## County of Rockland

State of New York

# Comprehensive Annual Financial Report

Year Ended: December 31, 2007



C. Scott Vanderhoef County Executive

H. Chris Kopf, CPA Commissioner of Finance

**Arlene Karger Deputy Commissioner of Finance** 

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## STATISTICAL SECTION (Unaudited)

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

#### This section includes the following schedules:

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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# INTRODUCTORY SECTION

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## ROCKLAND COUNTY, NEW YORK Principal Officials

## COUNTY EXECUTIVE C. Scott Vanderhoef

# COUNTY LEGISLATORS Harriet D. Cornell Chairwoman of the Legislature

Gerold M. Bierker Connie Coker William L. Darden Edwin J. Day Theodore R. Dusanenko David Fried

David Fried Michael M. Grant Jay Hood, Jr. Douglas J. Jobson Bruce M. Levine Patrick J. Moroney John A. Murphy V.J. Pradhan Ilan S. Schoenberger Philip Soskin

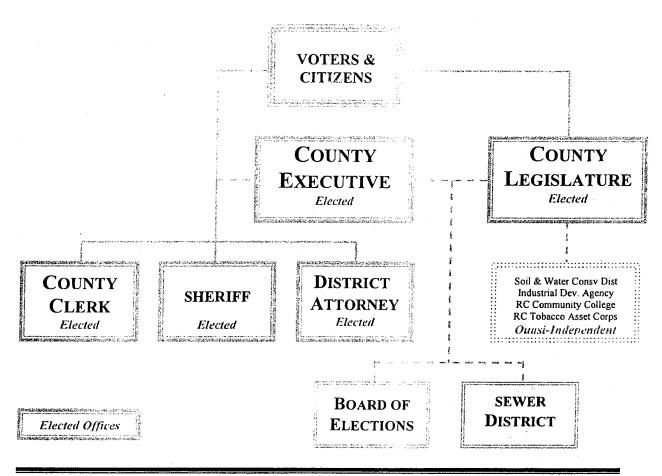
Michael Bongiorno
James Kralik
Paul Piperato

District Attorney Sheriff County Clerk

Patrick Withers

H. Chris Kopf Patricia Zugibe Commissioner of Finance County Attorney

# ORGANIZATION OF ROCKLAND COUNTY GOVERNMENT



#### **ALL OTHER CHARTERED DEPARTMENTS**

| Dept of Planning |
|------------------|
| Commissioner     |
| Charter 5.01     |

Charter 5.01

Dept of Personnel Commissioner Charter 6.01 Dept of Health Commissioner Charter 7.01 Dept of Hospitals Commissioner Charter 8.01

#### Dept of Mental Health Commissioner

Charter 9.01

Dept of Social Services Commissioner

Charter 10.01

Dept of Highways Superintendent

Charter 11.01

Office of the Public Defender Charter 15.01

#### Dept of Law County Attorney Charter 16.01

Dept of Finance Commissioner Charter 17.01 Dept of Audit County Auditor Charter 18.01 Human Rights Commissioner Charter 19.01

Other County Boards, Offices, Institutions & Functions Charter 20.04



## COUNTY OF ROCKLAND DEPARTMENTS OF FINANCE AND BUDGET

18 New Hempstead Road New City, New York 10956 (845) 638-5131 Fax (845) 638-5644

C. SCOTT VANDERHOEF County Executive

H. CHRIS KOPF, CPA Commissioner of Finance Budget Director

STEVEN J. GROGAN Deputy Budget Director

ARLENE KARGER
Deputy Commissioner of Finance

July 21, 2008

To the Honorable County Executive and the County Legislature of the County of Rockland, New York:

The Comprehensive Annual Financial Report ("CAFR") for the County of Rockland, New York for the fiscal year ended December 31, 2007 is submitted herewith. New York State requires the County to submit an annual report of our financial records and transactions presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR is issued pursuant to that requirement.

This report consists of management's representations concerning the finances of the County of Rockland. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements

will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's basic financial statements have been audited by Bennett Kielson Storch DeSantis, The Government Services Division of O'Connor Davies Munns & Dobbins, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended December 31, 2007, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County of Rockland's basic financial statements for the fiscal year ended December 31, 2007, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2007 financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). The letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditor.

The independent audit of the basic financial statements of the County was part of a broader, Federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to not only report on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the County's separately issued Single Audit Report.

#### PROFILE OF THE COUNTY

The County was organized in 1798 and has a land area of 176 square miles. The County is approximately 33 miles northwest of Manhattan and is bordered by Orange County to the north and west, Bergen County, New Jersey to the south and the Hudson River to the east. Within the County are 5 towns and 19 incorporated villages.

The County is one of the suburban counties located within the New York Metropolitan Area and is primarily residential in character. Southern portions of the County are in close proximity to the New York State Thruway and are well developed and heavily populated. Approximately 83% of the County's population resides in this area. Northern sections of the County are more rural due in part to the extensive system of parks located in this part of the County.

Pursuant to the provisions of Local Law 14 of 1984, the County adopted a charter form of government in accordance with the provisions of the Municipal Home Rule Law of the State. The charter provides for separate and independent executive and legislative functions. A County Executive was elected in November 1985 and took office on January 31, 1986, when the provisions of Local Law 14 became effective. The County Executive is elected from the County at large for a term of four years with the right of unlimited self-succession. The County Executive must reside in the County for a minimum of five years before his/her election and may not concurrently hold another public office. The County Executive is the chief executive officer responsible for the administration of all County affairs and also acts as the County's Budget Officer. The County Executive is required to consider all acts of the County Legislature for approval or disapproval.

The County Legislature is the legislative, appropriating and policy determining body of the County. It consists of 17 members elected from single member districts located within the County. Members are elected to serve an unlimited number of four-year terms and each legislator has one vote instead of a weighted vote. Duties of the Legislature include; review and adoption of the County's annual budget, approval of budgetary modifications during the year and authorization by resolution for the issuance of debt by the County.

The Chief Fiscal Officer of the County is the Commissioner of Finance who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include; collecting and disbursing County funds, investing such funds for temporary periods, issuing debt, maintaining accounting records and preparing financial statements there from.

The County provides a full range of services to its residents, including education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general administrative support. This report includes all of the funds of the County. It includes all County organizations and activities for which the County is financially accountable. The County has considered all potential component units based on

criteria set forth in GASB Statement No. 14, including legal standing, fiscal dependency and financial accountability. Based on these criteria, the Rockland Community College, the Industrial Development Agency, the Soil and Water Conservation District and the Solid Waste Management Authority are considered component units and are included in the County's reporting entity as discrete presentations.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. The administrative head of each department, on or before August 1<sup>st</sup>, is required to submit to the County Executive the expenditure requirements for the ensuing fiscal year. The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23<sup>rd</sup>. Subsequent to October 23<sup>rd</sup>, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto. The Legislature holds a public hearing on the budget prior to November 20<sup>th</sup>, and after the public hearing, the Legislature may make changes to the budget. The budget is adopted no later than December 7<sup>th</sup>. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established within individual funds at the function level.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

#### Local Economy

A major part of the County's labor force, over 49%, is employed in service related jobs. According to data compiled in 2000 by the State Labor Department, only 7% of the workforce is employed by companies engaged in manufacturing. Many residents commute to jobs in New York City or Westchester County, which is connected to the County by the Tappan Zee Bridge and U.S. Interstate 287/87. Approximately 18% of the County's labor force is classified as government related, a significant part of this group of employees works at the various State hospitals and institutions located in the County. Major non-governmental employers in the

County include Wyeth Corporation, Orange and Rockland Utilities, Good Samaritan Hospital and Nyack Hospital.

Wealth levels for the County's residents are significantly above State and national averages. The estimated per capita income of County residents in 2006 was \$50,947. State per capita income averages reported on this basis were \$44,027. These statistics were prepared by the U.S. Department of Commerce, Bureau of Economic Analysis.

Hospital services are provided by Good Samaritan Hospital, Helen Hayes Hospital, Nyack Hospital, and Summit Park Hospital (a County owned facility) which offer residents of the County a wide range of inpatient and outpatient services.

A network consisting of all the major forms of transportation serves the County. Several primary State and U.S. Highways including the New York State Thruway, Palisades Interstate Parkway, Garden State Parkway and U.S. Routes 9W and 17 run through the County. The Metro-North Commuter Railroad division of the New York Metropolitan Transportation Authority, in cooperation with New Jersey Transit, provides rail service to Manhattan via the PATH rapid transit. Freight service is provided by Conrail. NY Waterways, NY Water Taxi, Transport of Rockland, Coach USA and Monsey Trails provide bus and ferry passenger service to New York City and other points in and outside of the County. Air transportation is provided by the three New York Metropolitan Airports (Kennedy, LaGuardia and Newark), as well as Westchester County Airport and Stewart International Airport in Newburgh, New York.

Primary education is the responsibility of the nine independent public school districts located within the County. There are numerous colleges, universities and vocational schools located throughout the County as well. Rockland Community College offers two-year associate degree and one-year certificate programs. Dominican College, St. Thomas Aquinas College and Empire State College/SUNY are four-year liberal arts colleges. Iona College - Rockland Campus and Long Island University - Rockland Campus offer graduate programs.

The County has a wide array of recreational and cultural facilities highlighted by the Palisades Interstate Park System, the County Park System and the Community College. Over one-third of the Palisades Interstate Park System's 80,000 acres lie within the County and the parklands account for approximately 30% of the County's area. The Bear Mountain-Harriman State Park on the Hudson River, in the County's northeast corner, has 26,118 of its 51,026 acres in the County. Facilities include fishing, hiking, camping, swimming, picnicking, museum, playfield,

winter sports and row boating. The County has 17 parks, all of which have natural scenic areas, some affording panoramic views of the County. There are also over 20 private commercial swimming pools and lakes, and twelve golf courses, eight of which are open to the public. All of the towns and many of the villages have separate park facilities. In addition, there are numerous libraries, museums and marinas in the County.

In 2007, the County of Rockland experienced a leveling off of retail sales with sales tax revenues showing no increase over the previous year. The County's housing market softened in 2007, with our mortgage tax revenues declining 19.5% from the previous year, bringing in \$7.4 million.

#### LONG TERM FINANCIAL PLANNING

The County's future projects include the following:

- The Village of Haverstraw approved a \$200 million dollar waterfront development project of which Phase I is complete. Phase II of the project is in progress.
- Develop a Countywide Emergency Service Radio Communications System which will allow all agencies to communicate with each other during County-wide events.
- Extension of the Sewer District's boundaries to include Hillburn, Sloatsburg and Western Ramapo. Additionally, the proposed new plant will provide advanced treatment to enhance the water supply in the Ramapo River basin, which is the sole source aquifer for the County's needs.
- Creation of a revolving fund to purchase land/property to construct housing for people with special needs and/or low income.
- Continuing the open space acquisition program to preserve and protect environmentally sensitive parcels, agricultural value, historical integrity and significant natural beauty.
- Expand academic space for the Early Childhood Program and the Campus Fun & Learn Daycare Center at Rockland Community College.

- Conduct a preliminary study of County watersheds with regard to drainage issues impacting the multiple jurisdictions within each watershed.
- Construction of a new state of the art nursing facility at Summit Park Hospital.
- Continue the process of the redesign and improvement of various County roads to meet the traffic demands of an ever-growing community.
- Implementation of a West Shore Railroad Safety and Quiet Zone Project to be funded with an 80% Federal Grant.

#### CASH MANAGEMENT POLICIES AND PRACTICES

The County's investment policies are governed by statutes of the State of New York. The County invests its idle cash in local commercial banks that are authorized by the Legislature. These investments are placed by a competitive bid process that enables the County to obtain the best available rates.

The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions. These transactions require the issuer to post collateral of 105% of value to secure the investments. This collateral must consist of securities issued by either the Federal government, an agency thereof or from the State of New York or a subdivision of the State.

During 2007, the County had an average monthly cash balance in the General Fund of \$252.5 million. Earnings from these investments amounted to approximately \$15.4 million for an average rate of return of 6.09%. The large increase in cash balance was due to the cash borrowings the County did in connection with the Mirant settlement to make our local municipalities whole.

Additional information on the County's cash management program can be found in Note 1,E in the notes to financial statements.

#### **RISK MANAGEMENT**

The County is currently self-insured for general liability, property damage and medical malpractice claims. Conventional insurance is purchased for catastrophic losses.

The County is also self-insured for workers' compensation benefits through a multi-municipal consortium. The County has secured conventional insurance coverage for individual losses in excess of \$750,000.

The County purchases conventional health insurance for all full-time employees and retirees.

#### PENSION AND OTHER POST-EMPLOYMENT BENEFITS

The County participates in the New York State and Local Employees' Retirement System ("System"). This System is a cost sharing multiple employer defined benefit pension plan. The System provides retirement, disability and death benefits to plan members. The New York State Retirement and Social Security Law govern obligations of employers and employees to contribute and benefits to employees. The County contribution to the system is equal to 100% of the actuarially required contribution for the current fiscal year. In the recent past, the System has offered Statewide Retirement Incentive Programs in which the County has opted to participate.

The County also provides health care benefits for retired employees. The various collective bargaining agreements stipulate the employees covered and the percentage of required contribution. As of the end of the current fiscal year, there were 1,851 retired employees receiving these benefits. The County's annual other post employment benefit ("OPEB") cost is calculated based on the annual required contribution ("ARC") of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, instead of expressing the current year premiums paid, a per capita claims cost is determined, which is then used to determine a "normal cost", an "actuarial accrued liability", and ultimately the ARC. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded liabilities over a period not to exceed thirty years. For the calendar year ended December 31, 2007, the County's annual OPEB cost for the primary government of \$57,372,475 was equal to the ARC.

Additional information on the County's pension arrangements and post-employment health care benefits can be found in Note 3 H and I, respectively.

#### AWARDS AND ACKNOWLEDGEMENTS

GFOA - Certificates of Achievement for Excellence in Financial Reporting and Budget Presentation

The Government Finance Officers Association ("GFOA") of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Rockland, New York for its CAFR for the year ended December 31, 2006. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

GFOA also bestowed a Distinguished Budget Presentation Award to the County of Rockland for the 2006 through 2008 Budgets. In order to achieve this prestigious award, a budget document must meet program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

The Budget Award is valid for a period of one year. We intend to continue participation in the program and will be submitting our 2009 budget for review.

#### Acknowledgements

I would like to thank all of the personnel in the Budget and Finance departments who have assisted in the preparation of this report. In particular, special thanks are offered to Arlene Karger, Deputy Commissioner of Finance and her Finance staff Michael Cappabianca, Laura

Del Principio and Linda Hill; Steven Grogan, Deputy Budget Director and his Budget staff Nancy Hoffman, James Hayden and Michael Drummond, as well as our independent auditor who assisted in its preparation. Appreciation is also offered to the County Executive and the members of the County Legislature for their interest and support in the financial operation of the County.

Respectfully Submitted,

H. Chris Kopf, CPA

H Chi Key

Commissioner of Finance/Budget Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## County of Rockland New York

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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The S. Cox

President

**Executive Director** 

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# FINANCIAL SECTION

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#### **INDEPENDENT AUDITORS' REPORT**

To the Honorable Legislature of the County of Rockland, New York:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these basic financial statements based on our audit. We did not audit the financial statements of the Home and Infirmary Fund for the year ended December 31, 2007, which represents 78.9% and 95.3%, respectively of the assets and revenues of the enterprise funds. We also did not audit the financial statements of the Rockland County Industrial Development Agency (a component unit) for the year ended December 31, 2007. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions on the basic financial statements insofar as it relates to amounts included for such fund and component units is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provides a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York as of December 31, 2007 and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 17, 2008 on our consideration of the County of Rockland, New York's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Rockland, New York's basic financial statements. The accompanying financial information listed as combining and individual fund financial statements and schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the County of Rockland, New York. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Bennett Kielson Storch DeSantis

The Government Services Division of O'Connor Davies Munns & Dobbins, LLP July 17, 2008

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Legislature of the of the County of Rockland, New York:

We have audited the basic financial statements of the County of Rockland, New York as of and for the year ended December 31, 2007, and have issued our report thereon dated July 17, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County of Rockland, New York's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Rockland, New York's internal control over financial reporting. Accordingly, we do not express an opinion of the effectiveness of the County of Rockland, New York's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that result I more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Rockland, New York's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the County of Rockland, New York in a separate letter.

This report is intended solely for the information of management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Bennett Kielson Storch DeSantis
The Government Services Division of
O'Connor Davies Munns & Dobbins, LLP
July 17, 2008

# County of Rockland, New York Management's Discussion and Analysis (MD&A) December 31, 2007

#### Introduction

The following discussion and analysis of Rockland County, New York's financial statements provides an overview of the financial activities of Rockland County, New York for the fiscal year ended December 31, 2007. Please read it in conjunction with the transmittal letter, located at the front of this report, the basic financial statements and the accompanying notes to those statements that follow this section.

#### Financial Highlights for Fiscal Year 2007

- The net assets (assets minus liabilities) of the primary government for fiscal year 2007 were \$318,527,930. Of this amount, \$414,019,664 represents governmental net assets and \$(96,491,734) is business-type net assets.
- The General Fund reported an ending fund balance of \$11,338,228 which
  represents a decrease of \$38,811,872 from fiscal year 2006. The unrestricted fund
  balance was \$(33,535,024) which represents a decrease of \$30,602,965 from fiscal
  year 2006. The Capital Projects Fund reported an ending fund balance of
  \$91,953,837, a decrease of \$5,160,398 from fiscal year 2006.
- The County's total outstanding bonds payable for December 31, 2007 were \$401,283,600.

#### **Overview of the Financial Statements**

The County's financial statements are composed of this Management Discussion and Analysis (MD&A) and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components:

- 1. Government-wide financial statements.
- 2. Fund financial statements.
- Notes to the financial statements.

This report also includes other supplementary information as listed in the table of contents, along with the statistical tables.

#### **Government-Wide Financial Statements**

The government-wide financial statements are presented in a manner similar to private sector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Assets and Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Assets presents the County's total assets and liabilities with the difference reported as net assets. Over time, increases or decreases in the net assets may serve as a gauge as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing the change in the County's net assets during the current fiscal year. All revenues and expenses are reported in this statement regardless of the timing of cash flows. The focus of this statement is on the net cost of providing various activities to the citizens of the County.

Both of the above financial statements have separate sections for the two different types of activities. These two types of activities are:

<u>Governmental Activities</u> – The activities reflected in this section are general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. These activities are mostly supported by real property taxes, non-property taxes including sales tax and mortgage tax, charges for services, and operating grants and contributions.

<u>Business-type Activities</u> – These activities consist of the Home and Infirmary, a chronic care hospital and skilled nursing facility, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

The government-wide financial statements include not only the County itself (the primary government) but also the Rockland County Community College, the Rockland County Soil and Water Conservation District, the Rockland County Solid Waste Management Authority and the Rockland County Industrial Development Agency for which the County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found immediately following this discussion and analysis.

#### **Fund Financial Statements**

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current inflows and outflows of spendable resources as well as the available balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period. Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting.

Because the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. From this comparison, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has eight individual governmental funds: General, County Road, Road Machinery, Community Development, Sewer District, Special Purpose, Debt Service and Capital Projects funds. Of these, the General and Capital Projects funds are reported as major funds, and are presented in separated columns on the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for the other six governmental funds are combined into a single, aggregated column of these statements. Individual fund data for these non-major funds can be found on the statements elsewhere in this report.

The County adopts an annual budget for its General Fund, certain Special Revenue funds and the Debt Service Fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with the respective budgets. The governmental fund financial statements can be found in the basic financial statements section of this report.

<u>Proprietary Funds</u> – These funds are used to show activities that operate similar to private business enterprises. Because these funds charge fees for services provided, they are known as proprietary funds. Proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Enterprise Funds. In addition, the internal service funds are presented in the proprietary fund financial statements.

The proprietary fund financial statements can be found in the basic financial statements section of this report.

<u>Fiduciary Funds</u> – These funds are used to account for resources held for the benefit of parties outside of the County. The fiduciary funds are not reflected in the government-wide financial statements because the assets of these funds are not available to support the activities of the County.

The fiduciary fund financial statements can be found in the basic financial statements section of this report.

<u>Component Units</u> – As discussed above, component units are legally separate entities for which the County is financial accountable. The component units enumerated above are reported in the aggregate in the government-wide financial statements.

The combining statements can be found in the basic financial statements section of this report.

#### **Notes to Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the basic financial statements section of this report.

#### Other Information

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$318,527,930 for fiscal year 2007.

#### The following table reflects the condensed Statement of Net Assets:

|                       | Governm        | nental Activities | ctivities Business-Type Activities |                 | Total          |                |  |
|-----------------------|----------------|-------------------|------------------------------------|-----------------|----------------|----------------|--|
|                       | 2007           | 2006              | 2007                               | 2006            | 2007           | 2006           |  |
| Current and Other     | f 207 425 0 40 |                   |                                    |                 |                |                |  |
| Assets                | \$ 327,435,042 |                   | \$ 15,926,418                      | \$ 18,853,459   | \$ 343,361,460 | \$ 609,688,915 |  |
| Capital Assets        | 628,793,643    | 616,674,266       | 22,497,885                         | 23,517,000      | 651,291,528    | 640,191,266    |  |
| Total Assets          | 956,228,685    | 1,207,509,722     | 38,424,303                         | 42,370,459      | 994,652,988    | 1,249,880,181  |  |
| Current Liabilities   | 204,557,426    | 423,105,659       | 24,053,500                         | 23,313,246      | 228,610,926    | 446,418,905    |  |
| Long-Term Liabilities | 337,651,595    | 294,003,792       | 109,862,537                        | 95,429,439      | 447,514,132    | 389,433,231    |  |
| Total Liabilities     | 542,209,021    | 717,109,451       | 133,916,037                        | 118,742,685     | 676,125,058    | 835,852,136    |  |
| Net Assets Invested   |                |                   |                                    |                 |                |                |  |
| re in Capital Assets  |                |                   |                                    |                 |                |                |  |
| Net of Related Debt   | 410,512,788    | 357,075,560       | 11,269,462                         | 12,411,965      | 421,782,250    | 369,487,525    |  |
| Restricted            | 123,090,125    | 84,186,029        | •                                  |                 | 123,090,125    | 84,186,029     |  |
| Unrestricted          | (119,583,249)  | 49,138,682        | (106,761,196)                      | (88,784,191)    | (226,344,445)  | (39,645,509)   |  |
| Total Net Assets      | \$ 414,019,664 | \$ 490,400,271    | \$ (95,491,734)                    | \$ (76,372,226) | \$ 318,527,930 | \$ 414,028,045 |  |

The largest component of the County's net assets is invested in Capital Assets, net of related debt of \$421,782,250 (132%) which reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. Capital assets include: parkland, buildings, roads, bridges, sewer lines and treatment facilities, a hospital and the community college among other capital assets. The County uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted net assets of \$123,090,125 or 38% represents resources that are subject to external restrictions on how they may be used. The restrictions are as follows:

| Capital Projects               | \$           | 85,592,039  |
|--------------------------------|--------------|-------------|
| Law Enforcement                |              | 150,637     |
| Stop-DWI Program               |              | 898,655     |
| Handicapped Parking            |              | 56,965      |
| Social Service Programs        |              | 48,483      |
| Debt Service                   |              | 22,913,219  |
| Parklands                      |              | 44,000      |
| Workers' Compensation Benefits |              | 365,825     |
| Unemployment Benefits          |              | 126,365     |
| Special Revenue Funds          | <del> </del> | 12,893,937  |
|                                | \$ 1         | 123,090,125 |
|                                | <u> </u>     | 120,000,120 |

The remaining portion of net assets is classified as unrestricted and is \$(226,344,445).

| Program Revenues: Charges for Services \$ 33,398,390 \$ 33,117,270 \$ 78,790,038 \$ 79,335,999 \$ 112,188,428 \$ Operating Grants and Contributions                  | 2006<br>112,453,269<br>153,335,641<br>17,079,414<br>58,727,783<br>27,764,921<br>160,336,908 |
|--|---|
| Program Revenues:  Charges for Services \$ 33,398,390 \$ 33,117,270 \$ 78,790,038 \$ 79,335,999 \$ 112,188,428 \$  Operating Grants and  Contributions \$ 43,651,066 | 112,453,269<br>153,335,641<br>17,079,414<br>58,727,783<br>27,764,921                        |
| Operating Grants and  Contributions 43,651,066 141,316,084 21,240,829 12,019,557 164,891,895   | 153,335,641<br>17,079,414<br>58,727,783<br>27,764,921                                       |
| 21,240,029 12,019,557 164,801,805  | 17,079,414<br>58,727,783<br>27,764,921  |
|  | 58,727,783<br>27,764,921  |
| Contributions 23,349,064 17,079,414 23,349,064  General Revenues:  | 27,764,921  |
| Post Proporty Toyon  | 27,764,921  |
| 72,000,140   |   |
| 5,253,994  |   |
| Non-Property Taxes 171,348,227 160,336,908 - 171,348,227   | •   |
| Unrestricted Use of  |   |
| Money and Property 15,365,523 2,658,983 - 15,365,523 Sale of Property and  | 2,658,983   |
| Compensation for Loss 49,315 135,224 49,315  | 135,224   |
| Other Revenues 2,560,186 2,663,407 - 2,560,186   | 2,663,407   |
| Total Revenues 467,830,910 443,799,994 100,030,867 91,355,556 567,861,777  | 535,155,550   |
| Program Expenses:  |   |
| General Government   |   |
| Output A   |   |
| 58,494,042   | 53,181,226  |
| 50,708,235   | 62,269,510  |
| - 68,781,351   | 61,374,333  |
| T  | 42,866,537  |
| Economic Opportunity 55,039,377  | 52,467,203  |
| and Development 161,783,425 154,921,214 - 161,783,425  | 154,921,214   |
| Culture and Recreation 922,107 672,310   |   |
| Home and Community   | 672,310   |
| Services 33,924,151 25,128,078 - 33,924,151  | 05 400 070  |
| Interest 24 724 724 47 424 520   | 25,128,078  |
| Rockland Tobacco - 24,724,724 24,724,724   | 17,421,520  |
| Asset Corporation - 5,091,710 5,028,631 5,091,710  | E 000 004   |
| Home and Infirmary   | 5,028,631   |
| 114,058,665 100,045,431 114,058,665  | 100,045,431   |
| Total Expenses 524,070,614 470,301,931 119,150,375 105,074,062 643,220,989   | 575,375,993   |
| Excess (Deficiency)  |   |
| Before Transfers (56,239,704) (26,501,937) (19,119,508) (13,718,506) (75,359,212)  | (40,220,443)  |
| Prior Period Adjustment (20,140,903) (20,140,903)  | _   |
| Net Assets - Beginning 490,400,271 516,902,208 (76,372,226) (62,653,720) 414,028,045   | 454,248,488   |
| Net Assets - Ending \$ 414,019,664 \$ 490,400,271 \$ (95,491,734) \$ (76,372,226) \$ 318,527,930 \$  | 414,028,045   |

**Governmental Activities** — Governmental activities decreased the County's net assets by \$56.2 million, which accounts for 74.6% of the total decrease in net assets. This decrease is due to depreciation of capital assets and a prior period adjustment of \$20.1 million.

For the fiscal year ended December 31, 2007, revenues from governmental activities totaled \$468 million. Tax revenues (\$249 million), comprised of real property taxes, sales and mortgage tax items and non-property taxes, represent the largest revenue source (53.2%). Collection of the current tax levy remains very strong at 96.59%, while averaging 94.38% over the last 10 years. Non-property taxes yielded \$171.3 million, an increase of \$11 million over fiscal year 2006.

**Business-Type Activities** – Business-type activities decreased the County's net assets by \$19.1 million for the year ended December 31, 2007. This decrease is due to losses sustained by our Hospital and Mental Health units. This loss was caused by a leveling off of patient days along with a payor source made up of predominantly Medicaid patients.

#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's total governmental funds reported a combined ending fund balance of \$131.5 million, a decrease of \$44.2 million in comparison with the prior year. Of the total combined fund balance, \$78.6 million constitutes unreserved fund balance, of which \$9.9 million has been designated for subsequent year's expenditures and represents the amount estimated for use in the 2008 budget. As of December 31, 2007, the General Fund had undesignated fund balance of \$(33.5) million. This deficit was created by multiple factors. As discussed in previous years, the County had one of its largest taxpayer's declare bankruptcy and file a tax certiorari for years beginning 2004. This resulted in their failure to pay their property taxes for approximately four years. The bankruptcy and certiorari was finally settled in February of 2007. The settlement had a great impact on the municipalities of the County of Rockland. The County had to make a refund of over \$163.2 million on behalf of the municipalities effected, of which \$155 million was repaid to the County by those effected municipalities. In addition, the County also took a loss of approximately \$20 million in penalties and interest that were ordered written off and \$3.2 million of uncollected property tax.

The current economic slowdown has effected Rockland County as it has most other municipalities in the area. The majority of our revenue is derived from sources that have been directly effected by this slowdown of sales tax, mortgage tax and interest earnings. In 2007 a shortfall of sales tax amounted to \$4.3 million and mortgage tax of

\$2.3 million. Over the past few years, the County has had similar losses in these accounts. The cumulative effect of the economy on these revenues has severely impacted our undesignated fund balance. The economic slowdown has created a greater demand for County services such as the \$6.1 million on our social service programs and \$9 million on our health program. At this point and time, we do not see a change in this trend and strive to meet our future budget needs.

The last item of concern facing Rockland County is the operation of the Hospital. Over the past two years, the fund has lost over \$55 million. This is mainly due to continued low census and reduced reimbursements from insurance companies. For 2008, this trend has been improving and our nursing unit and Hospital have shown signs of improvement but our Mental Health unit continues to find it difficult to attract new clients.

The General Fund is the primary operating fund of the County. At the end of the current fiscal year, the total fund balance of the General Fund was \$11.3 million. Of this amount, \$(33.5) million was unreserved.

When the fiscal 2007 budget was adopted, it anticipated the use of fund balance. However, actual results of operations generated a deficit of \$11 million. Overall, General Fund expenditures were \$432.6 million, which was \$11.2 million less that the final budget. The major areas where spending was less than budget was general government support (\$6 million), health (\$1 million) economic opportunity (\$1.1 million) and transportation (\$2 million).

The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Projects Fund's ending fund balance is \$92 million for fiscal year 2007.

Non-major Governmental Funds consist of the Special Revenue Funds and the Debt Service Fund. The Special Revenue Funds are made up of the following individual funds: County Road Fund, Road Machinery Fund, Community Development Fund, Sewer District Fund and Special Purpose Fund. For the fiscal year ending December 31, 2007, the combined fund balance of these funds totaled \$28.2 million. This represents a decrease of \$.2 million for fiscal year 2007.

**Proprietary Funds** – The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Factors concerning the finances of the Enterprise Funds have already been addressed in the schedules and in the discussion of the County's business-type activities.

Total assets of the Proprietary Funds decreased by \$19.2 million leaving a balance of net assets of \$(95.5) million.

#### **Budgetary Highlights**

**General Fund** – Differences between the original budget and the final amended budget was a \$24 million increase in appropriations. Increases in the budget for grants received by the Department of Health (\$13.9 million), the Department of Transportation (\$5.6 million), and Economic Opportunity and Development (\$1.8 million) accounted for most of the changes.

## **Capital Asset and Debt Administration**

Capital Assets – The County's investment in capital assets for its governmental and business type activities as of December 31, 2007, amounts to \$651.3 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction-in-progress.

# Rockland County Capital Assets (Net of Depreciation) (In Thousands)

|                                 | Governmental Activities |         |    |         | _B   | usiness- | Туре | Activities | <br>Total     |    |         |
|---------------------------------|-------------------------|---------|----|---------|------|----------|------|------------|---------------|----|---------|
|                                 |                         | 2007    |    | 2006    |      | 2007     |      | 2006       | 2007          |    | 2006    |
| Land<br>Buildings and           | \$                      | 46,964  | \$ | 46,964  | \$   | 439      | \$   | 439        | \$<br>47,403  | \$ | 47,403  |
| Improvements                    |                         | 122,972 |    | 114,118 |      | 15,008   |      | 16,242     | 137,980       |    | 130,360 |
| Equipment                       |                         | 50,705  |    | 43,065  |      | 6,117    |      | 4,440      | 56,822        |    | 47,505  |
| Infrastructure Construction-in- |                         | 231,355 |    | 246,403 |      | -        |      |            | 231,355       |    | 246,403 |
| Progress                        |                         | 176,798 |    | 166,125 |      | 934      |      | 2,396      | <br>177,732   | _  | 168,521 |
| Total                           | \$                      | 628,794 | \$ | 616,675 | \$ 2 | 22,498   | \$   | 23,517     | \$<br>651,292 | \$ | 640,192 |

Additional information on the County's capital assets can be found in Note 3 of this report.

**Long-Term Debt** – At the end of the current fiscal year, the County had total debt outstanding of \$401,283,600. The County's total debt increased by \$16,843,559. All of this debt is backed by the full faith and credit of the County.

# Rockland County Outstanding Debt General Obligation Bonds (In Thousands)

|                                     | Governmer  | ital Activities | Business-Ty | pe Activities | Total      |            |  |
|-------------------------------------|------------|-----------------|-------------|---------------|------------|------------|--|
| Conoral Obligation                  | 2007       | 2006            | 2007        | 2006          | 2007       | 2006       |  |
| General Obligation<br>Bonds - Gross | \$ 302,460 | \$ 286,381      | \$ 98,823   | \$ 98,098     | \$ 401,283 | \$ 384,479 |  |

Through sound financial management and manageable debt levels, the County has been successful in maintaining its high-grade rating for its general obligation bonds. In 2007, the County received an A1 rating from Moody's Investors Service. The County has a very favorable bond rating of AA from Standard & Poors.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. The State Constitution provides that the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County for the most recent five years, certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as "excluding debt", may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit. At December 31, 2007, the County of Rockland had used \$199,340,948 or 7.8% of the constitutional debt limit leaving \$2,347,160,274 remaining to be used.

Additional information on the County's long-term debt can be found in Note 3 of this report.

# **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to H. Chris Kopf, CPA, Commissioner of Finance, Rockland County Finance Department, 18 New Hempstead Road, New City, New York 10956. The telephone number is (845) 638-5131.

# BASIC FINANCIAL STATEMENTS

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| DECEMBER 31, 2007   |                                | Primary Government         |                                |                           |
|---|--------------------------------|----------------------------|--------------------------------|---------------------------|
|   | Governmental                   | Business-Type              |                                | Component                 |
| ASSETS  | Activities                     | Activities                 | Total                          | Units                     |
| Cash and equivalents  | \$ 111.655.283                 | £ 0.050.504                | <b>f</b> 447.044.077           |                           |
| Investments   | \$ 111,655,283<br>26,125,000   | \$ 6,258,794<br>1,286,395  | \$ 117,914,077<br>27,411,395   | \$ 21,381,96              |
| Receivables:  | 20,123,000                     | 1,200,353                  | 27,411,390                     | 3,412,57                  |
| Taxes, net of allowance for uncollectible taxes   | 37,528,941                     | =                          | 37,528,941                     |                           |
| Accounts, net of allowance for uncollectible amounts  | 29,484,592                     | 8,632,224                  | 38,116,816                     | 4,564,36                  |
| Accounts - Patient care, net of allowance for uncollectible amounts                           | -                              | 14,244,560                 | 14,244,560                     |                           |
| Loans State and Federal aid, not of allowense for uncelled this employee                      | 182,747                        |                            | 182,747                        |                           |
| State and Federal aid, net of allowance for uncollectible amounts  Due from other governments | 53,071,351<br>9,315,898        | 1,922,457                  | 54,993,808                     | 785,21                    |
| Internal balances   | 25,908,419                     | (25,908,419)               | 9,315,898                      |                           |
| Inventories   | 70,857                         | 524,613                    | 595,470                        |                           |
| Restricted assets   | 30,856,943                     | -                          | 30,856,943                     | 7,240,09                  |
| Prepaid expenses  | 3,170,010                      | 1,274,376                  | 4,444,386                      | 816,63                    |
| Deferred charges  | 65,001                         | <del></del>                | 65,001                         |                           |
|   | 327,435,042                    | 8,235,000                  | 335,670,042                    | 38,200,84                 |
| Restricted cash and equivalents   | -                              | 2,285,930                  | 2,285,930                      |                           |
| Restricted investments  | •                              | 4,236,716                  | 4,236,716                      |                           |
| Cost of issuance, net of accumulated amortization   | -                              | 1,168,772                  | 1,168,772                      |                           |
| Capital assets  |                                | 7,691,418                  | 7,691,418                      |                           |
| Land  | 46,963,910                     | 438,504                    | 47,402,414                     | 1,773,312                 |
| Buildings   | 118,114,979                    | 46,467,787                 | 164,582,766                    | 38,954,022                |
| Improvements  | 77,372,737                     | 345,975                    | 77,718,712                     | 2,420,054                 |
| Equipment   | 98,635,535                     | 17,016,044                 | 115,651,579                    | 19,784,267                |
| Infrastructure  | 519,801,121                    |                            | 519,801,121                    | • •                       |
| Construction-in-progress  | 176,798,331                    | 934,092                    | 177,732,423                    | 349,094                   |
| Less - Accumulated depreciation   | 1,037,686,613<br>(408,892,970) | 65,202,402<br>(42,704,517) | 1,102,889,015<br>(451,597,487) | 63,280,749<br>(25,204,839 |
| Total Capital Assets, net of accumulated depreciation   | 628,793,643                    | 22,497,885                 | 651,291,528                    | 38,075,910                |
| Total Assets  | 956,228,685                    | 38,424,303                 | 994,652,988                    | 76,276,757                |
| LIABILITIES   | <del></del>                    |                            |                                |                           |
| Accounts payable  | 28,428,973                     | 3,234,076                  | 31,663,049                     | 2,501,207                 |
| Accrued liabilities   | 14,069,945                     | 3,800,275                  | 17,870,220                     | 9,249,086                 |
| Deposits payable  | · · -                          | · · ·                      | -                              | 5,000                     |
| Due to other governments  | 5,005,865                      | •                          | 5,005,865                      | 109,588                   |
| Due to school districts   | 48,444,935                     | -                          | 48,444,935                     |                           |
| Ineamed revenues  | 3,375,514                      | -                          | 3,375,514                      | 5,353,047                 |
| Accrued interest payable<br>Revenue anticipation note payable                                 | 4,972,787                      | 205,659                    | 5,178,446                      | -                         |
| lond anticipation notes payable   | 65,000,000<br>11,000,000       | -                          | 65,000,000                     | -                         |
| Ion-current liabilities:  | 11,000,000                     | -                          | 11,000,000                     | •                         |
| Due within one year.  |                                |                            |                                |                           |
| Bonds payable - Capital construction  | 19,269,085                     | 2,333,897                  | 21,602,982                     | 1,810,000                 |
| Bonds payable - Other   | 1,866,981                      | 920,000                    | 2,786,981                      | ,,                        |
| Compensated absences  | 1,835,365                      | 13,559,593                 | 15,394,958                     | -                         |
| Pension obligations   | 143,319                        | · · ·                      | 143,319                        | -                         |
| Claims payable  | 1,144,657                      | -                          | 1,144,657                      | -                         |
| Due in more than one year.  |                                |                            |                                |                           |
| Bonds payable - Capital construction Bonds payable - Other                                    | 272,373,043                    | 15,478,697                 | 287,851,740                    | 35,388,274                |
| Compensated absences  | 8,951,858                      | 80,090,039                 | 89,041,897                     | •                         |
| Pension obligations   | 16,518,281                     | -                          | 16,518,281                     | -                         |
| Claims payable  | 1,135,488<br>10,301,915        | •                          | 1,135,488                      | •                         |
| Other post employment benefit obligations   | 28,371,010                     | -<br>14,293,801            | 10,301,915<br>42,664,811       | 768,670                   |
| Total Liabilities   |                                |                            |                                |                           |
|   | 542,209,021                    | 133,916,037                | 676,125,058                    | 55,184,872                |
| ET ASSETS   |                                |                            |                                |                           |
| vested in capital assets,<br>net of related debt  | 440 540 705                    | 11 000 100                 | 40.00                          | <u> </u>                  |
| estricted for,  | 410,512,788                    | 11,269,462                 | 421,782,250                    | 8,768,531                 |
| Capital projects  | 85,592,039                     |                            | 85,592,039                     | 960 005                   |
| aw enforcement  | 150,637                        | <u>.</u><br>=              | 85,592,039<br>150,637          | 869,985                   |
| STOP-DWI Program  | 898,655                        | -                          | 898,655                        | •                         |
| landicapped parking   | 56,965                         | <b>-</b> .                 | 56,965                         |                           |
| Social service programs   | 48,483                         | -                          | 48,483                         |                           |
| Debt service  | 22,913,219                     | -                          | 22,913,219                     |                           |
| Parklands   | 44,000                         | -                          | 44,000                         | -                         |
| itudent loans   | -                              | -                          | -                              | 10,003                    |
| Vorkers' compensation benefits  | 365,825                        | -                          | 365,825                        | -                         |
| nemployment benefits  | 126,365                        | -                          | 126,365                        | -                         |
| cholarships and student services<br>ermanent endowments                                       | -                              | •                          | -                              | 2,094,732                 |
| ermanent endowments<br>pecial Revenue funds   | . =                            | · -                        | •                              | 1,161,706                 |
| Sewer   | 12 559 027                     |                            | 10 666 007                     |                           |
| Community Development   | 12,668,937<br>225,000          | •                          | 12,668,937                     | <del>-</del>              |
| restricted  | (119,583,249)                  | (106,761,196)              | 225,000<br>(226,344,445)       | 8,186,928                 |
| Total Net Assets  |                                |                            |                                |                           |
| TOTAL HOL MODELO  | \$ 414,019,664                 | \$ (95,491,734) \$         | 318,527,930                    | \$ 21,091,885             |

|  |    |             |    |                         | Ρ  | rogram Revenu                      | es |                                  |
|--|----|-------------|----|-------------------------|----|------------------------------------|----|----------------------------------|
| Functions/Programs                                   |    | Expenses    |    | Charges for<br>Services |    | Operating Grants and Contributions |    | Capital Grants and Contributions |
| Primary Government:                                  |    |             |    |                         |    | CONTRIBUTIONS                      | -  | Contributions                    |
| Governmental activities:                             |    |             |    |                         |    |                                    |    |                                  |
| General government support                           | \$ | 58,494,042  | \$ | 12,527,092              | \$ | 2,101,325                          | \$ | 12,167                           |
| Education  | •  | 63,708,235  | *  |                         | .Ψ | 2,101,020                          | Ψ  | 12,107                           |
| Public safety  |    | 68,781,351  |    | 3,335,455               |    | 3,579,072                          |    | 587,912                          |
| Health   |    | 55,693,202  |    | 4,275,920               |    | 74,616,358                         |    | 007,012                          |
| Transportation                                       |    | 56,039,377  |    | 4,164,539               |    | 22,237,724                         |    | 10,707,452                       |
| Economic opportunity and                             |    | , .,        |    | .,,                     |    | 22,207,727                         |    | 10,701,102                       |
| development  |    | 161,783,425 |    | 6,968,579               |    | 40,823,098                         |    |                                  |
| Culture and recreation                               |    | 922,107     |    | -                       |    | 85,931                             |    | -                                |
| Home and community                                   |    | •           |    |                         |    | ,                                  |    |                                  |
| services   |    | 33,924,151  |    | 2,126,805               |    | 207,558                            |    | 6,973,600                        |
| Interest   |    | 24,724,724  |    |                         |    | -                                  |    | 5,067,933                        |
| Total Governmental Activities                        |    | 524,070,614 |    | 33,398,390              |    | 143,651,066                        |    | 23,349,064                       |
| Business-type activities:                            |    |             |    |                         |    |                                    |    |                                  |
| Home and infirmary Fund                              |    | 114,058,665 |    | 78,790,038              |    | 16,491,989                         |    | _                                |
| Rockland Tobacco Asset Securitization Corporation    |    | 4,571,080   |    | -                       |    | 3,839,495                          |    | -                                |
| Rockland Second Tobacco Asset Securitization         |    |             |    |                         |    |                                    |    |                                  |
| Corporation  |    | 520,630     |    | -                       |    | 909,345                            |    |                                  |
| Total Business-type Activities                       |    | 119,150,375 |    | 78,790,038              |    | 21,240,829                         |    | <del></del>                      |
| Total Primary Government                             | \$ | 643,220,989 | \$ | 112,188,428             | \$ | 164,891,895                        | \$ | 23,349,064                       |
| Component Units:                                     |    |             |    |                         |    |                                    |    |                                  |
| Rockland County Community College                    | \$ | 58,755,494  | \$ | 18,909,263              | \$ | 7,130,835                          | \$ | 521,602                          |
| Rockland County Soil and Water Conservation District |    | 47,801      |    | · · ·                   | •  |                                    | •  |                                  |
| Rockland County Solid Waste Management Authority     |    | 25,923,295  |    | 24,563,497              |    | 362,066                            |    | _                                |
| Rockland County Industrial Development Agency        |    | 160,098     |    | 133,757                 |    | · -                                |    |                                  |
| Total Component Units                                | \$ | 84,886,688  | \$ | 43,606,517              | \$ | 7,492,901                          | \$ | 521,602                          |
|  |    |             |    |                         |    |                                    |    |                                  |

#### General Revenues:

Real property taxes

Other tax items:

Interest and penalties on real property taxes

Payments in lieu of taxes

Special assessments

Non-property taxes:

