COUNTY OF ROCKLAND

State of New York



Comprehensive Annual Financial Report

Fiscal Year Ending December 31, 2012

COUNTY OF ROCKLAND

State of New York



C. Scott Vanderhoef, County Executive

Stephen F. DeGroat, CPA Commissioner of Finance & Budget Director

> Steven J. Grogan, MPA, MS Deputy Budget Director

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STATISTICAL SECTION (Unaudited)

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information reveals about the County's overall financial health.

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INTRODUCTORY SECTION



ROCKLAND COUNTY LEGISLATURE

DISTRICT	LEGISLATOR
District 1	Hon. Douglas J. Jobson
District 2	Hon, Michael M. Grant
District 3	Hon. Jay Hood, Jr.
District 4	Hon. Ilan S. Schoenberger
District 5	Hon. Edwin J. Day
District 6	Hon. Alden H. Wolfe
District 7	Hon. Philip Soskin
District 8	Hon. Toney Earl
District 9	Hon. Christopher J. Carey
District 10	Hon. Harriet D. Cornell
District 11	Hon. Frank Sparaco
District 12	Hon. Joseph L. Meyers
District 13	Hon. Aron B. Wieder
District 14	Hon. Aney Paul
District 15	Hon. Patrick J. Moroney
District 16	Hon. John A. Murphy
District 17	Hon, Nancy Low-Hogan



LEGISLATIVE LEADERSHIP

Harriet D. Cornell Chairwoman of the Legislature

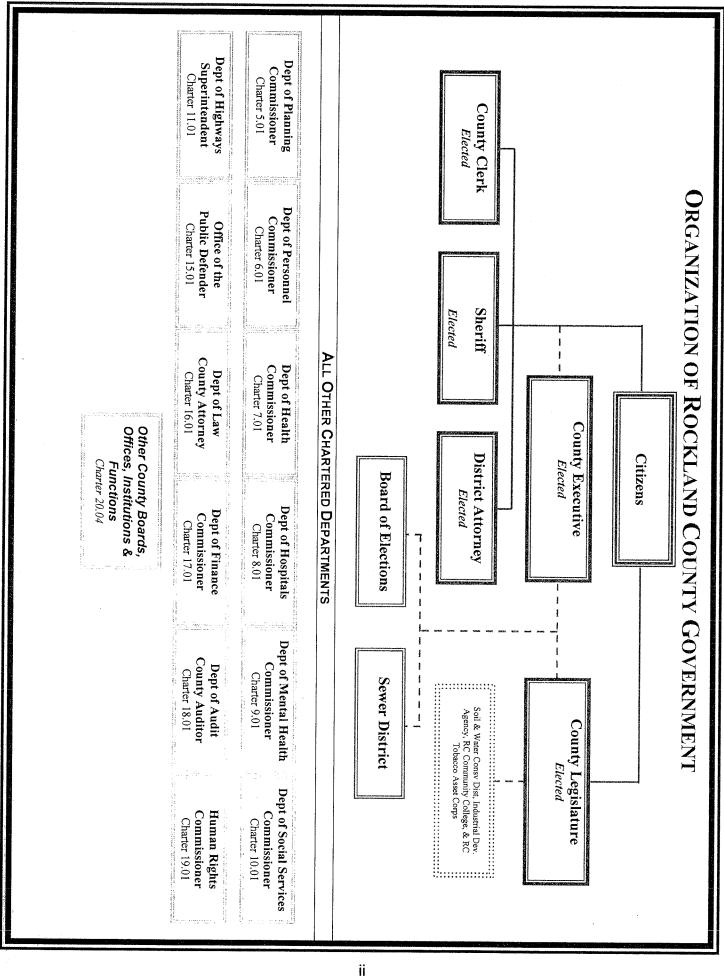
Alden H. Wolfe Vice-Chairman

Jay Hood, Jr. Majority Leader

Toney L. Earl Deputy Majority Leader

Christopher J. Carey Minority Leader

Frank Sparaco Deputy Minority Leader





COUNTY OF ROCKLAND DEPARTMENTS OF FINANCE AND BUDGET

18 New Hempstead Road New City, New York 10956 (845) 638-5131 Fax (845) 638-5644

C. SCOTT VANDERHOEF
County Executive

STEPHEN F. DeGROAT, CPA Commissioner of Finance Budget Director

> STEVEN J. GROGAN Deputy Budget Director

September 9, 2013

To the Honorable County Executive and the County Legislature of the County of Rockland, New York:

The Comprehensive Annual Financial Report ("CAFR") for the County of Rockland, New York for the fiscal year ended December 31, 2012 is submitted herewith. New York State requires the County to submit an annual report of our financial records and transactions presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR is issued pursuant to that requirement.

This report consists of management's representations concerning the finances of the County of Rockland. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements

will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by O'Connor Davies, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended December 31, 2012, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County of Rockland's basic financial statements for the fiscal year ended December 31, 2012, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2012 financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A").

This letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditor.

The independent audit of the financial statements of the County was part of a broader, Federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to not only report on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the County's separately issued Single Audit Report.

PROFILE OF THE COUNTY

The County was organized in 1798 and has a land area of 176 square miles. The County is approximately 33 miles northwest of Manhattan and is bordered by Orange County to the north

and west, Bergen County, New Jersey to the south and the Hudson River to the east. Within the County are 5 towns and 19 incorporated villages.

The County is one of the suburban counties located within the New York Metropolitan Area and is primarily residential in character. Southern portions of the County are in close proximity to the New York State Thruway and are well developed and heavily populated. Approximately 83% of the County's population resides in this area. Northern sections of the County are more rural due in part to the extensive system of parks located in this part of the County.

PROFILE OF GOVERNMENT

Pursuant to the provisions of Local Law 14 of 1984, the County adopted a charter form of government in accordance with the provisions of the Municipal Home Rule Law of the State. The charter provides for separate and independent executive and legislative functions. A County Executive was elected in November 1985 and took office on January 31, 1986, when the provisions of Local Law 14 became effective. The County Executive is elected from the County at large for a term of four years with the right of unlimited self-succession. The County Executive must reside in the County for a minimum of five years before his/her election and may not concurrently hold another public office. The County Executive is the chief executive officer responsible for the administration of all County affairs and also acts as the County's Budget Officer. The County Executive is required to consider all acts of the County Legislature for approval or disapproval.

The County Legislature is the legislative, appropriating and policy determining body of the County. It consists of 17 members elected from single member districts located within the County. Members are elected to serve an unlimited number of four-year terms and each legislator has one vote instead of a weighted vote. Duties of the Legislature include; review and adoption of the County's annual budget, approval of budgetary modifications during the year and authorization by resolution for the issuance of debt by the County.

The Chief Fiscal Officer of the County is the Commissioner of Finance who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include; collecting and disbursing County funds, investing such funds for temporary periods, issuing debt, maintaining accounting records and preparing financial statements there from.

The County provides a full range of services to its residents, including education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general administrative support. This report includes all of the funds of the County. It includes all County organizations and activities for which the County is financially accountable. The County has considered all potential component units based on criteria set forth in GASB Statement No. 14, including legal standing, fiscal dependency and financial accountability. Based on these criteria, the Rockland Community College, the Industrial Development Agency, the Soil and Water Conservation District and the Solid Waste Management Authority are considered component units and are included in the County's reporting entity as discrete presentations.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. The administrative head of each department, on or before August 1, is required to submit to the County Executive the expenditure requirements for the ensuing fiscal year. The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23. Subsequent to October 23, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto. The Legislature holds a public hearing on the budget prior to November 20, and after the public hearing, the Legislature may make changes to the budget. The budget is adopted no later than December 7. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established within individual funds at the function level.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

Local Economy

A major part of the County's labor force, over 48%, is employed in service related industries. According to preliminary 2nd quarter 2012 data compiled by the State Labor Department, only

8% of the workforce is employed by companies engaged in manufacturing. Many residents commute to jobs in New York City or Westchester County, which is connected to the County by the Tappan Zee Bridge and U.S. Interstate 287/87. Approximately 19% of the County's labor force is classified as government related, a significant part of this group of employees works at the various State hospitals and institutions located in the County. Major non-governmental employers in the County include Pfizer Corporation, Orange and Rockland Utilities, Good Samaritan Hospital and Nyack Hospital.

Wealth levels for the County's residents are significantly above State and national averages. According to the Bureau of Economic Analysis, the estimated per capita personal income of County residents in 2011 was \$53,787. State and U.S. income averages reported on this basis were \$51,126 and \$41,560, respectively. According to the U.S, Census Bureau, the median household income for households in the County for 2011 was \$82,217, which was significantly greater than the median household income of \$55,246 for the State.

Hospital services are provided by Good Samaritan Hospital, Helen Hayes Hospital, Nyack Hospital, and Summit Park Nursing Care Center (a County owned facility) which offer residents of the County a wide range of inpatient and outpatient services.

A network consisting of all the major forms of transportation serves the County. Several primary State and U.S. Highways including the New York State Thruway, Palisades Interstate Parkway, Garden State Parkway and U.S. Routes 9W and 17 run through the County. The Metro-North Commuter Railroad division of the New York Metropolitan Transportation Authority, in cooperation with New Jersey Transit, provides rail service to Manhattan via the PATH rapid transit. Freight service is provided by Conrail. NY Waterways, NY Water Taxi, Transport of Rockland, Coach USA and Monsey Trails provide bus and ferry passenger service to New York City and other points in and outside of the County. Air transportation is provided by the three New York Metropolitan Airports (Kennedy, LaGuardia and Newark), as well as Westchester County Airport and Stewart International Airport in Newburgh, New York.

Primary education is the responsibility of the nine independent public school districts located within the County. There are numerous colleges, universities and vocational schools located throughout the County as well. Rockland Community College offers two-year associate degree and one-year certificate programs. Dominican College, St. Thomas Aguinas College and Empire

State College/SUNY are four-year liberal arts colleges. Iona College - Rockland Campus and Long Island University - Rockland Campus offer graduate programs.

The County has a wide array of recreational and cultural facilities highlighted by the Palisades Interstate Park System, the County Park System and the Community College. Over one-third of the Palisades Interstate Park System's 80,000 acres lie within the County and the parklands account for approximately 30% of the County's area. The Bear Mountain-Harriman State Park on the Hudson River, in the County's northeast corner, has 26,118 of its 51,026 acres in the County. Facilities include fishing, hiking, camping, swimming, picnicking, museum, playfield, winter sports and row boating. The County has 27 parks/open space, all of which have natural scenic areas, some affording panoramic views of the County. There are also over 20 private commercial swimming pools and lakes, and twelve golf courses, eight of which are open to the public. All of the towns and many of the villages have separate park facilities. In addition, there are numerous libraries, museums and marinas in the County.

In 2012, the County of Rockland experienced an increase with sales tax revenues showing 1.4% increase over the previous year. The main reason for the increase is due to the creation of a residential energy tax which subjects home energy consumption to be assessed sales tax. The County's housing market continues to stabilize in 2012, with mortgage tax revenues remaining consistent from the previous year, bringing in \$3.5 million.

LONG TERM FINANCIAL PLANNING

Rockland County has a six-year plan for capital improvements and this plan is updated each year in the form of a Capital Program. As required by Article IV of the County Charter, the administration is required to submit an updated Capital Program to the legislature by October 23 of each year, and the Legislature is required to approve the plan on or before December 20 of each year. The Six-Year Capital Program is prepared by the Planning Department. The first year of the Six-Year Capital Program is represented by the Capital Budget. Projects are listed by function and include County Center, Fire Training Center, Public Transportation, Parks, Highway, Hospital, Planning, Drainage & Rockland Community College projects. The Capital Budget is prepared by the Department of Budget & Management and is separate from the Six-Year Capital Program.

The County's ongoing and future projects include the following:

- ➤ Continuation of Rockland County Highway Department's (3) year road repaving, equipment replacement program and bridge/culvert repair and maintenance program.
- ➤ Construction phase of \$33.3 million New Hempstead Road reconstruction project. 80-90% estimated Federal and NYS reimbursement.
- > Install a Countywide Emergency Service Radio Communications System which will allow all agencies to communicate with each other during County-wide events.
- Extension of the Sewer District's boundaries to include Hillburn, Sloatsburg and Western Ramapo. Additionally, the proposed new plant will provide advanced treatment to enhance the water supply in the Ramapo River basin, which is the sole source aquifer for the County's needs.
- > Upgrade eight (8) sewer pump stations in the Town of Clarkstown to comply with current national electric code and OSHA standards.
- > Continuation of a West Shore Railroad Safety and Quiet Zone Project to be funded with an 80% Federal Grant.
- > Improvements at Rockland Community College including the roof replacement of Academic I and Academic II buildings, campus-wide electrical upgrades and upgrades to the utility plant.
- Continued construction and repairs of roads, bridges, drainage and parks from damage done by Hurricane Irene and Hurricane Sandy.
- > Construction and repairs to Pascack Brook\Union Road including bridges and culverts.

OPERATIONAL PROCEDURES AND PRACTICES

The County adopted a resolution on March 16, 2011 requesting the State Legislature to approve legislation creating a public benefit corporation. The County had contracted with an outside consulting firm to analyze the operations of the County hospital and to investigate the various opportunities that are available including the sale and/or creation of a public benefit corporation. The consultants have completed their analysis and have presented their report. The County has decided to proceed with the sale of the 321 bed Summit Park Nursing Care Center. It has been determined that the best way to accomplish this is thru the formation of a local development corporation, or LDC. The County Executive and the Legislature have each announced their respective candidates to be board members of the newly formed Local Development Corporation (LDC), as of the issuance date of these financial statements.

AWARDS AND ACKNOWLEDGEMENTS

GFOA - Certificates of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association ("GFOA") of the United States and Canada

awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of

Rockland, New York for its CAFR for the year ended December 31, 2011. The Certificate of

Achievement is a prestigious national award-recognizing conformance with the highest

standards for preparation of state and local government reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily

readable and efficiently organized comprehensive annual financial report, whose contents

conform to program standards. This report must satisfy both generally accepted accounting

principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. We believe our current report

continues to conform to the Certificate of Achievement program requirements, and we are

submitting it to GFOA to determine its eligibility for another certificate.

GFOA also bestowed a Distinguished Budget Presentation Award to the County of Rockland for

the 2006 through 2009 Budgets. In order to achieve this prestigious award, a budget

document must meet program criteria as a policy document, as an operations guide, as a

financial plan, and as a communications device.

Acknowledgements

I would like to thank all of the personnel in the Budget and Finance departments who have

assisted in the preparation of this report, as well as our independent auditor who assisted in its

preparation. Appreciation is also offered to the County Executive and the members of the

County Legislature for their interest and support in the financial operation of the County.

Respectfully Submitted,

Stephen F. DeGroat, CPA

Commissioner of Finance/ Budget Director

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Certificate of Achievement for Excellence in Financial Reporting

Presented to

County of Rockland New York

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2011

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.





FINANCIAL SECTION







Independent Auditors' Report

The Honorable Legislature of the County of Rockland, New York

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York ("County") as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

We did not audit the financial statements of the Home and Infirmary Fund (a major enterprise fund) and the Rockland County Industrial Development Agency (a component unit) for the year ended December 31, 2012, which represent 82.75%, 62.94% and 95.38% and .24%, 37.10% and .29% respectively, of the assets, net position and revenues of the enterprise funds and the component units. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinion, insofar as it related to the amounts included for such major enterprise fund and component unit, is based solely on the reports of the other auditors.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discreetly presented component units, each major fund, and the aggregate remaining

fund information of the County, as of December 31, 2012, and the respective changes in financial position and, where applicable, cash flows thereof and the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the Schedule of Funding Progress — Other Post Employment Benefits be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules, the schedule of expenditures of federal awards as required by U.S. Office of Management and Budget Circular A-133 Audits of State, Local Governments and Non-Profit Organizations and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 9, 2013 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

O'Connor Davies, LLP Harrison, New York

Connor Davies, UP

September 9, 2013

County of Rockland, New York Management's Discussion and Analysis (MD&A) December 31, 2012

Introduction

The County of Rockland's ("County") management team offers the readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2012. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

Financial Highlights for Fiscal Year 2012

- Actual revenue from sales tax and mortgage tax, in the General Fund, were under budget by \$22.1 million in 2012 as a result of projected increases to the County sales tax and mortgage tax rates of 0.375% and 0.25% respectively. These increases were proposed to the New York State Senate but not passed.
- The net position (assets plus deferred outflows of resources minus liabilities and deferred inflows of resources) of the County for fiscal year 2012 was a deficit of (\$61,877,072). Of this amount, \$141,766,369 represents governmental net position while a deficit of (\$203,643,441) is reflected for the business type activities.
- The General Fund reported an ending fund deficit of (\$49,387,473) which represents an increase of (\$16,209,396) from fiscal year 2011. It should be noted that (\$5.8) million of the (\$16.2) million increase was due to the sale of two County owned surplus buildings included in the 2012 budget but not sold until 2013. The unassigned portion of this total fund deficit was (\$127,253,007) an increase of (\$30,738,710) from the prior year.
- The County's total outstanding bonds payable for December 31, 2012 were \$471,493,766 an increase of \$14,429,789 from the prior year.

Overview of the Financial Statements

The County's financial statements are composed of this Management Discussion and Analysis ("MD&A") and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components:

- 1. Government-Wide Financial Statements.
- 2. Fund Financial Statements.
- 3. Notes to the Financial Statements.

This report also includes other supplementary information as listed in the table of contents, along with the statistical tables.

Government-wide Financial Statements

The government-wide financial statements are presented in a manner similar to private sector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Position and Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Position presents information on all of the County's assets and liabilities and deferred inflows/outflows of resources (when applicable), with the difference reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes and other post employment benefit obligations ("OPEB")).

Both of the financial statements have separate sections for the two different types of activities. These two types of activities are:

Governmental Activities - The activities reflected in this section are general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. These activities are mostly supported by taxes, charges for services, and operating grants and contributions.

Business-type Activities - These activities consist of the Home and Infirmary, a chronic care hospital and skilled nursing facility, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

The government-wide financial statements include the County itself (the primary government) and the Rockland County Community College, the Rockland County Soil and Water Conservation District, the Rockland County Solid Waste Management Authority and the Rockland County Industrial Development Agency, for which the County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found immediately following this discussion and analysis.

Fund Financial Statements

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds - Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current

inflows and outflows of spendable resources as well as the spendable balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period.

Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Because the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. From this comparison, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has eight individual governmental funds: General, County Road, Road Machinery, Community Development, Sewer District, Special Purpose, Debt Service and Capital Projects funds. Of these, the General and Capital Projects funds are reported as major funds, and are presented in separate columns on the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for the other six governmental funds are combined into a single, aggregated column of these statements. Individual fund data for these non-major funds can be found on the statements elsewhere in this report.

The County adopts an annual budget for its General Fund, certain Special Revenue Funds and the Debt Service Fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with the respective budgets. The governmental fund financial statements can be found in the basic financial statements section of this report.

Proprietary Funds - These funds are used to show activities that operate similar to private business enterprises. Because these funds charge fees for services provided, they are known as Proprietary funds. Proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The Proprietary fund financial statements provide information for the Enterprise funds. In addition, the Internal Service funds are presented in the Proprietary fund financial statements. The Proprietary fund financial statements can be found in the basic financial statements section of this report.

Fiduciary Funds - These funds are used to account for resources held for the benefit of parties outside of the County. The Fiduciary funds are not reflected in the government-wide financial statements because the assets of these funds are not available to support the activities of the County. The Fiduciary fund financial statements can be found in the basic financial statements section of this report.

Component Units - As discussed above, component units are legally separate entities for which the County is financially accountable. The component units enumerated above are reported in the aggregate in the government-wide financial statements. The combining statements can be found in the basic financial statements section of this report.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the basic financial statements section of this report.

Other Information

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, liabilities exceeded assets by \$61,877,072 for fiscal year 2012.

The following table reflects the condensed Statement of Net Position:

		Governmer	tal A	Activities		Business-Ty	/pe	Activities	_	. To	otal	tal		
		2012		2011		2012		2011		2012		2011		
Current and Other														
Assets	\$	378,754,990	\$	347,410,328	\$	(26,052,190)	\$	(12,187,645)	\$	352,702,800	\$	335,222,683		
Capital Assets		706,968,836		701,594,359		19,099,701		20,385,140		726,068,537		721,979,499		
Total Assets		1,085,723,826		1,049,004,687	_	(6,952,489)		8,197,495	_	1,078,771,337		1,057,202,182		
Current Liabilities		346,038,292		308,592,339		9,740,916		7,640,430		355,779,208		316,232,769		
Long-Term Liabilities		597,919,165		555,588,605		186,950,036	_	174,088,863		784,869,201		729,677,468		
Total Liabilities		943,957,457		864,180,944	_	196,690,952	_	181,729,293		1,140,648,409		1,045,910,237		
Net Assets - Invested in Capital Assets														
Net of Related Debt		406,255,827		394,449,480		8,473,692		9,351,936		414,729,519		403,801,416		
Restricted		45,321,506		43,843,923		-				45,321,506		43,843,923		
Unrestricted	_	(309,810,964)		(253,469,660)		(212,117,133)		(182,883,734)		(521,928,097)		(436,353,394)		
Total Net Assets	\$	141,766,369	\$	184,823,743	\$	(203,643,441)	\$	(173,531,798)	\$	(61,877,072)	\$	11,291,945		

The largest component of the County's net position is Net Investment in Capital Assets of \$414,729,519 which reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. Capital assets include: parkland, buildings, roads, bridges, sewer lines and treatment facilities, a hospital and the community college among other things. The County uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the County's 2012 net position of \$45,321,506 represents resources that are subject to external restrictions on how they may be used. The restrictions are as follows:

Capital Projects	\$ 114,440
Law Enforcement	11,435,019
Stop-DWI Program	1,053,669
Handicapped Parking	56,965
Debt Service	13,474,204
Community Development	6,117,517
Unemployment Benefits	127,881
Special Revenue Funds	12,941,811

The County's governmental activities had a net increase of \$1,477,583 in restricted net position compared to the prior year. The increase in the amount restricted for debt service of \$5,009,250 is due to \$1,345,054 of tax certiorari bonds issued less the County's non expended portion and capital projects of \$3,664,196, based on appropriated but unspent funds, was partially offset by a reduction in the amount restricted for law enforcement of \$2,046,591 due to planned use of these funds for law enforcement purposes permitted under federal guidelines, and a reduction in the deferred revenue which is restricted for community development of \$1,330,782 which reflects the annual principal payments toward Section 108 loans.

The remaining net position, unrestricted net position, is a negative (\$521,928,097), with a deficit of (\$309,810,964) reported in governmental activities and a (\$212,117,133) deficit reported for business-type activities. This deficit does not mean the County does not have the resources available to meet its obligations in the ensuing year. Rather, it is partly the result of having long-term commitments, including claims payable \$17,080,156 and compensated absences \$28,403,576 that are greater than currently available resources.

Additionally, in accordance with the Governmental Accounting Standards Board Statement No.45 Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions ("OPEB"), municipalities were required to begin recognizing an actuarial determined liability for benefits provided to retirees. The liability will be amortized in the County's entity-wide operations over a period of 30 years. The liability reflected in 2012 for primary government was \$251,341,620. The recording of the current year's increase in the net OPEB obligation of \$40,314,396 was the primary reason for the overall decrease in the County's net position of \$73,169,017. Additional information on all of these long-term liabilities can be found in Note 3 in the notes to the financial statements.

