs are being amortized over the term of the respective bond issue.

Intangible Asset - Intangible asset represents goodwill. Goodwill is the excess of cost of an acquired entity over the amount assigned to assets acquired and liabilities assumed in a business combination. Goodwill is tested for impairment annually in the fourth quarter, and will be tested for impairment between annual tests if an event occurs or circumstances change that more likely than not would indicate the carrying amount may be impaired. Impairment testing for goodwill is done at a reporting unit level. An impairment loss generally would be recognized when the carrying amount of the unit's net assets exceeds the estimated fair value of the reporting unit. The estimated fair value of a reporting unit is determined using a discounted cash flow analysis.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives.

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

## Note 1 - Summary of Significant Accounting Policies (Continued)

<u>Class</u>		Life in Years
Buildings	p ;	40
Improvements		8-40
Equipment		3-30
Infrastructure		5-40

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

**Unearned/Deferred Revenues** - Unearned/deferred revenues arise when assets are recognized before revenue recognition criteria has been satisfied. In government-wide financial statements, unearned revenues consist of amounts received in advance and/or amounts from grants received before the eligibility requirements have been met.

Deferred revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported deferred revenues of \$7,801,473 for real property taxes and \$2,487,219 for State and Federal aid received in advance in the General Fund. The County has also reported deferred revenues of \$7,485,867 for Federal aid received in advance in the Community Development Fund, \$2,175,692 in the Enterprise Fund - Home Infirmary Fund for State and Federal aid received in advance, \$5,216,371 in the Component Unit - Rockland County Community College for tuition and other fees received in advance and \$6,000 in the Component Unit - Rockland County Soil and Water Conversation District for State and Federal Aid received in advance. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Long-term Liabilities - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

**Net Assets** - Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets on the Statement of Net Assets include, invested in capital assets, net of related debt, restricted for capital projects, law enforcement, Stop-DWI Program, handicapped parking, debt service, parklands, student loans, unemployment benefits, scholarships and student services, permanent endowments and special revenue funds. The balance is classified as unrestricted.

Fund Balances - Reserves and Designations - Portions of fund balance are segregated for future use and are therefore not available for future appropriation or expenditure. Amounts reserved for encumbrances, prepaid expenditures, law enforcement, STOP-DWI Program, handicapped parking, long-term receivable, social service programs, debt service, parklands and advances are required to be segregated in accordance with State law or generally accepted accounting principles. Designation of unreserved fund balances in governmental funds indicates the utilization of these resources in the ensuing year's budget or tentative plans for future use.

#### F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, County Road, Road Machinery, Community Development and Sewer District funds. Encumbrances outstanding at year-end are reported as reservations of fund balance since they do not constitute expenditures or liabilities.

#### G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

#### H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is September 14, 2011.

# Note 2 - Stewardship, Compliance and Accountability

## A. \* Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before August 1st, the administrative head of each department is required to submit to the County Executive the expenditure requirements for the next fiscal year.
- b) The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23rd.
- c) Subsequent to October 23rd, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto.
- d) Prior to November 20th, the Legislature shall hold a public hearing on the budget.
- e) After the public hearing, the Legislature may make changes to the budget. The budget shall be adopted no later than December 7th.
- f) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds.
- g) Budgets for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not adopted for the Proprietary and Special Purpose funds.
- h) The County Legislature has legal responsibility for all budget amendments and transfers between functions of expenditure. The County Executive has authority for the transfer of appropriations within functions of expenditure.
- i) Appropriations in General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-appropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted, or as amended by the County Legislature.

## B. Property Tax Limitation

The County is permitted by the State Constitution to levy for purposes other than debt service up to 1½% of the five year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2010 was \$638,447,964, which exceeded the actual levy by \$577,947,964.

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 2 - Stewardship, Compliance and Accountability (Continued)

## C. Fund Deficits

The General Fund has an undesignated deficit of \$52,040,793.

The Home and Infirmary Fund, Rockland Tobacco Asset Securitization Corporation, Rockland Tobacco Second Asset Securitization Corporation, Workers' Compensation Fund and the General Services Fund also reflect undesignated or unrestricted deficits of \$86,680,800, \$67,316,556, \$4,574,122, \$2,102,404 and \$11,050,743, respectively at December 31, 2010. These deficits will be addressed in the subsequent year.

# Note 3 - Detailed Notes on All Funds

#### A. Investments

Investments of the primary government are stated at fair value and consist of the following:

	Commercial Paper
Business-type Activities -	
Rockland Tobacco Asset	
Securitization Corporation,	
at cost, which approximates	
fair value, due in February 2011,	
interest at 6.25%	\$ 1,183,827

Investments of the Rockland County Community College and the Rockland County Soil and Water Conservation District (component units) consists principally of certificates of deposit with original maturities of greater than three months, and are stated at cost, which approximates fair value.

#### Restricted Investments

Restricted investments at December 31, 2010 consisted of the following:

Rockland Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates fair value, due in February 2011, interest at 6.25%

\$ 3,464,835

Rockland Second Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates fair value, due in February 2011, interest at .71%

710,961

\$ 4,175,796

Investments of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation are not subject to risk categorization.

#### B. Taxes Receivable

Taxes receivable at December 31, 2010 consisted of the following:

Tax liens	\$	23,782,916
Tax installments		6,121,702
Returned school districts taxes		23,072,804
Returned village taxes	_	2,672,649
		55,650,071
Allowance for uncollectible taxes	_	(2,347,350)
Taxes Receivable	\$	53,302,721

School district and village taxes are offset by liabilities to the school districts and villages which will be paid no later than April 2011. Taxes receivable, at the fund level, are also partially offset by deferred tax revenues of \$7,801,743, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year.

# C. Due From/To Other Funds, Advances From/To Other Funds

The balances reflected as due from/to other funds at December 31, 2010 were as follows:

Fund	_	Due From		Due To	Advances From/To			
General	\$	13,043,887	\$	-	\$	19,439,807		
Capital Projects		-		42,884		-		
Non-Major Governmental		1,168,606		763,810		-		
Home and Infirmary		-		16,989,773		(19,439,807)		
Internal Service	_	3,619,739	_	35,765	_			
	\$	17,832,232	\$	17,832,232	\$			

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occurred, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

# D. Capital Assets

Changes in the County's capital assets are as follows:

-)-	Balance January 1, 2010	January 1,			Deductions	Balance December 31, 2010		
\$		\$		\$	-	\$	67,156,806	
_	225,901,692		56,470,847	_	37,952,213		244,420,326	
\$	275,773,930	\$	73,755,415	\$	37,952,213	\$	311,577,132	
\$	118.112.000	\$	6.867.910	\$	_	\$	124,979,910	
		Ċ		•	12	*	110,044,646	
	98,658,559				5.357.501		98,096,397	
_	527,117,199	_	3,003,611			_	530,120,810	
	847,296,725	_	21,302,539		5,357,501		863,241,763	
	45,699,610		3,483,047				49,182,657	
	44,654,636				-		51,354,974	
	62,809,743		6,935,704		5,357,501		64,387,946	
_	313,566,235	_	11,571,252				325,137,487	
_	466,730,224		28,690,341		5,357,501		490,063,064	
\$	380,566,501	\$	(7,387,802)	\$		\$	373,178,699	
\$	656,340,431	\$	66,367,613	\$	37,952,213	\$	684,755,831	
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	\$ 49,872,238 225,901,692 \$ 275,773,930 \$ 118,112,000 103,408,967 98,658,559 527,117,199 847,296,725 45,699,610 44,654,636 62,809,743 313,566,235 466,730,224 \$ 380,566,501	\$ 49,872,238 \$ 225,901,692 \$ 275,773,930 \$ \$ 118,112,000 \$ 103,408,967 \$ 98,658,559 \$ 527,117,199 \$ 847,296,725 \$ 45,699,610 \$ 44,654,636 \$ 62,809,743 \$ 313,566,235 \$ 466,730,224 \$ 380,566,501 \$	\$ 49,872,238 \$ 17,284,568 225,901,692 \$ 56,470,847 \$ 275,773,930 \$ 73,755,415 \$ 118,112,000 \$ 6,867,910 103,408,967 98,658,559 4,795,339 527,117,199 3,003,611 \$ 847,296,725 21,302,539 \$ 45,699,610 3,483,047 44,654,636 6,700,338 62,809,743 313,566,235 11,571,252 466,730,224 28,690,341 \$ 380,566,501 \$ (7,387,802)	\$ 49,872,238 \$ 17,284,568 \$ 225,901,692 \$ 56,470,847 \$ \$ 275,773,930 \$ 73,755,415 \$ \$ \$ 118,112,000 \$ 6,867,910 \$ 6,635,679 \$ 98,658,559 \$ 4,795,339 \$ 527,117,199 \$ 3,003,611 \$ \$ 45,699,610 \$ 44,654,636 \$ 6,700,338 \$ 62,809,743 \$ 6,935,704 \$ 313,566,235 \$ 11,571,252 \$ 466,730,224 \$ 28,690,341 \$ \$ 380,566,501 \$ (7,387,802) \$	\$ 49,872,238 \$ 17,284,568 \$ 225,901,692 \$ 56,470,847 \$ 37,952,213  \$ 275,773,930 \$ 73,755,415 \$ 37,952,213  \$ 118,112,000 \$ 6,867,910 \$ - 103,408,967 6,635,679 98,658,559 4,795,339 5,357,501 \$ 527,117,199 3,003,611 - 103,408,967 6,635,679 98,658,559 4,795,339 5,357,501 \$ 527,117,199 3,003,611 - 103,408,967 6,635,679 98,658,559 4,795,339 5,357,501 \$ 6,935,704 5,357,501 \$ 11,571,252 \$ 1,302,539 \$ 1,3566,235 11,571,252 \$ 1,302,539 \$ 1,357,501 \$ 11,571,252 \$ 1,302,539 \$ 1,357,501 \$ 11,571,252 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,575,501 \$ 1,	\$ 49,872,238 \$ 17,284,568 \$ - \$ 225,901,692 \$ 56,470,847 \$ 37,952,213 \$ \$ 275,773,930 \$ 73,755,415 \$ 37,952,213 \$ \$ \$ 118,112,000 \$ 6,867,910 \$ - \$ 103,408,967 \$ 6,635,679 \$ 98,658,559 \$ 4,795,339 \$ 5,357,501 \$ 527,117,199 \$ 3,003,611 \$ - \$ 847,296,725 \$ 21,302,539 \$ 5,357,501 \$ 45,699,610 \$ 3,483,047 \$ 44,654,636 \$ 6,700,338 \$ 62,809,743 \$ 6,935,704 \$ 5,357,501 \$ 313,566,235 \$ 11,571,252 \$ - \$ 466,730,224 \$ 28,690,341 \$ 5,357,501 \$ \$ 380,566,501 \$ (7,387,802) \$ - \$	

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

Class		Balance January 1, 2010		Additions	_[	Deductions	Balance December 31, 2010		
Business-type Activities:									
Capital Assets, not being depreciated:  Land  Construction-in-progress	\$	438,504 2,290,129	\$	3,098,334	\$	- 3,829,842	\$	438,504 1,558,621	
, , ,	-	2,290,129	-	3,090,334	-	3,023,042	-	1,550,021	
Total Capital Assets, not being depreciated	\$	2,728,633	\$	3,098,334	\$	3,829,842	\$	1,997,125	
Capital Assets, being depreciated: Buildings Improvements Equipment	\$	47,031,684 345,975 16,598,170	\$	489,492 - 3,341,938	\$	3,142 - 822,412	\$	47,518,034 345,975 19,117,696	
Total Capital Assets, being depreciated	_	63,975,829		3,831,430		825,554		66,981,705	
Less Accumulated Depreciation for: Buildings Improvements Equipment	_	34,138,160 345,975 11,391,070		1,358,136 - 1,000,350		3,142 - 822,412		35,493,154 345,975 11,569,008	
Total Accumulated Depreciation		45,875,205		2,358,486		825,554		47,408,137	
Total Capital Assets, being depreciated, net	\$	18,100,624	\$	1,472,944	\$	•	\$	19,573,568	
Business-type Activities Capital Assets, net	\$	20,829,257	\$	4,571,278	\$	3,829,842	\$	21,570,693	

Depreciation expense was charged to the County's functions and programs as follows:

Governmental Activities:	
General Government Support	\$ 3,633,377
Education	4,591,248
Public Safety	2,579,378
Health	429,007
Transportation	8,578,889
Economic Opportunity and Development	144,400
Culture and Recreation	462,388
Home and Community Services	6,617,883
Capital assets held by the government's	
internal service fund are charged to the various functions	
based on their usage of the assets	1,653,771
Total Depreciation Expense - Governmental Activities	<u>\$ 28,690,341</u>
Business-type Activities - Home and Infirmary	<u>\$ 2,358,486</u>

# **Capital Assets - Component Units**

Changes in the Community College's (component unit) capital assets are as follows:

Class	Balance September 1,2009Additions	Balance August 31, 2010
Capital Assets, being depreciated - Equipment	\$ 8,886,478 \$ 472,925	\$ 9,359,403
Less Accumulated Depreciation	(5,334,132)(617,686)	(5,951,818)
Community College Capital Assets, net	<u>\$ 3,552,346</u> <u>\$ (144,761)</u>	\$ 3,407,585

Changes in the Soil and Water Conservation District's (component unit) capital assets areas follows:

Class	Balance anuary 1, 2010	Ac	dditions		Balance cember 31, 2010
Capital Assets, being depreciated - Equipment	\$ 13,969	\$		<b>\$</b> .	13,969
Less Accumulated Depreciation	(13,002)		(215)	_	(13,217)
Soil and Water Conservation District Capital Assets, net	\$ 967	\$	(215)	\$	752

Changes in the Solid Waste Management Authority (component unit) capital assets are as follows:

Class		Balance January 1, 2010 Additions			Deductions	Balance December 31, 2010		
Capital Assets, not being depreciated:								
Land	\$	6,200,325	\$		\$		\$	6,200,325
Construction-in-progress	_	1,373,420		2,623,924	_	(701,500)	_	3,295,844
Total Capital Assets, not being								
depreciated	\$	7,573,745	\$	2,623,924	\$	(701,500)	\$	9,496,169

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

Class		Balance January 1, 2010 Additions			eduction	D —	Balance December 31, 2010		
Capital Assets, being depreciated:									
Buildings	\$	41,778,824	\$	571,653	\$		-	\$	42,350,477
Improvements		2,420,054		-			•		2,420,054
Equipment	-	15,745,389	_	1,143,059			<u>-</u>	_	16,888,448
Total Capital Assets,									
being depreciated	-	59,944,267	_	1,714,712	_		-	_	61,658,979
Less Accumulated Depreciation for:									
Buildings		18,754,946		2,008,469			-		20,763,415
Improvements		290,406		96,802			-		387,208
Equipment	-	7,843,926	-	1,140,375			1-1	_	8,984,301
Total Accumulated Depreciation	_	26,889,278	_	3,245,646			_	_	30,134,924
Total Capital Assets, being									
depreciated, net	\$	33,054,989	\$	(1,530,934)	, \$		_	\$	31,524,055
Solid Waste Management Authority				4					
Capital Assets, net	\$	40,628,734	\$	1,092,990	\$	(701,5	500)	\$	41,020,224

# E. Accrued Liabilities

Accrued liabilities at December 31, 2010 were as follows:

	Governmental Activities	Business- Type Activities	Total		
Payroll and employee benefits	\$ 7,614,773	\$ -	\$ 8,276,835		
Other	4,410,234	937,754	5,347,988		
Total Accrued Liabilities	\$ 12,025,007	\$ 937,754	\$ 13,624,823		

# F. Short-Term Non-Capital Borrowings

The schedule below details the changes in short-term non-capital borrowings. These borrowings consisted of notes issued in anticipation of the collection of certain tax and other revenues.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest		Balance January 1, 2010	New Issues	F	Redemptions		Balance December 31, 2010
Tax Anticipation Notes:										
County Operations	2009	3/9/2010	2.00 %	\$	45,000,000	\$ 	\$	45.000.000	\$	_
County Operations	2010	3/9/2011	1.80			50,000,000	•	*	•	50,000,000
Revenue Anticipation Notes	•									
County Operations	2009	3/9/2010	2.50		40.000.000	2		40.000.000		_
County Operations	2010	3/9/2011	1.60			45,000,000		,,		45,000,000
County Operations	2010	8/30/2011	1.75			25,000,000		•		25,000,000
Bond Anticipation Notes	2009	8/30/2010	1.25	_	8,500,000	 <u> </u>		8,500,000	_	
				\$	93,500,000	\$ 120,000,000	\$	93,500,000	\$	120,000,000

The \$45,000,000 tax anticipation notes that were issued on March 20, 2009, matured on March 9, 2010. Interest expense of \$872,500 was recorded in the General Fund financial statements. The \$40,000,000 revenue anticipation notes that were issued on March 20, 2009, matured on March 9, 2010. Interest expense of \$969,444 was recorded in the General Fund financial statements. The \$8,500,000 bond anticipation note that was issued on December 22, 2009, matured on August 13, 2010. Interest expense of \$68,177 was recorded in the General Fund financial statements.

Tax anticipation notes, in the amount of \$50,000,000 were issued on March 10, 2010. They mature on March 9, 2011 and have an interest rate of 1.8%. Interest expense of \$739,998 was recorded in the government wide financial statements for governmental activities. Revenue anticipation notes, in the amount of \$45,000,000 were issued on March 10, 2010. They mature on March 9, 2011 and have an interest rate of 1.60%. Interest expense of \$596,110 was recorded in the government wide financial statements for governmental activities. Additional revenue anticipation notes, of \$25,000,000 were issued on August 30, 2010. They mature on August 30, 2011 and have an interest rate of 1.75%. Interest expense of \$149,479 was recorded in the governmental wide financial statements for governmental activities.

## G. Short-Term Capital Borrowings

#### **Governmental Activities:**

The schedule below details the changes in short-term capital borrowings.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest		Balance January 1, 2010	_	New Issue	_F	Redemptions	D	Balance ecember 31, 2010
Sewer Improvements	2009	4/23/10	2.50 %	\$	2,360,000	\$		\$	2,360,000	\$	
Sewer Improvements	2009	6/30/10	1.00		6,000,000				6,000,000		-
Sewer Improvements	2009	9/2/10	3.00		28,926,000				28,926,000		
Sewer Improvements	2010	6/24/10	1.50		-		2,345,000		2,345,000		-
Sewer Improvements	2010	4/22/11	1.50				13,433,000				13,433,000
Sewer Improvements	2010	4/22/11	1.50				6,709,500		1,4		6,709,500
Sewer Improvements	2010	9/01/11	1.30	-	•	_	9,816,000	_	-	_	9,816,000
				\$	37,286,000	\$	32,303,500	\$	39,631,000	\$	29,958,500

## **Business-type Activities:**

	Year of				Balance						Balance
Purpose	Original Issue	MaturityDate	Rate of Interest	J 	lanuary 1, 2010	_	New Issue	Re	edemptions	D	ecember 31, 2010
Public Improvements	2009	9/2/10	2.50 %	\$	485,000	\$		\$	485,000	\$	

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expenditures of \$723,779 and \$180,517 were recorded in the fund financial statements in the General Fund and Sewer Fund, respectively. Interest expense of \$256,624 was recorded in the government-wide financial statements for governmental activities.

# H. Pension Plans

The County of Rockland and certain component units participate in the New York State and Local Employees' Retirement System (ERS) (System). The System is a cost-sharing multiple-employer defined benefit pension plan. The System provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the New York State and Local Employees Retirement System, 110 State Street, Albany, New York 12224.

Funding Policy - The System is non-contributory except for employees in tiers 3 and 4 that have less than ten years of service, who contribute 3% of their salary and employees in tier 5 who also contribute 3% of their salary without regard to their years of service. Contributions are certified by the State Comptroller and expressed as a percentage of members' salary. Contribution rates are actuarially determined and based upon membership tier and plan. Contributions consist of a life insurance portion and regular pension contributions. Contribution rates for the plan year ended March 31, 2011 are as follows:

_	Tier/Plan	_Rate
1	751	15.3%
1	89D,M	20
1	89PAF	18.3
2	553B	21.2
2	75 <b>l</b>	14
2	89D,M	27.5
2	89PAF	18.1
2	89VR	18.1
3	A14	11.3
3	553B	19.7
4	A15	11.3
4	553B	19.7
4	603OR	17.7
4	604PR	17.7
4	604S4	13.8
4	603R3	13.8
4	89PAF	13.8
4	89VR3	13.8
4	89VR4	13.8
5	A15	9.1

Contributions made to the System for the current and two preceding years were as follows:

		Component Units					
				Sc	olid Waste		
	Primary			Ma	anagement		
	 Sovernment		College	Authority			
2010	\$ 20,031,165	\$	678,526	\$	243,742		
2009	12,879,308		743,189		97,107		
2008	12,955,645		750,316		109,076		

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

The current ERS contribution for the primary government was charged to the funds identified below.

		Amount
Governmental Funds:		
General	\$	12,336,294
County Road		686,131
Road Machinery		65,229
Sewer		652,864
. 4.4		
		13,740,518
Proprietary Funds:		
General Services		1,234,334
Workers' Compensation Benefits		9,344
Hospital		5,046,969
	_	6,290,647
	\$	20,031,165

# **Community College**

The College participates in ERS, the New York State Teachers' Retirement System (TRS) and the Teachers' Insurance and Annuity Association - College Retirement Equities Fund (TIAA-CREF). The ERS plan is the same System which covers County employees. The elements of this System are described above. TRS is a cost-sharing multiple-employer defined benefit pension plan. TRS provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by Education Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395.

Funding Policy - TRS is non-contributory except for employees who joined the System after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Pursuant to Article 11 of Education Law, contributions are established annually for TRS by the New York State Teachers' Retirement Board. Contribution rates are actuarially determined and based upon membership tier and plan. Contribution rates for the plan year ended June 30, 2010 are as follows:

<u>Tiers</u>	<u>Rate</u>
1-4	6.19%

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

Contributions made to the System for the current and two preceding years were as follows:

2010	\$ 287,638
2009	359,227
2008	361,060

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

TIAA/CREF is an optional retirement program, designated by the trustees of the State University of New York, which has been made available by the College to eligible employees. This System is a privately operated defined contribution retirement plan. The College assumes no liability for the financial status of TIAA/CREF members' accounts other than payment of contributions. Participation eligibility as well as contributory and non-contributory requirements are established by the New York State Retirement and Social Security Law. Benefits are determined by the amount of individual accumulations and the retirement income option selected.

All benefits are fully vested after thirteen months of participation in TIAA/CREF. New York State Education Law establishes the contribution rate for each employee electing this optional retirement program. TIAA/CREF is non-contributory, except for employees who joined after July 1, 1976 and have less than ten years of service, who contribute 3% of their salary. TIAA/CREF allows members to make extra payments at any time. These extra payments are not matched by the College. It is the policy of the College to fund pension costs as incurred. For the plan years ending August 31, 2010, 2009 and 2008, the College incurred pension costs under this Plan of \$1,784,981, \$1,696,745 and \$1,526,426 respectively.

#### Soil and Water Conservation District

The Soil and Water Conservation District has no full-time employees and, therefore, does not contribute to a retirement plan.

#### Rockland County Industrial Development Agency

The County of Rockland Industrial Development Agency has a non-contributory unqualified simplified employee pension plan (SEP) covering all employees who have met the minimum requirements for inclusion. The annual contribution is 10-15 percent of covered compensation. Total pension costs for years ended December 31, 2010, 2009 and 2008 were \$4,468, \$4,165 and \$912 respectively.

NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

# I. Long-Term Liabilities

The following table summarizes changes in the County's long-term indebtedness for the year ended December 31, 2010:

	Balance January 1, 2010	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2010	Due Within One Year
Governmental Activities:  Bonds Payable	\$ 292,501,817	\$ 77,527,176	\$ 38,518,488	\$ 331,510,505	\$ 25,141,262
Less-Deferred amounts on refunding	(7,199,360)	(470,469)	(1,101,406)	(6,568,423)	-
	285,302,457	77,056,707	37,417,082	324,942,082	25,141,262
Bond Anticipation Notes Payable	2,900,000		2,900,000	-	
Pension Obligations	980,704	3,656,631	167,167	4,470,168	911,867
Due to NYS Power Authority		4,046,968	260,707	3,786,261	396,801
Claims Payable	11,288,735	9,781,214	8,506,754	12,563,195	1,256,319
Other Post Employment Benefit Obligation Payable	84,418,273	44,944,485	10,594,910	118,767,848	
Governmental Activities Long-term Liabilities	\$ 384,890,169	\$ 139,486,005	\$ 59,846,620	\$ 464,529,554	\$ 27,706,249
					-
Business-type Activities: Bonds Payable	\$ 97,645,874	\$ 3,815,480	\$ 2,981,994	\$ 98,479,360	\$ 2,736,880
Less-Deferred amounts on refunding	(1,499,817)		(65,846)	(1,433,971)	
	96,146,057	3,815,480	2,916,148	97,045,389	2,736,880
Compensated Absences	12,311,444		1,132,370	11,179,074	1,117,907
Estimated third party liability Other Post Employment	2,340,311	1,350,000	771,615	2,918,696	
Benefit Obligation Payable	40,745,293	20,981,830	5,665,204	56,061,919	
Business-type Activities					
Long-term Liabilities	\$ 151,543,105	\$ 26,147,310	\$ 10,485,337	\$ 167,205,078	\$ 3,854,787
Solid Waste Management Authority - Component Unit -	,				
Bonds Payable Less-Deferred amounts	\$ 61,175,000	\$ 7,990,000	\$ 2,820,000	\$ 66,345,000	\$ 3,180,000
on refunding	(1,003,382)	(215,710)	(57,627)	(1,161,465)	<del></del>
	60,171,618	7,774,290	2,762,373	65,183,535	3,180,000
Other Post Employment Benefit Obligations	2,170,435	737,068		2,907,503	
	\$ 62,342,053	\$ 8,511,358.	\$ 2,762,373	\$ 68,091,038	\$ 3,180,000

Governmental fund liabilities for bonds are liquidated by the Debt Service Fund, which is funded by other governmental funds. The liability for compensated absences is liquidated by the General, County Road, Road Machinery and Sewer District funds. Each governmental fund's liability for pension obligations, claims payable and other postemployment benefit obligations are liquidated by the respective fund.

# **Bonds Payable**

Bonds payable at December 31, 2010 are comprised of the following individual issues:

Sewer Improvements	1986 1986 1992	\$ 40.000.000		Rates	3-	2010
•		10,000,000	April, 2011	7.0-7.100 %	\$	475,000
Sewer Improvements	1992	9,520,000	June, 2011	7.500		425,000
Various Purposes		9,950,000	April, 2012	5.500		24,000
Sewer EFC B	1993	2,675,000	November, 2013	2.65-5.200		475,000
Various Purposes A	1994	11,248,000	April, 2011	5.6-5.800		86,000
Various Purposes B	1994	12,347,000	November, 2014	6.000		156,000
Sewer Improvements	2001	6,000,000	October, 2031	4.75-5.000		145,000
Various Purposes	2001	14,425,000	October, 2016	4.0-5.000		1,070,000
Tobacco	2001	47,750,000	August, 2043	4.625-5.75		43,060,548
Sewer EFC-partial Refund 90B	2002	28,609,114	March, 2020	5.9-7.900		5,402,000
Sewer EFC-partial Refund 92A	2002	3,694,000	September, 2021	6.460		623,000
Sewer EFC-partial Refund 92B	2002	7,470,000	September, 2022	3.0-6.650		1,474,000
Sewer EFC-partial Refund 93A	2002	5,660,000	September, 2022	3.0-6.650		1,298,000
Various Purposes	*2002	16,673,000	October, 2017	3.125-4.000		9,325,000
Sewer EFC Refunding 1996	2003	4,855,000	December, 2025	4.625-5.200		3,445,000
Sewer Refunding 93 Bonds	*2003	3,525,000	March, 2017	2.75-4.000		1,610,000
Various Purposes	2003	21,027,000	June, 2023	4.0-2.500		15,645,000
Tobacco	2003	9,715,000	June 2041	5.027-5.27		6,895,000
Sewer EFC 2004D	2004	31,082,062	February, 2034	2:48-5.150		27,145,000
Various Purposes	*2004	29,311,745	January, 2017	3.0-6.000		18,615,000
Sewer EFC 2005A	2005	12,395,713	May, 2034	2.094-4.569		10,315,000
Sewer EFC 2005B	2005	34,756,050	October, 2034	2.659-4.129		29,400,000
Various Purposes	2005	30,000,000	February, 2019	3.0-4.000		21,215,000
Tobacco	2005	26,964,181	August, 2040	5.875-7.624		34,572,174
Sewer EFC 2006C	2006	14,930,177	April, 2035	3.671-4.731		13,290,000
Various Purposes A	*2006	24,512,500	April, 2017	3.75-4.000		17,730,000
Various Purposes B	*2006	13,749,700	December, 2021	3.70-4.000		11,140,000
Various Purposes	2007	28,824,000	August, 2027	4.3-4.500		26,775,000
Mirant Settlement	*2007	8,095,748	January, 2027	4.0-4.250		7,505,000
Mirant Settlement	2008	24,000,000	June, 2028	4.0-4.650		23,100,000
Various Purpose Refunding	2009	21,250,000	May, 2016	2.25-4.00		18,420,000
Various Purpose	2010	33,791,000	September, 2017	2.0-3.5		33,791,000
Various Purpose Refunding	2010	19,225,000	May, 2031	2.0-4.0		18,985,000
Sewer EFC 2010C	2010	15,128,142	October, 2039	.286-4.603		14,958,143
Public Improvement	2010	11,400,000	June, 2020	2.0-3.125		11,400,000

\$ 429,989,865

<sup>\*</sup>The six serial bond issues marked with an asterisk were insured by various municipal bonds insurers that were recently downgraded. They include CIFC Assurance North America Inc., XL Capital Assurance Inc., Ambac Insurance Corp. and Financial Guarantee Insurance Co.

In compliance with the County's obligation to provide continuing disclosure to investors, the County has filed a Material Events Notice under SEC Rule 15c2-12. The County's independent financial advisors, Capital Markets Advisors, LLC, filed these notices on behalf of the County on March 19, 2009.

# Payments to Maturity

The annual requirements to amortize all bonded debt outstanding as of December 31, 2010 including interest payments of \$131,990,889 are as follows:

						Governme	ntal Act	ivities				
Year Ending		Bonds				New York Stat	- NYPA	New York State Loan - Retirement				
December 31,	ecember 31, Principal Interes		Interest	Principal		Interest		Principal		Interest		
2011	\$	25,141,262	\$	10,437,100	\$	393,446	\$	26,325	\$		\$	
2012		24,856,516		9,702,577		396,328		23,443		292,497		183,950
2013		25,359,007		8,952,454		399,230		20,540		307,122		169,325
2014		23,679,822		8,179,818		402,155		17,616		322,478		153,969
2015		24,486,719		7,391,483		405,100		14,671		338,602		137,845
2016-2020		91,588,296		26,238,643		1,790,002		29,005		1,942,173		417,696
2020-2025		56,298,793		14,532,122				-		453,759		22,688
2026-2030		37,540,090		5,727,618				-				1.0
2031-2035		19,530,000		1,624,289								
2036-2039	,	3,030,000	_	144,813	_		_	•	_		_	
	\$	331,510,505	\$	92,930,917	\$	3,786,261	\$	131,600	\$	3,656,631	\$	1,085,473

Year Ending		Business-Type Activities				Total				
December 31,		Principal	_	Interest	_	Principal		Interest		
2011	\$	2,736,881	\$	3,317,604	\$	28,271,589	\$	13,781,029		
2012		2,880,484		3,197,318		28,425,825		13,107,288		
2013		3,011,992		3,068,521		29,077,351		12,210,840		
2014		3,051,179		2,932,969		27,455,634		11,284,372		
2015		3,104,282		2,792,655		28,334,703		10,336,654		
2016-2040		81,815,425		22,481,009		177,135,896		49,166,353		
2016-2020		1,389,207		239,690		58,141,759		14,794,500		
2020-2025		489,910		30,201		38,030,000		5,757,819		
2026-2030		4		4		19,530,000		1,624,289		
2031-2035				2		3,030,000		144,813		
2036-2039	_		_		_		_	-		
	\$	98,479,360	\$	38,059,967	\$	437,432,757	\$	132,207,957		

Interest expenditures/expense of \$9,425,755 and \$283,030, were recorded in the fund financial statements in the Debt Service Fund and Internal Service Fund, respectively. Interest expense of \$13,776,927 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$197,905, \$4,729,304 and \$423,051 were recorded in the fund financial and government-wide financial statements for the business-type activities in

the Home and Infirmary Fund, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation, respectively.