Sales and use tax

Mortgage tax

Unrestricted use of money and property

Sale of property and compensation for loss

Contributions from Rockland County

Grants and contributions not restricted to specific programs

Miscellaneous

Change in Net Assets

Net Assets - Beginning of Year, as reported

Prior Period Adjustment

Net Assets - Beginning of Year, as restated

Net Assets - End of Year

| <br>Ne                     |          | xpense) Reveni<br>rimary Governn |          | d Changes in No       | et Asse       | ets                |
|----------------------------|----------|----------------------------------|----------|-----------------------|---------------|--------------------|
| Governmental<br>Activities | <u> </u> | Business-type<br>Activities      | e '      | Total                 | <del></del> - | Component<br>Units |
| \$<br>(43,853,458          | 3)       | \$                               | -        | \$ (43,853,45         | 58) \$        |                    |
| (63,708,235                | 5)       |                                  | -        | (63,708,23            |               | -                  |
| (61,278,912                | 2)       |                                  | -        | (61,278,9             | 12)           | -                  |
| 23,199,076                 | 3        |                                  | -        | 23,199,07             |               | _                  |
| (18,929,662                | 2)       |                                  | -        | (18,929,66            |               | -                  |
| (113,991,748               | 3)       |                                  | -        | (113,991,74           | •             | -                  |
| (836,176                   |          | •                                | -        | (836,17               | <b>'</b> 6)   | -                  |
| (24,616,188<br>(19,656,791 |          |                                  | •        | (24,616,18            | •             | -                  |
| <br>                       |          |                                  |          | (19,656,79            |               | <del>-</del>       |
| <br>(323,672,094           | ) _      | <del>-</del>                     |          | (323,672,09           | <u>(4)</u>    | ·-                 |
| -                          |          | (18,776,638<br>(731,585          |          | (18,776,63<br>(731,58 |               | •                  |
|                            |          | 388,715                          | -        | 388,71                | -             |                    |
| -                          |          | (19,119,508                      |          | (19,119,50            |               |                    |
| (323,672,094)              |          | (19,119,508                      |          | (342,791,602          |               |                    |
| <br>(020,072,004)          |          | (13,113,300                      | <u> </u> | (342,731,002          | <u></u>       | <u> </u>           |
| -                          |          | -                                |          | •                     | -             | (32,193,794)       |
| -                          |          | -                                |          | •                     |               | (47,801)           |
| -                          |          | -                                |          | -                     |               | (997,732)          |
| <br>                       |          | <u>-</u>                         |          | *                     |               | (26,341)           |
| <br>-                      |          |                                  |          | -                     |               | (33,265,668)       |
| 72,855,145                 |          | -                                |          | 72,855,145            |               | -<br>-             |
| 4,884,312                  |          | _                                |          | 4,884,312             |               | -                  |
| 166,082                    |          | -                                |          | 166,082               |               | _                  |
| 203,600                    |          |                                  |          | 203,600               |               | -                  |
| 163,931,697                |          | -                                |          | 163,931,697           |               |                    |
| 7,416,530                  |          | •                                |          | 7,416,530             |               | -                  |
| 15,365,523                 |          | -                                |          | 15,365,523            |               | 2,741,154          |
| 49,315                     |          | -                                |          | 49,315                |               | · · ·              |
|                            |          | •                                |          | -                     |               | 14,047,480         |
| -                          |          | -                                |          | -                     |               | 12,417,354         |
| <br>2,560,186              |          |                                  |          | 2,560,186             |               | 1,667,855          |
| <br>267,432,390            |          | •                                |          | 267,432,390           |               | 30,873,843         |
| <br>(56,239,704)           |          | (19,119,508)                     |          | (75,359,212)          |               | (2,391,825)        |
| 490,400,271                |          | (76,372,226)                     |          | 414,028,045           |               | 23,483,710         |
| <br>(20,140,903)           |          | •                                |          | (20,140,903)          |               | <u>-</u>           |
| 470,259,368                |          | (76,372,226)                     |          | 393,887,142           |               | 23,483,710         |
| 414,019,664                | \$       | (95,491,734)                     | \$       | 318,527,930           | \$            | 21,091,885         |

| ASSETS   \$ 22,705,259  | 26,125,000<br>37,528,941<br>28,772,040<br>182,747<br>52,580,278<br>9,315,898<br>15,263,533<br>14,685,084                          |
|---|---|
| Taxes Receivable, net of allowance for uncollectible taxes 37,528,941   | 37,528,941<br>28,772,040<br>182,747<br>52,580,278<br>9,315,898<br>15,263,533  |
| uncollectible taxes       37,528,941       -       -         Other Receivables:       Accounts, net of allowance for uncollectible amounts       28,337,436       8,125       426,479         Loans       -       -       182,747         State and Federal aid, net of allowance for uncollectible amounts       43,477,795       7,130,686       1,971,797         Due from other governments       9,315,898       -       -       -         Due from other funds       14,407,931       -       855,602   | 28,772,040<br>182,747<br>52,580,278<br>9,315,898<br>15,263,533  |
| Accounts, net of allowance for uncollectible amounts 28,337,436 8,125 426,479  Loans 182,747  State and Federal aid, net of allowance for uncollectible amounts 43,477,795 7,130,686 1,971,797  Due from other governments 9,315,898  | 182,747<br>52,580,278<br>9,315,898<br>15,263,533  |
| State and Federal aid, net of allowance for uncollectible amounts 43,477,795 7,130,686 1,971,797  Due from other governments 9,315,898  Due from other funds 14,407,931 - 855,602   | 52,580,278<br>9,315,898<br>15,263,533   |
| Due from other governments 9,315,898  | 9,315,898<br>15,263,533   |
| 1,  |   |
| Advances to other funds 14,685,084 -  |   |
| <u>110,224,144</u>  | 120,799,580   |
| Restricted Assets   | 30,856,943  |
| Prepaid Expenditures 2,594,640 - 301,892  | 2,896,532   |
| Total Assets \$ 173,052,984 \$ 112,327,613 \$ 33,313,365 \$   | 318,693,962   |
| LIABILITIES AND FUND BALANCES   |   |
| Liabilities:       Accounts payable       \$ 17,808,164       \$ 7,518,427       \$ 1,521,415       \$ Accrued liabilities       11,647,248       - 1,147,853       - | 26,848,006<br>12,795,101<br>4,988,123<br>48,444,935<br>3,430,440<br>42,333<br>11,221,055<br>3,375,514<br>65,000,000<br>11,000,000 |
| Total Liabilities 161,714,756 20,373,776 5,056,975  | 187,145,507   |
| Fund Balances (Deficits):  Reserved for encumbrances  Reserved for prepaid expenditures  Reserved for Iaw enforcement  Reserved for STOP - DWI Program  Reserved for handicapped parking  Reserved for social service programs  Reserved for compensated absences  Reserved for debt service  Reserved for debt service  Reserved for parklands  ### Add 000  | 5,828,726<br>2,896,532<br>150,637<br>898,655<br>56,965<br>48,483<br>13,374,970<br>14,913,219                                      |
| Reserved for advances 14,685,084  | 44,000<br>14,685,084<br>(33,535,024)  |
| Special Revenue Funds - 91,909,837  Debt Service Fund - 91,909,837  - 12,276,371  8,000,000   | 91,909,837<br>12,276,371<br>8,000,000   |
| Total Fund Balances   | 131,548,455   |
| Total Liabilities and Fund Balances \$ 173,052,984 \$ 112,327,613 \$ 33,313,365 \$ 3  | 318,693,962   |

# COUNTY OF ROCKLAND, NEW YORK

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT - WIDE STATEMENT OF NET ASSETS DECEMBER 31, 2007

| Fund Balances - Governmental Funds  | <u>\$</u>    | 131,548,455   |
|---|--------------|---|
| Amounts' Reported for Governmental Activities in the Statement of Net Assets are Different Because:   |              | anggin a pagan  |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds  |              | 612,272,250   |
| Internal service funds are used by management to charge the costs of insurance and general services to individual funds.  The assets and liabilities of the internal service funds are  |              | (4 700 057)   |
| included in governmental activities in the statement of net assets.   |              | (1,766,257)   |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds - Real property taxes   |              | 11,221,055  |
| Government funds report the effect of issuance costs and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.  Deferred charges  |              | 65,001  |
| Long-term liabilities that are not due and payable in the current period and, therefore, are not reported in the funds.  Bonds payable  Compensated absences Pension obligations Other post employment benefit obligations Accrued interest payable |              | (290,967,609)<br>(16,331,122)<br>(1,278,807)<br>(25,770,515)<br>(4,972,787) |
|   | <del>,</del> | (339,320,840)   |
| Net Assets of Governmental Activities   | \$           | 414,019,664   |

GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2007

|  | General                               | Capital<br>Projects     | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|---------------------------------------|-------------------------|--------------------------------|--------------------------------|
| Revenues: Real property taxes            | \$ 46,469,638                         | \$ -                    | \$ 26,475,766                  |                                |
| Other tax items Non-property taxes       | 5,050,394                             |                         | 203,600                        |                                |
| Departmental income                      | 171,761,695                           |                         |                                | - 171,761,695                  |
| Use of money and property                | 30,736,433                            |                         | . 27,775                       | -,·-·,—                        |
| Licenses and permits                     | 15,452,274                            |                         | 4,425,235                      | , , ,                          |
| Fines and forfeitures                    | 1,388,246<br>975,368                  |                         | 60,150                         |                                |
| Sale of property and compensation for lo | oss 47,318                            |                         | 14,922                         | . ,                            |
| Interfund revenues                       | 14,379,729                            | -                       | 1,997                          | ,                              |
| State aid                                | 89,967,943                            | 9,273,316               | 285,019<br>1,659,224           |                                |
| Federal aid                              | 42,933,094                            | 7,999,610               | 7,069,080                      | , .,                           |
| Miscellaneous                            | 2,385,637                             | 1,008,205               | 1,276,957                      | 58,001,784<br>4,670,799        |
| Total Revenues                           | 421,547,769                           | 18,281,131              | 41,499,725                     | 481,328,625                    |
| Expenditures: Current:                   |                                       |                         |                                |                                |
| General government support               | 48,895,671                            | •                       |                                |                                |
| Education                                | 60,595,502                            | -                       | -                              | 48,895,671                     |
| Public safety                            | 59,002,667                            | -                       | -                              | 60,595,502                     |
| Health                                   | 51,976,073                            | -                       | -                              | 59,002,667                     |
| Transportation                           | 27,931,369                            | -                       | 12 640 000                     | 51,976,073                     |
| Economic opportunity and development     | 150,581,714                           | -                       | 13,649,069                     | 41,580,438                     |
| Culture and recreation                   | 661,650                               | -                       | 5,987,346                      | 156,569,060                    |
| Home and community services              | 7,547,032                             | -                       | 14 494 407                     | 661,650                        |
| Employee benefits                        | 7,910,802                             |                         | 14,484,197<br>2,235,964        | 22,031,229                     |
| Debt service:                            | .,0,002                               | _                       | 2,235,964                      | 10,146,766                     |
| Principal                                |                                       |                         | 17,736,847                     | 17,736,847                     |
| Interest                                 | 17,509,980                            | -                       | 10,394,511                     | 27,904,491                     |
| Capital Outlay                           | -                                     | 42,526,497              | 70,004,011                     | 42,526,497                     |
| Total Expenditures                       | 432,612,460                           | 42,526,497              | 64,487,934                     | 539,626,891                    |
| Deficiency of Revenues                   |                                       |                         |                                |                                |
| Over Expenditures                        | (11,064,691)                          | (24,245,366)            | (22.000.000)                   | (50,000,000)                   |
| 04                                       | (11,001,001)                          | (24,243,300)            | (22,988,209)                   | (58,298,266)                   |
| Other Financing Sources (Uses):          |                                       |                         |                                |                                |
| Bonds issued                             | 8,095,748                             | 26,174,000              | . <del>.</del>                 | 34,269,748                     |
| Transfers in<br>Transfers out            | 13,097,053                            | 800,000                 | 40,523,976                     | 54,421,029                     |
| Translers out                            | (28,799,079)                          | (7,889,032)             | (17,732,918)                   | (54,421,029)                   |
| Total Other Financing                    |                                       |                         |                                |                                |
| Sources (Uses)                           | (7,606,278)                           | 19,084,968              | 22,791,058                     | 24 260 740                     |
| Net Change in Fund Balances              | (18,670,969)                          | (5,160,398)             | (197,151)                      | 34,269,748                     |
| Fund Balances - Beginning of Year, as    | · · · · · · · · · · · · · · · · · · · |                         | (107,101)                      | (24,028,518)                   |
| previously reported                      | 50,150,100                            | 97,114,235              | 28,453,541                     | 175,717,876                    |
| Prior Period Adjustment                  | (20,140,903)                          |                         |                                | (20,140,903)                   |
| Fund Balances - Beginning of Year, as    |                                       |                         |                                |                                |
| restated                                 | 30,009,197                            | 97,114,235              | 28,453,541                     | 155 576 072                    |
| -<br>-                                   |                                       | <u> </u>                | 20,700,041                     | 155,576,973                    |
| Fund Balances - End of Year              | 11,338,228                            | \$ 91,953,837 <b>\$</b> | 28,256,390                     | \$ 131,548,455                 |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2007

| Amounts Reported for Governmental Activities in the Statement of Activities are Different Bed  | ause | <b>)</b> :       |
|--|------|------------------|
| Net Change in Fund Balances - Total Governmental Funds   | \$   | (24,028,518)     |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.  |      | <del>.</del> (1) |
| Capital outlay expenditures  |      | 44,017,329       |
| Depreciation expense   |      | (31,312,504)     |
|  |      | 40 704 005       |
|  |      | 12,704,825       |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.   |      |                  |
| Real property taxes  |      | (90,259)         |
| Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-te liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. | )rm  |                  |
| Principal paid on bonds  |      | 17,736,847       |
| Bonds issued   |      | (34,269,748)     |
| Amortization of issuance costs, loss on refunding and premium  |      | (124,882)        |
| -  |      | (16,657,783)     |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  |      |                  |
| Pension obligations  |      | 458,839          |
| Compensated absences   |      | (1,288,376)      |
| Other post employment benefit obligations  | (    | (25,770,515)     |
| Accrued interest   |      | 3,431,449        |

\_\_\_\_(23,168,603)

The net revenue of certain activities of internal service funds are reported within governmental activities. (4,999,366)

Change in Net Assets of Governmental Activities \$ (56,239,704)

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GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2007

|                                      |             |              | · · · · · · · · · · · · · · · · · · · |                                       |                                       |
|--------------------------------------|-------------|--------------|---------------------------------------|---------------------------------------|---------------------------------------|
|                                      |             |              |                                       |                                       | Variance with<br>Final Budget         |
|                                      |             | Original     | Final                                 |                                       | Positive                              |
| D                                    |             | Budget       | Budget                                | Actual                                | (Negative)                            |
| Revenues:                            |             |              |                                       |                                       | · · · · · · · · · · · · · · · · · · · |
| Real property taxes                  | \$          | 46,253,000   | <b>3 \$46,253,000</b>                 | \$ 46,469,638                         | \$ 216,638                            |
| Other tax items                      |             | 10,010,000   |                                       | 5,050,394                             | (4,959,606)                           |
| Non-property taxes                   |             | 178,700,000  | 178,700,000                           |                                       | (6,938,305)                           |
| Departmental income                  |             | 32,643,822   | 32,960,229                            |                                       | (2,223,796)                           |
| Use of money and property            |             | 16,195,968   |                                       |                                       | (743,694)                             |
| Licenses and permits                 |             | 1,495,000    |                                       |                                       | (153,254)                             |
| Fines and forfeitures                |             | 851,045      |                                       | , ,                                   | 124,323                               |
| Sale of property and                 |             | •            |                                       | 0,000                                 | 124,020                               |
| compensation for loss                |             | 109,000      | 109,000                               | 47,318                                | (64 692)                              |
| Interfund revenues                   |             | 14,641,448   |                                       | 14,379,729                            | (61,682)                              |
| State aid                            |             | 88,188,650   |                                       | 89,967,943                            | (261,719)                             |
| Federal aid                          |             | 36,035,220   | •                                     |                                       | (6,121,237)                           |
| Miscellaneous                        |             | 10,360,000   |                                       | 42,933,094                            | (77,884)                              |
|                                      | <del></del> | 10,000,000   | 10,649,009                            | 2,385,637                             | (8,263,372)                           |
| Total Revenues                       |             | 435,483,153  | 451,011,357                           | 421,547,769                           | (29,463,588)                          |
| Expenditures:                        |             |              |                                       |                                       |                                       |
| Current:                             |             |              |                                       |                                       |                                       |
| General government support           |             | 56,422,631   | 54,850,361                            | 48,895,671                            | 5,954,690                             |
| Education                            |             | 60,812,230   | 60,649,060                            | 60,595,502                            | 53,558                                |
| Public safety                        |             | 55,975,093   | 59,847,818                            | 59,002,667                            | 845,151                               |
| Health                               |             | 39,037,300   | 52,976,155                            | 51,976,073                            | 1,000,082                             |
| Transportation                       |             | 24,284,305   | 29,962,987                            | 27,931,369                            |                                       |
| Economic opportunity and             |             | _ ,, ,,,     | 20,002,007                            | 21,331,303                            | 2,031,618                             |
| development                          |             | 149,695,992  | 151,751,937                           | 150 504 744                           | 4 470 000                             |
| Culture and recreation               |             | 631,591      | 661,691                               | 150,581,714                           | 1,170,223                             |
| Home and community services          |             | 7,475,183    |                                       | 661,650                               | 41                                    |
| Employee benefits                    |             | 8,051,008    | 7,644,520                             | 7,547,032                             | 97,488                                |
| Debt service - Interest              |             |              | 7,959,008                             | 7,910,802                             | 48,206                                |
| Table in Mercal                      | ****        | 17,398,000   | 17,513,000                            | 17,509,980                            | 3,020                                 |
| Total Expenditures                   |             | 419,783,333  | 443,816,537                           | 432,612,460                           | 11,204,077                            |
| Excess (Deficiency) of Revenues      |             |              |                                       |                                       |                                       |
| Over Expenditures                    |             | 15,699,820   | 7 104 920                             | (44.004.004)                          | (40.050.54.1)                         |
|                                      | -           | 10,000,020   | 7,194,820                             | (11,064,691)                          | (18,259,511)                          |
| Other Financing Sources (Uses):      |             |              |                                       |                                       |                                       |
| Bonds issued                         |             | _            | 8,300,000                             | 8,095,748                             | (204,252)                             |
| Transfers in                         |             | 10,777,053   | 10,897,053                            | 13,097,053                            | 2,200,000                             |
| Transfers out                        |             | (28,884,750) | (28,799,750)                          |                                       |                                       |
|                                      |             | (20,004,700) | (20,733,730)                          | (28,799,079)                          | 671                                   |
| Total Other Financing Uses           |             | (18,107,697) | (9,602,697)                           | (7,606,278)                           | 1,996,419                             |
| Net Change in Fund Balance           |             | (2,407,877)  | (2,407,877)                           | (18,670,969)                          | (16,263,092)                          |
| F 151                                |             |              |                                       |                                       |                                       |
| Fund Balance - Beginning of Year, as |             |              |                                       |                                       |                                       |
| previously reported                  |             | 2,407,877    | 2,407,877                             | 50,150,101                            | 47,742,224                            |
| Prior Period Adjustment              |             |              |                                       |                                       |                                       |
| Thorrellod Adjustment                | <del></del> |              |                                       | (20,140,903)                          | (20,140,903)                          |
| Fund Balance - Beginning of Year, as |             |              |                                       |                                       |                                       |
| restated                             |             | 2,407,877    | 2,407,877                             | 20.000.400                            | 07.004.004                            |
|                                      |             | 2,401,011    | 2,407,877                             | 30,009,198                            | 27,601,321                            |
| Fund Balance - End of Year           | \$          | -            | \$ - :                                | \$ 11,338,229 \$                      | 11,338,229                            |
|                                      |             |              | <u> </u>                              | · · · · · · · · · · · · · · · · · · · | 11,000,220                            |

|   | Business                   | Business - type Activities - Enterprise Funds           |   |  |
|---|----------------------------|---|---|--|
| ASSETS  | Home and<br>Infirmary Fund | Rockland Tobacco<br>Asset Securitization<br>Corporation | Rockland Secon<br>Tobacco Asse<br>Securitization<br>Corporation |  |
| Current Assets:   |                            |   |   |  |
| Cash and equivalents  | £ 6.066.720                | £ 70.470  | ¢   |  |
| Investments   | \$ 6,066,738               | \$ 72,176   | \$ 119,88   |  |
| Receivables:  | -                          | 1,286,395   |   |  |
| Accounts  | 4 200 404                  | 0.500.034   |   |  |
| Accounts - patient care, net of allowance                   | 4,209,404                  | 3,536,974   | 885,84  |  |
| for uncollectible amounts                                   | 14,244,560                 |   |   |  |
| State and Federal aid                                       | 1,922,457                  | <del>-</del> ,  |   |  |
| Due from other funds  | 1,922,437                  | •   |   |  |
| Inventories   | 524,613                    |   |   |  |
| Prepaid expenses  | 1,265,126                  | 9,250   |   |  |
|   |                            | 9,230   |   |  |
| Total Current Assets  | 28,232,898                 | 4,904,795   | 1,005,72  |  |
| Other Noncurrent Assets:                                    |                            |   |   |  |
| Restricted cash and equivalents                             | -                          | 2,285,063   | 86  |  |
| Restricted investments                                      |                            | 3,525,755   | 710,96  |  |
| Cost of issuance, net of accumulated                        | -                          | 0,020,100   | 7 10,50   |  |
| amortization  | _                          | 927,613   | 241,15  |  |
|   |                            | 321,013   | 241,10  |  |
| Total Other Noncurrent Assets                               | -                          | 6,738,431   | 952,98  |  |
| Capital Assets:   |                            |   |   |  |
| Land  | 438,504                    | -   |   |  |
| Buildings   | 46,467,787                 | •   |   |  |
| Improvements other than buildings                           | 345,975                    | •   |   |  |
| Equipment   | 17,016,044                 | •   |   |  |
| Construction-in-progress                                    | 934,092                    |   |   |  |
| Less - Accumulated depreciation                             | (42,704,517)               | •   |   |  |
| Total Capital Assets, net of accumulated depreciation       | 22,497,885                 |   |   |  |
| Total Noncurrent Assets                                     | 22,497,885                 | 6,738,431   | 952,98  |  |
| Total Assets  | 50,730,783                 | 11,643,226  | 1,958,713   |  |
| IABILITIES  |                            |   | 7,000,770   |  |
| urrent Liabilities:   |                            |   |   |  |
| Accounts payable  | 3,226,302                  |   | 7,774   |  |
| Accrued liabilities   | 2,788,271                  | 072 883   |   |  |
| Accrued interest payable                                    | 2,766,271                  | 972,883   | 39,12   |  |
| Due to other funds  | 14,072,536                 | •   |   |  |
| Due to other governments                                    | 14,072,336                 | •   | •   |  |
| Advances from other funds                                   | 11 025 002                 | •   | •   |  |
| Current portion of long-term obligations:                   | 11,835,883                 | -   | •   |  |
| Claims payable  |                            |   |   |  |
| Compensated absences  | 12 550 502                 | •   | -   |  |
| Bonds payable - Capital construction                        | 13,559,593                 | -   | •   |  |
| Bonds payable - Capital Construction  Bonds payable - Other | 2,333,897                  | 000 000   | -   |  |
| Bonds payable - Other Bonds payable - Pension obligations   | •                          | 920,000   | •   |  |
|   |                            |   |   |  |
| Total Current Liabilities                                   | 48,022,141                 | 1,892,883   | 46,895  |  |
| ncurrent Liabilities:                                       |                            |   |   |  |
| laims payable   | -                          | -   | -   |  |
| ompensated absences   | •                          | -   | -   |  |
| onds payable - Capital construction                         | 15,478,697                 | -   | -   |  |
| onds payable - Other  |                            | 72,290,551  | 7,799,488   |  |
| ther post employment benefit obligations                    | 14,293,801                 |   | -   |  |
| Total Noncurrent Liabilities                                | 29,772,498                 | 72,290,551  | 7,799,488   |  |
| Total Liabilities   | 77,794,639                 | 74,183,434  | 7,846,383   |  |
| T ASSETS (DEFICITS)   | 77,737,003                 | 17,100,404  | 1,040,303   |  |
| ested in Capital Assets, net of related debt                | 44 000 400                 |   |   |  |
| AGO IN CAPITAL ASSETS, THE OFFERRED DEDI                    | 11,269,462                 |   | <u>-</u>  |  |
| estricted (Deficits)  |                            |   | /E 007 E7(1)  |  |
| estricted (Deficits)  | (38,333,318)               | (62,540,208)  | (5,887,670)   |  |

|    | Total<br>Business-type<br>Activities -<br>Enterprise Fund | Internal Servi                                     |
|----|---|--|
|    |   |  |
|    | \$ 6,258,79<br>1,286,39                                   |  |
|    | 8,632,22  | 712,55   |
|    | 14,244,56<br>1,922,45                                     | 7 491,073  |
| _  | 524,61<br>1,274,37  | •  |
| -  | 34,143,41   |  |
|    | 2,285,93(<br>4,236,716                                    |  |
| _  | 1,168,772   | <u> </u>   |
| _  | 7,691,418   | <u> </u>   |
|    | 438,504<br>46,467,787<br>345,975                          | -  |
|    | 17,016,044<br>934,092<br>42,704,517                       | 22,876,419   |
| _  |   |  |
| _  | 22,497,885  | 16,521,393   |
| -  | 30,189,303  | 16,521,393   |
| _  | 64,332,722  | 33,511,999   |
|    | 3,234,076<br>3,800,275<br>205,659<br>14,072,536           | 1,580,967<br>1,274,844<br>-<br>2,034,886<br>17,742 |
|    | 11,835,883  | 2,806,868  |
|    | 13,559,593<br>2,333,897<br>920,000                        | 1,144,657<br>203,914<br>1,291,692<br>-<br>122,289  |
|    | 49,961,919  | 10,477,859   |
|    |   |  |
|    | -   | 10,301,915<br>1,818,610                            |
|    | 15,478,697<br>80,090,039                                  | 10,079,377   |
|    | 14,293,801  | 2,600,495  |
|    | 109,862,537   | 24,800,397   |
|    | 159,824,456   | 35,278,256   |
|    | 11,269,462<br>(106,761,196)                               | 5,150,324<br>(6,916,581)                           |
| \$ | (95,491,734)  | \$ (1,766,257)                                     |
|    |   |  |

|  | Business-type Activities - Enterprise Funds      |   |   |  |
|--|--|---|---|--|
| Operating Revenues   | Home and<br>Infirmary Fund                       | Rockland Tobacco<br>Asset Securitization<br>Corporation | Rockland Second<br>Tobacco Asset<br>Securitization<br>Corporation |  |
| Operating Revenues: Charges for services State aid   | \$ 78,132,424                                    | \$ -  | \$ -  |  |
| Tobacco settlement revenues Miscellaneous  | 657,614  | 3,457,420   | 863,464   |  |
| Total Operating Revenues   | 78,790,038                                       | 3,457,420   | 863,464   |  |
| Operating Expenses: Administrative and general expenses Salaries and wage expenses Employee benefits Professional fees Directors' fees Insurance | 12,937,899<br>51,361,822<br>38,000,897<br>-<br>- | -<br>-<br>44,403<br>2,000<br>21,525                     | -<br>-<br>23,560<br>2,000   |  |
| Judgments and claims Supplies and other expenses Depreciation and amortization   | 9,322,106<br>2,158,684                           | 40,870  | 6,706   |  |
| Total Operating Expenses   | 113,781,408                                      | 108,798   | 32,266  |  |
| Income (Loss) from Operations  | (34,991,370)                                     | 3,348,622   | 831,198   |  |
| Non-Operating Revenues (Expenses):<br>Intergovernmental transfer<br>Interest income<br>Interest on indebtedness                                  | 16,491,989<br>-<br>(277,257)                     | 382,075<br>(4,462,282)                                  | -<br>45,881<br>(488,364)  |  |
| Total Non-Operating Revenues (Expenses)  | 16,214,732                                       | (4,080,207)   | (442,483)   |  |
| Net Income (Loss)  | (18,776,638)                                     | (731,585)   | 388,715   |  |
| Net Deficiency - Beginning of Year   | (8,287,218)                                      | (61,808,623)  | (6,276,385)   |  |
| Net Deficiency - End of Year   | \$ (27,063,856)                                  | \$ (62,540,208)   | \$ (5,887,670)  |  |

|    | Total<br>Business-type<br>Activities -<br>Enterprise Funds          |    |             | Governmental Activities - Iternal Service Funds |
|----|---|----|-------------|---|
|    | \$ 78,132,424   |    | 6           | 33,389,958<br>597,872                           |
| ٠. | 4,320,884<br>657,614  |    | <del></del> | -   |
|    | 83,110,922  |    |             | 33,987,830                                      |
|    | 12,937,899<br>51,361,822<br>38,000,897<br>67,963<br>4,000<br>21,525 |    |             | 679,003<br>11,133,545<br>8,578,578<br>-<br>-    |
| _  | 9,322,106<br>2,206,260  |    |             | 2,577,046<br>14,517,570<br>2,027,226            |
| _  | 113,922,472   |    |             | 39,512,968                                      |
| _  | (30,811,550)  | _  |             | (5,525,138)                                     |
|    | 16,491,989<br>427,956<br>(5,227,903)                                |    |             | 659,421<br>(133,649)                            |
|    | 11,692,042  |    |             | 525,772   |
|    | (19,119,508)  |    |             | (4,999,366)                                     |
|    | (76,372,226)  |    |             | 3,233,109                                       |
| \$ | (95,491,734)  | \$ |             | (1,766,257)                                     |
|    |   |    |             |   |

|   |  |                    | 1  | Rusiness-tyne A                  | ctiviti     | es - Enterprise F             | unde     |                                  |
|---|--|--------------------|----|----------------------------------|-------------|-------------------------------|----------|----------------------------------|
|   | <del></del>                                      |                    |    | scorress-type /                  | CHVIII      | Rockland Seco                 |          | Total                            |
|   |  |                    |    | Rockland Tobac                   |             | Tobacco Asse                  | et       | Business-type                    |
|   | Infirm   | nary Fund          |    | sset Securitizati<br>Corporation | on          | Securitization<br>Corporation | 1        | Activities -<br>Enterprise Funds |
| Cash Flows From Operating Activities  |  |                    |    |                                  |             | Corporation                   |          | Line prise Funus                 |
| Cash received from patients and third-party payors Cash received from tobacco settlement revenues   | \$ 76  | 5,049,893          | \$ |                                  | -           | \$                            | -        | \$ 76,049,893                    |
| Cash received from charges for services   |  | -                  |    | 3,470,85                         | 52          | 867,63                        | 7        | 4,338,489                        |
| Cash received from State  | ,  | - 242 000          |    |                                  | -           |                               | -        | -                                |
| Cash payments to directors  | 4  | ,312,890           |    |                                  | •           | (0.00                         | -        | 4,312,890                        |
| Cash payments to insurance carriers and claimants   | *  | -                  |    |                                  | -           | (2,00                         | 0)       | (2,000)                          |
| Cash payments to vendors  | (22  | ,249,733)          | ı  | (69,17                           | (0)         | (23,56                        | Ω).      | (22,342,463)                     |
| Cash payments to employees  |  | ,826,731)          |    |                                  | <u>-,</u> _ | (20,00                        | -,<br>   | (77,826,731)                     |
| Net Cash Provided by (Used in) Operating Activities   | (19  | ,713,681)          |    | 3,401,68                         | 2           | 842.07                        | 7        | (15,469,922)                     |
| Cash Flows From Non-Capital   |  |                    |    |                                  |             |                               |          | (10,100,022)                     |
| Financing Activities:   |  |                    |    |                                  |             |                               |          |                                  |
| Intergovernmental transfer  | 16   | 491,989            |    |                                  | _           |                               |          | 16 404 000                       |
| Retirement of long-term debt  | ,  | -                  |    | (760,00                          | -<br>))     | (380,000                      | -<br>))  | 16,491,989<br>(1,140,000)        |
| Interest on indebtedness  |  |                    |    | (2,615,53                        |             | (478,950                      |          | (3,094,487)                      |
| Net Cash Provided by (Used in) Non-Capital  |  |                    |    |                                  |             |                               |          |                                  |
| Financing Activities  | 16.  | 491,989            |    | (3,375,537                       | 7)          | (858,950                      |          | 10.057.500                       |
| Cook Flows From Cooks and Bull to 1   |  | ,000               |    | (0,070,007                       | <i>-</i>    | (000,900                      | <u> </u> | 12,257,502                       |
| Cash Flows From Capital and Related Financing Activities:   |  |                    |    |                                  |             |                               |          |                                  |
| Remittances to County of Rockland, net  | <b>.</b>   | 040.000            |    |                                  |             |                               |          |                                  |
| Issuance of long-term debt  |  | 818,939<br>900.000 |    |                                  | -           |                               |          | 5,818,939                        |
| Retirement of long-term debt  | •  | 908,340)           |    |                                  | _           | •                             |          | 1,900,000                        |
| Interest on indebtedness  |  | 775,475)           |    |                                  |             |                               |          | (1,908,340)<br>(775,475)         |
| Acquisition and construction of capital assets  |  | 139,569)           |    |                                  |             | -                             |          | (1,139,569)                      |
| Net Cash Provided by (Used in) Capital and Related  |  |                    |    |                                  |             |                               |          |                                  |
| Financing Activities  | 3.6  | 95,555             |    |                                  |             |                               |          | 2 205 555                        |
|   |  | ,000               |    |                                  |             | <del></del>                   |          | 3,895,555                        |
| Cash Flows From Investing Activities:   |  |                    |    |                                  |             |                               |          |                                  |
| Interest income Purchase of investments   |  | -                  |    | 366,682                          |             | 45,865                        |          | 412,547                          |
| Sale of investments   |  | -                  |    | (1,286,395)                      | ı           | -                             |          | (1,286,395)                      |
| Purchase of restricted investments  |  | -                  |    | 1,306,956                        |             | -                             |          | 1,306,956                        |
| Sale of restricted investments  |  | -                  |    | (3,525,755)<br>3,525,018         | 1           | (710,961)<br>710,961          |          | (4,236,716)                      |
| Net October 11 to 12 to 13 to 14 to 15 to |  |                    |    | 3,020,010                        |             | 7 10,90 1                     | - —      | 4,235,979                        |
| Net Cash Provided by Investing Activities   |  |                    |    | 386,506                          |             | 45,865                        | _        | 432,371                          |
| Net Increase (Decrease) in Cash and Equivalents   | 6  | 73,863             |    | 412,651                          |             | 28,992                        |          | 1,115,506                        |
| Cash and Equivalents - Beginning of Year  | 5,39   | 92,875             |    | 1,946,588                        |             | 91,755                        |          | 7,431,218                        |
| Cash and Equivalents - End of Year  | \$ 6.06  | 6,738              | \$ | 2,359,239                        | <u> </u>    | 120,747                       | \$       | 8,546,724                        |
| Reconciliation of Income (Loss) from Operations to Net Cash   | <del></del>                                      |                    |    | 2,000,200                        | Ě           | 120,147                       | =        | 0,540,724                        |
| Provided by (Used in) Operating Activities:   |  |                    |    |                                  |             |                               |          |                                  |
| Income (loss) from operations   | \$ (34,99  | 1,370)             | \$ | 2 240 622                        | •           | 004 400                       | •        |                                  |
| Adjustments to reconcile income (loss) from operations to net cash  | Ψ (54,55   | 1,370)             | J. | 3,348,622                        | \$          | 831,198                       | \$       | (30,811,550)                     |
| provided by (used in) operating activities:   |  |                    |    |                                  |             |                               |          |                                  |
| Depreciation and amortization   | 2,15   | 8,684              |    | 40,870                           |             | 6,706                         |          | 2,206,260                        |
| Provision for bad debts Changes in assets and liabilities:  | 4,54   | 7,568              |    | -                                |             | -                             |          | 4,547,568                        |
| Accounts receivable   | (1.57)   | 2 0651             |    | 40.400                           |             |                               |          |                                  |
| Accounts receivable - Patient care  | •  | 2,865)<br>4,034)   |    | 13,432                           |             | 4,173                         |          | (1,555,260)                      |
| State and Federal aid receivable  |  | 5,110)             |    | _                                |             | -                             |          | (9,574,034)                      |
| Due from other governments  | (-,  | -,,                |    | _                                |             | -                             |          | (1,605,110)                      |
| Due from other funds  | •  | -                  |    | -                                |             | -                             |          | -                                |
| Inventories<br>Prepaid expenses   |  | 1,193              |    | -                                |             | -                             |          | 11,193                           |
| Accounts payable  | 294  | 1,955              |    | (9,250)                          |             | -                             |          | 285,705                          |
| Accrued liabilities   | /853   | (921)<br>2,185)    |    |                                  |             | -                             |          | (921)                            |
| Due to other funds  | 7,362  |                    |    | 6,008                            |             | -                             |          | (846,177)                        |
| Due to other governments  | .,   | -                  |    | _                                |             | -                             |          | 7,362,812                        |
| Advances from other funds   | (863   | ,300)              |    | -                                |             | _                             |          | (863,300)                        |
| Claims payable Compensated absences   |  | -                  |    | -                                |             |                               |          | -                                |
| Other post employment benefit obligations   | 1,077<br>1 <b>4,293</b>                          |                    |    | -                                |             | -                             |          | 1,077,091                        |
| Net Cash Provided by (Used in) Operating Activities   | \$ (19,713,                                      |                    |    | 3,399,682                        | <u> </u>    | 842,077                       | <br>\$   | 14,293,801<br>(15,471,922)       |
| Noncash Non-Capital Financing Activities  | <del>~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~</del> |                    |    | <del></del>                      |             |                               | <u> </u> |                                  |
| Increase in bonds payable from amortization of  |  |                    |    |                                  |             |                               |          |                                  |
| original issue and underwriters' discount   | \$   | - \$               |    | 54,849                           | \$          | 10 007                        | æ        | 65.040                           |
|   | -  | Ψ                  |    | J-1,U43                          | ¥           | 10,997                        | \$       | 65,846                           |
| Increase in bonds payable from accreted interest  |  | -                  |    | 1,807,348                        |             | -                             |          | 1,807,348                        |
| The notes to the financial statements are an integral part of this statement.   |  |                    |    |                                  |             |                               |          |                                  |

| ı  | Governmental                               |
|----|--|
| lı | Activities-<br>nternal Service             |
|    | Funds                                      |
| ·  | 31,044,907                                 |
|    | 676,327                                    |
|    | (6,732,404)<br>(22,107,080)<br>(4,968,856) |
|    | (2,087,106)                                |
|    | _  |
|    | (117,620)<br>(8,855)                       |
|    | (126,475)                                  |
|    | 750,000<br>(1,203,256)                     |
|    | (1,441,779)                                |
|    | (1,895,035)                                |
|    | 659,421                                    |
|    | -  |
|    | <del>-</del>                               |
|    | 659,421                                    |
|    | (3,449,195)                                |
|    | 14,742,306                                 |
| \$ | 11,293,111                                 |
| \$ | (5,525,138)                                |
|    | 2,027,226                                  |
|    | (243,006)                                  |
|    | -<br>78,455                                |
|    | 10,531                                     |
|    | (2,102,045)<br>(15,478)                    |
|    | 660,051                                    |
|    | 420,523<br>(122,595)                       |
|    | 1,960,466                                  |
|    | 17,742<br>(2,152,870)                      |
|    | 105,026<br>193,511                         |
|    | 2,600,495                                  |
|    |  |
| \$ | (2,087,106)                                |

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# COUNTY OF ROCKLAND, NEW YORK

# STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUND DECEMBER 31, 2007

|  | <u>ASSETS</u>      |  |
|--|--------------------|--|
| Onah   |                    | Agency   |
| Cash: Demand deposits Time deposits  |                    | <b>\$</b> 4,732,657 2,070,770                  |
| Total Assets   |                    | \$ 6,803,427                                   |
| . ,  | <u>LIABILITIES</u> |  |
| Accounts Payable Employee Payroll Deductions Deposits Due to Other Governments |                    | \$ 39,243<br>479,046<br>3,595,465<br>2,689,673 |
| Total Liabilities  |                    | \$ 6,803,427                                   |

STATEMENT OF NET ASSETS COMPONENT UNITS

DECEMBER 31, 2007 (Rockland County Community College as of August 31, 2007)

| ASSETS  | Rockland<br>County<br>Community<br>College | Rockland County<br>Soil and Water<br>Conservation<br>District | Rockland County<br>Solid Waste<br>Management<br>Authority |
|---|--|---|---|
|   | _  |   |   |
| Cash and equivalents  | \$ 6,849,034                               | \$ 36,344   | \$ 14,258,520   |
| Investments   | 3,358,059                                  | 54,519  | · · ·   |
| Receivables:  |  |   | •   |
| Accounts, net of allowance for                                  |  |   |   |
| uncollectible amounts   | 3,746,904                                  |   | . 047.457   |
| State and Federal aid   |  | 20.050  | 817,457   |
| Restricted assets   | 378,596                                    | 39,958  | 366,660   |
|   | -  | -   | 7,240,098   |
| Prepaid expenses  | -  |   | 816,636   |
|   | 14,332,593                                 | 130,821   | 22 400 274  |
| Capital assets:   |  | 130,021   | 23,499,371  |
| Land  |  |   |   |
| Buildings   | -  |   | 1,773,312   |
|   | -  | · <del>-</del>  | 38,954,022  |
| Improvements  | -  | -   | 2,420,054   |
| Equipment   | 6,823,428                                  | 12,895  | 12,947,944  |
| Construction-in-progress  | <u></u>                                    |   | 349,094   |
|   | 0.800.400                                  | 40.00-  |   |
| Less - Accumulated depreciation                                 | 6,823,428                                  | 12,895  | 56,444,426  |
| Less - Accumulated depredation                                  | (4,356,332)                                | (11,623)  | (20,836,884)  |
| Total Capital Assets, net of                                    |  |   |   |
| accumulated depreciation  | 2,467,096                                  | 1 272   | 25 007 540  |
|   |  | 1,272   | 35,607,542  |
| Total Assets  | 16,799,689                                 | 132,093   | 59,106,913  |
| LIABILITIES   | -  |   | ,                   |
|   |  |   |   |
| Accounts payable  | 518,726                                    | =   | 1,982,481   |
| Accrued liabilities   | 7,781,030                                  | 19,025  | 1,448,139   |
| Deposits payable  | 5,000                                      | -   | 1,440,100   |
| Due to other governments  | 109,588                                    | _   | <del>-</del>  |
| Deferred revenues   |  | -   | -   |
| Non-current liabilities:  | 5,323,272                                  | -   | 29,775  |
| Due within one year -   |  |   |   |
|   |  |   |   |
| Bonds payable   | <u>-</u>                                   | - '   | 1,810,000   |
| Due in more than one year -                                     |  |   | , ,   |
| Bonds payable   | ·  | _   | 35,388,274  |
| Other postemployment benefit obligations                        | <u> </u>                                   | _   | 768,670   |
| Total Liabilities   | 13,737,616                                 | 19,025  |   |
| NET 4 COURT   |  | 19,025  | 41,427,339  |
| NET ASSETS  |  |   |   |
| Invested in capital assets, net of related debt Restricted for: | 2,467,096                                  | 1,272   | 6,300,163   |
|   |  | · ·   |   |
| Capital projects  | 869,985                                    | -   | ~   |
| Student loans   | 10,003                                     | -   | _   |
| Scholarships and student services                               | 2,094,732                                  | _   | _   |
| Permanent endowments  | 1,161,706                                  | _   |   |
| Unrestricted  | (3,541,449)                                | -<br>111,796  | 11,379,411  |
| Tatalblack  |  | 1   | , ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,                   |
| Total Net Assets  | \$ 3,062,073 \$                            | 113,068 \$  | 17,679,574  |
|   |  |   | ***************************************                   |

|  | <del></del>   |
|--|---|
| Rockland County<br>Industrial<br>Development |   |
| Agency                                       | Totals  |
| \$ 238,062                                   | \$ 21,381,960<br>3,412,578                                    |
| -<br>-<br>                                   | 4,564,361<br>785,214<br>7,240,098<br>816,636                  |
| 238,062                                      | 38,200,847  |
| -<br>-<br>-<br>-                             | 1,773,312<br>38,954,022<br>2,420,054<br>19,784,267<br>349,094 |
| -  | 63,280,749<br>(25,204,839)                                    |
| · -  | 38,075,910  |
| 238,062                                      | 76,276,757  |
| -<br>892<br>-<br>-<br>-                      | 2,501,207<br>9,249,086<br>5,000<br>109,588<br>5,353,047       |
| -  | 1,810,000   |
| ·  | 35,388,274<br>768,670   |
| 892  | 55,184,872  |
| -  | 8,768,531   |
| -  | 869,985   |
| <br>   | 10,003<br>2,094,732   |
| 237,170                                      | 1,161,706<br>8,186,928  |
| 237,170 \$                                   | 21,091,885  |

STATEMENT OF ACTIVITIES
COMPONENT UNITS
YEAR ENDED DECEMBER 31, 2007
(Rockland County Community College Year Ended August 31, 2007)

|  |           |            |           | Р                       | rogr | am Revenues                              | <u> </u> |                                       |
|--|-----------|------------|-----------|-------------------------|------|--|----------|---------------------------------------|
| Functions/Programs   |           | Expenses   |           | Charges for<br>Services |      | Operating<br>Grants and<br>contributions | _        | Capital<br>Grants and<br>potributions |
| Rockland County Community College - Education  | \$        | 58,755,494 | \$        | 18,909,263              | \$   | 7,130,835                                | \$       | 521,602                               |
| Rockland County Soil and Water Conservation District Home and Community Services       | •         | 47,801     |           | -                       |      | -  |          | -                                     |
| Rockland County Solid Waste Management Authority -<br>Home and Community Services      |           | 25,923,295 |           | 24,563,497              |      | 362,066                                  |          |                                       |
| Rockland County Industrial Development Agency-<br>Economic Opportunity and Development |           | 160,098    |           | 133,757                 |      |  |          | <u>-</u>                              |
| Total Component Units  | <u>\$</u> | 84,886,688 | <u>\$</u> | 43,606,517              | \$   | 7,492,901                                | \$       | 521,602                               |

General Revenues:

Unrestricted use of money and property Contributions from Rockland County Grants and contributions not restricted to specific programs Other revenues

**Total General Revenues** 

Change in Net Assets

Net Assets - Beginning of Year

Net Assets - End of Year

| <br>   |  | ense) Revenue<br>es in Net Assets                            |   |  |
|--|--|--|---|--|
| Rockland<br>County<br>Community<br>College         | Rockland<br>County<br>Soil and Water<br>Conservation<br>District | Rockland<br>County<br>Solid Waste<br>Management<br>Authority | Rockland<br>County<br>Industrial<br>Development<br>Agency | Total  |
| \$<br>(32,193,794)                                 | \$ -   | \$ -   | \$ -  | \$ (32,193,794)                                    |
|  | (47,801)   | <u>-</u>   | -   | (47,801)   |
| -  | -  | (997,732)  |   | (997,732)  |
| <br>   |  | <u> </u>   | (26,341)  | (26,341)   |
| <br>(32,193,794)                                   | (47,801)   | (997,732)  | (26,341)  | (33,265,668)                                       |
| 1,692,066<br>14,047,480<br>12,375,190<br>1,667,855 | 2,435<br>-<br>42,164   | 1,040,251<br>-<br>-<br>-                                     | 6,402<br>-<br>-   | 2,741,154<br>14,047,480<br>12,417,354<br>1,667,855 |
| <br>29,782,591                                     | 44,599   | 1,040,251  | 6,402   | 30,873,843   |
| (2,411,203)  | (3,202)  | 42,519   | (19,939)  | (2,391,825)  |
| 5,473,276  | 116,270  | 17,637,055   | 257,109   | 23,483,710   |
| \$<br>3,062,073                                    | \$ 113,068   | \$ 17,679,574  | \$ 237,170  | \$ 21,091,885                                      |

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NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2007

#### Note 1 - Summary of Significant Accounting Policies

The County of Rockland, New York was established in 1798 and operates in accordance with its Charter, County Law and the various other applicable laws of the State of New York. The County functions under a County Executive/Legislature form of government. The County Legislature is the legislative body responsible for overall operation of the County. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County of Rockland, New York conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

#### A. Financial Reporting Entity

12

The financial reporting entity consists of a) the primary government, which is the County of Rockland, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of the above criteria, the following individual component units are included in the County's reporting entity because of their operational or financial relationship with the County.