Rockland County Changes in Net Position:

PROGRAM REVENUES 2012 2013 2012 2014 2012 2011 2012 2011 2012 2011 2012 2011 2012 2011 2012 2011 2012 2011 2012 2011 2012 2013		 Governmer	ntal A	ctivities		Business-Type Activities				Total			
Charges for Services \$ 34,538,792 \$ 31,694,861 \$ 73,658,002 \$ 81,357,267 \$ 108,194,794 \$ 113,052,158 Operating Grants and Contributions 144,656,039 147,921,776 3,758,109 4,178,314 148,414,148 152,100,092 Capital Grants and Contributions 18,937,891 13,437,559 3,758,109 11,274,889 89,684,666 3,758,109 11,274,889 89,684,666 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 172,735,486 3,758,109 176,220,815 176,220,815 172,735,486 3,758,109 176,220,815 176,220,815 172,735,486 3,758,109 176,220,815 176,220		 2012		2011		2012		2011		2012		2011	
Contributions		\$ 34,536,792	\$	31,694,861	\$	73,658,002	\$	81,357,297	\$	108,194,794	\$	113,052,158	
Contributions 18,937,891 13,437,559	Contributions	144,656,039		147,921,778		3,758,109		4,178,314		148,414,148		152,100,092	
Real Property Taxes Other Taxle Items Other Revenues Other Items Other Revenues Other Revenues Other Revenues Other Items Other Revenues Othe	Contributions	18,937,891		13,437,559		-		-		18,937,891		13,437,559	
Other Tax Items		111 274 889		89 684 666		_		_		111 274 889		89 684 666	
Non-Property Taxes Unrestricted Use of Money and Property Sale of Property and Compensation for Loss Other Revenues Sale of Property and Compensation for Loss Other Revenues Sale of Property and Compensation for Loss Other Revenues Sale of Property and Compensation for Loss Other Revenues Sale of Property and Compensation for Loss Other Revenues Sale of Property and Compensation for Loss Sale of Property And						_		_					
Money and Property 110,267 183,172 110,267 183,172 110,267 183,172 121,310 157,512 121,310 1989,263 1,084,318 1,	Non-Property Taxes					-		-					
Compensation for Loss 57,512 989,263 1,084,318 - 57,512 989,263 1,084,318 Total Revenues 989,263 1,084,318 - 989,263 1,084,318 PROGRAM EXPENSES General Government Support 75,339,999 68,978,200 - - 75,339,999 86,978,200 Education 61,187,980 60,294,608 - - 75,339,999 60,294,608 - - 75,339,999 60,294,608 - - 75,339,999 60,294,608 - - 75,339,999 60,294,608 - - 76,118,980 60,294,608 Public Safety 80,067,023 82,354,581 - - 80,067,023 82,354,581 Health 42,871,027 47,274,572 - - 42,871,027 47,274,572 Transportation 51,440,827 53,254,863 - - 51,440,827 55,254,863 Economic Opportunity 30,000,000 1,185,479 - 70,0039 1,185,479 Culcure an	Money and Property	110,267		183,172		-		-		110,267		183,172	
Other Revenues 989,263 1,084,318 - 989,263 1,084,318 Total Revenues 496,283,811 465,847,211 77,416,111 85,535,611 573,699,922 551,382,822 PROGRAM EXPENSES General Government Support 75,339,999 66,678,200 - 75,339,999 66,978,200 Education 61,187,980 80,294,608 - - 61,187,980 60,294,608 Public Safety 80,067,023 82,384,581 - - 42,871,027 47,274,572 Transportation 51,440,827 53,254,863 - - 51,440,827 53,254,863 Economic Opportunity 20 1,185,479 - 180,315,323 181,264,332 - 180,315,323 181,284,332 - 180,315,323 181,284,332 - 180,315,323 181,284,332 - 790,039 1,185,479 - 17,284,497 15,746,647 - 17,284,497 36,981,119 - - 17,284,497 15,746,647 - 101,631,745 104,940,810 101,631,745 104,		57.512		121.310		-		-		57.512		121.310	
PROGRAM EXPENSES General Government Support 75,339,999 66,978,200 - 75,339,999 66,978,200 Education 61,187,980 60,294,608 - 61,187,980 60,294,608 Public Safety 80,067,023 82,354,581 - 80,067,023 82,354,581 Health 42,871,027 47,274,572 - 42,877,027 47,274,572 Transportation 51,440,827 53,254,863 Economic Opportunity and Development 180,315,323 181,264,332 Culture and Recreation 790,039 1,185,479 - 180,315,323 181,264,332 Culture and Recreation 790,039 1,185,479 - 790,039 1,185,479 Home and Community Services 30,494,470 38,698,119 - 30,494,470 38,698,119 Interest 17,284,497 15,746,647 - 101,631,745 104,940,810 Rockland Tobacco Asset Corporations - 5,446,009 5,367,675 5,446,009 5,367,675 Total Expenses 539,791,185 547,051,401 107,077,754 110,308,485 646,868,939 657,359,866 (Decrease)/Increase in Net Position Before Transfers 450,000 258,326 (450,000) (258,326)	•	 ,				-	_	-					
Support 75,339,999 66,978,200 - 75,339,999 66,978,200 Education 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 61,187,980 60,294,608 - 60,070,233 82,354,581 - 61,408,27 62,354,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 63,254,863 - 61,408,27 64,208,27 - 61,408,27 64,208,27 - 61,408,27 64,208,27 - 61,408,27 - 61,	Total Revenues	 496,283,811	_	465,847,211		77,416,111		85,535,611		573,699,922		551,382,822	
Support 75,339,999 66,978,200 - 75,339,999 66,978,200 Education 61,187,980 60,294,608 - 61,187,980 60,294,608 Public Safety 80,067,023 82,354,581 - 80,067,023 82,354,581 Health 42,871,027 47,274,572 - 42,871,027 47,274,572 Transportation 51,440,827 53,254,863 - 51,440,827 53,254,863 Economic Opportunity and Development 180,315,323 181,264,332 - 180,315,323 181,264,332 Culture and Recreation 790,039 1,185,479 - 790,039 1,185,479 Home and Community Services 30,494,470 38,698,119 - 30,494,470 38,698,119 Interest 17,284,497 15,746,647 101,631,745 104,940,810 101,631,745 104,940,810 Rockland Tobacco - - 5,446,009 5,367,675 5,446,009 5,367,675 Total Expenses 539,791,185 547,051,401 107,077,7													
Education 61,187,980 60,294,608 - 61,187,980 60,294,608 Public Safety 80,067,023 82,354,581 - 80,067,023 82,354,581 - 42,871,027 47,274,572 - 42,871,027 47,274,572 - 42,871,027 47,274,572 - 42,871,027 47,274,572 - 42,871,027 47,274,572 - 42,871,027 47,274,572 - 42,871,027 47,274,572 - 42,871,027 47,274,572 53,254,863 50,000 51,440,827 54,440,827 54,440,827 54,440,827 54,440,827 54,440,440,440,440,440,440,440,440,440,4		75 222 222		00.070.000						75 000 000		00.070.000	
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Transportation 51,440,827 53,254,863 - 5,440,827 53,254,863						-		-		., ,			
Economic Opportunity and Development 180,315,323 181,264,332 - 180,315,323 181,264,332 - 180,315,323 181,264,332 - 180,315,323 181,264,332						-		-					
Culture and Recreation 790,039 1,185,479 - 790,039 1,185,479 Home and Community Services 30,494,470 38,698,119 - 30,494,470 38,698,119 Interest 17,284,497 15,746,647 Home and Infirmary 17,284,497 15,746,647 Home and Infirmary 17,284,497 15,746,647 Home and Infirmary 18,745 104,940,810 101,631,745 104,940,810 Rockland Tobacco Asset Corporations 19,367,675 5,446,009 5,367,675 Total Expenses 539,791,185 547,051,401 107,077,754 110,308,485 646,868,939 657,359,886 (Decrease)/Increase in Net Position Before Transfers (43,507,374) (81,204,190) (29,661,643) (24,772,874) (73,169,017) (105,977,064) Transfers 450,000 258,326 (450,000) (258,326) ((Decrease)/Increase in Net Position 43,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	Economic Opportunity					-		-					
Home and Community Services 30,494,470 38,698,119 Interest 17,284,497 15,746,647 - 101,631,745 104,940,810 101,631,745 104,940,810 Rockland Tobacco Asset Corporations - 5,446,009 5,367,675 5,446,009 5,367,675 Total Expenses 539,791,185 547,051,401 107,077,754 110,308,485 646,868,939 657,359,886 (Decrease)/Increase in Net Position Before Transfers 450,000 258,326 (450,000) (258,326) - (Decrease)/Increase in Net Position 443,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	,					-		-					
Interest 17,284,497 15,746,647 Home and Infirmary Rockland Tobacco Asset Corporations Total Expenses 539,791,185 CDecrease)/Increase in Net Position Before Transfers 450,000 CDecrease)/Increase in Net Position (43,057,374) (80,945,864) (80,945,864) (173,531,798) (148,500,598) 11,291,945 117,284,497 15,746,647 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 104,9		790,039		1,185,479		-		~		790,039		1,185,479	
Home and Infirmary Rockland Tobacco Asset Corporations Total Expenses 539,791,185 (43,507,374) Transfers 450,000 CDecrease)/Increase in Net Position (43,057,374) (80,945,864) Net Position at Beginning of Year 101,631,745 104,940,810 104,940,810 101,631,745 104,940,810 104,940,810 104,940,810 101,631,745 104,940,810 104,940,810 104,940,810 101,631,745 104,940,810 104,940,810 104,940,810 101,631,745 104,940,810 104,940,810 101,631,745 104,940,810 104,940,810 101,631,745 104,940,810 101,631,745 104,940,810 104,940,810 101,631,745 104,940,810 104,940	Services	30,494,470		38,698,119		-		_		30,494,470		38,698,119	
Rockland Tobacco Asset Corporations - 5,446,009 5,367,675 5,446,009 5,367,675 Total Expenses 539,791,185 547,051,401 107,077,754 110,308,485 646,868,939 657,359,886 (Decrease)/Increase in Net Position Before Transfers (43,507,374) (81,204,190) (29,661,643) (24,772,874) (73,169,017) (105,977,064) Transfers 450,000 258,326 (450,000) (258,326) - - - (Decrease)/Increase in Net Position (43,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	Interest	17,284,497		15,746,647		-		-		17,284,497		15,746,647	
Total Expenses 539,791,185 547,051,401 107,077,754 110,308,485 646,868,939 657,359,886 (Decrease)/Increase in Net Position Before Transfers (43,507,374) (81,204,190) (29,661,643) (24,772,874) (73,169,017) (105,977,064) Transfers 450,000 258,326 (450,000) (258,326) ((Decrease)/Increase in Net Position (43,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009		-		~		101,631,745		104,940,810		101,631,745		104,940,810	
(Decrease)/Increase in Net Position Before Transfers (43,507,374) (81,204,190) (29,661,643) (24,772,874) (73,169,017) (105,977,064) Transfers 450,000 258,326 (450,000) (258,326) - - (Decrease)/Increase in Net Position (43,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	Asset Corporations	 			_	5,446,009	_	5,367,675		5,446,009		5,367,675	
Position Before Transfers (43,507,374) (81,204,190) (29,661,643) (24,772,874) (73,169,017) (105,977,064) Transfers 450,000 258,326 (450,000) (258,326) (Decrease)/Increase in Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	Total Expenses	 539,791,185		547,051,401		107,077,754		110,308,485		646,868,939		657,359,886	
Position Before Transfers (43,507,374) (81,204,190) (29,661,643) (24,772,874) (73,169,017) (105,977,064) Transfers 450,000 258,326 (450,000) (258,326) (Decrease)/Increase in Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	(Decrease)/Increase in Net												
(Decrease)/Increase in Net Position (43,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009		(43,507,374)		(81,204,190)		(29,661,643)		(24,772,874)		(73,169,017)		(105,977,064)	
Net Position (43,057,374) (80,945,864) (30,111,643) (25,031,200) (73,169,017) (105,977,064) Net Position at Beginning of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009	Transfers	 450,000		258,326		(450,000)	energe control	(258,326)	20000000	-		-	
of Year 184,823,743 265,769,607 (173,531,798) (148,500,598) 11,291,945 117,269,009		(43,057,374)		(80,945,864)		(30,111,643)		(25,031,200)		(73,169,017)		(105,977,064)	
Net Positon at End of Year \$ 141,766,369 \$ 184,823,743 \$ (203,643,441) \$ (173,531,798) \$ (61,877,072) \$ 11,291,945		 184,823,743		265,769,607		(173,531,798)		(148,500,598)		11,291,945		117,269,009	
	Net Positon at End of Year	\$ 141,766,369	\$	184,823,743	\$	(203,643,441)	\$	(173,531,798)	\$	(61,877,072)	\$	11,291,945	

Governmental Activities - Governmental activities decreased the County's net position by \$43.1 million. The Other Post Employment Benefits accrual of \$28.5 million accounts for the bulk of this decrease.

For the fiscal year end December 31, 2012, the revenues from governmental activities including transfers totaled \$496.7 million.

Tax revenues of \$297 million, comprised of real property taxes, sales and mortgage tax items and non property taxes, increased by \$25.6 million from 2011 and represents the largest revenue source (60%). The increase over prior year is due to proactive measures instituted in 2012 to increase budgeted property taxes by 31.38% and instituting revenue streams with a hotel/motel tax, residential energy use tax and motor vehicle use tax. Collection of the current tax levy remains strong at 92.16%, while averaging 91.49% over the last five years. Non-property taxes yielded \$176.2 million, an increase of \$3.5 million from 2011.

Business-type Activities - Business-type activities decreased the County's net assets by \$30.1 million for the year ended December 31, 2012. This is due mainly to the 2012 GASB 45 accrual of \$11.8 million. The reasons are discussed in the next section of this report.

Financial Analysis of the Government's Funds

As previously noted, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

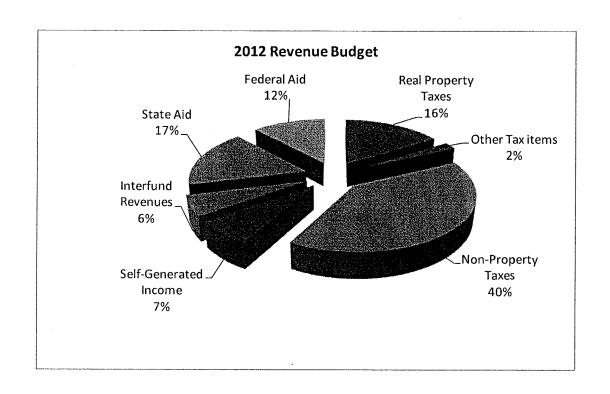
Governmental Funds — The focus of the County's governmental funds schedules is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

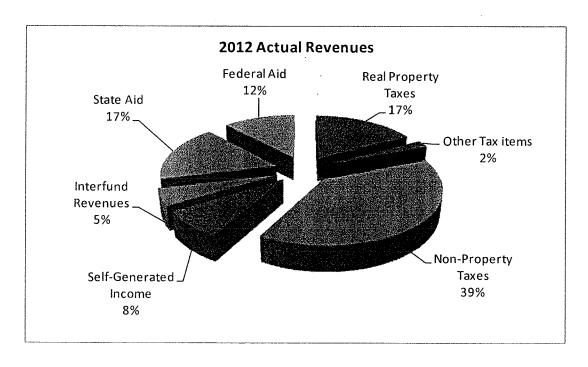
As of the end of the current fiscal year, the County's total governmental funds reported a combined ending fund balance of \$8.3 million, a decrease of \$7.4 million in comparison with \$15.7 million the prior year.

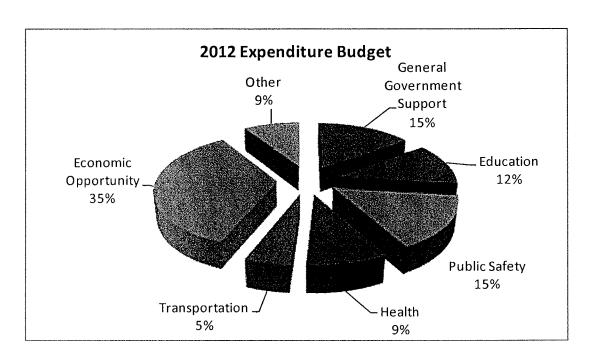
The non-spendable fund balance component of \$62.1 million is reserved for prepaid Medicaid expenditures of \$1.3 million, collection of long-term taxes receivable of \$12.1 million, and advances to Home and Infirmary Fund of \$48.7 million. The restricted fund balance component of \$46 million is for \$12.5 million of law enforcement and related items in the general fund, \$13.5 million of unspent bond proceeds restricted for debt service, and \$20 million for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings. The assigned fund balance totaling \$26.3 million is composed primarily of encumbrances of \$1.5 million, subsequent years expenditures of \$5.2 million and \$19.4 million in the special revenue funds, further detail of which can be found in Note 3 of this report. The remaining fund balance of (\$127.3) is composed of the unassigned fund deficit in the general fund.

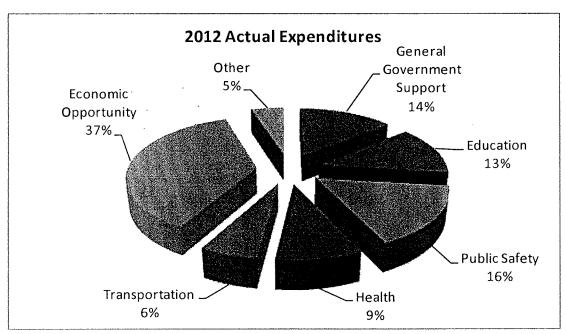
The General Fund is the primary operating fund of the County. At the end of the current 2012 fiscal year, the total fund deficit of the General Fund was (\$49.4) million (composed of non-spendable \$62.1 million, restricted \$15.8 million, and unassigned (\$127.3) million). At the end of the 2011 fiscal year, the total fund deficit of (\$33.2) million (composed of non-spendable \$46.7 million, restricted \$16.6 million, and unassigned (\$96.5) million). The increase in the General Fund deficit from 2011 to 2012 of (\$16.2) million is due to several factors; 1) a budgetary shortfall in revenues of \$44.9 million, composed of Sales and Use Tax of (\$19 million), 2) Mortgage Tax of (\$3 million), 3) County Transfer Fee of (\$3.5 million), 4) State Aid of (\$5.3 million) and 5) Federal Aid of (\$6.3 million). These budgetary shortfalls in revenues were offset by a budgetary surplus of expenditures of \$36.7 million. The largest component of this was a budgetary savings of \$17.8 for the repayment of the principal on the Deficiency Note issued in 2011. The actual revenues over actual expenditures of \$10 million was offset by the total other financing uses of (\$26.2) million (consisting of tax certiorari bond issuance and bond premiums of \$6.1 million and net interfund transfers out of (\$32.3) million) resulting in the decrease in fund balance of (\$16.2 million).

The following graphs indicate the sources and uses of the General Fund.









Major changes in specific actual revenues and expenditures in comparison to the prior year were as follows:

- Real property tax revenues increased by 29.14% in the amount of \$17,838,136 from \$61,212,218 to \$79,050,354, which reflects the real property tax increase budgeted in 2012 of 31.38%.
- Non property tax revenues increased by 2.30% in the amount of \$3,989,961, from \$173,277,809 to \$177,267,770, which reflects the addition of two new tax revenue sources adopted by home rule legislation in 2012: hotel/motel occupancy tax and motor vehicle use tax.
- Intergovernmental charges revenue totaled \$2,614,580, a new revenue source in 2012, represents the charge backs to municipalities for election services and community college tuition discounts.
- General government support expenditures increased by 4.25% in the amount of \$2,614,996 from \$61,594,915 to \$64,209,911 due to increased departmental costs.
- Public safety expenditures increased by 2.18% in the amount of \$1,491,922, from \$68,586,927 to \$70,078,849, primarily due to increased demand for services at the correctional facility, and the appropriation of restricted fund balance.
- Health expenditures decreased by 2.97% in the amount of \$1,217,894, from \$41,010,199 to \$39,792,305 primarily due to decreases in staffing but not services.
- Economic opportunity and development expenditures (consisting of department of social services, veteran's service agency, consumer affairs, office for the aging and contract agencies) increased by .6% in the amount of \$1,020,827, from \$167,960,613 to \$168,981,440 which was primarily due to:
 - o an increase in MMIS Medicaid expenditures in the amount of \$4,075,057. This Department of Social Services Program is a state mandated local share expenditure controlled by the baseline percentage cap increase established by the State.
 - decreases in other social services programs, primarily family assistance and juvenile delinquent care expenditures in the amount of \$1,403,789 and \$495,132 respectively due to decreases in demand for services.
 - a decrease in office for the aging expenditures of \$381,372 also due to decreases in demand for services, and
 - o decreased contributions to contract agencies in the amount of \$324,202.
- Other expenditures (composed of culture and recreation, home and community services, employee benefits and debt service) increased by 7.85% in the amount of \$1,694,188 from \$21,589,539 to \$23,283,727, primarily due to the increase in debt service of \$2,347,271 which was partially offset by decreases in home and community services expenditures due to decreased contributions to contract agencies of \$480,040.

The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Projects Fund's ending fund balance is \$20,064,290. This is an increase of \$6,295,484 from the prior year. The County continued to keep down debt service interest expenses in 2012 by focusing on completion of existing projects and borrowing at a minimum for 2012.

Non-major Governmental Funds consist of the Special Revenue Funds and the Debt Service Fund. The Special Revenue Funds are made up of the following individual funds: County Road Fund, Road Machinery Fund, Community Development Fund, Sewer District and Special Purpose Fund. For the fiscal year ending December 31, 2012, the combined fund balance of these funds total \$24.4 million. This represents an increase of \$2 million from the prior year and the bulk of this increase can be attributed to the Sewer District, as a result of an increase in the real property taxes, federal aid and a tightening of expenditures for services.

Proprietary Funds - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total net position of the Hospital ("Home and Infirmary") fund decreased by \$28 million leaving a balance of net position of \$(128.2) million. This was a result due to GASB 45 Other Post Employment Benefits (OPEB) going from \$66.7 in 2011 to \$78.5 in 2012, a decrease in net patient service revenues of \$7.4 million.

Factors concerning the finances of the Enterprise Funds have already been addressed in the schedules and in the commentary of the County's business-type activities.

Budgetary Highlights

General Funds - Actual General Fund revenues were \$460.3 million, which was \$44.9 less from the final budget. The majority of this shortfall was from the area of non-property taxes. The four main revenue sources that comprised this number were as follows:

Non-property Taxes	\$ (23.6) million
Federal Aid	\$ (6.3) million
Interfund Revenues	\$ (6.1) million
State Aid	\$ (5.3) million

When the 2012 Budget was adopted, it anticipated an increase to the County's sales tax rate of 0.375%. The County also sought a 0.40% new real estate transfer tax and an increase to the mortgage tax rate of 0.25%. The County proposed these initiatives to the New York State Senate but the proposal was not passed. These items primarily account for the revenue shortfalls in non-property taxes. Federal Aid and State Aid were down because General Fund corresponding expenditures were down in these areas. Similarly, because employee benefits costs for the Community College were under budget, the corresponding inter-fund revenues were down as well.

Overall, the actual General Fund expenditures were \$450.3 million, which was \$36.7 million less than the final budget. The major areas where spending was less than budget was Debt Service \$17.9 million due primarily to the one time \$18.1 million assessment to property owners to repay deficiency note of \$17.8 million, General Government Support \$9.4 million primarily as a result of budgeted contingent fund savings, Employee Benefits \$4.5 million primarily in savings in community college as stated earlier, and Health \$2 million due primarily to decreases in contracted mental health services.

Capital Asset and Debt Administration

Capital Assets - The County's investment in capital assets for its governmental and business type activities as of December 31, 2012, amounts to \$726.1 million, net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction-in-progress.

Rockland County Capital Assets (Net of Depreciation) (In Thousands)

	(Governmer	ntal Activities		Business-Type Activities			Total				
		2012		2011		2012		2011		2012		2011
Land Buildings and	\$	68,149	\$	68,149	\$	439	\$	439	\$	68,588	\$	68,588
Improvements		122,140		134,517		9,778		10,908		131,918		145,425
Equipment		42,804		37,486		6,749		7,503		49,553		44,989
Infrastructure Construction-in-		198,732		195,857		-		-		198,732		195,857
Progress		275,143		265,585		2,134		1,535		277,277		267,120
Total	\$	706,968	\$	701,594	\$	19,100	\$	20,385	\$	726,068	\$	721,979

Additional information on the County's capital assets can be found in Note 3 of this report.

Long-Term Debt – For the fiscal year end, December 31, 2012, the County had \$471.5 million in total long-term debt outstanding. This represents an increase of \$14.4 million over 2011. All of this debt is backed by the full faith and credit of the County.