The above general obligation bonds are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County, except for the 2001, 2003 and 2006 Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation bonds, respectively. These bonds are the obligations of the RTASC and RSTASC, and will be repaid from future tobacco revenues.

# Refunding Serial Bonds 2010

The Bonds were issued pursuant to the Constitution, the laws of the State, including the Local Finance Law, the County Law, and a refunding bond resolution duly adopted by the County Legislature on January 26, 210. A refunding financial plan was prepared and is described below (the "Refunding Plan").

The Bonds were issued to refund all or a portion of the outstanding principal of the County bonds as listed below:

<u>Issue</u>	Amount <u>Refunded</u>				
Various Purposes Serial Bonds - 2000 Various Purposes Serial Bonds - 2001 Series A Various Purposes Serial Bonds – 2001 Series B	\$	7,415,000 6,065,000 4,860,000			
Total	\$	18,340,000			

Under current market conditions, the County Refunded all \$18,340,000 of the Potential Refunded Bonds (the "Refunded Bonds"). The net proceeds of the Bonds (after payment of costs of issuance relating to the Bonds) will be used to purchase non-callable, direct obligations of or obligations guaranteed by the United States of America (the "Government Obligations") which, together with remaining cash proceeds from the sale of the Bonds, will be placed in an irrevocable trust fund (the "Escrow Fund") to be held by The Bank of New York Mellon, (the "Escrow Holder") a bank located and authorized to do business in the State, pursuant to the terms of an escrow contract by and between the County and the Escrow Holder, dated as of the delivery date of the Bonds (the "Escrow Contract"). The Government Obligations so deposited will mature in amounts which, together with the cash so deposited, will be sufficient to pay the principal of, interest on and applicable redemption premium of the Refunded Bonds on the dates of their redemption. The Refunding Plan requires the Escrow Holder, pursuant to the refunding bond resolution of the County and the Escrow Contract, to pay the Refunded Bonds at maturity or at the earliest date on which the Refunded Bonds may be called for redemption prior to maturity.

The holders of the Refunded Bonds have a first lien on all investment income from, and maturing principal of the Government Obligations, along with other available monies held in the Escrow Fund. The Escrow Contract shall terminate upon final payment by the Escrow Holder to the paying agents/fiscal agent for the Refunded Bonds amounts from the Escrow Fund adequate for the payment, in full, of the Refunded Bonds, including interest and the redemption premium payable with respect thereto.

The Refunding Plan will permit the County to reduce its total debt service payment over 20 years by \$1,519,030 and to obtain a net present value economic gain of \$1,160,500.

Under the Refunding Plan, the Refunded Bonds will continue to be general obligations of the County. However, inasmuch as the Government Obligations held in the Escrow Fund will be sufficient to meet all required payments of principal, interest and redemption premium requirements when required in accordance with the Refunding Plan, it is not anticipated that any other source of payment will be required.

The Bonds are subject to optional redemption prior to maturity. Bonds maturing on or before May 1, 2020 will not be subject to redemption prior to maturity. The Bonds maturing on or after May 1, 2021 will be subject to redemption prior to maturity at the option of the County on any date on or after May 1, 2020, as a whole or in part at par.

#### Prior Year Defeasance of Debt

In prior years, the County defeased certain sewer improvement and various purpose bonds by placing the proceeds of new bonds or certain defined revenues in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At December 31, 2010, \$16,240,000 of bonds outstanding are considered defeased.

## Indebtedness - Component Unit

## **Solid Waste Management Authority**

Bonds payable at December 31, 2010 consisted of the following issues:

							Amount
			Original			(	Dutstanding
	Year of		Issue	Final	Interest	at I	December 31,
Purpose	lssue	_	Amount	Maturity	Rates	1	2010
Public Improvements	1996	\$	11,620,000	December 2014	5.625 %	\$	2,375,000
Public Improvements	2003		15,273,468	December 2025	4.629-6.189		11,430,000
Public Improvements	2003		8,720,000	December 2028	3.750-5.125		7,280,000
Public Improvements	2006		10,080,000	December 2021	4.250-5.000		8,440,000
Public Improvements	2008		27,535,000	December 2033	3.250-5.750		26,670,000
Public Improvements	2010		7,900,000	December 2024	2.500-4.000		7,900,000
Public Improvements	2010		2,250,000	December 2018	3.000-3.500		2,250,000
						\$	66,345,000

At the option of the Authority, the serial bonds included in the \$11,620,000 issue will be subject to redemption prior to maturity. These bonds may be redeemed either as a whole, or in part, at any time at the following redemption prices plus accrued interest, if any, to the date of maturity.

At the option of the Authority, the serial bonds included in the \$10,080,000 issue will be subject to redemption prior to maturity, on any interest date, on or after December 15, 2016 at par value.

At the option of the Authority, the serial bonds included in the \$27,535,000 issue will be subject to redemption prior to maturity on or after December 15, 2019 at par value. These bonds may be redeemed either in whole at any time or in part on any interest payment date at par plus accrued interest, if any, through the date of maturity.

At the option of the Authority, the serial bonds included in the \$7,900,000 issue will be subject to redemption prior to maturity on or after December 15, 2020. These bonds may be redeemed either as a whole at any time, or in part, on any interest payment date at the following redemption prices plus accrued interest, if any, to the date of maturity.

The \$2,250,000 serial bonds are not subject to redemption prior to their stated dates of maturity.

The annual requirements to amortize all bonds outstanding at December 31, 2010, including interest of \$30,505,200 are as follows:

Year Ending December 31,	Principal	Interest	Total
2011 -	\$ 3,180,000	\$ 3,340,299	\$ 6,520,299
2012	3,310,000	3,208,045	6,518,045
2013	3,460,000	3,064,518	6,524,518
2014	3,610,000	2,912,725	6,522,725
2015	3,785,000	2,740,746	6,525,746
2016-2020	21,930,000	10,690,792	32,620,792
2021-2025	24,920,000	4,241,756	29,161,756
2026-2030	2,000,000	277,069	2,277,069
2031-2033	150,000	29,250	179,250
	66,345,000	\$ 30,505,200	\$ 96,850,200
Less: Unamortized original issue discount	(1,161,465)		
	\$ 65,183,535		(4

#### **Defeasance of Debt**

During the 2010 fiscal year, the Authority issued \$2,250,000 in serial bonds with interest rates ranging from 3.0% to 3.5%, depending on maturity. The proceeds were used to advance refund proceeds of \$2,212,979 (net of a \$7,891 reoffering premium and after payment of \$44,912 is underwriting fees and other issuance costs) were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1999A serial bonds. As a result, the 1999A serial bonds are considered defeased and the liability for those serial bonds have been removed

from the Statement of Net Assets. The reacquisition price exceeded the net carrying amount of the old debt by \$52,979. These amounts are being netted against the new debt and amortized over the remaining life of the refunded debt.

The Authority advance refunded the 1999A serial bonds to obtain a net present value economic gain of \$185,601.

As of December 31, 2010, the defeased bonds have been called and are no longer outstanding.

# **Compensated Absences**

Under the terms of existing collective bargaining agreements, certain employees of the primary government may accumulate sick leave. Upon separation of service, employees, depending on the criteria defined in the contract, are compensated for accumulated leave in excess of 165 days. The primary government is also obligated to pay employees accrued vacation pay up to a maximum of 50 days, depending upon the contract.

Under the terms of existing collective bargaining agreements, College employees are granted vacation and sick leave and earn compensatory absences in varying amounts. Upon retirement or involuntary termination prior to normal retirement, employees are entitled to payment for accumulated vacation and sick leave and unused compensatory absences at various rates subject to certain maximum limitations. At August 31, 2010, the expense related to vested vacation pay for employees was accrued based upon pay rates currently in effect. Accrued vacation pay aggregated approximately \$4,150,163 and was included in accrued liabilities.

Unused vacation time of the Solid Waste Management Authority employees may be carried forward to subsequent years. Unused personal time is added to sick leave, which may be taken at any time. The Authority has determined that the potential liability for accumulated vacation and sick leave at December 31, 2010 was \$324,751. These amounts are included in accrued liabilities of the Authority.

The employees of the Industrial Development Agency may accumulate vacation leave. Upon separation of service, these employees are compensated up to a maximum of 50 days. The liability for the Industrial Development Agency was deemed immaterial.

The Soil and Water Conservation District does not incur eligible salaries and, therefore, does not have a liability for compensated absences.

#### **Pension Obligations**

Section 89P of the New York State Retirement and Social Security Law authorizes the granting of credit for previous services performed by a correction officer, a Sheriff, an Undersheriff, and a Deputy Sheriff. The aggregate cost of the program is \$2,456,230. The payment terms provide for repayment over a ten-year period with interest at 8.5%. The current year payment of \$245,623 has been charged to the General Fund. The remaining liability for this program is \$813,537 and is applicable to the Governmental Funds.

# Claims Payable

The Internal Service funds reflect workers' compensation benefit liabilities, general liability claims liabilities and unemployment benefit liabilities, which are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

	December 31, 2010							
	Co	Workers' ompensation Benefits		General Liability Claims	Une	employment Benefits		
Balance - Beginning of Year	\$	6,025,080	\$	5,263,655	\$	-		
Provision for Claims and Claims Adjustment Expenses		6,063,380		2,443,374		219,119		
Claims and Claims Adjustment Expenses Paid	_	(4,957,892)		(2,274,402)	-11	(219,119)		
Balance - End of Year	\$	7,130,568	\$	5,432,627	\$			
Due With One Year	\$	713,058	\$	651,915	\$	-		
			Dece	ember 31, 200	9			
	Co	Workers' ompensation Benefits		General Liability Claims		employment Benefits		
Balance - Beginning of Year	\$	5,556,870	\$	5,518,464	\$			
Provision for Claims and Claims Adjustment Expenses		3,987,474		1,660,695		145,296		
Claims and Claims Adjustment Expenses Paid		(3,519,264)		(1,915,504)		(145,296)		
Balance - End of Year	\$	6,025,080	\$	5,263,655	\$	-		
Due With One Year	\$	602,508	\$	526,366	\$			

## Other Post Employment Benefit Obligations Payable

In addition to providing pension benefits, the primary government and its College component unit provides certain health care benefits for retired employees. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the primary government and its College component unit may vary according to length of service. Substantially all employees may become eligible for those benefits if they reach normal retirement age while working for these entities. The cost of retiree health care benefits is recognized as an expenditure/expense as claims are paid.

The County of Rockland plan eligibility for post employment healthcare plan is age 55 with five years of service. Upon reaching the age of 55, the employee is treated as a retiree. Retiree benefits continue for the life of the retiree. Spousal benefits continue until the death of the retiree, at which point only access to coverage is available. Surviving spouses are permitted to continue coverage under the plan after death of the retiree with a contribution of 100% of the premium, less the Medicare Part B reimbursement if the surviving spouse is Medicare eligible.

The County's other post employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution, (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "payas-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the annual required contribution (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. For the calendar year ended December 31, 2010, the County's annual OPEB cost was \$76,842,022 and the Annual Required Contribution was \$78,993,211.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. To actuarial calculations of the OPEB plan reflect a long-term perspective.

- (1) The County is required to accrue on the government-wide and proprietary fund financial statements the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the plan has been established on a pay-as-you-go basis.
- (2) The assumed increase in postretirement benefits is 10% for the first year, decreases in years two through seven to 9%, 8%, 7%, 6% (for years five and six) and 5% respectively, and then continues at 5% thereafter.
- (3) The amortization basis is the level percentage of payroll method with an open amortization approach.

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

- (4) The projected unit credit method was used to determine the actuarial value of assets of the OPEB plan, however, the County currently has no assets set aside for the purpose of paying postemployment benefits.
- (5) The actuarial cost method utilized was the unit credit method.
- (6) The investment rate of return and the annual healthcare cost trend rate assume a 3% inflation assumption.

For the calendar year ended December 31, 2010, the County's annual OPEB cost was \$40,574,799 for the Operating Funds.

General Fund	\$	35,997,754
County Road Fund		2,312,437
Road Machinery Fund		211,582
Sewer Fund	3 <del>1</del>	2,053,026
	\$	40 574 799

For the calendar year ended December 31, 2010, the County's annual OPEB cost for the Internal Service Funds was \$4,369,686.

General Service Fund	\$	4,318,322
Workers' Compensation Fund	_	51,364
	\$	4,369,686

For the calendar year ended December 31, 2010, the County's annual OPEB cost was \$20,981,830 for the Hospital Fund.

Hospital Fund

\$ 20,981,830

The number of participants as of December 31, 2010 was as follows:

	Operating Funds	Internal Service Funds	Hospital Funds
Active employees	1,501	137	606
Retired employees	991	116	660
Total	2,492	253	1,266

Funding for the plans has been established on a pay-as-you basis. The County currently has no assets set aside for the purpose of paying post employment benefits and has no plan for budgeting this cost in the future.

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

	Operatii Funds	•	Internal Service Funds		Hospital Funds
Amortization Component: Actuarial Accrued Liability as of January 1, 2011 Assets at Market Value	\$ 400,930	0,326 \$ 	44,326,836	\$	220,105,615
Unfunded Actuarial Accrued Liability	400,930	0,326	44,326,836	_	220,105,615
Funded Ratio	-	0%	0%	_	0%
Covered Payroll (active plan members) UAAL as a percentage of covered payroll	117,440	0,258 41.4%	10,824,319 409.5%	_	41,747,339 527.2%
Annual Required Contribution Interest on Net OBEB Obligation Adjustment to Annual Required Contribution	•	8,775 3,442 7,418)	4,491,217 387,472 (509,003)		21,595,105 2,037,265 (2,650,540)
Annual OPEB Cost	40,57	4,799	4,369,686		20,981,830
Contributions Made	(9,43	5,819)	(1,159,091)		(5,665,204)
Increase in Net OPEB Obligation	31,13	8,980	3,210,595		15,316,626
Net OPEB Obligation - Beginning of Year	76,66	8,840	7,749,433	_	40,745,293
Net OPEB Obligation - End of Year	\$ 107,80	7,820 \$	10,960,028	\$	56,061,919

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and preceding three years were as follows:

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

	Fiscal Year Ended Decemger 31,	Annual OPEB Cost	% of Annua OPEB Cost Contributed	Net OPEB Obligation
Operating Funds	2010	\$ 40,574,799	23.30 %	\$ 107,807,820
	2009	34,445,866	28.07	76,668,840
	2008	36,183,803	27.81	51,890,248
Internal Service Funds	2010	4,369,686	26.50	10,960,028
	2009	3,708,389	31.75	7,749,433
	2008	3,824,553	31.55	5,218,478
Hospital Funds	2010	20,981,830	27.00	56,061,919
	2009	18,022,332	32.44	40,745,293
	2008	20,099,361	28.98	28,569,064

The County's Unfunded actuarial accrued liability is the difference between the actuarial accrued liability and the actuarial value of assets accumulated, which in this case is \$ -0- in order to finance this obligation.

In the December 31, 2010 actuarial valuation, the projected unit credit method was used. The actuarial assumptions utilized a 5.0% discount rate.

# J. Revenues and Expenditures

#### **Interfund Transfers**

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers.

			T	ransfers In				
Transfers Out	Ge	neral		Capital Projects	_	Non-Major Govern- mental	_	Total
General Capital Projects Non-Major Governmental		- 605,630 135,792	\$	937,000 - 128,000	\$	31,266,255 12,251,549 8,617,594	\$	32,203,255 12,857,179 15,881,386
	\$ 7,	741,422	\$	1,065,000	\$	52,135,398	\$	60,941,820

Transfers are used to 1) move funds from the fund with collection authorization to the funds where additional amounts are needed and 2) to move amounts earmarked in the operating funds to fulfill commitments for Capital Projects and Debt Service funds expenditures.

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2010

# Note 3 - Detailed Notes on All Funds (Continued)

#### K. Net Assets

The components of net assets are detailed below:

Invested in Capital Assets, net of Related Debt - the component of net assets that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Capital Projects - the component of net assets that reports the amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.

Restricted for Law Enforcement - the component of net assets that represents the unexpended balance of the forfeiture of seized crime properties to be used pursuant to a State directive in the subsequent fiscal year for law enforcement purposes.

Restricted for Stop-DWI Program - the component of net assets that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

Restricted for Handicapped Parking - the component of net assets that has been established to set aside funds pursuant to a State directive to be used for the education, advocacy and increased public awareness of handicapped parking laws.

Restricted for Social Service Programs - the component of net assets that reports the difference between assets and liabilities with constraints placed on their use by either external parties and/or statute.

Restricted for Debt Service - the component of net assets that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

Restricted for Parklands - the component of net assets that has been established pursuant to New York State Law. These amounts represent funds received by the County to be used for park improvements.

Restricted for Student Loans - the component of net assets that has been established to set aside funds to provide loans to students, pursuant to grant agreements.

Restricted for Unemployment Benefits - the component of net assets that has been established to set aside funds to be used for a specific purpose in accordance with Section 6m of General Municipal Law.

Restricted for Scholarships and Student Services - the component of net assets that has been established through external restrictions imposed by contributors.

Restricted for Permanent Endowments - the component of net assets that has been established through external restrictions imposed by contributors.

Restricted for Special Revenue Funds - the component of net assets that reports the difference between assets and liabilities of the Special Revenue Funds with constraints placed on their use by General Municipal Law.

Unrestricted - all other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

#### L. Fund Balances

Certain elements of reserved fund balance are described above. Those additional elements which are not reflected in the statement of net assets but are reported in the governmental funds balance sheet are described below. The unreserved components of fund balance are also detailed below.

#### Reserved

The Reserve for Encumbrances outstanding have been reserved as it is the County's intention to honor contracts in process at year end. The subsequent year's appropriation will be amended to provide authority to complete the transactions.

The Reserve for Prepaid Expenditures has been established to account for employee retirement and other payments made in advance. The reserve indicates that these funds are not "available" for appropriation or expenditure even though they are a component of current assets.

The Reserve for Long-Term Receivable represent funds set aside to indicate the long-term nature of taxes receivable collected for other governments. These funds are not "available" for appropriation or expenditure even though they are a component of net assets.

The Reserve for Advances has been established to indicate the long-term nature of funds advanced to the Hospital Fund. These funds do not represent "available" spendable resources even through they are component of current assets.

# **Unreserved - Designations**

Designations of fund balance are not legally required segregations but represent intended use for a specific purpose. The County's designations are detailed below.

Designated for Transportation Projects - This designation, \$837,236, of fund balance represents surplus monies received for transportation projects, which are to be used to fund transportation capital project costs.

Designated for Affordable Housing - This designation, \$225,000, established by the County Legislature, is used to segregate a portion of fund balance to be utilized for the purpose of creating an affordable housing program in the County.

Designated for Treatment Plant and Collection System - This designation, \$1,010,575, established by the County Legislature, represents collected assessment fees to be used for future expansion and/or upgrade of the Treatment Plant and Collection System.

Designated for Subsequent Year's Expenditures - Sewer District and Debt Service Funds. At December 31, 2010, the County Legislature has designated that \$1,920,580 of the fund balance of the Sewer District Fund and \$5,760,000 of the fund balance of the Debt Service Fund be appropriated for the ensuing year's budget.

## Note 4 - Summary Disclosure of Significant Contingencies

## A. Litigation

The County is a defendant in a lawsuit for wrongful death resulting from a suicide of an inmate in the jail.

The County is involved in a pending lawsuit in Federal Court for injunctive relief and attorney fees under the Clean Water Act and New Jersey state law claims.

A claim has been filed against the County by an inpatient who claims she was assaulted by another inpatient in our mental health facility.

The County receives numerous notices of claims for damages occurring generally from alleged negligence and civil rights violations. The filing of such notice of claim commences a statutory period for initiating judicial action. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

The County is defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year payments are made.

#### B. Risk Management

#### **Liability Claims**

The County is currently self-insured for general liability, property damage and medical malpractice claims. In addition, the County maintains a commercial insurance policy, with coverage up \$41 million. The County claims administrator has reviewed the status of all incurred and incurred but not reported cases and believes that the amounts accrued within the Internal Service Funds are sufficient. Conventional insurance is not purchased for catastrophic losses.

#### **Workers' Compensation**

The County, as the predominant entity, and certain towns and villages within the County are participants in a County-wide workers' compensation program. Premiums are assessed on each participant based upon a formula involving payroll and the actual historical claims experience of such participant. Costs relating to the litigation of claims are charged to expenses as incurred. The County has secured conventional insurance coverage for individual losses in excess of \$800,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# Note 4 - Summary Disclosure of Significant Contingencies (Continued)

## **Unemployment Benefits**

The County is self-insured for claims arising from unemployment benefit cases.

# **Component Units**

# **Rockland Community College**

The College is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; and natural disasters. The risks are covered by commercial insurance purchased by County of Rockland that extends coverage to the College. The self-insured retention under these policies is \$1 million. In addition, the College participates in the Rockland County Workers' Compensation Self Insurance Plan, a risk sharing pool, administered by the County, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risk related to workers' compensation claims.

#### **Soil and Water Conservation District**

The County provides insurance for the district's general liability and auto liability policies.

# **Solid Waste Management Authority**

The Authority purchases various conventional insurance coverages to reduce its exposure to loss. The Authority maintains general liability insurance coverage with a policy limit of \$2 million. The public officials liability and auto policies provide coverage up to \$1 million, each and the pollution liability policy provides coverage up to \$10 million. The Authority also maintains an umbrella policy with coverage up to \$15 million. The Authority purchases conventional workers' compensation insurance with coverage at statutory limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### C. Contingencies

The County and the College participate in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. This audit is currently in process and the report will be issued under separate cover. Accordingly, the County and the College's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the entities anticipate such amounts, if any, to be immaterial.

## Note 5 - Subsequent Events

The County, on April 21, 2011, issued bond anticipation notes in the amount of \$2,345,000 due April 20, 2012, and bearing interest of 1.26%.

The County, on March 10, 2011, issued tax anticipation notes in the amounts of \$55,000,000, due March 8, 2012, and bearing interest of 3.00%.

# NOTES TO FINANCIAL STATEMENTS (Concluded) DECEMBER 31, 2010

# Note 5 - Subsequent Events (Continued)

The County, on March 10, 2011, issued revenue anticipation notes in the amounts of \$45,000,000. The notes bear interest at 3.0%, and mature on March 8, 2012.

The County, on April 21, 2011, issued callable bond anticipation notes in the amount of \$13,433,000 due April 20, 2012, and bearing interest of 3.0%.

The County, on June 7, 2011, issued bond anticipation notes in the amount of \$10,500,000 due June 7, 2012, and bearing interest of 1.75-2.00%.

The County, on June 22, 2011, issued deficiency notes in the amount of \$17,800,000 due June 22, 2012, and bearing interest of 1.75%.

# REQUIRED SUPPLMENTARY INFORMATION - SCHEDULE OF FUNDING PROGRESS OTHER POST EMPLOYMENT BENEFITS LAST THREE FISCAL YEARS

	Actua	rial			Unfunded				Unfunded	
Valuation Date		lue of	_	Accrued Liability	Actuarial Accrued Liability	Funded Ratio	_	Covered Payroll	Percentag of Covere Payroll	•
Governmental Funds										
January 1, 2009	\$	=	\$	356,878,422	\$ 356,878,422	- %	\$	111,125,688	321.15	%
January 1, 2010		-		378,496,057	378,496,057	3		113,297,080	334.07	
January 1, 2011		40		400,930,326	400,930,326	<u> </u>		117,440,258	341.39	
Internal Service Funds										
January 1, 2009	\$	12.5		38,141,295	\$ 38,141,295	- %	\$	11,760,923	324.31	%
January 1, 2010		-		42,139,190	42,139,190	i i		10,782,636	390.81	
January 1, 2011		-		44,326,836	44,326,836	-		10,824,319	409.51	
Home and Infirmary Fun	d \$									
January 1, 2009		8		204,013,110	\$ 204,013,110	- %	\$	44,800,000	455.39	%
January 1, 2010		2		211,136,744	211,136,744	-	,	42,242,277	499.82	
January 1, 2011		8		220,105,615	220,105,615	75.		41,747,339	527.23	

# **MAJOR GOVERNMENTAL FUNDS**

## **GENERAL FUND**

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

# **CAPITAL PROJECTS FUND**

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.