The Rockland County Community College was established in 1959, with the County of Rockland as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a board of trustees consisting of ten voting members; five are appointed by the County Legislature, four by the Governor and one student elected by the student body. The College budget is subject to the approval of the County Legislature. The County generally provides one-half of the capital costs and one-third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31 is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since services are not provided entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

The Rockland County Soil and Water Conservation District was established pursuant to New York State Soil Conservation District Law and legislative resolution. The District provides for the conservation of soil and soil resources of the State and the County. The Board of Directors are appointed by the County Legislature. The Board of Directors serve at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the District. The District is also dependent on the financial support provided by the County. Since the District does not provide services entirely or almost entirely to the County, the financial statements of the District have been reflected as a discretely presented component unit.

The Rockland County Solid Waste Management Authority is a public benefit corporation created pursuant to the Rockland County Solid Waste Management Authority Act constituting Title 13-M of the New York State Public Authorities Law. The Authority provides solid waste management services to the residents of the County. The Authority is administered by seventeen members. Eight members are members of the County Legislature, five members are supervisors of towns within the County, two members are mayors of villages recommended by the Conference of Mayors and two members are appointed by the County Executive. Consequently, the County is considered able to impose its will on the Agency. Authority members have complete responsibility for management of the Authority and accountability for fiscal matters. The Authority has the power to issue debt and enter into loan agreements. The County is not liable for the Authority's debt. Since the Authority does not provide services entirely or almost entirely to the County, the financial statements of the Authority have been reflected as a discretely presented component unit.

The Rockland County Industrial Development Agency is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the Agency are appointed by the County Legislature. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds or notes. The governing board of the Agency serves at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the Agency. Since the Agency does not provide services entirely or almost entirely to the County of Rockland, the financial statements of the Agency have been reflected as a discretely presented component unit.

The following organizations are included in the County's reporting entity as blended component units.

The Rockland Tobacco Asset Securitization Corporation ("RTASC") and the Rockland Second Tobacco Asset Securitization Corporation ("RSTASC") are not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The Boards of Directors of each Corporation consist of five members; two designees of the County of Rockland, New York's ("County") County Executive, one designee of the chairman of the County's Budget and Finance Committee and a fifth shall be designated by a majority of the other four members. The Boards of Directors have complete responsibility for management of the Corporations and accountability for fiscal matters. The County is not liable for any deficits or the Corporations bonds or notes. GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities (TSA). This bulletin, which is effective for fiscal years ending after June 15, 2004, provide that when TSA's are entitled to future tobacco settlement resources and they appoint a majority of the TSA's governing board, the financial

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2007

#### Note 1 - Summary of Significant Accounting Policies (Continued)

accountability criteria are met and the TSA should be reported as a blended component unit of the settling government. Consequently, these organizations have been reflected as blended component units in the financial statements.

Complete financial statements of the individual component units can be obtained from their respective administrative offices as indicated below.

Rockland County Community College 145 College Road Suffern, New York 10901

Rockland County Soil and Water Conservation District 23 New Hempstead Road New City, New York 10956

Rockland County Solid Waste Management Authority 420 Tome Valley Road Hillburn, New York 10931

Rockland County Industrial Development Agency One Blue Hill Plaza Pearl River, New York 10965

Rockland Tobacco Asset Securitization Corporation 18 New Hempstead Road 3<sup>rd</sup> Floor New City, New York 10956

Rockland Second Tobacco Asset Securitization Corporation 18 New Hempstead Road 3<sup>rd</sup> Floor New City, New York 10956

#### B. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The Statement of Net Assets presents the financial position of the County and its component units at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Funds are charges to customers for services and Tobacco Settlement Revenues and the principal operating expenses are cost of services, administrative expenses, professional and directors fees, insurance, depreciation costs and benefit costs. The principal operating revenues of the Internal Service Funds are charges to customers for services, and operating expenses include the cost of services, administrative expenses, depreciation costs and benefit costs. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

#### C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, liabilities, fund balances/net assets, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Fiduciary and proprietary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

#### **Fund Categories**

Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

Capital Projects Fund - The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds.

Special Revenue Funds - Special Revenue Funds are governmental funds established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain defined purposes.

County Road Fund - The County Road Fund was established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.

Road Machinery Fund - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.

Community Development Fund - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.

Sewer District Fund - The Sewer District Fund is used to account for the operations and maintenance of the County's sewer facilities.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

Debt Service Fund - The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

b. <u>Proprietary Funds</u> - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used

to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Summit Park Hospital (Nursing Care Center), are recorded as a major enterprise fund. The Nursing Care Center is a chronic care hospital and a skilled nursing facility established and operated under the visions of Article 6 of General Municipal Law. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds. The County applies all applicable Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989 in accounting and reporting for its enterprise operations.

c. <u>Fiduciary Funds</u> (Not Included in Government-wide Statements) - The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others. The County's Agency Fund is primarily utilized to account for employee payroll deductions, deposits for welfare trusts and various taxes (i.e., mortgage taxes), that are payable to other jurisdictions or individuals.

# D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports.

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary funds. The Agency Fund has no measurement focus and utilizes the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Net patient service revenue of the Enterprise Fund is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered. Revenues received under cost reimbursement agreements and prospective contractual agreements represent a substantial portion of the Home and Infirmary's revenue and are subject to audit and possible adjustment by the third-party reimbursement agencies. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the services are rendered and adjusted in future periods as required.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety-day availability period is used for revenue recognition for all other governmental fund revenues. Property taxes associated with the current fiscal period as well as

charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and certain pension costs, are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Component Units**

Component units are presented on the basis of accounting that most accurately reflect their activities. The Soil and Water Conservation District is accounted for on the modified accrual basis and is converted to the accrual basis for the government-wide statements. The Community College, Industrial Development Agency and the Solid Waste Management Authority are accounted for on the accrual basis. The College, however, does not reflect property, plant and equipment as an asset of the fund and depreciation is not reflected. Property, plant and equipment of the College are owned by the County. The Industrial Development Agency and the Solid Waste Management Authority apply all applicable Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989 in accounting and reporting their operations.

#### E. Assets, Liabilities and Net Assets or Fund Balances

#### Deposits, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and certificates of deposit with original maturities of less than three months.

The County's investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions. The objective of these investments is to preserve capital and mitigate credit and interest rate risk.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral.

Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either undercollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2007.

The County was invested only in the above mentioned obligations and, accordingly, was not exposed to any interest rate risk or credit risk.

**Investments** - All investments are stated at fair value, which is based on quoted market prices.

Restricted Cash and Equivalents and Investments - The terms of the bond indenture of the Tobacco Asset Securitization Corporations provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

Taxes Receivable - Real property taxes are levied and attach as a lien against real property on January 1<sup>st</sup>. County taxes are billed with town taxes and initially collected by the towns on behalf of the County. Real property taxes may be paid between January 1st and January 31st without interest or penalty. Payments received after January 31st must include interest computed at 1% per month from February 1st. The towns retain the first amounts collected to satisfy their respective tax warrants. Amounts collected thereafter are remitted to the County. Tax rolls and a listing of the unpaid taxes are returned to the County in April. A 5% penalty is added to the unpaid tax, which is collected by the County.

The County enforces delinquent real property taxes under the provisions of Article 11 (Article 11 applies to taxes levied after December 31, 1995 and provides for the foreclosure of tax sale liens by proceedings in rem) of the Real Property Tax Law. Enforcement procedures set forth in Article 11 provide that the enforcing officer shall file a petition of foreclosure twenty-one months after the lien date (the County may extend the filing date for residential and farm property by one or two years). Such petition is required to be filed with the County Clerk within two business days after the execution of the petition. After the petition has been filed with the County Clerk, a notice of foreclosure must be published in at least two newspapers designated by the enforcing officer. The published notice shall include the date of the last day on which delinquent taxes may be redeemed. The redemption date must be at least three months after the date the notice is first published. If the delinquent taxes, including all related charges, are not paid on the date specified in the notice of foreclosure, the Court generally makes a final judgment awarding the property to the County. Such judgment will contain an order that a deed conveying title to the County shall be prepared, executed and duly recorded. No proceeding to set aside the deed may

NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2007

#### Note 1 - Summary of Significant Accounting Policies (Continued)

be maintained unless proceedings are commenced within two years from the date of recording the deed. Properties acquired by the County through tax enforcement procedures must be sold at a public auction.

The County is also responsible for collecting and enforcing delinquent school district taxes. Such taxes are collected by the towns in the County between September 1st and October 31st, after which the school tax rolls and unpaid taxes are remitted to the County. A 5% penalty is added to the amount of the unpaid school tax. The County collects unpaid school taxes during the month of November. Any taxes remaining unpaid after this time are relevied, with a 7% penalty, as County taxes for the following year. The County must satisfy the full amount of the unpaid school districts taxes no later than April 1st of the year following the levy of such taxes.

Pursuant to Article 14 of the Real Property Tax Law, the County has agreements with various villages within the County to collect and enforce delinquent village taxes. County tax bills include amounts relevied, with a 7% penalty, for unpaid village taxes where appropriate. The County must satisfy the full amount of the unpaid village taxes no later than April 1st of the year following the levy of such taxes.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded, when appropriate.

**Due From/To Other Funds** - During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2007, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as internal balances.

Advances From/To Other Funds - Advances from/to other funds represent loans to other funds which are not expected to be repaid within the subsequent annual operating cycle. The advances are offset by a fund balance reserve in the fund financial statements, which indicates that the funds are not "available" for appropriation and are not expendable available financial resources.

Inventories - Inventories are stated at the lower of average cost or market and consist of materials, supplies and drugs used at the Home and Infirmary and materials and supplies used by the General Services Fund. Purchases of inventoriable items at other locations are recorded as expenditures/expenses at the time of purchase and year-end balances at these locations are not material.

Restricted Assets - Restricted assets consist of bond proceeds held by a State agency. These funds are to be used for improvements to the Rockland County Solid Waste Management Authority, or for payment of related sewer district debt service.

Prepaid Expenses/Expenditures - Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but

represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by a reservation of fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

**Deferred Charges** - Deferred charges in the government-wide financial statements represent the unamortized portion of the costs of issuance of bonds. These costs are being amortized over the term of the respective bond issue.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives.

| Class          | Life<br>in Years |
|----------------|------------------|
| Buildings      | 40               |
| Improvements   | 8-40             |
| Equipment      | 3-30             |
| Infrastructure | 5-40             |

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

Unearned/Deferred Revenues - Unearned/deferred revenues arise when assets are recognized before revenue recognition criteria has been satisfied. In government-wide financial statements, unearned revenues consist of amounts received in advance and/or amounts from grants received before the eligibility requirements have been met.

# Note 1 - Summary of Significant Accounting Policies (Continued)

Deferred revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported deferred revenues of \$11,221,055 for real property taxes and \$2,213,261 for State and Federal aid received in advance in the General Fund. The County has also reported deferred revenues of \$1,162,253 for Federal aid received in advance in the Community Development Fund, \$5,323,272 in the Component Unit - Rockland County Community College for tuition and other fees received in advance and \$29,775 in the component unit - Rockland County Solid Waste Management Authority for State aid received in advance. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Long-term Liabilities - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

Net Assets - Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets on the Statement of Net Assets include, invested in capital assets, net of related debt, restricted for capital projects, law enforcement, Stop-DWI Program, handicapped parking, social service programs, debt service, parklands, student loans, workers' compensation benefits, unemployment benefits, scholarships and student services, permanent endowments and special revenue funds. The balance is classified as unrestricted.

Fund Balances - Reserves and Designations - Portions of fund balance are segregated for future use and are therefore not available for future appropriation or expenditure. Amounts reserved for encumbrances, prepaid expenditures, law enforcement, STOP-DWI Program, handicapped parking, social service programs, compensated absences, debt service, parklands and advances are required to be segregated in accordance with State law or generally accepted accounting principles. Designation of unreserved fund balances in governmental funds indicates the utilization of these resources in the ensuing year's budget or tentative plans for future use.

# Note 1 - Summary of Significant Accounting Policies (Continued)

#### F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, County Road, Road Machinery, Community Development and Sewer District funds. Encumbrances outstanding at year-end are reported as reservations of fund balance since they do not constitute expenditures or liabilities.

#### G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates

# Note 2 - Stewardship, Compliance and Accountability

## A. Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before August 1st, the administrative head of each department is required to submit to the County Executive the expenditure requirements for the next fiscal year.
- b) The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23rd.
- c) Subsequent to October 23rd, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto.
- d) Prior to November 20th, the Legislature shall hold a public hearing on the budget.
- e) After the public hearing, the Legislature may make changes to the budget. The budget shall be adopted no later than December 7th.
- f) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds.
- g) Budgets for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not adopted for the Proprietary and Special Purpose funds.

# Note 2 - Stewardship, Compliance and Accountability (Continued)

- h) The County Legislature has legal responsibility for all budget amendments and transfers between functions of expenditure. The County Executive has authority for the transfer of appropriations within functions of expenditure.
- Appropriations in General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-appropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted, or as amended by the County Legislature. Individual amendments for the current year were not material in relation to the original appropriations which were amended.

## B. Property Tax Limitation

The County is permitted by the State Constitution to levy for purposes other than debt service up to 1½% of the five year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2007 was \$526,799,830, which exceeded the actual levy by \$513,596,630.

# C. Expenditures in Excess of Budget

The following Debt Service expenditures exceeded its budgetary authorization by the amount indicated –

Transfers Out

\$500,000

#### D. Fund Deficits

The General Fund undesignated deficit of \$32,860,919, arises as a result of amounts due to the General Fund from other funds that have deficits and will not be able to repay these amounts within the subsequent operating cycle.

The County Road Fund, Road Machinery Fund, Home and Infirmary Fund, Rockland Tobacco Asset Securitization Corporation, Rockland Tobacco Second Asset Securitization Corporation and the General Services Fund also reflect undesignated or unrestricted deficits of \$631,460, \$92,727, \$38,333,318, \$62,540,208, \$5,887,670 and \$7,408,771, respectively at December 31, 2007. These deficits will be addressed in the subsequent year.

# E. Prior Period Adjustment

In December of 2006 the County and other local municipalities signed a settlement agreement with the Mirant Corporation regarding a lengthy certiorari proceeding. The agreement which became final on March 15, 2007, provided for the refund of property taxes to Mirant by the County and the payment of back taxes to the County by Mirant. The terms of the settlement required the County to write off penalties on the unpaid taxes that had been accrued over several years.

The write off amounted to \$20.1 million. This amount consisted of approximately \$5.7 million for 2003/2004, \$5.5 million for 2004/2005, \$5.8 million for 2005/2006 and \$3.1 million for 2006/2007.

#### Note 2 - Stewardship, Compliance and Accountability (Continued)

The write off was entered into the County's books for fiscal year 2007. During the County's audit for 2007, it was determined that the write off properly belonged to budget year 2006. As a result, a prior period adjustment was made to the fund balance for 2006 in the amount of \$20.1 million.

The County intends to bond the certiorari for a period of twenty years which will result in revenue to the County thus increasing our fund balance.

#### Note 3 - Detailed Notes on All Funds

#### A. Investments

Investments of the primary government are stated at fair value and consist of the following:

|                                       | Certificates of Deposit |            | Commercial<br>Paper |           | Total |            |
|---------------------------------------|-------------------------|------------|---------------------|-----------|-------|------------|
| Governmental Activities:              |                         |            |                     |           |       |            |
| Community Development Fund            | \$                      | 225,000    | \$                  | -         | \$    | 225,000    |
| Debt Service Fund                     |                         | 8,900,000  |                     | _         |       | 8,900,000  |
| Capital Projects Fund                 |                         | 17,000,000 |                     |           |       | 17,000,000 |
|                                       |                         | 26,125,000 |                     | -         |       | 26,125,000 |
| Business-type Activities -            |                         |            |                     |           |       |            |
| Rockland Tobacco Asset Securitization |                         |            |                     |           |       |            |
| Corporation                           |                         |            |                     | 1,286,395 |       | 1,286,395  |
|                                       | \$                      | 26,125,000 | \$                  | 1,286,395 | \$    | 27,411,395 |

Investments of the Rockland County Community College and the Rockland County Soil and Water Conservation District (component units) consist principally of certificates of deposit with original maturities of greater than three months, and are stated at cost, which approximates fair value.

#### Restricted Investments

Restricted investments at December 31, 2007 consisted of the following:

| Rockland Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates        |                 |
|--|-----------------|
| fair value, due in January 2008, interest at 4.96%   | \$<br>3,525,755 |
| Rockland Second Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates | ."              |
| fair value, due in May 2008, interest at 4.82%   | <br>710,961     |
|  | \$<br>4,236,716 |

Investments of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation are not subject to risk categorization.

#### B. Taxes Receivable

Taxes receivable at December 31, 2007 consisted of the following:

| Tax liens                         | \$ 13,242,293 |
|-----------------------------------|---------------|
| Tax installments                  | 2,634,318     |
| Returned school districts taxes   | 21,320,647    |
| Returned village taxes            | 1,958,183     |
|                                   | •             |
|                                   | 39,155,441    |
|                                   | (1,626,500)   |
| A.II                              |               |
| Allowance for uncollectible taxes | \$ 37,528,941 |

School district and village taxes are offset by liabilities to the school districts and villages which will be paid no later than April 2008. Taxes receivable, at the fund level, are also partially offset by deferred tax revenues of \$11,221,055, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year.

#### C. Due From/To Other Funds

The balances reflected as due from/to other funds at December 31, 2007 were as follows:

| Fund                   | Due<br>From   | <u> </u> | Due<br>To  |
|------------------------|---------------|----------|------------|
| General                | \$ 14,407,931 | \$       | 816,129    |
| Capital Projects       | <u>-</u> ·    |          | 1,431,190  |
| Non-Major Governmental | 855,602       |          | 1,183,121  |
| Home and Infirmary     | -             |          | 14,072,536 |
| Internal Service       | 4,274,329     |          | 2,034,886  |
|                        | \$ 19,537,862 | \$       | 19,537,862 |

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occurred, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

# Note 3 - Detailed Notes on All Funds (Continued)

# D. Capital Assets

Changes in the County's capital assets are as follows:

| Class  | Balance<br>January 1,<br>2007 | Additions     | Deductions    | Balance<br>December 31,<br>2007 |
|--|-------------------------------|---------------|---------------|---------------------------------|
| Governmental Activities (inclusive of Internal Service Funds): |                               |               |               |                                 |
| Capital Assets, not being depreciated:                         |                               |               |               |                                 |
| Land   | \$ 46,963,910                 | \$ -          | \$ -          | \$ 46,963,910                   |
| Construction-in-progress                                       | 166,124,097                   | 43,938,644    | 33,264,410    | 176,798,331                     |
| Total Capital Assets, not being                                |                               |               |               | ·                               |
| depreciated  | \$ 213,088,007                | \$ 43,938,644 | \$ 33,264,410 | \$ 223,762,241                  |
| Capital Assets, being depreciated:                             |                               |               |               |                                 |
| Buildings  | \$ 117,187,408                | \$ 927,571    | \$ -          | \$ 118,114,979                  |
| Improvements   | 62,140,182                    | 15,232,555    | -             | 77,372,737                      |
| Equipment  | 82,838,914                    | 17,426,735    | 1,630,114     | 98,635,535                      |
| Infrastructure   | 518,603,109                   | 1,198,012     |               | 519,801,121                     |
| Total Capital Assets,  |                               |               | •             | •                               |
| being depreciated  | 780,769,613                   | 34,784,873    | 1,630,114     | 813,924,372                     |
| Less Accumulated Depreciation for:                             |                               |               |               |                                 |
| Buildings  | 25 004 220                    | 2 460 247     |               | 20 540 470                      |
| Improvements   | 35,081,229                    | 3,468,247     | -             | 38,549,476                      |
| Equipment  | 30,127,926<br>39,773,752      | 3,838,780     | 1 620 114     | 33,966,706                      |
| Infrastructure   | 272,200,447                   | 9,787,338     | 1,630,114     | 47,930,976                      |
| inirasii ucture  | 272,200,447                   | 16,245,365    |               | 288,445,812                     |
| Total Accumulated Depreciation                                 | 377,183,354                   | 33,339,730    | 1,630,114     | 408,892,970                     |
| Total Capital Assets, being                                    |                               |               |               |                                 |
| depreciated, net   | \$ 403,586,259                | \$ 1,445,143  | \$ -          | \$ 405,031,402                  |
| Governmental Activities  |                               |               | •             |                                 |
| Capital Assets, net  | \$ 616,674,266                | \$ 45,383,787 | \$ 33,264,410 | \$ 628,793,643                  |
|  |                               |               |               | <del></del>                     |

# Note 3 - Detailed Notes on All Funds (Continued)

| Class  | Balance<br>January 1,<br>2007             | • <u> </u> | Additions                 | · · · <u> </u> | Deductions          | Balance<br>December 31,<br>2007           |
|--|---|------------|---------------------------|----------------|---------------------|---|
| Business-type Activities:  |   |            |                           |                |                     |   |
| Capital Assets, not being depreciated:<br>Land<br>Construction-in-progress   | \$<br>438,504<br>2,396,743                | \$         | -<br>949,660              | \$             | -<br>2,412,311      | \$<br>438,504<br>934,092                  |
| Total Capital Assets, not being depreciated                                  | \$<br>2,835,247                           | <u>\$</u>  | 949,660                   | \$             | 2,412,311           | \$<br>1,372,596                           |
| Capital Assets, being depreciated: Buildings Improvements Equipment          | \$<br>46,279,217<br>345,975<br>16,516,729 | \$         | 188,570<br>-<br>2,413,650 | \$             | -<br>-<br>1,914,335 | \$<br>46,467,787<br>345,975<br>17,016,044 |
| Total Capital Assets, being depreciated                                      | <br>63,141,921                            |            | 2,602,220                 |                | 1,914,335           | <br>63,829,806                            |
| Less Accumulated Depreciation for:<br>Buildings<br>Improvements<br>Equipment | <br>30,037,330<br>345,975<br>12,076,863   |            | 1,421,960<br>-<br>736,724 |                | -<br>1,914,335      | 31,459,290<br>345,975<br>10,899,252       |
| Total Accumulated Depreciation   | 42,460,168                                |            | 2,158,684                 |                | 1,914,335           | 42,704,517                                |
| Total Capital Assets, being depreciated, net                                 | \$<br>20,681,753                          | \$         | 443,536                   | \$             | -                   | \$<br>21,125,289                          |
| Business-type Activities<br>Capital Assets, net                              | \$<br>23,517,000                          | \$         | 1,393,196                 | \$             | 2,412,311           | \$<br>22,497,885                          |

# Depreciation expense was charged to the County's functions and programs as follows:

| Governmental Activities:                             |             |            |
|--|-------------|------------|
| General Government Support                           | \$          | 5,117,478  |
| Education  |             | 3,436,824  |
| Public Safety  |             | 2,498,902  |
| Health   |             | 394,060    |
| Transportation                                       |             | 12,490,780 |
| Economic Opportunity and Development                 |             | 201,060    |
| Culture and Recreation                               |             | 260,457    |
| Home and Community Services                          |             | 6,912,943  |
| Capital assets held by the government's internal     |             | , ,        |
| service fund are charged to the various functions    |             |            |
| based on their usage of the assets                   | <del></del> | 2,027,226  |
| Total Depreciation Expense - Governmental Activities | <u>\$</u>   | 33,339,730 |
| Business-type Activities - Home and Infirmary        | <u>\$</u>   | 2,158,684  |

#### Capital Assets - Component Units

Changes in the Community College's (component unit) capital assets are as follows:

| Class  | Balance<br>September 1,<br>2006 | Additions    | Balance<br>August 31,<br>2007 |
|--|---------------------------------|--------------|-------------------------------|
| Capital Assets, being depreciated -<br>Equipment | \$ 6,553,595                    | \$ 269,833   | \$ 6,823,428                  |
| Less Accumulated Depreciation                    | (3,777,871)                     | (578,461)    | (4,356,332)                   |
| Community College Capital Assets, net            | \$ 2,775,724                    | \$ (308,628) | \$ 2,467,096                  |

Changes in the Soil and Water Conservation District's (component unit) capital assets are as follows:

| Class  | Balance<br>anuary 1,<br>2007 | Additions |        | Balance<br>December 31,<br>2007 |          |
|--|------------------------------|-----------|--------|---------------------------------|----------|
| Capital Assets, being depreciated - Equipment            | \$<br>12,895                 | \$        | ·<br>- | \$                              | 12,895   |
| Less Accumulated Depreciation                            | <br>(11,338)                 |           | (285)  |                                 | (11,623) |
| Soil and Water Conservation District Capital Assets, net | \$<br>1,557                  | \$        | (285)  | \$                              | 1,272    |

# Note 3 - Detailed Notes on All Funds (Continued)

Changes in the Solid Waste Management Authority (component unit) capital assets are as follows:

| Class  | Balance<br>January 1,<br>2007 | Additions                              | Deductions            | Balance<br>December 31,<br>2007          |
|--|-------------------------------|--|-----------------------|--|
| Capital Assets, not being depreciated:<br>Land<br>Construction-in-progress | \$ 1,773,312<br>5,289,915     | \$<br>349,094                          | \$ -<br>(5,289,915)   | \$ 1,773,312<br>349,094                  |
| Total Capital Assets, not being depreciated                                | \$ 7,063,227                  | \$ 349,094                             | \$ (5,289,915)        | \$ 2,122,406                             |
| Capital Assets, being depreciated: Buildings Equipment Improvements        | \$ 35,894,108<br>11,642,149   | \$ 3,059,914<br>2,134,468<br>2,420,054 | \$ -<br>(828,673)<br> | \$ 38,954,022<br>12,947,944<br>2,420,054 |
| Total Capital Assets, being depreciated                                    | 47,536,257                    | 7,614,436                              | (828,673)             | 54,322,020                               |
| Less Accumulated Depreciation for: Buildings Equipment Improvement         | 12,588,805<br>5,837,057       | 1,947,702<br>366,518<br>96,802         | (372,903)             | 14,536,507<br>6,203,575<br>96,802        |
| Total Accumulated Depreciation   | 18,425,862                    | 2,411,022                              | (372,903)             | 20,836,884                               |
| Total Capital Assets, being depreciated, net                               | \$ 29,110,395                 | \$ 5,203,414                           | \$ (455,770)          | \$ 33,485,136                            |
| Solid Waste Management Authority<br>Capital Assets, net                    | \$ 36,173,622                 | \$ 5,552,508                           | \$ (5,745,685)        | \$ 35,607,542                            |

### E. Accrued Liabilities

Accrued liabilities at December 31, 2007 were as follows:

|  | Governmental<br>Activities | Business-<br>Type<br>Activities | Total                   |  |
|--|----------------------------|---------------------------------|-------------------------|--|
| Payroll and employee benefits<br>Other | \$ 11,828,097<br>2,241,848 | \$ 2,788,271<br>1,012,004       | 14,616,368<br>3,253,852 |  |
| Total Accrued Liabilities              | \$ 14,069,945              | \$ 3,800,275                    | \$ 17,870,220           |  |

#### F. Short-Term Non-Capital Borrowings

The schedule below details the changes in short-term non-capital borrowings. These borrowings consisted of notes issued in anticipation of the collection of certain tax and other revenues.

| Purpose                                       | Year of<br>Original<br>Issue | Maturity<br>Date | Rate of<br>Interest | Balance<br>January 1,<br>2007 | New<br>Issues  | Redemptions    | Balance<br>December 31,<br>2007 |
|---|------------------------------|------------------|---------------------|-------------------------------|----------------|----------------|---------------------------------|
| Tax Anticipation Notes:                       |                              |                  |                     |                               |                |                |                                 |
| Mirant Settlement                             | 2007                         | 12/20/07         | 3.549 %             | \$ 175,000,000                | \$ 83,800,000  | \$ 258,800,000 | \$ - '                          |
| Mirant Settlement                             | 2007                         | 12/20/07         | 3.573               |                               | 31,200,000     | 31,200,000     | -                               |
|   |                              |                  |                     | \$ 175,000,000                | \$ 115,000,000 | \$ 290,000,000 | \$ -                            |
| Bond Anticipation Notes:                      |                              |                  |                     |                               |                |                |                                 |
| Mirant Settlement                             | 2007                         | 12/20/07         | 3.592               | \$ -                          | \$ 155,164,748 | \$ 155,164,748 | <u> </u>                        |
| Revenue Anticipation Notes: County Operations | 2007                         | 3/20/08          | 3.570               | \$ 55,000,000                 | \$ 65,000,000  | \$ 55,000,000  | \$ 65,000,000                   |
| County Operations                             | 2007                         | 3/20/08          | 3.570               | \$ 55,000,000                 | \$ 000,000,cd  | \$ 55,000,000  | \$ 65,000,000                   |

The \$175,000,000 tax anticipation note matured on March 22, 2007. The \$83,800,000 tax anticipation note was issued on January 3, 2007 and matured on December 20, 2007 with interest at 4.0%. The \$31,200,000 tax anticipation note was issued on January 11, 2007 and matured on December 20, 2007 with interest at 4.0%. Interest expense of \$10,156,760 was recorded in the fund financial statements in the General Fund. Interest expense of \$5,710,789 was recorded in the government-wide financial statements for governmental activities.

The \$155,164,748 bond anticipation note was issued on January 11, 2007 and matured on December 20, 2007 with interest at 4.0%. Interest expense of \$5,197,685 was recorded in the fund financial statements in the General Fund. Interest expense of \$5,173,779 was recorded in the government-wide financial statements for governmental activities.

The \$55,000,000 revenue anticipation note matured on March 22, 2007. The \$65,000,000 revenue anticipation note was issued on April 5, 2007 and matures on March 20, 2008 with interest at 4.0%. Interest expense of \$1,915,435 was recorded in the fund financial statements in the General Fund. Interest expense of \$2,528,194 was recorded in government-wide financial statements of governmental activities.

#### Note 3 - Detailed Notes on All Funds (Continued)

#### G. Short-Term Capital Borrowings

The schedule below details the changes in short-term capital borrowings.

| Purpose             | Year of<br>Original<br>Issue | Maturity<br>Date | Rate of<br>Interest | <del></del> | Balance<br>January 1,<br>2007 | <br>New<br>Issue | R  | edemptions | D  | Balance<br>ecember 31,<br>2007 |
|---------------------|------------------------------|------------------|---------------------|-------------|-------------------------------|------------------|----|------------|----|--------------------------------|
| Sewer Improvements  | 2005                         | 2/23/07          | 4.500 %             | \$          | 2,400,000                     | \$<br>_          | \$ | 2,400,000  | \$ | _                              |
| Sewer Improvements  | 2007                         | 2/21/08          | 4.000               |             | -                             | 1,600,000        |    | · · ·      |    | 1,600,000                      |
| Sewer Improvements  | 2007                         | 10/4/07          | 3.875               |             | -                             | 2,500,000        |    | 2,500,000  |    |                                |
| Sewer Improvements  | 2006                         | 4/26/07          | 4.500               |             | 500,000                       | -                |    | 500,000    |    | _                              |
| Sewer Improvements  | 2006                         | 4/26/07          | 4.250               |             | 5,000,000                     | -                |    | 5.000.000  |    | -                              |
| Sewer Improvements  | 2007                         | 4/25/08          | 3.850               |             | · · ·                         | 1,400,000        |    | -          |    | 1,400,000                      |
| Public Improvements | 2006                         | 6/1/06           | 3.580               |             | 2,000,000                     | -                |    | 2,000,000  |    | -                              |
| Public Improvements | 2006                         | 6/1/06           | 4.000               |             | 3,100,000                     | -                |    | 3,100,000  |    | -                              |
| Public Improvements | 2007                         | 9/06/08          | 3.900               |             | _: <u>-</u>                   | <br>8,000,000    |    | -          |    | 8,000,000                      |
|                     |                              | ,                |                     | \$          | 13,000,000                    | \$<br>13,500,000 | \$ | 15,500,000 | \$ | 11,000,000                     |

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expenditures of \$240,100 and \$316,362 were recorded in the fund financial statements in the General Fund and Sewer Fund, respectively. Interest expense of \$196,663 was recorded in the government-wide financial statements for governmental activities.

#### H. Pension Plans

The County of Rockland and certain component units participate in the New York State and Local Employees' Retirement System (ERS) (System). The System is a cost-sharing multiple-employer defined benefit pension plan. The System provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the New York State and Local Employees Retirement System, 110 State Street, Albany, New York 12224.

Funding Policy - The System is non-contributory except for employees who joined after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Contributions are certified by the State Comptroller and expressed as a percentage of members' salary. Contribution rates are actuarially determined and based upon membership tier and plan. Contributions consist of a life insurance portion (GTLI) and regular pension contributions. Contribution rates for the plan year ended March 31, 2008 are as follows:

|   | Tier/Plan | Rate  |
|---|-----------|-------|
| 1 | 553B      | 16.7% |
| 1 | 751       | 12.1% |
| 1 | 89D,M     | 15.6% |
| 1 | 89PAF     | 14.5% |
| 2 | 553B      | 16.5% |
| 2 | 751       | 11.2% |
| 2 | 75I       | 11.1% |
| 2 | 89D,M     | 23.1% |
| 2 | 89PAF     | 14.3% |
| 2 | 89VR      | 14.3% |
| 3 | A14       | 9.0%  |
| 2 | A14       | 8.9%  |
| 3 | 553B      | 15.3% |
| 4 | A15       | 9.0%  |
| 4 | A15       | 8.9%  |
| 4 | 553B      | 15.3% |
| 4 | 603OR     | 14.0% |
| 4 | 604PR     | 14.0% |
| 4 | 604S5     | 11.0% |
| 4 | 603R3     | 11.0% |
| 4 | 89PAF     | 11.0% |
| 4 | 89VR3     | 11.0% |
| 4 | 89VR4     | 11.0% |
|   |           |       |

Contributions made to the System for the current and two preceding years were as follows:

|      |                  | nent Units |         |    |            |  |  |  |
|------|------------------|------------|---------|----|------------|--|--|--|
|      |                  |            |         | S  | olid Waste |  |  |  |
|      | Primary          |            |         | Ma | anagement  |  |  |  |
|      | <br>Government   |            | College |    | Authority  |  |  |  |
|      |                  |            |         |    |            |  |  |  |
| 2007 | \$<br>12,815,077 | \$         | 749,800 | \$ | 136,121    |  |  |  |
| 2006 | 12,660,464       |            | 888,433 |    | 168,372    |  |  |  |
| 2005 | 15,147,777       |            | 993,407 |    | 97,346     |  |  |  |

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

The current ERS contribution for the primary government was charged to the funds identified below.

|                                | <br>Amount       |
|--------------------------------|------------------|
| Governmental Funds:            |                  |
| General                        | \$<br>10,704,340 |
| County Road                    | 538,034          |
| Road Machinery                 | 56,435           |
| Sewer                          | <br>513,068      |
|                                | <br>11,811,877   |
| Proprietary Funds:             | 005.004          |
| General Services               | 995,801          |
| Workers' Compensation Benefits | <br>7,399        |
|                                | <br>1,003,200    |
|                                | \$<br>12,815,077 |

#### **Community College**

The College participates in ERS, the New York State Teachers' Retirement System (TRS) and the Teachers' Insurance and Annuity Association - College Retirement Equities Fund (TIAA-CREF). The ERS plan is the same System which covers County employees. The elements of this System are described above. TRS is a cost-sharing multiple-employer defined benefit pension plan. TRS provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by Education Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395.

Funding Policy - TRS is non-contributory except for employees who joined the System after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Pursuant to Article 11 of Education Law, contributions are established annually for TRS by the New York State Teachers' Retirement Board. Contribution rates are actuarially determined and based upon membership tier and plan. Contribution rates for the plan year ended June 30, 2007 are as follows:

| <u>Tiers</u> | Rate  |
|--------------|-------|
| 1-4          | 8.60% |

Contributions made to the System for the current and two preceding years were as follows:

| 2007 | \$<br>345,410 |
|------|---------------|
| 2006 | 290,547       |
| 2005 | 158,721       |

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

TIAA/CREF is an optional retirement program, designated by the trustees of the State University of New York, which has been made available by the College to eligible employees. This System is a privately operated defined contribution retirement plan. The College assumes no liability for the financial status of TIAA/CREF members' accounts other than payment of contributions. Participation eligibility as well as contributory and non-contributory requirements are established by the New York State Retirement and Social Security Law. Benefits are determined by the amount of individual accumulations and the retirement income option selected.

All benefits are fully vested after thirteen months of participation in TIAA/CREF. New York State Education Law establishes the contribution rate for each employee electing this optional retirement program. TIAA/CREF is non-contributory, except for employees who joined after July 1, 1976 and have less than ten years of service, who contribute 3% of their salary. TIAA/CREF allows members to make extra payments at any time. These extra payments are not matched by the College. It is the policy of the College to fund pension costs as incurred. For the plan years ending August 31, 2007, 2006 and 2005, the College incurred pension costs under this Plan of \$1,529,700, \$1,581,200 and \$1,512,800, respectively.

#### Soil and Water Conservation District

The Soil and Water Conservation District has no full-time employees and, therefore, does not contribute to a retirement plan.

#### Rockland County Industrial Development Agency

The County of Rockland Industrial Development Agency has a non-contributory unqualified simplified employee pension plan (SEP) covering all employees who have met the minimum requirements for inclusion. The annual contribution is 10-15 percent of covered compensation. Total pension costs for years ended December 31, 2007, 2006 and 2005 were \$3,848, \$5,539 and \$2,957, respectively.

# COUNTY OF ROCKLAND, NEW YORK

NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2007

# Note 3 - Detailed Notes on All Funds (Continued)

# I. Long-Term Liabilities

The following table summarizes changes in the County's long-term indebtedness for the year ended December 31, 2007:

|                              |                       |               | •             |                |               |
|------------------------------|-----------------------|---------------|---------------|----------------|---------------|
|                              | Balance               |               | Maturities    | Balance        |               |
|                              | January 1,            | New Issues/   | and/or        | December 31,   | Due Within    |
|                              | 2007                  | Additions     | Payments      | 2007           | One Year      |
| Governmental Activities:     | 2.007                 | 7100110713    |               | 2007           | One rear      |
| Bonds Payable                | \$ 287,620,252        | \$ 35,019,748 | \$ 19,057,723 | \$ 303,582,277 | \$ 21,156,066 |
| Less-Deferred amounts        | <b>T.</b> 201,020,202 | Ψ 00,010,140  | Ψ 10,001,120  | φ 300,302,277  | Ψ 21,130,000  |
| on refunding                 | (1,239,347)           |               | (118,037)     | (1,121,310)    |               |
|                              | (1,200,011)           |               | (170,007)     | (1,121,010)    |               |
|                              | 286,380,905           | 35,019,748    | 18,939,686    | 302,460,967    | 21,156,066    |
| •                            |                       | 00,010,770    | 10,000,000    | 002,400,007    | 21,100,000    |
| Compensated Absences         | 16,871,757            | 1,650,606     | 168,717       | 18,353,646     | 1,835,336     |
| Pension Obligations          | 1,737,646             | .,,           | 458,839       | 1,278,807      | 143,319       |
| Claims Payable               | 11,341,546            | 2,752,681     | 2,647,655     | 11,446,572     | 1,144,657     |
| Other Post Employment        | 11,041,040            | 2,732,001     | 2,047,033     | 11,440,372     | 1,144,007     |
| Benefit Obligation Payable   | _                     | 37,940,220    | 9,569,210     | 28,371,010     | _             |
|                              |                       | 07,010,220    | 0,000,210     | 20,071,010     |               |
| Governmental Activities      |                       |               |               |                |               |
| Long-term Liabilities        | \$ 316,331,854        | \$ 77,363,255 | \$ 31,784,107 | \$ 361,911,002 | \$ 24,279,378 |
| •                            |                       | +,000,200     | <del></del>   | <del></del>    | Ψ 2+,270,070  |
| Business-type Activities:    | •                     |               |               |                |               |
| Bonds Payable                | \$ 99,795,134         | \$ 1,900,000  | \$ 1,240,992  | \$ 100,454,142 | \$ 1,320,652  |
| Less-Deferred amounts        | Ψ 00,700,104          | Ψ 1,000,000   | Ψ 1,240,332   | Ψ 100,434,142  | Ψ 1,320,032   |
| on refunding                 | (1,697,355)           |               | (65,846)      | (1,631,509)    |               |
| on rolanding                 | (1,007,000)           |               | (00,040)      | (1,031,303)    |               |
|                              | 98,097,779            | 1,900,000     | 1,175,146     | 98,822,633     | 1,320,652     |
| 0                            | 40 400                |               |               |                |               |
| Compensated Absences         | 12,482,502            | 1,077,091     |               | 13,559,593     | 1,355,959     |
| Other Post Employment        |                       |               |               |                |               |
| Benefit Obligation Payable   |                       | 19,432,255    | 5,138,454     | 14,293,801     | -             |
| Dunings to a Aut Man         |                       |               |               |                |               |
| Business-type Activities     | <b>140 500 004</b>    |               |               |                |               |
| Long-term Liabilities        | <u>\$ 110,580,281</u> | \$ 22,409,346 | \$ 6,313,600  | \$ 126,676,027 | \$ 2,676,611  |
| Solid Waste Management       |                       |               |               |                |               |
| Authority - Component Unit - |                       |               |               |                |               |
| Bonds Payable                | \$ 38,933,739         | \$ -          | \$ 1,735,465  | \$ 37,198,274  | ¢ 4.940.000   |
| Other Post Employment Ber    |                       | Ψ -           | φ 1,735,465   | \$ 37,198,274  | \$ 1,810,000  |
| , ,                          | nem                   | 700.070       |               | 700.070        |               |
| Obligation Payable           |                       | 768,670       |               | 768,670        |               |
|                              | \$ 38,933,739         | \$ 768,670    | ¢ 1725 465    | ¢ 27.066.044   | ¢ 1 010 000   |
|                              | \$ 38,933,739         | Ψ 100,010     | \$ 1,735,465  | \$ 37,966,944  | \$ 1,810,000  |
|                              |                       |               |               |                |               |

Governmental fund liabilities for bonds are liquidated by the Debt Service Fund, which is funded by other governmental funds. The liability for compensated absences is liquidated by the General, County Road, Road Machinery and Sewer District funds. Each governmental fund's liability for pension obligations, claims payable and other post employment benefit obligations are liquidated by the respective fund.

#### **Bonds Payable**

Bonds payable at December 31, 2007 are comprised of the following individual issues:

| Purpose                      | Year of Issue | <br>Original<br>Issue<br>Amount | Final<br>Maturity | Interest<br>Rates | Amount<br>Outstanding<br>It December<br>31, 2007 |
|------------------------------|---------------|---------------------------------|-------------------|-------------------|--|
| Sewer Improvements           | 1984          | \$<br>11,160,000                | May, 2009         | 9.500 %           | \$<br>845,000                                    |
| Sewer Improvements           | 1986          | 10,000,000                      | April, 2011       | 7.0-7.100         | 1,875,000  |
| Sewer Improvements           | 1986          | 9,520,000                       | June, 2011        | 7.500             | 1,685,000  |
| Public Improvements          | 1989          | 11,785,000                      | February, 2009    | 6.600             | 84,000   |
| Various Purposes             | 1992          | 9,950,000                       | April, 2012       | 5.500             | 79,000   |
| Sewer EFC B                  | 1993          | 2,675,000                       | November, 2013    | 2.65-5.200        | 920,000  |
| Various Purposes A           | 1994          | 11,248,000                      | April, 2011       | 5.6-5.800         | 363,000  |
| Various Purposes B           | 1994          | 12,347,000                      | November, 2014    | 6.000             | 332,000  |
| Various Purposes             | 1997          | 19,806,000                      | August, 2009      | 4.6-5.000         | 4,140,000  |
| Various Purposes             | 1998          | 25,477,000                      | May, 2013         | 4.1-4.400         | 12,035,000                                       |
| Various Purposes             | *1999         | 26,517,000                      | October, 2016     | 5.12-5.600        | 7,099,000  |
| Various Purposes             | *2000         | 15,225,000                      | November, 2016    | 4.75-5.125        | 10,385,000                                       |
| Sewer Improvements           | 2001          | 6,000,000                       | October, 2031     | 4.75-5.000        | 5,410,000  |
| Various Purposes             | 2001          | 14,425,000                      | October, 2016     | 4.0-5.000         | 10,100,000                                       |
| Tobacco                      | 2001          | 47,750,000                      | August, 2029      | 4.625-5.75        | 45,675,000                                       |
| Sewer EFC-partial Refund 90B | 2002          | 28,609,114                      | March, 2020       | 5.9-7.900         | 6,754,000  |
| Sewer EFC-partial Refund 92A | 2002          | 3,694,000                       | September, 2021   | 6.460             | 857,000  |
| Sewer EFC-partial Refund 92B | 2002          | 7,470,000                       | September, 2022   | 3.0-6.650         | 2,173,000  |
| Sewer EFC-partial Refund 93A | 2002          | 5,660,000                       | September, 2022   | 3.0-6.650         | 1,825,000  |
| Various Purposes             | *2002         | 16,673,000                      | October, 2017     | 3.125-4.000       | 12,640,000                                       |
| Sewer EFC Refunding 1996     | 2003          | 4,855,000                       | December, 2025    | 4.625-5.200       | 3,965,000  |
| Sewer Refunding 93 Bonds     | *2003         | 3,525,000                       | March, 2017       | 2.75-4.000        | 2,370,000  |
| Various Purposes             | 2003          | 21,027,000                      | June, 2003        | 4.0-2.500         | 18,250,000                                       |
| Pension Incentive            | 2003          | 10,400,000                      | December, 2008    | 3.875             | 2,750,000  |
| Tobacco                      | 2003          | 9,715,000                       | June 2041         | 5.027-5.27        | 8,195,000  |
| Sewer EFC 2004D              | 2004          | 31,082,062                      | February, 2034    | 2.48-5.150        | 29,545,000                                       |
| Various Purposes             | *2004         | 29,311,745                      | January, 2017     | 3.0-6.000         | 25,225,000                                       |

### Note 3 - Detailed Notes on All Funds (Continued)

| Purpose            | Year of Issue | Original<br>Issue<br>Amount | Final<br>Maturity | Interest<br>Rates |           | Amount Outstanding at December 31, 2007 |
|--------------------|---------------|-----------------------------|-------------------|-------------------|-----------|---|
| Sewer EFC 2005A    | 2005          | \$<br>12,395,713            | May, 2034         | 2.094-4.569 %     | \$        | 11,375,713                              |
| Sewer EFC 2005B    | 2005          | 34,756,050                  | October, 2034     | 2.659-4.129       |           | 32,416,050                              |
| Various Purposes   | 2005          | 30,000,000                  | February, 2019    | 3.0-4.000         |           | 26,945,000                              |
| Tobacco            | 2005          | 26,964,181                  | August, 2040      | 5.875-7.624       |           | 28,771,531                              |
| Sewer EFC 2006C    | 2006          | 14,930,177                  | April, 2035       | 3.671-4.731       |           | 14,530,177                              |
| Various Purposes A | *2006         | 24,512,500                  | April, 2017       | 3.75-4.000        |           | 24,032,500                              |
| Various Purposes B | *2006         | 13,749,700                  | December, 2021    | 3.70-4.000        |           | 13,469,700                              |
| Various Purposes   | 2007          | 28,824,000                  | August, 2027      | 4.3-4.500         |           | 28,824,000                              |
| Mirant Settlement  | *2007         | 8,095,748                   | January, 2027     | 4.0-4.250         |           | 8,095,748                               |
|                    |               |                             |                   |                   | <u>\$</u> | 404,036,419                             |

<sup>\*</sup>The nine serial bond issues marked with an asterisk were insured by various municipal bonds insurers that were recently downgraded. They include CIFC Assurance North America Inc., XL Capital Assurance Inc., Ambac Insurance Corp. and Financial Guarantee Insurance Co. In compliance with the County's obligation to provide continuing disclosure to investors, the County has filed a Material Events Notice under SEC Rule 15c2-12. The County's independent financial advisors, Capital Markets Advisors, LLC, filed these notices on behalf of the County on March 19, 2008.