Rockland County Outstanding Debt General Obligation Bonds (In Thousands)

	Governmen	tal Activities	Business-Ty	pe Activities	T <u>c</u>	otal
Conoral Obligation	2012	2011	2012	2011	2012	2011
General Obligation Bonds - Gross	\$ 372,815	\$ 359,239	\$ 98,679	\$ 97,825	\$ 471,494	\$ 457,064

The County's current long-term borrowing rate is Baa3 issued by Moody's as of December 2012.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. In accordance with Article VIII of the State Constitution the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County of the most recent five years. Certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as "excluding debt", may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit.

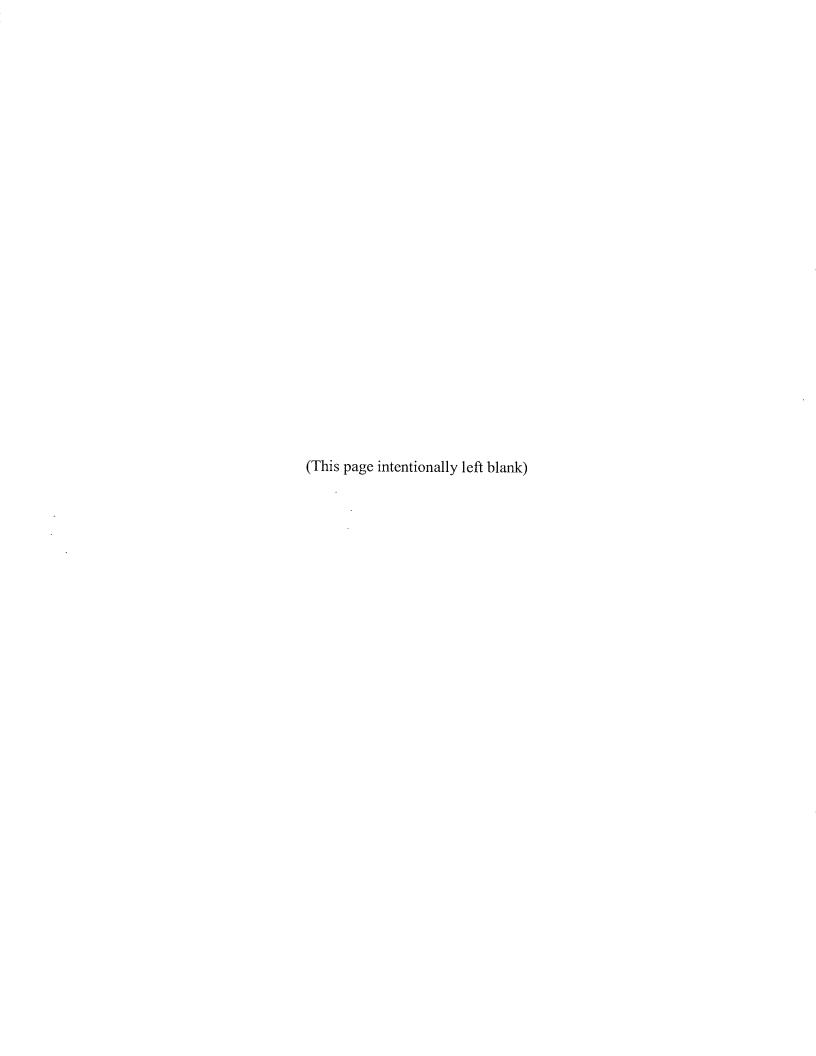
Additional information on the County's long-term debt can be found in Note 3 of this report.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Stephen F. DeGroat, CPA, Commissioner of Finance, Rockland County Finance Department, 18 New Hempstead Road, New City, New York 10956. The telephone number is (845) 638-5135.



BASIC FINANCIAL STATEMENTS



	Governmental Activities	Business-Type Activities	Total	Component Units
ASSETS Cash and equivalents Investments Receivables	\$ 132,934,566 -	\$ 2,391,286 1,137,038	\$ 135,325,852 1,137,038	\$ 27,963,785 3,429,603
Taxes, net Accounts, net Accounts - Patient care, net	61,374,275 29,172,595 -	23,309,175 9,492,361	61,374,275 52,481,770 9,492,361	9,531,583 -
Loans State and Federal aid, net Funds held in trust for residents Due from other governments	6,117,517 66,828,207 - 6,402,370	259,385	6,117,517 66,828,207 259,385 6,402,370	2,838,814
Internal balances Inventories Restricted cash	68,537,794 84,610 5,211,640	(68,537,794) 703,562 -	788,172 5,211,640	- - 13,238,549
Prepaid expenses Intangible asset Deferred charges Other assets	1,537,053 - 554,363	18,056 - -	1,555,109 - 554,363	310,323 15,506,746 963,186 451,250
	378,754,990	(31,226,931)	347,528,059	74,233,839
Restricted cash and equivalents Restricted investments Cost of issuance, net	-	92,657 4,151,192 930,892	92,657 4,151,192 930,892	3,319,236
Capital assets		5,174,741	5,174,741	3,319,236
Not being depreciated Being depreciated, net	343,292,477 363,676,359	2,572,734 16,526,967	345,865,211 380,203,326	11,076,593 33,773,734
	706,968,836	19,099,701	726,068,537	44,850,327
Total Assets	1,085,723,826	(6,952,489)	1,078,771,337	122,403,402
LIABILITIES Accounts payable	40,194,949	7,488,578	47,683,527	7,497,701
Accrued liabilities	34,951,754	889,981	35,841,735	9,891,594
Due to other governments Due to school districts	19,789,895 50,278,178	-	19,789,895 50,278,178	186,323
Unearned revenues	3,688,542		4,200,827	6,232,227
Accrued interest payable Tax anticipation note payable	5,694,974 55,000,000	140,687	5,835,661 55,000,000	-
Revenue anticipation note payable	110,000,000	-	110,000,000	-
Bond anticipation notes payable Funds held in trust for residents Non-current liabilities	26,440,000	450,000 259,385	26,890,000 259,385	-
Due within one year Due in more than one year	36,186,284 561,732,881	3,008,660 183,941,376	39,194,944 745,674,257	3,804,911 94,011,078
Total Liabilities	943,957,457	196,690,952	1,140,648,409	121,623,834
NET POSITION Net Investment in capital assets Restricted for	406,255,827	8,473,692	414,729,519	13,992,293
Capital projects Law enforcement	114,440 11,435,019		114,440 11,435,019	911,520 -
STOP-DWI Program Handicapped parking	1,053,669 56,965		1,053,669 56,965	•
Debt service Community development	13,474,204 6,117,517		13,474,204 6,117,517	- 44.000
Student loans Unemployment benefits	- 127,881		127,881	11,098
Scholarships and student services Permanent endowments Special Revenue funds	-	-	-	2,464,386 820,147
Sewer	12,913,036	-	12,913,036	-
Trusts Unrestricted	28,775		28,775 (521,928,097)	- (17,419,876)
	(309,810,964			
Total Net Position	\$ 141,766,369	\$ (203,643,441)	\$ (61,877,072)	\$ 779,568

					Pr	ogram Revenue	s	
Functions/Programs		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
Primary government								
Governmental activities								
General government support	\$	75,339,999	\$	12,812,341	\$	4,582,618	\$	-
Education		61,187,980		1,628,565		-		-
Public safety		80,067,023		4,451,924		5,610,602		-
Health		42,871,027		2,636,827		43,446,250		-
Transportation		51,440,827		5,463,805		24,665,529		13,880,795
Economic opportunity and								
development		180,315,323		6,585,776		65,337,584		-
Culture and recreation		790,039		-		246,682		-
Home and community								
services		30,494,470		957,554		766,774		_
Interest		17,284,497		-		_		5,057,096
Total Governmental Activities		539,791,185		34.536,792		144,656,039		19 027 901
Total Soverimental / totavities		339,791,103		34,330,792		144,030,039		18,937,891
Business-type activities								
Home and Infirmary Fund		101,631,745		73,658,002				
Rockland Tobacco Asset Securitization Corporation		5,016,299		70,000,002		3,014,014		_
Rockland Second Tobacco Asset Securitization		0,010,200		-		3,014,014		-
Corporation		429,710		_		744,095		
		720,710				7 74,050		<u>-</u>
Total Business-type Activities		107,077,754		73,658,002		3,758,109		
Total Primary Government	\$	646,868,939	\$_	108,194,794	\$	148,414,148	\$	18,937,891
Component units								
Rockland County Community College	\$	78,929,461	\$	22,433,214	\$	19,209,168	\$	1 104 656
Rockland County Soil and Water Conservation District	Ψ	53,316	Ψ	22,400,214	Φ	19,209,100	Φ	1,104,656
Rockland County Solid Waste Management Authority		44,516,809		43,842,742		1 010 042		-
Rockland County Industrial Development Agency		157,702		329,397		1,919,842		-
resident Sound industrial Development Agency		137,702		328,381		-		
Total Component Units	\$	123,657,288	\$	66,605,353	\$	21,129,010	\$	1,104,656

General revenues

Real property taxes

Other tax items

Interest and penalties on real property taxes

Gain on sale of tax acquired property

Payments in lieu of taxes

Non-property taxes

Sales and use tax

Mortgage tax

Hotel/Motel tax

Residential energy use tax

Motor vehicle use tax

Unrestricted use of money and property

Sale of property and compensation for loss

Contributions from Rockland County

Grants and contributions not restricted to specific programs

Miscellaneous

Transfers

Change in Net Position

Net Position - Beginning of Year

Net Position - End of Year

Net (Expense) Revenue and Changes in Net Assets

Primary Government

	Governmental Activities	Business-type Activities		Total		Component Units
\$	(57,945,040)	\$ -	\$	(57,945,040)	\$	-
	(59,559,415)	•		(59,559,415)		-
	(70,004,497)	-		(70,004,497)		-
	3,212,050	-		3,212,050		-
	(7,430,698)	-		(7,430,698)		-
	(108,391,963)	•		(108,391,963)		_
	(543,357)	-		(543,357)		-
	(28,770,142)	•		(28,770,142)		-
	(12,227,401)	_		(12,227,401)		
	(341,660,463)	•		(341,660,463)		-
			,			
	-	(27,973,743)		(27,973,743)		-
	-	(2,002,285)		(2,002,285)		-
	-	314,385		314,385		
	-	(29,661,643)		(29,661,643)		-
	(341,660,463)	(29,661,643)		(371,322,106)		
	•	-		-		(36,182,423)
	-	-		-		(53,316)
	-	-		-		1,245,775
_		-		_		171,695
			_	-		(34,818,269)
	111,274,889	-		111,274,889		-
	9,262,081	-		9,262,081		-
	-	-		-		-
	238,262	-		238,262		-
	169,581,358	-		169,581,358		-
	3,480,654	-		3,480,654		-
	968,837	-		968,837		-
	2,077,687	-		2,077,687		-
	112,279	-		112,279		-
	110,267	-		110,267		195,213
	57,512	-		57,512		
	-	-		-		16,075,570
	-	-				14,961,921
	989,263	(450.000)		989,263		1,919,966
	450,000	(450,000)	_	-	_	-
_	298,603,089	(450,000)	_	298,153,089		33,152,670
	(43,057,374)	(30,111,643)		(73,169,017)		(1,665,599)
_	184,823,743	(173,531,798)		11,291,945	_	2,445,167
<u>\$</u>	141,766,369	\$ (203,643,441)	<u>\$</u>	(61,877,072)	\$	779,568

Balance Sheet Governmental Funds December 31, 2012

400570	General	Capital Projects
ASSETS Cash and equivalents	\$ 27,140,209	\$ 62,046,553
Taxes receivable, net of allowance for uncollectible taxes	61,374,275	_
Other receivables		
Accounts, net of allowance for uncollectible amounts Loans	27,831,542	616,313
State and Federal aid, net of allowance for uncollectible amounts	57,475,818	4,449,342
Due from other governments Due from other funds	6,402,370	-
Advances to other funds	12,524,398	-
Advances to other runds	48,697,541	
	152,931,669	5,065,655
Restricted cash		5,211,640
Prepaid expenditures	1,286,881	******
Total Assets	\$ 242,733,034	\$ 72,323,848
LIABILITIES AND FUND BALANCES (DEFICITS) Liabilities		
Accounts payable	\$ 30,269,167	\$ 7,207,431
Accrued liabilities	30,584,175	Ψ 7,207,431
Due to other governments	2,557,749	17,232,146
Due to school districts	50,278,178	17,202,110
Due to other funds	-	1,379,981
Unearned revenues - Taxes	9,943,107	-
Unearned revenues - Other	3,488,131	-
Tax anticipation note payable	55,000,000	-
Revenue anticipation note payable	110,000,000	-
Bond anticipation notes payable		26,440,000
Total Liabilities	292,120,507	52,259,558
Fund balances (deficits)		
Nonspendable	62.050.405	
Restricted	62,050,495 15,815,039	10.040.950
Committed	15,015,039	19,949,850
Assigned	_	- 114,440
Unassigned	(127,253,007)	-
Total Fund Balances (Deficits)	(49,387,473)	20,064,290
Total Liabilities and Fund Balances (Deficits)	\$ 242,733,034	\$ 72,323,848

 Other Governmental	Total Government Funds	al
\$ 34,517,988	\$ 123,704,	750
 -	61,374,	275
377,383 6,117,517 4,475,594 - 2,736,271	28,825, 6,117, 66,400, 6,402, 15,260, 48,697,	517 754 370 669
13,706,765	171,704,	,089
 -	5,211,	,640
 	1,286	,881_
\$ 48,224,753	\$ 363,281	,635
\$ 1,524,055 2,236,536 - - 519,750	\$ 39,000 32,820 19,789 50,278 1,899	,711 ,895 ,178
6,317,928 - -	9,943 9,806 55,000 110,000 26,440	,107 ,059 ,000 ,000
 10,598,269	354,978	
 10,233,593 1,193,725 26,199,166	62,050 45,998 1,193 26,313 (127,253	,482 ,725 ,606
 37,626,484	8,303	,301
\$ 48,224,753	\$ 363,281	,635

Reconciliation of Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position December 31, 2012

Fund Balances - Governmental Funds	\$	8,303,301
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		701,440,121
Internal service funds are used by management to charge the costs of insurance and general services to individual funds. The assets and liabilities of the internal service funds are		
included in governmental activities in the statement of net position.		(21,175,990)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.		
Real property taxes		9,943,107
Unearned revenues		6,117,517
		16,060,624
Government funds report the effect of issuance costs and similar items when debt is first issued, whereas these amounts are		-
deferred and amortized in the statement of activities. Deferred charges		554,363
Long-term liabilities that are not due and payable in the current period are not reported in the funds.	Q	
Bonds payable		(362,798,992)
Compensated absences		(17,104,982)
New York State loan payable - NYPA		(2,995,269)
New York State Ioan payable - Retirement		(10,431,999)
Pension obligations Other post employment benefit obligations payable		(7,137,650) (157,252,184)
Accrued interest payable		(5,694,974)
		(0,00.,0)
		(563,416,050)
Net Position of Governmental Activities	\$	141,766,369

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year Ended December 31, 2012

	General	Capital Projects	Other Governmental	Total Governmental Funds
REVENUES	* 70.050.054	Φ.	ф 20.405.07.4	r 400 400 000
Real property taxes	\$ 79,050,354	\$	- \$ 30,435,674	\$ 109,486,028
Other tax items	9,500,343		- 93,150	9,593,493
Non-property taxes	177,267,770		762 220	177,267,770 30,521,098
Departmental income	29,757,860		- 763,238	2,614,580
Intergovernmental charges Use of money and property	2,614,580 255,193		- 231,874	487,067
Licenses and permits	1,781,053		- 30,059	1,811,112
Fines and forfeitures	917,331		- 17,461	934,792
Sale of property and compensation for loss	57,512		- 23,584	81,096
Interfund revenues	22,781,524		- 487,084	23,268,608
State aid	79,981,483	2,805,73		84,743,470
Federal aid	55,307,866	8,088,32		71,429,363
Miscellaneous	989,263	2,986,73		4,561,139
		- / /		
Total Revenues	460,262,132	13,880,79	5 42,656,689	516,799,616
EXPENDITURES				
Current	04.000.044			64 200 044
General government support	64,209,911		-	64,209,911
Education	57,340,086		-	57,340,086
Public safety	70,078,849		-	70,078,849 39,792,305
Health	39,792,305		- 14,634,663	41,231,827
Transportation	26,597,164 . 168,981,440		- 4,944,043	173,925,483
Economic opportunity and development Culture and recreation	391,837		- 4,544,045	391,837
Home and community services	6,704,671		- 16,077,116	22,781,787
Employee benefits	11,781,962		- 3,364,174	15,146,136
Debt service	11,101,302		0,00-1,11-1	10,110,100
Principal	-		- 25,895,018	25,895,018
Interest	4,405,257		- 11,755,185	16,160,442
Capital outlay	-, ,	39,338,59		39,338,593
	450,283,482	39,338,59		566,292,274
Total Expenditures	450,265,462		70,070,100	300,232,214
Excess (Deficiency) of Revenues Over Expenditures	9,978,650	(25,457,79	(34,013,510)	(49,492,658)
Experiorates	9,570,050	(20,401,10	(04,010,010)	(10,102,000)
OTHER FINANCING SOURCES (USES)				
Bonds issued	5,000,000	35,122,00	- 0	40,122,000
Refunding bonds issued	-		- 9,529,000	9,529,000
Payment to refunding bond escrow agent	-		- (9,717,712)	(9,717,712)
Issuance premium	1,071,490		- 669,048	1,740,538
Transfers in	6,341,754	412,00	00 51,580,931	58,334,685
Transfers out	(38,601,290)	(3,780,71	8) (15,502,677)	(57,884,685)
Total Other Financing				
Sources (Uses)	(26,188,046)	31,753,28	36,558,590	42,123,826
Net Change in Fund Balances	(16,209,396)	6,295,48	2,545,080	(7,368,832)
Fund Balances (Deficits) - Beginning of Year	(33,178,077)	13,768,80	35,081,404	15,672,133
Fund Balances (Deficits) - End of Year	\$ (49,387,473)	\$ 20,064,29	90 \$ 37,626,484	\$ 8,303,301

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2012

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because	 e:	
Net Change in Fund Balances - Total Governmental Funds	\$	(7,368,832)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.		
Capital outlay expenditures		40,562,627
Depreciation expense		(33,547,783)
		7,014,844
Revenues in the statement of activities that do not provide current financial resources		7,014,044
are not reported as revenues in the funds.		
Real property taxes		1,788,861
Unearned revenues		(1,330,782)
Miscellaneous revenues		(188,712)
		269,367
Bond proceeds provide current financial resources to governmental funds, but issuing		
debt increases long-term liabilities in the statement of net position. Repayment of bond		
principal is an expenditure in the governmental funds, but the repayment reduces long-term		•
liabilities in the statement of net assets. Also, governmental funds report the effect		
of issuance costs, premiums, discounts and similar items when debt is first issued,		
whereas these amounts are deferred and amortized in the statement of activities.		
Bonds issued		(40,122,000)
Principal paid on bonds		25,500,828
Refunding bonds issued		(9,529,000)
Payment to refunding bond escrow agent		9,717,712
Principal paid on New York State Loan - NYPA		394,190
Principal paid on New York State Loan - Retirement		983,526
Amortization of issuance costs, loss on refunding and premium		(1,187,319)
Amortization of issuance costs, loss on returning and premium		(1,107,519)
		(14,242,063)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Pension obligations		2,124,091
Compensated absences		(560,957)
Other post employment benefit obligations		
Accrued interest		(26,042,948) 208,608
Accided interest		200,000
		(24,271,206)
The net revenue of certain activities of internal service funds are reported		,, ,== .=
within governmental activities.		(4,459,484)
Change in Net Position of Governmental Activities	\$	(43,057,374)

General Fund
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual
Year Ended December 31, 2012

		Original Budget		Final Budget		Actual		/ariance with Final Budget Positive (Negative)
REVENUES	Φ.	04 050 055	Φ.	04 050 055	Φ.	70.050.054	Φ.	(0.000.504)
Real property taxes	\$	81,059,855	\$	81,059,855	\$	79,050,354	\$	(2,009,501)
Other tax items		11,008,725		11,008,725		9,500,343		(1,508,382)
Non-property taxes Departmental income		200,821,875 29,573,200		200,821,875 30,262,490		177,267,770 29,757,860		(23,554,105) (504,630)
Intergovernmental charges		1,400,000		1,400,000		2,614,580		1,214,580
Use of money and property		675,000		675,000		255,193		(419,807)
Licenses and permits		1,995,000		1,995,000		1,781,053		(213,947)
Fines and forfeitures		925,560		925,560		917,331		(8,229)
Sale of property and compensation for loss		37,100		37,100		57,512		20,412
Interfund revenues		28,879,845		28,879,845		22,781,524		(6,098,321)
State aid		82,666,775		85,297,828		79,981,483		(5,316,345)
Federal aid		52,426,750		61,572,979		55,307,866		(6,265,113)
Miscellaneous		1,176,000		1,206,692		989,263		(217,429)
				1,00,00				
Total Revenues		492,645,685		505,142,949		460,262,132		(44,880,817)
EXPENDITURES Current								
General government support		69,182,727		73,588,939		64,209,911		9,379,028
Education		62,069,988		57,635,489		57,340,086		295,403
Public safety		58,993,938		71,833,726		70,078,849		1,754,877
Health		35,492,769		41,820,526		39,792,305		2,028,221
Transportation		25,408,484		26,730,610		26,597,164		133,446
Economic opportunity and opportunity		170,815,278		169,575,770		168,981,440		594,330
Culture and recreation		389,265		396,924		391,837		5,087
Home and community services		6,874,685		6,878,635		6,704,671		173,964
Employee benefits		16,267,000		16,267,000		11,781,962		4,485,038
Debt service								
Principal		17,800,000		17,800,000				17,800,000
Interest	_	4,500,000	_	4,500,000	***************************************	4,405,257	_	94,743
Total Expenditures		467,794,134	_	487,027,619		450,283,482		36,744,137
Excess (Deficiency) of Revenues								
Over Expenditures		24,851,551		18,115,330	_	9,978,650		(8,136,680)
OTHER FINANCING SOURCES (USES)								
Bonds issued		-		-		5,000,000		5,000,000
Premium on obligations		1,500,391		1,500,391		1,071,490		(428,901)
Sale of real property		5,785,000		5,785,000		-		(5,785,000)
New York State Ioan		7,000,000		7,000,000		-		(7,000,000)
Transfers in		5,935,000		5,935,000		6,341,754		406,754
Transfers out		(46,242,241)	_	(42,871,641)		(38,601,290)		4,270,351
Total Other Financing Uses		(26,021,850)	_	(22,651,250)		(26,188,046)		(3,536,796)
Net Change in Fund Balance		(1,170,299)		(4,535,920)		(16,209,396)		(11,673,476)
Fund Balance (Deficit) - Beginning of Year	_	1,170,299		4,535,920	_	(33,178,077)		(37,713,997)
Fund Deficit - End of Year	<u>\$</u>	-	<u>\$</u>	-	<u>\$</u>	(49,387,473)	\$	(49,387,473)