# GENERAL FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

Cash - Demand deposits				2010			2009
Taxis Receivable:	<u>ASSETS</u>						
Tax installments         23,782,916         1,600,005           Tax installments         6,121,702         4,535,589           Returned school and village taxes         25,745,453         25,527,029           Allowance for uncollectible taxes         (2,347,350)         (2,069,913)           Allowance for uncollectible amounts         53,302,721         47,600,771           Other Receivables:         30,675,752         32,478,790           Accounts, net of allowance for uncollectible amounts         50,306,514         55,979,728           State and Federal aid, net of allowance for uncollectible amounts         54,19,133         5635,319           Due from other governments         5,419,133         5635,719           Due from other funds         13,043,887         6,447,255           Advances to other funds         128,887,093         109,317,110           Prepaid Expenditures         \$228,156,648         \$194,384,455           Liabilities:         \$228,156,648         \$194,384,455           Liabilities:         \$39,527,828         \$3,000,358           Accounts payable         \$39,527,828         \$3,000,358           Accounts payable         \$39,527,829         23,705,779           Accounts payable         \$9,818,864         9,800,358           Due to ot	Cash - Demand deposits		\$	41,944,528		\$	34,077,556
Tax installments							10.000.000
Returned school and village taxes   25,745,453   25,527,029   Returned school and village taxes   55,650,071   49,670,684   Allowance for uncollectible taxes   (2,347,350)   (2,069,913)   Allowance for uncollectible taxes   53,302,721   47,600,771   Other Receivables:  Accounts, net of allowance for uncollectible amounts   30,675,752   32,478,760   Due from other governments   64,308,514   55,979,728   Due from other governments   64,308,514   55,979,728   Due from other funds   13,408,887   6,447,255   Advances to other funds   19,439,807   8,776,018   Advances to other funds   19,439,807   8,776,018   Prepaid Expenditures   4,022,306   3,369,018    Total Assets   \$28,156,648   \$194,334,455    LIABILITIES AND FUND BALANCE (DEFICIT)  Liabilities:   39,518,864   9,800,358   Accrued liabilities   9,818,864   9,800,358   Due to other governments   2,702,799   2,370,672   Due to other governments   2,702,799   2,370,672   Due to other funds   9,818,864   9,800,358   Due to other funds   7,801,473   2,382,934   Deferred revenues - Taxes   7,801,473   2,382,934   Deferred revenues - Other   2,487,219   555,101   Tax anticipation note payable   70,000,000   45,000,000   Revenue anticipation note payable   70,000,000   40,000,000   Bond anticipation note payable   70,000,000   40,000,000   Bond anticipation note payable   70,000,000   45,000,000   Bond anticipation note payable   70,000,000   40,000,000   Revenue anticipation note							
Allowance for uncollectible taxes (2,347,350) (2,069,913)  Other Receivables:  Accounts, net of allowance for uncollectible amounts (30,675,752) (32,478,790) State and Federal aid, net of allowance for uncollectible amounts (55,979,728) State and Federal aid, net of allowance for uncollectible amounts (56,308,514) (55,979,728) State and Federal aid, net of allowance for uncollectible amounts (60,308,514) (55,979,728) State and Federal aid, net of allowance for uncollectible amounts (60,308,514) (55,979,728) State and Federal aid, net of allowance for uncollectible amounts (60,308,514) (56,979,728) State and Federal aid, net of allowance for uncollectible amounts (60,308,514) (56,979,728) State and Federal aid, net of allowance for uncollectible amounts (60,308,514) (56,979,728) (56,979,728) (56,979,728) (56,979,728) (66,978,7							
Allowance for uncollectible taxes   (2,347,350)   (2,069,913)	Returned school and village taxes		_	25,745,453		_	
Other Receivables:         53,302,721         47,600,771           Accounts, net of allowance for uncollectible amounts         30,675,752         32,478,790           State and Federal aid, net of allowance for uncollectible amounts         60,308,514         55,979,728           Due from other governments         13,043,887         6,447,255           Advances to other funds         13,043,887         6,472,555           Advances to other funds         18,439,807         8,776,018           Prepaid Expenditures         4,022,306         3,389,018           Total Assets         \$228,156,648         \$194,384,455           LIABILITIES AND FUND BALANCE (DEFICIT)         Liabilities:         4,022,306         3,389,018           Accounts payable         \$39,527,828         23,105,979         4,237,0872         4,023,008         4,000,308           Accounts payable         \$39,818,684         9,800,358         49,773,257         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,390,284         48,793,257         48,390,284         48,793,267         48,390,284         48,793,267         48,390,284         48,793,267         48,390,284         48,793,267         48,782,799 </td <td></td> <td></td> <td></td> <td>55,650,071</td> <td></td> <td></td> <td>49,670,684</td>				55,650,071			49,670,684
Other Receivables:         30,675,752         32,478,790           Accounts, net of allowance for uncollectible amounts         60,308,514         55,979,728           State and Federal aid, net of allowance for uncollectible amounts         60,308,514         55,979,728           Due from other Quords         13,043,887         6,447,255           Advances to other funds         19,439,807         8,776,018           Prepaid Expenditures         4,022,306         3,389,018           Total Assets         \$228,156,648         \$194,384,455           Liabilities           Accounts payable         \$39,527,828         23,105,979           Accounts payable         \$7,601,473         \$2,829,344	Allowance for uncollectible taxes		_	(2,347,350)		_	(2,069,913)
Accounts, net of allowance for uncollectible amounts   \$0,30.8514   \$55.979.728   \$15.979.728   \$1.000.8514   \$5.5797.728   \$1.000.8514   \$1	OIL B. Caldan		_	53,302,721		_	47,600,771
State and Federal aid, net of allowance for uncollectible amounts   5,349,133   5,835,319   Due from other governments   5,419,133   5,835,319   Due from other funds   13,043,887   6,447,255   Advances to other funds   128,887,093   109,317,110   Prepaid Expenditures   2,887,093   109,317,110   Prepaid Expenditures   2,887,093   109,317,110   Prepaid Expenditures   2,887,093   109,317,110   Prepaid Expenditures   3,887,093   109,317,110   Prepaid Expenditures   3,8527,828   3,105,979   2,370,872   Record liabilities   9,818,864   9,800,358   Prepaid Expenditures   9,818,864   9,800,358   Prepaid Expenditures   2,702,799   2,370,872				30,675,752			32,478,790
Due from other governments		e amounts					55,979,728
Due from other funds							
Advances to other funds    19,439,807   10,317,110							6,447,255
Prepaid Expenditures   3,389,018   3,389,018						_	8,776,018
Total Assets   \$ 228,156,648   \$ 194,384,455			_	128,887,093		_	109,317,110
Liabilities   Sayable   \$39,527,828   23,105,979     Accounts payable   \$39,527,828   9,803,358     Due to other governments   2,702,799   2,370,872     Due to school districts   49,773,257   48,390,284     Due to other funds   1,554,679     Deferred revenues - Taxes   7,801,473   2,832,934     Deferred revenues - Other   2,487,219   555,101     Tax anticipation note payable   50,000,000   45,000,000     Revenue anticipation note payable   50,000,000   40,000,000     Revenue anticipation note payable   50,000,000   40,000,000     Revenue anticipation note payable   50,000,000   40,000,000     Total Liabilities   232,111,440   182,110,207     Fund Balance (Deficit):   Reserved for encumbrances   1,469,583   1,966,573     Reserved for prepaid expenditures   4,022,306   3,389,018     Reserved for stop - DWI Program   1,210,768   1,154,527     Reserved for landicapped parking   56,965   56,965     Reserved for compensated absences   19,439,807   8,776,018     Unreserved and undesignated   19,439,807   (8,776,018     Unreserved and undesignated   (32,600,986)   (52,040,793)   (29,956,117)   (38,732,135)     Total Fund Balance (Deficit)   (3,954,792)   12,274,248	Prepaid Expenditures		-	4,022,306		_	3,389,018
Accounts payable	Total Assets		\$	228,156,648		\$	194,384,455
Accounts payable Accrued liabilities Accrued liabilities Accrued liabilities Accrued liabilities Accrued liabilities Accrued liabilities Bills,864 Bills,862 Bills,864 Bills,86 Bills,864 Bills,864 Bills,864 Bills,864 Bills,864 Bills,864 Bills,864 Bills,864 Bills,864 Bills,86 Bills	LIABILITIES AND FUND BALANCE (DEFICIT	<u>r)</u>					
Accrued liabilities 9,818,864 9,800,358 Due to other governments 2,702,799 2,370,872 Due to school districts 49,773,257 48,390,284 Due to other funds 1,554,679 Deferred revenues - Taxes 7,801,473 2,832,934 Deferred revenues - Other 2,487,219 555,101 Tax anticipation note payable 50,000,000 45,000,000 Revenue anticipation note payable 70,000,000 40,000,000 Bond anticipation note payable 70,000,000 40,000,000 Total Liabilities 232,111,440 182,110,207  Fund Balance (Deficit): Reserved for encumbrances 1,469,583 1,966,573 Reserved for prepaid expenditures 4,022,306 3,389,018 Reserved for law enforcement 14,130,777 16,037,693 Reserved for law enforcement 14,130,777 16,037,693 Reserved for handicapped parking 56,965 56,965 Reserved for handicapped parking 56,965 56,965 Reserved for compensated absences 19,439,807 8,7755,795 8,240,808 Reserved for advances 19,439,807 8,776,018 Unreserved and undesignated: Home and Infirmary Fund - Deficit (19,439,807) (8,776,018) Undesignated (32,600,986) (52,040,793) (29,956,117) (38,732,135)  Total Fund Balance (Deficit) (3,954,792) 12,274,248			_				00 405 070
Due to other governments         2,702,799         2,370,872           Due to school districts         49,773,257         48,390,284           Due to other funds         -         1,554,679           Deferred revenues - Taxes         7,801,473         2,832,934           Deferred revenues - Other         2,487,219         555,101           Tax anticipation note payable         50,000,000         45,000,000           Revenue anticipation note payable         70,000,000         40,000,000           Bond anticipation note payable         -         8,500,000           Total Liabilities         232,111,440         182,110,207           Fund Balance (Deficit):         -         1,469,583         1,966,573           Reserved for encumbrances         1,469,583         1,966,573           Reserved for prepaid expenditures         4,022,306         3,389,018           Reserved for stop - DWI Program         1,210,768         1,154,527           Reserved for Stop - DWI Program         56,965         56,965           Reserved for landicapped parking         56,965         56,965           Reserved for compensated absences         11,384,781           Reserved for advances         19,439,807         (8,776,018)           Unreserved and undesignated:         (			\$				
Due to school districts Due to other funds Due to other funds Deferred revenues - Taxes Deferred revenues - Other Deferred revenues - Other Tax anticipation note payable Revenue anticipation note payable Total Liabilities  Total Liabilities  Total Equation (Deficit): Reserved for prepaid expenditures Reserved for prepaid expenditures Reserved for law enforcement Reserved for law enforcement Reserved for long-term receivable Reserved for compensated absences Reserved for and and infirmary Fund - Deficit Undesignated  Total Fund Balance (Deficit)  (32,600,986)  Total Fund Balance (Deficit)  Reserved for Reserved for law enforcement Play 1,439,807 Play 3,439,807 Play 3,439,807 Play 4,439,807 Play 4,449 Play 4	Accrued liabilities						
Due to other funds							
Deferred revenues - Taxes   7,801,473   2,832,934	Due to school districts			49,773,257			
Deferred revenues - Other	Due to other funds						
Tax anticipation note payable         50,000,000         45,000,000           Revenue anticipation note payable         70,000,000         40,000,000           Bond anticipation note payable         -         8,500,000           Total Liabilities         232,111,440         182,110,207           Fund Balance (Deficit):         -         1,469,583         1,966,573           Reserved for encumbrances         1,469,583         1,966,573           Reserved for prepaid expenditures         4,022,306         3,389,018           Reserved for law enforcement         14,130,777         16,037,693           Reserved for Stop - DWI Program         1,210,768         1,154,527           Reserved for Indicapped parking         56,965         56,965           Reserved for long-term receivable         7,755,795         8,240,808           Reserved for advances         19,439,807         8,776,018           Unreserved and undesignated:         (19,439,807)         (8,776,018)           Undesignated:         (19,439,807)         (8,776,018)           Undesignated:         (32,600,986)         (52,040,793)         (29,956,117)         (38,732,135)           Total Fund Balance (Deficit)         (32,600,986)         (52,040,793)         (29,956,117)         (38,732,135)	- *·-··-						
Revenue anticipation note payable         70,000,000         40,000,000           Bond anticipation note payable         -         8,500,000           Total Liabilities         232,111,440         182,110,207           Fund Balance (Deficit):         -         1,469,583         1,966,573           Reserved for encumbrances         1,469,583         1,966,573           Reserved for prepaid expenditures         4,022,306         3,389,018           Reserved for law enforcement         14,130,777         16,037,693           Reserved for Stop - DWI Program         1,210,768         1,154,527           Reserved for Iong-term receivable         56,965         56,965           Reserved for long-term receivable         7,755,795         8,240,808           Reserved for advances         19,439,807         8,776,018           Unreserved and undesignated:         (19,439,807)         (8,776,018)           Undesignated         (32,600,986)         (52,040,793)         (29,956,117)         (38,732,135)           Total Fund Balance (Deficit)         (3,954,792)         12,274,248	Deferred revenues - Other						
Bond anticipation note payable	Tax anticipation note payable						
Total Liabilities 232,111,440 182,110,207  Fund Balance (Deficit):  Reserved for encumbrances 1,469,583 1,966,573 Reserved for prepaid expenditures 4,022,306 3,389,018 Reserved for Iaw enforcement 14,130,777 16,037,693 Reserved for Stop - DWI Program 1,210,768 1,154,527 Reserved for handicapped parking 56,965 56,965 Reserved for long-term receivable 7,755,795 8,240,808 Reserved for advances 19,439,807 8,776,018 Unreserved and undesignated: Home and Infirmary Fund - Deficit (19,439,807) (8,776,018) Undesignated (32,600,986) (52,040,793) (29,956,117) (38,732,135)  Total Fund Balance (Deficit) (3,954,792) 12,274,248	Revenue anticipation note payable			70,000,000			
Fund Balance (Deficit): Reserved for encumbrances Reserved for prepaid expenditures Reserved for prepaid expenditures Reserved for law enforcement Reserved for Stop - DWI Program Reserved for handicapped parking Reserved for long-term receivable Reserved for compensated absences Reserved for advances Unreserved and Undesignated: Home and Infirmary Fund - Deficit Undesignated  Total Fund Balance (Deficit)  Reserved for encumbrances 1,469,583 1,469,583 1,966,573 3,389,018 14,130,777 16,037,693 1,210,768 1,210,768 1,210,768 1,210,768 1,210,768 1,210,768 1,210,768 1,210,768 1,210,768 1,384,781	Bond anticipation note payable		_	A		_	8,500,000
Reserved for encumbrances       1,469,583       1,966,573         Reserved for prepaid expenditures       4,022,306       3,389,018         Reserved for law enforcement       14,130,777       16,037,693         Reserved for Stop - DWI Program       1,210,768       1,154,527         Reserved for handicapped parking       56,965       56,965         Reserved for long-term receivable       7,755,795       8,240,808         Reserved for compensated absences       19,439,807       8,776,018         Unreserved and       19,439,807       (8,776,018)         Undesignated:       (19,439,807)       (8,776,018)         Undesignated       (32,600,986)       (52,040,793)       (29,956,117)       (38,732,135)         Total Fund Balance (Deficit)       (3,954,792)       12,274,248	Total Liabilities		_	232,111,440		_	182,110,207
Reserved for encumbrances       1,469,583       1,966,573         Reserved for prepaid expenditures       4,022,306       3,389,018         Reserved for law enforcement       14,130,777       16,037,693         Reserved for Stop - DWI Program       1,210,768       1,154,527         Reserved for handicapped parking       56,965       56,965         Reserved for long-term receivable       7,755,795       8,240,808         Reserved for compensated absences       19,439,807       8,776,018         Unreserved and       19,439,807       (8,776,018)         Undesignated:       (19,439,807)       (8,776,018)         Undesignated       (32,600,986)       (52,040,793)       (29,956,117)       (38,732,135)         Total Fund Balance (Deficit)       (3,954,792)       12,274,248	Fund Palance (Deficit):			(:			
Reserved for prepaid expenditures Reserved for law enforcement Reserved for law enforcement Reserved for Stop - DWI Program Reserved for handicapped parking Reserved for long-term receivable Reserved for long-term receivable Reserved for compensated absences Reserved for advances Unreserved and Undesignated: Home and Infirmary Fund - Deficit Undesignated  Total Fund Balance (Deficit)  A,022,306  14,130,777 16,037,693 1,154,527 56,965 56,965 7,755,795 8,240,808 11,384,781 8,776,018 11,384,781 8,776,018 11,439,807 (8,776,018) (8,776,018) (29,956,117) (38,732,135)				1.469.583			1.966.573
Reserved for law enforcement Reserved for Stop - DWI Program Reserved for handicapped parking Reserved for long-term receivable Reserved for compensated absences Reserved for advances Unreserved and undesignated: Home and Infirmary Fund - Deficit Undesignated  Total Fund Balance (Deficit)  Home and Reserved for long-term receivable Reserved for compensated absences Reserved for advances 19,439,807  14,130,777 16,037,693 1,154,527 56,965 7,755,795 8,240,808 11,384,781 19,439,807 19,439,807 (8,776,018) (8,776,018) (29,956,117) (38,732,135)							
Reserved for Stop - DWI Program Reserved for handicapped parking Reserved for long-term receivable Reserved for compensated absences Reserved for advances Unreserved and undesignated: Home and Infirmary Fund - Deficit Undesignated  Total Fund Balance (Deficit)  1,210,768 56,965 7,755,795 8,240,808 11,384,781 19,439,807 19,439,807 (8,776,018) (8,776,018) (29,956,117) (38,732,135)							
Reserved for handicapped parking       56,965       56,965         Reserved for long-term receivable       7,755,795       8,240,808         Reserved for compensated absences       11,384,781         Reserved for advances       19,439,807       8,776,018         Unreserved and undesignated:       (8,776,018)         Home and Infirmary Fund - Deficit Undesignated       (19,439,807)       (8,776,018)         Undesignated       (32,600,986)       (52,040,793)       (29,956,117)       (38,732,135)         Total Fund Balance (Deficit)       (3,954,792)       12,274,248							
Reserved for long-term receivable       7,755,795       8,240,808         Reserved for compensated absences       11,384,781         Reserved for advances       19,439,807       8,776,018         Unreserved and undesignated:       (8,776,018)         Home and Infirmary Fund - Deficit Undesignated       (19,439,807)       (8,776,018)         Undesignated       (32,600,986)       (52,040,793)       (29,956,117)         Total Fund Balance (Deficit)       (3,954,792)       12,274,248							
Reserved for compensated absences Reserved for advances Unreserved and undesignated: Home and Infirmary Fund - Deficit Undesignated  (19,439,807) (8,776,018) (8,776,018) (19,439,807) (19,							
Reserved for advances 19,439,807 8,776,018 Unreserved and undesignated: Home and Infirmary Fund - Deficit (19,439,807) (8,776,018) Undesignated (32,600,986) (52,040,793) (29,956,117) (38,732,135)  Total Fund Balance (Deficit) (3,954,792) 12,274,248				1,100,100			
Unreserved and undesignated: Home and Infirmary Fund - Deficit (19,439,807) (8,776,018) Undesignated (32,600,986) (52,040,793) (29,956,117) (38,732,135)  Total Fund Balance (Deficit) (3,954,792) 12,274,248	·			40.420.907			
undesignated:       Home and Infirmary Fund - Deficit       (19,439,807)       (8,776,018)         Undesignated       (32,600,986)       (52,040,793)       (29,956,117)       (38,732,135)         Total Fund Balance (Deficit)       (3,954,792)       12,274,248				18,438,007			0,770,010
Home and Infirmary Fund - Deficit (19,439,807) (8,776,018) (29,956,117) (38,732,135)  Total Fund Balance (Deficit) (3,954,792) (29,956,117) (28,776,018) (29,956,117) (38,732,135)							
Undesignated         (32,600,986)         (52,040,793)         (29,956,117)         (38,732,135)           Total Fund Balance (Deficit)         (3,954,792)         12,274,248		(40, 400, 007)			(0.776.040)		
Total Fund Balance (Deficit) (3,954,792) 12,274,248	•			(ED 040 700)			(39 722 42E)
	Undesignated	(32,000,986)	_	(52,040,793)	(28,850,117)	-	(30,132,133)
Total Liabilities and Fund Balance (Deficit) \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	Total Fund Balance (Deficit)		_	(3,954,792)		_	12,274,248
	Total Liabilities and Fund Balance (Deficit)		\$	228,156,648		\$	194,384,455

# GENERAL FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2010 AND 2009

	-	2010				
Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Real property taxes	\$ 60,500,000	\$ 60,500,000	¢ 50.040.504	¢ (4.250.400)		
Other tax items			\$ 59,249,591	\$ (1,250,409)		
Non-property taxes	9,975,000	9,975,000	4,941,267	(5,033,733)		
Departmental income	184,275,000	184,275,000	173,232,759	(11,042,241)		
Use of money and property	29,058,325	29,250,423	31,096,125	1,845,702		
Licenses and permits	2,210,500	2,210,500	1,830,845	(379,655)		
Fines and forfeitures	1,921,000	1,921,000	1,860,390	(60,610)		
	901,040	901,040	884,600	(16,440)		
Sale of property and compensation for loss	34,500	41,358	456,659	415,301		
Interfund revenues	24,782,885	24,782,885	23,171,655	(1,611,230)		
State aid	95,126,345	98,892,140	75,681,152	(23,210,988)		
Federal aid	57,360,225	67,880,023	74,445,874	6,565,851		
Miscellaneous	3,100,000	8,330,294	1,170,364	(7,159,930)		
Total Revenues	469,244,820	488,959,663	448,021,281	(40,938,382)		
Expenditures:						
Current:						
General government support	63,512,010	70,699,741	63,793,645	6,906,096		
Education	72,858,785	69,031,783	60,029,496	9,002,287		
Public safety	65,046,578	67,789,019	68,157,961	(368,942)		
Health	37,383,108	43,501,745	41,393,398	2,108,347		
Transportation	28,422,632	30,135,132	27,411,754	2,723,378		
Economic opportunity and development	164,626,065	171,915,352	171,991,637	(76,285)		
Culture and recreation	511,739	541,489	510,699	30,790		
Home and community services	7,783,786	7,845,285	7,944,728	(99,443)		
Employee benefits	11,193,685	11,193,685	10,146,078	1,047,607		
Debt service - Interest	3,416,000	3,416,000	2,565,723	850,277		
Total Expenditures	454,754,388	476,069,231	453,945,119	22,124,112		
Excess (Deficiency) of Revenues						
Over Expenditures	14,490,432	12,890,432	(5,923,838)	(18,814,270)		
Other Financing Sources (Uses):						
Bonds issued	8,500,000	8,500,000	8,500,000	-		
New York State loan	2,300,000	2,300,000	3,656,631	1,356,631		
Transfers in	6,905,630	6,905,630	9,741,422	2,835,792		
Transfers out	(34,162,635)	(32,562,635)	(32,203,255)	359,380		
Total Other Financing Uses	(16,457,005)	(14,857,005)	(10,305,202)	4,551,803		
Net Change in Fund Balance	(1,966,573)	(1,966,573)	(16,229,040)	(14,262,467)		
Fund Balance - Beginning of Year	1,966,573	1,966,573	12,274,248	10,307,675		
Fund Balance (Deficit) - End of Year	\$ -	\$ -	\$ (3,954,792)	\$ (3,954,792)		
Fund Balance (Deficit) - End of Year	\$ -	\$ -	\$ (3,954,792)	\$ (3,954,75		

_		2				
	Original Budget	Final Budget		Actual		Variance with Final Budget Positive (Negative)
\$	59,100,000	\$ 59,100,000	\$	58,446,556	\$	(653,444)
*	9,125,000	9,125,000	•	8,326,783		(798,217)
	192,360,000	192,360,000		166,731,320		(25,628,680)
	37,824,350	38,820,495		36,068,175		(2,752,320)
	2,835,500	2,835,500		1,093,835		(1,741,665)
	1,886,000	1,886,000		1,964,258		78,258
	934,505	1,143,005		1,123,747		(19,258)
	70,000	70,000		53,969		(16,031)
	14,698,050	14,698,050		14,679,291		(18,759)
	97,593,039	101,248,126		91,656,252		(9,591,874)
	40,521,624	49,899,948		62,640,323		12,740,375
	2,142,000	2,179,383		10,290,708		8,111,325
	459,090,068	473,365,507	_	453,075,217	_	(20,290,290)
	00 504 404	00 400 700		50,400,420		9.060.653
	66,561,134	68,468,789		59,499,136		8,969,653
	71,640,973	65,925,823		64,602,751		1,323,072
	58,190,182	62,068,393		61,580,954		487,439
	41,038,990	42,921,622		39,419,209		3,502,413
	30,030,562	31,641,262		27,792,297		3,848,965 2,227,756
	159,242,498	172,614,120		170,386,364		
	575,127	604,897		598,820		6,077 94,671
	7,604,013	7,744,312		7,649,641		•
	9,310,000 2,131,000	9,365,000 2,131,000		9,025,399 2,126,864		339,601 4,136
	446,324,479	463,485,218		442,681,435	=	20,803,783
	12,765,589	9,880,289	_	10,393,782	_	513,493
	4.	2,900,000		2,900,000		
_	- 10,310,392	10,310,392		8,240,392		(2,070,000)
	(32,644,526)	(32,659,226)		(32,517,989)		141,237
	(22,334,134)	(19,448,834)		(21,377,597)		(1,928,763)
	(9,568,545)	(9,568,545)		(10,983,815)		(1,415,270
	9,568,545	9,568,545		23,258,063	_	13,689,518
\$		\$ -	\$	12,274,248	\$	12,274,248

GENERAL FUND SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES COMPARED TO BUDGET YEAR ENDED DECEMBER 31, 2010 (With Comparative Actuals for 2009)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2009 Actual	
REAL PROPERTY TAXES	\$ 60,500,000	\$ 60,500,000	\$ 59,249,591	\$ (1,250,409)	\$ 58,446,556	
OTHER TAX ITEMS						
Interest and penalties on real property taxes Gain on sale of tax acquired property Payments in lieu of taxes	8,100,000 1,650,000 225,000	8,100,000 1,650,000 225,000	4,737,710 55,809 147,748	(3,362,290) (1,594,191) (77,252)	8,149,546 177,237	
Total Other Tax Items	9,975,000	9,975,000	4,941,267	(5,033,733)	8,326,783	
NON-PROPERTY TAXES						
Sales and use tax Mortgage tax E-911 surcharge Total Non-Property Taxes	178,350,000 5,500,000 425,000 184,275,000	178,350,000 5,500,000 425,000 184,275,000	169,152,688 3,537,937 542,134 173,232,759	(9,197,312) (1,962,063) 117,134 (11,042,241)	162,439,750 3,951,076 340,494 166,731,320	
DEPARTMENTAL INCOME	101,210,000	104,210,000		(11,042,241)	100,731,320	
General government support Public safety Health Transportation Economic Opportunity & Development Home & Community Services	7,178,200 2,110,500 4,710,205 8,969,000 3,873,000	7,285,834 2,234,162 4,671,007 8,969,000 3,873,000 30,000	6,689,301 1,764,522 4,279,322 7,204,748 7,909,501 52,571	(596,533) (469,640) (391,685) (1,764,252) 4,036,501 22,571	6,585,013 1,610,586 4,010,535 7,384,293 5,616,565 33,703	
Employee benefits	2,187,420	2,187,420	3,196,160	1,008,740	3,149,589	
Total Departmental Income	29,058,325	29,250,423	31,096,125	1,845,702	28,390,284	
USE OF MONEY AND PROPERTY						
Earnings on investments Rental of real property	1,000,000 1,210,500	1,000,000 1,210,500	1,207,909 622,936	207,909 (587,564)	504,419 589,416	
Total Use of Money and Property	2,210,500	2,210,500	1,830,845	(379,655)	1,093,835	
LICENSES AND PERMITS						
Licenses Alarm charges	1,321,000 600,000	1,321,000 600,000	1,229,729 630,661	(91,271) 30,661	1,297,752 666,506	
Total Licenses and Permits	1,921,000	1,921,000	1,860,390	(60,610)	1,964,258	
FINES AND FORFEITURES						
Fines Forfeitures	878,040 878,000	878,040 23,000	829,041 55,559	(48,999) 32,559	789,606 334,141	
Total Fines and Forfeitures	901,040	901,040	884,600	(16,440)	1,123,747	
SALE OF PROPERTY AND COMPENSATION FOR	LOSS					
Other sales Insurance recoveries	33,500 1,000	33,500 7,858	446,846 9,813	413,346 1,955	28,028 25,941	
Total Sale of Property and Compensation for Loss	34,500	41,358	456,659	415,301	53,969	

(Continued)

#### GENERAL FUND SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES COMPARED TO BUDGET (Continued) YEAR ENDED DECEMBER 31, 2010 (With Comparative Actuals for 2009)

	Original Budget		Final Budget Actual			Variance with Final Budget Positive (Negative)		2009 Actual		
INTERFUND REVENUES										
Liability and Health insurance Interfund Revenues - Central services Community College Fund	\$	557,000 12,899,700 11,326,185	\$	557,000 12,899,700 11,326,185	\$	526,200 12,802,064 9,843,391	\$	(30,800) (97,636) (1,482,794)	\$	490,731 13,126,255 8,740,196
Total Interfund Revenues	_	24,782,885	_	24,782,885	_	23,171,655	_	(1,611,230)	_	22,357,182
STATE AID										
General government support Public safety Health Transportation Economic opportunity & development Culture & recreation Home & community services		2,736,000 1,981,570 48,807,815 15,317,000 26,113,960 170,000		2,818,853 2,826,315 49,668,127 15,317,000 28,149,393 112,452		1,229,813 2,521,134 35,828,670 13,197,030 22,840,648 63,857	_	(1,589,040) (305,181) (13,839,457) (2,119,970) (5,308,745) (48,595)	_	1,543,836 2,382,124 48,786,144 13,781,031 25,067,998 89,228 5,891
Total State Aid		95,126,345		98,892,140	_	75,681,152	_	(23,210,988)	_	91,656,252
FEDERAL AID										
General government support Public safety Health Transportation Economic opportunity & development Home & community services		839,425 834,190 10,943,760 3,375,000 41,167,850 200,000	_	1,847,639 1,664,565 14,985,471 5,175,000 43,926,604 280,744	_	1,685,015 4,238,365 22,404,431 5,565,389 40,300,609 252,065	_	(162,624) 2,573,800 7,418,960 390,389 (3,625,995) (28,679)	_	1,887,750 12,859,728 3,985,927 2,597,221 41,019,312 290,385
Total Federal Aid	_	57,360,225	_	67,880,023	_	74,445,874	_	6,565,851	<u></u>	62,640,323
MISCELLANEOUS										
Refund of prior year's expenditures OTB distributed earnings Other	_	50,000 1,500,000 1,550,000	-	50,000 1,500,000 6,780,294	_	12,595 925,463 232,306	_	(37,405) (574,537) (6,547,988)	_	1,148,379 9,142,329
Total Miscellaneous		3,100,000		8,330,294		1,170,364		(7,159,930)	_	10,290,708
TOTAL REVENUES		469,244,820	_	488,959,663	_	448,021,281	_	(40,938,382)	_	453,075,217
OTHER FINANCING SOURCES										
Bond proceeds New York State Loan proceeds		8,500,000 2,300,000		8,500,000 2,300,000		8,500,000 3,656,631		1,356,631		2,900,000
Transfers in: Debt Service Fund		4,800,000		4,800,000		7,135,792		2,335,792		3,000,000
Rockland Tobacco Asset Securitization Corp Capital Projects Fund		2,105,630	_	2,105,630	_	2,000,000 605,630	_	2,000,000 (1,500,000)	_	5,240,392
TOTAL OTHER FINANCING SOURCES		17,705,630		17,705,630		21,898,053	_	4,192,423	_	11,140,392
TOTAL REVENUES AND OTHER FINANCING SOURCES	\$	486,950,450	\$	506,665,293	\$	469,919,334	\$	(36,745,959)	\$	464,215,609

#### GENERAL FUND SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED TO BUDGET YEAR ENDED DECEMBER 31, 2010 (With Comparative Actuals for 2009)

						Variance with Final Budget	
	Original		Final			Positive	2009
GENERAL GOVERNMENT SUPPORT	Budget		Budget	-	Actual	(Negative)	Actual
Legislative Branch	\$ 4,008,	231 \$	3,976,731	\$	3,779,389	\$ 197,342	\$ 3,701,924
County Executive	4,760,4		4,779,917	Ψ	3,438,547	1,341,370	3,735,177
Youth Bureau	1,929,0		2,770,298		2,301,792	468,506	2,408,077
Community Development Program	1,469,		1,463,005		1,415,401	47,604	1,417,915
District Attorney	8,039,6		12,185,462		12,086,109	99,353	7,834,370
Public Defender	3,325,		3,343,910		3,369,379	(25,469)	3,163,315
Assigned Counsel	1,372,0		1,372,000		1,280,832	91,168	1,431,198
Medical Examiner	1,561,8		1,633,815		1,648,682	(14,867)	1,656,147
Department of Budget and Finance	5,157,		5,206,837		5,333,963	(127,126)	4,913,892
Department of Records	4,333,		4,445,831		4,505,677	(59,846)	4,199,597
Department of Law	3,231,8		3,226,365		3,090,462	135,903	3,381,194
Department of Personnel	4,320,		4,316,990		4,799,607	(482,617)	4,284,101
Board of Elections	3,173,6	671	3,314,152		3,228,104	86,048	2,870,085
Other General Departments	2,288,3		2,288,371		1,480,920	807,451	2,813,862
Department of Insurance	1,056,4		1,056,081		890,566	165,515	869,979
Revenue Sharing - Sales Tax	11,125,0	000	11,125,000		10,680,541	444,459	10,203,194
Contingent fund	1,735,4	418	3,572,208			3,572,208	-
Department of Tourism	531,6	358	531,658		372,564	159,094	516,594
Contract Agencies - General Government Support	91,	110	91,110	_	91,110		98,515
Total General Government Support	63,512,0	010	70,699,741	_	63,793,645	6,906,096	59,499,136
EDUCATION							
Community College - Tuition	1,500,0	000	1,500,000		1,662,945	(162,945)	1,651,553
Contribution to Community College Fund	15,759,4	135	15,759,435		16,955,308	(1,195,873)	15,385,538
Education of handicapped children	55,599,3	350	51,772,348	_	41,411,243	10,361,105	47,565,660
Total Education	72,858,7	785	69,031,783	_	60,029,496	9,002,287	64,602,751
PUBLIC SAFETY							
Office of the Sheriff	24,826,0	)41	26,605,270		26,185,623	419,647	23,397,930
Correctional Facility	26,552,1	164	27,058,136		27,758,396	(700,260)	24,860,700
Narcotics task force	3,296,3		3,291,773		3,620,690	(328,917)	2,950,746
Probation Department	5,987,0		6,157,114		6,117,808	39,306	6,225,955
Department of Fire and Emergency Services	3,478,8		3,618,171		3,518,773	99,398	3,240,500
E-911 telephone system	789,8		942,285		840,221	102,064	779,403
Contract Agencies - Public Safety	116,2	270	116,270	-	116,450	(180)	125,720
Total Public Safety	65,046,5	578	67,789,019	_	68,157,961	(368,942)	61,580,954
HEALTH							
Department of Health	26,985,6		32,906,028		32,133,192	772,836	29,848,087
Department of Mental Health	866,5		866,580		325,415	541,165	204,346
Contracted mental health services	8,965,2		9,163,567		8,369,221	794,346	8,755,346
Contracted health services	565,5	570	565,570	-	565,570		611,430
Total Health	37,383,1	08	43,501,745	_	41,393,398	2,108,347	39,419,209
TRANSPORTATION							
Public transportation	28,422,6	32	30,135,132	_	27,411,754	2,723,378	27,792,297
							(Continued)

(Continued)

#### GENERAL FUND SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED TO BUDGET (Continued) YEAR ENDED DECEMBER 31, 2010 (With Comparative Actuals for 2009)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2009 Actual
ECONOMIC OPPORTUNITY AND DEVELOPMENT					
Department of Social Services Social Services Program Grants Veterans' Service Agency Consumer Protection Office of the Aging Contract Agencies - Economic Opportunity & Development	100,215,045 562,680 2,031,646 5,226,942	\$ 57,917,309 104,565,045 562,180 2,031,046 5,563,322 1,276,450	\$ 56,430,749 106,335,739 588,080 2,018,744 5,343,165 1,275,160	\$ 1,486,560 (1,770,694) (25,900) 12,302 220,157 1,290	\$ 55,653,902 105,784,967 523,227 1,865,140 5,179,123 1,380,005
Total Economic Opportunity and Development	164,626,065	171,915,352	171,991,637	(76,285)	170,386,364
CULTURE AND RECREATION					
County Historian Contract Agencies - Culture and Recreation	5,719 506,020	5,719 535,770	261 510,438	5,458 25,332	7,932 590,888
Total Culture and Recreation	511,739	541,489	510,699	30,790	598,820
HOME AND COMMUNITY SERVICES					
Department of Planning Commission of Human Rights Commissioner of Labor Department of Environmental Resources Contract Agencies - Home and Community Services  Total Home and Community Services	3,161,957 470,661 22,760 2,175,843 1,952,565 7,783,786	3,141,957 551,405 22,760 2,174,848 1,954,315 7,845,285	3,136,583 566,308 17,878 2,272,176 1,951,783 7,944,728	5,374 (14,903) 4,882 (97,328) 2,532 (99,443)	2,878,956 523,651 19,315 2,115,134 2,112,585 7,649,641
EMPLOYEE BENEFITS - UNDISTRIBUTED					
Workers Compensation - RCC Retirement - RCC Hospital & Medical Insurance - RCC Employee Tuition - RCC	200,000 1,140,685 9,843,000 10,000	200,000 1,140,685 9,843,000 10,000	844,161 9,301,917	200,000 296,524 541,083 10,000	9,025,399
Total Employee Benefits - RCC	11,193,685	11,193,685	10,146,078	1,047,607	9,025,399
DEBT SERVICE Interest: Bond anticipation notes Revenue anticipation notes Tax anticipation notes	1,516,000 1,000,000 900,000	1,516,000 1,000,000 900,000	723,779 969,444 872,500	792,221 30,556 27,500	562,420 1,564,444
Total Debt Service	3,416,000	3,416,000	2,565,723	850,277	2,126,864
TOTAL EXPENDITURES	454,754,388	476,069,231	453,945,119	22,124,112	442,681,435
OTHER FINANCING USES					
Transfers out: Contribution- Capital Contribution - County Road Fund Contribution - Road Machinery Fund Contribution - Hospital Fund Contribution - Debt Service Fund	8,777,306 1,282,074 2,482,255 21,621,000	8,777,306 1,282,074 882,255 21,621,000	937,000 8,777,306 1,282,074 21,206,875	(937,000) 882,255 414,125	410,000 8,678,326 1,317,900 22,111,763
TOTAL OTHER FINANCING USES	34,162,635	32,562,635	32,203,255	359,380	32,517,989
TOTAL EXPENDITURES AND OTHER FINANCING USES	\$ 488,917,023	\$ 508,631,866	\$ 486,148,374	\$ 22,483,492	\$ 475,199,424