#### **Payments to Maturity**

The annual requirements to amortize all bonded debt outstanding as of December 31, 2007 including interest payments of \$151,200,436 are as follows:

| Year Ending  | Governmen         | tal A | ctivities  |    | Business-Ty | ре А | ctivities  | T                 | otal |             |
|--------------|-------------------|-------|------------|----|-------------|------|------------|-------------------|------|-------------|
| December 31, | <br>Principal     |       | Interest   |    | Principal   |      | Interest   | <br>Principal     |      | Interest    |
| 2008         | \$<br>21,156,066  | \$    | 10,814,508 | \$ | 1,320,652   | \$   | 3,752,446  | \$<br>22,476,718  | \$   | 14,566,954  |
| 2009         | 21,052,308        |       | 9,837,243  |    | 515,726     |      | 3,605,032  | 21,568,034        |      | 13,442,275  |
| 2010         | 19,294,979        |       | 8,997,129  | •  | 216,986     |      | 3,476,159  | 19,511,965        |      | 12,473,288  |
| 2011         | 19,917,440        |       | 8,260,142  |    | 224,313     |      | 3,360,240  | 20,141,753        |      | 11,620,382  |
| 2012         | 19,618,760        |       | 7,547,613  |    | 199,450     |      | 3,241,312  | 19,818,210        |      | 10,788,925  |
| 2013-2017    | 93,996,244        |       | 27,176,748 |    | 2,464,274   |      | 14,209,764 | 96,460,518        |      | 41,386,512  |
| 2018-2022    | 46,307,527        |       | 13,930,476 |    | 10,798,056  |      | 10,699,365 | 57,105,583        |      | 24,629,841  |
| 2023-2027    | 32,933,953        |       | 7,355,575  |    | 15,592,676  |      | 6,568,702  | 48,526,629        |      | 13,924,277  |
| 2028-2032    | 20,105,000        |       | 2,866,732  |    | 20,365,417  |      | 2,225,997  | 40,470,417        |      | 5,092,729   |
| 2033-2037    | 9,200,000         |       | 357,278    |    | 27,011,043  |      | 1,418,125  | 36,211,043        |      | 1,775,403   |
| 2038-2042    | · · ·             |       | -          |    | 17,200,549  |      | 1,363,500  | 17,200,549        |      | 1,363,500   |
| 2043         | <br>              |       |            |    | 4,545,000   |      | 136,350    | <br>4,545,000     |      | 136,350     |
|              | \$<br>303,582,277 | \$    | 97,143,444 | \$ | 100,454,142 | \$   | 54,056,992 | \$<br>404,036,419 | \$   | 151,200,436 |

Interest expenditures/expense of \$10,078,149 and \$133,649, were recorded in the fund financial statements in the Debt Service Fund and Internal Service Fund, respectively. Interest expense of \$11,115,299 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$277,257, \$4,462,282 and \$488,364 were recorded in the fund financial and government-wide financial statements for the business-type activities in the Home and Infirmary Fund, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation, respectively.

The above general obligation bonds are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County, except for the 2001, 2003 and 2006 Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation bonds, respectively. These bonds are the obligations of the RTASC and RSTASC, and will be repaid from future tobacco revenues.

#### Prior Year Defeasance of Debt

In prior years, the County defeased certain sewer improvement and various purpose bonds by placing the proceeds of new bonds or certain defined revenues in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At December 31, 2007, \$14,660,000 of bonds outstanding are considered defeased.

#### Indebtedness - Component Unit

#### **Solid Waste Management Authority**

Bonds payable at December 31, 2007 consisted of the following issues:

| Purpose      | Year of | Original<br>Issue<br>Amount | Final<br>Maturity | Interest<br>Rates |    | Amount<br>Outstanding<br>at December<br>31, 2007 |
|--------------|---------|-----------------------------|-------------------|-------------------|----|--|
| Serial Bonds | 1996    | \$ 11,620,000               | December 2014     | 5.625 %           | \$ | 3,970,000  |
| Serial Bonds | . 1999  | 4,000,000                   | December 2018     | 5.13 - 5.75       | ·  | 2,760,000  |
| Serial Bonds | 2003    | 15,273,468                  | December 2025     | 3.959 - 6.189     |    | 12,915,000                                       |
| Serial Bonds | 2003    | 8,720,000                   | December 2028     | 3.0 - 5.125       |    | 7,990,000  |
| Serial Bonds | 2006    | 10,080,000                  | December 2021     | 4.0 - 5.0         |    | 9,695,000  |
|              |         |                             |                   |                   | \$ | 37,330,000                                       |

At the option of the Authority, the serial bonds included in the \$11,620,000 issue will be subject to redemption prior to maturity on or after December 15, 2006. These bonds may be redeemed either as a whole, or in part, at any time at the following redemption prices plus accrued interest, if any, to the date of redemption.

| Redemption Period  | Redemption Price |
|--|------------------|
| (Dates Inclusive)  | (as a % of Par)  |
| The state of the s |                  |
| December 15, 2007 to December 14, 2008   | 101%             |
| December 15, 2008 and thereafter   | 100              |

At the option of the Authority, the serial bonds included in the \$4,000,000 issue will be subject to redemption prior to maturity on or after December 15, 2009. These bonds may be redeemed either as a whole at any time, or in part, on any interest payment date at the following redemption prices plus accrued interest, if any, to the date of redemption.

| Redemption Period (Dates Inclusive)    | Redemption Price (as a % of Par) |
|--|----------------------------------|
| December 15, 2009 to December 14, 2010 | 101%                             |
| December 15, 2010 to December 14, 2011 | 100.5                            |
| December 15, 2011 and thereafter       | 100                              |

At the option of the Authority, the serial bonds included in the \$10,080,000 issue will be subject to redemption prior to maturity, on any interest date, on or after December 15, 2016 at par value.

The annual requirements to amortize all bonds outstanding at December 31, 2007, including interest of \$20,346,013 are as follows:

| Year Ending December 31,   | <u>Principal</u> | Principal Interest |               |
|----------------------------|------------------|--------------------|---------------|
| 2008                       | \$ 1,810,000     | \$ 2,041,109       | \$ 3,851,109  |
| 2009                       | 1,880,000        | 1,950,639          | 3,830,639     |
| 2010                       | 1,955,000        | 1,872,148          | 3,827,148     |
| 2011                       | 2,040,000        | 1,778,571          | 3,818,571     |
| 2012                       | 2,140,000        | 1,678,742          | 3,818,742     |
| 2013-2017                  | 11,865,000       | 6,454,245          | 18,319,245    |
| 2018-2022                  | 8,345,000        | 3,312,759          | 11,657,759    |
| 2023-2027                  | 6,335,000        | 1,208,600          | 7,543,600     |
| 2028                       | 960,000          | 49,200             | 1,009,200     |
| Less: Unamortized original | 37,330,000       | \$ 20,346,013      | \$ 57,676,013 |
| issue discount             | (131,726)        |                    |               |
|                            | \$ 37,198,274    |                    |               |

#### **Defeasance of Debt**

The Authority, on September 15, 1999, extinguished \$2,330,000 of its 1996A serial bonds and \$2,195,000 of its 1996B serial bonds using grants of \$4,000,000 from New York State and \$525,000 from the release of restricted funds. This transaction was required as a condition of the grant. These funds were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for portions of future debt service on the 1996A and 1996B serial bonds. As a result, portions of these serial bonds are considered to be extinguished and the liability for those bonds has been removed from the financial statements. Defeased bonds totaling \$2,705,000 were outstanding at December 31, 2007.

#### **Compensated Absences**

Under the terms of existing collective bargaining agreements, certain employees of the primary government may accumulate sick leave. Upon separation of service, employees, depending on the criteria defined in the contract, are compensated for accumulated leave in excess of 165 days. The primary government is also obligated to pay employees accrued vacation pay up to a maximum of 50 days, depending upon the contract.

Under the terms of existing collective bargaining agreements, College employees are granted vacation and sick leave and earn compensatory absences in varying amounts. Upon retirement or involuntary termination prior to normal retirement, employees are entitled to payment for accumulated vacation and sick leave and unused compensatory absences at various rates subject to certain maximum limitations. At August 31, 2007, the expense related to vested vacation pay for employees was accrued based upon pay rates currently in effect. Accrued vacation pay aggregated approximately \$3,944,775 and was included in accrued liabilities.

Unused vacation time of the Solid Waste Management Authority employees may be carried forward to subsequent years. Unused personal time is added to sick leave, which may be taken at any time. The Authority has determined that the potential liability for accumulated vacation and sick leave at December 31, 2007 was \$127,111. These amounts are included in accrued liabilities of the Authority.

The employees of the Industrial Development Agency may accumulate vacation leave. Upon separation of service, these employees are compensated up to a maximum of 50 days. The liability for the Industrial Development Agency was deemed immaterial.

The Soil and Water Conservation District does not incur eligible salaries and, therefore, does not have a liability for compensated absences.

#### **Pension Obligations**

The County, pursuant to Article 14-5 of the Retirement and Social Security Law, elected to participate in a retirement option which provides for special retirement benefits for sheriffs and deputy sheriffs engaged in criminal law enforcement activities. The aggregate cost of the plan was \$2,519,140. The payment terms provide for repayment over a ten year period, with interest at 8.5%. The current year payment of \$357,279 has been charged to the General Fund. There is no remaining liability for this program.

The County, pursuant to Article 14-6 of the Retirement and Social Security Law, elected to participate in a retirement option which provides for special retirement benefits for deputy sheriffs engaged in criminal law enforcement activities. The aggregate cost of the plan was \$472,292. The payment terms provide for repayment over a five-year period, with interest at 8.5%. There is no remaining liability for this program.

Section 89P of the New York State Retirement and Social Security Law authorizes the granting of credit for previous services performed by a correction officer, a Sheriff, an Undersheriff, and a Deputy Sheriff. The aggregate cost of the program is \$2,456,230. The payment terms provide for repayment over a ten-year period with interest at 8.5%. The current year payment of \$245,623 has been charged to the General Fund. The remaining liability for this program is \$1,278,807 and is applicable to the Governmental Funds.

#### Claims Payable

The Internal Service funds reflect workers' compensation benefit liabilities, general liability claims liabilities and unemployment benefit liabilities, which are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

|  | December 31, 2007                    |           |                                |             |    |                         |
|--|--------------------------------------|-----------|--------------------------------|-------------|----|-------------------------|
|  | Workers'<br>Compensation<br>Benefits |           | General<br>Liability<br>Claims |             | Ur | nemployment<br>Benefits |
| Balance - Beginning of Year                            | \$                                   | 5,300,038 | \$                             | 6,041,508   | \$ | -                       |
| Provision for Claims and Claims<br>Adjustment Expenses |                                      | 58,606    |                                | 2,577,046   |    | 117,029                 |
| Claims and Claims Adjustment<br>Expenses Paid          |                                      | 356,125   |                                | (2,886,751) |    | (117,029)               |
| Balance - End of Year                                  | \$                                   | 5,714,769 | \$                             | 5,731,803   | \$ | -                       |
| Due With One Year                                      | \$                                   | 571,477   | \$                             | 573,180     | \$ | -                       |

|  | December 31, 2006                    |             |                                |             |                        |           |
|--|--------------------------------------|-------------|--------------------------------|-------------|------------------------|-----------|
|  | Workers'<br>Compensation<br>Benefits |             | General<br>Liability<br>Claims |             | Unemployme<br>Benefits |           |
| Balance - Beginning of Year                            | \$                                   | 8,908,292   | \$                             | 6,872,306   | \$                     | -         |
| Provision for Claims and Claims<br>Adjustment Expenses |                                      | (22,413)    |                                | 1,287,899   |                        | 115,177   |
| Claims and Claims Adjustment<br>Expenses Paid          |                                      | (3,585,841) |                                | (2,118,697) |                        | (115,177) |
| Balance - End of Year                                  | \$                                   | 5,300,038   | \$                             | 6,041,508   | \$                     |           |
| Due With One Year                                      | \$                                   | 530,004     | \$                             | 604,151     | \$                     | -         |

### Post-Employment Health Care Benefits

In addition to providing pension benefits, the primary government and its College component unit provides certain health care benefits for retired employees. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the primary government and its College component unit may vary according to length of service. Substantially all employees may become eligible for those benefits if they reach normal retirement age while working for these entities. The cost of retiree health care benefits is recognized as an expenditure/expense as claims are paid.

Expenditures/expenses for the primary government in 2007 aggregated \$14,190,258 and were paid on behalf of 1,851 retirees. Expenses for the College aggregated approximately \$3,570,440 for 316 retirees for the year ended August 31, 2007. The Soil and Water Conservation District, Industrial Development Agency and the Solid Waste Management Authority did not incur expenditures/expenses for retiree health care benefits.

The County of Rockland plan eligibility for post employment healthcare plan is age 55 with five years of service. Upon reaching the age of 55, the employee is treated as a retiree. Retiree benefits continue for the life of the retiree. Spousal benefits continue until the death of the retiree, at which point only access to coverage is available. Surviving spouses are permitted to continue coverage under the plan after death of the retiree with a contribution of 100% of the premium, less the Medicare Part B reimbursement if the surviving spouse is Medicare eligible.

The County's annual other post employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actually determined in accordance with the parameters of GASB 45. The County has elected to calculate the ARC and related information using the projected unit credit method permitted by GASB 45 for employers in plans with annual revenues of \$100 million.

# COUNTY OF ROCKLAND, NEW YORK

# NOTES TO FINANCIAL STATEMENTS (Continued) DECEMBER 31, 2007

#### Note 3 - Detailed Notes on All Funds (Continued)

The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

For the calendar year ended December 31, 2007, the County's annual OPEB cost was \$25,770,515 for the Operating Funds.

| General Fund        | \$        | 22,784,075 |
|---------------------|-----------|------------|
| County Road Fund    |           | 1,327,112  |
| Road Machinery Fund |           | 121,582    |
| Sewer Fund          |           | 1,537,746  |
|                     |           |            |
|                     | <u>\$</u> | 25,770,515 |

For the calendar year ended December 31, 2007, the County's annual OPEB cost for the Internal Service Funds was \$2,600,495.

| General Service Fund<br>Workers' Compensation Fund | \$<br>2,581,225<br>19,270 |
|--|---------------------------|
| •  | \$<br>2,600,495           |

For the calendar year ended December 31, 2007, the County's annual OPEB cost was \$19,432,255 for the Hospital Fund.

Hospital Fund <u>\$ 14,293,801</u>

The number of participants as of December 31, 2007 was as follows:

|                   | Operating<br>Funds | Internal<br>Service<br>Funds | Hospital<br>Funds |
|-------------------|--------------------|------------------------------|-------------------|
| Active employees  | 1569               | 160                          | 779               |
| Retired employees | 1365               | 172                          | 825               |

Funding for the plans has been established on a pay-as-you basis. The County currently has no assets set aside for the purpose of paying post employment benefits and has no plan for budgeting this cost in the future.

|   | Operating<br>Funds        | Internal<br>Service<br>Funds | Hospital<br>Funds         |
|---|---------------------------|------------------------------|---------------------------|
| Amortization Component: Actuarial Accrued Liability as of 1/1/07 Assets at Market Value | \$ 311,415,714<br>        | \$ 33,857,429                | \$ 184,705,230<br>        |
|   | 311,415,714               | 33,857,429                   | 184,705,230               |
| Normal Cost Component:<br>Interest on Normal Cost                                       | 13,365,586<br>668,280     | 1,376,989<br>68,850          | 7,063,729<br>353,186      |
| Total Normal Cost   | 14,033,866                | 1,445,839                    | 7,416,915                 |
| Amortization of Unfunded Accrued Liability Interest on Amortization of Unfunded         | 19,293,371                | 2,097,595                    | 11,443,181                |
| Accrued Liability   | 964,669                   | 104,880                      | 572,159                   |
| Total Amortization of Unfunded Accrued Liability  | 20,258,040                | 2,202,475                    | 12,015,340                |
| OPEB Cost<br>Contributions Made   | 34,291,906<br>(8,521,391) | 3,648,314<br>(1,047,819)     | 19,432,255<br>(5,138,454) |
|   | \$ 25,770,515             | \$ 2,600,495                 | \$ 14,293,801             |

The County's Unfunded actuarial accrued liability is the difference between the actuarial accrued liability and the actuarial value of assets accumulated, which in this case is \$ -0- in order to finance this obligation.

In the December 31, 2007 actuarial valuation, the projected unit credit method was used. The actuarial assumptions utilized a 5.0% discount rate.

#### J. Revenues and Expenditures

#### **Interfund Transfers**

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers.

## Note 3 - Detailed Notes on All Funds (Continued)

|                        |               | Transfers In |    |          |    |                      | •                |
|------------------------|---------------|--------------|----|----------|----|----------------------|------------------|
|                        |               |              |    | Capital  |    | Non-Major<br>Govern- |                  |
| Transfers Out          | Ge            | eneral       |    | Projects |    | mental               | <br>Total        |
| General                | \$            | _            | \$ | -        | \$ | 28,799,079           | \$<br>28,799,079 |
| Capital Projects       | •             | 909,053      |    | -        |    | 1,979,979            | 7,889,032        |
| Non-Major Governmental | 7,            | 188,000      |    | 800,000  |    | 9,744,918            | <br>17,732,918   |
|                        | <u>\$ 13,</u> | 097,053      | \$ | 800,000  | \$ | 40,523,976           | \$<br>54,421,029 |

Transfers are used to 1) move funds from the fund with collection authorization to the funds where additional amounts are needed and 2) to move amounts earmarked in the operating funds to fulfill commitments for Capital Projects and Debt Service funds expenditures.

#### K. Net Assets

The components of net assets are detailed below:

Invested in Capital Assets, net of Related Debt - the component of net assets that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Capital Projects - the component of net assets that reports the amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.

Restricted for Law Enforcement - the component of net assets that represents the unexpended balance of the forfeiture of seized crime properties to be used pursuant to a State directive in the subsequent fiscal year for law enforcement purposes.

Restricted for Stop-DWI Program - the component of net assets that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

Restricted for Handicapped Parking - the component of net assets that has been established to set aside funds pursuant to a State directive to be used for the education, advocacy and increased public awareness of handicapped parking laws.

Restricted for Social Service Programs - the component of net assets that reports the difference between assets and liabilities with constraints placed on their use by either external parties and/or statute.

Restricted for Debt Service - the component of net assets that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

Restricted for Parklands - the component of net assets that has been established pursuant to New York State Law. These amounts represent funds received by the County to be used for park improvements.

Restricted for Student Loans - the component of net assets that has been established to set aside funds to provide loans to students, pursuant to grant agreements.

Restricted for Workers' Compensation Benefits - the component of net assets that has been established to set aside funds to be used for a specific purpose in accordance with Section 6j of General Municipal Law.

Restricted for Unemployment Benefits - the component of net assets that has been established to set aside funds to be used for a specific purpose in accordance with Section 6m of General Municipal Law.

Restricted for Scholarships and Student Services - the component of net assets that has been established through external restrictions imposed by contributors.

Restricted for Permanent Endowments - the component of net assets that has been established through external restrictions imposed by contributors.

Restricted for Special Revenue Funds - the component of net assets that reports the difference between assets and liabilities of the Special Revenue Funds with constraints placed on their use by General Municipal Law.

Unrestricted - all other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

#### L. Fund Balances

Certain elements of reserved fund balance are described above. Those additional elements which are not reflected in the statement of net assets but are reported in the governmental funds balance sheet are described below. The unreserved components of fund balance are also detailed below.

#### Reserved

The Reserve for Encumbrances outstanding have been reserved as it is the County's intention to honor contracts in process at year end. The subsequent year's appropriation will be amended to provide authority to complete the transactions.

The Reserve for Prepaid Expenditures has been established to account for employee retirement and other payments made in advance. The reserve indicates that these funds are not "available" for appropriation or expenditure even though they are a component of current assets.

The Reserve for Compensated Absences represent funds set aside for the payment of accumulated vacation and sick leave in accordance with various collective bargaining agreements and General Municipal Law.

The Reserve for Advances has been established to indicate the long-term nature of funds advanced to the County Road Fund. These funds do not represent "available" spendable resources even through they are component of current assets.

#### **Unreserved - Designations**

Designations of fund balance are not legally required segregations but represent intended use for a specific purpose. The County's designations are detailed below.

Designated for Transportation Projects - This designation, \$8,695,670, of fund balance represents surplus monies received for transportation projects, which are to be used to fund transportation capital project costs.

Designated for Affordable Housing - This designation, \$225,000, established by the County Legislature, is used to segregate a portion of fund balance to be utilized for the purpose of creating an affordable housing program in the County.

Designated for Treatment Plant and Collection System - This designation, \$603,575, established by the County Legislature, represents collected assessment fees to be used for future expansion and/or upgrade of the Treatment Plant and Collection System.

Designated for Subsequent Year's Expenditures - Sewer District and Debt Service Funds - At December 31, 2007, the County Legislature has designated that \$1,914,775 of the fund balance of the Sewer District Fund and \$8,000,000 of the fund balance of the Debt Service Fund be appropriated for the ensuing year's budget.

#### Note 4 - Summary Disclosure of Significant Contingencies

#### A. Litigation

The County is a defendant in a lawsuit by a plaintiff that is currently under appeal. The claim is for damages based on an alleged defect in a sidewalk and improper signage in a crosswalk. The case is awaiting argument before the Appellate Division and it is not possible to estimate damages, if any, at this time.

The County is a defendant in a lawsuit by a plaintiff who is alleging he was discriminated against when he was terminated from his position as mental health worker. The plaintiff's present demand is \$300,000 to \$500,000. The discovery stage is complete and a motion to dismiss is currently pending. It is not possible at this time to determine the outcome.

The County receives numerous notices of claims for damages occurring generally from alleged negligence and civil rights violations. The filing of such notice of claim commences a statutory period for initiating judicial action. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

The County is defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year payments are made.

# Note 4 - Summary Disclosure of Significant Contingencies (Continued)

#### B. Risk Management

#### **Liability Claims**

The County is currently self-insured for general liability, property damage and medical malpractice claims. In addition, the County maintains a commercial insurance policy, with coverage up \$330 million. The County claims administrator has reviewed the status of all incurred and incurred but not reported cases and believes that the amounts accrued within the Internal Service Funds are sufficient. Conventional insurance is not purchased for catastrophic losses.

#### Workers' Compensation

The County, as the predominant entity, and certain towns and villages within the County are participants in a County-wide workers' compensation program. Premiums are assessed on each participant based upon a formula involving payroll and the actual historical claims experience of such participant. Costs relating to the litigation of claims are charged to expenses as incurred. The County has secured conventional insurance coverage for individual losses in excess of \$550,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **Unemployment Benefits**

The County is self-insured for claims arising from unemployment benefit cases.

#### **Component Units**

#### **Rockland Community College**

The College is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; and natural disasters. The risks are covered by commercial insurance purchased by County of Rockland that extends coverage to the College. The self-insured retention under these policies is \$1 million. In addition, the College participates in the Rockland County Workers' Compensation Self Insurance Plan, a risk sharing pool, administered by the County, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risk related to workers' compensation claims.

#### Soil and Water Conservation District

The District purchases various conventional insurance policies to reduce its exposure to risk. The District maintains general liability and auto liability policies which provide coverage up to \$500,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# Note 4 - Summary Disclosure of Significant Contingencies (Continued)

#### Solid Waste Management Authority

The Authority purchases various conventional insurance coverages to reduce its exposure to loss. The Authority maintains general liability insurance coverage with a policy limit of \$2 million. The public officials liability and auto policies provide coverage up to \$1 million, each and the pollution liability policy provides coverage up to \$3 million. The Authority also maintains an umbrella policy with coverage up to \$5 million. The Authority purchases conventional workers' compensation insurance with coverage at statutory limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### C. Contingencies

The County and the College participate in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. This audit is currently in process and the report will be issued under separate cover. Accordingly, the County and the College's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the entities anticipate such amounts, if any, to be immaterial.

#### Note 5 - Subsequent Events

The County, on February 20, 2008, issued bond anticipation notes in the amount of \$800,000 due February 19, 2009, and bearing interest of 1.9%.

The County, on April 24, 2008, issued bond anticipation notes in the amounts of \$2,370,000, due April 24, 2009, and bearing interest of 2.50%.

The County, on March 27, 2008, issued revenue anticipation notes in the amounts of \$80,000,000. The notes bear interest at 2.00%, and mature on March 19, 2009.

The County, on June 15, 2008, issued public improvement serial bonds for the purpose financing incidental costs resulting from taxes not paid and tax certiorari proceedings in the amount of \$24,000,000 with maturities from June 15, 2010 through June 15, 2028. Interest rates vary from 4.0% to 4.65%, depending on maturity.

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# **MAJOR GOVERNMENTAL FUNDS**

#### **GENERAL FUND**

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

# **CAPITAL PROJECTS FUND**

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

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| DECEMBER 31, 2007 AND 2006  |   |          |  |  |           |  |
|---|---|----------|--|--|-----------|--|
| ASSETS  |   |          | 2007   |  |           | 2006   |
| Cash: Demand deposits Departmental cash   |   | \$       | 22,705,259   |  | \$        | 28,837,355<br>16,940   |
|   |   |          | 22,705,259   |  |           | 28,854,295   |
| Taxes Receivable: Tax liens Tax installments Returned school and village taxes  |   |          | 13,242,293<br>2,634,318<br>23,278,830  |  |           | 97,360,068<br>2,756,724<br>61,414,795  |
| Allowance for uncollectible taxes   |   |          | 39,155,441<br>(1,626,500)  |  |           | 161,531,587<br>(1,371,000)   |
|   |   |          | 37,528,941   |  |           | 160,160,587  |
| Other Receivables: Accounts, net of allowance for uncollectible amoun State and Federal aid, net of allowance for uncollect Due from other governments Due from other funds Advances to other funds   | ts<br>ctible amounts                                    |          | 28,337,436<br>43,477,795<br>9,315,898<br>14,407,931<br>14,685,084                                |  |           | 46,523,780<br>51,240,879<br>109,012,626<br>7,700,001<br>18,777,631   |
|   |   |          | 110,224,144  |  |           | 233,254,917<br>3,011,644   |
| Prepaid Expenditures  |   | <u> </u> | 2,594,640  |  | •         | 425,281,443  |
| Total Assets  |   | <u> </u> | 173,052,984  |  | 4         | 425,201,445  |
| LIABILITIES AND FUND BALANCE  |   |          |  |  |           |  |
| Liabilities: Accounts payable Accrued liabilities Due to other governments Due to school districts Due to other funds Deferred revenues - Taxes Deferred revenues - Other Tax anticipation note payable Revenue anticipation note payable                           |   | \$       | 17,808,164<br>11,647,248<br>4,563,964<br>48,444,935<br>816,129<br>11,221,055<br>2,213,261        |  | \$        | 31,035,018<br>11,916,910<br>3,255,165<br>84,319,164<br>1,320,032<br>11,311,314<br>1,973,740<br>175,000,000<br>55,000,000 |
| Total Liabilities   |   |          | 161,714,756  |  |           | 375,131,343  |
| Fund Balance (Deficit): Reserved for encumbrances Reserved for prepaid expenditures Reserved for law enforcement Reserved for Stop - DWI Program Reserved for handicapped parking Reserved for compensated absences Reserved for debt service Reserved for advances |   |          | 4,346,295<br>2,594,640<br>150,637<br>898,655<br>56,965<br>11,599,622<br>10,541,354<br>14,685,084 |  |           | 2,407,877<br>3,011,644<br>334,843<br>746,367<br>53,248<br>9,954,246<br>17,796,303<br>18,777,631                          |
| Unreserved and undesignated: Road Machinery Fund - Deficit County Road Fund - Deficit Home and Infirmary Fund - Deficit General Services Fund - Deficit Bonds to be issued for tax certiorari   | (42,333)<br>(11,835,883)<br>(2,806,868)<br>(24,000,000) |          | (00 505 00 ()  | (1,118,710)<br>(12,699,183)<br>(4,959,738) |           | (2.022.050)  |
| Undesignated  | 5,150,060   |          | (33,535,024)   | 15,845,572                                 |           | (2,932,059)  |
| Total Fund Balance  |   |          | 11,338,228   |  |           | 50,150,100   |
| Total Liabilities and Fund Balance  |   | \$       | 173,052,984  | •  | <u>\$</u> | 425,281,443  |

GENERAL FUND
COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL
YEARS ENDED DECEMBER 31, 2007 AND 2006

|  | 2007                 |                      |                           |   |
|--|----------------------|----------------------|---------------------------|---|
|  | Original             | Final                | 2007                      | Variance with<br>Final Budget<br>Positive |
|  | Original<br>Budget   | Final<br>Budget      | Actual                    | (Negative)                                |
| Revenues:                                |                      |                      |                           |   |
| Real property taxes                      | \$ 46,253,000        | \$ 46,253,000        | \$ 46,469,638             | \$ 216,638                                |
| Other tax items                          | 10,010,000           | 10,010,000           | 5,050,394                 | (4,959,606)                               |
| Non-property taxes                       | 178,700,000          | 178,700,000          | 171,761,695<br>30,736,433 | (6,938,305)<br>(2,223,796)                |
| Departmental income                      | 32,643,822           | 32,960,229           | 15,452,274                | (743,694)                                 |
| Use of money and property                | 16,195,968           | 16,195,968           | 1,388,246                 | (153,254)                                 |
| Licenses and permits                     | 1,495,000<br>851,045 | 1,541,500<br>851,045 | 975,368                   | 124,323                                   |
| Fines and forfeitures                    | 651,045              | 051,045              | 975,500                   | 124,020                                   |
| Sale of property and                     | 109,000              | 109,000              | 47,318                    | (61,682)                                  |
| compensation for loss Interfund revenues | 14,641,448           | 14,641,448           | 14,379,729                | (261,719)                                 |
| State aid                                | 88,188,650           | 96,089,180           | 89,967,943                | (6,121,237)                               |
| Federal aid                              | 36,035,220           | 43,010,978           | 42,933,094                | (77,884)                                  |
| Miscellaneous                            | 10,360,000           | 10,649,009           | 2,385,637                 | (8,263,372)                               |
| Tabel Barranea                           | 435,483,153          | 451,011,357          | 421,547,769               | (29,463,588)                              |
| Total Revenues                           | 435,463,155          | 451,011,357          | 421,547,709               | (20,400,000)                              |
| Expenditures:                            |                      | •                    |                           |   |
| Current:                                 | 56,422,631           | 54,850,361           | 48,895,671                | 5,954,690                                 |
| General government support  Education    | 60,812,230           | 60,649,060           | 60,595,502                | 53,558                                    |
| Public safety                            | 55,975,093           | 59,847,818           | 59,002,667                | 845,151                                   |
| Health                                   | 39,037,300           | 52,976,155           | 51,976,073                | 1,000,082                                 |
| Transportation                           | 24,284,305           | 29,962,987           | 27,931,369                | 2,031,618                                 |
| Economic opportunity and                 | _ ,, ,,,,,,          | ,,                   | • •                       |   |
| development                              | 149,695,992          | 151,751,937          | 150,581,714               | 1,170,223                                 |
| Culture and recreation                   | 631,591              | 661,691              | 661,650                   | 41  |
| Home and community services              | 7,475,183            | 7,644,520            | 7,547,032                 | 97,488                                    |
| Employee benefits                        | 8,051,008            | 7,959,008            | 7,910,802                 | 48,206                                    |
| Debt service - Interest                  | 17,398,000           | 17,513,000           | 17,509,980                | 3,020                                     |
| Total Expenditures                       | 419,783,333          | 443,816,537          | 432,612,460               | 11,204,077                                |
| Excess (Deficiency) of Revenues          |                      |                      |                           |   |
| Over Expenditures                        | 15,699,820           | 7,194,820            | (11,064,691)              | (18,259,511)                              |
| Other Financing Sources (Uses):          |                      |                      |                           |   |
| Bond issued                              | -                    | 8,300,000            | 8,095,748                 | (204,252)                                 |
| Transfers in                             | 10,777,053           | 10,897,053           | 13,097,053                | 2,200,000                                 |
| Transfers out                            | (28,884,750)         | (28,799,750)         | (28,799,079)              | 671                                       |
| Total Other Financing Uses               | (18,107,697)         | (9,602,697)          | (7,606,278)               | 1,996,419                                 |
| Net Change in Fund Balance               | (2,407,877)          | (2,407,877)          | (18,670,969)              | (16,263,092)                              |
| Fund Balance - Beginning of Year, as     |                      |                      |                           |   |
| previously reported                      | 2,407,877            | 2,407,877            | 50,150,100                | 47,742,223                                |
| Prior Period Adjustment                  | <u> </u>             |                      | (20,140,903)              | (20,140,903)                              |
| Fund Balance - Beginning of Year, as     |                      |                      |                           |   |
| restated                                 | 2,407,877            | 2,407,877            | 30,009,197                | 27,601,320                                |
| Fund Balance - End of Year               | \$ -                 | <u> </u>             | \$ 11,338,228             | \$ 11,338,228                             |

|  | 2  | 006   |   |
|--|--|---|---|
| Original<br>Budget   | Final<br>Budget  | Actual  | Variance with<br>Final Budget<br>Positive<br>(Negative)                               |
| \$ 46,253,000<br>4,950,000<br>172,420,000<br>32,987,938<br>1,850,000<br>1,394,000<br>822,281 | 4,950,000<br>172,420,000<br>34,442,104<br>1,850,000<br>1,394,000   | \$ 46,310,651<br>27,691,624<br>160,802,521<br>31,375,556<br>2,119,570<br>1,434,925<br>900,063 | \$ 57,651<br>22,741,624<br>(11,617,479)<br>(3,066,548)<br>269,570<br>40,925<br>77,782 |
| 156,000<br>12,684,246<br>84,530,434<br>38,935,078<br>9,252,000                               | 13,172,041<br>89,210,498<br>44,550,426                             | 178,442<br>12,456,621<br>85,691,518<br>39,631,046<br>2,751,580                                | 22,442<br>(715,420)<br>(3,518,980)<br>(4,919,380)<br>(6,553,260)                      |
| 406,234,977  | 418,525,190  | 411,344,117   | (7,181,073)   |
| 48,648,372<br>57,947,208<br>55,126,587<br>33,896,290<br>23,766,920                           | 49,749,754<br>57,947,208<br>56,870,054<br>39,043,114<br>25,671,920 | 54,731,895<br>59,104,083<br>58,871,287<br>42,107,724<br>26,513,628                            | 4,982,141<br>1,156,875<br>2,001,233<br>3,064,610<br>841,708                           |
| 151,632,792<br>696,356<br>7,428,159<br>7,867,780<br>4,362,883                                | 153,119,716<br>709,356<br>7,657,078<br>7,867,780<br>4,362,883      | 144,365,174<br>635,352<br>7,334,541<br>7,491,484<br>4,234,792                                 | (8,754,542)<br>(74,004)<br>(322,537)<br>(376,296)<br>(128,091)                        |
| 391,373,347  | 402,998,863  | 405,389,960   | 2,391,097   |
| 14,861,630   | 15,526,327   | 5,954,157   | (9,572,170)   |
| 10,917,415<br>(29,914,018)   | 10,917,415<br>(29,914,018)   | 10,917,313<br>(24,402,721)  | -<br>(102)<br>5,511,297   |
| (18,996,603)   | (18,996,603)   | (13,485,408)  | 5,511,195   |
| (4,134,973)  | (3,470,276)  | (7,531,251)   | (4,060,975)   |
| 4,134,973  | 3,470,276  | 57,681,351  | 54,211,075  |
| <del>-</del> _   | -  |   |   |
| 4,134,973  | 3,470,276  | 57,681,351  | 54,211,075  |
| <u>-</u>   | \$   | \$ 50,150,100   | \$ 50,150,100   |
|  |  |   |   |

GENERAL FUND SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES COMPARED TO BUDGET YEAR ENDED DECEMBER 31, 2007 (With Comparative Actuals for 2006)

| (With Comparative Actuals for 2000)                               |                        |                        | -                      |                               |                        |
|---|------------------------|------------------------|------------------------|-------------------------------|------------------------|
|   |                        |                        |                        | Variance with<br>Final Budget |                        |
|   | Original               | Final                  |                        | Positive                      | . 2006                 |
|   | Budget                 | Budget                 | Actual                 | (Negative)                    | Actual                 |
| REAL PROPERTY TAXES   | \$ 46,253,000          | \$ 46,253,000          | \$ 46,469,638          | \$ 216,638                    | \$ 46,310,651          |
| OTHER TAX ITEMS   |                        |                        |                        |                               |                        |
| Interest and penalties on real property taxes                     | 8,390,000              | 8,390,000              | 4,884,312              | (3,505,688)                   | 27,220,048             |
| Gain on sale of tax acquired property                             | 1,470,000              | 1,470,000              | 460,000                | (1,470,000)                   | 316,967<br>154,609     |
| Payments in lieu of taxes   | 150,000                | 150,000                | 166,082                | 16,082                        |                        |
| Total Other Tax Items   | 10,010,000             | 10,010,000             | 5,050,394              | (4,959,606)                   | 27,691,624             |
| NON-PROPERTY TAXES  |                        |                        |                        |                               |                        |
| Sales and use tax   | 168,250,000            | 168,250,000            | 163,931,697            | (4,318,303)                   | 151,119,113            |
| Mortgage tax  | 9,750,000              | 9,750,000              | 7,416,530              | (2,333,470)                   | 9,217,795              |
| E-911 surcharge   | 700,000                | 700,000                | 413,468                | (286,532)                     | 465,613                |
| Total Non-Property Taxes  | 178,700,000            | 178,700,000            | 171,761,695            | (6,938,305)                   | 160,802,521            |
| DEPARTMENTAL INCOME   |                        |                        |                        |                               |                        |
| General government support  | 12,595,967             | 12,770,752             | 12,276,654             | (494,098)                     | 13,665,107             |
| Public safety   | 1,439,535              | 1,441,549              | 1,388,501              | (53,048)                      | 1,999,202              |
| Health  | 4,882,300              | 5,021,908              | 3,864,358              | (1,157,550)<br>46,217         | 3,081,949<br>6,441,876 |
| Transportation 5  | 7,045,800<br>3,143,120 | 7,045,800<br>3,143,120 | 7,092,017<br>6,082,557 | 2,939,437                     | 6,166,543              |
| Economic opportunity and development  Home and community services | 22,100                 | 22,100                 | 29,766                 | 7,666                         | 19,003                 |
| Employee benefits   | 3,515,000              | 3,515,000              | 2,580                  | (3,512,420)                   | 1,876                  |
| Total Departmental Income   | 32,643,822             | 32,960,229             | 30,736,433             | (2,223,796)                   | 31,375,556             |
| USE OF MONEY AND PROPERTY   |                        |                        |                        |                               |                        |
| _   | 16,110,968             | 16,110,968             | 15,365,523             | (745,445)                     | 2,034,070              |
| Earnings on investments  Rental of real property                  | 85,000                 | 85,000                 | 86,751                 | 1,751                         | 85,500                 |
| Total Use of Money and Property                                   | 16,195,968             | 16,195,968             | 15,452,274             | (743,694)                     | 2,119,570              |
| LICENSES AND PERMITS  |                        |                        |                        |                               | •                      |
| Licenses  | 880,000                | 926,500                | 830,128                | (96,372)                      | 863,825                |
| Alarm charges   | 615,000                | 615,000                | 558,118                | (56,882)                      | 571,100                |
| Total Licenses and Permits  | 1,495,000              | 1,541,500              | 1,388,246              | (153,254)                     | 1,434,925              |
| FINES AND FORFEITURES   |                        |                        |                        |                               |                        |
| Fines   | 776,045                | 776,045                | 786,169                | 10,124                        | 840,564                |
| Forfeitures   | 75,000                 | 75,000                 | 189,199                | 114,199                       | 59,499                 |
| Total Fines and Forfeitures                                       | 851,045                | 851,045                | 975,368                | 124,323                       | 900,063                |
| SALE OF PROPERTY AND COMPENSATION FOR LOSS                        |                        |                        |                        |                               |                        |
| Other sales   | 68,000                 | 68,000                 | 34,429                 | (33,571)                      | 130,652                |
| Insurance recoveries  | 41,000_                | 41,000                 | 12,889                 | (28,111)                      | 47,790                 |
| Total Sale of Property and Compensation for Loss                  | 109,000                | 109,000                | 47,318                 | (61,682)                      | 178,442                |
| INTERFUND REVENUES  |                        |                        |                        |                               |                        |
| Pension bond allocation   | 1,430,000              | 1,430,000              | 1,430,000              | ·                             | -                      |
| Classified ad chargebacks   | 13,000                 | 13,000                 | 9,331                  | (3,669)                       | 22,072<br>602,892      |
| Chargeback - Liability and health insurance                       | 681,100                | 681,100                | 586,78 <b>8</b>        | (94,312)<br>184,911           | 4,129,886              |
| Interfund revenues - Central Services                             | 4,088,640<br>8,428,708 | 4,088,640<br>8,428,708 | 4,273,551<br>8,080,059 | (348,649)                     | 7,701,771              |
| Community College Fund  |                        |                        |                        |                               |                        |
| Total Interfund Revenues  | 14,641,448             | 14,641,448             | 14,379,729             | (261,719)                     | 12,456,621             |

(Continued)

GENERAL FUND
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES COMPARED TO BUDGET (Continued)
YEAR ENDED DECEMBER 31, 2007
(With Comparative Actuals for 2006)

|   | Original<br>Budget   |           | Final<br>Budget  |           | Actual   |    | Variance with<br>Final Budget<br>Positive<br>(Negative)                 |    | 2006<br>Actual   |
|---|--|-----------|--|-----------|--|----|---|----|--|
| STATE AID   |  |           |  |           |  |    |   |    |  |
| General government support Public safety Health Transportation Economic opportunity and development Culture and recreation      | \$<br>1,269,500<br>2,145,400<br>40,350,950<br>12,852,000<br>31,284,800<br>86,000 | \$        | 1,428,862<br>3,295,430<br>43,421,600<br>15,830,833<br>32,026,455<br>86,000 | \$        | 655,663<br>2,813,069<br>45,207,940<br>14,930,105<br>26,275,235<br>85,931 | \$ | (773,199)<br>(482,361)<br>1,786,340<br>(900,728)<br>(5,751,220)<br>(69) | \$ | 1,503,700<br>3,498,732<br>41,795,616<br>14,149,264<br>24,608,556<br>95,831 |
| Home and community services   | <br>200,000  | . <u></u> | <u> </u>   | -         | -  |    | <u> </u>  |    | 39,819   |
| Total State Aid   | <br>88,188,650   |           | 96,089,180   |           | 89,967,943   | _  | (6,121,237)   |    | 85,691,518   |
| FEDERAL AID   |  |           |  |           |  |    |   |    |  |
| General government support Public safety Health Transportation Economic opportunity and development Home and community services | 747,545<br>196,600<br>370,225<br>919,000<br>33,801,850                           |           | 1,003,337<br>781,527<br>2,937,804<br>3,419,864<br>34,579,325<br>289,121    |           | 847,790<br>766,003<br>3,133,183<br>3,087,361<br>34,891,199<br>207,558    |    | (155,547)<br>(15,524)<br>195,379<br>(332,503)<br>311,874<br>(81,563)    |    | 876,656<br>1,219,176<br>3,112,730<br>2,378,239<br>31,859,191<br>185,054    |
| Total Federal Aid   | <br>36,035,220   |           | 43,010,978   |           | 42,933,094   |    | (77,884)  |    | 39,631,046   |
| MISCELLANEOUS   |  |           |  |           |  |    |   |    |  |
| Refund of prior year's expenditures<br>OTB distributed earnings<br>Other  | <br>50,000<br>3,100,000<br>7,210,000   |           | 50,000<br>3,100,000<br>7,499,009   |           | 46,630<br>1,941,924<br>397,083   |    | (3,370)<br>(1,158,076)<br>(7,101,926)                                   |    | 75,960<br>2,587,447<br>88,173  |
| Total Miscellaneous   | <br>10,360,000   |           | 10,649,009   |           | 2,385,637  | _  | (8,263,372)   |    | 2,751,580  |
| TOTAL REVENUES  | <br>435,483,153  |           | 451,011,357  |           | 421,547,769  |    | (29,463,588)  | _  | 411,344,117  |
| OTHER FINANCING SOURCES   |  |           |  |           |  |    |   |    |  |
| Bonds issued<br>Transfers in:   | -  |           | 8,300,000  |           | 8,095,748  |    | (204,252)   |    | -  |
| Debt Service Fund<br>Capital Projects Fund  | <br>7,188,000<br>3,589,053   |           | 7,188,000<br>3,709,053   |           | 7,188,000<br>5,909,053   |    | 2,200,000   |    | 4,160,644<br>6,756,669   |
| TOTAL OTHER FINANCING SOURCES   | <br>10,777,053   |           | 19,197,053   |           | 21,192,801   |    | 1,995,748   |    | 10,917,313   |
| TOTAL REVENUES AND OTHER FINANCING SOURCES  | \$<br>446,260,206  | \$        | 470,208,410  | <u>\$</u> | 442,740,570  | \$ | (27,467,840)  | \$ | 422,261,430  |