	Business - Type Activities - Enterprise Funds					
ASSETS	Home and Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation			
Cash and equivalents Investments	\$ 2,051,923	\$ 257,757	\$ 81,606			
Receivables Accounts Accounts Accounts - patient care, net of allowance for uncollectible amounts	19,356,626 9,492,361	1,137,038 3,162,660	789,889			
State and Federal aid Funds held in trust for residents	259,385	-				
Due from other funds Inventories Prepaid expenses	703,562	- - 18,056	<u>.</u> -			
Total Current Assets	31,863,857	4,575,511	871,495			
Noncurrent Assets	31,003,037	4,373,311	071,433			
Restricted cash and equivalents Restricted investments Cost of issuance, net of accumulated amortization	-	91,887 3,440,137 723,263	770 711,055 207,629			
		4,255,287	919,454			
Capital Assets Land	438,504	_	_			
Buildings	47,943,446	-	-			
Improvements other than buildings Equipment	345,975	-	-			
Construction-in-progress	18,278,012 2,134,230	-	-			
Less - Accumulated depreciation	(50,040,466)	-	- -			
. Total Capital Assets, net of accumulated depreciation	19,099,701					
Total Noncurrent Assets	19,099,701	4,255,287	919,454			
Total Assets	50,963,558	8,830,798	1,790,949			
LIABILITIES Current Liebilities						
Current Liabilities Accounts payable	7,478,029	_	10,549			
Accrued liabilities		859,493	30,488			
Accrued interest payable	140,687	-				
Due to other funds	19,840,253	,				
Advances from other funds	48,697,541	-	-			
Bond anticipation notes payable - Other Funds held in trust for residents	450,000 259,385	-	-			
Unearned revenue	512,285	-	-			
Current portion of long-term obligations: Bonds payable - Capital construction	1,596,660	:	<u>.</u>			
Bonds payable - Other Compensated absences Claims payable	942,000	375,000 -	95,000 -			
Total Current Liabilities	79,916,840	1,234,493	136,037			
Noncurrent Liabilities						
Bonds payable - Capital construction	10,582,614	•	-			
Bonds payable - Other Compensated absences	- 8,479,414	78,998,009 -	5,729,473 -			
Claims payable Other post employment benefit obligations payable	70.504.040	•	-			
Estimated third-party liabilities	78,521,913 1,629,953					
Total Noncurrent Liabilities	99,213,894	78,998,009	5,729,473			
Total Liabilities	179,130,734	80,232,502	5,865,510			
NET POSITION Net Investment in Captial Assets Unrestricted Deficits	8,473,692 (136,640,868)	/74 404 704	(4.074.504)			
	(136,640,868) \$ (128,167,176)	(71,401,704) \$ (71,401,704)	(4,074,561) \$ (4,074,561)			
Total Deficits						

Total Business-type Activities - Enterprise Funds	Total Governmental Activities - Internal Service Funds
\$ 2,391,286 1,137,038	\$ 9,229,816 <u>-</u>
23,309,175 9,492,361	347,357
259,385	427,453 -
702 562	6,501,256
703,562 18,056	84,610 250,172
101000	
37,310,863	16,840,664
92,657	
4,151,192	-
930,892	-
5,174,741	
100 501	
438,504 47,943,446	-
345,975	-
18,278,012	20,665,700
2,134,230	-
(50,040,466)	(15,136,985)
19,099,701	5,528,715
24,274,442	5,528,715
61,585,305	22,369,379
7,488,578	1,194,296
889,981	2,131,043
140,687	-,,
19,840,253	21,941
48,697,541	-
450,000	-
259,385 512,285	-
1,596,660	1,084,666
470,000 942,000	191,402
542,000	1,835,957
81,287,370	6,459,305
10.500.011	4 500 504
10,582,614 84,727,482	4,588,564
8,479,414	1,685,778
-	15,244,199
78,521,913	15,567,523
1,629,953	
183,941,376	37,086,064
265 229 740	43 E4E 260
265,228,746	43,545,369
0.470.000	/4.4.4.E.2.E.1
8,473,692 (212,117,133)	(144,515) (21,031,475)
\$ (203,643,441)	\$ (21,175,990)

	Business - Type Activities - Enterprise Funds							
ODEDATING DEVENUES	Home and Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation					
OPERATING REVENUES Charges for services	\$ 73,115,273	\$ -	\$ -					
State aid	φ /3,110,2/3	.	P -					
Federal aid		-	-					
Tobacco settlement revenues	_	2,852,327	713,096					
Miscellaneous	542,729							
Total Operating Revenues	73,658,002	2,852,327	713,096					
ODEDATING EVERYORS								
OPERATING EXPENSES	44 000 074							
Administrative and general expenses	11,238,974	-	-					
Salaries and wage expenses	40,007,303	-	-					
Employee benefits	39,522,610	-	-					
Professional fees	-	39,690	22,219					
Directors' fees	-	16,000	15,250					
Insurance	-	19,697	-					
Judgments and claims	-	•	-					
Supplies and other expenses	8,286,066	-	-					
Depreciation and amortization	2,289,193	40,870	6,706					
Total Operating Expenses	101,344,146	116,257	44,175					
Income (Loss) from Operations	(27,686,144)	2,736,070	668,921					
NON-OPERATING REVENUES (EXPENSES)								
Interest income	•	161,687	30,999					
Interest on indebtedness	(287,599)	(4,900,042)	(385,535)					
Total Non-Operating Expenses	(287,599)	(4,738,355)	(354,536)					
Income (Loss) Before Transfers	(27,973,743)	(2,002,285)	314,385					
Transfers Out - Residual payment to County of Rockland	<u> </u>	(300,000)	(150,000)					
Change in Net Position	(27,973,743)	(2,302,285)	164,385					
Net Position - Beginning of Year	(100,193,433)	(69,099,419)	(4,238,946)					
Net Position - End of Year	\$ (128,167,176)	\$ (71,401,704)	\$ (4,074,561)					

	Total Business-type Activities - Enterprise Funds	 Total Governmental Activities - Internal Service Funds
\$	73,115,273 - - 3,565,423	\$ 36,347,099 568,265 151,956
_	542,729 77,223,425	 37,067,320
	11,238,974 40,007,303 39,522,610 61,909 31,250 19,697 - 8,286,066 2,336,769 101,504,578 (24,281,153)	 613,290 10,774,112 15,750,509 - - 2,594,368 9,957,129 1,640,367 41,329,775 (4,262,455)
	192,686 (5,573,176)	 22,677 (219,706)
	(5,380,490)	 (197,029)
	(29,661,643)	(4,459,484)
	(450,000)	 -
	(30,111,643)	(4,459,484)
	(173,531,798)	 (16,716,506)
\$	(203,643,441)	\$ (21,175,990)

	Business-Type Activities - Enterprise Funds						
	Infirmary Fund	Rockland Tobacco Asset Secunitization Corporation	Rockland Second Tobacco Asset Securitization Corporation	Total Business -Type Activities - Enterprise Funds			
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from patients and third-party payers Cash received from tobacco settlement revenues Cash received from charges for services	\$ 75,157,828 -	\$ 3,144,011	\$ 786,002	\$ 75,157,828 3,930,013			
Cash received from State and Federal aid Other receipts Cash payments to directors Cash payments to insurance carriers and claimants	(9,849,594) -	- - -	- (15,250)	(9,849,594) (15,250)			
Cash payments to vendors Cash payments to employees	(67,929,842) (14,720,069)	(75,387)	(22,219)	(68,027,448) (14,720,069)			
Net Cash from Operating Activities	(17,341,677)	3,068,624	748,533	(13,524,520)			
CASH FLOWS FROM NON-CAPITAL							
FINANCING ACTIVITIES Proceeds from County of Rockland	19,029,419	-	_	19,029,419			
Retirement of long-term debt	-	(980,000)	(375,000)	(1,355,000)			
Interest on indebtedness Residual payment to County of Rockland	-	(2,345,456) (300,000)	(376,275) (150,000)	(2,721,731) (450,000)			
•		(000,000)	(130,000)	(430,000)			
Net Cash from Non-Capital Financing Activities	19,029,419	(3,625,456)	(901,275)	14,502,688			
.CASH FLOWS FROM CAPITAL AND RELATED							
FINANCING ACTIVITIES Proceeds from the issuesce of long term debt	4 000 000			4 000 000			
Proceeds from the issuance of long-term debt Retirement of debt	1,200,000 (1,510,484)	-	-	1,200,000 (1,510,484)			
Interest on indebtedness	(452,626)	-	-	(452,626)			
Acquisition and construction of capital assets	(837,036)		-	(837,036)			
Net Cash from Capital and Related Financing Activities	(1,600,146)			(1,600,146)			
CASH FLOWS FROM INVESTING ACTIVITIES							
(Increase) Decrease in restricted cash and equivalents	-	(35,206)	94	(35,112)			
Interest income Purchase of investments	-	188,942 (1,137,038)	34,080	223,022 (1,137,038)			
Sale of investments	-	1,172,674	- -	1,172,674			
Purchase of restricted investments Sale of restricted investments	-	(3,440,137) 3,525,074	(711,055) 710,961	(4,151,192) 4,236,035			
Net Cash from Investing Activities	-	274,309	34,080	308,389			
Net Change in Cash and Equivalents	87,596	(282,523)	(118,662)	(313,589)			
Cash and Equivalents - Beginning of Year	1,964,327	540,280	200,268	2,704,875			
Cash and Equivalents - End of Year	\$ 2,051,923	\$ 257,757	\$ 81,606	\$ 2,391,286			
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH							
FROM OPERATING ACTIVITIES	¢ (07.000.444)	* 0.700.070		h (0.4.004.450)			
Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash from operating activities	\$ (27,686,144)	\$ 2,736,070	\$ 668,921	\$ (24,281,153)			
Depreciation and amortization Provision for bad debts	2,289,193 1,994,004	40,870	6,706	2,336,769 1,994,004			
Changes in assets and liabilities							
Accounts receivable Accounts receivable - Patient care	(13,836,461) 317,181	291,684	75,987	(13,468,790) 317,181			
State and Federal aid receivable	3,032,229	-	-	3,032,229			
Due from other governments Due from other funds	-	-	-	-			
Inventories	(49,773)	- -	-	(49,773)			
Prepaid expenses	897,393	-		897,393			
Accounts payable Accrued liabilities	4,854,744	-	8,049 (3,081)	4,862,793 (3,081)			
Due to other funds	-	-	(8,049)	(8,049)			
Uneamed revenues Estimated third party liabilities	(2,692,080)	-	-	(2,692,080) 2,835,359			
Claims payable	2,835,359	-	-	2,000,009			
Compensated absences Other post employment benefit obligations payable	(1,136,931) 11,839,609	-	-	(1,136,931) 11,839,609			
Net Cash from Operating Activities	\$ (17,341,677)	\$ 3,068,624	\$ 748,533	\$ (13,524,520)			
Noncash investing Activities							
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ -	\$ 54,849	\$ 10,997	\$ 65,846			
Increase in bonds payable from accreted interest	-	2,519,790	-	2,519,790			

Governmental						
Activities - Internal Service						
Funds						
\$ -						
33,680,523						
720,183 -						
- (7 781 170)						
(7,781,170) (15,076,668)						
(10,476,487)						
1,066,381						
-						
-						
-						
- (1,045,690)						
(230,932)						
-						
(1,276,622)						
-						
22,677 -						
-						
_						
22,677						
(187,564)						
9,417,380						
\$ 9,229,816						
\$ (4,262,455)						
\$ (4,202,455)						
1,640,367						
-						
(81,782)						
(38)						
166,251 (2,751,045)						
5,289						
133,909						
249,850 1,423,596						
2,416						
-						
2,043,466 64,718						
2,431,839						
\$ 1,066,381						



Statement of Assets and Liabilities Fiduciary Fund December 31, 2012

	Marie 1	Agency
ASSETS		
Cash		
Demand deposits	\$	4,890,715
Time deposits		1,374,390
Accounts receivable		77,575
Total Assets	\$	6,342,680
LIABILITIES		
Accounts payable	\$	14,085
Employee payroll deductions		367,392
Deposits		3,966,082
Due to other governments	<u>·</u>	1,995,121
Total Liabilities	<u>\$</u>	6,342,680

Statement of Net Position Component Units

December 31, 2012 (Rockland County Community College as of August 31, 2011)

		Rockland County Community College	Rockland County Soil and Water Conservation District		Rockland County Solid Waste Management Authority	
ASSETS			_			
Cash and equivalents Investments	\$	9,613,817	\$	249,996	\$	17,809,526
Receivables		3,429,603		-		<u></u>
Accounts, net of allowance for						
uncollectible amounts		7,819,155		-		1,712,428
State and Federal aid		869,625		59,325		1,909,864
Restricted cash		-		-		13,238,549
Restricted investments						3,319,236
Prepaid expenses Intangible asset		•		-		310,323
Deferred bond fees, net		-		-		15,506,746 963,186
Other assets		451,250		-		903, 100
		22,183,450		309,321		54,769,858
Capital assets		22,100,400		000,021		04,700,000
Not being depreciated		_		-		11,076,593
Being depreciated, net		4,903,570		322		28,869,842
Total Assets		27,087,020		309,643	**	94,716,293
LIABILITIES				•		
Accounts payable		-		-		7,497,701
Accrued liabilities		8,985,929		20,000		884,468
Due to other governments		91,458		94,865		-
Unearned revenues		6,232,227		<u></u>		
Non-Current Liabilities						2 004 044
Due within one year Due in more than one year		- 31,087,974		-		3,804,911 62,923,104
bue in more than one year	-	31,007,974		-		02,923,104
Total Liabilities		46,397,588	•	114,865		75,110,184
NET POSITION						
Net investment in capital assets Restricted for		4,903,570		322		9,088,401
Capital projects		911,520		_		oss
Student loans		11,098		-		-
Scholarships and student services		2,464,386		-		••
Permanent endowments		820,147		-		
Unrestricted		(28,421,289)		194,456	<u> </u>	10,517,708
Total Net Position	\$	(19,310,568)	\$	194,778	\$	19,606,109

In Dev	and County dustrial elopment Agency	Totals
\$	290,446	\$ 27,963,785 3,429,603
	-	9,531,583
	-	2,838,814 13,238,549
		3,319,236
	-	310,323 15,506,746
	-	963,186
		451,250
	290,446	77,553,075
	-	11,076,593
		 33,773,734
	290,446	 122,403,402
	-	7,497,701
	1,197	9,891,594
	-	186,323 6,232,227
	-	3,804,911
		 94,011,078
· · · · · · · · · · · · · · · · · · ·	1,197	 121,623,834
	-	13,992,293
	-	911,520
	-	11,098
	-	2,464,386
	289,249	820,147 (17,419,876)
\$	289,249	\$ 779,568

Statement of Activities
Component Units
Year Ended December 31, 2012
(Rockland County Community College Year Ended August 31, 2012)

		Program Revenues					
Functions/Programs	 Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
Rockland County Community College - Education	\$ 78,929,461	\$	22,433,214	\$	19,209,168	\$	1,104,656
Rockland County Soil and Water Conservation District Home and Community Services	53,316	,	-		-		-
Rockland County Solid Waste Management Authority Home and Community Services	44,516,809		43,842,742		1,919,842		-
Rockland County Industrial Development Agency Economic Opportunity and Development	 157,702		329,397				-
Total Component Units	\$ 123,657,288	\$	66,605,353	\$	21,129,010	\$	1,104,656

General Revenues

Unrestricted use of money and property Contributions from County of Rockland Grants and contributions not restricted to specific programs Other revenues

Total General Revenues

Change in Net Position

Net Position - Beginning of Year

Net Position - End of Year

Net (Expense) Revenue and Changes in Net Position

 Rockland County Community College	Rockland County Soil and Water Conservation District	Rockland County Solid Waste Management Authority	Rockland County Industrial Development Agency	Total
\$ (36,182,423)	\$ -	\$ -	\$ -	\$ (36,182,423)
-	(53,316)	-	-	(53,316)
-	-	1,245,775	-	1,245,775
 -	<u> </u>		171,695	171,695
 (36,182,423)	(53,316)	1,245,775	171,695	(34,818,269)
6,010 16,075,570 14,880,863 1,744,447	110 - 81,058 5,940	188,660 - - 143,187	433 - - 26,392	195,213 16,075,570 14,961,921 1,919,966
 32,706,890	87,108	331,847	26,825	33,152,670
(3,475,533)	33,792	1,577,622	198,520	(1,665,599)
 (15,835,035)	160,986	18,028,487	90,729	2,445,167
\$ (19,310,568)	\$ 194,778	\$ 19,606,109	\$ 289,249	\$ 779,568



Notes to Financial Statements December 31, 2012

Note 1 - Summary of Significant Accounting Policies

The County of Rockland, New York ("County") was established in 1798 and operates in accordance with its Charter, County Law and the various other applicable laws of the State of New York. The County functions under a County Executive/Legislature form of government. The County Legislature is the legislative body responsible for overall operation of the County. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the County, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of the above criteria, the following individual component units are included in the County's reporting entity because of their operational or financial relationship with the County.

The Rockland County Community College ("College") was established in 1959, with the County of Rockland as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a board of trustees consisting of ten voting members; five are appointed by the County Legislature, four by the Governor and one student elected by the student body. The College budget is subject to the approval of the County Legislature. The County generally provides one-half of the capital costs and one-third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31 is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since services are not provided entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

The Rockland County Soil and Water Conservation District ("District") was established pursuant to New York State Soil Conservation District Law and legislative resolution. The District provides for the conservation of soil and soil resources of the State and the County. The Board of Directors are appointed by the County Legislature. The Board of Directors serve at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the District. The District is also dependent on the financial support provided by the County. Since the District does not provide services entirely or almost entirely to the County, the financial statements of the District have been reflected as a discretely presented component unit.

The Rockland County Solid Waste Management Authority ("Authority") is a public benefit corporation created pursuant to the Rockland County Solid Waste Management Authority Act constituting Title 13-M of the New York State Public Authorities Law. The Authority provides solid waste management services to the residents of the County. The Authority is administered by seventeen members. Eight members are members of the County Legislature, five members are supervisors of towns within the County, two members are mayors of villages recommended by the Conference of Mayors and two members are appointed by the County Executive. Consequently, the County is considered able to impose its will on the Authority. Authority members have complete responsibility for management of the Authority and accountability for fiscal matters. The Authority has the power to issue debt and enter into loan agreements. The County is not liable for the Authority's debt. Since the Authority does not provide services entirely or almost entirely to the County, the financial statements of the Authority have been reflected as a discretely presented component unit.

The Rockland County Industrial Development Agency ("Agency") is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the Agency are appointed by the County Legislature. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds or notes. The governing board of the Agency serves at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the Agency. Since the Agency does not provide services entirely or almost entirely to the County of Rockland, the financial statements of the Agency have been reflected as a discretely presented component unit.

The following organizations are included in the County's reporting entity as blended component units.

The Rockland Tobacco Asset Securitization Corporation ("RTASC") and the Rockland Second Tobacco Asset Securitization Corporation ("RSTASC") are not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The Boards of Directors of each Corporation consist of five members; two designees of the Rockland County Executive, one designee of the chairman of the County Legislature, one designee of the chairman of the County's Budget and Finance Committee and a fifth shall be designated by a majority of the other four members. The Boards of Directors have complete responsibility for management of the Corporations and accountability for fiscal matters. The County is not liable for any deficits or the Corporations bonds or notes. GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities ("TSA"). This bulletin, which is effective for fiscal years ending after June 15, 2004, provide that when TSA's are entitled to future tobacco settlement resources and they appoint a majority of the TSA's governing board, the financial accountability criteria are met and the TSA should be

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

reported as a blended component unit of the settling government. Consequently, these organizations have been reflected as blended component units in the financial statements.

Complete financial statements of the individual component units can be obtained from their respective administrative offices as indicated below.

Rockland County Community College 145 College Road Suffern, New York 10901

Rockland County Soil and Water Conservation District 23 New Hempstead Road New City, New York 10956

Rockland County Solid Waste Management Authority 420 Torne Valley Road Hillburn, New York 10931

Rockland County Industrial Development Agency One Blue Hill Plaza Pearl River, New York 10965

Rockland Tobacco Asset Securitization Corporation 18 New Hempstead Road 3rd Floor New City, New York 10956

Rockland Second Tobacco Asset Securitization Corporation 18 New Hempstead Road 3rd Floor New City, New York 10956

B. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

The Statement of Net Position presents the financial position of the County and its component units at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Funds are charges to customers for services and Tobacco Settlement Revenues and the principal operating expenses are cost of services, administrative expenses, professional and directors fees, insurance, depreciation costs and benefit costs. The principal operating revenues of the Internal Service Funds are charges to customers for services, and operating expenses include the cost of services, administrative expenses, depreciation costs and benefit costs. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Fiduciary and proprietary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Categories

a. <u>Governmental Funds</u> - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

Capital Projects Fund - The Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned for capital outlay, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds.

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted, committed or assigned to expenditures for specified purposes other than debt service or capital projects. The major special revenue funds of the County are as follows:

County Road Fund - The County Road Fund was established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs. The major revenues of this fund are departmental income and State and Federal aid.

Road Machinery Fund - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment. The major revenues of this fund are departmental income and miscellaneous revenues.

Community Development Fund - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development. The major revenue of this fund is Federal aid.

Sewer District Fund - The Sewer District Fund is used to account for the operations and maintenance of the County's sewer facilities. The major revenues of this fund are real property taxes and departmental income.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

Debt Service Fund - The Debt Service Fund is provided to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest and for financial resources that are being accumulated for principal and interest maturing in future years.

- b. <u>Proprietary Funds</u> - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Summit Park Hospital ("Nursing Care Center"), are recorded as a major enterprise fund. The Nursing Care Center is a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds. The County applies all applicable Financial Accounting Standards Board ("FASB") pronouncements issued after November 30, 1989 in accounting and reporting for its enterprise operations.
- c. <u>Fiduciary Funds</u> (Not Included in Government-wide Statements) The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others. The County's Agency Fund is primarily utilized to account for employee payroll deductions, deposits for welfare trusts and various taxes (i.e., mortgage taxes), that are payable to other jurisdictions or individuals.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds. The Agency Fund has no measurement focus but utilizes the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Net patient service revenues of the Enterprise Fund is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered. Revenues received under cost reimbursement agreements and prospective contractual agreements represent a substantial portion of the Home and Infirmary's revenue and are subject to audit and possible

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

adjustment by the third-party reimbursement agencies. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the services are rendered and adjusted in future periods as required.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety-day availability period is used for revenue recognition for all other governmental fund revenues. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, certain claims, other items, other post employment benefit obligations and certain pension costs, are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Component Units

Component units are presented on the basis of accounting that most accurately reflect their activities. The Soil and Water Conservation District is accounted for on the modified accrual basis and is converted to the accrual basis for the government-wide statements. The Community College, Industrial Development Agency and the Solid Waste Management Authority are accounted for on the accrual basis. The College, however, does not reflect property, plant and equipment as an asset of the fund and depreciation is not reflected. Property, plant and equipment of the College are owned by the County. The Industrial Development Agency and the Solid Waste Management Authority apply all applicable Financial Accounting Standards Board ("FASB") pronouncements issued after November 30, 1989 in accounting and reporting their operations.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

Deposits, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and certificates of deposit with original maturities of less than three months.

The County's investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions. The objective of these investments is to preserve capital and mitigate credit and interest rate risk.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either under collateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2012.

The County was invested only in the above mentioned obligations and, accordingly, was not exposed to any interest rate or credit risk.

Investments - All investments are stated at fair value, which is based on quoted market prices.

Taxes Receivable - Real property taxes are levied and attach as a lien against real property on January 1st. County taxes are billed with town taxes and initially collected by the towns on behalf of the County. Real property taxes may be paid between January 1st and January 31st without interest or penalty. Payments received after January 31st must include interest computed at 1% per month from February 1st. The towns retain the first amounts collected to satisfy their respective tax warrants. Amounts collected thereafter are remitted to the County. Tax rolls and a listing of the unpaid taxes are returned to the County in April. A 5% penalty is added to the unpaid tax, which is collected by the County.

The County enforces delinquent real property taxes under the provisions of Article 11 (Article 11 applies to taxes levied after December 31, 1995 and provides for the foreclosure of tax sale liens by proceedings in rem) of the Real Property Tax Law. Enforcement procedures set forth in Article 11 provide that the enforcing officer shall file a petition of foreclosure twenty-one months after the lien date (the County may extend the filing date for residential and farm property by one or two years). Such petition is required to be filed with the County Clerk within two business days after the execution of the petition. After the petition has been filed with the County Clerk, a notice of foreclosure must be published in at least two newspapers designated by the enforcing officer. The published notice shall include the date of the last day on which delinquent taxes may be redeemed. The redemption date must be at least three months after the date the notice is first published. If the delinquent taxes, including all related charges, are not paid on the date specified in the notice of foreclosure, the Court generally makes a final judgment awarding the property to the County. Such judgment will contain an order that a deed conveying title to the County shall be

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

prepared, executed and duly recorded. No proceeding to set aside the deed may be maintained unless proceedings are commenced within two years from the date of recording the deed. Properties acquired by the County through tax enforcement procedures must be sold at a public auction.