#### CAPITAL PROJECTS FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

<u>ASSETS</u>	2010	2009
Cash - Demand deposits	\$ 59,446,846	\$ 61,837,591
Receivables:		
Accounts	380,318	=
State and Federal aid	3,313,166_	8,520,087
	3,693,484_	8,520,087
Restricted Cash	6,317,176	
Total Assets	\$ 69,457,506	\$ 70,357,678
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts payable	\$ 11,782,044	\$ 13,393,301
Due to other governments	24,170,926	11,074,086
Due to other funds	42,884	899,849
Bond anticipation notes payable	29,958,500	37,286,000
Total Liabilities	65,954,354	62,653,236
Fund Balance:		
Reserved for parklands Unreserved:	44,000	44,000
Designated for transportation projects	837,236	347,216
Undesignated	2,621,916	7,313,226
Total Fund Balance	3,503,152	7,704,442
Total Liabilities and Fund Balance	\$ 69,457,506	\$ 70,357,678

### CAPITAL PROJECTS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010			2009
Revenues:	F			
State aid	\$	2,595,228	\$	2,973,157
Federal aid		9,478,175		9,236,448
Miscellaneous	_	396,224	·	80,708
Total Revenues		12,469,627		12,290,313
Expenditures - Capital Outlay		56,470,847	_	50,083,709
Deficiency of Revenues				
Over Expenditures		(44,001,220)	_	(37,793,396)
Other Financing Sources (Uses):				
Bonds issued		47,545,142		
New York State Loan		4,046,967		-
Transfers in		1,065,000		1,255,500
Transfers out	_	(12,857,179)	_	(7,349,524)
Total Other Financing Sources (Uses)		39,799,930	_	(6,094,024)
Net Change in Fund Balance		(4,201,290)		(43,887,420)
Fund Balance - Beginning of Year	<u> </u>	7,704,442		51,591,862
Fund Balance - End of Year	<u>\$</u>	3,503,152	\$	7,704,442



### NON-MAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

- County Road Fund The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- Road Machinery Fund The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- Community Development Fund The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.
- Sewer District Fund The Sewer District Fund is used to account for the operation and maintenance of the County's sewer facilities.
- Special Purpose Fund The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

#### DEBT SERVICE FUND

 The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

#### COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2010 (With Comparative Totals for 2009)

					Debt Service Fund		
	<u>ASSETS</u>						
Cash and Equivalents		\$	24,471,763	\$	14,745,343		
Investments		_	5	_			
Receivables: Accounts Loans State and Federal aid Due from other funds			404,116 7,143,382 1,873,393 1,168,606		- 4,252		
Duo nom other fands		\ <del></del>	10,589,497	_	4,252		
Prepaid Expenditures		1	341,936	_	4,232		
		-		_			
Total Assets		<u>\$</u>	35,403,196	\$	14,749,595		
<u>LIABILIT</u>	IES AND FUND BALANCES						
Liabilities:							
Accounts payable		\$	1,752,141	\$	-		
Accrued liabilities			708,832		19 <del>-</del> 2		
Due to other funds			580,641		183,169		
Deferred revenues - Ot	her	-	7,485,867	_			
Total Liabilities		_	10,527,481	_	183,169		
Fund Balances:							
Reserved for encumbra	inces		2,623,078		2		
Reserved for prepaid ex	xpenditures		341,936		-		
Reserved for social ser	•		33,895		_		
Reserved for compensa	ated absences		_		_		
Reserved for debt servi			-		8,806,426		
Unreserved:							
Designated for afforda	able housing		225,000		-		
Designated for treatme	ent plant and collection system		1,010,575		-		
Designated for subsec	quent year's expenditures		1,920,580		5,760,000		
Undesignated			18,720,651	_			
Total Fund Balances		-	24,875,715		14,566,426		
Total Liabilities and F	und Balances	\$	35,403,196	\$	14,749,595		

Totals										
	2010	2009								
\$	39,217,106	\$ 28,121,285								
	<u> </u>	225,000								
	404,116 7,143,382 1,877,645 1,168,606	451,644 7,741,152 670,178 3,851,803								
	10,593,749	12,714,777								
_	341,936	273,485								
\$	50,152,791	\$ 41,334,547								
\$	1,752,141 708,832 763,810 7,485,867	\$ 696,989 1,126,797 184,505 7,771,274								
	10,710,650	9,779,565								
	2,623,078 341,936 33,895 - 8,806,426	2,414,708 273,485 35,324 1,954,252 3,039,189								
	225,000 1,010,575 7,680,580 18,720,651	225,000 859,925 8,443,479 14,309,620								
	39,442,141	31,554,982								
\$	50,152,791	\$ 41,334,547								

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2010 (With Comparative Totals for 2009)

	Special Revenue Funds	Debt Service Fund
Revenues:		
Real property taxes	\$ 28,550,488	\$
Other tax items	150,650	-
Departmental income	1,104,874	-
Use of money and property	107,944	481,465
Licenses and permits	51,718	*
Fines and forfeitures	21,150	-
Sale of property and compensation for loss	60,887	-
Interfund revenues	536,573	-
State aid	1,586,662	1,537,004
Federal aid	5,095,736	340,112
Miscellaneous	835,289	77,899
Total Revenues	38,101,971	2,436,480
Expenditures:		
Current:		
Transportation	15,939,224	-
Economic opportunity and development	4,628,682	-
Home and community services	15,612,315	-
Employee benefits Debt service:	3,021,026	-
Principal	÷ :	20,097,765
Interest	180,517	9,425,775
Refunding bond issuance insurance costs	<u> </u>	409,034
Total Expenditures	39,381,764_	29,932,574
Deficiency of Revenues		
Over Expenditures	(1,279,793)	(27,496,094)
Other Financing Sources (Uses):		
Refunding bonds issued		18,989,304
Payment to refunding bond escrow agent	<u>-</u>	(19,432,448)
Issuance premium	-	852,178
Transfers in	12,884,380	39,251,018
Transfers out	(8,444,665)	(7,436,721)
Total Other Financing Sources	4,439,715	32,223,331
Net Change in Fund Balances	3,159,922	4,727,237
Fund Balances - Beginning of Year	21,715,793	9,839,189
Fund Balances - End of Year	\$ 24,875,715	\$ 14,566,426
Balance Elim of Tool	Ψ 24,013,113	Ψ 17,300,420

	Totals									
_	2010		2009							
\$	28,550,488 150,650	\$	28,582,179 101,000							
	1,104,874 589,409		239,050 1,401,857							
	51,718 21,150 60,887		256,368 14,645 14,718							
	536,573 3,123,666		555,952 1,839,933							
	5,435,848 913,188		5,481,082 933,655							
	40,538,451		39,420,439							
	15,939,224		14,950,680							
	4,628,682 15,612,315		5,165,889 15,064,697							
	3,021,026		2,574,793							
	20,097,765 9,606,292 409,034		19,684,472 11,221,830 329,477							
_	69,314,338		68,991,838							
·	(28,775,887)		(29,571,399)							
	18,989,304 (19,432,448) 852,178		19,140,422 (19,500,420) 689,475							
	52,135,398 (15,881,386)		44,289,597 (13,917,976)							
_	36,663,046	_	30,701,098							
	7,887,159		1,129,699							
•	31,554,982	<u> </u>	30,425,283							
\$	39,442,141	\$	31,554,982							

COMBINING BALANCE SHEET NON-MAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2010 (With Comparative Totals for 2009)

_	Fund	Road Machinery Fund		Community Development Fund	
\$		\$	÷	\$	567,485
	100				
	100				567,485
_		_			-
	76,343		26		-
	4 400 070		400044		7,143,382
			•		580,641 -
	1,251,066	-	542,549	_	7,724,023
Œ	166,970		16,115		
\$	1,418,136	\$	558,664	\$	8,291,508
\$	370,585 364,752	\$	127,422 51,172	\$	- - 580,641 7,485,867
	735,337		178,594		8,066,508
	250,436 166,970 - - - 265,393		95,028 16,115 - - - - 268,927		225,000 - -
	682,799		380,070		225,000
	<b>\$</b>	100 100 100 100 76,343 1,163,270 11,453 1,251,066 166,970 \$ 1,418,136  \$ 370,585 364,752 735,337 250,436 166,970	100 100 100 100 76,343 1,163,270 11,453 1,251,066 166,970 \$ 1,418,136 \$  \$ 370,585 364,752	100       -         100       -         76,343       26         1,163,270       106,241         11,453       436,282         1,251,066       542,549         166,970       16,115         \$ 1,418,136       \$ ,558,664         \$ 370,585       \$ 127,422         364,752       51,172         735,337       178,594         250,436       95,028         166,970       16,115         -       -         265,393       268,927	100       -         100       -         76,343       26         1,163,270       106,241         11,453       436,282         1,251,066       542,549         166,970       16,115         \$ 1,418,136       \$ 558,664         \$ 370,585       \$ 127,422         364,752       51,172         735,337       178,594         250,436       95,028         166,970       16,115         265,393       268,927

Sewer			Special		Totals					
	District Fund		•				2010	2009		
\$	23,870,283	\$	33,895	\$	24,471,663	\$	19,253,789			
	-		-		100		35,324 100			
	23,870,283		33,895		24,471,763		19,289,213			
_	20,010,200	-		_	2 1,11 1,100	-	10,200,210			
_		_		-	-	_	225,000			
	327,747		_		404,116		451,644			
	+		-		7,143,382		7,741,152			
	23,241		(8)		1,873,393		488,971			
	720,871	,	-	_	1,168,606	-	3,024,898			
_	1,071,859	_		_	10,589,497	_	11,706,665			
	158,851			_	341,936	_	273,485			
\$	25,100,993	\$	33,895	\$	35,403,196	\$	31,494,363			
•	4 054 404	Φ.		Φ.	4 750 444	¢.	606.090			
\$	1,254,134 292,908	\$	-	\$	1,752,141 708,832	\$	696,989 1,125,802			
	202,000		-		580,641		184,505			
	<u> </u>	_		_	7,485,867	_	7,771,274			
_	1,547,042	-		-	10,527,481	-	9,778,570			
	2,277,614		_		2,623,078		2,414,708			
	158,851				341,936		273,485			
	-		33,895		33,895		35,324			
			*		-		1,954,252			
	-		-		225,000		225,000			
	1,010,575		-		1,010,575		859,925			
	1,920,580		-		1,920,580		1,643,479			
	18,186,331	-		-	18,720,651	-	14,309,620			
	23,553,951	_	33,895	-	24,875,715	-	21,715,793			
\$	25,100,993	\$	33,895	\$	35,403,196	\$	31,494,363			

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR SPECIAL REVENUE FUNDS YEAR ENDED DECEMBER 31, 2010 (With Comparative Totals for 2009)

			County Road Fund		Road lachinery Fund		ommunity velopment Fund
Revenues:		_					
Real property taxes		\$	-	\$	-	\$	-
Other tax items  Departmental income			116 EG4		9.422		7 <del>4</del> 7
Use of money and property			116,564		8,422		5,045
Licenses and permits			51,718		1.5		5,045
Fines and forfeitures			7,085				
Sale of property and compensation for loss			48,053		1,165		-
Interfund revenues			504,575		1,105		1.00
State aid			1,581,543				_
Federal aid			378,246		106,241		4,611,249
Miscellaneous			68,193		42,329		10,770
Wildelianeous		-	00,193	-	42,020		10,770
Total Revenues			2,755,977	3	158,157		4,627,064
Expenditures: Current:							
Transportation			14,193,804		1,745,420		:₩0:
Economic opportunity and development			941		200		4,627,064
Home and community services			¥		:: 8 <b>≆</b> 1		*
Employee benefits			<u> </u>		-		-
Debt service -							
Interest			<u>=</u> _	-	- 3		
Total Expenditures			14,193,804	:: ·	1,745,420		4,627,064
Excess (Deficiency) of Revenues							
Over Expenditures			(11,437,827)		(1,587,263)		
Other Financing Sources (Uses):							
Transfers in			11,102,306		1,282,074		-
Transfers out		_	<u> </u>				3
Total Other Financing Sources (Uses)	3		11,102,306	9 <del></del>	1,282,074		<u> </u>
Net Change in Fund Balances	4		(335,521)		(305,189)		±);
Fund Balances - Beginning of Year		_	1,018,320	-	685,259	-	225,000
Fund Balances - End of Year		\$	682,799	\$	380,070	\$	225,000

	Sewer Special			Totals				
	District Fund	_ P	urpose Fund		2010		2009	
\$	28,550,488	\$	-	\$	28,550,488	\$	28,582,179	
	150,650		11.5		150,650		101,000	
	979,888				1,104,874		239,050	
	102,710		189		107,944		183,387	
			-		51,718		256,368	
	14,065		-		21,150		14,645	
	11,669		1.76		60,887		14,718	
	31,998		-		536,573		555,952	
	5,119		( <del>-</del>		1,586,662		1,557,885	
	-		-		5,095,736		5,175,559	
_	713,997	_	A	_	835,289	_	853,005	
_	30,560,584	-	189	-	38,101,971	_	37,533,748	
			2		15,939,224		14,950,680	
			1,618		4,628,682		5,165,889	
	15,612,315				15,612,315		15,064,697	
	3,021,026		-		3,021,026		2,574,793	
_	180,517	_	+		180,517	_	152,064	
_	18,813,858	_	1,618	_	39,381,764	_	37,908,123	
	11,746,726		(1,429)	_	(1,279,793)	_	(374,375)	
	500,000		4		12,884,380		13,061,226	
	(8,444,665)			_	(8,444,665)	_	(9,480,476)	
	(7,944,665)		-	_	4,439,715	_	3,580,750	
	3,802,061		(1,429)		3,159,922		3,206,375	
	19,751,890		35,324	_	21,715,793	-	18,509,418	
\$	23,553,951	\$	33,895	\$	24,875,715	\$	21,715,793	



#### COUNTY ROAD FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

	2010	2009
<u>ASSETS</u>		
Cash - Petty cash	\$ 100	\$ 100
Receivables:		
Accounts	76,343	158,314
State and Federal aid	1,163,270	272,224
Due from other funds	11,453	1,236,555
	1,251,066	1,667,093
Prepaid Expenditures	166,970	133,984
Total Assets	\$ 1,418,136	\$ 1,801,177
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts payable	\$ 370,585	\$ 231,718
Accrued liabilities	364,752	551,139
Total Liabilities	735,337	782,857
Fund Balance:		
Reserved for encumbrances	250,436	38,138
Reserved for prepaid expenditures	166,970	133,984
Reserved for compensated absences	007.000	835,066
Unreserved and undesignated	265,393	11,132
Total Fund Balance	682,799	1,018,320
Total Liabilities and Fund Balance	\$ 1,418,136	\$ 1,801,177

## COUNTY ROAD FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010							
	-	Original Budget	Final Budget		Actual		Fi	riance With nal Budget Positive Negative)
Revenues:								
Departmental income	\$	109,930	\$	109,930	\$	116,564	\$	6,634
Licenses and permits		40,750		40,750		51,718		10,968
Fines and forfeitures		15,000		15,000		7,085		(7,915)
Sale of property and								
compensation for loss		120,000		120,000		48,053		(71,947)
Interfund revenues		470,000		470,000		504,575		34,575
State aid		1,301,000		1,798,571		1,581,543		(217,028)
Federal aid		196,240		248,240		378,246		130,006
Miscellaneous	-	40,000	_	40,000	-	68,193	_	28,193
Total Revenues		2,292,920		2,842,491		2,755,977		(86,514)
Expenditures - Current -								
Transportation	_	13,433,364	_	13,982,935	_	14,193,804		(210,869)
Deficiency of Revenues Over Expenditures		(11,140,444)		(11,140,444)		(11,437,827)		(297,383)
Other Financing Sources -								
Transfers in	_	11,102,306	_	11,102,306	_	11,102,306		
Net Change in Fund Balance		(38,138)		(38,138)		(335,521)		(297,383)
Fund Balance - Beginning of Year	_	38,138	_	38,138	_	1,018,320	_	980,182
Fund Balance - End of Year	\$	-	\$		\$	682,799	\$	682,799

Original Budget		Final Budget			Actual	Variance With Final Budget Positive (Negative)		
\$	133,980	\$	133,980	\$	120,474	\$	(13,506)	
Ψ	40,000	Ψ	40,000	Ψ	256,368	Ψ	216,368	
	40,000		40,000		4,300		(35,700)	
	20,000		20,000		4,760		(15,240)	
	440,000		440,000		431,925		(8,075)	
	1,698,000		1,850,000		1,548,432		(301,568)	
	178,000		226,000		39,885		(186,115)	
_	95,000	_	95,000	-	65,944		(29,056)	
	2,644,980		2,844,980		2,472,088		(372,892)	
_	13,276,969	_	13,491,669	_	12,803,305	_	688,364	
	(10,631,989)		(10,646,689)		(10,331,217)		315,472	
	10,563,626	_	10,578,326	_	10,578,326	-	-	
	(68,363)		(68,363)		247,109		315,472	
_	68,363	_	68,363		771,211	_	702,848	
\$		\$		\$	1,018,320	\$	1,018,320	



#### ROAD MACHINERY FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

		2010		2009
<u>ASSETS</u>				
Receivables: Accounts State and Federal aid Due from other funds	\$	26 106,241 436,282 542,549	\$	789,514 789,514
Prepaid Expenditures		16,115		11,938
Total Assets	\$	558,664	\$	801,452
LIABILITIES AND FUND BALANCE				
Liabilities: Accounts payable Accrued liabilities  Total Liabilities	\$	127,422 51,172 178,594	\$	60,323 55,870 116,193
Fund Balance: Reserved for encumbrances Reserved for prepaid expenditures Reserved for compensated absences Unreserved and undesignated		95,028 16,115 - 268,927	3	322,934 11,938 66,336 284,051
Total Fund Balance	1	380,070		685,259
Total Liabilities and Fund Balance	\$	558,664	\$	801,452

#### ROAD MACHINERY FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010							
_	Original Budget		Final Budget		Actual		Variance With Final Budget Positive (Negative)	
Revenues:	•	7.400	•	7 400	•	0.400	•	240
Departmental income Sale of property and	\$	7,480	\$	7,480	\$	8,422	\$	942
compensation for loss		75,000		75,000		1,165		(73,835)
Federal aid		. 0,000		. 0,000		106,241		106,241
Miscellaneous		40,000		160,000		42,329		(117,671)
Total Revenues		122,480		242,480		158,157		(84,323)
Expenditures - Current - Transportation		1,727,488		1,847,488		1,745,420		102,068
Transportation	_	1,121,400	_	1,047,400	-	1,740,420	_	102,000
Deficiency of Revenues Over Expenditures	(	1,605,008)		(1,605,008)		(1,587,263)		17,745
Other Financing Sources -								
Transfers in		1,282,074	_	1,282,074	_	1,282,074		
Net Change in Fund Balance		(322,934)		(322,934)		(305,189)		17,745
Fund Balance - Beginning of Year	-	322,934	-	322,934	_	685,259		362,325
Fund Balance - End of Year	\$		\$		\$	380,070	\$	380,070

~	^	^	^
7	u	()	ч

Original Budget		Final Budget		Actual	Fir	iance With nal Budget Positive Negative)
\$ 10,060	\$	10,060	\$	8,740	\$	(1,320)
75,000		75,000		200		(74,800)
 47,527	_	47,527		34,791		(12,736)
132,587		132,587		43,731		(88,856)
2,687,022		2,687,022	-	2,147,375	-	539,647
(2,554,435)		(2,554,435)		(2,103,644)		450,791
1,982,900	_	1,982,900		1,982,900		
(571,535)		(571,535)		(120,744)		450,791
 571,535	_	571,535		806,003		234,468
\$ 	\$		\$	685,259	\$	685,259



#### COMMUNITY DEVELOPMENT FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

		2010		2009
<u>ASSETS</u>				
Cash - Demand deposits	\$_	567,485	\$_	21,121
Investments	-	-	_	225,000
Receivables: Loans State and Federal aid  Total Assets		7,143,382 580,641 7,724,023 8,291,508	 	7,741,152 193,506 7,934,658 8,180,779
LIABILITIES AND FUND BALANCE		0,201,000		
Liabilities: Due to other funds Deferred revenues - Other	\$	580,641 7,485,867	\$	184,505 7,771,274
Total Liabilities		8,066,508		7,955,779
Fund Balances - Unreserved - Designated for affordable housing	· <del></del>	225,000	9	225,000
Total Liabilities and Fund Balance	\$	8,291,508	\$	8,180,779

### COMMUNITY DEVELOPMENT FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2010 AND 2009

		2	2010	
*	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
Revenues:				
Use of money and property	\$	\$ -	\$ 5,045	\$ 5,045
Federal aid	:=:	11,011,983	4,611,249	(6,400,734)
Miscellaneous			10,770	10,770
Total Revenues	-	11,011,983	4,627,064	(6,384,919)
Expenditures - Current - Economic opportunity and development		11,011,983	4,627,064	6,384,919
Excess of Revenues Over Expenditures	•	-	-8	-
Fund Balance - Beginning of Year			225,000	225,000
Fund Balance - End of Year	\$	\$ -	\$ 225,000	\$ 225,000

			2009			
	ginal dget	Final Budget	_	Actual	Fi	riance With nal Budget Positive Negative)
\$	-	\$ - 10,839,232 -	\$	5,573 5,135,674 10,452	\$	5,573 (5,703,558) 10,452
	-	10,839,232		5,151,699		(5,687,533)
		10,839,232		5,151,699	-	5,687,533
	-	-				
	•	-	_	225,000	_	225,000
•		<b>¢</b>	\$	225 000	\$	225 000



#### SEWER DISTRICT FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

	2010	2009
<u>ASSETS</u>		
Cash - Demand deposits	\$ 23,870,283	\$ 19,232,668
Receivables:		
Accounts	327,747	293,330
State and Federal aid	23,241	23,241
Due from other funds	720,871	998,829
	1,071,859	1,315,400
Prepaid Expenditures	158,851_	127,563
Total Assets	\$ 25,100,993	\$ 20,675,631
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts payable	\$ 1,254,134	\$ 404,948
Accrued liabilities	292,908	518,793
Total Liabilities	1,547,042	923,741
Fund Balance:		
Reserved for encumbrances	2,277,614	2,053,636
Reserved for prepaid expenditures	158,851	127,563
Reserved for compensated absences	· ·	1,052,850
Unreserved:	1 010 575	859,925
Designated for treatment plant and collection system	1,010,575 1,920,580	1,643,479
Designated for subsequent year's expenditures	18,186,331	14,014,437
Undesignated	10,100,001	14,014,407
Total Fund Balance	23,553,951	19,751,890
Total Liabilities and Fund Balance	\$ 25,100,993	\$ 20,675,631

### SEWER DISTRICT FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2010 AND 2009

	-	2	010		
Revenues:	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)	
Real property taxes	\$ 28,345,005	\$ 28,345,005	\$ 28,550,488	\$ 205,483	
Other tax items		#	150,650	150,650	
Departmental income	556,000	556,000	979,888	423,888	
Use of money and property	100,000	100,000	102,710	2,710	
Fines and forfeitures	-	2	14,065	14,065	
Sale of property and			·	,	
compensation for loss		1 0 1	11,669	11,669	
Interfund revenues			31,998	31,998	
State aid		7,390	5,119	(2,271)	
Miscellaneous	54,730	54,730	713,997	659,267	
Total Revenues	29,055,735	29,063,125	30,560,584	1,497,459	
Expenditures: Current:					
Home and community services	18,363,960	18,371,350	15 612 215	2 750 025	
Employee benefits	2,885,890	2,885,890	15,612,315	2,759,035	
Debt service - Interest	324,000	324,000	3,021,026	(135,136)	
Bobt colvide interest	324,000	324,000	180,517	143,483	
Total Expenditures	21,573,850_	21,581,240	18,813,858	2,767,382	
Excess of Revenues					
Over Expenditures	7,481,885	7,481,885	11,746,726	4,264,841	
Other Financing Sources (Uses):					
Transfers in	500,000	500,000	500,000	-	
Transfers out	(11,679,000)	(11,679,000)	(8,444,665)	3,234,335	
Total Other Financing Uses	(11,179,000)	(11,179,000)	(7,944,665)	3,234,335	
Net Change in Fund Balance	(3,697,115)	(3,697,115)	3,802,061	7,499,176	
Fund Balance - Beginning of Year	3,697,115	3,697,115	19,751,890	16,054,775	
Fund Balance - End of Year	\$ -	\$ -	\$ 23,553,951	\$ 23,553,951	

	2009						
	Original Budget		Final Budget		Actual	Fi	riance With nal Budget Positive Negative)
\$	28,344,209	\$	28,344,209	\$	28,582,179	\$	237,970
	-		-		101,000		101,000
	112,840		112,840		109,836		(3,004)
	475,000		475,000		177,469		(297,531)
	-		-		10,345		10,345
	-		-		9,758		9,758
	-				124,027		124,027
	-		10,044		9,453		(591)
_	525,000	( <del>-</del>	565,100	-	741,818	-	176,718
-	29,457,049	-	29,507,193	_	29,865,885	_	358,692
	18,246,749		18,267,128		15,064,697		3,202,431
	2,829,201		2,858,966		2,574,793		284,173
	371,000		371,000	_	152,064		218,936
_	21,446,950	_	21,497,094	_	17,791,554	_	3,705,540
1-	8,010,099	_	8,010,099	_	12,074,331	_	4,064,232
	500,000		500,000		500,000		n një
_	(12,246,000)	_	(12,246,000)	-	(9,480,476)	-	2,765,524
_	(11,746,000)	_	(11,746,000)	_	(8,980,476)	_	2,765,524
	(3,735,901)		(3,735,901)		3,093,855		6,829,756
	3,735,901		3,735,901		16,658,035		12,922,134

\$ 19,751,890

\$ 19,751,890

#### SPECIAL PURPOSE FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

<u>ASSETS</u>	2010		 2009	
Cash - Time deposits	\$	33,895	\$ 35,324	
FUND BALANCE				
Reserved for Social Service Programs	\$	33,895	\$ 35,324	

#### SPECIAL PURPOSE FUND COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010			2009	
Revenue - Use of money and property	\$	189	\$	345	
Expenditures - Current - Economic opportunity and development	2	1,618		14,190	
Deficiency of Revenues Over Expenditures		(1,429)		(13,845)	
Fund Balance - Beginning of Year	_	35,324		49,169	
Fund Balance - End of Year	\$	33,895	\$	35,324	



#### DEBT SERVICE FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2010 AND 2009

	2010	2009
<u>ASSETS</u>		
Cash - Demand deposits	\$ 14,745,343	\$ 8,832,072
Receivables: State and Federal aid Due from other funds	4,252	181,207 826,905
	4,252	1,008,112
Total Assets	\$ 14,749,595	\$ 9,840,184
LIABILITIES AND FUND BALANCE		
Liabilities: Accrued liabilities Due to other funds	\$ - 183,169	\$ 995
Total Liabilities	183,169	995
Fund Balance: Reserved for debt service Unreserved - Designated for subsequent	8,806,426	3,039,189
year's expenditures	5,760,000	6,800,000
Total Fund Balance	14,566,426	9,839,189
Total Liabilities and Fund Balance	\$ 14,749,595	\$ 9,840,184

### DEBT SERVICE FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010						
December	Origina Budge		Final Budget	1200	Actual		ariance with Final Budget Positive (Negative)
Revenues:							
Use of money and property	\$	- 3	\$ -	\$	481,465	\$	481,465
State aid		-	-		1,537,004		1,537,004
Federal aid			-		340,112		340,112
Miscellaneous	-			_	77,899	_	77,899
Total Revenues			-	_	2,436,480		2,436,480
Expenditures -							
Debt service - Serial Bonds:							
Principal	21,457,	000	21,457,000		20,097,765		1,359,235
Interest	11,710,		11,710,000		9,425,775		2,284,225
Refunding bond issuance	, ,		,		0,120,170		2,201,220
costs			409,034		409,034		
Total Expenditures	33,167,	000	33,576,034	_	29,932,574		3,643,460
Deficiency of Revenues Over							
Expenditures	(33,167,	000) _	(33,576,034)	_	(27,496,094)	_	6,079,940
Other Financing Sources (Uses):							
Refunding bonds issued		_	18,989,304		18,989,304		152
Payment to refunding bond escrow age	ent	_	(19,432,448)		(19,432,448)		_
Issuance premium		_	852,178		852,178		
Transfers in	33,167,	000	33,167,000		39,251,018		6,084,018
Transfers out	(6,800,		(6,800,000)	_	(7,436,721)	_	(636,721)
Total Other Financing Sources	26,367,	000	26,776,034		32,223,331	_	5,447,297
Net Change in Fund Balance	(6,800,	000)	(6,800,000)		4,727,237		11,527,237
Fund Balance - Beginning of Year	6,800,	000	6,800,000		9,839,189		3,039,189
Fund Balance - End of Year	\$	\$	-	\$	14,566,426	\$	14,566,426

	2009						
	Original Budget	Final Budget		Actual	Variance with Final Budget Positive (Negative)		
\$		\$ -	\$	1,218,470	\$ 1,218,470		
	-	-		282,048	282,048		
	-	-		305,523	305,523		
_			_	80,650	80,650		
			-	1,886,691	1,886,691		
	21,165,000 12,534,000	21,165,000 12,534,000		19,684,472 11,069,766	1,480,528 1,464,234		
	<u> </u>	329,477		329,477			
	33,699,000	34,028,477_	_	31,083,715	2,944,762		
(;	33,699,000)	(34,028,477)	_	(29,197,024)	4,831,453		
	4	19,140,422		19,140,422	n.		
	.~	(19,500,420)		(19,500,420)	n <del>é</del>		
	-	689,475		689,475			
	33,699,000	33,699,000		31,228,371	(2,470,629)		
	(7,500,000)	(7,500,000)	_	(4,437,500)	3,062,500		
	26,199,000	26,528,477	_	27,120,348	591,871		
	(7,500,000)	(7,500,000)		(2,076,676)	5,423,324		
	7,500,000	7,500,000	_	11,915,865	4,415,865		

9,839,189



#### ENTERPRISE FUND

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public.

Home and Infirmary Fund – This fund is used to account for the operations of the Summit Park Hospital, a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law.

Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation – These funds reflect the operations of these not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.