GENERAL FUND SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED TO BUDGET YEAR ENDED DECEMBER 31, 2007 (With Comparative Actuals for 2006)

|   | Original<br>Budget     | Final<br>Budget        | Actual               | Variance with<br>Final Budget<br>Positive<br>(Negative) | 2006<br>Actual            |
|---|------------------------|------------------------|----------------------|---|---------------------------|
| GENERAL GOVERNMENT SUPPORT  |                        |                        |                      |   |                           |
| Legislative Branch  | \$ 4,051,647           | \$ 4,024,650           | \$ 3,687,902         | \$ 336,748<br>147,009                                   | \$ 3,614,545<br>3,911,692 |
| County Executive  | 4,268,004              | 4,199,336              | 4,052,327            | 110,028   | 2,163,584                 |
| Youth Bureau  | 1,934,989              | 2,302,423              | 2,192,395<br>981,999 | 210,180   | 1,062,021                 |
| Community Development Program   | 1,192,178              | 1,192,179              | 7,253,789            | 360   | 7,218,534                 |
| District Attorney   | 6,695,705              | 7,254,149<br>2,852,192 | 2,835,180            | 17,012  | 2,875,154                 |
| Public Defender   | 2,822,402<br>1,207,000 | 1,207,000              | 1,156,129            | 50,871  | 1,424,734                 |
| Assigned Counsel  | 1,498,336              | 1,543,336              | 1,543,062            | 274   | 1,476,207                 |
| Medical Examiner  | 5,229,277              | 6,020,278              | 5,889,676            | 130,602   | 12,508,733                |
| Department of Budget and Finance  | 4,067,512              | 4,172,874              | 4,170,567            | 2,307   | 3,992,740                 |
| Department of Records   | 2,956,863              | 3,356,964              | 3,285,673            | 71,291  | 3,175,075                 |
| Department of Law   | 4,128,236              | 3,953,236              | 3,906,270            | 46,966  | 4,324,707                 |
| Department of Personnel Board of Elections                                  | 2,456,991              | 2,661,991              | 2,660,197            | 1,794   | 2,410,407                 |
| Other General Departments   | 2,323,381              | 3,657,485              | 3,609,545            | 47,940  | 2,672,486                 |
| Department of Insurance   | 1,272,641              | 1,087,641              | 1,059,496            | 28,145  | 1,292,007                 |
| Department of Tourism   | 517,387                | 517,387                | 502,034              | 15,353  | 502,339                   |
| Contingent fund   | 9,690,652              | 4,737,810              | -                    | 4,737,810   |                           |
| Contract Agencies   | 109,430                | 109,430                | 109,430              |   | 106,930                   |
| Total General Government Support  | 56,422,631             | 54,850,361             | 48,895,671           | 5,954,690   | 54,731,895                |
| EDUCATION   |                        |                        |                      |   |                           |
| - 10 N A 181  | 1,250,000              | 1,350,000              | 1,337,021            | 12,979  | 1,195,271                 |
| Community college tuition   | 14,047,480             | 14,047,480             | 14,047,480           | •   | 13,520,388                |
| Contribution to Community College Fund<br>Education of handicapped children | 45,514,750             | 45,251,580             | 45,211,001           | 40,579  | 44,388,424                |
| •   |                        |                        | 60,595,502           | 53,558  | 59,104,083                |
| Total Education   | 60,812,230             | 60,649,060             | 00,333,302           |   |                           |
| PUBLIC SAFETY   |                        |                        |                      |   | •                         |
| Office of the Sheriff   | 20,201,837             | 23,016,876             | 22,969,589           | 47,287  | 22,654,198                |
| Correctional Facility   | 22,890,830             | 23,160,714             | 23,159,915           | 799   | 22,577,591                |
| Narcotics task force  | 2,810,452              | 3,029,347              | 2,970,794            | 58,553  | 2,956,696                 |
| Probation Department  | 6,049,291              | 5,986,787              | 5,871,404            | 115,383   | 6,089,132                 |
| Department of Fire and Emergency Services                                   | 3,123,851              | 3,131,589              | 3,129,816            | 1,773   | 3,212,837                 |
| E-911 telephone system  | 759,162                | 1,382,835              | 761,479              | 621,356   | 1,258,503                 |
| Contract Agencies   | 139,670                | 139,670                | 139,670              |   | 122,330                   |
| Total Public Safety   | 55,975,093             | 59,847,818             | 59,002,667           | 845,151   | 58,871,287                |
| HEALTH  |                        |                        |                      |   |                           |
| Department of Health  | 30,543,420             | 43,275,158             | 42,950,598           | 324,560   | 34,226,539                |
| Department of Mental Health   | 400,000                | 400,000                | 389,871              | 10,129  | 226,949                   |
| Contracted mental health services   | 7,401,900              | 8,609,017              | 7,943,624            | 665,393   | 6,874,846                 |
| Contracted health services  | 691,980                | 691,980                | 691,980              |   | 779,390                   |
| Total Health  | 39,037,300             | 52,976,155             | 51,976,073           | 1,000,082   | 42,107,724                |
| TRANSPORTATION  |                        |                        |                      |   |                           |
| Public transportation   | 24,284,305             | 29,962,987             | 27,931,369           | 2,031,618   | 26,513,628                |
| ruphe dansportation   | 27,201,000             |                        |                      |   | -                         |

GENERAL FUND SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED TO BUDGET (Continued) YEAR ENDED DECEMBER 31, 2007 (With Comparative Actuals for 2006)

| ECONOMIC OPPORTUNITY AND DEVELOPMENT  | Original<br>Budget  | Final<br>Budget  | Actual   | Variance with<br>Final Budget<br>Positive<br>(Negative) | 2006<br>Actual  |
|---|---|--|--|---|---|
| Department of Social Services Social Services Program Grants Veterans' Service Agency Consumer Protection Office of the Aging Contract Agencies         | \$ 50,390,755<br>90,285,000<br>518,946<br>1,745,673<br>5,140,943<br>1,614,675 | 90,314,800<br>518,946<br>1,792,173<br>5,184,296                    | 497,757<br>1,772,620<br>5,176,801                                  | \$ 65,148<br>1,056,838<br>21,189<br>19,553<br>7,495     | \$ 50,949,426<br>84,645,600<br>470,099<br>1,671,378<br>4,970,316<br>1,658,355 |
| Total Economic Opportunity and Development  | 149,695,992   | 151,751,937  | 150,581,714  | 1,170,223   | 144,365,174   |
| CULTURE AND RECREATION  |   |  |  |   |   |
| County historian<br>Contract Agencies   | 7,461<br>624,130  | 7,561<br>654,130   | 7,520<br>654,130   | 41  | 7,422<br>627,930  |
| Total Culture and Recreation  | 631,591   | 661,691  | 661,650  | 41  | 635,352   |
| HOME AND COMMUNITY SERVICES   |   |  |  |   |   |
| Department of Planning Commission of Human Rights Commissioner of Labor Department of Environmental Resources Office for the disabled Contract Agencies | 2,972,219<br>444,594<br>7,377<br>2,019,483<br>51,640<br>1,979,870             | 2,992,294<br>581,656<br>17,577<br>2,019,483<br>51,640<br>1,981,870 | 2,902,633<br>580,809<br>17,558<br>2,015,876<br>48,286<br>1,981,870 | 89,661<br>847<br>19<br>3,607<br>3,354                   | 2,692,610<br>517,208<br>4,493<br>2,036,516<br>130,944<br>1,952,770            |
| Total Home and Community Services   | 7,475,183   | 7,644,520  | 7,547,032  | 97,488  | 7,334,541   |
| EMPLOYEE BENEFITS - UNDISTRIBUTED   |   |  |  |   |   |
| Hospitalization and dental Employee tuition   | 8,041,008<br>10,000   | 7,949,008<br>10,000  | 7,910,802  | 38,206<br>10,000  | 7,491,484   |
| Total Employee Benefits   | 8,051,008   | 7,959,008  | 7,910,802  | 48,206  | 7,491,484   |
| DEBT SERVICE Interest:  |   |  |  |   |   |
| Bond anticipation notes Revenue anticipation notes Tax anticipation notes   | 5,890,000<br>1,916,000<br>9,592,000   | 5,440,000<br>1,916,000<br>10,157,000                               | 5,437,785<br>1,915,435<br>10,156,760                               | 2,215<br>565<br>240                                     | 130,909<br>1,009,178<br>3,094,705   |
| Total Debt Service  | 17,398,000  | 17,513,000   | 17,509,980   | 3,020   | 4,234,792   |
| TOTAL EXPENDITURES  | 419,783,333   | 443,816,537  | 432,612,460  | 11,204,077  | 405,389,960   |
| OTHER FINANCING USES  |   |  |  |   |   |
| Transfers out: Capital Projects Fund County Road Fund Road Machinery Fund Debt Service Fund   | 9,075,210<br>793,540<br>19,016,000  | 9,075,210<br>1,348,540<br>18,376,000                               | 9,075,210<br>1,348,540<br>18,375,329                               | -<br>-<br>-<br>671                                      | 65,000<br>8,918,467<br>1,277,710<br>14,141,544                                |
| TOTAL OTHER FINANCING USES  | 28,884,750  | 28,799,750   | 28,799,079   | 671   | 24,402,721  |
| TOTAL EXPENDITURES AND OTHER FINANCING USES   | \$ 448,668,083  | \$ 472,616,287   | \$ 461,411,539   | \$ 11,204,748   | \$ 429,792,681  |

### CAPITAL PROJECTS FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2007 AND 2006

| DECEMBER 31, 2007 AND 2000                 |                |                     |
|--|----------------|---------------------|
|  | 2007           | 2006                |
| ASSETS                                     |                |                     |
| Cash:                                      |                | <b>A 60 (75 107</b> |
| Demand deposits                            | \$ 8,951,859   | \$ 28,175,127       |
| Certificates of deposit                    | 48,380,000     | 37,400,000          |
|  | 57,331,859     | 65,575,127          |
|  | 17,000,000     | -                   |
| Investments                                | 77.1000,000    |                     |
| Receivables:                               |                |                     |
| Accounts                                   | 8,125          | 100,000             |
| State and Federal aid                      | 7,130,686      | 6,606,091           |
| Due from other funds                       | -              | 65,000              |
|  | 7 400 044      | 6 771 001           |
|  | 7,138,811      | 6,771,091           |
| <b>D</b> 111 1 1 1 2 2 2 2                 | 30,856,943     | 49,666,953          |
| Restricted Assets                          | 00,000,010     |                     |
| Total Assets                               | \$ 112,327,613 | \$ 122,013,171      |
| LIABILITIES AND FUND BALANCE               |                |                     |
| 0.15 b 9945                                | •              |                     |
| Liabilities:                               | \$ 7,518,427   | \$ 10,684,428       |
| Accounts payable  Due to other governments | 424,159        | -                   |
| Due to other funds                         | 1,431,190      | 1,214,508           |
| Bond anticipation notes payable            | 11,000,000     | 13,000,000          |
| Dong anticipation notes payable            |                |                     |
| Total Liabilities                          | 20,373,776     | 24,898,936          |
| Fund Balance:                              |                |                     |
| Reserved for parklands                     | 44,000         | 44,000              |
| Unreserved:                                |                |                     |
| Designated for transportation projects     | 8,695,670      | 13,691,615          |
| Undesignated                               | 83,214,167     | 83,378,620          |
| Total Fund Balance                         | 91,953,837     | 97,114,235          |
|  | ¢ 440 207 642  | \$ 122,013,171      |
| Total Liabilities and Fund Balance         | \$ 112,327,613 | \$ 122,013,171      |

## CAPITAL PROJECTS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007                                   | 2006                                 |
|---|--|--------------------------------------|
| Revenues: State aid Federal aid Miscellaneous                           | \$ 9,273,316<br>7,999,610<br>1,008,205 | \$ 9,331,558<br>1,284,758            |
| Miscellaneous   |  |                                      |
| Total Revenues  | 18,281,131                             | 10,616,316                           |
| Expenditures - Capital outlay   | 42,526,497                             | 48,004,692                           |
| Deficiency of Revenues Over Expenditures                                | (24,245,366)                           | (37,388,376)                         |
| Other Financing Sources (Uses): Bonds issued Transfers in Transfers out | 26,174,000<br>800,000<br>(7,889,032)   | 47,009,877<br>865,000<br>(7,418,412) |
| Total Other Financing Sources   | 19,084,968                             | 40,456,465                           |
| Net Change in Fund Balance  | (5,160,398)                            | 3,068,089                            |
| Fund Balance - Beginning of Year  | 97,114,235                             | 94,046,146                           |
| Fund Balance - End of Year  | \$ 91,953,837                          | \$ 97,114,235                        |

### NON-MAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

- County Road Fund The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- Road Machinery Fund The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- Community Development Fund The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.
- **Sewer District Fund** The Sewer District Fund is used to account for the operation and maintenance of the County's sewer facilities.
- Special Purpose Fund The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

#### **DEBT SERVICE FUND**

 The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2007 (With Comparative Totals for 2006)

| ASSETS   | Special<br>Revenue<br>Funds  | Debt<br>Service<br>Fund            |
|--|--|------------------------------------|
| <u> </u>   |  |                                    |
| Cash and Equivalents   | \$ 17,783,836  | \$ 2,666,012                       |
| Investments  | 225,000  | 8,900,000                          |
| Receivables: Accounts Loans State and Federal aid Due from other funds   | 238,177<br>182,747<br>1,612,515<br>597,333                             | 188,302<br>-<br>359,282<br>258,269 |
|  | 2,630,772  | 805,853                            |
| Prepaid Expenditures   | 301,892  | -                                  |
| Total Assets   | \$ 20,941,500  | \$ 12,371,865                      |
| LIABILITIES AND FUND BALANCES  |  |                                    |
| Liabilities: Accounts payable Accrued liabilities Due to other funds Advances from other funds Deferred revenues - Other   | \$ 1,521,415<br>1,147,853<br>1,183,121<br>42,333<br>1,162,253          | \$ -<br>-<br>-<br>-                |
| Total Liabilities  | 5,056,975  | _                                  |
| Fund Balances: Reserved for encumbrances Reserved for prepaid expenditures Reserved for long-term receivable Reserved for social service programs Reserved for compensated absences Reserved for debt service Unreserved: Designated for affordable housing Designated for treatment plant and collection system | 1,482,431<br>301,892<br>48,483<br>1,775,348<br>-<br>225,000<br>603,575 | -<br>-<br>-<br>-<br>4,371,865      |
| Designated for subsequent year's expenditures Undesignated   | 1,914,775<br>9,533,021   | 8,000,000                          |
| Total Fund Balances  | 15,884,525   | 12,371,865                         |
| Total Liabilities and Fund Balances  | \$ 20,941,500  | \$ 12,371,865                      |

| Totals |  |     |   |  |  |  |  |
|--------|--|-----|---|--|--|--|--|
|        | 2007   |     | 2006  |  |  |  |  |
|        |  |     |   |  |  |  |  |
| \$     | 20,449,848   | \$  | 18,502,034  |  |  |  |  |
|        | 9,125,000  |     | 10,100,000  |  |  |  |  |
|        | 426,479<br>182,747<br>1,971,797<br>855,602                 |     | 632,300<br>193,398<br>4,031,190<br>1,943,799                |  |  |  |  |
|        | 3,436,625  | · . | 6,800,687   |  |  |  |  |
|        | 301,892  |     | 362,983   |  |  |  |  |
| \$     | 33,313,365   | \$  | 35,765,704  |  |  |  |  |
|        |  |     |   |  |  |  |  |
| \$     | 1,521,415<br>1,147,853<br>1,183,121<br>42,333<br>1,162,253 | \$  | 1,189,977<br>965,925<br>2,562,400<br>1,118,710<br>1,475,151 |  |  |  |  |
|        | 5,056,975  |     | 7,312,163   |  |  |  |  |
|        | 1,482,431<br>301,892<br>-<br>48,483                        |     | 2,876,870<br>362,983<br>188,302<br>48,036                   |  |  |  |  |
|        | 1,775,348<br>4,371,865                                     |     | 1,604,078<br>7,464,782                                      |  |  |  |  |
|        | 225,000<br>603,575<br>9,914,775<br>9,533,021               |     | 225,000<br>399,975<br>7,416,472<br>7,867,043                |  |  |  |  |
|        | 28,256,390   |     | 28,453,541  |  |  |  |  |
| \$     | 33,313,365   | \$  | 35,765,704  |  |  |  |  |

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2007 (With Comparative Totals for 2006)

|   | Special<br>Revenue<br>Funds                     | Debt<br>Service<br>Fund      |
|---|---|------------------------------|
| Revenues: Real property taxes Other tax items Departmental income Use of money and property | \$ 26,475,766<br>203,600<br>27,775<br>1,004,158 | \$ -<br>-<br>-<br>3,421,077  |
| Licenses and permits Fines and forfeitures Sale of property and compensation for loss       | 60,150<br>14,922<br>1,997                       | -<br>-                       |
| Interfund revenues State aid Federal aid Miscellaneous                                      | 285,019<br>1,075,745<br>6,076,412<br>1,206,248  | 583,479<br>992,668<br>70,709 |
| Total Revenues  | 36,431,792                                      | 5,067,933                    |
| Expenditures: Current:  |   |                              |
| Transportation Economic opportunity and   | 13,649,069                                      | ·                            |
| development Home and community services Employee benefits                                   | 5,987,346<br>14,484,197<br>2,235,964            | -<br>-                       |
| Debt service: Principal Interest  | 316,362   | 17,736,847<br>10,078,149     |
| Total Expenditures  | 36,672,938                                      | 27,814,996                   |
| Deficiency of Revenues Over Expenditures  | (241,146)                                       | (22,747,063)                 |
| Other Financing Sources (Uses): Transfers in Transfers out                                  | 12,558,132<br>(10,044,918)                      | 27,965,844<br>(7,688,000)    |
| Total Other Financing Sources   | 2,513,214                                       | 20,277,844                   |
| Net Change in Fund Balances   | 2,272,068                                       | (2,469,219)                  |
| Fund Balances - Beginning of Year   | 13,612,457                                      | 14,841,084                   |
| Fund Balances - End of Year   | \$ 15,884,525                                   | \$ 12,371,865                |
|   |   |                              |

|             | Totals   |             |  |  |  |  |  |  |  |
|-------------|--|-------------|--|--|--|--|--|--|--|
|             | 2007   |             | 2006   |  |  |  |  |  |  |
| \$          | 26,475,766<br>203,600<br>27,775<br>4,425,235<br>60,150<br>14,922 | \$          | 23,768,011<br>38,100<br>44,921<br>4,016,716<br>52,895<br>7,280 |  |  |  |  |  |  |
|             | 1,997<br>285,019<br>1,659,224<br>7,069,080<br>1,276,957          |             | 114,440<br>1,003,773<br>3,327,953<br>11,470,266<br>570,448     |  |  |  |  |  |  |
|             | 41,499,725   |             | 44,414,803   |  |  |  |  |  |  |
|             | 13,649,069<br>5,987,346<br>14,484,197<br>2,235,964               |             | 13,629,277<br>10,238,920<br>12,815,467<br>2,282,479            |  |  |  |  |  |  |
|             | 17,736,847<br>10,394,511   |             | 13,858,182<br>9,548,299  |  |  |  |  |  |  |
|             | 64,487,934   |             | 62,372,624   |  |  |  |  |  |  |
| <del></del> | (22,988,209)   | <del></del> | (17,957,821)   |  |  |  |  |  |  |
|             | 40,523,976<br>(17,732,918)                                       | ·           | 36,493,490<br>(16,454,670)                                     |  |  |  |  |  |  |
|             | 22,791,058   |             | 20,038,820   |  |  |  |  |  |  |
|             | (197,151)  |             | 2,080,999  |  |  |  |  |  |  |
|             | 28,453,541   |             | 26,372,542   |  |  |  |  |  |  |
| \$          | 28,256,390   | \$          | 28,453,541   |  |  |  |  |  |  |

COMBINING BALANCE SHEET NON-MAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2007

(With Comparative Totals for 2006)

| ASSETS   | County<br>Road<br>Fund |                                    | Road<br>Machinery<br>Fund |                                       | [  | Community<br>Development<br>Fund |
|--|------------------------|------------------------------------|---------------------------|---------------------------------------|----|----------------------------------|
| <u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>   |                        |                                    |                           |                                       |    |                                  |
| Cash: Demand deposits Time deposits Certificates of deposit Petty cash   | \$                     | 100<br>-<br>-                      | \$                        | -                                     | \$ | 979,506<br>-<br>-<br>-           |
| , G.I., G.E.   |                        | 100                                |                           |                                       |    | 979,506                          |
| Investments  |                        | 100                                |                           |                                       |    | 225,000                          |
|  | •                      |                                    |                           |                                       |    | 220,000                          |
| Receivables: Accounts Loans State and Federal aid  |                        | 34,049<br>-<br>1,115,603           |                           | -                                     |    | 182,747<br>473,671               |
| Due from other funds   |                        | - 1,110,000                        |                           | 597,333                               |    | -                                |
|  |                        | 1,149,652                          | _                         | 597,333                               |    | 656,418                          |
| Prepaid Expenditures   |                        | 147,330                            |                           | 15,521                                |    | -                                |
| Total Assets   | \$                     | 1,297,082                          | \$                        | 612,854                               | \$ | 1,860,924                        |
| LIABILITIES AND FUND BALANCES  |                        |                                    |                           |                                       |    |                                  |
| Liabilities: Accounts payable Accrued liabilities Due to other funds Advances from other funds Deferred revenues - Other   | \$                     | 150,191<br>561,127<br>278,244<br>- | \$                        | 89,980<br>45,848<br>357,641<br>42,333 | \$ | -<br>473,671<br>-<br>1,162,253   |
| Total Liabilities  |                        | 989,562                            |                           | 535,802                               |    | 1,635,924                        |
| Fund Balances (Deficits): Reserved for encumbrances Reserved for prepaid expenditures Reserved for social service programs Reserved for compensated absences Unreserved: |                        | 64,745<br>147,330<br>-<br>726,905  |                           | 103,864<br>15,521<br>-<br>50,394      |    | -<br>-<br>-<br>-                 |
| Designated for affordable housing Designated for treatment plant and collection system Designated for subsequent year's expenditures                                     |                        | -<br>-                             |                           | -<br>-                                |    | 225,000                          |
| Undesignated   |                        | (631,460)                          |                           | (92,727)                              |    | -                                |
| Total Fund Balances  |                        | 307,520                            |                           | 77,052                                |    | 225,000                          |
| Total Liabilities and Fund Balances  | \$                     | 1,297,082                          | <u>\$</u>                 | 612,854                               | \$ | 1,860,924                        |

| Sewer                                |              | Special          |         | Totals   |    |   |  |
|--------------------------------------|--------------|------------------|---------|--|----|---|--|
| District<br>Fund                     |              | Purpose<br>Fund  |         | 2007   |    | 2006  |  |
| \$ 305,747                           | 7. \$        | -                | \$      | 1,285,353<br>48,483  | \$ | 1,312,080<br>48,036   |  |
| 16,450,000                           | -<br>)<br>-  | 48,483<br>-<br>- |         | 16,450,000   |    | 48,036<br>15,275,000<br>400                                 |  |
| 16,755,747                           | 7            | 48,483           |         | 17,783,836   |    | 16,635,516  |  |
|                                      |              |                  | <u></u> | 225,000  |    |   |  |
| 204,128<br>23,241                    | -            | -<br>-<br>-      |         | 238,177<br>182,747<br>1,612,515                            |    | 262,885<br>193,398<br>1,616,961                             |  |
| 227,369                              | <del>-</del> | -                |         | 2,630,772  |    | 1,852,877<br>3,926,121                                      |  |
| 139,041                              |              | -                |         | 301,892  |    | 362,983   |  |
| \$ 17,122,157                        | \$           | 48,483           | \$      | 20,941,500   | \$ | 20,924,620  |  |
|                                      |              |                  |         |  |    |   |  |
| \$ 1,281,244<br>540,878<br>73,565    | \$           | -<br>-<br>-<br>- | \$      | 1,521,415<br>1,147,853<br>1,183,121<br>42,333<br>1,162,253 | \$ | 1,189,977<br>965,925<br>2,562,400<br>1,118,710<br>1,475,151 |  |
| 1,895,687                            |              | -                |         | 5,056,975  |    | 7,312,163   |  |
| 1,313,822<br>139,041<br>-<br>998,049 |              | -<br>48,483<br>- |         | 1,482,431<br>301,892<br>48,483<br>1,775,348                | ·  | 2,876,870<br>362,983<br>48,036<br>1,604,078                 |  |
| 603,575                              |              | -<br>-           |         | 225,000<br>603,575   |    | 225,000<br>399,975  |  |
| 1,914,775<br>10,257,208              |              | <u> </u>         |         | 1,914,775<br>9,533,021                                     |    | 228,472<br>7,867,043  |  |
| 15,226,470                           |              | 48,483           |         | 15,884,525   |    | 13,612,457  |  |
| \$ 17,122,157                        | \$           | 48,483           | \$      | 20,941,500   | \$ | 20,924,620  |  |

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR SPECIAL REVENUE FUNDS YEAR ENDED DECEMBER 31, 2007 (With Comparative Totals for 2006)

|  |         | County<br>Road<br>Fund | Road<br>Machinery<br>Fund |                |             | Community<br>Development<br>Fund |
|--|---------|------------------------|---------------------------|----------------|-------------|----------------------------------|
| Revenues:                                    |         |                        | _                         |                |             |                                  |
| Real property taxes                          | \$      |                        | \$                        | -              | \$          | -                                |
| Other tax items                              |         | -                      |                           | -              |             |                                  |
| Departmental income                          |         | -                      |                           | -              |             | 4.4.700                          |
| Use of money and property                    |         | -                      |                           | -              |             | 44,783                           |
| Licenses and permits                         |         | 60,150                 |                           | -              |             | -                                |
| Fines and forfeitures                        |         | 12,372                 |                           | -              |             | -                                |
| Sale of property and compensation            |         | 4.007                  |                           |                |             |                                  |
| for loss                                     |         | 1,997                  |                           | -              |             | -                                |
| Interfund revenues                           |         | 285,019                |                           | . <del>-</del> |             | -                                |
| State aid                                    |         | 1,075,745              |                           | -              |             | 5 004 000                        |
| Federal aid                                  |         | 144,513                |                           | -              |             | 5,931,899                        |
| Miscellaneous                                | <u></u> | 87,540                 | . —                       | 258            | <del></del> | 9,836                            |
| Total Revenues                               | -       | 1,667,336              |                           | 258            |             | 5,986,518                        |
| Expenditures:                                |         |                        |                           |                |             |                                  |
| Current:                                     |         |                        |                           |                |             |                                  |
| Transportation                               |         | 11,690,473             |                           | 1,958,596      |             | • , •                            |
| Economic opportunity and development         |         | -                      |                           | -              |             | 5,986,518                        |
| Home and community services                  | •       | -                      |                           | -              |             | -                                |
| Employee benefits                            |         | -                      |                           | -              |             | -                                |
| Debt service - Interest                      |         | <del>-</del>           |                           |                |             | <u>-</u>                         |
| Total Expenditures                           |         | 11,690,473             |                           | 1,958,596      |             | 5,986,518                        |
| Excess (Deficiency) of Revenues              |         |                        |                           |                |             | •                                |
| Over Expenditures                            |         | (10,023,137)           |                           | (1,958,338)    |             |                                  |
| Other Financing Sources (Uses):              |         |                        |                           |                |             |                                  |
| Transfers in                                 |         | 10,675,210             |                           | 1,382,922      |             | -                                |
| Transfers out                                |         | (99,734)               |                           | (7,687)        |             | _                                |
| Total Other Financing Sources (Uses)         |         | 10,575,476             |                           | 1,375,235      |             |                                  |
| Net Change in Fund Balances                  | •       | 552,339                |                           | (583,103)      |             | -                                |
| Fund Balances (Deficits) - Beginning of Year |         | (244,819)              |                           | 660,155        |             | 225,000                          |
| Fund Balances - End of Year                  | \$      | 307,520                | \$                        | 77,052         | \$          | 225,000                          |
|  |         |                        |                           |                |             |                                  |

|    | District              |       | ecial      |          | To                                    |    |  |
|----|-----------------------|-------|------------|----------|---------------------------------------|----|--|
|    | Fund                  |       | oose<br>nd |          | 2007                                  |    | 2006                                   |
| \$ | 26,475,766<br>203,600 | \$    | -          | \$       | 26,475,766<br>203,600                 | \$ | 23,768,011                             |
|    | 27,775                |       | -          |          | 203,000                               |    | 38,100<br>44,921                       |
|    | 958,100               |       | 1,275      |          | 1,004,158                             |    | 836,094                                |
|    | 330,100               |       | 1,275      |          | 60,150                                |    | 52,895                                 |
|    | 2,550                 |       | -          |          | 14,922                                |    | 7,280                                  |
|    | -                     |       | -          |          | 1,997                                 |    | 114,440                                |
|    | -                     |       | -          |          | 285,019                               |    | 1,003,773                              |
|    | <del>-</del>          |       | -          |          | 1,075,745                             |    | 1,035,482                              |
|    | -                     |       | -          |          | 6,076,412                             |    | 10,516,569                             |
| _  | 1,108,614             |       |            |          | 1,206,248                             |    | 534,140                                |
|    | 28,776,405            |       | 1,275      | <u> </u> | 36,431,792                            |    | 37,951,705                             |
|    | -<br>-<br>14,484,197  |       | -<br>828   |          | 13,649,069<br>5,987,346<br>14,484,197 |    | 13,629,277<br>10,238,920<br>12,815,467 |
|    | 2,235,964             |       | -          |          | 2,235,964                             |    |  |
|    | 316,362               |       |            |          | 316,362                               |    | 2,282,479<br>77,267                    |
|    | 310,302               | ····  |            |          | 310,302                               |    | 11,201                                 |
|    | 17,036,523            |       | 828        |          | 36,672,938                            |    | 39,043,410                             |
|    | 11,739,882            |       | 447        |          | (241,146)                             |    | (1,091,705)                            |
|    | 500,000               |       | _          |          | 12,558,132                            |    | 12,896,177                             |
|    | (9,937,497)           |       | _          |          | (10,044,918)                          |    | (9,794,026)                            |
|    | (0,007,407)           |       |            |          | (10,044,010)                          |    | (3,734,020)                            |
|    | (9,437,497)           |       | -          |          | 2,513,214                             |    | 3,102,151                              |
|    | 2,302,385             |       | 447        |          | 2,272,068                             |    | 2,010,446                              |
|    | 12,924,085            | 4     | 8,036      |          | 13,612,457                            |    | 11,602,011                             |
| \$ | 15,226,470            | \$ 48 | 3,483      | \$       | 15,884,525                            | \$ | 13,612,457                             |

COUNTY ROAD FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2007 AND 2006

|   |              | 2007                                      | <br>2006   |
|---|--------------|---|--|
| <u>ASSETS</u>   |              |   |  |
| Cash - Demand deposits  | \$           | 100                                       | \$<br>100  |
| Receivables: Accounts State and Federal aid Due from other funds  |              | 34,049<br>1,115,603                       | <br>29,152<br>1,242,018<br>1,118,710             |
|   |              | 1,149,652                                 | <br>2,389,880                                    |
| Prepaid Expenditures  |              | 147,330                                   | <br>174,675                                      |
| Total Assets  | \$           | 1,297,082                                 | \$<br>2,564,655                                  |
| LIABILITIES AND FUND BALANCE (DEFICIT)  |              |   |  |
| Liabilities: Accounts payable Accrued liabilities Due to other funds Advances from other funds  | \$           | 150,191<br>561,127<br>278,244             | \$<br>253,347<br>443,685<br>993,732<br>1,118,710 |
| Total Liabilities   |              | 989,562                                   | <br>2,809,474                                    |
| Fund Balance (Deficit): Reserved for encumbrances Reserved for prepaid expenditures Reserved for compensated absences Unreserved and undesignated | <del> </del> | 64,745<br>147,330<br>726,905<br>(631,460) | <br>2,417<br>174,675<br>696,799<br>(1,118,710)   |
| Total Fund Balance (Deficit)  |              | 307,520                                   | <br>(244,819)                                    |
| Total Liabilities and Fund Balance (Deficit)  | \$           | 1,297,082                                 | \$<br>2,564,655                                  |

### COUNTY ROAD FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | _    |                    | ·        | 20               | 07 |                  |    |   |
|---|------|--------------------|----------|------------------|----|------------------|----|---|
|   | **** | Original<br>Budget | <u> </u> | Final<br>Budget  |    | Actual           |    | /ariance with<br>Final Budget<br>Positive<br>(Negative) |
| Revenues:   |      |                    |          |                  |    |                  |    | •   |
| Licenses and permits Fines and forfeitures Sale of property and | \$   | 37,000<br>12,000   | \$       | 37,000<br>12,000 | \$ | 60,150<br>12,372 | \$ | 23,150<br>372   |
| compensation for loss   |      | 20,000             |          | 20,000           |    | 1,997            |    | (18,003)  |
| Interfund revenues  |      | 90,000             |          | 90,000           |    | 285,019          |    | 195,019   |
| State aid   |      | 1,412,850          |          | 1,412,850        |    | 1,075,745        |    | (337,105)   |
| Federal aid   |      | 130,000            |          | 130,000          |    | 144,513          |    | 14,513  |
| Miscellaneous   | -    | 130,000            |          | 204,000          |    | 87,540           |    | (116,460)   |
| Total Revenues  |      | 1,831,850          |          | 1,905,850        |    | 1,667,336        |    | (238,514)   |
| Expenditures - Current -  |      |                    |          |                  |    |                  |    |   |
| Transportation  |      | 12,409,477         |          | 12,483,477       |    | 11,690,473       |    | 793,004   |
| Deficiency of Revenues  |      |                    |          |                  |    |                  |    |   |
| Over Expenditures   |      | (10,577,627)       |          | (10,577,627)     |    | (10,023,137)     |    | 554,490   |
| Other Financing Sources (Uses):                                 |      |                    |          |                  |    |                  |    |   |
| Transfers in  |      | 10,675,210         |          | 10,675,210       |    | 10,675,210       |    | -   |
| Transfers out   |      | (100,000)          |          | (100,000)        |    | (99,734)         |    | 266   |
| Total Other Financing Sources                                   | ·    | 10,575,210         |          | 10,575,210       |    | 10,575,476       |    | 266   |
| Net Change in Fund Balance                                      |      | (2,417)            |          | (2,417)          |    | 552,339          |    | 554,756   |
| Fund Balance (Deficit) -  |      |                    |          |                  |    |                  |    |   |
| Beginning of Year   |      | 2,417              |          | 2,417            |    | (244,819)        |    | (247,236)   |
| Fund Balance (Deficit) -  |      |                    |          |                  |    |                  | _  |   |
| End of Year   | \$   | -                  | \$       |                  | \$ | 307,520          | \$ | 307,520   |

|    |   |              | 2   | 006         |   |             |   |
|----|---|--------------|---|-------------|---|-------------|---|
|    | Original<br>Budget                                  |              | Final<br>Budget                                     |             | Actual  | · F         | ariance with<br>inal Budget<br>Positive<br>(Negative) |
| \$ | 39,250<br>10,000                                    | \$           | 39,250<br>10,000                                    | \$          | 52,895<br>5,435                                     | \$          | 13,645<br>(4,565)                                     |
|    | 20,000<br>80,000<br>1,744,000<br>140,000<br>109,170 | .•           | 20,000<br>80,000<br>1,764,275<br>150,762<br>109,170 |             | 22,254<br>115,445<br>1,035,434<br>366,848<br>22,746 |             | 2,254<br>35,445<br>(728,841)<br>216,086<br>(86,424)   |
|    | 2,142,420   |              | 2,173,457   |             | 1,621,057   |             | (552,400)   |
|    | 12,678,319  | <del></del>  | 12,709,356  |             | 12,112,263  |             | 597,093   |
|    | (10,535,899)  | <del>.</del> | (10,535,899)  | <del></del> | (10,491,206)  | <del></del> | 44,693  |
|    | 10,348,467<br>(99,170)                              |              | 10,348,467<br>(99,170)                              |             | 10,348,467<br>(99,170)                              |             | <u>-</u>  |
| -  | 10,249,297 (286,602)                                |              | 10,249,297<br>(286,602)                             |             | 10,249,297<br>(241,909)                             |             | 44,693  |
|    | 286,602   |              | 286,602   |             | (2,910)   |             | (289,512)   |
| \$ | -   | \$           | -   | \$          | (244,819)   | \$          | (244,819)   |

ROAD MACHINERY FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2007 AND 2006

| 2007           |  | 2006   |
|----------------|--|--|
|                |  |  |
| \$<br>597,333  | \$   | 734,167  |
| <br>15,521     |  | 18,155   |
| \$<br>612,854  | \$   | 752,322  |
|                |  |  |
|                |  |  |
| \$<br>•        | \$   | 50,137   |
| •              |  | 42,030   |
| · .            |  | · · · · · · -  |
| <br>42,333     |  |  |
| <br>535,802    |  | 92,167   |
|                |  |  |
| 103,864        |  | 550,949  |
| 15,521         |  | 18,155   |
| 50,394         |  | 55,047   |
| <br>(92,727)   |  | 36,004   |
| <br>77,052     |  | 660,155  |
| \$<br>612,854  | \$   | 752,322  |
| \$<br>\$<br>\$ | \$ 597,333<br>15,521<br>\$ 612,854<br>\$ 89,980<br>45,848<br>357,641<br>42,333<br>535,802<br>103,864<br>15,521<br>50,394<br>(92,727)<br>77,052 | \$ 597,333 \$ 15,521 \$ 612,854 \$ \$ 89,980 \$ 45,848 357,641 42,333 535,802 \$ 103,864 15,521 50,394 (92,727) 77,052 |

#### ROAD MACHINERY FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2007 AND 2006

|  |               | 2007               |    |                 |    |             |         |   |
|--|---------------|--------------------|----|-----------------|----|-------------|---------|---|
|  |               | Original<br>Budget |    | Final<br>Budget |    | Actual      |         | ariance with Final Budget Positive (Negative) |
| Revenues:  |               |                    |    |                 |    |             | <u></u> |   |
| Sale of property and compensation for loss Miscellaneous | \$            | 50,000<br>7,800    | \$ | 50,000<br>7,800 | \$ | 258         | \$      | (50,000)<br>(7,542)                           |
| Total Revenues   |               | 57,800             |    | 57,800          |    | 258         |         | (57,542)                                      |
| Expenditures - Current - Transportation                  |               | 2,121,489          |    | 2,121,489       |    | 1,958,596   |         | 162,893                                       |
| Deficiency of Revenues<br>Over Expenditures              |               | (2,063,689)        |    | (2,063,689)     |    | (1,958,338) |         | (105,351)                                     |
| Other Financing Sources (Uses):<br>Transfers in          |               | 1,520,540          |    | 1,520,540       |    | 1,382,922   |         | (137,618)                                     |
| Transfers out  |               | (7,800)            |    | (7,800)         |    | (7,687)     |         | 113   |
| Total Other Financing Sources                            |               | 1,512,740          |    | 1,512,740       |    | 1,375,235   |         | (137,505)                                     |
| Net Change in Fund Balance                               |               | (550,949)          |    | (550,949)       |    | (583,103)   |         | (32,154)                                      |
| Fund Balance - Beginning of Year                         | <del></del> : | 550,949            |    | 550,949         |    | 660,155     |         | 109,206                                       |
| Fund Balance - End of Year                               | \$            | <u>-</u>           | \$ | -               | \$ | 77,052      | \$      | 77,052  |

|    |                      |   | 20                   | 006         |                      |               |   |
|----|----------------------|---|----------------------|-------------|----------------------|---------------|---|
|    | Original<br>Budget   |   | Final<br>Budget      |             | Actual               | <b>F</b>      | ariance with<br>inal Budget<br>Positive<br>(Negative) |
| \$ | 35,000<br>7,645      | \$                                      | 35,000<br>7,645      | \$          | 81,457<br>-          | \$            | 46,457<br>(7,645)                                     |
|    | 42,645               |   | 42,645               |             | 81,457               |               | 38,812  |
|    | 2,085,427            | <del></del>                             | 2,085,427            | <del></del> | 1,517,014            |               | 568,413   |
|    | (2,042,782)          |   | (2,042,782)          |             | (1,435,557)          | <del></del> . | (607,225)   |
| -  | 2,047,710<br>(7,645) | <del></del>                             | 2,047,710<br>(7,645) |             | 2,047,710<br>(7,645) |               | <u>-</u>  |
|    | 2,040,065            | *************************************** | 2,040,065            |             | 2,040,065            |               | -   |
|    | (2,717)              |   | (2,717)              |             | 604,508              |               | 607,225   |
|    | 2,717                |   | 2,717                |             | 55,647               |               | 52,930  |
| \$ | <u>.</u>             | \$                                      | -                    | \$          | 660,155              | \$            | 660,155   |

### COMMUNITY DEVELOPMENT FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2007 AND 2006

| <u>ASSETS</u>  | <br>2007                                | 2006                                 |
|--|---|--------------------------------------|
| Cash - Demand deposits   | \$<br>979,506                           | \$ 1,308,681                         |
| Investments  | <br>225,000                             | 225,000                              |
| Receivables: Loans State and Federal aid                                     | <br>182,747<br>473,671<br>656,418       | 193,398<br>347,990<br>541,388        |
| Total Assets   | \$<br>1,860,924                         | \$ 2,075,069                         |
| LIABILITIES AND FUND BALANCE   |   |                                      |
| Liabilities: Due to other funds Deferred revenues - Other  Total Liabilities | \$<br>473,671<br>1,162,253<br>1,635,924 | \$ 374,918<br>1,475,151<br>1,850,069 |
| Fund Balance - Unreserved -  | 1,035,924                               | 1,050,069                            |
| Designated for affordable housing  | <br>225,000                             | 225,000                              |
| Total Liabilities and Fund Balance   | \$<br>1,860,924                         | \$ 2,075,069                         |

## COMMUNITY DEVELOPMENT FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007 |               |    |                 |    |                              |    |   |
|---|------|---------------|----|-----------------|----|------------------------------|----|---|
|   |      | ginal<br>dget |    | Final<br>Budget |    | Actual                       |    | ariance with Final Budget Positive (Negative) |
| Revenues: Use of money and property Federal aid Miscellaneous | \$   | -<br>-        | \$ | 10,825,169      | \$ | 44,783<br>5,931,899<br>9,836 | \$ | 44,783<br>(4,893,270)<br>9,836                |
| Total Revenues  |      | -             |    | 10,825,169      |    | 5,986,518                    |    | (4,838,651)                                   |
| Expenditures - Current - Economic opportunity and development |      |               |    | 10,825,169      |    | 5,986,518                    |    | 4,838,651                                     |
| Excess of Revenues Over Expenditures                          |      | -             |    | -               |    | -                            |    | -   |
| Fund Balance - Beginning of Year                              |      |               |    | -               |    | 225,000                      |    | 225,000                                       |
| Fund Balance - End of Year                                    | \$   | <u>.</u> .    | \$ | _               | \$ | 225,000                      | \$ | 225,000                                       |

| <br>2006               |                                       |    |   |    |   |  |  |  |  |  |
|------------------------|---------------------------------------|----|---|----|---|--|--|--|--|--|
| Original<br>Budget     | Final<br>Budget                       |    | Actual                                      | F  | Variance with<br>Final Budget<br>Positive<br>(Negative) |  |  |  |  |  |
| \$<br>-<br>-<br>-<br>- | \$ -<br>14,411,312<br>-<br>14,411,312 | \$ | 60,376<br>10,149,426<br>8,746<br>10,218,548 | \$ | 60,376<br>(4,261,886)<br>8,746<br>(4,192,764)           |  |  |  |  |  |
| <br>                   | 14,411,312                            |    | 10,218,548                                  |    | 4,192,764   |  |  |  |  |  |
| -<br>-                 | -                                     |    | -   |    | -   |  |  |  |  |  |
| <br>-                  | -                                     |    | 225,000                                     |    | 225,000   |  |  |  |  |  |
| \$                     | \$ -                                  | \$ | 225,000                                     | \$ | 225,000   |  |  |  |  |  |

### SEWER DISTRICT FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2007 AND 2006

| Cash:  |   | 2007                    |           | 2000                 |
|--|---|-------------------------|-----------|----------------------|
| Demand deposits         \$ 305,747         \$ 3,399           Certificates of deposit         16,450,000         15,050,000           Petty cash         16,755,747         15,053,099           Receivables:           Accounts         204,128         233,733           State and Federal aid         227,369         260,686           Prepaid Expenditures         139,041         170,153           Total Assets         \$ 17,122,157         \$ 15,484,538           LIABILITIES AND FUND BALANCE           Liabilities:           Accrued liabilities         \$ 1,281,244         \$ 886,493           Accrued liabilities         540,878         480,210           Due to other funds         73,565         1,193,750           Total Liabilities         1,895,687         2,560,453           Fund Balance:           Reserved for encumbrances         1,313,822         2,323,504           Reserved for prepaid expenditures         1,39,411         170,153           Reserved for compensated absences         998,049         852,232           Unreserved:         1         1914,775         228,472           Designated for treatment plant and collection system         603,575         399,97   | <u>ASSETS</u>   | <br>2007                |           | 2006                 |
| Receivables:         204,128         233,733           Accounts         20,23241         26,953           State and Federal aid         227,369         260,686           Prepaid Expenditures         139,041         170,153           Total Assets         \$ 17,122,157         \$ 15,484,538           LIABILITIES AND FUND BALANCE           Liabilities:           Accounts payable         \$ 1,281,244         \$ 886,493           Accrued liabilities         540,878         480,210           Due to other funds         73,565         1,193,750           Total Liabilities         1,895,687         2,560,453           Fund Balance:         Reserved for encumbrances         1,313,822         2,323,504           Reserved for prepaid expenditures         139,041         170,153           Reserved for prepaid expenditures         998,049         852,232           Unreserved:         998,049         852,232           Unreserved:         1,914,775         228,472           Designated for treatment plant and collection system         603,575         399,975           Designated for subsequent year's         1,914,775         228,472           Undesignated         1,925,208         8,949,749  | Demand deposits Certificates of deposit   | \$<br>•                 |           | 15,050,000           |
| Receivables:         204,128         233,733           Accounts         20,23241         26,953           State and Federal aid         227,369         260,686           Prepaid Expenditures         139,041         170,153           Total Assets         \$ 17,122,157         \$ 15,484,538           LIABILITIES AND FUND BALANCE           Liabilities:           Accounts payable         \$ 1,281,244         \$ 886,493           Accrued liabilities         540,878         480,210           Due to other funds         73,565         1,193,750           Total Liabilities         1,895,687         2,560,453           Fund Balance:         Reserved for encumbrances         1,313,822         2,323,504           Reserved for prepaid expenditures         139,041         170,153           Reserved for prepaid expenditures         998,049         852,232           Unreserved:         998,049         852,232           Unreserved:         1,914,775         228,472           Designated for treatment plant and collection system         603,575         399,975           Designated for subsequent year's         1,914,775         228,472           Undesignated         1,925,208         8,949,749  |   | 16.755.747              |           | 15.053.699           |
| Prepaid Expenditures         139,041         170,153           Total Assets         \$ 17,122,157         \$ 15,484,538           LIABILITIES AND FUND BALANCE           Liabilities:           Accounts payable         \$ 1,281,244         \$ 886,493           Accrued liabilities         540,878         480,210           Due to other funds         73,565         1,193,750           Total Liabilities         1,895,687         2,560,453           Fund Balance:         Reserved for encumbrances         1,313,822         2,323,504           Reserved for prepaid expenditures         139,041         170,153           Reserved for compensated absences         998,049         852,232           Unreserved:         Designated for treatment plant and collection system         603,575         399,975           Designated for subsequent year's expenditures         1,914,775         228,472           Undesignated         10,257,208         8,949,749           Total Fund Balance         15,226,470         12,924,085   | Accounts  | <br>204,128             | -         | 233,733              |
| Prepaid Expenditures         139,041         170,153           Total Assets         \$ 17,122,157         \$ 15,484,538           LIABILITIES AND FUND BALANCE           Liabilities:           Accounts payable         \$ 1,281,244         \$ 886,493           Accrued liabilities         540,878         480,210           Due to other funds         73,565         1,193,750           Total Liabilities         1,895,687         2,560,453           Fund Balance:         Reserved for encumbrances         1,313,822         2,323,504           Reserved for prepaid expenditures         139,041         170,153           Reserved for compensated absences         998,049         852,232           Unreserved:         Designated for treatment plant and collection system         603,575         399,975           Designated for subsequent year's expenditures         1,914,775         228,472           Undesignated         10,257,208         8,949,749           Total Fund Balance         15,226,470         12,924,085   |   | 227,369                 |           | 260,686              |
| LIABILITIES AND FUND BALANCE           Liabilities:         Accounts payable         \$ 1,281,244         \$ 886,493           Accrued liabilities         540,878         480,210           Due to other funds         73,565         1,193,750           Total Liabilities         1,895,687         2,560,453           Fund Balance:         8eserved for encumbrances         1,313,822         2,323,504           Reserved for prepaid expenditures         139,041         170,153           Reserved for compensated absences         998,049         852,232           Unreserved:         998,049         852,232           Unreserved for subsequent year's         603,575         399,975           Designated for treatment plant and collection system expenditures         1,914,775         228,472           Undesignated         10,257,208         8,949,749           Total Fund Balance         15,226,470         12,924,085   | Prepaid Expenditures  | <br>                    | _         |                      |
| Liabilities:         Accounts payable       \$ 1,281,244       \$ 886,493         Accrued liabilities       540,878       480,210         Due to other funds       73,565       1,193,750         Total Liabilities       1,895,687       2,560,453         Fund Balance:       8eserved for encumbrances       1,313,822       2,323,504         Reserved for prepaid expenditures       139,041       170,153         Reserved for compensated absences       998,049       852,232         Unreserved:       998,049       852,232         Unreserved for treatment plant and collection system       603,575       399,975         Designated for subsequent year's       1,914,775       228,472         Undesignated       10,257,208       8,949,749         Total Fund Balance       15,226,470       12,924,085   | Total Assets  | \$<br>17,122,157        | <u>\$</u> | 15,484,538           |
| Accounts payable       \$ 1,281,244       \$ 886,493         Accrued liabilities       540,878       480,210         Due to other funds       73,565       1,193,750         Total Liabilities       1,895,687       2,560,453         Fund Balance:         Reserved for encumbrances       1,313,822       2,323,504         Reserved for prepaid expenditures       139,041       170,153         Reserved for compensated absences       998,049       852,232         Unreserved:       998,049       852,232         Unreserved:       063,575       399,975         Designated for treatment plant and collection system       603,575       399,975         Designated for subsequent year's       1,914,775       228,472         Undesignated       10,257,208       8,949,749         Total Fund Balance       15,226,470       12,924,085  | LIABILITIES AND FUND BALANCE  |                         |           |                      |
| Fund Balance:  Reserved for encumbrances Reserved for prepaid expenditures Reserved for compensated absences Unreserved:  Designated for treatment plant and collection system Designated for subsequent year's expenditures Undesignated  Total Fund Balance  1,313,822 2,323,504 170,153 189,041 170,153 1852,232 170,153 189,049 170,153 17 | Accounts payable Accrued liabilities Due to other funds   | \$<br>540,878<br>73,565 | \$        | 480,210<br>1,193,750 |
| Reserved for encumbrances       1,313,822       2,323,504         Reserved for prepaid expenditures       139,041       170,153         Reserved for compensated absences       998,049       852,232         Unreserved:       098,049       852,232         Unreserved for compensated absences       998,049       852,232         Unreserved:       603,575       399,975         Designated for treatment plant and collection system       603,575       399,975         Designated for subsequent year's       1,914,775       228,472         Undesignated       10,257,208       8,949,749         Total Fund Balance       15,226,470       12,924,085   | lotal Liabilities   | <br>1,895,687           |           | 2,560,453            |
| Designated for subsequent year's expenditures       1,914,775       228,472         Undesignated       10,257,208       8,949,749         Total Fund Balance       15,226,470       12,924,085   | Reserved for encumbrances Reserved for prepaid expenditures Reserved for compensated absences Unreserved: | 139,041                 |           | 170,153              |
| Undesignated         10,257,208         8,949,749           Total Fund Balance         15,226,470         12,924,085   | · · · · · · · · · · · · · · · · · · ·   | 603,575                 |           | 399,975              |
|  | expenditures  | <br>**                  |           | •                    |
| Total Liabilities and Fund Balance \$ 17,122,157 \$ 15,484,538   | Total Fund Balance  | <br>15,226,470          |           | 12,924,085           |
|  | Total Liabilities and Fund Balance  | \$<br>17,122,157        | \$        | 15,484,538           |