The County is also responsible for collecting and enforcing delinquent school district taxes. Such taxes are collected by the towns in the County between September 1st and October 31st, after which the school tax rolls and unpaid taxes are remitted to the County. A 5% penalty is added to the amount of the unpaid school tax. The County collects unpaid school taxes during the month of November. Any taxes remaining unpaid after this time are relevied, with a 7% penalty, as County taxes for the following year. The County must satisfy the full amount of the unpaid school districts taxes no later than April 1st of the year following the levy of such taxes.

Pursuant to Article 14 of the Real Property Tax Law, the County has agreements with various villages within the County to collect and enforce delinquent village taxes. County tax bills include amounts relevied, with a 7% penalty, for unpaid village taxes where appropriate. The County must satisfy the full amount of the unpaid village taxes no later than April 1st of the year following the levy of such taxes.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded, when appropriate.

Due From/To Other Funds - During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2012, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as internal balances.

Advances To/From Other Funds - Advances from/to other funds represent loans to other funds which are not expected to be repaid within the subsequent annual operating cycle. The advances are offset by nonspendable fund balance in the fund financial statements, which indicates that the funds are not "available" for appropriation and are not expendable available financial resources.

Inventories - Inventories are stated at the lower of average cost or market and consist of materials, supplies and drugs used at the Home and Infirmary and materials and supplies used by the General Services Fund. The County uses the consumption method to relieve inventory. Purchases of inventoriable items at other locations are recorded as expenditures/expenses at the time of purchase and year-end balances at these locations are not material.

Restricted Cash and Equivalents and Investments - The terms of the bond indenture of the Tobacco Asset Securitization Corporations provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

Restricted cash in the Capital Projects fund represents bond proceeds held by a state agency.

Restricted cash and cash equivalents and investments in the Solid Waste Management Authority consist of bond proceeds held by a custodial agent. These funds are to be used for the construction of solid waste disposal facilities and payment of debt service.

Prepaid Expenses/Expenditures - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

Intangible Asset - Intangible assets represent goodwill. Goodwill is the excess of cost of an acquired entity over the amounts assigned to assets acquired and liabilities assumed in a business combination. The Authority adopted new FASB guidance on goodwill impairment testing which allows an entity to first assess qualitative factors to determine whether it is more likely than not that goodwill may be impaired. Under this guidance, qualitative factors are assessed at least annually, or more frequently, if events or changes in circumstances indicate that the carrying value of the reporting unit is less than its carrying amount. If the Authority's qualitative assessment indicates that goodwill may be impaired, the Authority will estimate the fair value of the reporting unit based on one or more of the following valuation techniques; i. income; ii. discounted cash flows, or; iii. market approach. If such fair value estimate is less than the carrying value of goodwill, an impairment loss is recognized. The Authority concluded that goodwill was not impaired during the year.

Deferred Charges - Deferred charges in the government-wide financial statements represent the unamortized portion of the costs of issuance of bonds. These costs are being amortized over the term of the respective bond issue.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives.

Class	Life in Years
01833	<u> </u>
Buildings	40
Improvements	8-40
Equipment	3-30
Infrastructure	5-40

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

Unearned Revenues - Unearned revenues arise when assets are recognized before revenue recognition criteria has been satisfied. In government-wide financial statements, unearned revenues consist of amounts received in advance and/or amounts from grants received before the eligibility requirements have been met.

Unearned revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported unearned revenues of \$9,943,107 for real property taxes and \$3,488,131 for State and Federal aid received in advance in the General Fund. The County has also reported unearned revenues of \$6,317,928 for Federal aid received in advance in the Community Development Fund, \$512,285 in the Enterprise Fund - Home Infirmary Fund for State and Federal aid received in advance and \$6,232,227 in the Component Unit - Rockland County Community College for tuition and other fees received in advance. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

As of December 31, 2012, no amounts were required to be reported as deferred outflows/inflows of resources.

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

Long-Term Liabilities - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Net Position - Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position on the Statement of Net Position include, net investment in capital assets, restricted for capital projects, law enforcement, Stop-DWI Program, handicapped parking, debt service, community development, student loans, unemployment benefits, scholarships and student services, permanent endowments and special revenue funds. The balance is classified as unrestricted.

Fund Balance - Generally, fund balance represents the difference between current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard, the fund balance classifications are as follows:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables advances) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is to be reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification will be used to report funds that are restricted for debt service obligations and for other items contained in General Municipal Law of the State of New York.

Committed fund balance will be reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The County Legislature is the highest level of decision making authority for the

Notes to Financial Statements (Continued) December 31, 2012

Note 1 - Summary of Significant Accounting Policies (Continued)

County that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the County removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the County Legislature.

Assigned fund balance, in the General Fund, will represent amounts constrained either by the County Legislature for amounts assigned for balancing the subsequent year's budget or the Commissioner of Finance for amounts assigned for encumbrances. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all other governmental funds represents any positive remaining amount after classifying nonspendable, restricted or committed fund balance amounts.

Unassigned fund balance, in the General Fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The General Fund is the only fund that would report a positive amount in unassigned fund balance. For all governmental funds other than the General Fund, unassigned fund balance would necessarily be negative, since the fund's liabilities and deferred inflows of resources, together with amounts already classified as nonspendable, restricted and committed would exceed the fund's assets and deferred outflows of resources.

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: committed, assigned, and unassigned.

F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, County Road, Road Machinery, Community Development and Sewer District funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities.

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is September 9, 2013.

Notes to Financial Statements (Continued) December 31, 2012

Note 2 - Stewardship, Compliance and Accountability

A. Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before August 1st, the administrative head of each department is required to submit to the County Executive the expenditure requirements for the next fiscal year.
- b) The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 23rd.
- c) Subsequent to October 23rd, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto.
- d) Prior to November 20th, the Legislature shall hold a public hearing on the budget.
- e) After the public hearing, the Legislature may make changes to the budget. The budget shall be adopted no later than December 7th.
- f) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds.
- g) Budgets for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not adopted for the Proprietary and Special Purpose funds.
- h) The County Legislature has legal responsibility for all budget amendments and transfers between functions of expenditure. The County Executive has authority for the transfer of appropriations within functions of expenditure.
- i) Appropriations in General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-appropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted, or as amended by the County Legislature.

B. Property Tax Limitation

The County is permitted by the State Constitution to levy for purposes other than debt service up to 1½% of the five year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2012 was \$624,153,793, which exceeded the actual levy by \$543,093,938.

Additionally, on June 24, 2011, the Governor signed Chapter 97 of the Laws of 2011 ("Tax Levy Limitation Law"). This applies to all local governments.

Notes to Financial Statements (Continued) December 31, 2012

Note 2 - Stewardship, Compliance and Accountability (Continued)

The Tax Levy Limitation Law restricts the amount of real property taxes that may be levied by a County in a particular year, beginning with the 2012 year. It expires on June 16, 2016.

The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the County to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelvemonth period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes determined by the United States with the result expressed as a decimal to four places. The County is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the County, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the County. The County Legislature may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the County Legislature first enacts, by a vote of at least sixty percent of the total voting power of the County Legislature, a local law to override such limit for such coming fiscal year.

C. Application of Accounting Standards

For the year ended December 31, 2012, the County implemented GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position" ("GASB Statement No. 63"). This statement provides financial reporting guidance for these elements first introduced in GASB Concept Statement No. 4, "Elements of Financial Statements". Previous financial reporting standards did not include guidance for reporting these financial statement elements, which are distinct from assets and liabilities.

D. Fund Deficits

The General Fund has an unassigned deficit of \$127,253,007 at December 31, 2012.

The Home and Infirmary Fund, Rockland Tobacco Asset Securitization Corporation, Rockland Tobacco Second Asset Securitization Corporation, Workers' Compensation Fund and the General Services Fund also reflect unassigned or unrestricted deficits of \$136,640,868, \$71,401,704, \$4,074,561, \$6,100,964 and \$15,058,392, respectively at December 31,2012. These deficits will be addressed in the subsequent year.

Notes to Financial Statements (Continued) December 31, 2012

Note 2 - Stewardship, Compliance and Accountability (Continued)

E. Excess of Actual Expenditures Over Budget

The following category exceeded its' budgetary provisions by the amount indicated:

County Road Fund Transportation

\$ 208,764

Note 3 - Detailed Notes on All Funds

A. Investments

Investments of the primary government are stated at fair value and consist of the following:

Business-type Activities -Rockland Tobacco Asset Securitization Corporation, Federal Home Loan Bank at cost, which approximates fair value, due in February 2013, interest at .19%

\$ 1,137,038

Investments of the Rockland County Community College (component unit) consists principally of certificates of deposit with original maturities of greater than three months, and are stated at cost, which approximates fair value.

Restricted Investments

Restricted investments at December 31, 2012 consisted of the following:

	Maturity Date	Interest Rate	Amount
Rockland Tobacco Asset Securitization Corporation Federal Home Loan Bank, at cost, which approximates fair value	January, 2013	0.2 %	\$ 3,440,137
Rockland Second Tobacco Asset Securitization Corporation Commercial paper, at cost, which approximates fair value	February, 2013	-	711,055
Rockland County Solid Waste Management Authority Collateralized Investment Agreements			
AIG Matched Funding Corp. AIG Matched Funding Corp.	12/15/2025 12/15/2028	4.59 4.59	555,651 399,966
Repurchase Agreement Westdeutsche Landesbank	12/15/2016	6.43	1,130,599
U.S. Treasury Bond SLUG	06/15/2025	-	841,020
Certificates of Deposit Capmark Bank CIT Bank GE Capital Financial Discover Bank	05/13/2014 05/06/2014 05/13/2013 11/06/2013	3.5 3.5 3.3 3.4	98,000 98,000 98,000 98,000 3,319,236
			\$ 7,470,428

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Investments of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation are not subject to risk categorization. The Rockland County Solid Waste Management Authority investments are fully collateralized with securities guaranteed by the U.S. Government.

B. Taxes Receivable

Taxes receivable at December 31, 2012 consisted of the following:

29,754,057
8,365,123
23,518,199
2,546,896
64,184,275
(2,810,000)
61,374,275

School district and village taxes are offset by liabilities to the school districts and villages which will be paid no later than April 2013. Taxes receivable, at the fund level, are also partially offset by deferred tax revenues of \$9,943,107, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year. School District and village taxes receivable in the amount of \$12,066,073 are also classified as nonspendable fund balance in the fund financial statements, which represents an estimate of taxes receivable that will not be collected within the subsequent year.

C. Due From/To Other Funds, Advances From/To Other Funds

The balances reflected as due from/to other funds at December 31, 2012 were as follows:

Fund	******	Due From	 Due To	 Advances From/To
General Capital Projects	\$	12,524,398	\$ - 1,379,981	\$ 48,697,541
Non-Major Governmental Home and Infirmary		2,736,271	519,750 19,840,253	- (48,697,541)
Internal Service	***************************************	6,501,256	 21,941	 -
	\$	21,761,925	\$ 21,761,925	\$ _

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occurred, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

D. Capital Assets

Changes in the County's capital assets are as follows:

Class		Balance January 1, 2012		Additions	- Constant	Deductions		Balance December 31, 2012
Governmental Activities (inclusive of Internal Service Funds) Capital Assets, not being depreciated Land	\$	60 440 704	ď		œ.		.	00.440.704
Construction-in-progress	-	68,149,734 265,584,938	\$ 	39,338,592	\$ - —	29,780,787	·	68,149,734 275,142,743
Total Capital Assets, not being depreciated	\$	333,734,672	\$	39,338,592	<u>\$</u>	29,780,787	<u> </u>	343,292,477
Capital Assets, being depreciated								
Buildings Improvements	\$	124,374,419	\$	3,071,251	\$	-	. \$	
Equipment		117,352,995 106,363,949		144,324 12,228,254		- 1,611,269		117,497,319
Infrastructure		533,025,848		15,560,993		1,011,209		116,980,934 548,586,841
madadda		333,023,040		13,300,883				340,300,041
Total Capital Assets, being depreciated	· · · · · · · · · · · · · · · · · · ·	881,117,211		31,004,822		1,611,269	<u> </u>	910,510,764
Less Accumulated Depreciation for:								
Buildings		52,163,150		3,649,323		-		55,812,473
Improvements		55,047,044		11,943,081		-		66,990,125
Equipment		68,878,241		6,910,066		1,611,269	t	74,177,038
Infrastructure		337,169,089		12,685,680	-			349,854,769
Total Accumulated Depreciation		513,257,524		35,188,150		1,611,269		546,834,405
Total Capital Assets, being depreciated, net	\$	367,859,687	\$	(4,183,328)	\$	-	<u> </u>	363,676,359
Governmental Activities								
Capital Assets, net	\$	701,594,359	\$	35,155,264	\$	29,780,787	_ \$	706,968,836
		Balance January 1,						3alance ember 31,
Class		2012		Additions	De	ductions		2012
Business-type Activities:								
Capital Assets, not being depreciated:								
Land	\$	438,504	\$	_	\$	-	\$	438,504
Construction-in-progress	*	1,535,208	~	1,003,754	*	404,732	₹	2,134,230
, ,		.,,-	************	.,,-				
Total Capital Assets, not being	•	1 070 740	Ф.	4 002 754	Φ.	40.4.700	Φ.	0.570.704
depreciated	<u>\$</u>	1,973,712	<u>\$</u>	1,003,754	\$	404,732	\$	2,572,734

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

	Balance						Balance
	January 1,					D	ecember 31,
	2012		Additions	[Deductions		2012
\$	47,772,153	\$	171,293	\$	-	\$	47,943,446
	345,975		_		-		345,975
	20,013,937		233,439		1,969,364		18,278,012
	68,132,065		404,732		1,969,364		66,567,433
	36,864,073		1,301,357		-		38,165,430
	345,975		-		-		345,975
	12,510,589		987,836		1,969,364		11,529,061
	49,720,637		2,289,193		1,969,364		50,040,466
\$	18,411,428	\$	(1,884,461)	\$	<u>-</u>	\$	16,526,967
<u>\$</u>	20,385,140	\$	(880,707)	<u>\$</u>	404,732	\$	19,099,701
	\$	January 1, 2012 \$ 47,772,153 345,975 20,013,937 68,132,065 36,864,073 345,975 12,510,589 49,720,637 \$ 18,411,428	January 1, 2012 \$ 47,772,153 \$ 345,975 20,013,937 68,132,065 36,864,073 345,975 12,510,589 49,720,637 \$ 18,411,428 \$	January 1, 2012 Additions \$ 47,772,153 \$ 171,293 345,975 - 20,013,937 68,132,065 404,732 36,864,073 1,301,357 345,975 - 12,510,589 987,836 49,720,637 \$ 18,411,428 \$ (1,884,461)	January 1, 2012 Additions \$ 47,772,153 \$ 171,293 \$ 345,975 - 20,013,937 233,439 68,132,065 404,732 36,864,073 1,301,357 345,975 - 12,510,589 987,836 49,720,637 2,289,193 \$ 18,411,428 \$ (1,884,461) \$	January 1, Additions Deductions \$ 47,772,153 \$ 171,293 \$ - 345,975 - - 20,013,937 233,439 1,969,364 68,132,065 404,732 1,969,364 36,864,073 1,301,357 - 12,510,589 987,836 1,969,364 49,720,637 2,289,193 1,969,364 \$ 18,411,428 \$ (1,884,461) \$ -	January 1, Additions Deductions \$ 47,772,153 \$ 171,293 \$ - \$ 345,975 - - \$ 20,013,937 233,439 1,969,364 68,132,065 404,732 1,969,364 36,864,073 1,301,357 - 12,510,589 987,836 1,969,364 49,720,637 2,289,193 1,969,364 \$ 18,411,428 \$ (1,884,461) \$ - \$

Depreciation expense was charged to the County's functions and programs as follows:

Governmental Activities		
General Government Support	\$	8,784,008
Education		4,307,360
Public Safety		2,947,397
Health		449,702
Transportation		9,790,220
Economic Opportunity and Development		119,630
Culture and Recreation		398,202
Home and Community Services		6,751,264
Capital assets held by the government's		
internal service fund are charged to the various functions		
based on their usage of the assets	-	1,640,367
Total Depreciation Expense - Governmental Activities	\$	<u>35,188,150</u>
Business-type Activities - Home and Infirmary	\$	2,289,193

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Capital Assets - Component Units

Changes in the Community College's (component unit) capital assets are as follows:

Class	s 	Balance eptember 1, 2011	 Additions	 Balance August 31, 2012
Capital Assets, being depreciated - Equipment	\$	9,746,684	\$ 2,541,797	\$ 12,288,481
Less Accumulated Depreciation		(6,573,884)	 (811,027)	 (7,384,911)
Community College Capital Assets, net	\$	3,172,800	\$ 1,730,770	\$ 4,903,570

Changes in the Soil and Water Conservation District's (component unit) capital assets are as follows:

Class	Balance anuary 1, 2012	Ac	lditions	Balance December 31, 2012		
Capital Assets, being depreciated - Equpment	\$ 13,969	\$	-	\$	13,969	
Less Accumulated Depreciation	 (13,432)		(215)		(13,647)	
Soil and Water Conservation District Capital Assets, net	\$ 537	\$	(215)	\$	322	

Changes in the Solid Waste Management Authority (component unit) capital assets are as follows:

Class	 Balance January 1, 2012	Additions	 ,	Deductions	D	Balance ecember 31, 2012
Capital Assets, not being depreciated:						
Land	\$ 6,200,325	\$ -	\$	-	\$	6,200,325
Construction-in-progress	 2,920,211	 3,393,127		(1,437,070)		4,876,268
Total Capital Assets, not being depreciated	\$ 9,120,536	\$ 3,393,127	\$	(1,437,070)	\$	11,076,593
Capital Assets, being depreciated:						
Buildings	\$ 44,844,157	\$ 1,413,275	\$	-	\$	46,257,432
Improvements	2,420,054	-		-		2,420,054
Equipment	 17,328,565	 85,220				17,413,785
Total Capital Assets, being depreciated	 64,592,776	 1,498,495		-		66,091,271

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

		Balance January 1,			D	Balance ecember 31,
Class		2012	 Additions	 Deductions		2012
Less Accumulated Depreciation for:						
Buildings	\$	22,941,612	\$ 2,263,747	\$ -	\$	25,205,359
Improvements		484,010	96,803	-		580,813
Equipment		10,190,612	 1,244,645	 -		11,435,257
Total Accumulated Depreciation		33,616,234	 3,605,195	 -		37,221,429
Total Capital Assets, being						
depreciated, net	\$	30,976,542	\$ (2,106,700)	\$ -	\$	28,869,842
Solid Waste Management Authority						
Capital Assets, net	\$	40,097,078	\$ 1,286,427	\$ (1,437,070)	\$	39,946,435

E. Accrued Liabilities

Accrued liabilities at December 31, 2012 were as follows:

	Governmental Activities	Total		
Payroll and employee benefits Other	\$ 17,420,214 17,531,540	\$ - 889,981	\$ 17,420,214 18,421,521	
Total Accrued Liabilities	\$ 34,951,754	\$ 889,981	\$ 35,841,735	

F. Short-Term Non-Capital Borrowings

The schedule below details the changes in short-term non-capital borrowings. These borrowings consisted of notes issued in anticipation of the collection of certain tax and other revenues.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest		Balance January 1, 2012		New Issues	F	Redemptions	<u></u>	Balance December 31, 2012
Tax Anticipation Notes:	2044		0/	•	EE 000 000	\$		\$	55,000,000	\$	
County Operations	2011	0.00.004.0	- %	\$	55,000,000	Φ	- -	Φ	55,000,000	Φ	55,000,000
County Operations	2012	3/6/2013	2.50		-		55,000,000		-		33,000,000
Revenue Anticipation Notes:											
County Operations	2011	-	-		45,000,000		-		45,000,000		•
County Operations	2011	-	-		40,000,000		-		40,000,000		-
County Operations	2012	3/6/2013	2.50		-		45,000,000		-		45,000,000
County Operations	2012	6/28/2013	3.75		-		35,000,000		-		35,000,000
County Operations	2012	9/24/2013	2.50		-		30,000,000		-		30,000,000
Deficiency Notes	2011	-	-	_	17,800,000		<u>-</u>		17,800,000		
				\$	157,800,000	\$	165,000,000	\$	157,800,000	\$	165,000,000

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

The \$55,000,000 tax anticipation notes that were issued on March 10, 2011, matured on March 8, 2012. Interest expenditures of \$1,640,833 was recorded in the General Fund financial statements. The \$45,000,000 revenue anticipation notes that were issued on March 10, 2011, matured on March 8, 2012 and the \$40,000,000 revenue anticipation notes that were issued on September 22, 2011, matured on September 21, 2012. Interest expenditures of \$2,269,917 was recorded in the General Fund financial statements. The Deficiency notes in the amount of \$17,800,000 that were issued on June 22, 2011, matured on June 22, 2012. Interest expenditures of \$311,500 was recorded in the General Fund financial statements.

Tax anticipation notes, in the amount of \$55,000,000 were issued on March 9, 2012. They mature on March 6, 2013 and have an interest rate of 2.5%. Interest expense of \$1,105,984 was recorded in the government wide financial statements for governmental activities. Revenue anticipation notes, in the amount of \$45,000,000 were issued on March 9, 2012. They mature on March 6, 2013 and have an interest rate of 2.5%. Interest expense of \$904,896 was recorded in the government wide financial statements for governmental activities. Additional revenue anticipation notes, of \$35,000,000 were issued on June 28, 2012. They mature on June 28, 2013 and have an interest rate of 3.75%. Interest expense of \$667,188 was recorded in the governmental wide financial statements for governmental activities. Additional Revenue anticipation notes, in the amount of \$30,000,000 were issued on September 24, 2012. They mature on September 24, 2013 and have an interest rate of 2.5%. Interest expense of \$202,083 was recorded in the governmental wide financial statements for governmental activities.

G. Short-Term Capital Borrowings

Governmental Activities

The schedule below details the changes in short-term capital borrowings.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	 Balance January 1, 2012	***	New Issue	R	edemptions	D	Balance ecember 31, 2012
Sewer Improvements	2011	•	- %	\$ 6,709,500	\$	-	\$	6.709.500	\$	
Sewer Improvements	2011	-	-	9,816,000		_	·	9.816.000	•	_
Public Improvements	2011	-	-	2,000,000		-		2.000.000		-
Public Improvements	2011	-	-	8,050,000		_		8,050,000		_
Sewer Improvements	2011	4/19/13	2.00			6,655,000		-		6,655,000
Sewer Improvements	2011	8/30/13	2.50	-		9,735,000		-		9,735,000
Public Improvements	2011	6/06/13	4.00	_		2,000,000		_		2,000,000
Public Improvements	2011	6/06/13	4.00	 		8,050,000		-	,	8,050,000
				\$ 26,575,500	\$	26,440,000	\$	26,575,500	\$	26,440,000

Business-type Activities

Purpose	Year of Original Issue	Maturity Date	Rate of Interest		Balance January 1, 2012		New Issue		Redemptions		Balance December 31, 2012	
Public Improvements Public Improvements	2011 2012	- 6/06/13	- % 4.00	\$	450,000	\$	450,000	\$	450,000	\$	450,000	
				\$	450,000	\$	450,000	\$	450,000	\$	450,000	

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expenditures of \$263,407 were recorded in the fund financial statements in the Sewer Fund and \$183,007 was recorded in the General Fund. Interest expense of \$637,032 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$7,875 was recorded in the fund financial and government-wide financial statements for the business-type activities - Home and Infirmary Fund.

H. Pension Plans

The County and certain component units participate in the New York State and Local Employees' Retirement System ("ERS") ("System"). The System is a cost-sharing multiple-employer defined benefit pension plan. The System provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the New York State and Local Employees Retirement System, 110 State Street, Albany, New York 12224.