PROPRIETARY FUND - ENTERPRISE FUND HOME AND INFIRMARY FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

100570	2010	2009
<u>ASSETS</u>		
Cash and Equivalents Receivables:	\$ 2,510,222	\$ 4,362,604
Accounts	12,189,774	4,547,417
Accounts - Patient care, net of allowance for uncollectible amounts	11,349,229	13,175,582
Funds held in trust for residents	328,752	289,392
Inventories	678,661	626,225
Prepaid expenses	1,208,941	1,049,119
Total Current Assets	28,265,579	24,050,339
<u>LIABILITIES</u>		
Capital Assets:		
Land	438,504	438,504
Buildings	47,518,034	47,031,684
Improvements other than buildings	345,975	345,975
Equipment	19,117,696	16,598,170
Construction-in-progress	1,558,621	2,290,129
Less - Accumulated depreciation	(47,408,137)	(45,875,205)
Total Capital Assets, net of accumulated depreciation	21,570,693	20,829,257
Total Assets	49,836,272	44,879,596
Current Liabilities:		
Accounts payable	3,246,855	3,318,405
Estimated third party liabilities	0.41	276,137
Accrued interest payable	153,986	160,360
Funds held in trust for residents	328,752	289,392
Due to other funds	16,989,773	10,580,668
Advances from other funds	19,439,807	8,776,018
Compensated absences	1,117,907	1,231,144
Due to State of New York by Mental Health units	.,	477,511
Deferred revenue	2,175,692	2,690,977
Bond anticipation notes payable	_,,	485,000
Current maturities of bonds payable	1,461,880	1,299,316
Total Current Liabilities	44,914,652	29,584,928
Noncurrent Liabilities:		
Bonds payable	12,489,758	12,574,871
Compensated absences	10,061,167	11,080,300
Other post employment benefit obligations	56,061,919	40,745,293
Estimated third-party liabilities, net of current portion	2,918,696	2,064,173
Total Noncurrent Liabilities	81,531,540	66,464,637
Total Liabilities	126,446,192	96,049,565
NET ASSETS (DEFICIENCY)		
Invested in Capital Assets, net of related debt	10,070,880	10,662,786
Unrestricted • • • • • • • • • • • • • • • • • • •	(86,680,800)	(61,832,755)
Total Deficiency	\$ (76,609,920)	\$ (51,169,969)

PROPRIETARY FUND - ENTERPRISE FUND HOME AND INFIRMARY FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010		2009
Operating Revenues:				
Charges for services:			_	
Net patient service revenues	\$	83,138,572	\$	84,563,408
Services provided to the County jail		420,500		525,000
Services provided to the County of Rockland	<del>-</del>	3,074,763	-	2,909,373
		86,633,835		87,997,781
Miscellaneous	_	632,972	_	1,044,209
Total Operating Revenues	-	87,266,807		89,041,990
Operating Expenses:				
Administrative and general expenses		13,276,462		13,299,836
Salaries and wage expenses		47,403,206		48,580,859
Employee benefits		41,068,354		36,589,438
Supplies and other expenses		8,402,345		8,007,643
Depreciation	-	2,358,486	_	2,210,960
Total Operating Expenses	-	112,508,853		108,688,736
Loss from Operations	-	(25,242,046)	_	(19,646,746)
Non-Operating Expenses -				
Interest on indebtedness	_	(197,905)	_	(250,197)
Change in Net Assets		(25,439,951)		(19,896,943)
Deficiency - Beginning of Year		(51,169,969)	_	(31,273,026)
Deficiency - End of Year	\$	(76,609,920)	\$	(51,169,969)

#### PROPRIETARY FUND - ENTERPRISE FUND HOME AND INFIRMARY FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Cash Flows From Operating Activities:  Cash received from patients and third-party payers	¢ 90,972,922	¢ 90,002,504
Other receipts	\$ 80,872,832 163,560	\$ 89,903,591 9,242,731
Cash payments to vendors	163,560 (74,447,128)	•
Cash payments to vendors  Cash payments to employees	(21,802,791)	(72,637,820)
oddii payments to employees	(21,002,791)	(20,579,075)
Net Cash Provided by (Used in) Operating Activities	(15,213,527)	5,929,427
Cash Flows From Non-Capital Financing Activities -		F
Proceeds from County of Rockland, net	17,072,895	(3,732,977)
Cash Flows From Capital and Related Financing Activities:		
Proceeds from long-term debt	1,609,444	1,440,255
Retirement of debt	(2,016,993)	(2,794,765)
Interest on indebtedness	(519,393)	(605,417)
Acquisition and construction of capital assets	(2,784,808)	(1,234,903)
Net Cash Used in Capital and		
Related Financing Activities	(3,711,750)	(3,194,830)
Net Decrease in Cash and Equivalents	(1,852,382)	(998,380)
Cash and Equivalents - Beginning of Year	4,362,604	5,360,984
Cash and Equivalents - End of Year	\$ 2,510,222	\$ 4,362,604
Reconciliation of Loss from Operations to Net Cash		
Used in Operating Activities:		
Loss from operations	\$ (25,242,046)	\$ (19,646,746)
Adjustments to reconcile loss from operations to		
net cash used in operating activities:  Depreciation	0.050.400	2 240 000
Provision for bad debts	2,358,486	2,210,960
Changes in assets and liabilities:	1,454,672	3,469,257
Accounts receivable	(3,964,675)	4,764,149
Accounts receivable - Patient care	371,681	(1,409,945)
Due to\from State of New York	(1,959,151)	4,477,455
Inventories	(52,436)	(74,510)
Prepaid expenses	(159,822)	(54,474)
Accounts payable	(71,550)	802,914
Estimated third party liabilities	(2,132,942)	(1,196,584)
Compensated absences	(1,132,370)	410,722
Other post employment benefit obligations	15,316,626	12,176,229
Net Cash Used in Operating Activities	\$ (15,213,527)	\$ 5,929,427

#### PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

		2010		2009
<u>ASSETS</u>				
Current Assets:				
Cash and equivalents	\$	3,097,072	\$	379,317
Investments		1,183,827		1,234,224
Accounts receivable		3,537,926		3,616,536
Prepaid expenses	1	19,697	_	3,500
Total Current Assets		7,838,522		5,233,577
Noncurrent Assets:				
Restricted cash and equivalents		40,407		2,851,163
Restricted investments		3,464,835		3,525,312
Costs of issuance, net of accumulated amortization				
of \$295,765 in 2010 and \$254,895 in 2009	-	805,003	_	845,873
Total Noncurrent Assets		4,310,245		7,222,348
. Total Assets		12,148,767		12,455,925
LIABILITIES				
Current Liabilities:				
Accrued liabilities		904,050		926,175
Due to other funds		2,000,000		-
Current maturities of bonds payable		1,195,000	_	1,085,000
Total Current Liabilities		4,099,050		2,011,175
Noncurrent Liabilities -				
Bonds payable, net of current maturities		75,366,273	_	74,300,388
Total Liabilities		79,465,323	_	76,311,563
<u>NET ASSETS</u>				
Deficit	<u>\$_</u>	(67,316,556)	\$	(63,855,638)

# PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Operating Revenues - Tobacco settlement revenues	\$ 3,189,277	\$ 3,973,034
Operating Expenses:	-	
Professional fees	33,750	33,845
Directors' fees	12,980	6,500
Insurance	21,547	21,525
Amortization	40,870	40,870
Total Operating Expenses	109,147	102,740
Income from Operations	3,080,130	3,870,294
Non-Operating Revenues (Expenses):		
Interest income	188,256	261,737
Interest on indebtedness	(4,729,304)	(4,625,859)
Total Non-Operating Expenses	(4,541,048)	(4,364,122)
Loss Before Transfers	(1,460,918)	(493,828)
Transfers Out - Residual payment to County of Rockland	(2,000,000)	<u>_</u>
Change in Net Assets	(3,460,918)	(493,828)
Deficit - Beginning of Year	(63,855,638)	(63,361,810)
Deficit - End of Year	\$ (67,316,556)	\$ (63,855,638)

#### PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Cash Flows From Operating Activities:		
Cash received from tobacco settlement revenues	\$ 3,251,744	\$ 3,907,396
Cash payments to directors	-	(6,500)
Cash payments to vendors	(84,474)	(55,370)
Net Cash Provided by Operating Activities	3,167,270	3,845,526
Cash Flows from Non-Capital Financing Activities:		
Retirement of long-term debt	(1,085,000)	(1,015,000)
Interest on indebtedness	(2,490,544)	(2,524,706)
Net Cash Used in Non-Capital Financing Activities	(3,575,544)	(3,539,706)
Cash Flows From Investing Activities:		
Decrease in restricted cash and equivalents	2,810,756	(571,723)
Interest income	204,399	293,962
Purchase of investments	(1,183,827)	(1,234,224)
Sale of investments	1,234,224	1,218,964
Purchase of restricted investments	(3,464,835)	(3,525,312)
Sale of restricted investments	3,525,312	3,525,691
Sale of restricted investments	3,320,312	3,020,001
Net Cash Provided by (Used in) Investing Activities	3,126,029	(292,642)
Net Increase in Cash and Equivalents	2,717,755	13,178
Cash and Equivalents - Beginning of Year	379,317	366,139
Cash and Equivalents - End of Year	\$ 3,097,072	\$ 379,317
Reconciliation of Income from Operations to Net Cash		
Provided by Operating Activities:		
Income from operations	\$ 3,080,130	\$ 3,870,294
Adjustments to reconcile income from operations	·	•
to net cash provided by operating activities:		
Amortization	40,870	40,870
Changes in Assets and Liabilities:	10,010	.0,0.0
Accounts receivable	62,467	(65,638)
Prepaid expenses	(16,197)	(00,000)
Trepaid expenses		
Net Cash Provided by Operating Activities	\$ 3,167,270	\$ 3,845,526
Noncash Investing Activities:		
Increase in bonds payable from amortization of		
original issue and underwriters' discount	\$ 54,849	\$ 54,849
Increase in bonds payable from accreted interest	2,206,036	2,066,894
Increase in due to County of Rockland from transfers out -		
·	2,000,000	
residual payments	2,000,000	-

#### PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

	2010	2009
<u>ASSETS</u>		
Current Assets:		
Cash and equivalents	\$ 183,975	\$ 163,322
Accounts receivable	877,720	895,537
Total Current Assets	1,061,695	1,058,859
Noncurrent Assets:		
Restricted cash and equivalents	864	864
Restricted investments Costs of issuance, net of accumulated	710,961	710,961
amortization of \$47,183 in 2010 and \$40,477 in 2009	221,041	227,747
Total Noncurrent Assets	932,866	939,572
Total Assets	1,994,561	1,998,431
<u>LIABILITIES</u>		
Current Liabilities:		
Accounts payable	2,500	2,500
Accrued liabilities	33,704	35,225
Current maturities of bonds payable	80,000	70,000
Total Current Liabilities	116,204	107,725
Noncurrent Liabilities -		
Bonds payable	6,452,479	6,816,482
Total Liabilities	6,568,683	6,924,207
NET ASSETS		
Deficit	\$ (4,574,122)	\$ (4,925,776)

# PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009	
Operating Revenues -	700.040		
Tobacco settlement revenues	\$ 796,846	\$ 993,258	
Operating Expenses:			
Professional fees	34,805	21,896	
Directors' fees	13,000	9,000	
Amortization	6,706	6,706	
Total Operating Expenses	54,511_	37,602	
Income from Operations	742,335	955,656	
Non-Operating Revenues (Expenses):			
Interest income	32,370	34,395	
Interest on indebtedness	(423,051)	(444,426)	
Total Non-Operating Expenses	(390,681)	(410,031)	
Change in Net Assets	351,654	545,625	
Deficit - Beginning of Year	(4,925,776)	(5,471,401)	
Deficit - End of Year	\$ (4,574,122)	\$ (4,925,776)	



## PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010		2009
Cash Flows From Operating Activities:  Cash received from tobacco settlement revenues	\$	812,936	\$	976,849
Cash payments to directors	Ψ	(13,000)	Ψ	(9,000)
Cash payments to vendors		(34,805)		(27,170)
Cash payments to vendors	_	(04,000)	_	(27,170)
Net Cash Provided by Operating Activities	_	765,131	_	940,679
Cash Flows from Non-Capital Financing Activities:				
Retirement of long-term debt		(365,000)		(515,000)
Interest on indebtedness		(413,575)	_	(435,575)
Net Cash Used in Non-Capital Financing Activities		(778,575)		(950,575)
Cash Flows From Investing Activities:		1		
Decrease in restricted cash and equivalents		_		(810)
Interest income		34,097		34,330
Purchase of restricted investments		(710,961)		(710,961)
Sale of restricted investments		710,961		711,771
Net Cash Provided by Investing Activities	-	34,097	_	34,330
Net Increase in Cash and Equivalents		20,653		24,434
Cash and Equivalents - Beginning of Year	-	163,322	_	138,888
Cash and Equivalents - End of Year	\$	183,975	\$	163,322
Reconciliation of Income from Operations to Net Cash				
Provided by Operating Activities:				
Income from operations	\$	742,335	\$	955,656
Adjustments to reconcile income from operations				
to net cash provided by operating activities:				
Amortization		6,706		6,706
Changes in assets and liabilities:		40.000		(40, 400)
Accounts receivable		16,090		(16,409)
Accounts payable	-		-	(5,274)
Net Cash Provided by Operating Activities	\$	765,131	\$	940,679
Nanagah Investing Activities				
Noncash Investing Activities -				
Increase in bonds payable from amortization of	\$	10,997	\$	10 007
original issue and underwriters' discount	φ	10,881	Φ	10,997

PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2010

(With Comparative Totals for 2009)

ASSETS	Workers' Compensation Benefits	General Liability Claims Fund	Unemployment Benefits Fund
Cash:			
Demand deposits	\$ 5,320,938	\$ 5,392,929	\$
Petty cash	Ψ 3,320,330	Ψ 0,002,020	
· · · · · · · · · · · · · · · · · · ·		_	
	5,320,938	5,392,929	
Receivables:		3,302,020	
Accounts	331,385	1.2	2
State and Federal aid	-	-	
Due from other governments	-	7,720	-
Due from other funds	-	66,978	127,881
	-		
	331,385	74,698	127,881
Inventories			
involitories	-	-	
Prepaid Expenses	2,284		1.47
	· ·	-	
Total Current Assets	5,654,607	5,467,627	127,881
Capital Assets			
Less - Accumulated depreciation	5	-	•
2000 Accumulated depreciation			
Total Capital Assets			
Total Assets	5,654,607	5,467,627	127,881
LIABILITIES			
Current Liabilities:			
Accounts payable	511,186	35,000	5
Accrued liabilities	4,316	00,000	
Due to other funds	35,765		
Deferred revenues	30,1.00	_	
Current portion of claims payable	713,058	651,915	
Current maturities of bonds payable	7 10,000	001,010	2
Compensated absences	2,700	_	
	2,100		
Total Current Liabilities	1,267,025	686,915	
Noncurrent Liabilities:			
Claims payable	0.447.540	4 700 740	
Compensated absences	6,417,510	4,780,712	-
Bonds payable - Less current maturities	-	2	
Other post employment benefit obligations	70 170		*
Other post employment benefit obligations	72,476		<u> </u>
Total Noncurrent Liabilities	6,489,986	4,780,712	
		11.001.12	
Total Liabilities	7,757,011	5,467,627	
NET ASSETS (DEFICITS)			
NET AGGETS (DEFICITO)			
Invested In Capital Assets, net of related debt	-		
Unrestricted	(2,102,404)		127,881
			121,001
Total Net Assets (Deficits)	\$ (2,102,404)	<u>\$ -</u>	\$ 127,881

General	_	Tot	als	
Services Fund		2010	_	2009
\$ - 200	\$	10,713,867 200	\$	10,212,062 200
200		10,714,067		10,212,262
111,577 521,675		442,962 521,675 7,720		78,617 487,582 7,720
3,424,880	-	3,619,739	_	2,920,643
4,058,132		4,592,096	_	3,494,562
58,613	_	58,613	_	61,314
297,818		300,102	_	251,263
4,414,763		15,664,878	_	14,019,401
21,066,950 (12,252,834)		21,066,950 (12,252,834)	_	21,274,498 (10,806,610)
8,814,116		8,814,116	_	10,467,888
13,228,879	_	24,478,994	_	24,487,289
1,086,357 1,492,995 211,123 1,012,092 178,748		1,632,543 1,497,311 35,765 211,123 1,364,973 1,012,092 181,448		910,787 1,197,486 - 226,000 1,128,874 979,149 209,103
3,981,315	_	5,935,255		4,651,399
1,608,731 6,718,920 10,887,552	_	11,198,222 1,608,731 6,718,920 10,960,028	_	10,159,861 1,858,418 7,731,012 7,749,433
19,215,203		30,485,901	_	27,498,724
23,196,518	_	36,421,156	-	32,150,123
1,083,104 (11,050,743)	-	1,083,104 (13,025,266)	_	1,757,727 (9,420,561)
\$ (9,967,639)	\$	(11,942,162)	\$	(7,662,834)



### INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds.

#### PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES **IN NET ASSETS**

YEAR ENDED DECEMBER 31, 2010

(With Comparative Totals for 2009)

	Workers' Compensation Benefits Fund		General Liability Claims Fund			employment Benefits Fund
Operating Revenues: Charges for services	\$	5,044,601	\$	2,418,352	\$	219,119
Miscellaneous	Ψ	3,044,001	Ψ	2, <del>4</del> 10,332 -	Ψ	213,113
State aid		. 2		_		_
Federal aid		-	_	-		
Total Operating Revenue		5,044,601	_	2,418,352		219,119
Operating Expenses:						
Administrative and general expenses		589,736		-		
Salaries and wage expenses		150,669		-		-
Employee benefits		6,063,380		-		219,119
Judgments and claims		-		2,443,374		-
Supplies and other expenses		•		•		-
Depreciation	-		_		_	
Total Operating Expense	_	6,803,785	_	2,443,374	_	219,119
Loss From Operations		(1,759,184)	_	(25,022)		-
Non-Operating Revenues (Expenses):						
Interest income		21,501		25,022		-
Interest on indebtedness		-	_		-	
Total Non-Operating Revenues (Expenses)		21,501	_	25,022		-
Change in Net Assets		(1,737,683)		-		-
Net Assets (Deficits) - Beginning of Year		(364,721)		-		127,881
Net Assets (Deficits) - End of Year	\$	(2,102,404)	\$		\$	127,881

		Totals				
	General Services Fund	_	2010	_	2009	
\$	30,583,767	\$	38,265,839	\$	37,311,478	
					24,000	
	566,099		566,099		3,442	
_	33,877	_	33,877	_	576,510	
_	31,183,743	_	38,865,815	_	37,915,430	
			589,736		658,675	
	11,919,167		12,069,836		11,708,093	
	8,797,508		15,080,007		12,024,413	
			2,443,374		1,660,695	
	11,071,912		11,071,912		11,025,449	
_	1,653,771	_	1,653,771	_	3,053,862	
	33,442,358	_	42,908,636		40,131,187	
_	(2,258,615)		(4,042,821)	-	(2,215,757)	
			46,523		98,945	
_	(283,030)	_	(283,030)	_	(340,571)	
_	(283,030)	_	(236,507)	_	(241,626)	
	(2,541,645)		(4,279,328)		(2,457,383)	
_	(7,425,994)	_	(7,662,834)	_	(5,205,451)	
\$	(9,967,639)	\$	(11,942,162)	\$	(7,662,834)	

### PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 2010 (With Comparative Totals for 2009)

	Co	Workers' ompensation Benefits Fund		General Liability Claims Fund		employment Benefits Fund
Cash Flows From Operating Activities: Cash received from charges for services	\$	5,044,601	\$	2,730,487	•	219,119
Cash received from State and Federal aid	Φ	5,044,001	Φ	2,730,407	\$	219,119
Cash payments to insurance carriers and claimants Cash payments to employees Cash payments to vendors		(4,894,736) (150,669)		(2,274,401)		(219,119)
oash payments to vehicles	-		-		_	
Net Cash Provide by (Used in) Operating Activities		(804)	_	456,086		<u>.</u>
Cash Flows From Non-Capital Financing Activities - Interest on indebtedness			_		_	
Cash Flows From Capital and Related Financing Activities: Retirement of long-term debt Interest on indebtedness	_	-	_			
Net Cash Used in Capital and Related Financing Activities	_	•	_			
Cash Flows From Investing Activities - Interest income		21,501	_	25,022		•
Net Increase in Cash		20,697		481,108		
Cash - Beginning of Year	_	5,300,241	_	4,911,821		
Cash - End of Year	\$	5,320,938	\$	5,392,929	\$	
Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities: Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities:	\$	(1,759,184)	\$	(25,022)	\$	-
Depreciation		*				2
Changes in operating assets and liabilities: Accounts receivable		(331,385)				
State and Federal aid receivable		(331,303)				
Due from other governments		~				
Due from other funds		575,663		312,135		+
Inventories Prepaid expenses		(493)		-		*
Accounts payable		(493) 354,827		1		
Accrued liabilities		(1,189)		'		-
Due to other funds		35,765		_		2
Due to other governments		-		-		
Advances from other funds		-		-		
Deferred revenues				_		
Claims payable		1,105,488		168,972		
Compensated absences		88		-		14
Other post employment benefit obligations	-	19,616	_			
Net Cash Provided by (Used in)						
Operating Activities	\$	(804)	\$	456,086	<u>\$</u>	

	General		Tot	tals	
	Services Fund		2010		2009
\$	28,963,913 551,006 (28,252,741)	\$	36,958,120 551,006 (7,388,256) (150,669) (28,252,741)	\$	36,542,213 861,945 (6,341,487) (82,466) (29,264,072)
_	1,262,178	_	1,717,460	_	1,716,133
	*	_		_	(4,344)
	(979,148) (283,030)	_	(979,148) (283,030)	_	(1,369,217) (336,227)
_	(1,262,178)	_	(1,262,178)	_	(1,705,444)
			46,523		98,945
			501,805		105,290
_	200	_	10,212,262	16	10,106,972
\$	200	\$	10,714,067	\$	10,212,262
\$	(2,258,615)	\$	(4,042,821)	\$	(2,215,757)
	1,653,771		1,653,771		3,053,862
	(32,960) (34,093) (1,586,894) 2,701 (48,346) 366,928 301,014		(364,345) (34,093) (699,096) 2,701 (48,839) 721,756 299,825 35,765		208,194 35,435 (7,720) (868,099) (15,442) (23,096) (96,558) (11,934) - (19,042) (1,484,043) 226,000
_	(277,430) 3,190,979	_	1,274,460 (277,342) 3,210,595	_	213,401 189,977 2,530,955
\$	1,262,178	<u>\$</u>	1,717,460	\$	1,716,133

## PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

	2010	2009
<u>ASSETS</u>	4	
Cash - Demand deposits	\$ 5,320,938	\$ 5,300,241
Receivables: Accounts	331,385	g <del></del>
Due from other funds		575,663
	331,385	575,663
Prepaid Expenses	2,284	1,791
Total Assets	5,654,607	5,877,695
LIABILITIES		
Current Liabilities:		
Accounts payable	511,186	156,359
Accrued liabilities	4,316	5,505
Due to other funds	35,765	#.
Current portion of claims payable	713,058	602,508
Compensated absences	2,700	2,612
Total Current Liabilities	1,267,025	766,984
Noncurrent Liabilities:		
Claims payable, less current portion	6,417,510	5,422,572
Other post employment benefit obligations	72,476	52,860
Total Noncurrent Liabilities	6,489,986	5,475,432
Total Liabilities	7,757,011	6,242,416
NET DEFICIT		
Unrestricted	\$ (2,102,404)	\$ (364,721)

# PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Operating Revenues - Charges for services	\$ 5,044,601	\$ 4,735,478
Operating Expenses: Administrative and general expenses Salaries and wage expenses Employee benefits	589,736 150,669 6,063,380	658,675 82,466 3,987,474
Total Operating Expenses	6,803,785	4,728,615
Income (Loss) From Operations	(1,759,184)	6,863
Non-Operating Revenues - Interest income	21,501	47,173
Change in Net Assets	(1,737,683)	54,036
Deficit - Beginning of Year	(364,721)	(418,757)
Deficit - End of Year	\$ (2,102,404)	\$ (364,721)

### PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

	_	2010	_	2009
Cash Flows From Operating Activities: Cash received from charges for services Cash payments to insurance carriers and claimants Cash payments to employees	\$	5,044,601 (4,894,736) (150,669)	\$	4,735,478 (4,276,412) (82,466)
Net Cash Provided By (Used In) Operating Activities		(804)		376,600
Cash Flows From Investing Activities - Interest income	,	21,501	_	47,173
Net Increase in Cash		20,697		423,773
Cash - Beginning of Year	_	5,300,241	_	4,876,468
Cash - End of Year	\$	5,320,938	\$	5,300,241
Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities: Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash used in operating activities - Changes in assets and liabilities:	y \$	(1,759,184)	\$	6,863
Accounts receivable Due from other funds Prepaid expenses Accounts payable Accrued liabilities Due to other funds Due to other governments Claims payable Compensated absences Other post employment benefit obligations	•	(331,385) 575,663 (493) 354,827 (1,189) 35,765 - 1,105,488 88 19,616		105,081 (197) (200,188) (359) - (19,042) 468,210 346 15,886
Net Cash Provided By (Used in) Operating Activities	\$	(804)	<u>\$</u>	376,600

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

<u>ASSETS</u>	2010	2009
Cash - Demand deposits	\$ 5,392,929	\$ 4,911,821
Receivables:  Due from other governments  Due from other funds	7,720 66,978	7,720 379,113
	74,698	386,833
Total Assets	5,467,627	5,298,654
<u>LIABILITIES</u> Current Liabilities:		
Accounts payable Claims payable	35,000 651,915	34,999 526,366
Total Current Liabilities	686,915	561,365
Noncurrent Liabilities - Claims payable	4,780,712	4,737,289
Total Liabilities	\$ 5,467,627	\$ 5,298,654

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2010 AND 2009

	2	010	 2009
Operating Revenues - Charges for services	\$ 2,4	418,352	\$ 1,608,923
Operating Expenses - Judgments and claims	2,4	443,374	 1,660,695
Loss From Operations		(25,022)	(51,772)
Non-Operating Revenues - Interest income		25,022	 51,772
Change in Net Assets		=0	-
Net Assets - Beginning of Year	i e	-	<u> </u>
Net Assets - End of Year	\$		\$ 

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Cash Flows From Operating Activities: Cash received from charges to services	\$ 2,730,487	\$ 1,545,874
Cash payments to insurance carriers and claimants	(2,274,401)	(1,916,129)
Net Cash Provided by (Used in) Operating Activities	456,086	(370,255)
Cash Flows From Investing Activities - Interest income	25,022	51,772
Net Increase (Decrease) in Cash	481,108	(318,483)
Cash - Beginning of Year	4,911,821	5,230,304
Cash - End of Year	\$ 5,392,929	\$ 4,911,821
Reconciliation of Loss from Operations to Net Cash Provided by (Used in) Operating Activities: Loss from operations Adjustments to reconcile loss from operations to net cash provided by (used in) operating activities - Changes in assets and liabilities:	\$ (25,022)	\$ (51,772)
Due from other governments	-	(7,720)
Due from other funds	312,135	(55,328)
Accounts payable	1	(626)
Claims payable	168,972	(254,809)
Net Cash Provided by (Used in) Operating Activities	\$ 456,086	\$ (370,255)

### PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

<u>ASSETS</u>	2010	
Due from Other Funds	\$ 127,881	\$ 127,881
NET ASSETS		3
Unrestricted	\$ 127,881	\$ 127,881

### PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

#### YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Operating Revenues - Charges for services	\$ 219,119	\$ 148,946
Operating Expenses - Employee benefits	219,119	145,296
Income from Operations		3,650
Net Assets - Beginning of Year	127,881	124,231
Net Assets - End of Year	\$ 127,881	\$ 127,881

### PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

	2010	2009
Cash Flows From Operating Activities: Cash received from charges for services Cash payments to insurance carriers and claimants	\$ 219,119 (219,119)	\$ 148,946 (148,946)
Net Cash Provided by Operating Activities		
Net Increase in Cash	X=	-
Cash - Beginning of Year		
Cash - End of Year	\$ -	\$ -
Reconciliation of Income from Operations to Net Cash Provided by Operating Activities: Income from operations	\$ -	\$ 3,650
Adjustments to reconcile income from operations to net cash provided by operating activities - Changes in assets and liabilities - Accrued liabilities		(3,650)
Net Cash Provided by Operating Activities	\$ -	\$ -

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

ASSETS  Cash - Petty cash	\$		
Cash - Petty cash	\$		
		200	\$ 200
Receivables:		444.599	70.047
Accounts		111,577	78,617
State and Federal aid Due from other funds	3	521,675 ,424,880	487,582 1,837,986
Due from other lunds	-		
	4	,058,132	2,404,185
Inventories	-	58,613	61,314
Prepaid Expenses		297,818	249,472
Total Current Assets	4	,414,763	2,715,171
Capital Assets -		222.252	04 074 400
Equipment	21	,066,950	21,274,498
Less - Accumulated depreciation	(12	,252,834)	(10,806,610)
Total Capital Assets	8	,814,116	10,467,888
Total Assets	13	,228,879	13,183,059
LIABILITIES			
Current Liabilities:	4	000 057	740 400
Accounts payable		,086,357	719,429
Accrued liabilities	'	,492,995 211,123	1,191,981 226,000
Deferred revenues Current maturities of bonds payable	1	,012,092	979,149
Compensated absences	1	178,748	206,491
Total Current Liabilities	3	,981,315	3,323,050
Noncurrent Liabilities:			
Compensated absences, less current maturities		,608,731	1,858,418
Bonds payable - Less current maturities		5,718,920	7,731,012
Other post employment benefit obligations	10	,887,552	7,696,573
Total Noncurrent Liabilities	19	,215,203	17,286,003
Total Liabilities	23	3,196,518	20,609,053
NET ASSETS (DEFICIT)			
Invested in Capital Assets, net of related debt		,083,104	1,757,727
Unrestricted	(11	,050,743)	(9,183,721)
Total Net Deficit	\$ (9	9,967,639)	\$ (7,425,994)

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010		2009
Operating Revenues:				
Charges for services	\$	30,583,767	\$	30,818,131
Miscellaneous		-		3,442
State aid		566,099		576,510
Federal aid	_	33,877	_	24,000
Total Operating Revenues	_	31,183,743	_	31,422,083
Operating Expenses:				
Salaries and wage expenses		11,919,167		11,625,627
Employee benefits		8,797,508		7,891,643
Supplies and other expenses		11,071,912		11,025,449
Depreciation	_	1,653,771	_	3,053,862
Total Operating Expenses	_	33,442,358		33,596,581
Loss From Operations		(2,258,615)		(2,174,498)
Non-Operating Expenses -				
Interest on indebtedness	_	(283,030)	_	(340,571)
Change in Net Assets		(2,541,645)		(2,515,069)
Deficit- Beginning of Year	_	(7,425,994)		(4,910,925)
Deficit - End of Year	\$	(9,967,639)	\$	(7,425,994)

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010	_	2009
Cash Flows From Operating Activities: Cash received from charges for services Cash received from State and Federal aid Cash payments to vendors	\$	28,963,913 551,006 (28,252,741)	\$	30,111,915 861,945 (29,264,072)
Net Cash Provided by Operating Activities		1,262,178	_	1,709,788
Cash Flows From Non-Capital Financing Activities - Interest on indebtedness - Other	_			(4,344)
Cash Flows from Capital and Related Financing Activities: Retirement of long-term debt Interest on indebtedness - Capital construction		(979,148) (283,030)	_	(1,369,217) (336,227)
Net Cash Used in Capital and Related Financing Activities	_	(1,262,178)	_	(1,705,444)
Net Increase in Cash		-		
Cash - Beginning of Year		200	_	200
Cash - End of Year	\$	200	\$	200
Reconciliation of Loss from Operations to Net Cash Provided by Operating Activities: Loss from operations	\$	(2,258,615)	\$	(2,174,498)
Adjustments to reconcile loss from operations to net cash provided by operating activities:  Depreciation Changes in assets and liabilities:		1,653,771		3,053,862
Accounts receivable State and Federal aid receivable Due from other funds		(32,960) (34,093) (1,586,894)		208,194 35,435 (917,852)
Inventories Prepaid expenses Accounts payable		2,701 (48,346) 366,928		(15,442) (22,899) 104,256
Accrued liabilities Advances from other funds Deferred revenues		301,014 (14,877)		(7,925) (1,484,043) 226,000
Compensated absences Other post employment benefit obligations	10	(277,430) 3,190,979	_	189,631 2,515,069
Net Cash Provided by Operating Activities	<u>\$</u>	1,262,178	\$	1,709,788

#### FIDUCIARY FUNDS - AGENCY FUND STATEMENT OF CHANGES IN ASSETS AND LIABILITIES YEAR ENDED DECEMBER 31, 2010

<u>ASSETS</u>	Balance January 1, 2010	IncreasesDecreases	Balance December 31, 2010
Cash: Demand deposits Time deposits	\$ 11,470,381 5,254,642	\$ 226,590,007	\$ 8,675,661 1,882,094
Total Assets <u>LIABILITIES</u>	\$ 16,725,023	<u>\$ 227,377,866</u> <u>\$ 233,545,134</u>	\$ 10,557,755
Accounts Payable Employee Payroll Deductions Deposits Due to Other Governments	\$ 7,139,877 29,198 7,630,484 1,925,464	\$ 218,257,042 \$ 222,159,369 89,643,191 89,054,769 3,555,768 6,454,264 7,624,685 7,579,552	\$ 3,237,550 617,620 4,731,988 1,970,597
Total Liabilities	\$ 16,725,023	<u>\$ 319,080,686</u> <u>\$ 325,247,954</u>	\$ 10,557,755



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Board of Legislators of the County of Rockland, New York:

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York (the "County") as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 14, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Home and Infirmary Fund and the Rockland County Industrial Development Agency (a component unit), as described in our report on the County of Rockland, New York's financial statements. The financial statements of the Home and Infirmary Fund and the Rockland County Industrial Development Agency were not audited in accordance with *Government Auditing* Standards.