### SEWER DISTRICT FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2007 AND 2006

|                                   | 2007               |                  |                          |  |  |  |  |  |
|-----------------------------------|--------------------|------------------|--------------------------|--|--|--|--|--|
| Devertures                        | Original<br>Budget | Final<br>Budget  | Actual                   | Variance with Final Budget Positive (Negative) |  |  |  |  |
| Revenues:  Real property taxes    | \$ 26,278,645      | \$ \$ 26.270.64E | ¢ 00 475 700             | f 407.404                                      |  |  |  |  |
| Other tax items                   | φ 20,270,040       | \$ 26,278,645    | \$ 26,475,766<br>203,600 | \$ 197,121<br>203,600                          |  |  |  |  |
| Departmental income               | 10,000             | 10,000           |                          | 17,775   |  |  |  |  |
| Use of money and property         | 400,000            | •                | •                        | 558,100  |  |  |  |  |
| Fines and forfeitures             | -                  | -                | 2,550                    | 2,550  |  |  |  |  |
| Sale of property and compensation |                    |                  | =,000                    | 2,000  |  |  |  |  |
| for loss                          | -                  | -                | -                        | -  |  |  |  |  |
| State aid                         | -                  | -                | -                        | -  |  |  |  |  |
| Federal aid                       |                    | ~                | •                        | -  |  |  |  |  |
| Miscellaneous                     | 492,000            | 492,000          | 1,108,614                | 616,614  |  |  |  |  |
| Total Revenues                    | 27,180,645         | 27,180,645       | 28,776,405               | 1,595,760                                      |  |  |  |  |
| Expenditures:                     |                    |                  |                          |  |  |  |  |  |
| Current:                          |                    |                  |                          |  |  |  |  |  |
| Home and community services       | 16,575,639         | 16,575,639       | 14,484,197               | 2,091,442                                      |  |  |  |  |
| Employee benefits                 | 2,464,982          | 2,464,982        | 2,235,964                | 229,018  |  |  |  |  |
| Debt service - Interest           | 276,000            | 276,000          | 316,362                  | (40,362)                                       |  |  |  |  |
| Total Expenditures                | 19,316,621         | 19,316,621       | 17,036,523               | 2,280,098                                      |  |  |  |  |
| Excess of Revenues                |                    |                  |                          |  |  |  |  |  |
| Over Expenditures                 | 7,864,024          | 7,864,024        | 11,739,882               | 3,875,858                                      |  |  |  |  |
| Other Financing Sources (Uses):   |                    |                  |                          |  |  |  |  |  |
| Transfers in                      | 500,000            | 500,000          | 500,000                  | -  |  |  |  |  |
| Transfers out                     | (10,916,000)       | (10,916,000)     | (9,937,497)              | 978,503  |  |  |  |  |
| Total Other Financing Uses        | (10,416,000)       | (10,416,000)     | (9,437,497)              | 978,503  |  |  |  |  |
| Net Change in Fund Balance        | (2,551,976)        | (2,551,976)      | 2,302,385                | 4,854,361                                      |  |  |  |  |
| Fund Balance - Beginning of Year  | 2,551,976          | 2,551,976        | 12,924,085               | 10,372,109                                     |  |  |  |  |
| Fund Balance - End of Year        | \$ -               | \$ -             | \$ 15,226,470            | \$ 15,226,470                                  |  |  |  |  |

|    | ,                   |         | •                   | 2006   |                      |             |                               |
|----|---------------------|---------|---------------------|--|----------------------|-------------|-------------------------------|
|    | alle.               |         |                     |  |                      |             | Variance with<br>Final Budget |
|    | Original            |         | Final<br>Budget     |  |                      |             | Positive                      |
|    | Budget              |         |                     |  | Actual               | (Negative)  |                               |
| \$ | 23,566,568          | \$      | 23,566,568          | \$   | 23,763,011<br>38,100 | \$          | 201,443<br>38,100             |
|    | 10,000              |         | 10,000              |  | 42,421               |             | 32,421                        |
|    | 200,000             |         | 200,000             |  | 772,757              |             | 572,757                       |
|    | -                   |         | -                   |  | 1,845                |             | 1,845                         |
|    |                     | e.      | -                   |  | 10,729               |             | 10,729                        |
|    | -                   |         | 11,946              |  | 48                   |             | (11,898)                      |
|    | 491,565             |         | 539,488             | <u>.                                    </u> | 295<br>1,390,976     |             | 295<br>851,488                |
|    | 24,268,133          |         | 24,328,002          | <u> </u>                                     | 26,025,182           | <del></del> | 1,697,180                     |
|    | 14,879,470          |         | 15,771,325          |  | 12,815,467           |             | 2,955,858                     |
|    | 2,510,007<br>77,268 |         | 2,510,007<br>77,268 |  | 2,282,479<br>77,267  |             | 227,528<br>1                  |
|    | 17,466,745          |         | 18,358,600          |  | 15,175,213           |             | 3,183,387                     |
|    | 6 904 200           |         | F 000 400           |  |                      |             |                               |
|    | 6,801,388           |         | 5,969,402           |  | 10,849,969           |             | 4,880,567                     |
|    | 500,000             |         | 500,000             |  | 500,000              |             | -                             |
| _( | (10,670,883)        | *       | (10,670,883)        |  | (9,687,211)          |             | 983,672                       |
| (  | (10,170,883)        | <u></u> | (10,170,883)        |  | (9,187,211)          |             | 983,672                       |
|    | (3,369,495)         |         | (4,201,481)         |  | 1,662,758            |             | 5,864,239                     |
|    |                     |         | 4 004 404           |  | 44.064.007           |             | 7,059,846                     |
|    | 3,369,495           |         | 4,201,481           |  | 11,261,327           |             | 7,000,040                     |

DEBT SERVICE FUND COMPARATIVE BALANCE SHEET DECEMBER 31, 2007 AND 2006

| ASSETS  Cash - Demand deposits   | \$ 2,666,012  | 2006<br>\$ 2,091,518   |
|--|---|--|
| Investments  | 8,900,000   | 9,875,000  |
| Receivables: Accounts State and Federal aid Due from other funds  Total Assets   | 188,302<br>359,282<br>258,269<br>805,853<br>\$ 12,371,865 | 369,415<br>2,414,229<br>90,922<br>2,874,566<br>\$ 14,841,084 |
| FUND BALANCE   |   |  |
| Fund Balance: Reserved for long-term receivable Reserved for debt service Unreserved - Designated for subsequent year's expenditures  Total Fund Balance | \$ -<br>4,371,865<br>8,000,000<br>\$ 12,371,865           | \$ 188,302<br>7,464,782<br>7,188,000<br>\$ 14,841,084        |

### DEBT SERVICE FUND COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007               |                 |               |   |
|---|--------------------|-----------------|---------------|---|
|   | Original<br>Budget | Final<br>Budget | Actual        | Variance with<br>Final Budget<br>Positive<br>(Negative) |
| Revenues: Use of money and property         | \$ -               | \$ -            | \$ 3,421,077  | \$ 3,421,077  |
| State aid                                   | -                  | -               | 583,479       | 583,479   |
| Federal aid                                 | · -                | -               | 992,668       | 992,668   |
| Miscellaneous                               | _                  | <u> </u>        | 70,709        | 70,709  |
| Total Revenues                              | -                  |                 | 5,067,933     | 5,067,933   |
| Expenditures - Debt Service - Serial bonds: |                    |                 |               |   |
| Principal                                   | 18,272,200         | 18,272,200      | 17,736,847    | 535,353   |
| Interest                                    | 10,967,600         | 10,967,600      | 10,078,149    | 889,451   |
| Total Expenditures                          | 29,239,800         | 29,239,800      | 27,814,996    | 1,424,804   |
| Deficiency of Revenues Over<br>Expenditures | (29,239,800)       | (29,239,800)    | (22,747,063)  | 6,492,737   |
| Other Financing Sources (Uses):             |                    |                 |               |   |
| Transfers in                                | 29,239,800         | 29,239,800      | 27,965,844    | (1,273,956)   |
| Transfers out                               | (7,188,000)        | (7,188,000)     | (7,688,000)   | (500,000)   |
| Total Other Financing Sources               | 22,051,800         | 22,051,800      | 20,277,844    | (1,773,956)   |
| Net Change in Fund Balance                  | (7,188,000)        | (7,188,000)     | (2,469,219)   | 4,718,781   |
| Fund Balance - Beginning of Year            | 7,188,000          | 7,188,000       | 14,841,084    | 7,653,084   |
| Fund Balance - End of Year                  | \$ -               | \$ -            | \$ 12,371,865 | \$ 12,371,865   |

|                               |                                       | 20                 | 06            |   |   |   |
|-------------------------------|---------------------------------------|--------------------|---------------|---|---|---|
| <br>Original<br>Budget        | riginal Final                         |                    | Actual        |   | Variance with<br>Final Budget<br>Positive<br>(Negative) |   |
| \$<br>-<br>-<br>-             | \$                                    | -<br>-<br>-        | \$            | 3,197,207<br>2,292,471<br>953,697<br>19,723 | \$  | 3,197,207<br>2,292,471<br>953,697<br>19,723 |
| <br><u></u>                   | · · · · · · · · · · · · · · · · · · · | <del>-</del>       |               | 6,463,098                                   | ·   | 6,463,098                                   |
| 15,090,733<br>9,842,192       | •                                     | 090,733<br>342,192 |               | 13,858,182<br>9,471,032                     |   | 1,232,551<br>371,160                        |
| <br>24,932,925                | 24,9                                  | 32,925             |               | 23,329,214                                  | <del></del>   | 1,603,711                                   |
| <br>(24,932,925)              | (24,9                                 | 32,925)            | <del> ,</del> | (16,866,116)                                |   | 8,066,809                                   |
| <br>24,932,925<br>(6,660,644) |                                       | 32,925<br>60,644)  |               | 23,597,313<br>(6,660,644)                   | ·   | (1,335,612)                                 |
| <br>18,272,281                | 18,2                                  | 72,281             |               | 16,936,669                                  |   | (1,335,612)                                 |
| (6,660,644)                   | (6,66                                 | 60,644)            |               | 70,553                                      |   | 6,731,197                                   |
| <br>6,660,644                 | 6,66                                  | 60,644             |               | 14,770,531                                  |   | 8,109,887                                   |
| \$<br>•                       | \$                                    | \$                 | \$            | 14,841,084                                  | \$  | 14,841,084                                  |

### ENTERPRISE FUND

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public.

Home and Infirmary Fund – This fund is used to account for the operations of the Summit Park Hospital, a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law.

Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation – These funds reflect the operations of these not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.

PROPRIETARY FUND - ENTERPRISE FUND HOME AND INFIRMARY FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

|   |    | 2007         |    | 2006         |
|---|----|--------------|----|--------------|
| ASSETS  |    |              |    |              |
| Cash and Equivalents  | \$ | 6,066,738    | \$ | 5,392,875    |
| Receivables:  |    | , ,          |    |              |
| Accounts  |    | 4,209,404    |    | 2,636,539    |
| Accounts - Patient care, net of allowance for uncollectible amounts |    | 14,244,560   |    | 14,597,076   |
| State and Federal aid   |    | 1,922,457    |    | 317,347      |
| Inventories   |    | 524,613      |    | 535,806      |
| Prepaid Expenses  |    | 1,265,126    | ·  | 1,560,081    |
| Total Current Assets  |    | 28,232,898   |    | 25,039,724   |
| Capital Assets:   |    |              |    |              |
| Land  |    | 438,504      |    | 438,504      |
| Buildings   |    | 46,467,787   |    | 46,279,217   |
| Improvements other than buildings                                   |    | 345,975      |    | 345,975      |
| Equipment   |    | 17,016,044   |    | 16,516,729   |
| Construction-in-progress  |    | 934,092      |    | 2,396,743    |
| Less - Accumulated depreciation                                     |    | (42,704,517) |    | (42,460,168) |
| Total Capital Assets, net of accumulated depreciation               |    | 22,497,885   |    | 23,517,000   |
| Total Assets  |    | 50,730,783   |    | 48,556,724   |
| Current Liabilities:  |    |              |    |              |
| Accounts payable  |    | 3,226,302    |    | 3,227,223    |
| Accrued liabilities   |    | 2,788,271    |    | 3,640,456    |
| Accrued interest payable  |    | 205,659      |    | 263,920      |
| Due to other funds  |    | 14,072,536   |    | 6,709,724    |
| Advances from other funds   |    | 11,835,883   |    | 12,699,183   |
| Compensated absences  |    | 13,559,593   |    | 12,482,502   |
| Current maturities of bonds payable                                 |    | 2,333,897    |    | 1,908,340    |
| Total Current Liabilities   |    | 48,022,141   |    | 40,931,348   |
| Noncurrent Liabilities:   |    |              |    |              |
| Bonds payable   | -  | 15,478,697   |    | 15,912,594   |
| Other post employment benefit obligations                           |    | 14,293,801   |    | -            |
| Total Noncurrent Liabilities  |    | 29,772,498   |    | 15,912,594   |
| Total Liabilities   |    | 77,794,639   |    | 56,843,942   |
| NET ASSETS (DEFICIENCY)   |    |              |    |              |
| Invested in Capital Assets, net of related debt                     |    | 11,269,462   |    | 12,411,965   |
| Unrestricted  |    | (38,333,318) |    | (20,699,183) |
| Total Deficiency  | \$ | (27,063,856) | \$ | (8,287,218)  |

PROPRIETARY FUND - ENTERPRISE FUND HOME AND INFIRMARY FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEARS ENDED DECEMBER 31, 2007 AND 2006

|  | 2007          | 2006           |
|--|---------------|----------------|
| Operating Revenues:  |               |                |
| Charges for services:  |               |                |
| Net patient service revenues:  Rehabilitation and skilled nursing facility | \$ 48,444,325 | \$ 49,930,435  |
| Mental health  | 29,688,099    | 28,741,162     |
| Monar Hoan   |               | 20,7 71,102    |
|  | 78,132,424    | 78,671,597     |
| Miscellaneous  | 657,614       | 664,402        |
| Total Operating Revenues   | 78,790,038    | 79,335,999     |
| Operating Expenses:  |               |                |
| Administrative and general expenses  | 12,937,899    | 12,550,536     |
| Salaries and wage expenses   | 51,361,822    | 52,452,898     |
| Employee benefits  | 38,000,897    | 23,883,950     |
| Supplies and other expenses  | 9,322,106     | 8,838,052      |
| Depreciation   | 2,158,684     | 1,939,354      |
| Total Operating Expenses   | 113,781,408   | 99,664,790     |
| Loss from Operations   | (34,991,370)  | (20,328,791)   |
| Non-Operating Revenues (Expenses):   |               |                |
| Intergovernmental transfer   | 16,491,989    | 7,781,080      |
| Interest on indebtedness   | (277,257)     | (380,641)      |
| Total Non-Operating Revenues   | 16,214,732    | 7,400,439      |
| Change in Net Assets   | (18,776,638)  | (12,928,352)   |
| Net Assets (Deficiency) - Beginning of Year                                | (8,287,218)   | 4,641,134      |
| Deficiency - End of Year   |               | \$ (8,287,218) |
|  |               |                |

#### PROPRIETARY FUND - ENTERPRISE FUND HOME AND INFIRMARY FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|   |    | 2007         | 2006 |              |  |
|---|----|--------------|------|--------------|--|
| Cash Flows From Operating Activities:                     |    |              |      |              |  |
| Cash received from patients and third party payors        | \$ | 76,049,893   | \$   | 79,451,481   |  |
| Other   |    | 4,312,890    |      | 4,469,218    |  |
| Cash payments to vendors                                  |    | (22,249,733) | .*!  | (20,532,532) |  |
| Cash payments to employees                                |    | (77,826,731) | ·    | (82,804,906) |  |
| Net Cash Used in Operating Activities                     | -  | (19,713,681) |      | (19,416,739) |  |
| Cash Flows From Non-Capital Financing Activities -        |    |              |      |              |  |
| Intergovernmental transfer                                |    | 16,491,989   | ·    | 7,781,080    |  |
| Cash Flows From Capital and Related Financing Activities: |    |              | ٠    |              |  |
| Remittances to County of Rockland, net                    |    | 5,818,939    |      | 14,867,960   |  |
| Issuance of long-term debt                                |    | 1,900,000    |      | 5,670,000    |  |
| Retirement of debt  |    | (1,908,340)  |      | (2,216,248)  |  |
| Interest on indebtedness                                  |    | (775,475)    |      | (598,613)    |  |
| Acquisition and construction of capital assets            |    | (1,139,569)  |      | (4,033,214)  |  |
| Net Cash Provided by Capital and                          |    |              |      |              |  |
| Related Financing Activities                              |    | 3,895,555    |      | 13,689,885   |  |
| Net Increase in Cash and Equivalents                      |    | 673,863      |      | 2,054,226    |  |
| Cash and Equivalents - Beginning of Year                  |    | 5,392,875    |      | 3,338,649    |  |
| Cash and Equivalents - End of Year                        | \$ | 6,066,738    | \$   | 5,392,875    |  |
| Reconciliation of Loss from Operations to Net Cash        |    |              |      |              |  |
| Used in Operating Activities:                             |    |              |      |              |  |
| Loss from operations                                      | \$ | (34,991,370) | \$   | (20,328,791) |  |
| Adjustments to reconcile loss from operations to          |    |              |      |              |  |
| net cash used in operating activities:                    |    |              |      |              |  |
| Depreciation  |    | 2,158,684    |      | 1,939,354    |  |
| Provision for bad debts                                   |    | 4,547,568    |      | 3,032,203    |  |
| Changes in assets and liabilities:                        |    |              |      |              |  |
| Accounts receivable                                       |    | (1,572,865)  |      | (1,256,104)  |  |
| Accounts receivable - Patient care                        |    | (9,574,034)  |      | (12,343,873) |  |
| State and Federal aid receivable                          |    | (1,605,110)  |      | (1,720,721)  |  |
| Inventories   |    | 11,193       |      | 56,252       |  |
| Prepaid expenses  |    | 294,955      |      | (601,979)    |  |
| Accounts payable  |    | (921)        |      | 799,804      |  |
| Accrued liabilities                                       |    | (852,185)    |      | (2,808,309)  |  |
| Due to other funds  |    | 7,362,812    |      | (551,384)    |  |
| Advances from other funds                                 |    | (863,300)    |      | 12,699,183   |  |
| Compensated absences                                      |    | 1,077,091    |      | 1,667,626    |  |
| Other postemployment benefit obligations                  |    | 14,293,801   |      | -            |  |
| Net Cash Used in Operating Activities                     | \$ | (19,713,681) | \$   | (19,416,739) |  |

PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

|  |                                       | 2007              |               | 2006          |
|--|---------------------------------------|-------------------|---------------|---------------|
| ASSETS                                   |                                       |                   |               |               |
| Current Assets:                          |                                       |                   |               |               |
| Cash and equivalents                     | \$                                    | 72,176            | \$            | 93,796        |
| Investments                              |                                       | 1,286,395         | •             | 1,306,956     |
| Accounts receivable                      |                                       | 3,536,974         |               | 3,535,013     |
| Prepaid expenses                         | <del></del>                           | 9,250             |               | _             |
| Total Current Assets                     | · · · · · · · · · · · · · · · · · · · | 4,904,795         | . <del></del> | 4,935,765     |
| Noncurrent Assets:                       |                                       |                   |               |               |
| Restricted cash and equivalents          |                                       | 2,285,063         |               | 1,852,792     |
| Restricted investments                   |                                       | 3,525,755         |               | 3,525,018     |
| Costs of issuance, net of accumulated    |                                       | •                 |               |               |
| amortization of \$173,156 in 2007        |                                       |                   |               |               |
| and \$132,286 in 2006                    |                                       | 927,613           |               | 968,483       |
| Total Noncurrent Assets                  |                                       | 6,738,431         |               | 6,346,293     |
| Total Assets                             |                                       | 11,643,226        |               | 11,282,058    |
| LIABILITIES                              |                                       |                   |               |               |
| Current Liabilities:                     |                                       |                   |               |               |
| Accrued liabilities                      |                                       | 972,883           |               | 982,327       |
| Current maturities of bonds payable      |                                       | 920,000           |               | 760,000       |
| Total Current Liabilities                |                                       | 1,892,883         |               | 1,742,327     |
| Noncurrent Liabilities -                 |                                       |                   |               |               |
| Bonds payable, net of current maturities |                                       | 72,290,551        |               | 71,348,354    |
| - and payable, not or autom materillos   |                                       | 72,200,001        |               | 7 1,0-10,00-1 |
| Total Liabilities                        |                                       | 74,183,434        |               | 73,090,681    |
| NET ASSETS                               |                                       |                   |               |               |
| Deficiency                               | \$                                    | (62,540,208)      | \$            | (61,808,623)  |
|  |                                       | <del>`=''''</del> | <del></del>   | <u> </u>      |

PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2007 AND 2006

|                                    | 2007            | 2006            |
|------------------------------------|-----------------|-----------------|
| Operating Revenues -               |                 |                 |
| Tobacco settlement revenues        | \$ 3,457,420    | \$ 3,043,988    |
| Operating Expenses:                |                 |                 |
| Professional fees                  | 44,403          | 32,075          |
| Directors' fees                    | 2,000           | 3,000           |
| Insurance                          | 21,525          | 21,525          |
| Amortization                       | 40,870          | 40,870          |
| Total Operating Expenses           | 108,798         | 97,470          |
| Income from Operations             | 3,348,622       | 2,946,518       |
| Non-Operating Revenues (Expenses): |                 |                 |
| Interest income                    | 382,075         | 335,069         |
| Interest on indebtedness           | (4,462,282)     | (4,389,084)     |
| Total Non-Operating Expenses       | (4,080,207)     | (4,054,015)     |
| Loss From Operations               | (731,585)       | (1,107,497)     |
| Deficit - Beginning of Year        | (61,808,623)    | (60,701,126)    |
| Deficit - End of Year              | \$ (62,540,208) | \$ (61,808,623) |

# PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|  |    | 2007        |    | 2006        |
|--|----|-------------|----|-------------|
| Cash Flows From Operating Activities:                |    | 2007        | -  | 2000        |
| Cash received from tobacco settlement revenues       | \$ | 3,470,852   | \$ | 3,334,773   |
| Cash payments to directors                           | •  | (2,000)     |    | (3,000)     |
| Cash payments to vendors                             |    | (69,170)    |    | (53,600)    |
| Net Cash Provided by Operating Activities            |    | 3,399,682   |    | 3,278,173   |
| Cash Flows from Non-Capital Financing Activities:    |    | •           |    | •           |
| Repayment of long-term debt                          |    | (760,000)   |    | (680,000)   |
| Interest on indebtedness                             |    | (2,615,537) | -  | (2,652,281) |
| Net Cash Used in Non-Capital Financing Activities    |    | (3,375,537) |    | (3,332,281) |
| Cash Flows From Investing Activities:                |    |             |    |             |
| Interest income                                      |    | 366,682     |    | 429,353     |
| Purchase of investments                              |    | (1,286,395) |    | (1,306,956) |
| Sale of investments                                  |    | 1,306,956   |    | 1,326,117   |
| Purchase of restricted investments                   |    | (3,525,755) |    | (3,525,018) |
| Sale of restricted investments                       |    | 3,525,018   |    | 3,525,133   |
| Net Cash Provided by Investing Activities            |    | 386,506     |    | 448,629     |
| Net Increase in Cash and Equivalents                 |    | 410,651     |    | 394,521     |
| Cash and Equivalents - Beginning of Year             |    | 1,946,588   |    | 1,552,067   |
| Cash and Equivalents - End of Year                   | \$ | 2,357,239   | \$ | 1,946,588   |
| Reconciliation of Income from Operations to Net Cash |    |             |    |             |
| Provided by Operating Activities:                    |    |             |    |             |
| Income from operations                               | \$ | 3,348,622   | \$ | 2,946,518   |
| Adjustments to reconcile income from operations      |    |             |    |             |
| to net cash provided by operating activities:        |    |             |    |             |
| Amortization   |    | 40,870      |    | 40,870      |
| Changes in Assets and Liabilities:                   |    |             |    |             |
| Accounts receivable                                  |    | 13,432      |    | 290,785     |
| Prepaid expenses                                     |    | (9,250)     |    | -           |
| Accrued liabilities                                  |    | 6,008       |    | -           |
| Net Cash Provided by Operating Activities            | \$ | 3,399,682   | \$ | 3,278,173   |
| Monogoh Non Conital Eineneing Activities             |    |             |    |             |
| Noncash Non-Capital Financing Activities:            |    |             |    |             |
| Increase in bonds payable from amortization of       | œ  | F 4 0 40    | •  | E 4 0 4 0   |
| original issue and underwriters' discount            | \$ | 54,849      | \$ | 54,849      |
| Increase in bonds payable from accreted interest     |    | 1,807,348   |    | -           |
|  |    |             |    |             |

# PROPRIETARY FUND - ENTERPRISE FUND ROCKLAND SECOND TOBACCO ASSET SECURITIZATION CORPORATION COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|  | 2007         |                        |             | 2006                   |
|--|--------------|------------------------|-------------|------------------------|
| Cash Flows From Operating Activities: Cash received from tobacco settlement revenues     | \$           | 867,637                | \$          | 834,247                |
| Cash payments to directors Cash payments to vendors                                      | •            | (2,000)<br>(23,560)    | <del></del> | (6,000)<br>(22,111)    |
| Net Cash Provided by Operating Activities  | . <u></u>    | 842,077                |             | 806,136                |
| Cash Flows from Non-Capital Financing Activities:  |              |                        |             | (                      |
| Retirement of long-term debt Interest on indebtedness                                    |              | (380,000)<br>(478,950) |             | (375,000)<br>(497,825) |
| Net Cash Used in Non-Capital Financing Activities  | <del></del>  | (858,950)              |             | (872,825)              |
| Cash Flows From Investing Activities: Interest income                                    |              | 4E 06E                 |             | 4E 720                 |
| Purchase of restricted investments   |              | 45,865<br>(710,961)    |             | 45,730<br>(710,961)    |
| Sale of restricted investments   | <del></del>  | 710,961                | <del></del> | 710,961                |
| Net Cash Provided by Investing Activities  | <del> </del> | 45,865                 |             | 45,730                 |
| Net Increase (Decrease) in Cash and Equivalents  |              | 28,992                 |             | (20,959)               |
| Cash and Equivalents - Beginning of Year   | •            | 91,755                 |             | 112,714                |
| Cash and Equivalents - End of Year   | \$           | 120,747                | \$          | 91,755                 |
| Reconciliation of Income from Operations to Net Cash Provided by Operating Activities:   |              |                        |             |                        |
| Income from operations Adjustments to reconcile income from operations                   | \$           | 831,198                | \$          | 778,889                |
| to net cash provided by operating activities: Amortization                               |              | 6,706                  |             | 6,706                  |
| Changes in assets and liabilities - Accounts receivable                                  |              | 4,173                  |             | 20,541                 |
| Net Cash Provided by Operating Activities  | \$           | 842,077                | \$          | 806,136                |
| Noncash Investing Activities -   |              |                        |             |                        |
| Increase in bonds payable from amortization of original issue and underwriters' discount | \$           | 10,997                 | \$          | 10,997                 |

### INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds.

COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2007

(With Comparative Totals for 2006)

| <u>ASSETS</u>  |             | Workers'<br>Compensation<br>Benefits<br>Fund                  |    | General<br>Liability<br>Claims<br>Fund | Ur<br>   | employment<br>Benefits<br>Fund          |
|--|-------------|---|----|--|----------|---|
| Cash: Demand deposits Certificates of deposit Petty cash   | \$          | \$95,840<br>6,350,000   | \$ | 195,912<br>4,300,000<br>-              |          | 126,365<br>-<br>-                       |
| Receivables:<br>Accounts<br>State and Federal aid  | <del></del> | 6,545,840<br>-<br>-   |    | 4,495,912<br>-<br>-                    | <u>-</u> | 126,365                                 |
| Due from other governments  Due from other funds   |             | <u>-</u><br>-   | ·  | 1,235,891<br>1,235,891                 |          | -                                       |
| Inventories  |             |   |    | -                                      |          | -                                       |
| Prepaid Expenses   |             | 1,813   |    | -                                      |          | . •                                     |
| Total Current Assets   |             | 6,547,653   |    | 5,731,803                              |          | 126,365                                 |
| Capital Assets Less - Accumulated depreciation   |             | -   |    | -<br>-                                 |          | -                                       |
| Total Capital Assets   |             | -   |    |  |          | _                                       |
| Total Assets   | <del></del> | 6,547,653   |    | 5,731,803                              |          | 126,365                                 |
| Current Liabilities: Accounts payable Accrued liabilities Due to other funds Due to other governments Advances from other funds Claims payable Compensated absences Current maturities of bonds payable - Capital construction Current maturities of bonds payable - Pension obligations |             | 408,307<br>5,686<br>14,208<br>17,742<br>-<br>571,477<br>1,846 |    | 573,180                                |          | - ' - ' - ' - ' - ' - ' - ' - ' - ' - ' |
| Total Current Liabilities  |             | 1,019,266   | -  | 573,180                                |          |   |
| Noncurrent Liabilities: Claims payable Compensated absences Bonds payable - Capital construction, less current maturities Bonds payable - Pension obligations, less current maturities Other post employment benefit obligations   |             | 5,143,292<br>-<br>-<br>-<br>19,270                            |    | 5,158,623                              |          |   |
| Total Noncurrent Liabilities   |             | 5,162,562   |    | 5,158,623                              |          |   |
| Total Liabilities  |             | 6,181,828   |    | 5,731,803                              |          |   |
| NET ASSETS (DEFICIENCY)  |             | 0,101,020   |    | 0,701,000                              |          |   |
| Invested in Capital Assets, net of related debt Unrestricted   |             | -   |    | -                                      |          |   |
|  |             | 365,825   |    |  |          | 126,365                                 |
| Total Net Assets (Deficiency)  | \$          | 365,825   | \$ | _                                      | \$       | 126,365                                 |

| General  | Totals   |  |  |  |  |  |
|--|--|--|--|--|--|--|
| Services<br>Fund   | 2007   | 2006   |  |  |  |  |
| \$ -   | \$ 518,117<br>10,650,000<br>200  | \$ 3,292,106<br>11,450,000<br>200  |  |  |  |  |
| 200  | 11,168,317   | 14,742,306   |  |  |  |  |
| 712,552<br>491,073<br>-<br>3,038,438   | 712,552<br>491,073<br>-<br>4,274,329   | 469,546<br>569,528<br>10,531<br>2,172,284  |  |  |  |  |
| 4,242,063  | 5,477,954  | 3,221,889  |  |  |  |  |
| 70,857   | 70,857   | 55,379   |  |  |  |  |
| 271,665  | 273,478  | 933,529  |  |  |  |  |
| 4,584,785  | 16,990,606   | 18,953,103   |  |  |  |  |
| 22,876,419<br>(6,355,026)  | 22,876,419<br>(6,355,026)  | 22,968,161<br>(5,861,320)  |  |  |  |  |
| 16,521,393   | 16,521,393   | 17,106,841   |  |  |  |  |
| 21,106,178   | 33,511,999   | 36,059,944   |  |  |  |  |
| 1,172,660<br>1,269,158<br>2,020,678<br>-<br>2,806,868<br>-<br>202,068<br>1,291,692<br>122,289<br>8,885,413 | 1,580,967 1,274,844 2,034,886 17,742 2,806,868 1,144,657 203,914 1,291,692 122,289 10,477,859  10,301,915 1,818,610 10,079,377 | 1,160,444 1,397,439 74,420 4,959,738 1,134,155 182,901 1,203,256 117,620 10,229,973  10,207,391 1,646,112 10,621,070 |  |  |  |  |
| 2,581,225  | -<br>2,600,495   | 122,289<br>-   |  |  |  |  |
| 14,479,212   | 24,800,397   | 22,596,862   |  |  |  |  |
| 23,364,625   | 35,278,256   | 32,826,835   |  |  |  |  |
| 5,150,324<br>(7,408,771)   | 5,150,324<br>(6,916,581)   | 5,282,516<br>(2,049,407)   |  |  |  |  |
| \$ (2,258,447)   | \$ (1,766,257)   | \$ 3,233,109   |  |  |  |  |

# PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEAR ENDED DECEMBER 31, 2007

(With Comparative Totals for 2006)

|   | Workers' Compensation Benefits Fund | General<br>Liability<br>Claims<br>Fund | Unemployment<br>Benefits<br>Fund |  |  |  |
|---|-------------------------------------|--|----------------------------------|--|--|--|
| Operating Revenues:   |                                     |  | ,                                |  |  |  |
| Charges for services State aid  | \$ 1,275,125                        | \$ 2,416,532                           | \$ 117,029<br>                   |  |  |  |
| Total Operating Revenues  | 1,275,125                           | 2,416,532                              | 117,029                          |  |  |  |
| Operating Expenses:   |                                     |  |                                  |  |  |  |
| Administrative and general expenses   | 679,003                             | -                                      | -                                |  |  |  |
| Salaries and wage expenses  | 135,932                             | -                                      | -                                |  |  |  |
| Employee benefits   | 3,377,238                           | -                                      | 117,029                          |  |  |  |
| Judgments and claims  |                                     | 2,577,046                              |                                  |  |  |  |
| Supplies and other expenses   | -                                   | -                                      | -                                |  |  |  |
| Depreciation  | -                                   |  |                                  |  |  |  |
| Total Operating Expenses  | 4,192,173                           | 2,577,046                              | 117,029                          |  |  |  |
| Income (Loss) From Operations   | (2,917,048)                         | (160,514)                              |                                  |  |  |  |
| Non-Operating Revenues (Expenses):<br>Interest income<br>Interest on indebtedness | 411,562<br>                         | 242,997                                | 4,862                            |  |  |  |
| Total Non-Operating Revenues (Expenses)   | 411,562                             | 242,997                                | 4,862                            |  |  |  |
| Change in Net Assets  | (2,505,486)                         | 82,483                                 | 4,862                            |  |  |  |
| Net Assets (Deficiency) - Beginning of Year                                       | 2,871,311                           | (82,483)                               | 121,503                          |  |  |  |
| Net Assets (Deficiency) - End of Year   | \$ 365,825                          | \$ -                                   | \$ 126,365                       |  |  |  |

| General *                   | <br>Ť                                | otals |                                    |
|-----------------------------|--------------------------------------|-------|------------------------------------|
| <br>Services<br>Fund        | <br>2007                             |       | 2006                               |
| \$<br>29,581,272<br>597,872 | \$<br>33,389,958<br>597,872          | \$    | 32,986,096<br>658,640              |
| <br>30,179,144              | <br>33,987,830                       |       | 33,644,736                         |
| -                           | 679,003                              |       | 11,406,675                         |
| 10,997,613<br>5,084,311     | 11,133,545<br>8,578,578              |       | 128,635<br>5,091,236               |
| 14,517,570<br>2,027,226     | 2,577,046<br>14,517,570<br>2,027,226 |       | 1,287,899<br>11,466,723<br>995,994 |
| <br>32,626,720              | 39,512,968                           |       | 30,377,162                         |
| <br>(2,447,576)             | <br>(5,525,138)                      |       | 3,267,574                          |
| _                           | 659,421                              |       | 624,913                            |
| <br>(133,649)               | <br>(133,649)                        |       | (164,585)                          |
| <br>(133,649)               | <br>525,772                          |       | 460,328                            |
| (2,581,225)                 | (4,999,366)                          |       | 3,727,902                          |
| <br>322,778                 | <br>3,233,109                        |       | (494,793)                          |
| \$<br>(2,258,447)           | \$<br>(1,766,257)                    | \$    | 3,233,109                          |

PROPRIETARY FUNDS - INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 2007 (With Comparative Totals for 2006)

|  | <br>Workers'<br>Compensation<br>Benefits<br>Fund |    | General<br>Liability<br>Claims<br>Fund | Un          | employment<br>Benefits<br>Fund |
|--|--|----|--|-------------|--------------------------------|
| Cash Flows From Operating Activities: Cash received from charges for services  | \$<br>1,275,125                                  | \$ | 1,183,050                              | \$          | 117,029                        |
| Cash received from State  Cash payments to insurance carriers and claimants  | (3,676,774)                                      |    | (2,938,601)                            |             | -<br>(117,029)                 |
| Cash payments to insurance carriers and chaintains  Cash payments to employees   | (76,210)   |    | (2,930,001)                            |             | (117,029)                      |
| Cash payments to vendors   | - (1.5)  |    | -                                      |             | -                              |
|  | <br>   |    |  |             |                                |
| Net Cash Provide by (Used in) Operating Activities   | <br>(2,477,859)                                  |    | (1,755,551)                            |             |                                |
| Cash Flows From Non-Capital Financing Activities: Retirement of long-term debt   | _  |    | _                                      |             |                                |
| Interest on indebtedness - other   | <br>_  |    |  |             | -                              |
| Net Cash Used in Non-Capital   |  |    |  |             |                                |
| Financing Activities   | <br>-  |    |  |             |                                |
| Cash Flows From Capital and Related Financing Activities:  |  |    |  |             |                                |
| Issuance of long-term debt   | -  |    |  |             | -                              |
| Retirement of long-term debt Interest on indebtedness - Capital construction   |  |    | -                                      |             | -                              |
| Acquisition and construction of capital assets   | <br>-  |    | <u>-</u>                               | <del></del> | <u> </u>                       |
| Net Cash Used in Capital and Related Financing Activities  | <br>   |    |  |             | <del>-</del> ,                 |
| Cash Flows From Investing Activities -   |  |    |  |             |                                |
| Interest income  | <br>411,562                                      |    | 242,997                                |             | 4,862                          |
| Net Increase (Decrease) in Cash  | (2,066,297)                                      |    | (1,512,554)                            |             | 4,862                          |
| Cash - Beginning of Year   | <br>8,612,137                                    | _  | 6,008,466                              |             | 121,503                        |
| Cash - End of Year   | \$<br>6,545,840                                  | \$ | 4,495,912                              | \$          | 126,365                        |
| Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities: Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities: | \$<br>(2,917,048)                                | \$ | (160,514)                              | \$          | -                              |
| Depreciation   | -  |    | -                                      |             | -                              |
| Changes in operating assets and liabilities:   |  |    | 0.400                                  |             |                                |
| Accounts receivable State and Federal aid receivable   | -  |    | 2,409                                  |             | -                              |
| Due from other governments   | 10,531   |    | -                                      |             | -                              |
| Due from other funds   | 70,001   |    | (1,235,891)                            |             | _                              |
| Inventories  | -  |    | -                                      |             | -                              |
| Prepaid expenses   | 1,115  |    | -                                      |             | -                              |
| Accounts payable   | 8,731  |    | (32,101)                               |             | -                              |
| Accrued liabilities  | 5,686  |    | -                                      |             | -                              |
| Due to other funds   | (40,463)   |    | (19,749)                               |             | -                              |
| Due to other governments   | 17,742   |    | -                                      |             | -                              |
| Advances from other funds  | -  |    | -                                      |             | -                              |
| Claims payable   | 414,731  |    | (309,705)                              |             | . <del>-</del>                 |
| Compensated absences   | 1,846<br>19,270                                  |    | -                                      |             | -                              |
| Other post employment benefit obligations  | <br>19,270                                       |    |  |             | <del>_</del>                   |
| Net Cash Provided by (Used in) Operating Activities  | \$<br>(2,477,859)                                | \$ | (1,755,551)                            | \$          |                                |

|    | General  |             | T  | otals |  |
|----|--|-------------|--|-------|--|
|    | Services<br>Fund   | <u> </u>    | 2007   |       | 2006   |
| \$ | 28,469,703<br>676,327<br>-<br>(4,892,646)<br>(22,107,080)  |             | 31,044,907<br>676,327<br>(6,732,404)<br>(4,968,856)<br>(22,107,080)  | \$    | 36,032,244<br>601,871<br>(6,403,591)<br>(4,463,390)<br>(21,426,244)  |
|    | 2,146,304  |             | (2,087,106)  |       | 4,340,890  |
| -  | (117,620)<br>(8,855)   |             | (117,620)<br>(8,855)   |       | (112,950)<br>(12,809)  |
| -  | (126,475)  |             | (126,475)  |       | (125,759)  |
|    | 750,000<br>(1,203,256)<br>(124,794)<br>(1,441,779)   |             | 750,000<br>(1,203,256)<br>(124,794)<br>(1,441,779)   |       | 512,500<br>(1,088,165)<br>(151,775)<br>(1,746,155)   |
|    | (2,019,829)  |             | (2,019,829)  |       | (2,473,595)  |
|    | -  |             | 659,421  |       | 624,913  |
|    | -  |             | (3,573,989)  |       | 2,366,449  |
|    | 200  |             | 14,742,306   |       | 12,375,857   |
| \$ | 200  | \$          | 11,168,317   | \$    | 14,742,306   |
| \$ | (2,447,576)  | \$          | (5,525,138)  | \$    | 3,267,574  |
|    | 2,027,226  |             | 2,027,226  |       | 995,994  |
|    | (245,415)<br>78,455<br>-<br>(866,154)<br>(15,478)<br>658,936<br>443,893<br>(128,281)<br>2,020,678<br>-<br>(2,152,870)<br>-<br>191,665<br>2,581,225 |             | (243,006)<br>78,455<br>10,531<br>(2,102,045)<br>(15,478)<br>660,051<br>420,523<br>(122,595)<br>1,960,466<br>17,742<br>(2,152,870)<br>105,026<br>193,511<br>2,600,495 |       | 4,030<br>(56,769)<br>(531)<br>3,042,649<br>(634)<br>(723,332)<br>(387,168)<br>527,678<br>(2,739,282)<br>-<br>4,959,738<br>(4,439,211)<br>(109,846) |
| \$ | 2,146,304  | <u>\$</u> . | (2,087,106)  | \$    | 4,340,890  |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

|   | 2007   | 2006                              |
|---|--|-----------------------------------|
| <u>ASSETS</u>   |  |                                   |
| Cash: Demand deposits Certificates of deposit   | \$ 195,840<br>6,350,000                                  | \$ 162,137<br>8,450,000           |
|   | 6,545,840  | 8,612,137                         |
| Due from Other Governments  | -  | 10,531                            |
| Prepaid Expenses  | 1,813  | 2,928                             |
| Total Assets  | 6,547,653  | 8,625,596                         |
| LIABILITIES   |  |                                   |
| Current Liabilities: Accounts payable Accrued liabilities Due to other funds Due to other governments Claims payable Compensated absences | 408,307<br>5,686<br>14,208<br>17,742<br>571,477<br>1,846 | 399,576<br>54,671<br>-<br>530,004 |
| Total Current Liabilities   | 1,019,266  | 984,251                           |
| Noncurrent Liabilities: Claims payable Other post employment benefit obligations  | 5,143,292<br>19,270                                      | 4,770,034                         |
| Total Noncurrent Liabilities  | 5,162,562  | 4,770,034                         |
| Total Liabilities   | 6,181,828  | 5,754,285                         |
| NET ASSETS  |  |                                   |
| Unrestricted  | \$ 365,825   | \$ 2,871,311                      |

PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007         | 2006         |
|---|--------------|--------------|
| Operating Revenues - Charges for services | \$ 1,275,125 | \$ 2,460,846 |
| Operating Expenses:                       |              |              |
| Administrative and general expenses       | 679,003      | 569,325      |
| Salaries and wage expenses                | 135,932      | 128,635      |
| Employee benefits                         | 3,377,238    | (22,413)     |
| Total Operating Expenses                  | 4,192,173    | 675,547      |
| Income (Loss) From Operations             | (2,917,048)  | 1,785,299    |
| Non-Operating Revenues -                  |              |              |
| Interest income                           | 411,562      | 504,722      |
| Change in Net Assets                      | (2,505,486)  | 2,290,021    |
| Net Assets - Beginning of Year            | 2,871,311    | 581,290      |
| Net Assets - End of Year                  | \$ 365,825   | \$ 2,871,311 |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - WORKERS' COMPENSATION BENEFITS FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|   |           | 2007        |    | 2006        |
|---|-----------|-------------|----|-------------|
| Cash Flows From Operating Activities:                       |           |             |    |             |
| Cash received from charges for services                     | \$        | 1,275,125   | \$ | 2,460,315   |
| Cash payments to insurance carriers and claimants           |           | (3,676,774) | ·  | (4,218,648) |
| Cash payments to employees                                  |           | (76,210)    |    | (127,034)   |
| Net Cash Used in Operating Activities                       |           | (2,477,859) |    | (1,885,367) |
| Cash Flows From Investing Activities -                      |           |             |    |             |
| Interest income   |           | 411,562     |    | 504,722     |
| Net Decrease in Cash  |           | (2,066,297) |    | (1,380,645) |
| Cash - Beginning of Year                                    |           | 8,612,137   |    | 9,992,782   |
| Cash - End of Year  | \$        | 6,545,840   | \$ | 8,612,137   |
| Reconciliation of Income (Loss) from Operations to Net Cash |           |             |    |             |
| Used in Operating Activities:                               | •         |             |    |             |
| Income (loss) from operations                               | \$        | (2,917,048) | \$ | 1,785,299   |
| Adjustments to reconcile income (loss) from operations      |           | •           |    |             |
| to net cash used in operating activities:                   |           |             |    |             |
| Changes in assets and liabilities:                          |           |             |    |             |
| Due from other governments                                  |           | 10,531      |    | (531)       |
| Prepaid expenses  |           | 1,115       |    | (1,601)     |
| Accounts payable  |           | 8,731       |    | (61,486)    |
| Accrued liabilities   |           | 5,686       |    | •           |
| Due to other funds  |           | (40,463)    |    | 15,773      |
| Due to other governments                                    |           | 17,742      |    | -           |
| Claims payable  |           | 414,731     |    | (3,608,413) |
| Compensated absences  |           | 1,846       |    | (14,408)    |
| Other post employment benefit obligations                   |           | 19,270      |    |             |
| Net Cash Used in Operating Activities                       | <u>\$</u> | (2,477,859) | \$ | (1,885,367) |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

|   | 2007                    | 2006                        |
|---|-------------------------|-----------------------------|
| <u>ASSETS</u>   |                         |                             |
| Cash:  Demand deposits  Certificates of deposit                         | \$ 195,912<br>4,300,000 | \$ 3,008,466<br>3,000,000   |
|   | 4,495,912               | 6,008,466                   |
| Receivables: Accounts Due from other funds                              | 1,235,891               | 2,409                       |
|   | 1,235,891               | 2,409                       |
| Total Assets  | 5,731,803               | 6,010,875                   |
| LIABILITIES   |                         |                             |
| Current Liabilities: Accounts payable Due to other funds Claims payable | -<br>-<br>573,180       | 32,101<br>19,749<br>604,151 |
| Total Current Liabilities   | 573,180                 | 656,001                     |
| Noncurrent Liabilities - Claims payable                                 | 5,158,623               | 5,437,357                   |
| Total Liabilities   | 5,731,803               | 6,093,358                   |
| NET ASSETS (DEFICIENCY)   |                         |                             |
| Unrestricted  | \$ -                    | \$ (82,483)                 |

## PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007 |           | <br>2006        |
|---|------|-----------|-----------------|
| Operating Revenues - Charges for services | \$   | 2,416,532 | \$<br>2,605,589 |
| Operating Expenses - Judgments and claims |      | 2,577,046 | <br>1,287,899   |
| Income (Loss) From Operations             |      | (160,514) | 1,317,690       |
| Non-Operating Revenues - Interest income  |      | 242,997   | <br>117,068     |
| Change in Net Assets                      |      | 82,483    | 1,434,758       |
| Deficiency - Beginning of Year            |      | (82,483)  | (1,517,241)     |
| Net Assets (Deficiency) - End of Year     | \$   | <u>-</u>  | \$<br>(82,483)  |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL LIABILITY CLAIMS FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007  | 2006  |
|---|---|---|
| Cash Flows From Operating Activities: Cash received from charges for services Cash payments to insurance carriers and claimants   | \$ 1,183,050<br>(2,938,601)                               | \$ 5,589,589<br>(2,069,766)                           |
| Net Cash Provided by (Used in) Operating Activities   | (1,755,551)   | 3,519,823   |
| Cash Flows From Investing Activities - Interest income  | 242,997   | 117,068_  |
| Net Increase (Decrease) in Cash   | (1,512,554)   | 3,636,891   |
| Cash - Beginning of Year  | 6,008,466   | 2,371,575   |
| Cash - End of Year  | \$ 4,495,912  | \$ 6,008,466  |
| Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities: Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities: Changes in assets and liabilities: | \$ (160,514)  | \$ 1,317,690  |
| Changes in assets and liabilities: Accounts receivable Due from other funds Accounts payable Due to other funds Claims payable  | 2,409<br>(1,235,891)<br>(32,101)<br>(19,749)<br>(309,705) | (2,409)<br>2,986,409<br>29,182<br>19,749<br>(830,798) |
| Net Cash Provided by (Used in) Operating Activities   | \$ (1,755,551)  | \$ 3,519,823  |

## PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

|                        |               | <del></del> | 2007    | 2006 |         |
|------------------------|---------------|-------------|---------|------|---------|
| Cash - Demand deposits | <u>ASSETS</u> | <u>\$</u>   | 126,365 | \$   | 121,503 |
|                        | NET ASSETS    |             |         |      |         |
| Unrestricted           |               | \$          | 126,365 | \$   | 121,503 |

PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2007 AND 2006

|   | 2007          | 2006          |
|---|---------------|---------------|
| Operating Revenues - Charges for services | \$<br>117,029 | \$<br>115,177 |
| Operating Expenses - Employee benefits    | <br>117,029   | <br>115,177   |
| Income From Operations                    | -             | -             |
| Non-Operating Revenues - Interest income  | <br>4,862     | <br>3,123     |
| Change in Net Assets                      | 4,862         | 3,123         |
| Net Assets - Beginning of Year            | <br>121,503   | <br>118,380   |
| Net Assets - End of Year                  | \$<br>126,365 | \$<br>121,503 |

## PROPRIETARY FUND - INTERNAL SERVICE FUND - UNEMPLOYMENT BENEFITS FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|  |    | 2007                 | <br>2006                   |
|--|----|----------------------|----------------------------|
| Cash Flows From Operating Activities: Cash received from charges for services Cash payments to insurance carriers and claimants  | \$ | 117,029<br>(117,029) | \$<br>227,185<br>(115,177) |
| Net Cash Provided by Operating Activities  |    | -                    | <br>112,008                |
| Cash Flows From Investing Activities - Interest income   |    | 4,862                | <br>3,123                  |
| Net Increase in Cash   | ,  | 4,862                | 115,131                    |
| Cash - Beginning of Year   | -  | 121,503              | <br>6,372                  |
| Cash - End of Year   | \$ | 126,365              | \$<br>121,503              |
| Reconciliation of Income from Operations to Net Cash Provided by Operating Activities: Income from operations Adjustments to reconcile income from operations to net cash provided by operating activities: Changes in assets and liabilities: | \$ | <del>-</del>         | \$<br>. <b>-</b>           |
| Due from other funds   |    |                      | <br>112,008                |
| Net Cash Provided by Operating Activities  | \$ | -                    | \$<br>112,008              |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

|   | 2007                        | 2006                 |
|---|-----------------------------|----------------------|
| ASSETS  Cash - Petty cash                                     | \$ 200                      | \$ 200               |
|   | Ψ 200                       |                      |
| Receivables:  | 742 552                     | 467,137              |
| Accounts State and Endorel aid                                | 712,552<br>491,0 <b>7</b> 3 | 569,528              |
| State and Federal aid  Due from other funds                   | 3,038,438                   | 2,172,284            |
| Due nom other runds   | 3,000,400                   | 2,112,204            |
|   | 4,242,063                   | 3,208,949            |
| Inventories   | 70,857                      | 55,379               |
| Prepaid Expenses  | 271,665                     | 930,601              |
| Total Current Assets  | 4,584,785                   | 4,195,129            |
| Capital Assets:   |                             |                      |
| Buildings   | 2,980                       | 2,980                |
| Equipment   | 22,873,439                  | 22,965,181           |
|   | 22,876,419                  | 22,968,161           |
| Less - Accumulated depreciation                               | (6,355,026)                 | (5,861,320)          |
|   |                             |                      |
| Total Capital Assets  | 16,521,393                  | 17,106,841           |
| Total Assets  | 21,106,178                  | 21,301,970           |
| LIABILITIES   |                             |                      |
| Current Liabilities:  |                             |                      |
| Accounts payable  | 1,172,660                   | 728,767              |
| Accrued liabilities   | 1,269,158                   | 1,397,439            |
| Due to other funds  | 2,020,678                   | 4.050.700            |
| Advances from other funds                                     | 2,806,868                   | 4,959,738            |
| Current maturities of compensated absences                    | 202,068                     | 182,901              |
| Current maturities of bonds payable - Capital construction    | 1,291,692                   | 1,203,256<br>117,620 |
| Current maturities of bonds payable - Pension obligations     | 122,289                     | 117,020              |
| Total Current Liabilities                                     | 8,885,413                   | 8,589,721            |
| Noncurrent Liabilities:                                       |                             |                      |
| Compensated absences, less current maturities                 | 1,818,610                   | 1,646,112            |
| Bonds payable - Capital construction, less current maturities | .10,079,377                 | 10,621,070           |
| Bonds payable - Pension obligations, less current maturities  | -                           | 122,289              |
| Other post employment benefit obligations                     | 2,581,225                   |                      |
| Total Noncurrent Liabilities                                  | 14,479,212                  | 12,389,471           |
| Total Liabilities   | 23,364,625                  | 20,979,192           |
| NET ASSETS (DEFICIENCY)                                       |                             |                      |
|   |                             |                      |
| Invested in Capital Assets, net of related debt               | 5,150,324                   | 5,282,515            |
| Unrestricted  | (7,408,771)                 | (4,959,737)          |
| Total Net Assets  | \$ (2,258,447)              | \$ 322,778           |
| i otal Net Assets   | Ψ (2,200,447)               | <u> </u>             |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

YEARS ENDED DECEMBER 31, 2007 AND 2006

|                                       | 2007           | 2006          |
|---------------------------------------|----------------|---------------|
| Operating Revenues:                   |                |               |
| Charges for services                  | \$ 29,581,272  | \$ 27,804,484 |
| State aid                             | 597,872        | 658,640       |
| Total Operating Revenues              | 30,179,144     | 28,463,124    |
| Operating Expenses:                   |                |               |
| Salaries and wage expenses            | 10,997,613     | 10,837,350    |
| Employee benefits                     | 5,084,311      | 4,998,472     |
| Supplies and other expenses           | 14,517,570     | 11,466,723    |
| Depreciation                          | 2,027,226      | 995,994       |
| Total Operating Expenses              | 32,626,720     | 28,298,539    |
| Income (Loss) From Operations         | (2,447,576)    | 164,585       |
| Non-Operating Expenses -              |                |               |
| Interest on indebtedness              | (133,649)      | (164,585)     |
| Change in Net Assets                  | (2,581,225)    | -             |
| Net Assets - Beginning of Year        | 322,778        | 322,778       |
| Net Assets (Deficiency) - End of Year | \$ (2,258,447) | \$ 322,778    |

### PROPRIETARY FUND - INTERNAL SERVICE FUND - GENERAL SERVICES FUND COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2007 AND 2006

|   |          | 2007         |    | 2006         |
|---|----------|--------------|----|--------------|
| Cash Flows From Operating Activities:                       |          |              |    | •            |
| Cash received from charges for services                     | \$       | 28,469,703   | \$ | 27,755,155   |
| Cash received from State                                    |          | 676,327      |    | 601,871      |
| Cash payments to vendors                                    |          | (22,107,080) |    | (21,426,244) |
| Cash payments to employees                                  |          | (4,892,646)  |    | (4,336,356)  |
| Net Cash Provided by Operating Activities                   | ·        | 2,146,304    |    | 2,594,426    |
| Cash Flows From Non-Capital Financing Activities:           | •        |              |    |              |
| Retirement of long-term debt                                |          | (117,620)    |    | (112,950)    |
| Interest on indebtedness - other                            |          | (8,855)      |    | (12,809)     |
| Net Cash Used in Non-Capital Financing Activities           | <u> </u> | (126,475)    |    | (125,759)    |
| Cash Flows from Capital and Related Financing Activities:   |          |              |    |              |
| Issuance of long-term debt                                  |          | 750,000      |    | 512,500      |
| Retirement of long-term debt                                |          | (1,203,256)  |    | (1,088,165)  |
| Interest on indebtedness - Capital construction             | 4        | (124,794)    | -  | (151,775)    |
| Acquisition and construction of capital assets              | <u></u>  | (1,441,779)  |    | (1,746,155)  |
| Net Cash Used in Capital                                    |          |              |    | (0.480.505)  |
| and Related Financing Activities                            |          | (2,019,829)  |    | (2,473,595)  |
| Net Decrease in Cash  |          | -            |    | (4,928)      |
| Cash - Beginning of Year                                    | ·<br>    | 200          |    | 5,128        |
| Cash - End of Year  | \$       | 200          | \$ | 200          |
| Reconciliation of Income (Loss) from Operations to Net Cash |          |              |    |              |
| Provided by Operating Activities:                           |          |              | _  |              |
| Income (loss) from operations                               | \$       | (2,447,576)  | \$ | 164,585      |
| Adjustments to reconcile income (loss) from operations to   |          |              |    |              |
| net cash provided by operating activities:                  |          |              |    | 005.004      |
| Depreciation  |          | 2,027,226    |    | 995,994      |
| Changes in assets and liabilities:                          |          | (6.45.445)   |    | 2 400        |
| Accounts receivable   |          | (245,415)    |    | 6,439        |
| State and Federal aid receivable                            |          | 78,455       |    | (56,769)     |
| Due from other funds  |          | (866,154)    |    | (55,768)     |
| Inventories   |          | (15,478)     |    | (634)        |
| Prepaid expenses  |          | 658,936      |    | (721,731)    |
| Accounts payable  |          | 443,893      |    | (354,864)    |
| Accrued liabilities   |          | (128,281)    |    | 527,678      |
| Due to other funds  |          | 2,020,678    |    | (2,774,804)  |
| Advances from other funds                                   |          | (2,152,870)  |    | 4,959,738    |
| Compensated absences  |          | 191,665      |    | (95,438)     |
| Other post employment benefit obligations                   |          | 2,581,225    |    |              |
| Net Cash Provided by Operating Activities                   | \$       | 2,146,304    | \$ | 2,594,426    |
|   |          |              |    |              |

#### FIDUCIARY FUND - AGENCY FUND STATEMENT OF CHANGES IN ASSETS AND LIABILITIES YEAR ENDED DECEMBER 31, 2007

| <u>ASSETS</u>  |    | Balance<br>January 1,<br>2007                | Increases Decreases                          |  |    |  |     | Balance<br>December 31,<br>2007             |  |  |
|--|----|--|--|--|----|--|-----|---|--|--|
| Cash:  |    |  |  |  |    |  | **. |   |  |  |
| Demand deposits Time deposits  | \$ | 5,801,956<br>2,085,103                       | \$   | 230,060,378<br>1,368,083                             | \$ | 231,129,677<br>1,382,416                             | \$  | 4,732,657<br>2,070,770                      |  |  |
|  |    | 7,887,059                                    |  | 231,428,461  |    | 232,512,093  |     | 6,803,427                                   |  |  |
| Accounts Receivable  |    | 55,785                                       | <u>.                                    </u> | 212,801,978  |    | 212,857,763  |     |   |  |  |
| Total Assets   | \$ | 7,942,844                                    | \$   | 444,230,439  | \$ | 445,369,856  | \$  | 6,803,427                                   |  |  |
| <u>LIABILITIES</u>   |    |  |  |  |    |  |     |   |  |  |
| Accounts Payable Employee Payroll Deductions Deposits Due to Other Governments | \$ | 166,984<br>491,765<br>4,188,785<br>3,095,310 | \$   | 228,921,625<br>85,285,255<br>2,534,656<br>15,944,172 | \$ | 229,049,366<br>85,297,974<br>3,127,976<br>16,349,809 | \$  | 39,243<br>479,046<br>3,595,465<br>2,689,673 |  |  |
| Total Liabilities  | \$ | 7,942,844                                    | \$   | 332,685,708  | \$ | 333,825,125  | \$  | 6,803,427                                   |  |  |

### STATISTICAL SECTION

(Unaudited)

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### **Financial Trends**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Assets by Component

Changes in Net Assets

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

### NET ASSETS BY COMPONENT LAST SIX FISCAL YEARS

|  |             | 2002        | <br>2003          | <br>2004(1)        | 2005 |              |  |
|--|-------------|-------------|-------------------|--------------------|------|--------------|--|
| Governmental Activities Invested in Capital Assets,  |             |             |                   |                    |      |              |  |
| Net of Related Debt                                  | \$          | 438,310,280 | \$<br>440,635,684 | \$<br>419,627,796  | \$   | 385,766,788  |  |
| Restricted   |             | 40,014,214  | 38,837,101        | 49,562,629         |      | 79,252,547   |  |
| Unrestricted   |             | 7,689,691   | <br>5,738,859     | <br>24,270,260     | ٠    | 51,882,873   |  |
| Total Governmental                                   |             |             |                   |                    |      |              |  |
| Activities Net Assets                                | \$          | 486,014,185 | \$<br>485,211,644 | \$<br>493,460,685  | \$   | 516,902,208  |  |
| Business-Type Activities Invested in Capital Assets, |             |             |                   |                    |      | <b>-</b> .   |  |
| Net of Related Debt                                  | \$          | 14,021,370  | \$<br>13,571,289  | \$<br>13,213,254   | \$   | 12,484,425   |  |
| Unrestricted   | <del></del> | (4,583,999) | <br>(6,593,661)   | <br>(55,956,825)   |      | (75,138,145) |  |
| Total Business-Type                                  |             |             |                   |                    |      | ,            |  |
| Activities Net Assets                                | \$          | 9,437,371   | \$<br>6,977,628   | \$<br>(42,743,571) | \$   | (62,653,720) |  |
| Primary Government<br>Invested in Capital Assets     |             |             |                   |                    |      |              |  |
| Net of Related Debt                                  | \$          | 452,331,650 | \$<br>454,206,973 | \$<br>432,841,050  | \$   | 398,251,213  |  |
| Restricted   |             | 40,014,214  | 38,837,101        | 49,562,629         |      | 79,252,547   |  |
| Unrestricted   |             | 3,105,692   | <br>(854,802)     | <br>(31,686,565)   |      | (23,255,272) |  |
| Total Primary Government                             |             |             |                   |                    |      |              |  |
| Net Assets   | \$          | 495,451,556 | \$<br>492,189,272 | \$<br>450,717,114  | \$   | 454,248,488  |  |
|  |             |             |                   | <br>               |      |              |  |

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

<sup>(1)</sup> In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

|           | 2006                      |      | 2007                       |
|-----------|---------------------------|------|----------------------------|
|           |                           |      |                            |
| \$        | 357,075,560<br>84,186,029 | . \$ | 410,512,788<br>123,090,125 |
| ****      | 49,138,682                |      | (119,583,249)              |
|           |                           |      |                            |
| \$        | 490,400,271               | \$   | 414,019,664                |
|           |                           |      |                            |
|           |                           |      |                            |
| \$        | 12,411,965                | \$   | 11,269,462                 |
|           | (88,784,191)              |      | (106,761,196)              |
| <b>£</b>  | (76 372 226)              | œ    | (05.401.734)               |
| <u>\$</u> | (76,372,226)              | \$   | (95,491,734)               |
|           |                           |      |                            |
| \$        | 369,487,525               | \$   | 421,782,250                |
|           | 84,186,029                |      | 123,090,125                |
|           | (39,645,509)              |      | (226,344,445)              |
|           |                           |      |                            |
| \$        | 414,028,045               | \$   | 318,527,930                |

### CHANGES IN NET ASSETS LAST SIX FISCAL YEARS

| Expenses   |    | 2002        |    | 2003        |           | 2004 (1)     |          | 2005        |
|--|----|-------------|----|-------------|-----------|--------------|----------|-------------|
| •  |    |             |    |             |           |              |          |             |
| Governmental Activities General government               | •  | 00 450 045  | •  |             | _         |              |          |             |
| Education  | \$ | 63,153,245  | \$ | 62,287,057  | \$        | 68,779,564   | \$       | 44,538,213  |
| Public safety  |    | 46,881,083  |    | 52,671,673  |           | 55,930,405   |          | 58,507,380  |
| Health   |    | 44,674,007  |    | 45,279,632  |           | 52,371,937   |          | 58,963,721  |
| Transportation   |    | 38,430,956  |    | 35,079,290  |           | 42,374,788   |          | 45,380,653  |
| Economic opportunity                                     |    | 42,416,503  |    | 43,410,593  |           | 45,144,431   |          | 48,426,869  |
| and development  |    | 120 540 504 |    | 440.005.040 |           | 404 700 0 40 |          |             |
| Culture and recreation                                   |    | 139,549,521 |    | 148,325,942 |           | 164,700,249  |          | 156,812,258 |
| Home and community services                              |    | 662,233     |    | 746,302     |           | 728,454      |          | 745,730     |
| Interest   |    | 18,434,960  |    | 21,385,606  |           | 20,023,499   |          | 24,060,557  |
| merest   |    | 6,217,396   |    | 6,489,849   |           | 7,165,388    |          | 10,991,331  |
| Total Governmental Activities                            |    | 400,419,904 | •  | 415,675,944 |           | 457,218,715  |          | 448,426,712 |
| Business-Type Activities                                 |    |             |    |             |           |              |          |             |
| Home and Infirmary Fund                                  |    | 83,329,746  |    | 79,369,366  |           | 87,141,861   |          | 93,268,805  |
| Rockland Tobacco Asset                                   |    |             |    | , ,         |           | ,,           |          | 00,000      |
| Securitization Corporation Rockland Second Tobacco Asset |    | -           |    | -           |           | 2,800,273    |          | 3,069,161   |
| Securitization Corporation                               |    | -           |    | -           | . <u></u> | 574,291      |          | 553,016     |
| ·  |    | 83,329,746  | _  | 79,369,366  |           | 90,516,425   |          | 96,890,982  |
| Total Primary Government Expenses                        | \$ | 483,749,650 | \$ | 495,045,310 | \$        | 547,735,140  | \$       | 545,317,694 |
| Program Revenues   |    | •           |    |             |           |              |          |             |
| Governmental Activities                                  |    |             |    |             |           |              |          |             |
| Charges for Services                                     |    |             |    |             |           |              |          |             |
| General Government                                       | \$ | 37,316,911  | \$ | 38,054,253  | \$        | 39,249,733   | \$       | 12,202,376  |
| Public Safety  | *  | 3,411,682   | •  | 3,741,384   | Ψ         | 3,835,679    | Ψ        | 4,352,301   |
| Health   |    | 5,100,982   |    | 4,270,675   |           | 5,818,755    |          | 6,446,459   |
| Transportation   |    | 3,339,514   |    | 2,710,546   |           | 3,241,293    |          | 3,386,565   |
| Economic opportunity                                     |    | _,,,,       |    | 4,          |           | 0,211,200    |          | 0,000,000   |
| and development  |    | 5,769,244   |    | 5,596,867   |           | 8,665,341    |          | 9,174,374   |
| Home and Community Services                              |    | 87,850      |    | 80,458      |           | 261,278      |          | 1,811,248   |
| Operating Grants and Contributions                       |    | 130,500,453 |    | 131,170,162 |           | 146,655,838  |          | 137,068,005 |
| Capital Grants and Contributions                         |    | 7,442,323   |    | 10,424,140  |           | 21,641,564   |          | 22,140,383  |
| Total Governmental Activities                            |    | 192,968,959 |    | 196,048,485 |           | 229,369,481  |          | 196,581,711 |
| Business-type Activities                                 |    |             |    |             |           |              | <u> </u> |             |
| Home and Infirmary Fund                                  |    |             |    |             |           |              |          |             |
| Charges for Services                                     |    | 76 207 040  |    | 70.004.404  |           | 77.000.440   |          | 70.000.004  |
| Operating Grants and Contributions                       |    | 76,307;046  |    | 72,984,404  |           | 77,680,143   |          | 79,880,694  |
| Operating Grants and Contributions                       |    | 4,768,833   |    | 3,925,219   |           | 9,720,424    |          | 10,792,911  |
| Rockland Tobacco Asset                                   |    |             |    |             |           |              |          |             |
| Securitization Corporation                               |    |             |    |             |           |              |          |             |
| Operating Grants and Contributions                       |    | -           |    | -           |           | 3,893,466    |          | 4,076,906   |
| Rockland Second Tobacco Asset                            |    |             |    |             |           |              |          |             |
| Securitization Corporation                               |    |             |    |             |           |              |          |             |
| Operating Grants and Contributions                       |    | <u>.</u>    |    | -           |           | 939,947      |          | 946,876     |
| otal Business-Type Activities                            |    | 81,075,879  |    | 76,909,623  |           | 92,233,980   |          | 95,697,387  |
|  |    | 31,010,010  |    | 10,000,020  |           | 52,255,360   |          | 33,037,307  |
| Total Primary Government                                 |    |             |    |             |           |              |          |             |
| Program Revenues   | \$ | 274,044,838 | \$ | 272,958,108 | \$        | 321,603,461  | \$       | 292,279,098 |
|  |    |             |    |             |           |              |          |             |

|    |    | 2006   | <br>2007   |
|----|----|--|--|
|    |    |  |  |
|    | \$ | 53,181,226<br>62,269,510<br>61,374,333<br>42,866,537 | \$<br>58,494,042<br>63,708,235<br>68,781,351<br>55,693,202 |
|    |    | 52,467,203   | 56,039,377   |
|    |    | 154,921,214<br>672,310<br>25,128,078<br>17,421,520   | <br>161,783,425<br>922,107<br>33,924,151<br>24,724,724     |
|    |    | 470,301,931  | <br>524,070,614  |
|    |    | 100,045,431  | 114,058,665  |
|    |    | 4,486,554  | 4,571,080  |
|    |    | 542,077  | <br>520,630  |
|    |    | 105,074,062  | <br>119,150,375  |
|    | \$ | 575,375,993  | \$<br>643,220,989  |
|    |    |  |  |
|    | \$ | 13,488,832<br>4,376,291<br>2,227,880<br>3,649,497    | \$<br>12,527,092<br>3,335,455<br>4,275,920<br>4,164,539    |
|    |    | 7,118,757<br>2,256,013<br>141,316,084<br>17,079,414  | <br>6,968,579<br>2,126,805<br>143,651,066<br>23,349,064    |
| _  |    | 191,512,768  | <br>200,398,520  |
|    | ٠  | 79,335,999<br>7,781,080                              | 78,790,038<br>16,491,989                                   |
|    |    | 3,379,057  | 3,839,495  |
| _  |    | 859,420  | <br>909,345  |
| _  |    | 91,355,556   | <br>100,030,867  |
| \$ |    | 282,868,324  | \$<br>300,429,387  |
|    |    |  | (C==ti==d)   |

### CHANGES IN NET ASSETS LAST SIX FISCAL YEARS (Continued)

| N. L.                                  |      | 2002             |    | 2003          |    | 2004 (1)      |    | 2005            |
|--|------|------------------|----|---------------|----|---------------|----|-----------------|
| Net (Expense)/Revenue                  | _    | (0.00 .00 0 .00) | _  |               |    |               |    |                 |
| Governmental Activities                | \$   | (207,450,945)    | \$ | (219,627,459) | \$ | (227,849,234) | \$ | (251,845,001)   |
| Business-Type Activities               |      | (2,253,867)      |    | (2,459,743)   |    | 1,717,555     |    | (1,193,595)     |
| Total Primary Government Net Expense   | \$   | (209,704,812)    | \$ | (222,087,202) | \$ | (226,131,679) | \$ | (253,038,596)   |
| 0 15                                   |      |                  |    |               |    |               |    |                 |
| General Revenues                       |      |                  |    |               |    |               |    |                 |
| Governmental Activities Taxes          |      |                  |    |               |    |               |    |                 |
|  | •    | EE 470 000       | •  | 50.040.004    |    | 05.000.00     | _  |                 |
| Real Property Taxes                    | \$   | 55,170,006       | \$ | 58,818,064    | \$ | 65,836,542    | \$ | 78,272,043      |
| Other Tax Items<br>Sales Tax           |      | 4,461,514        |    | 4,262,453     |    | 11,078,086    |    | 9,898,911       |
|  |      | 119,079,563      |    | 142,163,349   |    | 144,674,541   |    | 148,457,535     |
| Mortgage Tax                           |      | 4 055 400        |    | -             |    | 9,721,165     |    | 10,180,660      |
| Unrestricted Use of Money and Property |      | 1,655,496        |    | 1,295,908     |    | 1,275,851     |    | 2,012,813       |
| Sale of property and                   |      |                  |    |               |    |               |    |                 |
| compensation for loss<br>Transfers     |      | -                |    | -             |    | -             |    | -               |
| Miscellaneous                          |      | 4 277 000        |    | 40.005.474    |    |               |    | 23,997,609      |
| wiscellaneous                          |      | 4,377,860        |    | 12,285,174    |    | 3,903,607     |    | 3,191,953       |
| Total Governmental Activities          |      | 184,744,439      |    | 218,824,948   |    | 236,489,792   |    | 276,011,524     |
| Business-type activities               |      |                  |    |               |    |               |    |                 |
| Real Property Taxes                    |      | 2 764 260        |    |               |    |               |    |                 |
| Transfers                              |      | 2,764,269        |    | -             |    | -             |    | -               |
| Transiers                              |      |                  |    |               |    |               |    | (23,997,609)    |
| Total Business-Type Activities         |      | 2,764,269        |    | *             |    |               |    | (23,997,609)    |
| Total Primary Government               |      | 1                |    |               |    |               |    |                 |
| General Revenues                       | . •  | 107 500 700      | æ  | 240 024 040   | æ  | 220 400 700   | Φ. |                 |
| General Meveniues                      | Φ    | 187,508,708      | \$ | 218,824,948   | \$ | 236,489,792   | \$ | 252,013,915     |
| Change in Net Assets                   |      |                  |    |               |    |               |    |                 |
| Governmental Activities                |      | (22,706,506)     |    | (802,511)     |    | 8,640,558     |    | 24,166,523      |
| Business-Type Activities               |      | (2,253,867)      |    | (2,459,743)   |    | 1,717,555     |    | (25,191,204)    |
| •                                      |      | (-11-21)         |    | 1-1:1: 10/    |    | ,             |    | 1-21.10.1,20.17 |
| Total Primary Government               |      |                  |    |               |    |               |    |                 |
| Change in Net Assets                   | \$   | (24,960,373)     | \$ | (3,262,254)   | \$ | 10,358,113    | \$ | (1,024,681)     |
|  | ==== |                  |    |               |    | <del></del>   |    | <del></del>     |

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

<sup>(1)</sup> In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

|          | 2006  | ÷   | 2007  |
|----------|---|-----|---|
| \$       | (278,789,163)<br>(13,718,506)                                     | \$  | (323,672,094)<br>(19,119,508)                                     |
| \$_      | (292,507,669)   | \$_ | (342,791,602)   |
|          |   |     |   |
| \$       | 58,727,783<br>27,764,921<br>151,119,113<br>9,217,795<br>2,658,983 | \$  | 72,855,145<br>5,253,994<br>163,931,697<br>7,416,530<br>15,365,523 |
|          | 135,224   |     | 49,315  |
| <u>-</u> | 2,663,407   |     | 2,560,186   |
|          | 252,287,226   |     | 267,432,390   |
|          | -   |     | <del>-</del>  |
|          |   |     | <u> </u>  |
| \$       | 252,287,226   | \$  | 267,432,390   |
|          | (26,501,937)<br>(13,718,506)                                      |     | (56,239,704)<br>(19,119,508)                                      |
| \$       | (40,220,443)  | \$  | (75,359,212)  |

# FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

| 0 15 1                             | <br>1998                      |     | 1999                    | <br>2000                      | <br>2001                      |
|------------------------------------|-------------------------------|-----|-------------------------|-------------------------------|-------------------------------|
| General Fund Reserved Unreserved   | \$<br>2,512,705<br>41,017,782 | \$  | 2,980,555<br>27,756,789 | \$<br>3,245,642<br>36,408,613 | \$<br>3,361,395<br>13,768,634 |
| Total General Fund                 | \$<br>43,530,487              | \$  | 30,737,344              | \$<br>39,654,255              | \$<br>17,130,029              |
|                                    |                               |     |                         |                               |                               |
| All Other Governmental Funds       |                               |     |                         |                               |                               |
| Reserved Unreserved, Reported In:  | \$<br>18,943,569              | \$  | 42,464,536              | \$<br>33,721,960              | \$<br>34,930,741              |
| Special Revenue Funds              | 11,887,286                    |     | 12,482,421              | 11,896,838                    | 8,379,054                     |
| Capital Projects Fund              | 47,901,133                    |     | 24,401,416              | 24,324,147                    | 20,878,561                    |
| Debt Service Fund                  | <br>                          |     | 8,034,173               | <br>8,162,151                 | <br>6,680,126                 |
| Total All Other Governmental Funds | \$<br>78,731,988              | \$_ | 87,382,546              | \$<br>78,105,096              | \$<br>70,868,482              |
| Total Governmental Funds           | \$<br>122,262,475             | \$  | 118,119,890             | \$<br>117,759,351             | \$<br>87,998,511              |

|           | 2002                     | <del></del> | 2003                     | . <u>:</u> . | 2004                       |    | 2004                         |    | 2004                      |             | 2005                       | _ | 2006 |  | 2007 |
|-----------|--------------------------|-------------|--------------------------|--------------|----------------------------|----|------------------------------|----|---------------------------|-------------|----------------------------|---|------|--|------|
| \$        | 13,232,014<br>11,606,335 | \$          | 12,259,389<br>19,842,531 | \$           | 80,273,905<br>(41,322,044) | \$ | 168,348,692<br>(110,667,341) | \$ | 53,082,159<br>(2,932,059) | \$          | 44,873,252<br>(33,535,024) |   |      |  |      |
| <u>\$</u> | 24,838,349               | \$          | 32,101,920               | <u>\$</u>    | 38,951,861                 | \$ | 57,681,351                   | \$ | 50,150,100                | \$          | 11,338,228                 |   |      |  |      |
| \$        | 33,923,864               | \$          | 30,042,904               | \$           | 40,358,037                 | \$ | 31,312,497                   | \$ | 58,853,881                | \$          | 8,024,019                  |   |      |  |      |
|           | 5,882,068<br>12,278,033  |             | 7,229,050<br>13,816,458  | •            | 7,874,712<br>25,479,845    | •  | 7,929,375<br>74,516,172      | Ψ  | 8,720,490<br>50,805,405   | Ψ           | 12,276,371<br>91,909,837   |   |      |  |      |
| \$        | 5,496,940<br>57,580,905  | \$          | 7,746,977<br>58,835,389  | \$           | 7,245,082<br>80,957,676    | \$ | 6,660,644<br>120,418,688     | \$ | 7,188,000<br>125,567,776  | <del></del> | 8,000,000<br>120,210,227   |   |      |  |      |
| \$        | 82,419,254               | \$          | 90,937,309               | \$           | 119,909,537                | \$ | 178,100,039                  | \$ | 175,717,876               | \$          | 131,548,455                |   |      |  |      |

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

|                                       |    | 1998         |      | 1999         | 2000             |    | 2001          |
|---------------------------------------|----|--------------|------|--------------|------------------|----|---------------|
| Revenues                              |    |              |      |              | <br>             | _  | 2001          |
| Real Property Taxes                   | \$ | 61,401,794   | 1 \$ | 43,129,354   | \$<br>67,842,937 | \$ | 55,125,499    |
| Other Tax Items                       |    | 5,512,354    |      | 6,322,957    | 5,778,747        | *  | 4,662,533     |
| Non-Property Taxes                    |    | 90,389,817   |      | 98,961,356   | 102,873,798      |    | 104,741,932   |
| Departmental Income                   |    | 23,064,161   |      | 22,854,660   | 25,583,674       |    | 23,652,207    |
| Use of Money and Property             |    | 6,015,790    |      | 5,694,288    | 6,243,659        |    | 5,189,419     |
| Licenses and Permits                  |    | 876,645      |      | 940,525      | 1,001,528        |    | · ·           |
| Fines and Forfeitures                 |    | 652,565      |      | 717,214      |                  |    | 963,061       |
| Sale of Property and                  |    | 002,500      | ,    | 111,214      | 798,226          |    | 725,337       |
| Compensation for Loss                 |    | 123,487      | ,    | 440.505      | 004.050          |    |               |
| Interfund Revenues                    |    |              |      | 149,535      | 261,352          |    | 416,613       |
| State Aid                             |    | 3,519,629    |      | 3,410,953    | 4,425,683        |    | 2,476,541     |
| Federal Aid                           |    | 71,421,188   |      | 76,076,126   | 78,339,196       |    | 75,073,483    |
|                                       |    | 44,840,062   |      | 43,980,271   | 40,333,285       |    | 42,486,644    |
| Miscellaneous                         |    | 3,852,067    |      | 5,557,989    | <br>8,629,166    | _  | 53,983,421    |
| Total Revenues                        |    | 311,669,559  |      | 307,795,228  | <br>342,111,251  |    | 369,496,690   |
| Expenditures                          |    | •            |      |              |                  |    |               |
| Current                               |    |              |      |              |                  |    |               |
| General Government                    |    | 29,165,713   |      | 33,321,844   | 20 505 004       |    | 04.000.440    |
| Education                             |    | 18,963,895   |      |              | 36,565,661       |    | 34,802,149    |
| Public Safety                         |    |              |      | 18,308,853   | 24,714,657       |    | 28,377,650    |
| Health                                |    | 32,791,199   |      | 39,497,205   | 40,297,186       |    | 40,084,416    |
|                                       |    | 23,642,299   |      | 25,975,744   | 27,259,565       |    | 30,284,190    |
| Transportation                        |    | 23,471,743   |      | 25,089,535   | 26,895,533       |    | 28,706,131    |
| Economic Opportunity and              |    |              |      |              |                  |    |               |
| Development                           |    | 109,733,514  |      | 117,797,041  | 120,336,401      |    | 130,813,053   |
| Culture and Recreation                |    | 999,630      |      | 1,236,264    | 1,494,388        |    | 853,647       |
| Home and Community Services           |    | 12,251,620   |      | 14,293,762   | 15,051,164       |    | 15,022,224    |
| Employee Benefits                     |    | 1,967,157    |      | 1,833,836    | 1,631,716        |    | 1,956,682     |
| Debt Service                          |    |              |      |              |                  |    | ,,.           |
| Principal                             |    | 13,241,129   |      | 13,387,160   | 12,999,600       |    | 13,245,814    |
| Interest                              |    | 7,263,292    |      | 7,100,682    | 7,336,930        |    | 7,921,721     |
| Refunding Bond Issuance Costs         |    |              |      | -,,          | .,000,000        |    | 1,021,721     |
| Advance Refunding Escrow              |    | _            |      | _            |                  |    | 40,762,014    |
| Capital Outlay                        |    | 21,107,440   |      | 23,128,085   | 24,194,811       |    | 27,516,480    |
|                                       |    |              |      |              | <br>21,101,011   |    | 27,510,400    |
| Total Expenditures                    | -  | 294,598,631  |      | 320,970,011  | <br>338,777,612  |    | 400,346,171   |
| Excess (Deficiency) of Revenues       |    |              |      |              |                  |    |               |
| Over Expenditures                     |    | 17.070.000   |      | (40.474.700) | 0.000.000        |    |               |
| over Experientales                    |    | 17,070,928   |      | (13,174,783) | <br>3,333,639    |    | (30,849,481)  |
| Other Financing Sources (Uses)        |    |              |      |              |                  |    |               |
| Bonds Issued                          |    | 00 070 000   |      |              |                  |    |               |
| Transfers In                          |    | 20,970,000   |      | 25,217,000   | 14,925,000       |    | 20,225,000    |
| Transfers Out                         |    | 35,281,932   |      | 37,165,862   | 39,001,678       |    | 82,625,020    |
|                                       |    | (50,158,624) |      | (53,350,896) | (57,628,911)     |    | (101,788,669) |
| Refunding Bonds Issued                |    | -            |      | -            | -                |    | -             |
| Issuance Premium                      |    | -            |      | -            | -                |    | =             |
| Payment to Refunded Bond Escrow Agent | -  |              |      |              | <br>             |    | <u>-</u>      |
| Total Other Financing Sources (Uses)  |    | 6,093,308    |      | 9,031,966    | (3,702,233)      |    | 1,061,351     |
| ,                                     |    |              |      | 3,001,000    | <br>(0,702,200)  |    | 1,001,001     |
| Net Change in Fund Balances           | \$ | 23,164,236   | \$   | (4,142,817)  | \$<br>(368,594)  | \$ | (29,788,130)  |
| Debt Service as a Percentage          |    |              |      |              |                  |    |               |
| of Non-Capital Expenditures           |    | 7.5%         |      | 6.007        | . 0.50/          |    | 40.007        |
| Experiences                           |    | 1.370        |      | 6.9%         | 6.5%             |    | 16.6%         |

|           | 2002         |     | 2003                    | <b></b> | 2004            |    | 2005            |    | 2006         |    | 2007         |
|-----------|--------------|-----|-------------------------|---------|-----------------|----|-----------------|----|--------------|----|--------------|
| . 9       | 58,090,243   | \$. | 58,693,340              | \$      | 62,218,149      | \$ | 67,573,335      | \$ | 70,005,364   | æ  | 72 045 404   |
|           | 4,461,514    |     | 4,262,453               |         | 11,078,086      | Ψ  | 9,898,911       | Ψ  | 27,764,921   | \$ | 72,945,404   |
|           | 119,731,942  |     | 142,819,235             |         | 154,932,812     |    | 159,169,424     |    |              | •  | 5,253,994    |
| 5         | 29,627,090   |     | 28,668,797              |         | 32,576,362      |    | 34,063,306      |    | 160,802,521  |    | 171,761,695  |
|           | 3,300,400    |     | 1,819,194               |         | 2,727,187       |    |                 |    | 30,578,872   |    | 30,764,208   |
| j.        | 1,252,367    |     | 1,321,928               |         |                 |    | 4,132,707       |    | 6,152,871    |    | 19,877,509   |
|           | 674,941      |     | 718,865                 |         | 1,477,592       |    | 1,512,041       |    | 1,487,720    |    | 1,448,396    |
| ₹         | 074,941      |     | 7 10,000                |         | 868,114         |    | 760,839         |    | 918,522      |    | 990,290      |
| 2         | 159,583      |     | 174,452                 |         | 194,830         |    | 123,880         |    | 136,334      |    | 49,315       |
|           | 39,264,640   |     | 9,504,603               |         | 9,995,961       |    | 11,996,089      |    | 12,581,214   |    | 14,664,748   |
| \$0<br>1  | 83,186,148   |     | 87,573,304              |         | 100,122,546     |    | 106,299,593     |    | 99,322,826   |    | 100,900,483  |
|           | 46,183,076   |     | 47,058,732              |         | 62,912,164      |    | 48,858,105      |    | 52,385,776   |    | 58,001,784   |
| i.<br>—   | 7,731,765    |     | 15,279,908              |         | 4,539,643       |    | 4,370,725       |    | 4,238,295    |    | 4,670,799    |
| P.        | 393,663,709  |     | 397,894,811             |         | 443,643,446     |    | 448,758,955     |    | 466,375,236  |    | 481 328 625  |
| <u></u>   |              |     |                         |         |                 |    | 1140,700,000    |    | 400,373,230  |    | 481,328,625  |
| 7         | 24.050.004   |     | 24.000.000              |         | 00 754 444      |    |                 |    |              |    |              |
|           | 34,958,991   |     | 34,993,828              |         | 39,754,114      |    | 43,149,881      |    | 54,942,689   |    | 48,895,671   |
| -         | 45,329,687   |     | 50,182,282              |         | 53,635,959      |    | 56,287,051      |    | 59,108,151   |    | 60,595,502   |
|           | 41,745,805   |     | 42,894,951              |         | 49,560,136      |    | 55,473,720      |    | 58,893,768   |    | 59,002,667   |
|           | 37,298,006   |     | 34,217,931              |         | 41,256,330      |    | 43,904,877      |    | 42,109,558   |    | 51,976,073   |
|           | 31,225,049   |     | 31,363,348              |         | 33,227,664      |    | 36,248,794      |    | 40,142,905   |    | 41,580,438   |
|           | 138,444,547  |     | 146,763,914             |         | 163,421,773     |    | 155,278,769     |    | 154,605,187  |    | 156,569,060  |
|           | 598,690      |     | 643,684                 |         | 651,769         |    | 698,272         |    | 636,212      |    | 661,650      |
|           | 16,502,315   |     | 17,589,427              |         | 16,962,202      |    | 19,212,556      |    | 20,302,722   |    | 22,031,229   |
|           | 37,451,415   | •   | 15,433,804              |         | 10,464,391      |    | 11,371,661      |    | 9,380,119    |    | 10,146,766   |
|           | 7,472,536    |     | 6,190,771               |         | 5,133,743       |    | 10 060 272      |    | 42.050.400   |    | 47 700 0 47  |
|           | 6,051,010    |     | 6,737,039               |         |                 |    | 10,869,372      |    | 13,858,182   |    | 17,736,847   |
|           | 0,001,010    |     |                         |         | 5,405,520       |    | 9,278,123       |    | 13,783,091   |    | 27,904,491   |
|           | _            |     | 95,790                  |         | -               |    | -               |    | -            |    | -            |
|           | 25,899,601   |     | 8,154,357<br>21,121,468 |         | -<br>46,003,907 |    | -<br>44,447,249 |    | 48 004 602   |    | 42 526 407   |
| -         |              |     |                         |         | 10,000,007      |    | 77,777,275      |    | 48,004,692   |    | 42,526,497   |
|           | 422,977,652  |     | 416,382,594             |         | 465,477,508     |    | 486,220,325     |    | 515,767,276  |    | 539,626,891  |
|           |              |     |                         |         |                 |    |                 |    |              |    |              |
|           | (29,313,943) | -   | (18,487,783)            |         | (21,834,062)    |    | (37,461,370)    |    | (49,392,040) |    | (58,298,266) |
|           |              |     |                         |         |                 |    |                 |    |              |    |              |
|           | 14,488,000   |     | 27,000,743              |         | 51,197,807      |    | 72,379,263      |    | 47,009,877   |    | 34,269,748   |
|           | 29,604,599   |     | 37,781,261              |         | 29,274,285      |    | 72,045,546      |    | 48,275,803   |    | 54,421,029   |
|           | (29,604,599) |     | (37,871,957)            |         | (29,274,285)    |    | (48,047,937)    |    | (48,275,803) |    |              |
|           | -            |     | 3,812,318               |         | (20,274,200)    |    | (40,047,937)    |    | (40,273,003) |    | (54,421,029) |
|           | <u>-</u>     |     | 51,524                  |         |                 |    | -               |    | -            |    | -            |
|           |              |     | (3,768,051)             |         | -               |    | -               |    | -            |    | -            |
|           | 14,488,000   |     | 27,005,838              |         | 51,197,807      |    | 96,376,872      |    | 47,009,877   |    | 34,269,748   |
| •         |              |     |                         |         |                 |    |                 |    |              |    | 37,200,170   |
| <u>\$</u> | (14,825,943) | \$  | 8,518,055               | \$      | 29,363,745      | \$ | 58,915,502      | \$ | (2,382,163)  | \$ | (24,028,518) |
|           | 3.4%         |     | 5.4%                    |         | 2.5%            |    | 4.6%            |    | 5.9%         |    | 9.2%         |
|           |              |     |                         |         |                 |    |                 |    |              |    |              |

### **Revenue Capacity**

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Tax Revenues by Source, Governmental Funds

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Actual Value of Taxable Property, Per \$1,000 of Assessed Valuation

County Property Tax Rates by Town per \$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections

## TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

|             |    |            | _  |                     |    |          |       |             |    |             |
|-------------|----|------------|----|---------------------|----|----------|-------|-------------|----|-------------|
| Real        |    |            |    |                     |    | 911      |       |             |    | •           |
| Fiscal      |    | Property   |    | Sales               | Ε  | mergency |       | Mortgage    |    |             |
| <u>Year</u> |    | Taxes      |    | Taxes Surcharge Tax |    |          | Total |             |    |             |
| 1998        | \$ | 61,401,794 | \$ | 89,793,121          | \$ | 596,696  | \$    | -<br>-      | \$ | 151,791,611 |
| 1999        |    | 43,129,354 |    | 98,341,111          | ,  | 620,245  | •     | -           | •  | 142,090,710 |
| 2000        |    | 43,129,354 |    | 102,276,094         |    | 597,704  |       | _           |    | 146,003,152 |
| 2001        |    | 55,125,499 |    | 104,103,483         |    | 638,449  |       | _           |    | 159,867,431 |
| 2002        |    | 58,090,243 |    | 119,079,563         | d  | 652,379  |       |             |    | 177,822,185 |
| 2003        |    | 58,693,340 |    | 140,024,664         | а  | 655,886  |       | 2,138,685 e |    | 201,512,575 |
| 2004        |    | 62,218,149 |    | 144,674,541         |    | 537,106  |       | 9,721,165   |    | 217,150,961 |
| 2005        |    | 67,573,335 |    | 148,457,536         | bс | 531,229  |       | 10,180,660  |    | 226,742,760 |
| 2006        |    | 70,005,364 |    | 151,119,113         |    | 465,613  |       | 9,217,795   |    | 230,807,885 |
| 2007        |    | 72,945,404 |    | 163,931,697         |    | 413,468  |       | 7,416,530   |    | 244,707,099 |

- a Effective June 1, 2003 May 31, 2005 the New York State rate increased from 4% to 4 1/4%
- b Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%
- c Effective June 1, 2005 the Metropolitan Transportation Authority rate increased from 1/4% to 3/8%
- d Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% was designated for towns and villages
- e Effective October 1, 2003

#### SALES TAX RATES LAST TEN FISCAL YEARS

|                  | 1998    | 1999    | 2000    | 2001    | 2002    |
|------------------|---------|---------|---------|---------|---------|
| New York State * | 4.000 % | 4.000 % | 4.000 % | 4.000 % | 4.000 % |
| MTA (1) **       | 0.250   | 0.250   | 0.250   | 0.250   | 0.250   |
| County *** ****  | 3.000   | 3.000   | 3.000   | 3.000   | 3.625   |
| Total            | 7.250 % | 7.250 % | 7.250 % | 7.250 % | 7.875 % |

<sup>(1)</sup> Metropolitan Transit Authority

<sup>\*</sup> Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4% Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%.