Funding Policy - The System is non-contributory except for employees in tiers 3 and 4 that have less than ten years of service, who contribute 3% of their salary, employees in tier 5 who also contribute 3% of their salary without regard to their years of service and employees in tier 6 who contribute between 3% and 6% depending on salary levels and also without regard to years of service. Contributions are certified by the State Comptroller and expressed as a percentage of members' salary. Contribution rates are actuarially determined and based upon membership tier and plan. Contributions consist of a life insurance portion and regular pension contributions. Contribution rates for the plan year ended March 31, 2013 are as follows:

<u>Tier/Plan</u>	_Rate
751	25.4%
89D,M	31.6
751	23.2
89PAF	27.3
A14	18.6
553B	30.5
A15	18.6
553B	30.5
603OR	26.5
604PR	26.5
604S4	19.9
89PAF	19.9
	75I 89D,M 75I 89PAF A14 553B A15 553B 603OR 604PR 604S4

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

	Tier/Plan	Rate
4	89VR3	19.9%
4	89VR4	19.9
5	A15	15.1
5	89PAF	17.5
5	89VR4	17.5
5	604PR	24.4
5	604S4	11.8
6	604PR	18.8
6	604S4	11.8
6	89PAF	11.8
6	89VR4	11.8
6	A15	10.1

Contributions made to the System for the current and two preceding years were as follows:

					.				
			Solid Waste					dustrial	
		Primary			Development				
	Government			College		uthority	Agency		
2012	\$	20,305,004	\$	1,174,744	\$	417,126	\$	7,050	
2011		21,627,972		981,324		247,718		5,419	
2010		20,031,165		678,526		243,742		4,468	

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

The current ERS contribution for the primary government was charged to the funds identified below.

	 Amount
Governmental Funds	10 101 010
General	\$ 13,161,810
County Road	686,389
Road Machinery	60,943
Sewer	 656,097
	 14,565,239
Proprietary Funds	
General Services	1,170,623
Workers' Compensation Benefits	9,913
Hospital	 4,559,229
	5,739,765
	\$ 20,305,004

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Community College

The College participates in ERS, the New York State Teachers' Retirement System ("TRS") and the Teachers' Insurance and Annuity Association - College Retirement Equities Fund ("TIAA-CREF"). The ERS plan is the same System which covers County employees. The elements of this System are described above. TRS is a cost-sharing multiple-employer defined benefit pension plan and the TIAA-CREF is a cost sharing multiple-employer defined contribution pension plan. TRS and TIAA-CREF provide retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by New York State Retirement and Social Security Law. The System and TIAA-CREF issue publicly available financial report that includes financial statements and required supplementary information. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395. The TIAA-CREF report may be obtained by writing to Teacher's Insurance and Annuity Association – College Retirement Equities Fund, 730 Third Avenue, New York, New York 10017.

Funding Policy - TRS is non-contributory except for employees in tiers 3 and 4 that have less than ten years of service, who contribute 3% of their salary and employees in tier 5 who contribute 3.5% of their salary without regard to their years of service. Pursuant to Article 11 of Education Law, contributions are established annually for TRS by the New York State Teachers' Retirement Board. Contribution rates are actuarially determined and based upon membership tier and plan. Contribution rates for the plan year ended June 30, 2012 are as follows:

<u>Tiers</u>	<u>Rate</u>
1-4	11.1%

Contributions made to the System for the current and two preceding years were as follows:

2012	\$ 634,691
2011	485,968
2010	351,184

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

TIAA/CREF is a privately operated contribution plan which provides benefits to certain employees of the College. Under the plan, the College is required to make contributions based on gross salaries of the participants. Certain participants are also required to make a participating contribution. Pension costs incurred for the current and two preceding years were as follows:

2012	\$ 2,068,958
2011	1,938,099
2010	1.784.981

Soil and Water Conservation District

The Soil and Water Conservation District has no full-time employees and, therefore, does not contribute to a retirement plan.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

I. Long-Term Liabilities

The following table summarizes changes in the County's long-term indebtedness for the year ended December 31, 2012:

	Balance January 1, 2012		New Issues/ Additions		Maturities and/or Payments		Balance December 31, 2012		Due Within One Year	
Governmental Activities: Bonds Payable										
Capital Construction Other	\$	314,499,248 44,740,000	\$	44,651,000 5,000,000	\$	33,590,516 2,485,000	\$	325,559,732 47,255,000	\$	26,201,342 2,545,000
		359,239,248		49,651,000		36,075,516		372,814,732		28,746,342
Less-Deferred amounts on refunding		(5,455,465)				(1,112,955)		(4,342,510)		-
		353,783,783		49,651,000		34,962,561		368,472,222		28,746,342
Compensated Absences New York State Loan Payable - Retirement Pension Obligations Due to NYS Power Authority Claims Payable		18,356,487 11,415,525 9,261,741 3,389,459 15,036,690		2,461,675 - - - 9,581,046		1,836,000 983,526 2,124,091 394,190 7,537,580		18,982,162 10,431,999 7,137,650 2,995,269 17,080,156		1,898,000 1,024,222 2,284,373 397,390 1,835,957
Other Post Employment Benefit Obligations Payable		144,344,920		41,596,057		13,121,270		172,819,707		, .,
Governmental Activities		144,344,320		41,590,057	<u> </u>	13,121,270		172,019,707	*****	 _
Long-term Liabilities	\$	555,588,605	\$	103,289,778	\$	60,959,218	\$	597,919,165	\$	36,186,284
Business-type Activities: Bonds Payable Less-Deferred amounts	\$	97,824,729	\$	3,719,789	\$	2,865,484	\$	98,679,034	\$	2,066,660
on refunding		(1,368,125)				(65,847)		(1,302,278)		
		96,456,604		3,719,789		2,799,637		97,376,756		2,066,660
Compensated Absences Estimated third party liability Other Post Employment		10,558,345 391,610		1,238,343		1,136,931 -		9,421,414 1,629,953		942,000 -
Benefit Obligations Payable		66,682,304		18,841,059		7,001,450	-	78,521,913		-
Business-type Activities Long-term Liabilities	\$	174,088,863	\$	23,799,191	\$	10,938,018	\$	186,950,036	\$	3,008,660
Solid Waste Management Authority - Component Unit - Bonds Payable Less-Deferred amounts	\$	63,165,000	\$	-	\$	3,310,000	\$	59,855,000	\$	3,460,000
on refunding		(1,091,311)		-		(70,156)		(1,021,155)		
		62,073,689		-		3,239,844		58,833,845		3,460,000
Capital lease payable Loans Payable Other Post Employment		849,042 1,526,553		1,546,084		340,318 50,000		508,724 3,022,637		344,911 -
Benefit Obligations Payable		3,638,276		724,533				4,362,809		-
	\$	68,087,560	\$	2,270,617	\$	3,630,162	\$	66,728,015	\$	3,804,911
Rockland County Community College - Component Unit - Other Post Employment Benefit Obligations Payable	\$	25,107,326	\$	9,658,575	\$	3,677,927	\$	31,087,974	\$	-
Solicin Sulgations Layable	<u> </u>	20,107,020	<u> </u>	0,000,010	<u>Ψ</u>	0,011,021		01,007,014	Ψ	

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Governmental fund liabilities for bonds are liquidated by the Debt Service Fund, which is funded by other governmental funds. The liability for compensated absences is liquidated by the General, County Road, Road Machinery and Sewer District funds. Each governmental fund's liability for pension obligations, claims payable and other postemployment benefit obligations are liquidated by the respective fund.

Bonds Payable

Bonds payable at December 31, 2012 are comprised of the following individual issues:

Down	Year of	Original Issue	Final	Interest	Amount Outstanding December 31,
Purpose	<u>Issue</u>	 Amount	Maturity	Rates	 2012
Sewer EFC B	1993	\$ 2,675,000	November, 2013	5.200 %	\$ 160,000
Various Purposes B	1994	12,347,000	November, 2014	6.000	78,000
Tobacco	2001	47,750,000	August, 2040	4,625-5.750	40,480,000
Various Purposes	2002	16,673,000	October, 2017	3.500-4.000	6,915,000
Sewer EFC Refunding 1996	2003	4,855,000	December, 2025	4.625-5.200	590,000
Sewer Refunding 93 Bonds	2003	3,525,000	March, 2017	3.500-4.000	1,125,000
Various Purposes	2003	21,027,000	June, 2023	3.000-4.000	13,715,000
Tobacco	2003	9,715,000	June 2038	5.027-5.270	6,165,000
Sewer EFC 2004D	2004	31,082,062	February, 2034	3.751-5.150	25,475,003
Various Purposes	2004	29,311,745	January, 2017	3.500-3.750	13,815,000
Sewer EFC 2005A	2005	12,395,713	May, 2034	2.094-4.569	9,575,000
Sewer EFC 2005B	2005	34,756,050	October, 2034	3.199-4.129	27,300,000
Various Purposes	2005	30,000,000	February, 2019	3.500-4.000	17,085,000
Tobacco	2005	26,964,181	August, 2040	5.875-7.625	39,854,760
Sewer EFC 2006C	2006	14,930,177	April, 2035	3.971-4.731	12,425,000
Various Purposes A	2006	24,512,500	April, 2017	3.875-4.000	13,135,000
Various Purposes B	2006	13,749,700	December, 2021	3.700-4.000	9,440,000
Various Purposes	2007	28,824,000	August, 2027	4.375-4.500	24,555,000
Mirant Settlement	2007	8,095,748	January, 2027	4.125-4.250	6,865,000
Mirant Settlement	2008	24,000,000	June, 2028	4.500-4.650	21,220,000
Various Purpose Refunding	2009	21,250,000	May, 2016	2.500-4.000	10,475,000
Various Purpose	2010	33,791,000	September, 2017	2.000-3.500	30,505,000
Various Purpose Refunding	2010	19,225,000	May, 2031	2.000-4.000	15,230,000
Sewer EFC 2010C	2010	15,128,142	October, 2039	1.054-4.603	14,110,000
Public Improvement	2010	11,400,000	June, 2020	2.000-3.125	9,335,000
Sewer EFC 2011C	2011	28,290,003	November, 2040	.507-4.746	26,760,003
Various Purpose	2011	20,335,000	June, 2026	4.000-4.500	19,585,000
Judgments	2011	5,000,000	December, 2031	3.500-6.000	4,835,000

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates		Amount Outstanding December 31, 2012
Sewer EFC Refunding 2002I	2012	\$ 795,000	September, 2022	4.490-5.380 %	\$	795,000
Sewer EFC Refunding 1993A	2012	130,000	September, 2013	5.600		130,000
Sewer EFC Refunding 2002I	2012	979,000	September, 2022	4.490-5.380		979,000
Sewer EFC Refunding 2002I	2012	452,000	September, 2021	4.490-5.380		452,000
Sewer EFC Refunding 2003B	2012	2,655,000	December, 2025	5.459-6.189		2,490,000
Sewer EFC Refunding 2002C	2012	4,518,000	March, 2020	4.629-5.179		4,518,000
Various Purpose	2012	36,322,000	October, 2032	3.500-3.750		36,322,000
Judgments	2012	5,000,000	December, 2022	3.000-5.000	***************************************	5,000,000
					\$	471,493,766

Pension Obligations

Section 89P of the New York State Retirement and Social Security Law authorizes the granting of credit for previous services performed by a correction officer, a Sheriff, an Under-sheriff, and a Deputy Sheriff. The aggregate cost of the program is \$2,456,230. The payment terms provide for repayment over a ten-year period with interest at 8.5%. The current year payment of \$245,623 has been charged to the General Fund. The remaining liability for this program is \$438,012 and is applicable to the Governmental Funds.

Chapter 105 of the Laws of 2010 authorizes the adoption of the Early Retirement Incentive Programs Part A and Part B. Part A of the programs provides eligible employees one month of additional service credit for each year of service up to 36 months. Part B of the Program provides for no age reduction if the employees were at least age 55 with 25 years or more of service credit. Participating employers were not required to eliminate vacated positions provided they could demonstrate, over a two year period, savings of at least one-half of the base salary of the retiring employee. The estimated cost of the program will be approximately 60% of the employee's final average salary. The balance due at December 31, 2012 was \$6,699,638.

New York State Loan Payable - Retirement

The State Legislature enacted Chapter 57 of the Laws of 2010. This chapter authorized local governments, at their option, to amortize a portion of their respective ERS contributions beginning in 2010. The maximum amortization amount each year going forward will be determined by the difference between each employer's effective contribution rate as compared to the System's overall graded rate. The amortized amounts are to be paid in equal installments over a ten year period, although amounts may be prepaid at any time. Interest will be charged at annual rates which approximate a market rate of return on taxable fixed rate securities of a comparable duration and will be adjusted annually. The County has elected to amortize the maximum amount allowable, which aggregated \$11,415,525. The balance due at December 31, 2012 was \$10,431,999.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Due to NYS Power Authority

The County entered into a Customer Installation Commitment Agreement with the New York State Power Authority for the County Office Building Utility Plant Upgrade and Renovation. The loan is for ten years, to be paid in monthly installments, including interest at the rate of 4%. The balance due at December 31, 2012 is \$2,995,268.

Payments to Maturity

The annual requirements to amortize all bonded debt outstanding as of December 31, 2012 including interest payments of \$141,810,114 are as follows:

						Governmen	tal Act	ivities				
Year Ending		8	Bonds New York State Loan - NYPA					New York State Loan - Retirement				
December 31,	_	Principal		Interest		Principal .		Interest		Principal		Interest
2013	\$	28,746,342	\$	11.905.638	\$	397,390	\$	24,245	\$	1,024,222	\$	429,461
2014	,	27,595,551	·	10,909,852		400,846		20,764		1,066,640		387,042
2015		28,476,621		10,075,193		404,307		17,303		1,110,844		342,838
2016		29,414,830		9,553,484		407,798		13,813		1,156,919		296,763
2017		25,565,387		8,240,371		411,319		10,292		1,204,940		248,742
2018-2022		91,473,201		31,051,622		973,609		10,150		4,868,434		472,744
2023-2027		76,991,109		17,060,721		-		-		-		-
2028-2032		42,496,691		6,519,460		-		-		~		-
2033-2037		17,465,000		1,574,023		-		-		-		-
2038-2040		4,590,000		213,833						-	_	
	\$	372,814,732	\$	107,104,197	\$	2,995,269	\$	96,567	\$	10,431,999	\$	2,177,590
Year Ending		Pension (Obliga	ations		Business-Ty	pe Ac	tivities		To	otal	
December 31,		Principal		Interest		Principal		Interest		Principal		Interest
2013	\$	2,284,373	\$	502,473	\$	2,066,660	\$	3.098.351	\$	34,518,987	\$	15,960,168
2014	*	2.456,753	•	346,939	•	2,080,449	•	2,960,160	•	33,600,239		14,624,757
2015		2,396,524		179,739		2,139,379		2,820,010		34,527,675		13,435,083
2016		· · · · -		-		2,276,170		2,673,859		33,255,717		12,537,919
2017				-		2,239,613		2,519,573		29,421,259		11,018,978
2018-2022		-		-		30,878,209		10,273,488		128,193,453		41,808,004
2023-2027		-		-		37,250,141		5,670,218		114,241,250		22,730,939
2028-2032		-		-		18,113,413		1,121,544		60,610,104		7,641,004
2033-2037		-		-		1,635,000		265,406		19,100,000		1,839,429
2038-2040		-		-		-		-		4,590,000		213,833
	\$	7,137,650	\$	1,029,151	\$	98,679,034	\$	31,402,609	\$	492,058,684	\$	141,810,114

Interest expenditures/expense of \$11,491,778 and \$219,706, were recorded in the fund financial statements in the Debt Service Fund and Internal Service Fund, respectively. Interest expense of \$11,261,791 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$279,724, \$4,900,042 and \$385,535 were recorded in the fund financial and government-wide financial statements for the business-type activities in the Home and Infirmary Fund, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation, respectively.

The above general obligation bonds are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

County, except for the 2001, 2003 and 2006 Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation bonds, respectively. These bonds are the obligations of the RTASC and RSTASC, and will be repaid from future tobacco revenues.

Indebtedness - Component Unit

Solid Waste Management Authority

Bonds payable at December 31, 2012 consisted of the following issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates		Amount Outstanding December 31, 2012
Public Improvements	1996	\$ 11,620,000	December 2014	5.625 %	\$	1,155,000
Public Improvements	2003	15,273,468	December 2025	4.629-6.189	•	10,375,000
Public Improvements	2003	8,720,000	December 2028	3.750-5.125		6,770,000
Public Improvements	2006	10,080,000	December 2021	4.250-5.000		7,500,000
Public Improvements	2008	27,535,000	December 2033	3.250-5.750		24,835,000
Public Improvements	2010	7,900,000	December 2024	2.500-4.000		7,485,000
Public Improvements	2010	2,250,000	December 2018	3.000-3.500		1,735,000
					\$	59,855,000

At the option of the Authority, the serial bonds are subject to redemption prior to maturity at various dates, depending on the issue.

The \$2,250,000 serial bonds are not subject to redemption prior to their stated dates of maturity.

The annual requirements to amortize all bonds outstanding at December 31, 2012, including interest of \$23,956,858 are as follows:

Year Ending December 31,	<u>Principal</u>	Interest	Total
2013	\$ 3,460,000	\$ 3,064,518	\$ 6,524,518
2014	3,610,000	2,912,725	6,522,725
2015	3,785,000	2,740,746	6,525,746
2016	3,970,000	2,556,345	6,526,345
2017	4,165,000	2,362,027	6,527,027
2018-2022	24,260,000	8,352,697	32,612,697
2023-2027	15,495,000	1,860,100	17,355,100
2028-2032	960,000	97,950	1,057,950
2033	150,000	9,750	159,750
Less: Unamortized original	59,855,000	\$ 23,956,858	\$ 83,811,858
issue discount	(1,021,155)		
	\$ 58,833,845	•	

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Capital Lease Payable

The Authority has entered into various agreements to lease certain equipment. The terms of the agreements provide options to purchase the equipment at any time during the lease period. The lease meets the criteria of a capital lease as defined by FASB guidance. The annual payments include interest with rates ranging from 3.09% to 6.759% and mature in various months through 2014. The balance due at December 31, 2012 was \$508,724.

The annual requirements to amortize all capital leases outstanding at December 31, 2012, including interest of \$16,556 are as follows:

<u>Year</u>	Principal	Interest	Total
2013 2014	\$ 344,911 163,813	\$ 14,140 <u>2,416</u>	\$ 359,051 166,229
	\$ 508,724	\$ 16,556	\$ 525,280

Loan Payable

The Authority entered into two revolving loan agreements in the amount of \$1,859,580 each with the Environmental Facilities Corporation ("EFC") in 2010. These agreements allow the Authority to draw down on these loans up to a maximum amount of \$3,719,160 for eligible project costs. During 2011 and 2012 the Authority drew down \$1,526,553 and \$1,546,084 for various repairs to the Clarkstown Transfer Station. The first \$1,859,580 is interest free and the second \$1,859,580 bears interest at .69%. The first principal payment was made in July, 2012, which was based on the loan outstanding at that time. The agreements also stipulate that the Authority will refinance the loans with EFC through long term financing within 60 days of the completion of the project, or no later than September 30, 2013. Interest expense was \$687 for the year ended December 31, 2012.

Other Post Employment Benefit Obligations

In addition to providing pension benefits, the Authority provides certain health care benefits for retired employees through a single employer defined benefit plan. The employee handbook stipulates the employees covered and the percentage of contribution. The cost of providing post employment health care benefits is shared between the Authority and the retired employee. Substantially all of the Authority's employees may become eligible for those benefits if they have a minimum of five years of service and reach normal retirement age while working for the Authority. There are currently no retirees of the Authority.

The Authority's annual other post employment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution, ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "payas-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the ARC. The ARC represents a level of funding that, if paid on an ongoing

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. In addition, the assumptions and projections utilized do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial calculations of the OPEB plan reflect a long-term perspective.

The Authority is required to accrue the amounts necessary to finance the Plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the Plan has been established on a pay-as-you-go basis. The assumed rates of increase in post retirement benefits are as follows:

Year Ended December 31,	Health Insurance	Medicare Part B
2013 2014 2015 2016 2017 2018 2019 2020	10.00 % 9.50 9.00 8.50 8.00 7.50 7.00 6.50	8.00 % 7.50 7.00 6.50 6.00 5.50 5.00 5.00
2020 2021 2022	6.00 5.50	5.00 5.00 5.00
2023+	5.00	5.00

The amortization basis is the level dollar amortization method with an open amortization approach with 26 years remaining in the amortization period. The Authority's assumptions included a 6.0% investment rate of return. The Authority currently has no assets set aside for the purpose of paying post employment benefits. The actuarial cost method utilized was the unit credit cost method. Payroll growth is not considered when using this method. The inflation rate is implicit in the trend rate and cannot be separately identified.

The number of participants as of December 31, 2012 was as follows:

Active Employees	29
Retired Employees	_
Total	29

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Amortization Component: Actuarial Accrued Liability as of 1/1/12 Assets at Market Value	\$ 2,117,542
Unfunded Actuarial Accrued Liability	\$ 2,117,542
Funded Ratio	0.00%
Covered Payroll (active plan members)	\$ 2,267,036
UAAL as a Percentage of Covered Payroll	93%
Annual Required Contribution Interest on Net OPEB Obligation Adjustment to Annual Required Contribution	755,604 218,297 (249,368)
Annual OPEB Cost	724,533
Contributions Made	•
Increase in Net OPEB Obligation Net OPEB Obligation - Beginning of Year	724,533 3,638,276
Net OPEB Obligation - End of Year	\$ 4,362,809

The Authority's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and two preceding years is as follows:

Fiscal Year Ended December 31,	Annual OPEB Cost	Net OPEB Obligation	
2012	\$ 724,533	- %	\$ 4,362,809
2011	730,773	-	3,638,276
2010	737,068	-	2,907,503

Compensated Absences

Under the terms of existing collective bargaining agreements, certain employees of the primary government may accumulate sick leave. Upon separation of service, employees, depending on the criteria defined in the contract, are compensated for accumulated leave in excess of 165 days. The primary government is also obligated to pay employees accrued vacation pay up to a maximum of 50 days, depending upon the contract.

Under the terms of existing collective bargaining agreements, College employees are granted vacation and sick leave and earn compensatory absences in varying amounts. Upon retirement or involuntary termination prior to normal retirement, employees are entitled to payment for accumulated vacation and sick leave and unused compensatory absences at various rates subject to certain maximum limitations. At August 31, 2012, the expense related to vested vacation pay for employees was accrued based upon pay rates currently in effect. Accrued vacation pay aggregated \$4,919,535.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Unused vacation time of the Solid Waste Management Authority employees may be carried forward to subsequent years. Unused personal time is added to sick leave, which may be taken at any time. The Authority has determined that the potential liability for accumulated vacation and sick leave at December 31, 2012 was \$529,377. These amounts are included in accrued liabilities of the Authority.

The employees of the Industrial Development Agency may accumulate vacation leave. Upon separation of service, these employees are compensated up to a maximum of 50 days. The liability for the Industrial Development Agency was deemed immaterial.

The Soil and Water Conservation District does not incur eligible salaries and, therefore, does not have a liability for compensated absences.

Claims Payable

The Internal Service funds reflect workers' compensation benefit liabilities, general liability claims liabilities and unemployment benefit liabilities, which are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

	December 31, 2012					
	Workers' Compensation Benefits		General Liability Claims		Un	employment Benefits
Balance - Beginning of Year	\$	9,077,031	\$	5,959,659	\$	-
Provision for Claims and Claims Adjustment Expenses		6,604,915		2,594,368		381,763
Claims and Claims Adjustment Expenses Paid		(4,998,892)		(2,156,925)	-	(381,763)
Balance - End of Year	<u>\$</u>	10,683,054	\$	6,397,102	\$	-
Due With One Year	\$	1,068,305	\$	767,652	\$	-

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

	December 31, 2011					
	Workers' Compensation Benefits			General Liability Claims		nemployment Benefits
Balance - Beginning of Year	\$	7,130,568	\$	5,432,627	\$	-
Provision for Claims and Claims Adjustment Expenses		5,805,492		2,905,218		214,081
Claims and Claims Adjustment Expenses Paid		(3,859,029)	Control ers Masson	(2,378,186)		(214,081)
Balance - End of Year	\$	9,077,031	\$	5,959,659	\$	•
Due With One Year	\$	907,703	\$	715,159	\$	_

Other Post Employment Benefit Obligations Payable

In addition to providing pension benefits, the primary government and its College component unit provides certain health care benefits for retired employees through a single employer defined benefit plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the primary government and its College component unit may vary according to length of service. Substantially all employees may become eligible for those benefits if they reach normal retirement age while working for these entities. The cost of retiree health care benefits is recognized as an expenditure/expense as claims are paid. The County has recognized revenues and expenditures of \$964,380 for Medicare Part D payments made directly to its health insurance carriers on behalf of its retirees.