#### Internal Control Over Financial Reporting

Management of the County is responsible for establishing and maintaining effective internal control over finance reporting.

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the County in a separate letter dated September 14, 2011

This report is intended solely for the information and use of the Board of Legislators, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

O'Connor Davies Munns & Dobbins, LLP

O'Common Davies Munns & Dobbins, LAP

September 14, 2011

# STATISTICAL SECTION

(Unaudited)



### **Financial Trends**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Assets by Component

Changes in Net Assets

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

# NET ASSETS BY COMPONENT LAST NINE FISCAL YEARS

	2002	2003	2004	2005
Governmental Activities Invested in Capital Assets,				
Net of Related Debt	\$ 438,310,280	\$ 440,635,684	\$ 419,627,796	\$ 385,766,788
Restricted	40,014,214	38,837,101	49,562,629	79,252,547
Unrestricted	7,689,691	5,738,859	24,270,260	51,882,873
Total Governmental				
Activities Net Assets	\$ 486,014,185	\$ 485,211,644	\$ 493,460,685	\$ 516,902,208
Business-Type Activities Invested in Capital Assets,				
Net of Related Debt	\$ 14,021,370	\$ 13,571,289	\$ 13,213,254	\$ 12,484,425
Unrestricted	(4,583,999)	(6,593,661)	(55,956,825)	(75,138,145)
Total Business-Type				
Activities Net Assets	<u>\$ 9,437,371</u>	\$ 6,977,628	\$ (42,743,571)	\$ (62,653,720)
Primary Government Invested in Capital Assets				
Net of Related Debt	\$ 452,331,650	\$ 454,206,973	\$ 432,841,050	\$ 398,251,213
Restricted	40,014,214	38,837,101	49,562,629	79,252,547
Unrestricted	3,105,692	(854,802)	(31,686,565)	(23,255,272)
Total Primary Government				
Net Assets	\$ 495,451,556	\$ 492,189,272	\$ 450,717,114	\$ 454,248,488
			(1)	

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

<sup>(1)</sup> In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

2006	2007	-	2008	-	2009	Ø <del></del>	2010
\$ 357,075,560 84,186,029 49,138,682	\$ 410,512,788 123,090,125 (119,583,249)	\$	405,279,887 113,990,838 (163,971,651)	\$	413,765,675 104,294,397 (194,874,505)	\$	401,818,749 110,920,044 (246,969,186)
\$ 490,400,271	\$ 414,019,664	\$	355,299,074	<u>\$</u>	323,185,567	\$	265,769,607
\$ 12,411,965 (88,784,191)	\$ 11,269,462 (106,761,196)	\$	11,068,096 (111,174,333)	\$	10,662,786 (130,614,169)	\$	10,070,880 (158,571,478)
\$ (76,372,226)	\$ (95,491,734)	\$	(100,106,237)	\$	(119,951,383)	\$	(148,500,598)
\$ 369,487,525 84,186,029 (39,645,509)	\$ 421,782,250 123,090,125 (226,344,445)	\$	416,347,983 113,990,838 (275,145,984)	\$	424,428,461 104,294,397 (325,488,674)	\$	411,889,629 110,920,044 (405,540,664)
\$ 414,028,045	\$ 318,527,930	\$	255,192,837	\$	203,234,184	\$	117,269,009

#### CHANGES IN NET ASSETS LAST NINE FISCAL YEARS

Expenses	2002	. 0.	2003		2004		2005
·		111	540				
Governmental Activities	A 00.450.045	_					
General government Education	\$ 63,153,245	\$	62,287,057	\$-	68,779,564	\$	44,538,213
Public safety	46,881,083		52,671,673		55,930,405		58,507,380
Health	44,674,007		45,279,632		52,371,937		58,963,721
	38,430,956		35,079,290		42,374,788		45,380,653
Transportation	42,416,503		43,410,593		45,144,431		48,426,869
Economic opportunity							
and development	139,549,521		148,325,942		164,700,249		156,812,258
Culture and recreation	662,233		746,302		728,454		745,730
Home and community services	18,434,960		21,385,606		20,023,499		24,060,557
Interest	6,217,396	_	6,489,849	-	7,165,388	_	10,991,331
Total Governmental Activities	400,419,904	_	415,675,944	_	457,218,715	_	448,426,712
Business-Type Activities							
Home and Infirmary Fund	83,329,746		79,369,366		87,141,861		93,268,805
Rockland Tobacco Asset							
Securitization Corporation Rockland Second Tobacco Asset	( <del>4</del> )	ī.			2,800,273		3,069,161
Securitization Corporation		_		-	574,291	_	553,016
	83,329,746	_	79,369,366	_	90,516,425	_	96,890,982
Total Primary Government Expenses	\$ 483,749,650	\$	495,045,310	\$	547,735,140	\$	545,317,694
Program Revenues							
Governmental Activities							
Charges for Services							
General Government	\$ 37,316,911	\$	38,054,253	\$	39,249,733	\$	12,202,376
Public Safety	3,411,682	•	3,741,384	•	3,835,679	۳	4,352,301
Health	5,100,982		4,270,675		5,818,755		6,446,459
Transportation	3,339,514		2,710,546		3,241,293		3,386,565
Economic opportunity	-,,		_,, ,,,,,,,,		0,2 11,200		0,000,000
and development	5,769,244		5,596,867		8,665,341		9,174,374
Home and Community Services	87,850		80,458		261,278		1,811,248
Operating Grants and Contributions	130,500,453		131,170,162		146,655,838		137,068,005
Capital Grants and Contributions	7,442,323		10,424,140		21,641,564		22,140,383
Total Governmental Activities	192,968,959		196,048,485		229,369,481		196,581,711
Develop 4 A 41 M							
Business-type Activities							
Home and Infirmary Fund							
Charges for Services	76,307,046		72,984,404		77,680,143		79,880,694
Operating Grants and Contributions	4,768,833		3,925,219		9,720,424		10,792,911
Rockland Tobacco Asset	2						
Securitization Corporation							
Operating Grants and Contributions	2		-		3,893,466		4,076,906
							-
Rockland Second Tobacco Asset							
Rockland Second Tobacco Asset	1	_		_	939,947		946,876
Rockland Second Tobacco Asset Securitization Corporation Operating Grants and Contributions	81,075,879		76,909,623	-	939,947 92,233,980		946,876 95,697,387
Rockland Second Tobacco Asset Securitization Corporation	81,075,879	_	76,909,623	_		_	

_	2006	-	2007	_	2008	-	2009	_	2010				
\$	53,181,226 62,269,510 61,374,333 42,866,537 52,467,203	269,510 63,708,235 374,333 68,781,351 366,537 55,693,202		63,708,235 68,781,351 55,693,202		63,708,235 68,781,351 55,693,202		\$	67,293,698 71,519,828 70,103,143 50,413,128 55,737,309	\$	65,817,442 68,916,165 70,550,166 43,227,034 52,323,652	\$	65,578,858 64,096,792 78,884,977 46,040,723 55,073,427
	154,921,214 672,310 25,128,078 17,421,520	_	161,783,425 922,107 33,924,151 24,724,724	_	174,367,673 939,766 35,782,255 13,400,239	_	180,334,640 896,680 34,575,699 14,110,025	-	182,610,808 973,087 35,091,249 13,768,045				
	470,301,931	_	524,070,614	_	539,557,039	_	530,751,503	-	542,117,966				
	100,045,431		114,058,665		115,135,691		108,938,933		112,706,758				
	4,486,554		4,571,080		4,640,294		4,728,599		4,838,451				
_	542,077	_	520,630	_	501,105		482,028	_	477,562				
	105,074,062	_	119,150,375	_	120,277,090	_	114,149,560	_	118,022,771				
\$	575,375,993	\$	643,220,989	\$	659,834,129	\$	644,901,063	\$	660,140,737				
\$	13,488,832 4,376,291 2,227,880 3,649,497	\$	12,527,092 3,335,455 4,275,920 4,164,539	\$	12,961,766 1,935,136 4,091,463 7,937,745	\$	16,075,012 1,951,080 4,010,535 7,879,870	\$	8,049,813 2,306,656 4,279,322 7,548,277				
	7,118,757 2,256,013 141,316,084 17,079,414	_	6,968,579 2,126,805 143,651,066 23,349,064		7,676,041 1,777,822 164,476,127 11,845,084	-	7,597,193 4,333,518 161,630,529 14,177,004		9,785,895 5,221,710 156,809,424 15,465,469				
	191,512,768	-	200,398,520	u-	212,701,184	_	217,654,741	-	209,466,566				
	79,335,999 7,781,080		78,790,038 16,491,989		106,029,852 4,896,669		89,041,990		87,266,807 -				
	3,379,057		3,839,495		3,818,692		4,234,771		3,377,533				
	850 420		909,345		917,374		1,027,653		829,216				
_	859,420	-	100,030,867	_	115,662,587	-	94,304,414	-	91,473,556				
	91,355,556												

## CHANGES IN NET ASSETS LAST NINE FISCAL YEARS (Continued)

	1			
	2002	2003	2004	2005
Net (Expense)/Revenue				
Governmental Activities	(207,450,945)	(219,627,459)	(227,849,234)	(251,845,001)
Business-Type Activities	\$ (2,253,867)	\$ (2,459,743)	\$ 1,717,555	\$ (1,193,595)
Total Primary Government Net Expense	\$ (209,704,812)	\$ (222,087,202)	\$ (226,131,679)	\$ (253,038,596)
General Revenues				
Governmental Activities				
Taxes				
Real Property Taxes	\$ \$55,170,006			
Other Tax Items	1 11000	\$ 58,818,064	\$ 65,836,542	\$ 78,272,043
Sales Tax	\$4,461,514	4,262,453	11,078,086	9,898,911
	\$119,079,563	142,163,349	144,674,541	148,457,535
Mortgage Tax	-		9,721,165	10,180,660
Unrestricted Use of Money and Property Sale of property and	\$1,655,496	1,295,908	1,275,851	2,012,813
compensation for loss			-	
Transfers	-		2	23,997,609
Miscellaneous	4,377,860	12,285,174	3,903,607	3,191,953
Transfers				
Total Governmental Activities	184,744,439	218,824,948	236,489,792	276,011,524
Business-type activities	W.			
Real Property Taxes	2,764,269			
Transfers	2,704,209		-	
1131101010				(23,997,609)
Total Business-Type Activities	2,764,269			(23,997,609)
Total Primary Government				
General Revenues		. Markovi		
General Revenues	\$ 187,508,708	\$ 218,824,948	\$ 236,489,792	\$ 252,013,915
Change in Net Assets				
Governmental Activities	\$ (22,706,506)	\$ (802,511)	Ф 0.040 гго	<b>6</b> 04 400 500
Business-Type Activities	(2,253,867)	,	\$ 8,640,558	\$ 24,166,523
.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(2,200,007)	(2,459,743)	1,717,555	(25,191,204)
Total Primary Government				
Change in Net Assets	\$ (24,960,373)	\$ (3,262,254)	¢ 10.250.440	f (4.004.004)
	Ψ (24,000,013)	Ψ (3,202,254)	\$ 10,358,113	\$ (1,024,681)

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

<sup>(1)</sup> In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

_	2006	-	2007		2008		2009	_	2010
\$	(278,789,163) (13,718,506)	\$	(323,672,094) (19,119,508)	\$	(326,855,855) (4,614,503)	\$	(313,096,762) (19,845,146)	\$	(332,651,400) (26,549,215)
\$	(292,507,669)	\$	(342,791,602)	\$	(331,470,358)	\$	(332,941,908)	\$	(359,200,615)
\$	58,727,783 27,764,921 151,119,113 9,217,795 2,658,983	\$	72,855,145 5,253,994 163,931,697 7,416,530 15,365,523	\$	71,646,043 7,125,096 168,498,939 5,115,544 3,285,209	\$	87,696,519 8,326,783 162,439,750 3,951,076 504,419	\$	92,768,618 4,941,267 169,152,688 3,537,937 1,207,909
	135,224 - 2,663,407		49,315 - 2,560,186		40,543 - 2,821,904		53,969 - 10,290,708		456,659 1,170,362 2,000,000
_	252,287,226	_	267,432,390	_	258,533,278	_	273,263,224	_	275,235,440
	1							_	(2,000,000)
-		-		-		_	-	_	(2,000,000)
\$	252,287,226	\$	267,432,390	\$	258,533,278	\$	273,263,224	\$	273,235,440
\$	(26,501,937) (13,718,506)	\$	(56,239,704) (19,119,508)	\$	(68,322,577) (4,614,503)	\$	(39,833,538) (19,845,146)	\$	(57,415,960) (28,549,215)
\$	(40,220,443)	\$.	(75,359,212)	\$	(72,937,080)	\$	(59,678,684)	\$	(85,965,175)

# FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

2	2001		2002		2003	-	2004
General Fund Reserved Unreserved	\$ 3,361,395 13,768,634	\$	13,232,014 11,606,335	\$	12,259,389 19,842,531	\$	80,273,905 (41,322,044)
Total General Fund	\$ 17,130,029	\$	24,838,349	\$	32,101,920	\$	38,951,861
All Other Governmental Funds			22				
Reserved Unreserved, Reported In:	\$ 34,930,741	\$	33,923,864	\$	30,042,904	\$	40,358,037
Special Revenue Funds	8,379,054		5,882,068		7,229,050		7,874,712
Capital Projects Fund	20,878,561		12,278,033		13,816,458		25,479,845
Debt Service Fund	 6,680,126	-	5,496,940	_	7,746,977		7,245,082
Total All Other Governmental Funds	\$ 70,868,482	\$	57,580,905	<u>\$</u>	58,835,389	\$	80,957,676
Total Governmental Funds	\$ 87,998,511	\$	82,419,254	\$	90,937,309	\$	119,909,537

_	2005	_	2006	_	2007	_	2008		2009	1	2010
\$ —	168,348,692 (110,667,341)	\$	53,082,159 (2,932,059)	\$	44,873,252 (33,535,024)	\$	54,784,809 (31,526,746)	\$	51,006,383 (38,732,135)	\$	48,086,001 (52,040,793)
\$	57,681,351	<u>\$</u>	50,150,100	\$_	11,338,228	\$	23,258,063	\$	12,274,248	\$	(3,954,792)
											10.0
\$	31,312,497	\$	58,853,881	\$	8,024,019	\$	9,043,239	\$	7,760,958	\$	11,849,335
	7,929,375		8,720,490		12,276,371		13,926,044		17,038,024		21,876,806
	74,516,172		50,805,405		91,909,837		51,547,862		7,660,442		3,459,152
	6,660,644	_	7,188,000	-	8,000,000	_	7,500,000	-	6,800,000	_	5,760,000
\$	120,418,688	\$	125,567,776	<u>\$</u>	120,210,227	<u>\$</u>	82,017,145	\$	39,259,424	\$	42,945,293
\$	178,100,039	\$	175,717,876	\$	131,548,455	\$	105,275,208	\$	51,533,672	\$	38,990,501

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

		2001		2002		2003		2004
Revenues	-		_		_		_	-
Real Property Taxes	\$	55,125,499	\$	58,090,243	\$	58,693,340	\$	62,218,149
Other Tax Items		4,662,533		4,461,514		4,262,453		11,078,086
Non-Property Taxes		104,741,932		119,731,942		142,819,235		154,932,812
Departmental Income		23,652,207		29,627,090		28,668,797		32,576,362
Use of Money and Property		5,189,419		3,300,400		1,819,194		2,727,187
Licenses and Permits		963,061		1,252,367		1,321,928		1,477,592
Fines and Forfeitures		725,337		674,941		718,865		868,114
Sale of Property and Compensation for Loss		416,613		159,583		174,452		194,830
Interfund Revenues		2,476,541		39,264,640		9,504,603		9,995,961
State Aid		75,073,483		83,186,148		87,573,304		100,122,546
Federal Aid		42,486,644		46,183,076		47,058,732		62,912,164
Miscellaneous	_	53,983,421	_	7,731,765	_	15,279,908		4,539,643
Total Revenues	_	369,496,690	_	393,663,709	_	397,894,811	_	443,643,446
Expenditures								
Current:								
General Government		34,802,149		34,958,991		34,993,828		39,754,114
Education		28,377,650		45,329,687		50,182,282		53,635,959
Public Safety		40,084,416		41,745,805		42,894,951		49,560,136
Health		30,284,190		37,298,006		34,217,931		41,256,330
Transportation		28,706,131		31,225,049		31,363,348		33,227,664
Economic Opportunity and Development		130,813,053		138,444,547		146,763,914		163,421,773
Culture and Recreation		853,647		598,690		643,684		651,769
Home and Community Services		15,022,224		16,502,315		17,589,427		16,962,202
Employee Benefits		1,956,682		37,451,415		15,433,804		10,464,391
Debt Service:		,,,,,,,,,,		0.,.0.,0		10,100,004		10,404,001
Principal		13,245,814		7,472,536		6,190,771		5,133,743
Interest		7,921,721		6,051,010		6,737,039		5,405,520
Refunding Bond Issuance Costs		1,021,121		0,001,010		95,790		3,403,020
Advance Refunding Escrow		40,762,014				8,154,357		
Capital Outlay		27,516,480		25,899,601		21,121,468		46,003,907
Total Expenditures		400,346,171		422,977,652		416,382,594		465,477,508
Excess (Deficiency) of Revenues			5				-	
Over Expenditures		(20.040.404)		(00.040.040)		(40.40==00)		
Over Expenditures		(30,849,481)	-	(29,313,943)	_	(18,487,783)	_	(21,834,062)
Other Financing Sources (Uses)								
Bonds Issued		20,225,000		14,488,000		27,000,743		51,197,807
Transfers In		82,625,020		29,604,599		37,781,261		29,274,285
Transfers Out		(101,788,669)		(29,604,599)		(37,871,957)		(29,274,285)
Refunding Bonds Issued						3,812,318		-
Issuance Premium		+		-		51,524		-
New York State loan proceeds		-		-		4		
Payment to Refunded Bond Escrow Agent	_	· ·	_		_	(3,768,051)	_	
Total Other Financing Sources (Uses)		1,061,351	_	14,488,000		27,005,838		51,197,807
Net Change in Fund Balances	<u>\$</u>	(29,788,130)	\$	(14,825,943)	\$	8,518,055	\$	29,363,745
Debt Service as a Percentage								
of Non-Capital Expenditures		16.6%		3.4%		5.4%		2.4%
***								

_	2005	_	2006		2007	_	2008	_	2009	_	2010
\$	67,573,335	\$	70,005,364	\$	72,945,404	\$	80,701,948	\$	87,028,735	\$	87,800,079
	9,898,911		27,764,921	,	5,253,994		7,280,446	•	8,427,783	,	5,091,917
	159,169,424		160,802,521		171,761,695		173,963,636		166,731,320		173,232,759
	34,063,306		30,578,872		30,764,208		31,830,638		36,307,225		32,200,999
	4,132,707		6,152,871		19,877,509		6,760,275		2,495,692		2,420,254
	1,512,041		1,487,720		1,448,396		1,701,868		2,220,626		1,912,108
	760,839		918,522		990,290		1,050,166		1,138,392		905,750
	123,880		136,334		49,315		86,829		68,687		517,546
	11,996,089		12,581,214		· ·		·				
	106,299,593				14,664,748		15,691,757		15,235,243		23,708,228
			99,322,826		100,900,483		107,236,772		96,469,342		81,400,046
	48,858,105 4,370,725		52,385,776 4,238,295		58,001,784		65,639,498		77,357,853		89,359,897
-	4,370,723	-	4,230,293	-	4,670,799	_	2,662,174		11,305,071	-	2,479,776
-	448,758,955	-	466,375,236	-	481,328,625	_	494,606,007	_	504,785,969	-	501,029,359
	43,149,881		54,942,689		48,895,671		60,184,410		59,499,136		63,793,645
	56,287,051		59,108,151		60,595,502		67,786,623		64,602,751		60,029,496
	55,473,720		58,893,768		59,002,667		61,193,182		61,580,954		68,157,961
	43,904,877		42,109,558		51,976,073		46,691,701		39,419,209		41,393,398
	36,248,794		40,142,905		41,580,438		42,704,822				43,350,978
	155,278,769		154,605,187						42,742,977		
					156,569,060		169,264,751		175,552,253		176,620,319
	698,272		636,212		661,650		667,428		598,820		510,699
	19,212,556		20,302,722		22,031,229		23,632,499		22,714,338		23,557,043
	11,371,661		9,380,119		10,146,766		11,028,835		11,600,192		13,167,104
	10,869,372		13,858,182		17,736,847		19,742,088		19,684,472		20,097,765
	9,278,123		13,783,091		27,904,491		13,344,928		13,348,694		12,172,015
	*						10,011,020		329,477		409,034
			1				2.		020,411		100,001
_	44,447,249	_	48,004,692	_	42,526,497	_	38,699,088		50,083,709		56,470,847
_	486,220,325	_	515,767,276	_	539,626,891	-	554,940,355	_	561,756,982	_	579,730,304
-	(37,461,370)	-	(49,392,040)	-	(58,298,266)	-	(60,334,348)	-	(56,971,013)	-	(78,700,945)
	72,379,263		47,009,877		34,269,748		24,000,000		2,900,000		56,045,142
	72,045,546		48,275,803		54,421,029		57,988,686		19,140,422		62,941,820
	(48,047,937)		(48,275,803)		(54,421,029)		(57,988,686)		53,785,489		(60,941,820
	(40,047,937)		(40,270,000)		(34,421,023)		(37,300,000)		(53,785,489)		18,989,304
			-		•		459,114		,		
	-		-		-		439,114		689,475		852,178
			4.		- 1				(19,500,420)		7,703,598 (19,432,448)
	96,376,872		47,009,877	-	34,269,748		24,459,114		3,229,477		66,157,774
\$	58,915,502	\$	(2,382,163)	\$	(24,028,518)	\$	(35,875,234)	\$	(53,741,536)	\$	(12,543,171)
-	4.6%	_	5.9%	_	9.2%	_	6.4%	×	6.4%	<u> </u>	6.19



#### **Revenue Capacity**

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Tax Revenues by Source, Governmental Funds

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Actual Value of Taxable Property, Per \$1,000 of Assessed Valuation

County Property Tax Rates by Town per \$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections



# TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

		_	<u> </u>							
Fiscal Year	Real Property Taxes		Sales Tax		911 Emergency Surcharge			Mortgage Tax	-	Total
2001	\$ 55,125,499	\$	104,103,483		\$	638,449	\$	*	\$	159,867,431
2002	58,090,243		119,079,563	d		652,379		-		177,822,185
2003	58,693,340		140,024,664	а		655,886		2,138,685		201,512,575
2004	62,218,149		144,674,541			537,106		9,721,165	е	217,150,961
2005	67,573,335		148,457,536	b	С	531,229		10,180,660		226,742,760
2006	70,005,364		151,119,113			465,613		9,217,795		230,807,885
2007	72,945,404		163,931,697			413,468		7,416,530		244,707,099
2008	80,701,948		168,498,939			349,153		5,115,544		254,665,584
2009	87,028,735		162,439,750			340,494		3,951,076		253,760,055
2010	87,800,079		169,152,688			542,134		3,537,937		261,032,838

a Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4%

b Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%

c Effective June 1, 2005 the Metropolitan Transportation Authority rate increased from 1/4% to 3/8%

d Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% was designated for towns and villages

e Effective October 1, 2003

#### SALES TAX RATES LAST TEN FISCAL YEARS

	2001	2002	2003	2004	2005
New York State *	4.000 %	4.000 %	4.250 %	4.250 %	4.000 %
MTA (1) **	0.250	0.250	0.250	0.250	0.375
County *** ****	3.000	3.625	3.625	3.625	3.625
Total	7.250 %	7.875 %	8.125 %	8.125 %	8.000 %

#### (1) Metropolitan Transit Authority

<sup>\*</sup> Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4% Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%.

<sup>\*\*</sup> Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

<sup>\*\*\*</sup> Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% of 1% was designated for towns and villages.

<sup>\*\*\*\*</sup> Effective March 01, 2007 the County rate increased from 3 5/8% to 4%, of which 3/16 of 1% was designated for towns and villages.

2006	2007	2008	2009	2010
4.000 %	4.000 %	4.000 %	4.000 %	4.000 %
0.375	0.375	0.375	0.375	0.375
3.625	4.000	4.000	4.000	4.000
8.000 %	8.375 %	8.375 %	8.375 %	8.375 %

# TAXABLE SALES BY INDUSTRY TEN YEARS STATED

Industry	_	March 1999 to February 2000	_	March 2000 to February 2001		March 2001 to February 2002		March 2002 to February 2003
Utilities (excluding residential energy)	\$	96,184,000	\$	119,840,000	\$	114,864,000	\$	118,800,000
Construction		59,649,000	•	68,658,000	•	68,713,000	*	64,293,000
Manufacturing		88,755,000		122,784,000		128,864,000		141,460,000
Wholesale Trade		229,984,000		279,522,000		296,848,000		283,951,000
Retail Trade:		,		,		200,010,000		200,001,000
Motor Vehicles and Parts		424,877,000		449,095,000		498,188,000		513,970,000
Furniture and Home Furnishings		82,723,000		85,713,000		85,100,000		88,393,000
Electronics and Appliances		93,107,000		111,927,000		138,774,000		136,166,000
Building Materials and Garden Equipment		184,675,000		200,227,000		198,247,000		212,272,000
Food and Beverage		136,191,000		138,145,000		146,508,000		148,024,000
Health and Personal Care		41,790,000		42,920,000		40,938,000		42,770,000
Gasoline Stations		83,793,000		96,544,000		90,429,000		88,269,000
Clothing		181,000,000		54,099,000		58,420,000		57,409,000
Sporting Goods, Hobby, Book and Music Stores		92,680,000		87,037,000		85,959,000		89,532,000
General Merchandise		330,527,000		222,666,000		231,179,000		241,274,000
Miscellaneous Retail		82,240,000		83,204,000		102,597,000		102,028,000
Nonstore Retail		37,344,000		35,882,000		32,490,000		36,083,000
Information		227,598,000		237,884,000		257,000,000		284,511,000
Professional, Scientific, and Technical		32,307,000		36,894,000		40,985,000		33,505,000
Administrative/Support Services		91,439,000		105,682,000		102,828,000		95,295,000
Health Care		1,366,000		2,132,000		1,618,000		1,618,000
Arts, Entertainment, and Recreation Accommodation and Food Services:		32,884,000		32,586,000		28,774,000		25,576,000
Food Services		206,689,000		228,703,000		247,023,000		254,670,000
Accommodation		42,880,000		47,072,000		46,809,000		•
Other Services:		12,000,000		47,072,000		40,003,000		48,832,000
Repair and Maintenance		66,254,000		71,944,000		73,134,000		72 524 000
Personal and Laundry Services		5,714,000		7,175,000		9,270,000		73,524,000
All Other Services		894,000		1,708,000		4,128,000		8,973,000
Ag., Mining, Trans., FIRE, Educ., Govt.		144,441,000		160,730,000				2,271,000
Unclassified by Industry		98,480,000		41,255,000		161,561,000 5,802,000		152,753,000
Sales to Qualified Empire Zone Enterprises (QEZEs)		00,700,000		71,200,000		0,002,000		20,200,000
Services to tangible personal property used in prod.		528,000	_	47,000	_		_	193,000
Grand Total	\$	3,196,993,000	\$	3,172,075,000	\$	3,297,050,000	\$	3,366,615,000

Source: New York State Department of Taxation and Finance

<sup>(1)</sup> Preliminary (2) Revised

	March 2003 to February 2004	_	March 2004 to February 2005	_	March 2005 to February 2006	_	arch 2006 to ruary 2007 (1)	_	March 2007 to February 2008 (2)	_	March 2008 to February 2009 (1)
\$	115,461,000	\$	114,884,000	\$	137,792,000	\$	141,988,000	\$	163,002,000	\$	158,344,000
•	69,527,000	•	71,394,000	•	78,378,000	•	77,578,000	•	81,720,000	•	75,289,000
	132,495,000		128,961,000		134,948,000		123,204,000		122,873,000		105,796,000
	294,210,000		324,209,000		377,532,000		371,992,000		392,869,000		347,945,000
	574,350,000		549,774,000		511,010,000		466,498,000		468,920,000		427,901,000
	105,468,000		116,529,000		105,980,000		113,692,000		114,307,000		100,076,000
	91,930,000		84,371,000		80,725,000		82,325,000		73,782,000		71,865,000
	250,815,000		281,658,000		285,681,000		268,814,000		252,831,000		231,800,000
	170,071,000		176,772,000		184,358,000		188,296,000		189,433,000		194,638,000
	46,520,000		46,999,000		50,141,000		50,727,000		52,273,000		54,192,000
	97,591,000		103,933,000		111,767,000		43,629,000		21,843,000		21,745,000
	274,408,000		241,350,000		251,913,000		98,481,000		80,359,000		76,804,000
	104,785,000		101,920,000		99,241,000		87,601,000		84,213,000		76,362,000
	391,825,000		426,801,000		424,132,000		335,776,000		338,294,000		324,747,000
	102,798,000		104,989,000		105,816,000		110,698,000		108,855,000		101,345,000
	41,916,000		45,591,000		54,069,000		47,030,000		52,510,000		63,956,000
	293,356,000		292,754,000		293,391,000		289,692,000		305,344,000		284,761,000
	48,837,000		42,577,000		48,973,000		48,136,000		59,139,000		61,944,000
	91,510,000		94,736,000		100,014,000		101,403,000	11	111,610,000		115,593,000
	1,927,000		2,292,000		2,553,000		2,771,000		2,522,000		2,789,000
	27,027,000		27,411,000		29,114,000		29,077,000		27,458,000		27,696,000
	259,443,000		271,397,000		277,472,000		283,573,000		308,607,000		316,388,000
	46,964,000		52,329,000		52,048,000		51,199,000		55,538,000		49,628,000
	78,453,000		79,309,000		85,282,000		85,180,000		94,239,000		95,020,000
	9,754,000		10,058,000		10,242,000		13,461,000		14,264,000		14,386,000
	2,227,000		2,185,000		2,167,000		2,080,000		1,485,000		1,770,000
	124,683,000		125,246,000		132,057,000		127,963,000		150,179,000		146,375,000
	29,284,000		39,761,000		53,840,000		66,600,000		34,992,000		34,565,000
	118,000		158,000		143,000		303,000				
6	3,877,753,000	s	3,960,348,000	<b>s</b>	4,080,779,000	s	3,709,767,000	<b>s</b>	3,763,461,000	\$	3,583,720,000

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY PER \$1,000 OF ASSESSED VALUATION LAST TEN FISCAL YEARS

Fiscal	_	Real P	rope	erty		
Year Ended December 31		Residential Property		Commercial Property	 Less: Tax Exempt Real Property	 Total Taxable Assessed Value
2001	\$	7,446,154,102	\$	4,852,115,154	\$ 1,676,603,412	\$ 10,621,665,844
2002		7,536,725,428		4,839,746,241	1,695,674,207	10,680,797,462
2003		7,616,951,050		4,820,083,115	1,710,092,853	10,726,941,312
2004		7,667,943,584		4,544,165,006	1,457,767,798	10,754,340,792
2005		7,726,957,540		4,455,045,219	1,419,978,625	10,762,024,134
2006		7,787,032,400		4,353,541,689	1,387,025,553	10,753,548,536
2007		10,930,926,706		5,504,098,539	1,610,720,267	14,824,304,978
2008		10,880,269,795		5,734,402,680	1,549,232,372	15,065,440,103
2009		10,772,710,984		5,647,856,442	1,636,309,661	14,784,257,765
2010		10,382,170,444		5,420,326,097	1,633,457,426	14,169,039,115

Source: Rockland County Real Property Tax Department

Note: Taxable assessed values are determined by the city and town governments located within the County. The estimated actual taxable values represent the weighted average State equalization rates established for each city and town within the County.