<sup>\*\*</sup> Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

<sup>\*\*\*</sup> Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% of 1% was designated for towns and villages.

<sup>\*\*\*\*</sup> Effective March 01, 2007 the County rate increased from 3 5/8% to 4%, of which 3/16 of 1% was designated for towns and villages.

| 2003    | 2004           | 2005    | 2006    | 2007    |
|---------|----------------|---------|---------|---------|
| 4.250 % | 4.250 %        | 4.000 % | 4.000 % | 4.000 % |
| 0.250   | 0.250          | 0.375   | 0.375   | 0.3,75  |
| 3.625   | 3.625          | 3.625   | 3.625   | 4.000   |
| 8.125 % | <u>8.125</u> % | 8.000 % | 8.000 % | 8.375 % |

### TAXABLE SALES BY INDUSTRY EIGHT YEARS STATED

| Industry   |    | March 1998 to<br>February 1999 | <br>March 1999 to<br>February 2000 | March 2000 to<br>February 2001 |               |  |
|--|----|--------------------------------|------------------------------------|--------------------------------|---------------|--|
| Utilities (excluding residential energy)                             | \$ | 96,724,000                     | \$<br>96,184,000                   | \$                             | 119,840,000   |  |
| Construction   |    | 55,146,000                     | 59,649,000                         |                                | 68,658,000    |  |
| Manufacturing  |    | 92,419,000                     | 88,755,000                         |                                | 122,784,000   |  |
| Wholesale Trade  |    | 225,622,000                    | 229,984,000                        |                                | 279,522,000   |  |
| Retail Trade:  |    |                                |                                    |                                |               |  |
| Motor Vehicles and Parts   |    | 348,266,000                    | 424,877,000                        |                                | 449,095,000   |  |
| Furniture and Home Furnishings                                       |    | 76,832,000                     | 82,723,000                         |                                | 85,713,000    |  |
| Electronics and Appliances   |    | 58,748,000                     | 93,107,000                         |                                | 111,927,000   |  |
| Building Materials and Garden Equipment                              |    | 158,830,000                    | 184,675,000                        |                                | 200,227,000   |  |
| Food and Beverage  |    | 142,946,000                    | 136,191,000                        |                                | 138,145,000   |  |
| Health and Personal Care   |    | 36,586,000                     | 41,790,000                         |                                | 42,920,000    |  |
| Gasoline Stations  |    | 66,540,000                     | 83,793,000                         |                                | 96,544,000    |  |
| Clothing   |    | 155,373,000                    | 181,000,000                        |                                | 54,099,000    |  |
| Sporting Goods, Hobby, Book and Music Stores                         |    | 81,780,000                     | 92,680,000                         |                                | 87,037,000    |  |
| General Merchandise  |    | 316,446,000                    | 330,527,000                        |                                | 222,666,000   |  |
| Miscellaneous Retail   |    | 141,484,000                    | 82,240,000                         |                                | 83,204,000    |  |
| Nonstore Retail  |    | 28,990,000                     | 37,344,000                         |                                | 35,882,000    |  |
| Information  |    | 208,214,000                    | 227,598,000                        |                                | 237,884,000   |  |
| Professional, Scientific, and Technical                              |    | 27,168,000                     | 32,307,000                         |                                | 36,894,000    |  |
| Administrative/Support Services                                      |    | 77,617,000                     | 91,439,000                         |                                | 105,682,000   |  |
| Health Care  |    | 1,635,000                      | 1,366,000                          |                                | 2,132,000     |  |
| Arts, Entertainment, and Recreation Accommodation and Food Services: |    | 24,332,000                     | 32,884,000                         |                                | 32,586,000    |  |
| Food Services  |    | 198,330,000                    | 206,689,000                        |                                | 228,703,000   |  |
| Accommodation Other Services:  |    | 40,622,000                     | 42,880,000                         |                                | 47,072,000    |  |
| Repair and Maintenance   |    | 52,229,000                     | 66,254,000                         |                                | 71,944,000    |  |
| Personal and Laundry Services  |    | 5,299,000                      | 5,714,000                          |                                | 7,175,000     |  |
| All Other Services   |    | 10,971,000                     | 894,000                            |                                | 1,708,000     |  |
| Ag., Mining, Trans., FIRE, Educ., Govt.                              |    | 161,736,000                    | 144,441,000                        |                                | 160,730,000   |  |
| Unclassified by Industry   |    | 13,772,000                     | 98,480,000                         |                                | 41,255,000    |  |
| Sales to Qualified Empire Zone Enterprises (QEZEs)                   |    | -                              | -                                  |                                |               |  |
| Services to tangible personal property used in prod.                 |    | 592,000                        | <br>528,000                        |                                | 47,000        |  |
| Grand Total  | \$ | 2,905,249,000                  | \$<br>3,196,993,000                | \$                             | 3,172,075,000 |  |

Source: New York State Department of Taxation and Finance

<sup>(1)</sup> Preliminary

|     | March 2001 to<br>February 2002 |    | March 2002 to<br>February 2003 |    | March 2003 to<br>February 2004 |    | March 2004 to<br>February 2005 | F  | March 2005 to<br>February 2006 (1) |  |
|-----|--------------------------------|----|--------------------------------|----|--------------------------------|----|--------------------------------|----|------------------------------------|--|
| \$  | 114,864,000                    | \$ | 118,800,000                    | \$ | 115,461,000                    | \$ | 114,884,000                    | \$ | 137,792,000                        |  |
|     | 68,713,000                     |    | 64,293,000                     | ·  | 69,527,000                     | •  | 71,394,000                     | •  | 78,045,000                         |  |
|     | 128,864,000                    |    | 141,460,000                    |    | 132,495,000                    |    | 128,961,000                    |    | 134,662,000                        |  |
|     | 296,848,000                    |    | 283,951,000                    |    | 294,210,000                    |    | 324,209,000                    |    | 378,029,000                        |  |
|     | 498,188,000                    |    | 513,970,000                    |    | 574,350,000                    |    | 549,774,000                    |    | 511,015,000                        |  |
|     | 85,100,000                     |    | 88,393,000                     |    | 105,468,000                    |    | 116,529,000                    |    | 105,938,000                        |  |
|     | 138,774,000                    |    | 136,166,000                    |    | 91,930,000                     |    | 84,371,000                     |    | 80,638,000                         |  |
|     | 198,247,000                    |    | 212,272,000                    |    | 250,815,000                    |    | 281,658,000                    |    | 285,238,000                        |  |
|     | 146,508,000                    |    | 148,024,000                    |    | 170,071,000                    |    | 176,772,000                    |    | 182,201,000                        |  |
|     | 40,938,000                     |    | 42,770,000                     |    | 46,520,000                     |    | 46,999,000                     |    | 50,141,000                         |  |
|     | 90,429,000                     |    | 88,269,000                     |    | 97,591,000                     |    | 103,933,000                    |    | 111,767,000                        |  |
|     | 58,420,000                     |    | 57,409,000                     |    | 274,408,000                    |    | 241,350,000                    |    | 250,626,000                        |  |
|     | 85,959,000                     |    | 89,532,000                     |    | 104,785,000                    |    | 101,920,000                    |    | 99,241,000                         |  |
|     | 231,179,000                    |    | 241,274,000                    |    | 391,825,000                    |    | 426,801,000                    |    | 420,704,000                        |  |
|     | 102,597,000                    |    | 102,028,000                    |    | 102,798,000                    |    | 104,989,000                    |    | 104,970,000                        |  |
|     | 32,490,000                     |    | 36,083,000                     |    | 41,916,000                     |    | 45,591,000                     |    | 54,001,000                         |  |
|     | 257,000,000                    |    | 284,511,000                    |    | 293,356,000                    |    | 292,754,000                    |    | 292,660,000                        |  |
|     | 40,985,000                     |    | 33,505,000                     |    | 48,837,000                     |    | 42,577,000                     |    | 49,369,000                         |  |
|     | 102,828,000                    |    | 95,295,000                     |    | 91,510,000                     |    | 94,736,000                     |    | 98,873,000                         |  |
|     | 1,618,000                      |    | 1,618,000                      |    | 1,927,000                      |    | 2,292,000                      |    | 2,371,000                          |  |
|     | 28,774,000                     |    | 25,576,000                     |    | 27,027,000                     |    | 27,411,000                     |    | 29,056,000                         |  |
|     | 247,023,000                    |    | 254,670,000                    |    | 259,443,000                    |    | 271,397,000                    |    | 275,369,000                        |  |
|     | 46,809,000                     |    | 48,832,000                     |    | 46,964,000                     |    | 52,329,000                     |    | 52,048,000                         |  |
|     | 73,134,000                     |    | 73,524,000                     |    | 78,453,000                     |    | 79,309,000                     |    | 82,543,000                         |  |
|     | 9,270,000                      |    | 8,973,000                      |    | 9,754,000                      |    | 10,058,000                     |    | 10,270,000                         |  |
|     | 4,128,000                      |    | 2,271,000                      |    | 2,227,000                      |    | 2,185,000                      |    | 2,167,000                          |  |
|     | 161,561,000                    |    | 152,753,000                    |    | 124,683,000                    |    | 125,246,000                    |    | 131,728,000                        |  |
|     | 5,802,000                      |    | 20,200,000                     |    | 29,284,000                     |    | 39,761,000                     |    | 74,524,000                         |  |
|     | _                              |    | 193,000                        |    | 118,000                        |    | 158,000                        |    | 143,000                            |  |
| _   |                                |    | <u>-</u>                       |    | <del></del>                    |    | -                              |    |                                    |  |
| _\$ | 3,297,050,000                  | \$ | 3,366,615,000                  | \$ | 3,877,753,000                  | \$ | 3,960,348,000                  | \$ | 4,086,129,000                      |  |

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY PER \$1,000 OF ASSESSED VALUATION LAST TEN FISCAL YEARS

| Fiscal<br>Year       | Real F                      | Proper | ·tv                    | Less:                        | Total Taxable         |
|----------------------|-----------------------------|--------|------------------------|------------------------------|-----------------------|
| Ended<br>December 31 | <br>Residential<br>Property |        | Commercial<br>Property | <br>Tax Exempt Real Property | <br>Assessed<br>Value |
| 1998                 | \$<br>n\a                   | \$     | n\a                    | \$<br>n\a                    | \$<br>10,448,220,457  |
| 1999                 | n\a                         |        | n\a                    | n\a                          | 10,440,633,136        |
| 2000                 | 7,330,491,081               |        | 4,850,966,026          | 1,669,111,770                | 10,512,345,337        |
| 2001                 | 7,446,154,102               |        | 4,852,115,154          | 1,676,603,412                | 10,621,665,844        |
| 2002                 | 7,536,725,428               |        | 4,839,746,241          | 1,695,674,207                | 10,680,797,462        |
| 2003                 | 7,616,951,050               |        | 4,820,083,115          | 1,710,092,853                | 10,726,941,312        |
| 2004                 | 7,667,943,584               |        | 4,544,165,006          | 1,457,767,798                | 10,754,340,792        |
| 2005                 | 7,726,957,540               |        | 4,455,045,219          | 1,419,978,625                | 10,762,024,134        |
| 2006                 | 7,787,032,400               |        | 4,353,541,689          | 1,387,025,553                | 10,753,548,536        |
| 2007                 | 10,930,926,706              |        | 5,504,098,539          | 1,610,720,267                | 14,824,304,978        |

Source : Rockland County Real Property Tax Department

Note: Taxable assessed values are determined by the city and town governments located within the County. The estimated actual taxable values represent the weighted average State equalization rates established for each city and town within the County.

n/a - Information not available

| Total<br>Direct<br>Tax<br>Rate | <br>Estimated<br>Actual<br>Taxable<br>Value | Assessed Value as a Percentage of Actual Value |
|--------------------------------|---|--|
|                                |   |  |
| n\a                            | \$<br>19,411,552,626                        | 53.82 %  |
| n\a                            | 19,363,192,018                              | 53.92  |
| 3.987                          | 23,824,679,124                              | 44.12  |
| 3.842                          | 27,167,732,267                              | 39.10  |
| 3.910                          | 29,112,479,511                              | 36.69  |
| 4.101                          | 32,717,799,793                              | 32.79  |
| 4.394                          | 41,616,489,304                              | 25.84  |
| 4.534                          | 33,774,550,066                              | 31.86  |
| 4.482                          | 44,273,013,422                              | 24.29  |
| 3.150                          | 44,069,523,707                              | 33.64  |
|                                |   |  |

### COUNTY PROPERTY TAX RATES BY TOWN PER \$1,000 OF ASSESSED VALUATION LAST TEN FISCAL YEARS

| Year |     | Clarkstown | Haverstraw | Orangetown | Stony<br>Point | Ramapo |
|------|-----|------------|------------|------------|----------------|--------|
| 1998 | * * | 4.054420   | 21.990     | 3.3068     | 8.5864         | 8.985  |
| 1999 |     | 3.636083   | 18.770     | 2.5316     | 7.8604         | 7.320  |
| 2000 |     | 3.455003   | 17.540     | 2.3170     | 7.5770         | 6.730  |
| 2001 |     | 3.834400   | 17.020     | 2.2859     | 7.2878         | 6.568  |
| 2002 |     | 3.728106   | 18.450     | 3.0668     | 7.2251         | 6.447  |
| 2003 |     | 4.018649   | 18.330     | 2.7935     | 7.7300         | 8.512  |
| 2004 |     | 4.054183   | 20.900     | 2.8044     | 8.4530         | 8.352  |
| 2005 |     | 3.991577   | 19.740     | 2.4980     | 8.5290         | 8.049  |
| 2006 |     | 4.024980   | 0.978      | 2.8865     | 8.6577         | 8.453  |
| 2007 |     | 4.826161   | 1.293      | 3.5060     | 10.9980        | 10.000 |

<sup>\*</sup> Town Wide tax rate

<sup>\*\*</sup> Town Outside Villages tax rate

### PRINCIPAL TAXPAYERS DECEMBER 31, 2007 AND 1998

|  | 2007                 |                       |  |
|--|----------------------|-----------------------|--|
| Taxpayer                                     | Type of<br>Business  | Assessed<br>Valuation | Percent<br>of Total<br>Assessed<br>Valuation |
| Mirant                                       | Public Utility       | \$ 735,380,729        | 1.56 %                                       |
| Palisades Interstate Park                    | State Lands          | 1,096,518,337         | 2.33   |
| Pyramid/Eklecco Properties                   | Shopping Center      | 928,288,807           | 1.97   |
| Wyeth-Ayerst Laboratories                    | Pharmaceuticals      | 962,418,338           | 2.05   |
| Orange & Rockland Utilities                  | Public Utility       | 547,438,599           | 1.16   |
| United Water                                 | Public Utility       | 406,594,684           | 0.86   |
| Verizon                                      | Public Utility       | 234,342,314           | 0.50   |
| Glorious Sun Roberts FKA Blue Hill Community | Retirement Community | 124,149,940           | 0.26   |
| Consolidated Edison                          | Public Utility       | 173,120,494           | 0.37   |
| Novartis Pharmaceuticals                     | Pharmaceuticals      | 125,539,176           | 0.27   |
|  |                      | \$ 5,333,791,418      | 11.33 %                                      |

Note: Total assessed valuation on the 2007 roll is \$47,011,411,426

|  | 1998                |                       |  |
|--|---------------------|-----------------------|--|
| Taxpayer                                   | Type of<br>Business | Assessed<br>Valuation | Percent<br>of Total<br>Assessed<br>Valuation |
| Orange & Rockland Utilities and Con Edison | Public Utility      | \$ 1,677,548,910      | 8.64 %                                       |
| Orange & Rockland Utilities                | Public Utility      | 678,790,150           | 3.50   |
| Palisades Interstate Park                  | State Lands         | 1,585,245,748         | 8.17   |
| American Home Products                     | Industrial          | 472,205,200           | 2.43   |
| Spring Valley Water Company                | Water Supply        | 216,113,816           | 1.11   |
| Con Edison                                 | Public Utility      | 139,792,732           | 0.72   |
| Blue Hill Plaza                            | Commercial          | 110,829,639           | 0.57   |
| Corporate Property Investors               | Shopping Center     | 98,946,419            | 0.51   |
| Bell Atlantic                              | Public Utility      | 111,643,786           | 0.58   |
| Krupp Realty Corp.                         | Commercial          | 19,436,118            | 0.10   |
|  |                     | \$ 5,110,552,518      | 26.33 %                                      |

Note: Total assessed valuation on the 1998 roll is \$19,411,552,626.

Source: Rockland County Real Property Tax Office

| . •            |    |            | <br>Total `                         | Tax L | evy for the Fisc              | al Yea | ar                  |    |                      |    |             |
|----------------|----|------------|-------------------------------------|-------|-------------------------------|--------|---------------------|----|----------------------|----|-------------|
| Fiscal<br>Year | ·  | County     | Town<br>Chargebacks<br>(Deficiency) |       | Local<br>Special<br>Districts |        | Relevied<br>Schools |    | Relevied<br>Villages |    | Towns       |
| 1998           | \$ | 45,170,502 | \$<br>4,343,619                     | \$    | 21.583.878                    | \$     | 12.959.572          | \$ | 1,438,010            | \$ | 135,355,473 |
| 1999           |    | 40,476,849 | 1,851,289                           | ,     | 21,744,040                    | •      | 23,174,738          | •  | 1,672,118            | Ψ  | 142.516.300 |
| 2000           |    | 39,749,302 | 317,199                             |       | 19,857,270                    |        | 12,795,608          |    | 1,257,065            |    | 147,152,638 |
| 2001           |    | 39,153,167 | 2,394,669                           |       | 19,603,208                    |        | 14,033,317          |    | 1,240,960            |    | 155,679,266 |
| 2002           |    | 40,132,057 | 4,381,134                           |       | 21,859,867                    |        | 14,907,751          |    | 1,559,130            |    | 167,486,388 |
| 2003           |    | 42,346,114 | 3,077,428                           |       | 24,187,109                    |        | 13.817.020          |    | 1,358,769            |    | 175,954,485 |
| 2004           |    | 45,498,869 | 2,030,474                           |       | 25,897,119                    |        | 64.967.561          |    | 1,560,113            |    | 194.495.574 |
| 2005           |    | 46,750,299 | 2,061,033                           |       | 32,077,602                    |        | 58,638,047          |    | 2.877.192            |    | 210,922,000 |
| 2006           |    | 46,252,999 | 503,279                             |       | 35,979,516                    |        | 64,720,965          |    | 3,081,058            |    | 225,832,360 |
| 2007           |    | 46,253,287 | 2,311,456                           |       | 40,743,696                    |        | 62,311,061          |    | 3,402,769            |    | 238,759,492 |

Note: Town receivers of taxes collect real property taxes for the town and county on a single tax bill. The respective town receivers distribute the collected tax money to the towns prior to distributing the balance collected to the county. The towns, thereby, are assured of full collections. On April 1st of each year, the town receivers turn over uncollected items to the County. The County satisfies the full amount of the unpaid school and village taxes by April 1st. Responsibility for the unpaid taxes rests with the County.

| <br>                       |             |             | <br>Collected v<br>Fiscal Yea |                       |    |                                       |    | Total Collectio | ns to Date            |
|----------------------------|-------------|-------------|-------------------------------|-----------------------|----|---------------------------------------|----|-----------------|-----------------------|
| Late Penalties<br>and fees | <del></del> | Total (1)   | <br>Amount                    | Percentage<br>of Levy |    | Collections<br>in Subsequent<br>Years |    | Amount          | Percentage<br>of Levy |
| \$<br>4,590,291            | \$          | 211,043,763 | \$<br>200,469,622             | 94.99 %               | \$ | 10,328,570                            | \$ | 210.798.192     | 99.88 %               |
| 6,051,851                  |             | 212,640,329 | 197,196,024                   | 92.74                 | *  | 15,334,300                            | Ψ  | 212,530,324     | 99.95                 |
| 5,436,457                  |             | 212,512,866 | 199,538,049                   | 93.89                 |    | 12,844,119                            |    | 212,382,168     | 99.94                 |
| 4,192,307                  |             | 221,022,617 | 220,622,640                   | 99.82                 |    | 272.872                               |    | 220,895,512     | 99.94                 |
| 4,331,873                  |             | 238,191,319 | 211,943,207                   | 88.98                 |    | 26,052,073                            |    | 237,995,280     | 99.92                 |
| 3,981,875                  |             | 249,547,011 | 228,344,847                   | 91.50                 |    | 20,983,649                            |    | 249,328,496     | 99.91                 |
| 10,594,200                 |             | 278,516,236 | 211,071,054                   | 75.78                 |    | 67,218,068                            |    | 278,289,122     | 99.92                 |
| 9,768,229                  |             | 301,579,163 | 255,301,753                   | 84.65                 |    | 45,820,834                            |    | 301,122,587     | 99.85                 |
| 27,220,048                 |             | 335,788,202 | 267,868,291                   | 79.77                 |    | 66,314,729                            |    | 334,183,020     | 99.52                 |
| 15,004,173                 |             | 343,072,104 | 303,646,408                   | 88.51                 |    | 29,039,976                            |    | 332,686,384     | 96.97                 |

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Net General Bonded Debt Outstanding

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

### RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

| Fiscal<br>Year            | <br>General<br>Obligation<br>Bonds | ess: Amounts<br>Available for<br>Debt Service |    | Total       | Percentage of<br>Personal<br>Income (1) |
|---------------------------|------------------------------------|---|----|-------------|---|
| Governmental Activities:  |                                    |   |    |             |   |
| 1998                      | \$<br>139,821,861                  | \$<br>16,617,923                              | \$ | 123,203,938 | 1.18 %                                  |
| 1999                      | 151,152,400                        | 18,970,715                                    |    | 132,181,685 | 1.21                                    |
| 2000                      | 152,557,537                        | 18,286,289                                    |    | 134,271,248 | 1.14                                    |
| 2001                      | 117,948,536                        | 15,957,255                                    |    | 101,991,281 | 0.87                                    |
| 2002                      | 125,787,988                        | 13,663,113                                    |    | 112,124,875 | 0.95                                    |
| 2003                      | 140,528,483                        | 11,283,791                                    |    | 129,244,692 | 1.07                                    |
| 2004                      | 190,739,783                        | 10,063,392                                    | •  | 180,676,391 | 1.37                                    |
| 2005                      | 255,157,191                        | 38,398,625                                    |    | 216,758,566 | 1.55                                    |
| 2006                      | 287,620,252                        | 32,637,387                                    |    | 254,982,865 | 1.70                                    |
| 2007                      | 303,582,277                        | 22,913,219                                    |    | 280,669,058 | 1.86                                    |
| Business-Type Activities: |                                    |   |    |             |   |
| 1998                      | \$<br>11,281,639                   | \$<br>-                                       | \$ | 11,281,639  | 0.11 %                                  |
| 1999                      | 11,094,600                         | -   |    | 11,094,600  | 0.10                                    |
| 2000                      | 9,947,463                          | -   |    | 9,947,463   | 0.08                                    |
| 2001                      | 8,769,464                          | -   |    | 8,769,464   | 0.07                                    |
| 2002                      | 8,797,012                          | <del>.</del>                                  |    | 8,797,012   | 0.07                                    |
| 2003                      | 11,598,757                         | -   |    | 11,598,757  | 0.10                                    |
| 2004 (3)                  | 72,433,237                         | -   |    | 72,433,237  | 0.55                                    |
| 2005                      | 95,700,649                         | -   |    | 95,700,649  | 0.69                                    |
| 2006                      | 99,795,134                         | -   |    | 99,795,134  | 0.66                                    |
| 2007                      | 100,454,142                        | -   |    | 100,454,142 | 0.67                                    |
| Total Primary Government: |                                    |   |    |             |   |
| 1998                      | \$<br>151,103,500                  | \$<br>16,617,923                              | \$ | 134,485,577 | 1.29 %                                  |
| 1999                      | 162,247,000                        | 18,970,715                                    |    | 143,276,285 | 1.31                                    |
| 2000                      | 162,505,000                        | 18,286,289                                    |    | 144,218,711 | 1.22                                    |
| 2001                      | 126,718,000                        | 15,957,255                                    |    | 110,760,745 | 0.94                                    |
| 2002                      | 134,585,000                        | 13,663,113                                    |    | 120,921,887 | 1.02                                    |
| 2003                      | 152,127,240                        | 11,283,791                                    |    | 140,843,449 | 1.17                                    |
| 2004                      | 263,173,020                        | 10,063,392                                    |    | 253,109,628 | 1.92                                    |
| 2005                      | 350,857,840                        | 38,398,625                                    |    | 312,459,215 | 2.24                                    |
| 2006                      | 387,415,386                        | 32,637,387                                    |    | 354,777,999 | 2.36                                    |
| 2007                      | 404,036,419                        | 22,913,219                                    |    | 381,123,200 | 2.52                                    |
|                           |                                    |   |    |             |   |

<sup>(1) -</sup> Population and personal income data can be found in the schedule of demographic and economic statistics

<sup>(2) -</sup> Based on values presented in the schedule of assessed value and estimated actual value of taxable property

<sup>(3) -</sup> In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.
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| Percentage o<br>Estimated<br>Actual Taxable<br>Value of<br>Property (2) |   | <br>Per<br>Capita (1)         |
|---|---|-------------------------------|
|   |   |                               |
| 0.63  | % | \$<br>436.83                  |
| 0.68  |   | 463.36                        |
| 0.56  |   | 468.25                        |
| 0.38  |   | 354.68                        |
| 0.39  |   | 387.11                        |
| 0.40  |   | 440.27                        |
| 0.43  |   | 614.19                        |
| 0.64  |   | 735.68                        |
| 0.58  |   | 864.45                        |
| 0.64  |   | 946.66                        |
| 0.06<br>0.06<br>0.04  | % | \$<br>40.00<br>38.89<br>34.69 |
| 0.03  |   | 30.50                         |
| 0.03  |   | 30.37                         |
| 0.04  |   | 39.51                         |
| 0.17  |   | 246.23                        |
| 0.28  |   | 324.81                        |
| 0.23  |   | 338.33                        |
| 0.23  |   | 338.82                        |
|   |   |                               |
| 0.69  | % | \$<br>476.82                  |
| 0.74  |   | 502.26                        |
| 0.61  |   | 502.94                        |
| 0.41  |   | 385.18                        |
| 0.42  |   | 417.48                        |
| 0.43  |   | 479.79                        |
| 0.61  |   | 860.42                        |
| 0.93  |   | 1,060.49                      |
| 0.80  |   | 1,202.78                      |
| 0.86  |   | 1,285.48                      |

# DIRECT AND UNDERLYING GOVERNMENTAL ACTIVITIES DEBT DECEMBER 31, 2007

| Governmental Unit                | <br>Gross<br>Long-Term<br>Debt (1) | 141 | Less<br>Exclusions<br>(2) | -  | Amount Applicable to County (3) |
|----------------------------------|------------------------------------|-----|---------------------------|----|---------------------------------|
| Towns (five)                     | \$<br>283,879,571                  | \$  | 19,083,124                | \$ | 264,796,447                     |
| Villages (nineteen)              | 45,914,802                         |     | 15,952,491                |    | 29,962,311                      |
| School Districts (eight)         | 558,494,946                        |     | 9,123,448                 |    | 549,371,498                     |
| Fire Districts (twenty-one)      | <br>1,376,148                      |     | 291,148                   |    | 1,085,000                       |
| Subtotal, Underlying Debt        | 889,665,467                        |     | 44,450,211                |    | 845,215,256                     |
| Direct Bonded Debt of the County | 303,582,277                        |     | 22,913,219                |    | 280,669,058                     |
| Direct and Overlapping Debt      | \$<br>1,193,247,744                | \$  | 67,363,430                | \$ | 1,125,884,314                   |

<sup>(1)</sup> Excludes enterprise fund bonds.

Sources - Outstanding debt provided by New York State Office of the State Comptroller.

<sup>(2)</sup> Exclusions for the County represents funds available for debt service repayments.

<sup>(3)</sup> County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

|   |       | 1998                       |    | 1999       | <br>2000        | <br>2001        |
|---|-------|----------------------------|----|------------|-----------------|-----------------|
| Debt Limit  | \$    | 1,270,713                  | \$ | 1,279,310  | \$<br>1,276,671 | \$<br>1,428,062 |
| Total Net Debt Applicable to Limit  |       | 84,360                     |    | 99,810     | <br>104,075     | <br>73,212      |
| Legal Debt Margin   | \$    | 1,186,353                  | \$ | 1,179,500  | \$<br>1,172,596 | \$<br>1,354,850 |
| Total Net Debt Applicable to the Limit As a Percentage of Debt Limit  |       | 6.64%                      |    | 7.80%      | 8.15%           | 5.13%           |
| Legal Debt Margin Calculation fo  | or Fi | scal Year 20               | 07 |            |                 |                 |
| Five Year Average Full Valuation of Taxable R   | leal  | Property                   | \$ | 35,119,989 |                 |                 |
| Debt Limit - 7% of Average Full Valuation   |       |                            |    | 2,458,399  |                 |                 |
| Outstanding Indebtedness - Serial bonds (1)   |       |                            |    | 321,395    |                 |                 |
| Less Exclusions: 2008 Debt Service Appropriations for Bonds Revenue Anticipation Notes Exempt Sewer District Debt | \$    | 7,688<br>65,000<br>117,586 |    | 190,274    |                 | ·               |
| Total Net Indebtedness  |       | ,                          |    | 131,121    |                 |                 |
| Net Debt Contracting Margin   |       |                            | \$ | 2,327,278  |                 | •               |
| Percentage of Debt Contracting Margin Availab   | ole   |                            |    |            |                 |                 |

94.67%

5.33%

Note - Amounts expressed in thousands

Percentage of Debt Contracting Power Exhausted

as of December 31, 2007

as of December 31, 2007

State Finance Law limits the County's outstanding net general obligation long-term debt to no more than 7% of the five year average full valuation of taxable real property. The legal debt margin is the difference between the debt limit and the County's net debt outstanding applicable to the limit, and represents the County's legal borrowing authority.

<sup>(1) -</sup> Excludes serial bonds for the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation

| 2002         | 2003         | 2004         | 2005         | 2006         | 2007         |
|--------------|--------------|--------------|--------------|--------------|--------------|
| \$ 1,428,062 | \$ 1,664,315 | \$ 1,630,612 | \$ 1,812,219 | \$ 1,998,593 | \$ 2,458,399 |
| 85,863       | 113,922      | 140,314      | 159,289      | 182,697      | 131,121      |
| \$ 1,342,199 | \$ 1,550,393 | \$ 1,490,298 | \$ 1,652,930 | \$ 1,815,896 | \$ 2,327,278 |
| 6.01%        | 6.84%        | 8.60%        | 8.79%        | 9.14%        | 5.33%        |

### **Demographic and Economic Information**

This schedule offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. This schedule includes -

Demographic and Economic Statistics

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

| Fiscal<br>Year | Population (1) | Personal<br>Income<br>(amounts expressed<br>in thousands) (2) | Per<br>Capita<br>Personal<br>Income (2) | Median<br>Age (3) | Percent<br>High School<br>Graduate or<br>Higher (3) |
|----------------|----------------|---|---|-------------------|---|
| 1998           | 282,044        | \$ 10,431,115   | \$ 36,984                               | 36.9              | 89.5 %  |
| 1999           | 285,265        | 10,953,035  | 38,396                                  | 37.7              | 87.9  |
| 2000           | 286,753        | 11,799,886  | 41,150                                  | 36.2              | 85.3  |
| 2001           | 287,555        | 11,758,124  | 40,890                                  | 36.3              | 88.8  |
| 2002           | 289,644        | 11,798,359  | 40,734                                  | 36.8              | 86.2  |
| 2003           | 293,555        | 12,086,834  | 41,174                                  | 37.3              | 90.0  |
| 2004.          | 294,171        | 13,156,798  | 44,725                                  | 36.9              | 88.2  |
| 2005           | 294,636        | 13,951,604  | 47,352                                  | 37.4              | 89.3  |
| 2006           | 294,965        | 15,027,582  | 50,947                                  | 37.4              | 88.7  |
| 2007           | 296,483        | 15,104,919  | 50,947                                  | 37.4              | 88.7  |
|                |                |   |   |                   |   |

<sup>(1)</sup> U.S. Census Bureau, Annual Population Estimates, Population Division

<sup>(2)</sup> U.S. Department of Commerce, Bureau of Economic Analysis

<sup>(3)</sup> U.S. Census Bureau, American Community Survey; U.S. Census Bureau, 2000 Census, Summary File 4

<sup>(4)</sup> New York State Education Department, New York State District Report Card Comprehensive Information Report

<sup>(5)</sup> New York State Department of Labor, Local Area Unemployment Statistics

| K-12<br>School<br>Enrollment (4) | Unemployment<br>Rate (5) |
|----------------------------------|--------------------------|
|                                  |                          |
| 39,347                           | 3.4 %                    |
| 40,090                           | 3.4                      |
| 40,334                           | 3.3                      |
| 40,580                           | 3.6                      |
| 41,229                           | 4.4                      |
| 41,874                           | 4.7                      |
| 42,248                           | 4.4                      |
| 42,076                           | 4.1                      |
| 41,750                           | 3.7                      |
| 41,750                           | 3.8                      |

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

Principal Employers

Full-Time Equivalent County Government Employees by Function

Operating Indicators by Function

Capital Asset Statistics by Function

### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

|                                       | 2007       |                               | 1998      |                                       |  |
|---------------------------------------|------------|-------------------------------|-----------|---------------------------------------|--|
|                                       |            | PERCENTAGE<br>OF TOTAL COUNTY |           | PERCENTAGE<br>OF TOTAL COUNTY         |  |
| <u>EMPLOYER</u>                       | EMPLOYEES  | EMPLOYMENT                    | EMPLOYEES | EMPLOYMENT                            |  |
| Active International                  | 400        | 0.34 %                        | _         | - %                                   |  |
| American Home Products                | · <u>-</u> | <del>-</del>                  | 2,900     | 2.84                                  |  |
| ARC of Rockland                       | 560        | 0.48                          | •         | -                                     |  |
| AT & T Healthcare                     | 650        | 0.56                          |           | _                                     |  |
| Avon                                  | -          | -                             | 500       | 0.49                                  |  |
| Barr Laboratories                     | 410        | 0.35                          | -         | -                                     |  |
| Bon Secours Good Samaritan Hospital   | 1,651      | 1.41                          | 1,477     | 1.45                                  |  |
| Camp Venture, Inc.                    | 600        | 0.51                          | 500       | 0.49                                  |  |
| Chestnut Ridge Transportation, Inc.   | 625        | 0.53                          | -         |                                       |  |
| Chromalloy American Corp.             | 520        | 0.44                          | 490       | 0.48                                  |  |
| Corporate Maintenance Services        | _          | -                             | 350       | 0.34                                  |  |
| Helen Hayes Hospital                  | 843        | 0.72                          | 900       | 0.88                                  |  |
| Insurance Service Office              | -          | =                             | 425       | 0.42                                  |  |
| Interstate Waste Services/ AIG        | 424        | 0.36                          | 120       | -                                     |  |
| Jawonio, Inc.                         | 811        | 0.69                          | 460       | 0.45                                  |  |
| Key Bank                              | 406        | 0.35                          |           | 5.46                                  |  |
| Lamont-Doherty Geological Observatory | 480        | 0.41                          | 600       | 0.59                                  |  |
| Louis Hornick & Co., Inc.             | -          |                               | 400       | 0.39                                  |  |
| Materials Research Corp               | -          | <del>-</del>                  | 320       | 0.31                                  |  |
| Nice-Pak Products, Inc.               | 767        | 0.66                          | -         | 0.51                                  |  |
| Northern Services Group               | 1,100      | 0.94                          | _         | . <u> </u>                            |  |
| Novartis Pharmaceuticals Corp.        | 476        | 0.41                          | 680       | 0.67                                  |  |
| Nyack Hospital                        | 1,400      | 1.20                          | 1,119     | 1.10                                  |  |
| NYNEX                                 | -          |                               | 1,000     | 0.98                                  |  |
| Orange & Rockland Utilities           | 740        | 0.63                          | 1,486     | 1.46                                  |  |
| Par Pharmaceutical, Inc.              | 419        | 0.36                          | -         | 1.40                                  |  |
| Pavion Ltd.                           | ~          | -                             | 500       | 0.49                                  |  |
| Pharmaceutical Resources              | _          | _                             | 450       | 0.44                                  |  |
| Prudential Rand Realty                | 398        | 0.34                          | -         | -                                     |  |
| Rockland Bakery, Inc.                 | 359        | 0.31                          | _         | _                                     |  |
| Sears Roebuck & Co.                   | -          |                               | 301       | 0.30                                  |  |
| St. Agatha's Home                     | _          | -                             | 550       | 0.54                                  |  |
| St. Dominic's Home                    | 399        | 0.34                          | 400       | 0.39                                  |  |
| The Dress Barn                        | -          | -                             | 321       | 0.31                                  |  |
| Tilcon New York, Inc.                 | 400        | 0.34                          | 021       | 0.31                                  |  |
| Verizon Wireless                      | 900        | 0.77                          | _         | <del>-</del>                          |  |
| WMC Mortgage Corp                     | 384        | 0.33                          | _         | · · · · · · · · · · · · · · · · · · · |  |
| Wyeth-Ayerst Laboratories             | 3,130      | 2.68                          |           |                                       |  |
| <del></del>                           | 19,252     | 16.47_%                       | 16,129    | 15.82 %                               |  |

# FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST EIGHT FISCAL YEARS

|                             | Full-time Equivalent Employees as of December 31, |       |       |       |       |
|-----------------------------|---|-------|-------|-------|-------|
| Function                    | 2000  | 2001  | 2002  | 2003  | 2004  |
| General Government          | 570   | 558   | 556   | 533   | 541   |
| Public Safety               | 435   | 382   | 389   | 383   | 391   |
| Health                      | 1,190   | 1,191 | 1,196 | 1,146 | 1,160 |
| Transportation              | 115   | 130   | 130   | 131   | 132   |
| Economic Opportunity and    |   |       |       |       |       |
| Development                 | 633   | 600   | 600   | 581   | 586   |
| Culture and Recreation      | 1   | 1     | 1     | 1     | 1     |
| Home and Community Services | 120   | 141_  | 139   | 143   | 145   |
| Total                       | 3,064   | 3,003 | 3,011 | 2,918 | 2,956 |

Source - County Budget Office

| 2005  | 2006  | 2007  |
|-------|-------|-------|
|       |       |       |
| 551   | 551   | 554   |
| 394   | 394   | 398   |
| 1,163 | 1,163 | 1,165 |
| 132   | 132   | 131   |
|       |       |       |
| 573   | 573   | 555   |
| 1     | 1     | 1     |
| 148   | 148_  | 144   |
| 2,962 | 2,962 | 2,948 |

| 2005  | 2006  | 2007  |
|-------|-------|-------|
|       |       |       |
| 551   | 551   | 554   |
| 394   | 394   | 398   |
| 1,163 | 1,163 | 1,165 |
| 132   | 132   | 131   |
|       | •     |       |
| 573   | 573   | 555   |
| . 1   | 1     | 1     |
| 148   | 148   | 144   |
| 2,962 | 2,962 | 2,948 |

# FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST EIGHT FISCAL YEARS

| -                           | Full-time Equivalent Employees as of December 31, |       |       |       |       |
|-----------------------------|---|-------|-------|-------|-------|
|                             | 2000  | 2001  | 2002  | 2003  | 2004  |
| Function                    |   |       |       |       |       |
| General Government          | 570   | 558   | 556   | 533   | 541   |
| Public Safety               | 435   | 382   | 389   | 383   | 391   |
| Health                      | 1,190   | 1,191 | 1,196 | 1,146 | 1,160 |
| Transportation              | 115   | 130   | 130   | 131   | 132   |
| Economic Opportunity and    |   |       |       |       |       |
| Development                 | 633   | 600   | 600   | 581   | 586   |
| Culture and Recreation      | 1   | 1     | 1     | 1     | 1     |
| Home and Community Services | 120   | 141   | 139   | 143   | 145   |
| Total                       | 3,064   | 3,003 | 3,011 | 2,918 | 2,956 |

Source - Rockland County Budget Department

| <b>2</b> 002       | 2003       | 2004       | 2005       | 2006       | 2007       |
|--------------------|------------|------------|------------|------------|------------|
|                    |            |            |            |            |            |
|                    |            |            |            |            |            |
| 204,622            | 213,025    | 210,125    | 206,296    | 205,078    | 207,913    |
|                    |            |            |            |            |            |
| 200,378            | 222,420    | 266,904    | 309,608    | 337,473    | 322,816    |
|                    |            |            |            | ·          |            |
| 2,819              | 2,870      | 2,864      | 2,955      | 3,174      | 3,148      |
|                    |            |            |            |            |            |
| 113,000            | 54,775     | 95,609     | 69,063     | 90,100     | 69,756     |
| 92,264             | 117,024    | 91,207     | 145,715    | 107,900    | 114,369    |
| 78,432             | 63,241     | 88,367     | 24,506     | 129,200    | 86,200     |
| 2,179,406          | 2,220,743  | 2,441,226  | 2,677,098  | 3,151,973  | 3,406,924  |
| 69 024             | 69 667     | 69,240     | 69,779     | 70,401     | 71,460     |
| 68,031             | 68,667     |            |            |            |            |
| 1,006              | 1,011      | 1,016      | 1,018      | 1,022      | 1,024      |
| <b>22</b> ,752,465 | 23,799,951 | 24,342,282 | 25,507,016 | 26,082,619 | 25,180,408 |
| 367                | 364        | 360        | 366        | 356        | 351        |

## OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

|   | 1998       | 1999       | 2000       | 2001       |
|---|------------|------------|------------|------------|
| Function:   |            |            |            | ,          |
| General Government (1):  Motor Vehicles               |            |            |            |            |
| Number of drivers' licenses issued                    | - 197,943  | 199,012    | 202,983    | 205,530    |
| Public Safety (2):<br>Emergency Services              |            |            |            |            |
| Number of calls at 911 center                         | 133,286    | 147,947    | 150,540    | 166,982    |
| Corrections (2)                                       |            |            |            |            |
| Number of inmates                                     | 2,548      | 2,432      | 2,367      | 2,596      |
| Transportation (2):                                   |            |            |            |            |
| Paving (Sq. yards)                                    | 165,944    | 202,466    | 303,855    | 120,828    |
| Sealing- Microseal (Sq. yards)                        | n\a        | n\a        | n\a        | 163,102    |
| Sealing- Chipseal (Sq. yards)                         | n\a        | n\a        | n\a        | 195,300    |
| Ridership on public buses                             | 1,690,916  | 1,805,194  | 1,906,316  | 2,138,408  |
| Home and Community Services (2):                      |            |            |            |            |
| Number of Metered Accounts                            | 64,712     | 65,679     | 66,138     | 67,322     |
| Miles of Mains  | 979        | 993        | 1,001      | 1,001      |
| Average daily sewage treatment (thousands of gallons) | 24,834,441 | 25,121,285 | 24,201,542 | 25,286,937 |
| Summit Park Nursing Care Center (2) -                 |            |            |            |            |
| Number of beds occupied                               | 384        | 384        | 380        | 372        |

#### NA - Information not available

(1) Source: Department of Motor Vehicles

<sup>(2)</sup> Source: Rockland County Budget and individual County departments