The County of Rockland plan eligibility for post employment healthcare plan is age 55 with five years of service. Upon reaching the age of 55, the employee is treated as a retiree. Retiree benefits continue for the life of the retiree. Spousal benefits continue until the death of the retiree, at which point only access to coverage is available. Surviving spouses are permitted to continue coverage under the plan after death of the retiree with a contribution of 100% of the premium, less the Medicare Part B reimbursement if the surviving spouse is Medicare eligible.

The County's other post employment benefit ("OPEB") cost ("expense") is calculated based on the annual required contribution, ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "payas-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the annual required contribution (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. For the calendar year ended December 31, 2012, the County's annual OPEB cost was \$60,437,116 and the Annual Required Contribution was \$63,613,379.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. To actuarial calculations of the OPEB plan reflect a long-term perspective.

- (1) The County is required to accrue on the government-wide and proprietary fund financial statements the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the plan has been established on a pay-as-you-go basis.
- (2) The assumed increase in postretirement benefits is 9% for the first year, then decreases annually until the ultimate trend rate is reached in 2022 of 5%.
- (3) The amortization basis is the level percentage of payroll method with an open amortization approach.
- (4) The actuarial cost method utilized was the projected unit credit method.
- (5) The investment rate of return assumed was 5% and the inflation rate was 3%.

For the calendar year ended December 31, 2012, the County's annual OPEB cost was \$34,956,045 for the Operating Funds.

General Fund	- \$	33,597,944
County Road Fund		2,095,745
Road Machinery Fund		201,272
Sewer Fund	····	<u>1,841,953</u>
	\$	37 736 914

For the calendar year ended December 31, 2012, the County's annual OPEB cost for the Internal Service Funds was \$3,859,143.

General Service Fund	\$ 3,809,856
Workers' Compensation Fund	 49,287
	\$ 3.859.143

For the calendar year ended December 31, 2012, the County's annual OPEB cost was \$18,841,059 for the Hospital Fund.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

The number of participants as of December 31, 2012 was as follows:

	Operating Funds	Internal Service Funds	Hospital Funds
Active employees	1,477	141	620
Retired employees	1,056	123	679
Total	2,533	264	1,299

Funding for the plans has been established on a pay-as-you go basis. The County currently has no assets set aside for the purpose of paying post employment benefits and has no plan for budgeting this cost in the future.

	 Operating Funds	Internal Service Funds	Total Primary Government	 Hospital Funds
Amortization Component: Actuarial Accrued Liability as of January 1, 2013 Assets at Market Value	\$ 401,322,084	\$ 43,082,670	\$ 444,404,754 -	\$ 216,923,538
Unfunded Actuarial Accrued Liability	\$ 401,322,084	\$ 43,082,670	\$ 444,404,754	\$ 216,923,538
Funded Ratio	 0%	 0%	 0%	 0%_
Covered Payroll (active plan members)	\$ 138,645,190	\$ 8,522,150	\$ 147,167,340	\$ 32,517,151
UAAL as a percentage of covered payroll	 289.5%	 505.5%	302.0%	 546.2%
Annual Required Contribution Interest on Net OBEB Obligation Adjustment to Annual Required Contribution	\$ 39,711,801 6,560,462 (8,535,349)	\$ 4,056,854 656,784 (854,495)	\$ 43,768,655 7,217,246 (9,389,844)	\$ 19,844,724 3,334,115 (4,337,780)
Annual OPEB Cost	37,736,914	3,859,143	41,596,057	18,841,059
Contributions Made	 (11,693,966)	 (1,427,304)	 (13,121,270)	 (7,001,450)
Increase in Net OPEB Obligation	26,042,948	2,431,839	28,474,787	11,839,609
Net OPEB Obligation - Beginning of Year	 131,209,236	 13,135,684	 144,344,920	 66,682,304
Net OPEB Obligation - End of Year	\$ 157,252,184	\$ 15,567,523	\$ 172,819,707	\$ 78,521,913

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and preceding three years were as follows:

	Fiscal Year Ended Decemger 31,	Annual OPEB Cost	% of Annual OPEB Cost Contributed	Net OPEB Obligation
Operating Funds	2012	\$ 37,736,914	30.99 %	\$ 157,252,184
	2011	34,956,045	33.05	131,209,236
	2010	40,574,799	23.30	107,807,820
Internal Service Funds	2012	3,859,143	36.98	15,567,523
	2011	3,598,293	39.54	13,135,684
	2010	4,369,686	26.50	10,960,028
Total Primary Government	2012	41,596,057	31.54	172,819,707
	2011	38,554,338	33.66	144,344,920
	2010	44,944,485	23.57	118,767,848
Hospital Funds	2012	18,841,059	37.16	78,521,913
	2011	17,614,294	39.71	66,682,304
	2010	20,981,830	27.00	56,061,919

Other Post Employment Benefit Obligations Payable - Component Unit

Rockland Community College

In addition to providing pension benefits, the College provides certain health care benefits for retired employees through a single employer defined benefit plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the College may vary according to length of service. The cost of providing post employment health care benefits is shared between the College and the retired employee. Substantially all of the College's employees may become eligible for those benefits if they reach normal retirement age while working for the College.

The College's annual other postemployment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution, ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be accounted for under the "pay-as-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the ARC. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The actuarial calculations of the OPEB plan reflect a long-term perspective.

The College is required to accrue on the statement of revenues, expenses and changes in net assets the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the Plan has been established on a pay-asyou-go basis. The assumed rate of increase in postretirement benefits is presented below:

Fiscal Year	Pre-65 Medica			-	Prescrip Drug	•	
2013 2014	9.00 8.50	%	7.00 6.75	%	6.50 6.25	%	
2015	8.00		6.50		6.00		
2016 2017	7.50 7.00		6.25 6.00		5.75 · 5.63		
2018	6.50		5.75		5.50		
2019 2020	6.00 5.50		5.50 5.25		5.38 5.25		
2021 2022+	5.25 5.00		5.13 5.00		5.13 5.00		

The amortization basis is the level dollar of payroll method with an open amortization approach with 26 years remaining in the amortization period. The actuarial assumptions included a 5.0% investment return with a 3.0% inflation rate. The unit credit method was used to determine the actuarial value of the assets of the OPEB plan, however, the College currently has no assets set aside for the purpose of paying postemployment benefits and has no plan for budgeting this cost in the future.

The number of participants as of December 31, 2012 was as follows:

Active Employees	394
Retired Employees and dependents	483
Total	877

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Amortization Component: Actuarial Accrued Liability as of January 1, 2011 Assets at Market Value	\$	103,772,050
Unfunded Actuarial Accrued Liability ("UAAL")	\$	103,772,050
Funded Ratio	-	0.00%
Covered Payroll (active plan members)	<u>\$</u>	29,502,739
UAAL as a Percentage of Covered Payroll		352%
Annual Required Contribution Interest on Net OPEB Obligation Adjustment to Annual Required Contribution	\$	10,036,477 1,255,366 (1,633,268)
Annual OPEB Cost		9,658,575
Contributions Made		(3,677,927)
Increase in Net OPEB Obligation Net OPEB Obligation - Beginning of Year		5,980,648 25,107,326
Net OPEB Obligation - End of Year	\$	31,087,974

The College's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and two preceding years are as follows:

Fiscal Year Ended August 31,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation			
2012	\$ 9,658,575	38.08 %	\$ 31,087,974			
2011	10,910,816	32.65	25,107,326			
2010	9,390,123	38.53	17,758,972			

J. Revenues and Expenditures

Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

		Transfers In		
		Capital	Non-Major	
	General	Projects	Governmental	
Transfers Out	Fund	Fund	Funds	Total
Governmental Activities				
General Fund	\$ -	\$ -	\$ 38,601,290	\$ 38,601,290
Capital Projects Fund	373,754	-	3,406,964	3,780,718
Non-Major Governmental Funds	5,518,000	412,000	9,572,677	15,502,677
	5,891,754	412,000	51,580,931	57,884,685
Blended Component Units				
RTASC I	300,000	-	-	300,000
RTASC II	150,000	-	•	150,000

	450,000	-	-	450,000
	\$ 6,341,754	\$ 412,000	\$ 51,580,931	\$ 58,334,685

Transfers are used to 1) move funds from the fund with collection authorization to the funds where additional amounts are needed and 2) to move amounts earmarked in the operating funds to fulfill commitments for Capital Projects and Debt Service funds expenditures.

K. Net Position

The components of net position are detailed below:

Net Investment in Capital Assets - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Capital Projects - the component of net position that reports the amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.

Restricted for Law Enforcement - the component of net position that represents the unexpended balance of the forfeiture of seized crime properties to be used pursuant to a State directive in the subsequent fiscal year for law enforcement purposes.

Restricted for Stop-DWI Program - the component of net position that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

Restricted for Handicapped Parking - the component of net position that has been established to set aside funds pursuant to a State directive to be used for the education, advocacy and increased public awareness of handicapped parking laws.

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Restricted for Debt Service - the component of net position that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

Restricted for Community Development - the component of net position that has been established to set aside funds for Community Development, pursuant to grant agreements.

Restricted for Student Loans - the component of net position that has been established to set aside funds to provide loans to students, pursuant to grant agreements.

Restricted for Unemployment Benefits - the component of net position that has been established to set aside funds to be used for a specific purpose in accordance with Section 6m of General Municipal Law.

Restricted for Scholarships and Student Services - the component of net position that has been established through external restrictions imposed by contributors.

Restricted for Permanent Endowments - the component of net position that has been established through external restrictions imposed by contributors.

Restricted for Special Revenue Funds - the component of net position that reports the difference between assets and liabilities of the Special Revenue Funds with constraints placed on their use by General Municipal Law.

Unrestricted - all other net position that do not meet the definition of "restricted" or "net investment in capital assets".

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

L. Fund Balances

	jor ental Total	266,143 \$ 5,871,989 - 8,808,509 - 32,304,720	266,143 46,985,218	13,7	31,260 40,622 8,464,954 - 12,667,403	571,882 35,900,430	1,100,575	44,327 44,327 27,348 2,027,348	,675 2,071,675	116,395 8,116,395 - 1,057,403 505,304 505,304 302,764 302,764	16	485,661 - 176,316 - 77,080 - 200,645	- 150,423 - 80,174 - (97,684,596)	.404 \$ 15,672,133
2011	Non-Major Govemmental Funds	\$ 266	- 266		6,5	9	- 1,100,575	44,327	2,071,675	ထ်	16,		1 1 1	6 \$ 35,081,404
	Capital Projects Fund	₩			- 44,000 12,667,403	12,711,403				1,057,403	1,057,403			\$ 13,768,806
	General	\$ 5,605,846 8,808,509 32,304,720	46,719,075	13,481,610 1,154,238 56,965	1,924,332	16,617,145	1	4 (485,661 176,316 77,080 200,645	150,423 80,174 (97,684,596)	(96,514,297) \$ (33,178,077)
	Total	\$ 1,286,881 12,066,073 48,697,541	62,050,495	11,435,019 1,053,669 56,965	28,775 13,474,204 19,949,850	45,998,482	1,193,725	114,163 1,462,069	1,576,232	5,222,340 114,440 -	19,074,674	476,181 212,571 41,358 22,625	212,243 36,511 (128,254,496)	(127,253,007) \$ 8,303,301
12	Non-Major Governmental Funds	· · · · · · · · · · · · · · · · · · ·		' ' '	28,775 10,204,818	10,233,593	1,193,725	114,163 1,462,069	1,576,232	5,222,340	19,074,674		, , ,	\$ 37,626,484
2012	Capital Projects Fund	φ.		1 1 1	19,949,850	19,949,850	,	1 (•	114,440	114,440		1 1 1	\$ 20,064,290
	General Fund	\$ 1,286,881 12,066,073 48,697,541	62,050,495	11,435,019 1,053,669 56,965	3,269,386	15,815,039		1 1	4			476,181 212,571 41,358 22,625	212,243 36,511 (128,254,496)	(127,253,007) \$ (49,387,473)
		Nonspendable Prepaid expenditures Long-term receivable Advances	Total Nonspendable	Restricted Law enforcement Driving while intoxicated program Handicapped parking	Trusts Debt service Parklands Capital	Total Restricted	Committed Designated for treatment plant and development	Assigned Purchases on order: Transportation Home and community services		Subsequent year's expenditures Transportation projects County Road Fund	Sewer Fund Total Assigned	Unassigned Purchases on order: General government support Public safety Health Transportation	Economic opportunity and development Home and community services Unassigned	Total Unassigned Total Fund Balances (Deficits)

Notes to Financial Statements (Continued) December 31, 2012

Note 3 - Detailed Notes on All Funds (Continued)

Certain elements of fund balance are described above. Those additional elements which are not reflected in the statement of net position but are reported in the governmental funds balance sheet are described below.

Prepaid Expenditures has been established to account for employee retirement and other payments made in advance. The reserve indicates that these funds are not "available" for appropriation or expenditure even though they are a component of current assets.

Long-Term Receivable represent funds set aside to indicate the long-term nature of taxes receivable collected for other governments. These funds are not "available" for appropriation or expenditure even though they are a component of net assets.

Advances have been established to indicate the long-term nature of funds advanced to the Hospital Fund. These funds do not represent "available" spendable resources even though they are component of current assets.

Assigned

Transportation Projects - This assignment, \$114,163, of fund balance represents surplus monies received for transportation projects, which are to be used to fund transportation capital project costs.

Treatment Plant and Development - This commitment, \$1,193,725, established by the County Legislature, represents collected assessment fees to be used for future expansion and/or upgrade of the Treatment Plant and Collection System.

Purchases on order are assigned and represent the County's intention to honor contracts in process at year end. The subsequent years appropriations will be amended to provide authority to complete the transactions.

Subsequent Year's Expenditures - Sewer District and Debt Service Funds. At December 31, 2012, the County Legislature has utilized \$2,222,340 of the fund balance of the Sewer District Fund and \$3,000,000 of the fund balance of the Debt Service Fund to be appropriated for the ensuing year's budget.

Unassigned

Purchases on order in the General Fund are reflected within unassigned fund balance to indicate that the County cannot assign fund balance when an unassigned deficit exists.

Note 4 - Summary Disclosure of Significant Contingencies

A. Litigation

The County is a party to lawsuits involving claims of personal injury, wrongful death, negligence, property disputes and civil rights violations. The County is self-insured for general liability claims to the extent disclosed below. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition, other than the following cases.

Notes to Financial Statements (Continued) December 31, 2012

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

The County is a defendant in a lawsuit in Federal Court for violations under the Americans with Disabilities Act ("ADA"), for disability discrimination, retaliation under the ADA, violations of her constitutional rights under New York Law and breach of contract. A motion for summary judgment has been filed on the County's behalf seeking to dismiss plaintiff's complaint in its entirety. Plaintiff has filed for summary judgment on liability, which was denied. The plaintiff has filed a Notice of Appeal to the Second Circuit.

The County receives numerous notices of claims for damages occurring generally from alleged negligence and civil rights violations. The filing of such notice of claim commences a statutory period for initiating judicial action. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

The County is defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year payments are made.

B. Risk Management

Liability Claims

The County is currently self-insured for general liability, property damage and medical malpractice claims. In addition, the County maintains a commercial insurance policy, with coverage up \$40 million. The County claims administrator has reviewed the status of all incurred and incurred but not reported cases and believes that the amounts accrued within the Internal Service Funds are sufficient. Conventional insurance is not purchased for catastrophic losses.

Workers' Compensation

The County, as the predominant entity, and certain towns and villages within the County are participants in a County-wide workers' compensation program. Premiums are assessed on each participant based upon a formula involving payroll and the actual historical claims experience of such participant. Costs relating to the litigation of claims are charged to expenses as incurred. The County has secured conventional insurance coverage for individual losses in excess of \$1,000,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Unemployment Benefits

The County is self-insured for claims arising from unemployment benefit cases.

Component Units

Rockland Community College

The College is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; and natural disasters. The risks are covered by commercial insurance purchased by County of Rockland that extends coverage to the College. The self-insured retention under these policies is \$1 million. In addition, the College participates in the Rockland County Workers' Compensation Self Insurance Plan, a risk sharing pool, administered by the County, to insure

Notes to Financial Statements (Continued) December 31, 2012

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risk related to workers' compensation claims.

Soil and Water Conservation District

The County provides insurance for the district's general liability and auto liability policies.

Solid Waste Management Authority

The Authority purchases various conventional insurance coverages to reduce its exposure to loss. The Authority maintains general liability insurance coverage with a policy limit of \$3 million. The auto policy provides coverage up to \$1 million and the pollution liability policy provides coverage up to \$10 million. The Authority also maintains an umbrella policy with coverage up to \$10 million. The Authority purchases conventional workers' compensation insurance with coverage at statutory limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

C. Contingencies

The County and the College participate in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. This audit is currently in process and the report will be issued under separate cover. Accordingly, the County and the College's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the entities anticipate such amounts, if any, to be immaterial.

Note 5 - Subsequent Events

The County, on March 7, 2013, issued tax anticipation notes in the amount of \$55,000,000 due March 14, 2014, and bearing interest of 1.50%.

The County, on March 7, 2013, issued revenue anticipation notes in the amounts of \$45,000,000, due March 14, 2014, and bearing interest of 1.50%.

The County, on April 9, 2013, issued bond anticipation notes in the amount of \$6,595,000 due on April 9, 2014 and bearing interest of 1.15%.

The County, on June 5, 2013, issued bond anticipation notes in the amount of \$9,402,000 due June 5, 2014, and bearing interest of 1.25%.

The County, on July 2, 2013, issued revenue anticipation notes in the amount of \$60,000,000 due June 27, 2014, and bearing interest of 1.30%.

The County, on August 28, 2013, issued bond anticipation notes in the amount of \$11,645,000 due April 9, 2014, and bearing interest at 2.25%.

The County, on August 28, 2013, issued bond anticipation notes in the amount of \$3,000,000 due April 9, 2014, and bearing interest at 2.50%

Notes to Financial Statements (Concluded) December 31, 2012

Note 5 - Subsequent Events (Continued)

On May 7, 2013, the County Legislature adopted a resolution requesting the State Legislature to enact special State legislation (State Assembly Bill A.6758 and Senate Bill S.4674) authorizing the County to issue up to \$96 million in deficit financing to fund the accumulated General Fund deficit through *December 31, 2012.* This legislation has passed both the State Assembly and the State Senate and has been sent to the Governor's office for his consideration to be signed into law.

Required Supplementary Information - Schedule of Funding Progress Other Post Employment Benefits Last Three Fiscal Years

A	ctua	rial		Unfunded			Unfunded Liability as a
Valuation Date		lue of	 Accrued Liability	 Actuarial Accrued Liability	Funded Ratio	 Covered Payroll	Percentage of Covered Payroll
Governmental Funds							
January 1, 2010	\$	-	\$ 400,930,326	\$ 400,930,326	- %	\$ 117,440,258	341.39 %
January 1, 2011		-	375,153,248	375,153,248	-	110,086,081	340.78
January 1, 2012		-	401,322,084	401,322,084	-	138,645,190	289.46
Internal Service Funds							
January 1, 2010		-	44,326,836	44,326,836	-	10,824,319	409.51
January 1, 2011		-	40,639,298	40,639,298	-	9,752,953	416.69
January 1, 2012		-	43,082,670	43,082,670	-	8,522,150	505.54
liferen en la S							
Home and Infirmary Fund							
January 1, 2010		-	220,105,615	220,105,615	-	41,747,339	527.23
January 1, 2011		-	205,728,109	205,728,109	-	37,664,649	546.21
January 1, 2012		•	216,923,538	216,923,538	-	32,517,151	667.10

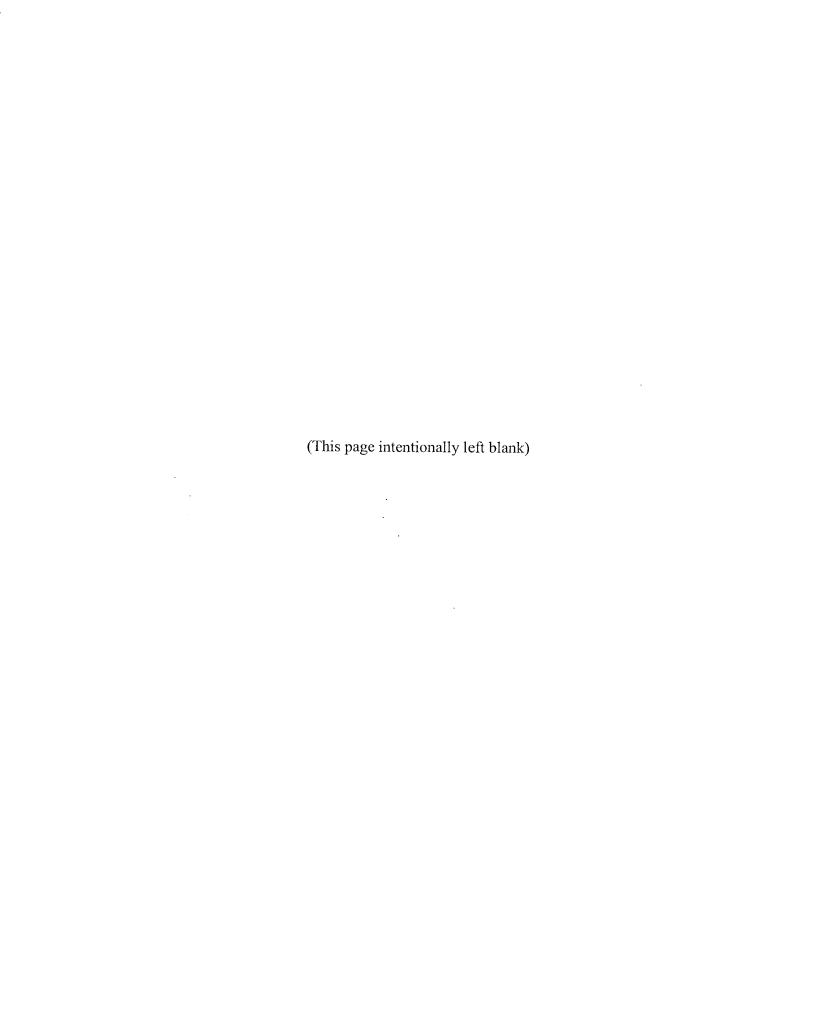
MAJOR GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

CAPITAL PROJECTS FUND

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.