Total Direct Tax Rate	_	Assessed Value as a Percentage Actual Valu		
3.842 %	\$	27,167,732,267	39.10	%
3.910		29,112,479,511	36.69	
4.101		32,717,799,793	32.79	
4.394		41,616,489,304	25.84	
4.534		33,774,550,066	31.86	
4.482		44,273,013,422	24.29	
3.150		44,069,523,707	33.64	
3.570		48,274,170,415	31.21	
3.997		43,318,941,021	34.13	
4.270		41,710,339,760	33.97	

### COUNTY PROPERTY TAX RATES BY TOWN PER \$1,000 OF ASSESSED VALUATION LAST TEN FISCAL YEARS

Year	Clarkstown	Haverstraw	Orangetown	Stony Point	Ramapo
2001	3.834400	17.020	2.2859	7.2878	6.568
2002	3.728106	18.450	3.0668	7.2251	6.447
2003	4.018649	18.330	2.7935	7.7300	8.512
2004	4.054183	20.900	2.8044	8.4530	8.352
2005	3.991577	19.740	2.4980	8.5290	8.049
2006	4.024980	0.978	2.8865	8.6577	8.453
2007	4.826161	1.293	3.5060	10.9980	10.000
2008	5.023156	1.356	3.1316	12.0287	11.269
2009	5.267550	1.487	3.3264	11.2172	11.340
2010	5.363834	1.603	3.310	12.3397	12.317

# PRINCIPAL TAXPAYERS CURRENT YEAR AND TEN YEARS AGO

Taxpayer	Type of Business	_	Assessed Valuation	Percent of Total Assessed Valuation
Palisades Interstate Park	State Lands	\$	960,520,328	2.30 %
Pyramid/Eklecco Properties	Shopping Center		819,462,841	1.96
Pfizer	Pharmaceuticals		811,434,072	1.95
Orange & Rockland Utilities	Public Utility		600,944,879	1.44
United Water	Public Utility		442,046,072	1.06
Verizon	Public Utility		213,608,353	0.51
Mirant	Public Utility		199,284,112	0.48
Consolidated Edison	Public Utility		148,321,856	0.36
Novartis Pharmaceuticals	Pharmaceuticals		110,717,667	0.27
Glorious Sun Roberts FKA Blue Hill Community	Retirement Community		104,874,362	0.25
		\$	4,411,214,542	10.58 %

Note: Total assessed valuation on the 2010 roll is \$ 41,710,339,760.00

2001

Taxpayer	Type of Business		Assessed Valuation	Percent of Total Assessed Valuation	
Southern Energy	Public Utility	\$	1,407,101,846	5.18	%
Palisades Interstate Park	State Lands		596,965,103	2.20	
Pyramid/Eklecco Properties	Retail Shopping		582,227,900	2.14	
American Home Products	Industrial		566,557,914	2.09	
Orange & Rockland Utilities	Industrial		468,467,554	1.72	
United Water	Public Utility		217,891,797	0.80	
Consolidated Edison	Public Utility		144,443,710	0.53	
The Retail Property Trust	Retail Shopping		91,092,350	0.34	
Glorious Sun Roberts -FKA Blue Hill Community	Retirement Community	-	87,500,000	0.32	
Verizon	Public Utility	-	163,189,430	0.60_	
- 1		\$	4,325,437,604	15.92	%

Note: Total assessed valuation on the 2000 roll is \$ 27,167,744,884.00

Source: Rockland County Real Property Tax Office

Total Tax Levy	for the	Fiscal	Year
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2002       40,132,057       4,381,134       21,859,867       14,907,751       1,559,130       167,486,388       4,33         2003       42,346,114       3,077,428       24,187,109       13,817,020       1,358,769       175,954,485       3,98         2004       45,498,869       2,030,474       25,897,119       64,967,561       1,560,113       194,495,574       10,59         2005       46,750,299       2,061,033       32,077,602       58,638,047       2,877,192       210,922,000       9,76         2006       46,252,999       503,279       35,979,516       64,720,965       3,081,058       225,832,360       27,22         2007       46,253,287       2,311,456       40,743,696       62,311,061       3,402,769       238,759,492       15,00         2008       53,804,066       4,759,562       42,010,230       22,813,093       2,094,973       246,122,883       6,47         2009       59,100,000       1,367,704       45,737,352       23,585,657       2,520,442       253,650,648       8,14	Fiscal Year	_	County		Town nargebacks Deficiency)	_	Local Special Districts	Relevied Schools	_	Relevied Villages	S	Towns	_	Late Penalties and fees
2002       40,132,057       4,381,134       21,859,867       14,907,751       1,559,130       167,486,388       4,33         2003       42,346,114       3,077,428       24,187,109       13,817,020       1,358,769       175,954,485       3,98         2004       45,498,869       2,030,474       25,897,119       64,967,561       1,560,113       194,495,574       10,59         2005       46,750,299       2,061,033       32,077,602       58,638,047       2,877,192       210,922,000       9,76         2006       46,252,999       503,279       35,979,516       64,720,965       3,081,058       225,832,360       27,22         2007       46,253,287       2,311,456       40,743,696       62,311,061       3,402,769       238,759,492       15,00         2008       53,804,066       4,759,562       42,010,230       22,813,093       2,094,973       246,122,883       6,47         2009       59,100,000       1,367,704       45,737,352       23,585,657       2,520,442       253,650,648       8,14	2001	\$	39,153,167	\$	2,394,669	\$	19,603,208	\$ 14.033.317	\$	1.240.960	\$	155,679 266	\$	4,192,307
2003       42,346,114       3,077,428       24,187,109       13,817,020       1,358,769       175,954,485       3,98         2004       45,498,869       2,030,474       25,897,119       64,967,561       1,560,113       194,495,574       10,59         2005       46,750,299       2,061,033       32,077,602       58,638,047       2,877,192       210,922,000       9,76         2006       46,252,999       503,279       35,979,516       64,720,965       3,081,058       225,832,360       27,22         2007       46,253,287       2,311,456       40,743,696       62,311,061       3,402,769       238,759,492       15,00         2008       53,804,066       4,759,562       42,010,230       22,813,093       2,094,973       246,122,883       6,47         2009       59,100,000       1,367,704       45,737,352       23,585,657       2,520,442       253,650,648       8,14	2002		40,132,057		4,381,134		21,859,867	14.907.751	•		•		•	4.331.873
2004       45,498,869       2,030,474       25,897,119       64,967,561       1,560,113       194,495,574       10,59         2005       46,750,299       2,061,033       32,077,602       58,638,047       2,877,192       210,922,000       9,76         2006       46,252,999       503,279       35,979,516       64,720,965       3,081,058       225,832,360       27,22         2007       46,253,287       2,311,456       40,743,696       62,311,061       3,402,769       238,759,492       15,00         2008       53,804,066       4,759,562       42,010,230       22,813,093       2,094,973       246,122,883       6,47         2009       59,100,000       1,367,704       45,737,352       23,585,657       2,520,442       253,650,648       8,14	2003		42,346,114		3,077,428		24,187,109							3,981,875
2005       46,750,299       2,061,033       32,077,602       58,638,047       2,877,192       210,922,000       9,76         2006       46,252,999       503,279       35,979,516       64,720,965       3,081,058       225,832,360       27,22         2007       46,253,287       2,311,456       40,743,696       62,311,061       3,402,769       238,759,492       15,00         2008       53,804,066       4,759,562       42,010,230       22,813,093       2,094,973       246,122,883       6,47         2009       59,100,000       1,367,704       45,737,352       23,585,657       2,520,442       253,650,648       8,14	2004		45,498,869	•	2,030,474		25,897,119							10.594.200
2006       46,252,999       503,279       35,979,516       64,720,965       3,081,058       225,832,360       27,22         2007       46,253,287       2,311,456       40,743,696       62,311,061       3,402,769       238,759,492       15,00         2008       53,804,066       4,759,562       42,010,230       22,813,093       2,094,973       246,122,883       6,47         2009       59,100,000       1,367,704       45,737,352       23,585,657       2,520,442       253,650,648       8,14	2005		46,750,299		2,061,033		32,077,602							9,768,229
2007 46,253,287 2,311,456 40,743,696 62,311,061 3,402,769 238,759,492 15,002   2008 53,804,066 4,759,562 42,010,230 22,813,093 2,094,973 246,122,883 6,47   2009 59,100,000 1,367,704 45,737,352 23,585,657 2,520,442 253,650,648 8,142   2010 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2011 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2012 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2013 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2014 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2015 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2016 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2017 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2018 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2018 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2018 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2018 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2018 60,500,000 2,454,000 45,737,352 23,585,657 2,520,442 253,650,648 8,144   2018 60,500,000 2,454,000 45,730,000 45	2006		46,252,999		503,279		35,979,516							27,220,048
2008 53,804,066 4,759,562 42,010,230 22,813,093 2,094,973 246,122,883 6,47 2009 59,100,000 1,367,704 45,737,352 23,585,657 2,520,442 253,650,648 8,14	2007		46,253,287		2,311,456		40,743,696							15,004,173
2009 59,100,000 1,367,704 45,737,352 23,585,657 2,520,442 253,650,648 8,14	2008		53,804,066		4,759,562		42,010,230							6,472,073
2010 60 500 000 2.454 000 40 700 705	2009		59,100,000		1,367,704		45,737,352							8.149.546
= 1 = 1 = 1 = 1 = 1 = 1 = 1 = 1 = 1 = 1	2010		60,500,000		2,154,896		48,736,705	24,687,900		2,859,696		263,478,889		4,737,710

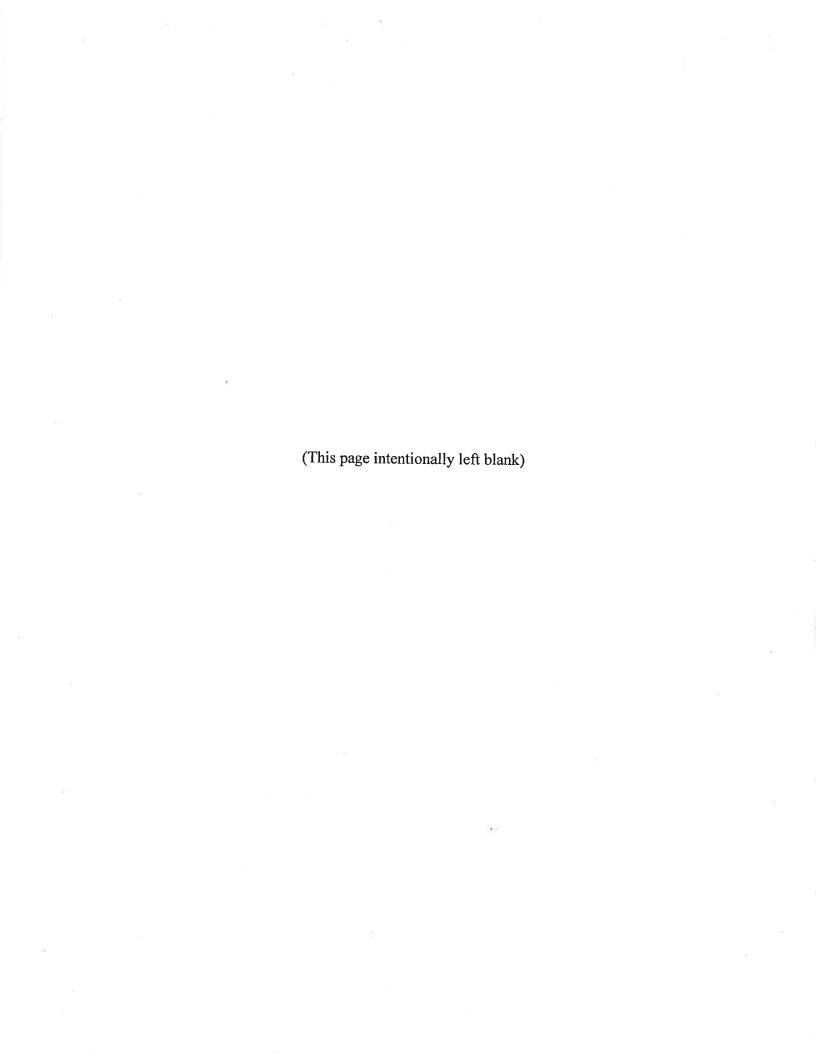
Note: Town receivers of taxes collect real property taxes for the town and county on a single tax bill. The respective town receivers distribute the collected tax money to the towns prior to distributing the balance collected to the county. The towns, thereby, are assured of full collections. On April 1st of each year, the town receivers turn over uncollected items to the County. The County satisfies the full amount of the unpaid school and village taxes by April 1st. Responsibility for the unpaid taxes rests with the County.

(1) Excludes relevied schools and village taxes

#### Collected within the Fiscal Year of Levy

**Total Collections to Date** 

_	Total (1)	_	Amount	Percent of Lev		Collections Subsequent Years	-	Amount	Percenta of Lev	-
\$	221,022,617	\$	220,622,640	99.82	%	\$ 274,451	\$	220,897,091	99.94	%
	238,191,319		211,943,207	88.98		26,053,763		237,996,970	99.92	
	249,547,011		228,344,847	91.50		21,000,282		249,345,129	99.92	
	278,516,236		211,071,054	75.78		67,248,138		278,319,192	99.93	
	301,579,163		255,301,753	84,65		46,059,376		301,361,129	99.93	
	335,788,202		267,868,291	79.77		67,646,606		335,514,897	99.92	
	343,072,104		303,646,408	88.51		38,963,441		342,609,849	99.87	
	353,168,814		325,889,714	92.28		24,101,606		349,991,320	99.10	
	368,005,250		343,864,852	93.44		9,121,467		352,986,319	95.92	
	379,608,200		354,481,303	93.38		6,025,450		360,506,753	94.97	



### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Net General Bonded Debt Outstanding

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

# RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

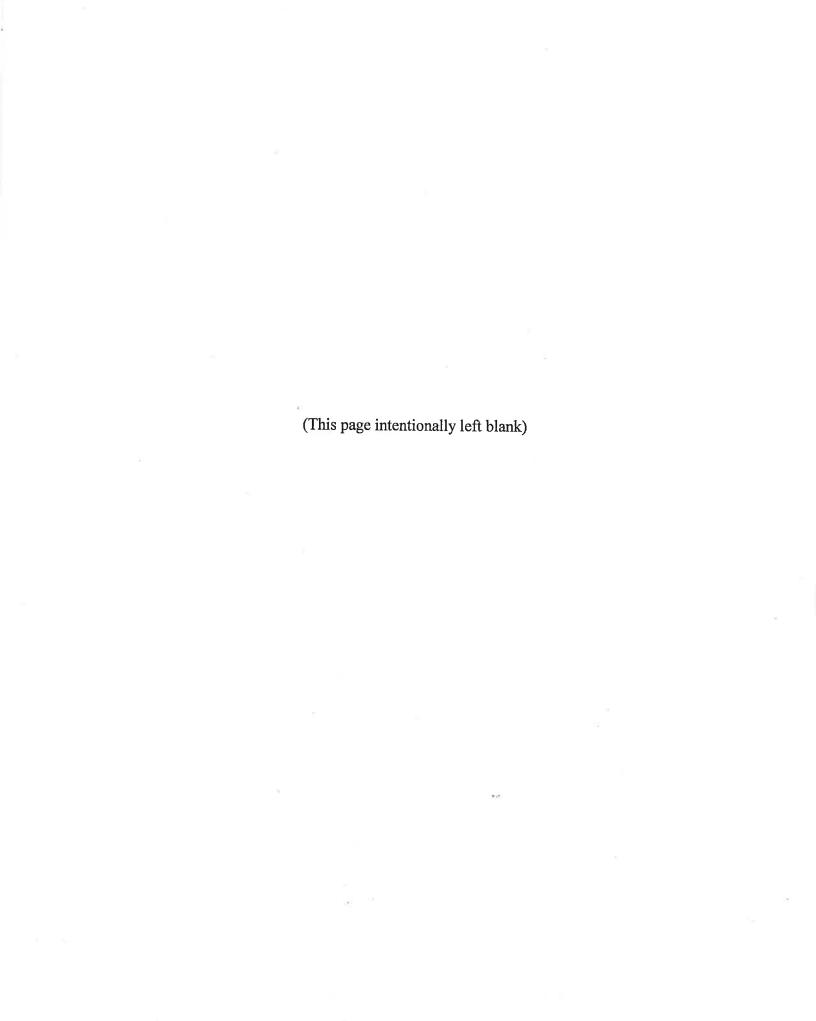
Fiscal Year		General Obligation Bonds	1	Less: Amounts Available for Debt Service		Total	Percentage of Personal Income (1)
Governmental Activities:	_						
2001	\$	117,948,536	\$	15,957,255	\$	101,991,281	0:87 %
2002		125,787,988		13,663,113		112,124,875	0.95
2003		140,528,483		11,283,791		129,244,692	1.07
2004		190,739,783		10,063,392		180,676,391	1.37
2005		255,157,191		38,398,625		216,758,566	1.55
2006		287,620,252		32,637,387		254,982,865	1.70
2007		303,582,277		22,913,219		280,669,058	1.86
2008		306,426,208		18,592,478		287,833,730	1.80
2009		292,501,813		9,839,189		282,662,624	1.67
2010		331,510,505		14,566,426		316,944,079	1.81
Business-Type Activities:	_						
2001	\$	8,769,464	\$		\$	8,769,464	0.07 %
2002	•	8,797,012	•		Ψ	8,797,012	0.07 %
2003		11,598,757		100		11,598,757	
2004		72,433,237				72,433,237	0.10
2005		95,700,649		_		95,700,649	0.55
2006		99,795,134				99,795,134	0.69
2007		100,454,142		1		100,454,142	0.66
2008		98,713,490				98,713,490	0.67
2009		97,645,874					0.62
2010		98,479,360				97,645,874 98,479,360	0.58 0.55
Total Primary Government:	_						
2001	\$	126,718,000	\$	15,957,255	\$	110,760,745	0.94 %
2002		134,585,000		13,663,113		120,921,887	1.02
2003		152,127,240		11,283,791		140,843,449	1.17
2004		263,173,020		10,063,392		253,109,628	1.92
2005		350,857,840		38,398,625		312,459,215	2.24
2006		387,415,386		32,637,387		354,777,999	2.36
2007		404,036,419		22,913,219		381,123,200	2.52
2008		405,139,698		18,592,478		386,547,220	2.42
2009		390,147,687		9,839,189		380,308,498	2.25
2010		429,989,865		14,566,426		415,423,439	2.36

<sup>(1) -</sup> Population and personal income data can be found in the schedule of demographic and economic statistics

<sup>(2) -</sup> Based on values presented in the schedule of assessed value and estimated actual value of taxable property

<sup>(3) -</sup> In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

Percentage of Estimated Actual Taxable Value of Property (2)	le	 Per apita (1)
0.38		\$ 354.68
0.39		387.11
0.40		440.27
0.43		614.19
0.64		735.68
0.58		864.45
0.64		946.66
0.60		964.12
0.65		941.67
0.75		1,016.87
0.03	%	\$ 30.50
0.03		30.37
0.04		39.51
0.17		246.23
0.28		324.81
0.23		338.33
0.23		338.82
0.20		330.65
0.23 0.23		325.30 315.96
0.41	%	\$ 385.18
0.42		417.48
0.43		479.79
0.61		860.42
0.93		1,060.49
0.80		1,202.78
0.86		1,285.48
0.80		1,294.77
0.88		1,266.96
0.98		1,332.82



# DIRECT AND UNDERLYING GOVERNMENTAL ACTIVITIES DEBT DECEMBER 31, 2010

Governmental Unit	:	Gross Long-Term Debt (1)	E	Less Exclusions (2)		Amount Applicable to County (3)
Towns (five)	\$	362,957,777	\$	6,487,389	\$	356,470,388
Villages (nineteen)		58,369,968		5,264,699		53,105,269
School Districts (eight)		525,425,750		8,500,000		516,925,750
Fire Districts (twenty-one)	_	7,154,406	00-	219,406		6,935,000
Subtotal, Underlying Debt		953,907,901		20,471,494		933,436,407
Direct Bonded Debt of the County		331,510,505	0	14,566,426	_	316,944,079
Direct and Overlapping Debt	\$	1,285,418,406	\$	35,037,920	\$	1,250,380,486

<sup>(1)</sup> Excludes enterprise fund bonds.

Sources - Outstanding debt provided by New York State Office of the State Comptroller.

<sup>(2)</sup> Exclusions for the County represents funds available for debt service repayments.

<sup>(3)</sup> County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

# LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	 2001	2002	2003	
Debt Limit	\$ 1,428,062	\$ 1,428,062	\$ 1,664,315	
Total Net Debt Applicable to Limit	 73,212	85,863	113,922	
Legal Debt Margin	\$ 1,354,850	\$ 1,342,199	\$ 1,550,393	
Total Net Debt Applicable to the Limit As a Percentage of Debt Limit	5.13%	6.01%	6.84%	

Legal Debt Margin Calculation for Fiscal Year 2009

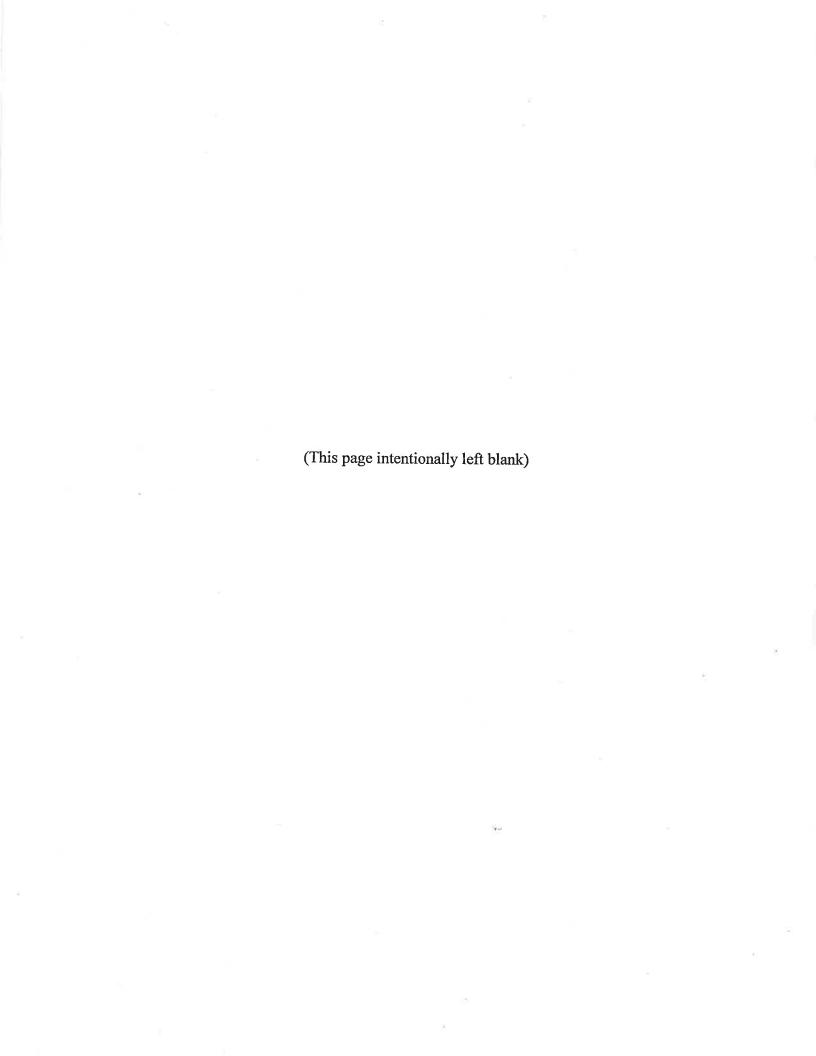
Five Year Average Full Valuation of Taxable Real	Property	\$	42,563,198
Debt Limit - 7% of Average Full Valuation			2,979,424
Outstanding Indebtedness - Serial bonds (1)			345,462
Less Exclusions:			
2010 Debt Service Appropriations for Bond \$	23,761		
Revenue Anticipation Notes	95,000		
Exempt Sewer District Debt	119,192	-	237,953
Total Net Indebtedness			107,509
Net Debt Contracting Margin		\$	2,871,915
Percentage of Debt Contracting Margin Available as of December 31, 2010			96.39%
Percentage of Debt Contracting Power Exhausted as of December 31, 2010			3.61%

Note - Amounts expressed in thousands

State Finance Law limits the County's outstanding net general obligation long-term debt to no more than 7% of the five year average full valuation of taxable real property. The legal debt margin is the difference between the debt limit and the County's net debt outstanding applicable to the limit, and represents the County's legal borrowing authority.

<sup>(1) -</sup> Excludes serial bonds for the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation

_	2004	_	2005	-	2006	_	2007	_	2008	_	2009	_	2010
\$	1,630,612	\$	1,812,219	\$	1,998,593	\$	2,458,399	\$	2,706,285	\$	2,869,344	\$	2,979,424
	140,314	_	159,289	_	182,697		131,121	_	112,262	_	95,750	4	107,509
\$	1,490,298	\$	1,652,930	\$	1,815,896	<u>\$</u>	2,327,278	\$	2,594,023	\$	2,773,594	=	2,871,915
	8.60%		8.79%	-	9.14%		5.33%		4.15%		3.34%		3.61%



# **Demographic and Economic Information**

This schedule offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. This schedule includes -

Demographic and Economic Statistics

### **DEMOGRAPHIC AND ECONOMIC STATISTICS** LAST TEN FISCAL YEARS

Fiscal Year	Population (1)	Personal Income (amounts expressed in thousands) (2)	 Per Capita Personal Income (2)	Median Age (3)	Percent High School Graduate or Higher (3)	K-12 School Enrollment (4)	Unemployment Rate (5)
2001	287,555	\$ 11,758,124	\$ 40,890	36.3	88.8 %	40,580	3.6
2002	289,644	11,798,359	40,734	36.8	86.2	41,229	4.4
2003	293,555	12,086,834	41,174	37.3	90.0	41,874	4.7
2004	294,171	13,156,798	44,725	36.9	88.2	42,248	4.4
2005	294,636	13,951,604	47,352	37.4	89.3	42,076	4.1
2006	294,965	15,027,582	50,947	37.4	88.7	41,750	3.7
2007	296,483	15,104,919	50,947	37.4	88.7	41,750	3.8
2008	298,545	15,966,784	53,482	37.5	88.2	41,343	4.8
2009	300,173	16,903,342	56,312	37.7	90.8	41,102	7.0
2010	311,687	17,551,718	56,312	37.7	90.8	41,162	7.1

<sup>(1)</sup> U.S. Census Bureau, Annual Population Estimates, Population Division (2) U.S. Department of Commerce, Bureau of Economic Analysis

<sup>(3)</sup> U.S. Census Bureau, American Community Survey; U.S. Census Bureau, 2000 Census, Summary File 4

<sup>(4)</sup> New York State Education Department, New York State District Report Card Comprehensive Information Report

<sup>(5)</sup> New York State Department of Labor, Local Area Unemployment Statistics

### **Operating Information**

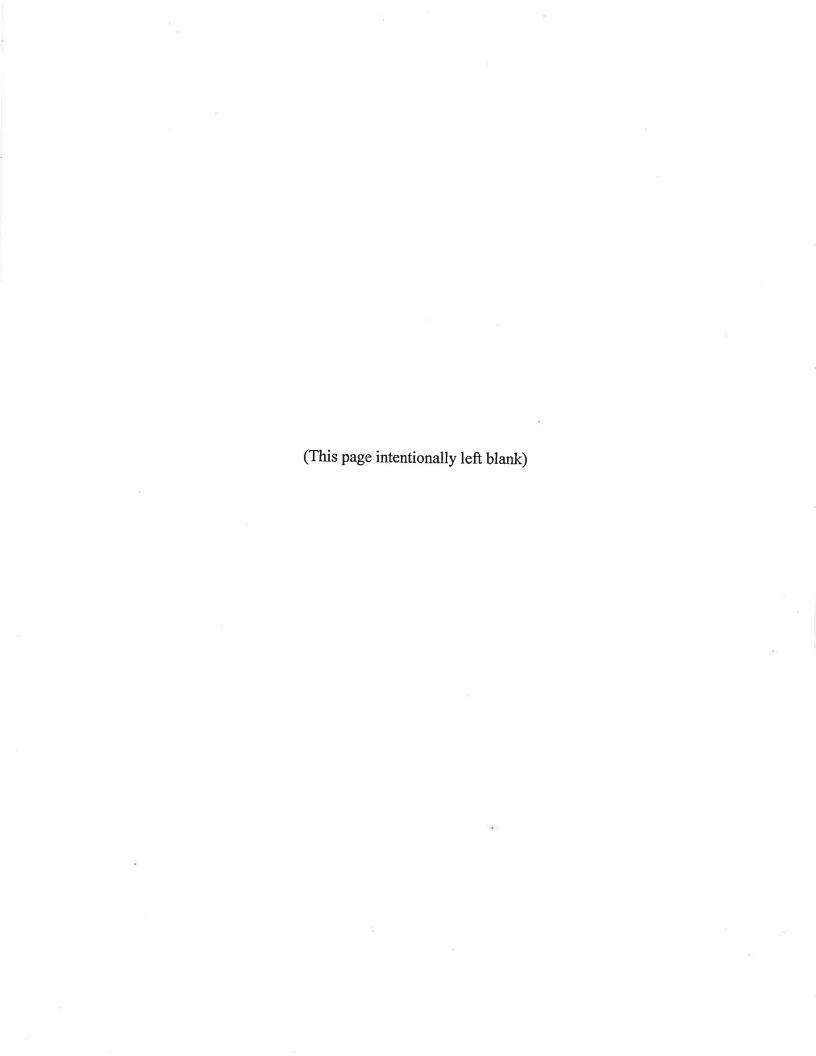
These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

**Principal Employers** 

Full-Time Equivalent County Government Employees by Function

Operating Indicators by Function

Capital Asset Statistics by Function



# PRINCIPAL EMPLOYERS CURRENT YEAR AND TEN YEARS AGO

_	2	010	2000			
EMPLOYER	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT		
Active International	360	0.33 %	2	- %		
American Home Products	2	- C.CC 7.	2,900	2.72		
ARC of Rockland	648	0.59	2,000	-		
AT & T Healthcare	750	0.68	_			
Avon	332	0.30	500	0.47		
Barr Laboratories	415	0.38	-	5.11		
Bon Secours Good Samaritan Hospital	2,100	1.90	1,477	1.39		
Camp Venture, Inc.	600	0.54	500	0.47		
Chestnut Ridge Transportation, Inc.	600	0.54		3 3.11		
Chromalloy American Corp.	501	0.45	490	0.46		
Corporate Maintenance Services	001	3.43	350	0.33		
Helen Hayes Hospital	861	0.78	900	0.84		
Insurance Service Office	501	0.70	425	0.40		
Jawonio, Inc.	806	0.73	460	0.43		
Lamont-Doherty Geological Observatory	480	0.44	600	0.56		
Louis Hornick & Co., Inc.	400	5	400	0.38		
Materials Research Corp			320	0.30		
Nice-Pak Products, Inc.	752	0.68	020	0.00		
Northern Services Group	1,100	1.00				
Novartis Pharmaceuticals Corp.	440	0.40	680	0.64		
Nyack Hospital	1,500	1.36	1,119	1,05		
NYNEX	1,000	2	1,000	0.94		
Orange & Rockland Utilities	766	0.69	1,486	1.39		
Pavion Ltd.	-	7.7	500	0.47		
Pharmaceutical Resources	-	-	450	0.42		
Rockland Bakery, Inc.	396	0.36		× 72		
Sears Roebuck & Co.		<u> </u>	301	0.28		
St. Agatha's Home			550	0,52		
St. Dominic's Home	399	0.36	400	0.38		
The Dress Barn	350	0.32	321	0.30		
Tilcon New York, Inc.	338	0.31	<u></u>	20		
Verizon Wireless	1,000	0.91		_		
Wyeth-Ayerst Laboratories (Pfizer)	2,450	2.22		-		
}	17,944	16.27 %	16,129	15.14 %		

Sorce: Rockland County Planning Department

# FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

## Full-time Equivalent Employees as of December 31,

Function	2001	_2002		2004	2005
General Government	558	556	533	541	551
Public Safety	382	389	383	391	394
Health	1,191	1,196	1,146	1,160	1,163
Transportation	130	130	131	132	132
Economic Opportunity and					
Development	600	600	581	586	573
Culture and Recreation	1	1	1	1	1
Home and Community Services	141_	139	143_	145	148
Total	3,003	3,011	2,918	2,956	2,962

Source - Rockland County Budget Department

2006	2007	2008	2009	2010
J#A				
551	554	548	574	336
394	398	400	370	374
1,163	1,165	1,091	954	948
132	131	134	125	298
573	555	533	500	496
1	1	= 1	1	1
148	144_	141_	131_	132
2,962	2,948	2,848	2,655	2,585

### **OPERATING INDICATORS BY FUNCTION** LAST TEN FISCAL YEARS

F	2001	2002	2003	2004
Function:				
General Government (1):  Motor Vehicles				
Number of drivers' licenses issued	205,530	204,622	212.025	240 425
Number of vehicle registrations	n\a	204,022 n\a	213,025 n\a	210,125 n\a
Public Safety (2):				
Emergency Services				
Number of calls at 911 center	166,982	200,378	222,420	266,904
Corrections (2)				
Number of inmates	2,596	2,819	2,870	2,864
Transportation (2):				
Paving (Sq. yards)	120,828	113,000	54,775	95,609
Sealing- Microseal (Sq. yards)	163,102	92,264	117,024	91,207
Sealing- Chipseal (Sq. yards)	195,300	78,432	63,241	88,367
Ridership on public buses	2,138,408	2,179,406	2,220,743	2,441,226
Home and Community Services (2):				
Number of Metered Accounts	67,322	68,031	68,667	69,240
Miles of Mains	1,001	1,006	1,011	1,016
Average daily sewage treatment (thousands of gallons)	25,286,937	22,752,465	23,799,951	24,342,282
,,	7.1			
Summit Park Nursing Care Center (2) -	:			
Number of beds occupied	372	367	364	360

n\a - Information not available

<sup>(1)</sup> Source: Department of Motor Vehicles(2) Source: Rockland County Budget and individual County departments

2005	2006	2007	2008	2009	2010
206,296	205,078	207,913	205,523	205,880	204,672
n\a	n\a	210,763	211,399	210,205	210,957
309,608	337,473	322,816	322,572	388,309	304,194
2,955	3,174	3,148	3,377	3,123	3,083
69,063	90,100	69,756	43,850	53,232	55,591
145,715	107,900	114,369	93,653	87,342	126,727
24,506	129,200	86,200	70,971	76,306	120,232
2,677,098	3,151,973	3,406,924	3,852,758	3,675,390	3,534,225
69,779	70,401	71,460	72,334	72,966	73,364
1,018	1,022	1,024	1,027	1,041	1,046
25,507,016	26,082,619	25,180,408	25,331,565	28,442,011	29,830,136
366	356	351	338	336	322

# CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	2001	2002	2003	2004
Function				
General Government:				
Construction Permit Data- New Residential				
Number of Permits Issued	531	529	411	256
Estimated Value	66,735,166	68,781,755	58,596,306	57,790,857
Buildings	7	7	7	7
Vehicles	147	152	148	156
Education				
Education :	4.0			
Buildings	10	10	10	10
Public Safety:				
Buildings	8	8	8	8
Vehicles	33	35	36	39
Number of Fire and Rescue Companies	42	42	- 42	42
Number of Firehouses	50	50	50	50
Number of Members	2,802	2,701	2,634	2,441
Health:				
Buildings	16	16	46	40
Vehicles	118	127	16 117	16 116
V 01110103	110	127	117	110
Transportation:				§ 5
Buildings	2	2	2	2
Vehicles	63	65	66	91
Culture and Recreation:				
County Parks\ Open Space (acreage)	2 240	2.250	0.000	0.500
Number of County Parks\ Open Space	2,218	2,259	2,260	2,532
Vehicles	18 5	19	20	22
v Griffoles	5	5	5	5

Source - Various County departments n/a - Information not available

2010	2009	2008	2007	2006	2005
-11	82	260	371	362	348
48,907,87	36,601,485	68,725,212	88,351,116	74,062,592	76,073,511
	7	7	7	7	7
12	125	199	156	156	156
1	10	10	10	10	10
	8	8	8	8	8
15	159	151	37	37	38
4	42	42	42	42	42
5	51	51	50	50	50
2,34	2,344	2,180	2,189	2,183	2,225
1	16	16	16	16	16
11	107	115	103	108	110
	2	2	2	2	2
26	262	257	91	91	91
3,17	3,094	3,094	2,597	2,597	2,574
2	25	25	24	24	23
1	17	17	5	5	5



# REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

### **INDEPENDENT AUDITORS' REPORT**

To the Honorable Board of Legislators of the County of Rockland, New York

#### Compliance

We have audited County of Rockland, New York's (the "County") compliance with the types of compliance requirements described in the OMB *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2010. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Westchester County, New York's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010.

### **Internal Control Over Compliance**

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine our auditing procedures for the purpose

of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses* as defined above.

### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of County of Rockland, New York as of and for the year ended December 31, 2010 and have issued our report thereon dated September 14,, 2011 which contained unqualified opinions on those financial statements. Our audit was performed for the purpose of forming our opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Legislators, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

O'Connor Davies Munns & Dobbins, LLP

O'Common Davies Munns & Dobbins, LhP

September 14, 2011

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ending December 31, 2010

Federal Grantor Program Title	Federal CFDA Number (1)	Non - ARRA	ARRA (2)	Federal Program Expenditures
U.S. Department of Agriculture			7000 (2)	Εχροπαιαίσο
Indirect Programs - Passed through New York State Office of Temporary and Disability Assistance -				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	\$ 2,677,017	\$ -	\$ 2,677,017
Indirect Program - Passed through New York State Department of Health - Special Supplemental Food Program for Women, Infants and Children Program	10.557	1,336,281		1,336,281
Total U.S. Department of Agriculture		4,013,298		4,013,298
U.S. Department of Housing and Urban Developmen				
Direct Programs:  CDBG Entitlement Cluster  Community Development				
Block Grants/Entitlement Grants Community Development Block Grant	14.218	2,678,931	-	2,678,931
Entitlement Grants	14.253		362,845	362,845
Sub-Total CDBG Entitlement Cluster				3,041,776
Emergency Shelter Grant	14.231	47,197	-	47,197
Supportive Housing Program	14.235	329,934	-	329,934
Home Investment Partnership Program	14.239	360,996	004.007	360,996
Homelessness Prevention and Rapid Re-Housing Program Fair Housing Assistance Program State and Local	14.257 14.401	- 80,739	294,967	294,967 80,739
Lower Income Housing Assistance Program -	14.401	60,739	-	60,739
Section 8 Moderate Rehabilitation	14.856	683,610		683,610
Total Direct Programs		4,181,407	657,812	4,839,219
Indirect Program - Passed through New York City - Housing Opportunities for Persons				
with AIDS	14.241	541,307		541,307
Total U.S. Department of Housing and Urban Development		4,722,714	657,812	5,380,526
U.S. Department of the Interior-National Parks Services Indirect Program - Passed through New York State Office of Parks and Recreation-				
Save America's Treasures	15.929	1,695		1,695

(Continued)

Federal Grantor Program Title	Federal CFDA Number (1)	Non - ARRA	ARRA (2)	Federal Program Expenditures
U.S. Department of Labor				
Indirect Program - Passed through New York State Department of Labor - Senior Community Service Employment Program WIA Youth Activities	17.235 17.259	\$ 398,744 	\$ 20,379	\$ 419,123 
Total U.S. Department of Labor		423,744	20,379	444,123
U.S. Department of Transportation				
Direct Programs: Federal Transit - Capital Investment Grants	20.507	7,924,241	2,132,152 2,132,152	10,056,393
Indirect Programs - Passed through New York State Department of Transportation: Highway Planning and Construction (Federal-aid Highway Program) Metropolitan Transportation Planning Federal Transit - Capital Investment Grants	20.205 20.505 20.507	857,939 3,221,764 1,786,395	1,139,307	1,997,246 3,221,764 1,786,395
		5,866,098	1,139,307	7,005,405
Total U.S. Department of Transportation		13,790,339	3,271,459	17,061,798
U.S. Department of Health and Human Services				
Compassion Capital Fund	93.009	359,925		359,925
Indirect Programs - Passed through New York State Office for the Aging:  Aging Cluster				
Special Programs for the Aging - Title VII Chapter 3 Programs for Prevention of Elder Abuse, Neglect and Exportation Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.041 93.044	16,585 323,147	- -	16,585 323,147
Special Programs for the Aging - Title III, Part C Nutrition Services Nutrition Services Incentive Program	93.045 93.053	475,179 77,608	- -	475,179 77,608
Sub-Total Aging Cluster		892,519		892,519
Indirect Programs - Passed through New York State Department of Social Services: Temporary Assistance for Needy Families (TANF)	93.558	12,500,989	<u>-</u>	12,500,989
Low Income Home Energy Assistance	93.568	4,466,874	-	4,466,874
CCDF Cluster: Child Care and Development Block Grant Child Care and Development Block Grant	93.575 93.713	7,370,602	- 659,601	7,370,602 659,601
Sub-Total CCDF Cluster		7,370,602	659,601	8,030,203
				(Continued)

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)

Year Ending December 31, 2010

	Federal Grantor Program Title	Federal CFDA	Non - ARRA	ARRA (2)	Federal Program Expenditures
Immunization Grants	<u>Program rule</u>	Number (1)	ARRA	ARRA (2)	Expenditures
Poster Care - Title IV - E   93.658   2.29.171   23.532   2.852.703     Basic Carler Grant   93.623   111.720   - 111.720     Centers for Disease Control and Prevention-Investigations and Technical Assistance   93.283   448.595   - 448.595     Adoption Assistance-Title IV-E   93.659   56.603   1.194.033   1.250.636     Adoption Assistance-Title IV-E   93.659   56.603   1.194.033   1.250.636     Adoption Assistance Program (Medicaid, Title XIX)   93.778   4.519.319   12.870,752   17.390.071     Child Support Enforcement   93.683   2.003.978   156.712   2.160.690     Independent Living   93.674   47.092   47.092     HIV Emergency Relief Grants   93.917   41.302   - 47.092     HIV Emergency Relief Grants   93.917   41.302   - 47.092     HIV Emergency Relief Grants   93.917   41.302   - 47.092     Childres Health Insurance Program (CHIP)   93.767   87.043   - 87.043     Maternal and Child Health Services Block Grant to States   93.994   102.158   - 87.043     Maternal and Child Health Services Block Grant to States   93.994   102.158   - 102.158     Indirect Programs - Passed through   - 299.171     Total U.S. Department of Health   - 299.171   - 299.171     Total U.S. Department of Health   - 299.171   - 299.171     Total U.S. Department of Justice   - 299.171   - 299.171     Total U.S. Department of Justice   - 299.171   - 299.171     U.S. Department of Justice   - 299.171   - 299.171     Department of Justice   - 299.171   - 299.171     U.S. Department of Justice   - 299.171   - 299.171     Total U.S. Department of Justice   - 299.171   - 299.171     J.S. Department of Justice   - 299.171   - 299.171   - 299.171     J.S. Department of Health   - 299.171   - 299.171   - 299.171   - 299.1					
Sease Carre - Title IV - E   93.658   28.29.171   23.532   2.852.703   23.656   28.29.171   23.532   2.852.703   23.656   23.656   23.657   23.65	Immunization Grants	93.268	\$ 49.470	-	\$ 49.470
Basic Center Grant				23,532	* -, -
Mussigations and Technical Assistance   93.283   448.595   36.603   1,194.033   1,280.036   3,280   3,40ption Assistance. Tille V   93.687   93.687   4,034.604   1,290.036   3,0004   4,034.604   1,290.036   3,0004   4,034.604   1,290.037   1,230.004   4,034.604   1,287.0752   17,380.007   1,0004				-	
Adoption Assistance - Title IV-E   93,659   56,603   1,194,033   1,250,636   Social Services Block Grant   93,667   4,034,604   4,034,604   Medical Assistance Program (Medicaid, Title XIX)   93,778   4,519,319   12,870,752   17,300,071   1,016	Centers for Disease Control and Prevention-				
Social Services Block Grant	Investigations and Technical Assistance	93.283	448,595	-	448,595
Medical Assistance Program (Medicaid, Title XIX)   93.758   4.519.319   12.870.752   21.06.900   Independent Living   93.676   47.092	Adoption Assistance- Title IV-E		56,603	1,194,033	1,250,636
Child Support Enforcement   93.563   2.003,678   156,712   2,160,690   Independent Living   93.674   47.092   - 47.092		93.667		-	· ·
Independent Living   93.674   47.092   47.092   47.092   148.310   448.310   448.310   448.310   448.310   448.310   448.310   448.310   148.310				· · ·	
HIV Emergency Relief Grants 93.91 4 449.310 - 449.310 HIV Care Formula Grants 93.917 41.302 - 41.302 Children's Health Insurance Program (CHIP) 93.767 87.043 - 87.043 Maternal and Child Health Services Block Grant to States 93.994 102.158 - 102.158 Child Welfare Services State Grants 93.645 150,000 4,925 154.925 Indirect Programs - Passed through  New York State Office of Alcoholism and Substance Abuse Services:  Block Grants for Prevention and Treatment of Substance Abuse Services:  Block Grants for Prevention and Treatment of Substance Abuse 99.959 299.171 - 299.171  Total U.S. Department of Health and Human Services 99.959 299.171 - 299.171  Total U.S. Department of Justice Direct Programs:  Public Safety Partnership and Community Policing Grant 16.710 13.031 - 13.031 Part E - Developing, Testing and Demonstrating Promising New Programs 16.641 202.074 2 20.074 State Criminal Alien Assistance Program 16.606 43.209 - 43.209 Promising New Programs 16.641 202.074 2 30.074 State Criminal Alien Assistance Programs 16.661 39.5000 10.1,145 237.631 Total Direct Programs 16.661 39.5000 10.1,145 237.631 Total Direct Program - Passed through American Bar Association Closed Circuit Televising of Child Victims of Abus 16.611 - 50.134 50.134 Total U.S. Department of Justic 97.036 449.314 5.01,344 5.01,344 Total U.S. Department of Homeland Security Program - Passed through New York State Division of Military and Naval Affairs:  Disaster Grants - Public Assistance (Presidentially Declared Disaster) 97.036 449,314 - 449,314 Indirect Programs - Passed through New York State Division of Military and Naval Affairs:  Disaster Assistance 97.UNKNOWN 128.320 - 128.320 Hazard Militagition Grant 97.037 489,254 5.01,345 5.01,345 6.01,3	· ·			156,712	· ·
HIV Care Formula Grants 93.917 41,302 - 41,302 Children's Health Insurance Program (CHIP) 93.767 87,043 - 87,043 Maternal and Child Health Services Block Grant to States 93.994 102,158 - 102,158 Child Welfare Services State Grants 93.994 102,158 - 150,000 4,925 154,925 Indirect Programs - Passed through  New York State Office of Alcoholism and Substance Abuse Services:  Block Grants for Prevention and Treatment of Substance Abuse 93.959 299,171 - 299,171  Total U.S. Department of Health and Human Services Block Grants for Prevention and Human Services - 150,000 100,00			·	-	•
Children's Health Insurance Program (CHIP)   93,767   87,043   - 87,043   102,158   Child Welfare Services Block Grant to States   93,894   102,158   - 102,158   Child Welfare Services State Grants   93,845   150,000   4,925   154,925				-	·
Maternal and Child Health Services Block Grant to States   93.994   102.158   .   102.158   .     102.158   .			·	-	·
Indirect Programs - Passed through	• , ,			-	
Indirect Programs - Passed through   New York State Office of Alcoholism   and Substance Abuse Services:   Block Grants for Prevention   and Treatment of Substance Abuse   93.959   299.171   - 299.171     299.171     299.171     30.000				4.005	·
New York State Office of Alcoholism and Substance Abuse Services:   Block Grants for Prevention and Treatment of Substance Abuse   93.959   299,171	Child Welfare Services State Grants	93.645	150,000	4,925	154,925
Author   A	New York State Office of Alcoholism				-
Total U.S. Department of Health and Human Services         40,820,445         14,909,555         55,730,000           U.S. Department of Justice           Direct Programs:         Public Safety Partnership and Community Policing Grant         16,710         13,031         -         13,031           Part E. Developing, Testing and Demonstrating Promising New Programs         16,541         202,074         -         202,074           State Criminal Alien Assistance Program         16,666         43,209         -         43,209           Violence Against Women Formula Grants         16,666         43,209         -         43,209           Violence Against Women Formula Grants         16,588         136,686         101,145         237,831           Total Direct Program - Passed througl         395,000         101,145         496,145           Indirect Program - Passed througl         395,000         151,279         546,279           U.S. Department of Justic         395,000         151,279         546,279           U.S. Department of Homeland Security         97,036         449,314         -         449,314           Indirect Programs - Passed through         97,036         449,314         -         449,314           New York State Division of Military         97,037         37,553         -	Block Grants for Prevention				
Material Programs   Material Program   Mate	and Treatment of Substance Abuse	93.959	299,171		299,171
Direct Programs   Public Safety Partnership and Community Policing Grant   16.710   13,031   - 13,031   Public Safety Partnership and Community Policing Grant   16.710   13,031   - 13,031   Part E - Developing, Testing and Demonstrating   Promising New Programs   16.541   202,074   - 202,074   State Criminal Alien Assistance Program   16.606   43,209   - 43,209   Violence Against Women Formula Grants   16.588   136,686   101,145   237,831   Total Direct Programs   Passed througl   American Bar Association   Closed Circuit Televising of Child Victims of Abus   16.611   - 50,134   50,134   Total U.S. Department of Justic   395,000   151,279   546,279   U.S. Department of Homeland Security   U.S. Department of Homeland Security   Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster)   97.036   449,314   - 449,314   Indirect Programs - Passed through   Program	•		40,820,445	14,909,555	55,730,000
Direct Programs   Public Safety Partnership and Community Policing Grant   16.710   13,031   - 13,031   Public Safety Partnership and Community Policing Grant   16.710   13,031   - 13,031   Part E - Developing, Testing and Demonstrating   Promising New Programs   16.541   202,074   - 202,074   State Criminal Alien Assistance Program   16.606   43,209   - 43,209   Violence Against Women Formula Grants   16.588   136,686   101,145   237,831   Total Direct Programs   Passed througl   American Bar Association   Closed Circuit Televising of Child Victims of Abus   16.611   - 50,134   50,134   Total U.S. Department of Justic   395,000   151,279   546,279   U.S. Department of Homeland Security   U.S. Department of Homeland Security   Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster)   97.036   449,314   - 449,314   Indirect Programs - Passed through   Program					
Public Safety Partnership and Community Policing Grant   16.710   13,031   - 13,031   Part E - Developing, Testing and Demonstrating   Promising New Programs   16.541   202,074   - 202,074   State Criminal Alien Assistance Program   16.606   43,209   - 43,209   Violence Against Women Formula Grants   16.588   136,686   101,145   237,831   Total Direct Programs   70,000   70,00					
Promising New Programs	Public Safety Partnership and Community Policing Grant	16.710	13,031	-	13,031
State Criminal Alien Assistance Program   16.606   43,209   - 43,209   Violence Against Women Formula Grants   16.588   136,686   101,145   237,831   12		16 5/11	202.074	_	202.074
Violence Against Women Formula Grants         16.588         136,686         101,145         237,831           Total Direct Programs         395,000         101,145         496,145           Indirect Program - Passed througl American Bar Association Closed Circuit Televising of Child Victims of Abus         16.611         -         50,134         50,134           Total U.S. Department of Justic         395,000         151,279         546,279           U.S. Department of Homeland Security           Direct Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster)         97.036         449,314         -         449,314           Indirect Programs - Passed through New York State Division of Military and Naval Affairs: Disaster Assistance         97.UNKNOWN         128,320         -         128,320           Hazard Mitigation Grant         97.039         37,553         -         37,553           Homeland Security Research, Testing, Evaluation         8 Demonstration of Technologies         97.108         19,625         -         19,625           Homeland Security Grant Program         97.067         489,254         -         489,254           Rail and Transit Security Grant Program         97.075         74,526         -         74,526			•	_	·
Indirect Program - Passed through	<del>_</del>			101,145	•
American Bar Association Closed Circuit Televising of Child Victims of Abus         16.611         -         50,134         50,134           Total U.S. Department of Justic         395,000         151,279         546,279           U.S. Department of Homeland Security           Direct Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster)           Disaster Programs - Passed through New York State Division of Military and Naval Affairs: Disaster Assistance         97.UNKNOWN         128,320         -         128,320           Hazard Mitigation Grant         97.039         37,553         -         37,553           Homeland Security Research, Testing, Evaluation & Demonstration of Technologies         97.108         19,625         -         19,625           Homeland Security Grant Program         97.067         489,254         -         489,254           Rail and Transit Security Grant Program         97.075         74,526         -         74,526	Total Direct Programs		395,000	101,145	496,145
Closed Circuit Televising of Child Victims of Abus   16.611   -   50,134   50,134     Total U.S. Department of Justic   395,000   151,279   546,279     U.S. Department of Homeland Security	Indirect Program - Passed througl				
Total U.S. Department of Justic 395,000 151,279 546,279  U.S. Department of Homeland Security  Direct Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster) 97.036 449,314 - 449,314  Indirect Programs - Passed through New York State Division of Military and Naval Affairs: Disaster Assistance 97.UNKNOWN 128,320 - 128,320 Hazard Mitigation Grant 97.039 37,553 - 37,553 Homeland Security Research, Testing, Evaluation & Demonstration of Technologies 97.108 19,625 - 19,625 Homeland Security Grant Program 97.067 489,254 - 489,254 Rail and Transit Security Grant Program 97.075 74,526 - 74,526					
Direct Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster)  Indirect Programs - Passed through New York State Division of Military and Naval Affairs:  Disaster Assistance Plazard Mitigation Grant Hazard Mitigation Grant Security Research, Testing, Evaluation & Demonstration of Technologies Homeland Security Grant Program 97.067 97.075 9	Closed Circuit Televising of Child Victims of Abus	16.611	-	50,134	50,134
Direct Program: Disaster Grants - Public Assistance (Presidentially Declared Disaster)  Indirect Programs - Passed through New York State Division of Military and Naval Affairs: Disaster Assistance Hazard Mitigation Grant Bomonstration of Technologies Florage	Total U.S. Department of Justic		395,000	151,279	546,279
Disaster Grants - Public Assistance (Presidentially Declared Disaster)  97.036  449,314  - 449,314  Indirect Programs - Passed through New York State Division of Military and Naval Affairs:  Disaster Assistance  97.UNKNOWN  128,320  - 128,320  Hazard Mitigation Grant  97.039  37,553  Homeland Security Research, Testing, Evaluation  & Demonstration of Technologies  97.108  19,625  Homeland Security Grant Program  97.067  489,254  Rail and Transit Security Grant Program  97.075  74,526  - 74,526	U.S. Department of Homeland Security				
Disaster Grants - Public Assistance (Presidentially Declared Disaster)  97.036  449,314  - 449,314  Indirect Programs - Passed through New York State Division of Military and Naval Affairs:  Disaster Assistance  97.UNKNOWN  128,320  - 128,320  Hazard Mitigation Grant  97.039  37,553  Homeland Security Research, Testing, Evaluation  & Demonstration of Technologies  97.108  19,625  Homeland Security Grant Program  97.067  489,254  Rail and Transit Security Grant Program  97.075  74,526  - 74,526	Direct Program:				
Disaster)       97.036       449,314       -       449,314         Indirect Programs - Passed through New York State Division of Military and Naval Affairs:					
New York State Division of Military         and Naval Affairs:         Disaster Assistance       97.UNKNOWN       128,320       -       128,320         Hazard Mitigation Grant       97.039       37,553       -       37,553         Homeland Security Research, Testing, Evaluation       8 Demonstration of Technologies       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526		97.036	449,314	-	449,314
New York State Division of Military         and Naval Affairs:         Disaster Assistance       97.UNKNOWN       128,320       -       128,320         Hazard Mitigation Grant       97.039       37,553       -       37,553         Homeland Security Research, Testing, Evaluation       8 Demonstration of Technologies       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526	Indirect Programs - Passed through				
and Naval Affairs:       Disaster Assistance       97.UNKNOWN       128,320       -       128,320         Hazard Mitigation Grant       97.039       37,553       -       37,553         Homeland Security Research, Testing, Evaluation       8 Demonstration of Technologies       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526					
Hazard Mitigation Grant       97.039       37,553       -       37,553         Homeland Security Research, Testing, Evaluation       8 Demonstration of Technologies       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526					
Homeland Security Research, Testing, Evaluation       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526	Disaster Assistance	97.UNKNOWN	128,320	-	128,320
Homeland Security Research, Testing, Evaluation       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526			·	-	•
& Demonstration of Technologies       97.108       19,625       -       19,625         Homeland Security Grant Program       97.067       489,254       -       489,254         Rail and Transit Security Grant Program       97.075       74,526       -       74,526					
Rail and Transit Security Grant Program 97.075 74,526 - 74,526		97.108	19,625	-	19,625
				-	·
Total U.S. Department of Homeland Security         1,198,592         -         1,198,592	Rail and Transit Security Grant Program	97.075	74,526		74,526
	Total U.S. Department of Homeland Security		1,198,592		1,198,592

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)

Year Ending December 31, 2010

Federal Grantor Program Title	Federal CFDA Number (1)	Non - ARRA	ARRA (2)	Federal Program Expenditures
U.S. Department of Education Indirect Program - Passed through New York State Department of Education Special Education Grants for Infants and				
Families with Disabilities State Fiscal Stabilization Government Services Fund	84.181 84.397	\$ 213,308 	\$ 3,722 6,526,535	\$ 217,030 6,526,535
Total U.S. Department of Education		213,308	6,530,257	6,743,565
U. S. Department of Energy  Direct Program - Energy Efficiency and Conservation Block Grant Prograr	81.128	<u> </u>	33,877	33,877
U.S. Environmental Protection Agency Indirect Program - Passed through New York State Department of Environmental Protection - Performance Partnership Grants	66.605	1,930		1,930
U.S. Election Assistance Commission Direct Program - Help America Vote Act Requirement Payments	90.401		199,185	199,185
Corporation for National and Community Service Direct Program - AmeriCorps	94.006	237,607	189,124	426,731
Social Security Administration  Direct Program - Social Security Retirement Insurance	96.002	4,600		4,600
Total Expenditures of Federal Award		65,823,272	25,962,927	91,786,199

<sup>(1)</sup> Catalog of Federal Domestic Assistance number.

See notes to schedule of expenditures of federal awards.

<sup>(2)</sup> American Recovery and Reinvestment Act

# County of Rockland, New York Notes to Schedule of Expenditures of Federal Awards Year Ended December 31, 2010

### **NOTE A - SUMMARY OF ACCOUNTING POLICIES**

#### 1. General

The accompanying Schedule of Expenditures of Federal Awards presents all activity of all Federal award programs for the year ended December 31, 2010. Federal awards received directly from Federal agencies as well as Federal awards passed through other government agencies are included on the Schedule.

### 2. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting. The basis used to determine noncash awards expended; such as food stamps, food commodities and donated property, is the fair market value at the time of the receipt, or the assessed value provided by the Federal or pass-through agency.

### 3. Relationship to Financial Statements

The County's fund financial statements are presented on the modified accrual basis of accounting

# County of Rockland, New York Schedule of Findings and Questioned Costs December 31, 2010

### Section I - Summary of Auditor's Results

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?

Financial Statements

### Type of auditor's report issued: Unqualified Internal control over financial reporting: Material weakness(es) identified? \_X\_ no \_\_\_ yes • Significant deficiency(ies) identified? X none reported \_\_ yes Noncompliance material to financial statements noted? \_X\_ no \_\_\_ yes Federal Awards Internal control over major programs: • Material weakness(es) identified? X no \_\_\_ yes X none reported • Significant deficiency(ies) identified? \_\_ yes Type of auditor's report issued on compliance Unqualified for major programs:

\_\_\_ yes

\_\_X\_ no

### County of Rockland, New York

### Schedule of Findings and Questioned Costs (Continued)

### December 31, 2010

Identification of major programs:

CFDA Number(s)	Name of Federal Program or Cluster		
14.241	Housing Opportunities for Persons With Aids		
14.257	ARRA - Homelessness Prevention and Rapid Re-Housing Program (HPRP)		
20.205	Highway Planning and Construction (Federal Aid Highway Program)		
20.205	ARRA - Highway Planning and Construction (Federal Aid Highway Program)		
20.505	Metropolitan Transportation Planning		
84.397	ARRA - State Fiscal Stabilization Government Services Fund		
93.009	Compassion Capital Fund		
93.568	Low-Income Home Energy Assistance		
93.778	Medical Assistance Program (Medicaid: Title XIX)		
93.914	HIV Emergency Relief Project Grants		
Dollar threshold used to distinguish between Type A and Type B programs		<u>586</u>	
Auditee qualified as low-risk auditee?		yes no	

### **Section II – Financial Statement Findings**

No matters to report

### <u>Section III – Federal Award Findings and Questioned Costs</u>

No matters to report

### Rockland County, New York Summary Schedule of Prior Findings

### December 31, 2010

### **Federal Awards findings and Questioned Cost**

**Finding 2009-01:** Quarterly Reporting – State Fiscal Stabilization Fund (SFSF) Government Services, Recovery Act (CFDA 84.397) passed through New York State Education Department

### **Status of Prior Finding:**

Management took corrective action and has filed the required reports to New York State Education Department on a timely basis.