General Fund Comparative Balance Sheet December 31,

	2012		2011
ASSETS			
Cash			
Demand deposits	\$ 27,140,209		\$ 24,753,170
Taxes receivable			
Tax liens	29,754,057		26,024,774
Tax installments	8,365,123		7,707,981
Returned school and village taxes	26,065,095		26,060,853
	64,184,275		59,793,608
Allowance for uncollectible taxes	(2,810,000)		(2,570,000)
Other receivables	61,374,275		57,223,608
Accounts, net of allowance for uncollectible amounts	27,831,542		25,608,619
State and Federal aid, net of allowance for uncollectible amounts	57,475,818		57,542,687
Due from other governments	6,402,370		8,449,832
Due from other funds	12,524,398		12,685,520
Advances to other funds	48,697,541		32,304,720
Advances to other funds			
	152,931,669		136,591,378
Prepaid expenditures	1,286,881		5,605,846
Total Assets	\$ 242,733,034		\$ 224,174,002
LIABILITIES AND FUND DEFICIT Liabilities	:		
Accounts payable	\$ 30,269,167		20 042 040
Accounts payable Accrued liabilities			29,813,848
	30,584,175		7,315,884
Due to other governments Due to school districts	2,557,749		2,758,539
	50,278,178		50,229,583
Unearned revenues - Taxes	9,943,107		8,154,246
Unearned revenues - Other	3,488,131		1,279,979
Tax anticipation note payable	55,000,000		55,000,000
Revenue anticipation note payable	110,000,000		85,000,000
Deficiency note payable			17,800,000
Total Liabilities	292,120,507		257,352,079
Fund balance (deficit)			
Nonspendable	62,050,495		46,719,075
Restricted	15,815,039		16,617,145
Unassigned	. = 10 . 0 1000		. 5,5 . , , . 10
Home and Infirmary Fund - Deficit (48,697,541)		(32,304,720)	
Other (78,555,466)		(64,209,577)	(96,514,297)
Total Fund Deficit	(49,387,473)		(33,178,077)
Total Liabilities and Fund Deficit	\$ 242,733,034		\$ 224,174,002

		20)12	
REVENUES	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Real property taxes	\$ 81,059,855	\$ 81,059,855	\$ 79,050,354	\$ (2,009,501)
Other tax items	11,008,725	11,008,725	9,500,343	(1,508,382)
Non-property taxes	200,821,875	200,821,875	177,267,770	(23,554,105)
Departmental income	29,573,200	30,262,490	29,757,860	(504,630)
Intergovernmental charges	1,400,000	1,400,000	2,614,580	1,214,580
Use of money and property	675,000	675,000	255,193	(419,807)
Licenses and permits	1,995,000	1,995,000	1,781,053	(213,947)
Fines and forfeitures	925,560	925,560	917,331	(8,229)
Sale of property and compensation for loss	37,100	37,100	57,512	20,412
Interfund revenues	28,879,845	28,879,845	22,781,524	(6,098,321)
State aid	82,666,775	85,297,828	79,981,483	(5,316,345)
Federal aid	52,426,750	61,572,979	55,307,866	(6,265,113)
Miscellaneous	1,176;000	1,206,692	989,263	(217,429)
Total Revenues	492,645,685	505,142,949	460,262,132	(44,880,817)
EXPENDITURES Current				
General government support	69,182,727	73,588,939	64,209,911	9,379,028
Education	62,069,988	57,635,489	57,340,086	295,403
Public safety	58,993,938	71,833,726	70,078,849	1,754,877
Health	35,492,769	41,820,526	39,792,305	2,028,221
Transportation	25,408,484	26,730,610	26,597,164	133,446
Economic opportunity and development	170,815,278	169,575,770	168,981,440	594,330
Culture and recreation	389,265	396,924	391,837	5,087
Home and community services	6,874,685	6,878,635	6,704,671	173,964
Employee benefits	16,267,000	16,267,000	11,781,962	4,485,038
Debt service	. 0,20.,000	10,201,000	11,701,002	1,100,000
Principal - Deficiency note	17,800,000	17,800,000	_	17,800,000
Interest	4,500,000	4,500,000	4,405,257	94,743
Total Expenditures	467,794,134	487,027,619	450,283,482	36,744,137
Excess (Deficiency) of Revenues				
Over Expenditures	24,851,551	18,115,330	9,978,650	(8,136,680)
OTHER FINANCING SOURCES (USES)				
Bonds issued	-	-	5,000,000	5,000,000
Issuance premium	1,500,391	1,500,391	1,071,490	(428,901)
Sale of real property	5,785,000	5,785,000	· · · · · ·	(5,785,000)
Obligations authorized	· · · · ·	· · ·	_	-
New York State loan	7,000,000	7,000,000	=	(7,000,000)
Transfers in	5,935,000	5,935,000	6,341,754	406,754
Transfers out	(46,242,241)	(42,871,641)	(38,601,290)	4,270,351
Total Other Financing Uses	(26,021,850)	(22,651,250)	(26,188,046)	(3,536,796)
Net Change in Fund Balance	(1,170,299)	(4,535,920)	(16,209,396)	(11,673,476)
Fund Balance (Deficit) - Beginning of Year	1,170,299	4,535,920	(33,178,077)	(37,713,997)
Fund Deficit - End of Year	\$	\$ -	\$ (49,387,473)	\$ (49,387,473)

00	 4

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 61,700,000 13,010,000 179,550,000 30,163,105	\$ 61,700,000 13,010,000 179,550,000 30,483,412	\$ 61,212,218 8,984,061 173,277,809 30,128,774	\$ (487,782) (4,025,939) (6,272,191) (354,638)
675,000 2,020,000 1,013,405 36,500 25,468,870 92,618,715	675,000 2,020,000 1,013,405 61,758 25,710,770 95,820,115	301,935 1,775,811 835,272 121,310 23,578,985 80,892,319	(373,065) (244,189) (178,133) 59,552 (2,131,785) (14,927,796)
51,230,730 1,616,000	58,590,852 1,663,383	55,995,362 1,084,317	(2,595,490) (579,066)
459,102,325	470,298,695	438,188,173	(32,110,522)
49,674,680	56,853,195	. 61,594,915	(4.741.720)
67,478,910	66,154,138	56,226,904	(4,741,720) 9,927,234
65,809,710	69,551,113	68,586,927	964,186
37,940,808	43,804,823	41,010,199	2,794,624
24,874,898	27,042,056	26,076,975	965,081
172,027,691	173,093,253	167,960,613	5,132,640
489,875	528,375	525,845	2,530
7,682,588	7,591,014	7,469,063	121,951
11,285,000	11,531,900	11,536,645	(4,745)
2,100,000	2,100,000	2,057,986	42.014
2,100,000	2,100,000	2,037,900	42,014
439,364,160	458,249,867	443,046,072	15,203,795
19,738,165	12,048,828	(4,857,899)	(16,906,727)
	705.000	5 000 000	4.077.000
_	725,000	5,000,000	4,275,000
17,800,000	-	1,924,332 55,900	1,924,332 55,900
-	17,800,000	55,500	(17,800,000)
-	-	_	(17,000,000)
6,460,000	6,460,000	6,138,326	(321,674)
(45,467,748)	(42,308,248)	(37,483,944)	4,824,304
(21,207,748)	(17,323,248)	(24,365,386)	(7,042,138)
(1,469,583)	(5,274,420)	(29,223,285)	(23,948,865)
1,469,583	5,274,420	(3,954,792)	(9,229,212)
\$ -	\$ -	\$ (33,178,077)	\$ (33,178,077)

General Fund Schedule of Revenues and Other Financing Sources Compared to Budget Year Ended December 31, 2012 (With Comparative Actuals for 2011)

REAL PROPERTY TAXES	Original Budget \$ 81,059,855	Final Budget 81,059,855	Actual \$ 79,050,354	Variance with Final Budget Positive (Negative)	2011 Actual \$ 61,212,218
OTHER TAX ITEMS Interest and penalties on real property taxes Gain on sale of tax acquired property Payments in lieu of taxes	10,000,000 850,000 158,725	10,000,000 850,000 158,725	9,262,081	(737,919) (850,000) 79,537	8,632,359 187,224 164,478
Total Other Tax Items	11,008,725	11,008,725	9,500,343	(1,508,382)	8,984,061
NON-PROPERTY TAXES Sales and use tax Mortgage tax Le-911 surcharge Hotel/Motel Occupancy Tax Residential energy use tax Motor vehicle use tax	188,671,875 6,500,000 1,150,000 1,000,000	188,671,875 6,500,000 1,150,000 1,000,000	169,581,358 3,480,654 1,046,955 968,837 2,077,687 112,279	(19,090,517) (3,019,346) (103,045) (31,163) 2,077,687 112,279	169,265,205 3,470,281 542,323
County transfer fee	3,500,000	3,500,000		(3,500,000)	- 472 277 800
DEPARTMENTAL INCOME	20,120,007	20,000 0	000000	(501, 100, 103)	000,712,011
General government support Public safety Health	7,914,003 1,728,000 3,912,000	0,093,023 1,931,719 4,014,911	0,509,429 1,829,090 2,636,827	295,604 (102,629) (1,378,084)	7,364,736 1,366,190 2,943,275
I ransportation Economic Opportunity and Development Home and Community Services	8,352,000 4,123,500 60,500	8,555,500 4,123,500 60,500	8,082,612 5,463,271 40,425	(472,888) 1,339,771 (20,075)	8,375,340 6,935,371 35,887
Employee benefits	3,482,535	3,482,535	3,316,206	(166,329)	3,107,955
Total Departmental Income	29,573,200	30,262,490	29,757,860	(504,630)	30,128,774

INTERGOVERNMENTAL CHARGES Election service charges Community college chargebacks	1,400,000	1,400,000	986,015 1,628,565	(413,985) 1,628,565	1 1
	1,400,000	1,400,000	2,614,580	1,214,580	1
USE OF MONEY AND PROPERTY Earnings on investments Rental of real property	550,000 125,000	550,000 125,000	134,502 120,691	(415,498) (4,309)	192,044 109,891
Total Use of Money and Property	675,000	675,000	255,193	(419,807)	301,935
LICENSES AND PERMITS Licenses Alarm charges	1,335,000	1,335,000	1,122,505	(212,495)	1,141,118 634,693
Total Licenses and Permits	1,995,000	1,995,000	1,781,053	(213,947)	1,775,811
FINES AND FORFEITURES Fines Forfeitures	920,560	920,560	663,554	(257,006)	752,479 82,793
Total Fines and Forfeitures	925,560	925,560	917,331	(8,229)	835,272
SALE OF PROPERTY AND COMPENSATION FOR LOSS Other sales Insurance recoveries	22,100 15,000	22,100 15,000	17,052 40,460	(5,048)	86,662 34,648
Total Sale of Property and Compensation for Loss	37,100	37,100	57,512	20,412	121,310
INTERFUND REVENUES Liability and health insurance Interfund revenues - Central services Community College Fund	630,400 11,912,875 16,336,570	630,400 11,912,875 16,336,570	630,400 10,644,675 11,506,449	(1,268,200) (4,830,121)	580,900 11,723,133 11,274,952
Total Interfund Revenues	28,879,845	28,879,845	22,781,524	(6,098,321)	23,578,985
STATE AID General government support Public safety Health Transportation Economic opportunity and development Culture and recreation Home and community services Total State Aid	2,987,355 1,697,275 41,464,375 13,560,000 22,807,770 150,000	1,310,242 2,683,268 44,363,557 13,771,579 22,847,182 322,000	985,250 2,866,750 40,173,018 13,877,998 21,786,178 246,682 45,607	(324,992) 183,482 (4,190,539) 106,419 (1,061,004) (75,318) 45,607	2,078,155 2,193,502 40,404,044 13,502,316 22,589,713 64,589 60,000

(Continued)



County of Rockland, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)

Year Ended December 31, 2012

(With Comparative Actuals for 2011)

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget Year Ended December 31, 2012 (With Comparative Actuals for 2011)

(Continued)

PUBLIC SAFETY					
Office of the Sheriff	22,240,342	28,135,722	26,669,510	1,466,212	26,535,002
Correctional Facility	23,583,094	29,972,841	29,956,311	16,530	28,776,404
Narcotics task force	3,391,460	3,399,406	3,364,701	34,705	3,255,242
Probation Department	5,734,825	5,993,331	5,987,808	5,523	5,810,004
Department of Fire and Emergency Services	3,190,862	3,460,752	3,263,176	197,576	3,293,892
E-911 telephone system	759,755	782,755	782,624	131	822,333
Contract Agencies - Public Safety	93,600	88,919	54,719	34,200	94,050
Total Public Safety	58,993,938	71,833,726	70,078,849	1,754,877	68,586,927
НЕАLTH					
Department of Health	25,992,101	31,307,920	30,293,125	1,014,795	31,339,381
Department of Mental Health	070,113	073,113	000,000	5,009	126,921
Contracted mental nealth services Contracted health services	8,158,328 464.225	9,398,478 441.013	8,388,661 441.013	/ I.8,800,1 -	8,557,197 548.700
Total Health	35 492 769	41.820.526	39 792 305	2.028.221	41 010 199
TRANSPORTATION			000		10000
Public transportation	25,408,484	26,730,610	26,597,164	133,446	26,076,975
ECONOMIC OPPORTUNITY AND DEVELOPMENT					
Department of Social Services	50,412,480	54,087,206	54,037,530	49,676	53,489,706
Social Services Program Grants	111,990,000	107,100,000	107,066,023	33,977	105,757,268
Veterans' Service Agency	542,407	542,407	391,711	150,696	498,708
Consumer Protection	1,777,115	1,817,115	1,814,992	2,123	1,838,174
Office of the Aging	5,197,076	5,212,210	4,857,085	355,125	5,238,457
Contract Agencies - Economic Opportunity & Development	896,200	816,832	814,099	2,733	1,138,300
Total Economic Opportunity and Development	170,815,278	169,575,770	168,981,440	594,330	167,960,613
CULTURE AND RECREATION County Historian	8,465	9,465	9,415	50	7,740
Contract Agencies - Culture and Recreation	380,800	387,459	382,422	5,037	518,105
Total Culture and Recreation	389,265	396,924	391,837	5,087	525,845

(Continued)

County of Rockland, New York

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget (Continued) Year Ended December 31, 2012 (With Comparative Actuals for 2011)

		Original Budget		Final Budget		Actual	Var Fin	Variance with Final Budget Positive (Negative)	;	2011 Actual
HOME AND COMMUNITY SERVICES Department of Planning	ь	2,878,835	↔	2,878,835	↔	2,861,322	↔	17,513	↔	2,893,700
Commission of Human Rights		469,056		509,425		444,733		64,692		485,104
Department of Environmental Resources		2,053,230		2,053,230		23,02 <i>/</i> 1,962,494		1,023 90.736		2.175.323
Contract Agencies - Home and Community Services		1,449,514		1,413,095		1,413,095		ı		1,893,135
Total Home and Community Services		6,874,685		6,878,635		6,704,671		173,964		7,469,063
EMPLOYEE BENEFITS - UNDISTRIBUTED Workers' Compensation Benefit - RCC		200.000		200,000		199.770		230		200.000
S Retirement - RCC		1,070,000		1,070,000		980,346		89,654		1,061,064
Hospital & Medical Insurance - RCC		14,997,000		14,997,000		10,601,846		4,395,154		10,275,581
Total Employee Benefits - RCC	,	16,267,000		16,267,000		11,781,962		4,485,038		11,536,645
DEBT SERVICE Principal - Deficiency note	·	17,800,000		17,800,000			~	17,800,000		ı
Interest										
Bond anticipation notes		190,000		190,000		183,007		6,993		•
Deficiency note		315,000		315,000		311,500		3,500		•
Revenue anticipation notes		2,350,000		2,350,000		2,269,917		80,083		1,160,486
Tax anticipation notes		1,645,000		1,645,000		1,640,833		4,167		897,500
		4,500,000		4,500,000		4,405,257		94,743		2,057,986
Total Debt Service		22,300,000		22,300,000		4,405,257		17,894,743	-	2,057,986
TOTAL EXPENDITURES	4	467,794,134	4	487,027,619	7	450,283,482	ന	36,744,137	7	443,046,072

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County Road Fund	9,287,000	9,517,000	9,287,000	230,000	10,276,104
Road Machinery Fund	1,343,000	1,343,000	1,343,000	•	1,511,245
Hospital Fund	7,184,241	4,019,241	•	4,019,241	
Debt Service Fund	28,428,000	27,992,400	27,971,290	21,110	25,696,595
TOTAL OTHER FINANCING USES	46,242,241	42,871,641	38,601,290	4,270,351	37,483,944
TOTAL EXPENDITURES AND OTHER					
FINANCING USES	\$ 514,036,375	\$ 529,899,260	\$ 488.884.772	\$ 41.014.488	\$ 480.530.016

Capital Projects Fund Comparative Balance Sheet December 31,

ASSETS	2012	2011
Cash - Demand deposits	\$ 62,046,553	\$ 52,591,204
Receivables		
Accounts	616,313	13,664
State and Federal aid	4,449,342	5,010,615
	5,065,655	5,024,279
Restricted cash	5,211,640	6,247,750
Total Assets	\$ 72,323,848	\$ 63,863,233
LIABILITIES AND FUND BALANCE Liabilities		
Accounts payable	\$ 7,207,431	\$ 7,780,382
Due to other governments	17,232,146	15,154,616
Due to other funds	1,379,981	583,929
Bond anticipation notes payable	26,440,000	26,575,500
Total Liabilities	52,259,558	50,094,427
Fund balance		
Restricted	19,949,850	12,711,403
Assigned	114,440	1,057,403
Total Fund Balance	20,064,290	13,768,806
Total Liabilities and Fund Balance	\$ 72,323,848	\$ 63,863,233

Capital Projects Fund
Comparative Statement of Revenues, Expenditures and Changes in Fund Balance
Years Ended December 31,

		2012	 2011
REVENUES	_		
State aid	\$	2,805,733	\$ 3,591,521
Federal aid		8,088,327	5,192,644
Miscellaneous		2,986,735	 1,034,698
Total Revenues		13,880,795	9,818,863
EXPENDITURES			
Capital outlay		39,338,593	45,767,866
Deficiency of Revenues			
Over Expenditures		(25,457,798)	 (35,949,003)
OTHER FINANCING SOURCES (USES)			
Bonds issued		35,122,000	48,625,003
Transfers in		412,000	244,000
Transfers out		(3,780,718)	(2,654,346)
Total Other Financing Sources		31,753,282	 46,214,657
		•	
Net Change in Fund Balance		6,295,484	10,265,654
Fund Balance - Beginning of Year		13,768,806	3,503,152
		. 3,7 30,330	 3,000,102
Fund Balance - End of Year	\$	20,064,290	\$ 13,768,806



NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

- County Road Fund The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- Road Machinery Fund The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- Community Development Fund The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.
- Sewer District Fund The Sewer District Fund is used to account for the operation and maintenance of the County's sewer facilities.
- **Special Purpose Fund** The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

DEBT SERVICE FUND

 The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

Combining Balance Sheet Non-Major Governmental Funds December 31, 2012 (With Comparative Totals for 2011)

ASSETS Cash and equivalents		Special Revenue Funds 24,489,946		Debt Service Fund
Receivables Accounts Loans State and Federal aid Due from other funds		377,383 6,117,517 1,850,182 2,184,907 10,529,989	-	2,625,412 551,364 3,176,776
Prepaid expenditures		-	•	
Total Assets	\$	35,019,935	\$	13,204,818
LIABILITIES AND FUND BALANCES Liabilities Accounts payable Accrued liabilities Due to other funds Unearned revenues	\$	1,524,055 2,236,536 519,750 6,317,928	\$	- - - -
Total Liabilities		10,598,269		
Fund balances Nonspendable Restricted Committed Assigned		28,775 1,193,725 23,199,166		10,204,818 - 3,000,000
Total Fund Balances	······	24,421,666		13,204,818
Total Liabilities and Fund Balances	\$	35,019,935	\$	13,204,818

 Totals								
 2012	2011							
\$ 34,517,988	\$ 34,635,445							
377,383 6,117,517 4,475,594 2,736,271	352,131 6,719,451 1,494,413 1,886,369							
 13,706,765	10,452,364							
<u> </u>	266,143							
\$ 48,224,753	\$ 45,353,952							
\$ 1,524,055 2,236,536	\$ 1,700,608 616,699							
 519,750 6,317,928	506,942 7,448,299							
 10,598,269	10,272,548							
10,233,593 1,193,725 26,199,166	266,143 6,571,882 1,100,575 27,142,804							
37,626,484	35,081,404							
\$ 48,224,753	\$ 45,353,952							

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Governmental Funds
December 31, 2012
(With Comparative Totals for 2011)

REVENUES Real property taxes Other tax items Departmental income Use of money and property Licenses and permits Fines and forfeitures Sale of property and compensation for loss Interfund revenues State aid Federal aid Miscellaneous	\$	Special Revenue Funds 30,435,674 93,150 763,238 120,220 30,059 17,461 23,584 487,084 1,288,001 5,661,183 231,765	\$	Debt Service Fund 111,654 668,253 2,371,987 353,376
Total Revenues	-	39,151,419		3,505,270
EXPENDITURES Current Transportation Economic opportunity and development Home and community services Employee benefits Debt service Principal Interest	_	14,634,663 4,944,043 16,077,116 3,364,174	-	- - - - 25,895,018 11,491,778
Total Expenditures		39,283,403		37,386,796
Deficiency of Revenues Over Expenditures		(131,984)	D istriction	(33,881,526)
OTHER FINANCING SOURCES (USES) Refunding bonds issued Payment to refunded bond escrow agent Issuance premium Transfers in Transfers out		- - - 11,782,545 (9,689,132)		9,529,000 (9,717,712) 669,048 39,798,386 (5,813,545)
Total Other Financing Sources		2,093,413		34,465,177
Net Change in Fund Balances		1,961,429		583,651
Fund Balances - Beginning of Year		22,460,237		12,621,167
Fund Balances - End of Year	\$	24,421,666	\$	13,204,818

	Totals
2012	2011
\$ 30,435,67 93,15 763,23 231,87 30,05 17,46 23,58 487,08 1,956,25 8,033,17 585,14	50 90,000 38 790,149 74 313,660 59 80,540 61 68,128 34 41,539 34 641,953 54 2,176,453 70 5,254,273
42,656,68	38,587,865
14,634,66 4,944,04 16,077,11 3,364,17 25,895,01 11,755,18	4,582,421 6 18,356,962 74 3,135,843 8 25,280,970
76,670,19	99 76,962,892
(34,013,51	0) (38,375,027)
9,529,00 (9,717,71 669,04 51,580,93 (15,502,67 36,558,59	2) - .8 - .1 49,269,433 .7) (15,255,143) .00 34,014,290
2,545,08	(, , , , , , , , , , , , , , , , , , ,
35,081,40	
\$ 37,626,48	4 \$ 35,081,404

Combining Balance Sheet Non-Major Special Revenue Funds December 31, 2012 (With Comparative Totals for 2011)

	County Road Fund	Road Machinery Fund	Community Development Fund
ASSETS			***************************************
Cash Demand deposits	\$ -	\$ -	e 224.407
Time deposits	Φ - -	Φ -	\$ 231,197 -
Petty cash	100		
	100	•	231,197
Receivables			
Accounts	44,216	94	-
Loans	-	-	6,117,517
State and Federal aid Due from other funds	1,476,019	406 135	374,163
Due nom other lands		496,135	
	1,520,235	496,229	6,491,680
Prepaid expenditures	-		_
Total Assets	\$ 1,520,335	\$ 496,229	\$ 6,722,877
LIABILITIES AND FUND BALANCES			
Liabilities		•	
Accounts payable Accrued liabilities	\$ 262,899	\$ 82,246	\$ -
Due to other funds	1,028,472 114,801	88,063	- 404,949
Unearned revenues	-	- -	6,317,928
Total Liabilities	1,406,172	170,309	6,722,877
Fund balances			
Nonspendable	•	-	-
Restricted	**	-	-
Committed Assigned	- 114,163	325,920	-
-	***************************************		
Total Fund Balances	114,163	325,920	
Total Liabilities and Fund Balances	\$ 1,520,335	\$ 496,229	\$ 6,722,877

***************************************	Sewer	,	Special		То	tals	
	District Fund	F	Purpose Fund		2012		2011
\$	24,229,874 - -	\$	15,699 13,076 	\$	24,476,770 13,076 100	\$	22,395,169 31,260 100
	24,229,874		28,775		24,489,946		22,426,529
	333,073 - - 1,688,772		- - -		377,383 6,117,517 1,850,182 2,184,907		352,131 6,719,451 1,098,783 1,869,748
	2,021,845	w	•		10,529,989		10,040,113
	-				-	*****	266,143
<u>\$</u>	26,251,719	\$	28,775	\$	35,019,935	\$	32,732,785
\$	1,178,910 1,120,001 - -	\$	- - -	\$	1,524,055 2,236,536 519,750 6,317,928	\$	1,700,608 616,699 506,942 7,448,299
	2,298,911		-	,,	10,598,269		10,272,548
	- - 1,193,725 22,759,083		28,775 -		28,775 1,193,725 23,199,166		266,143 31,260 1,100,575 21,062,259
	23,952,808		28,775		24,421,666		22,460,237
\$	26,251,719	\$	28,775	\$	35,019,935	\$	32,732,785

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Special Revenue Funds
December 31, 2012
(With Comparative Totals for 2011)

DEVENUE	County Road Fund	Road Machinery Fund	Community Development Fund
REVENUES Real property taxes	\$ -	\$ -	\$ -
Other tax items Departmental income	106,638	- 1,977	- -
Use of money and property	-	-	4,533
Licenses and permits Fines and forfeitures	30,059 700	-	-
Sale of property and compensation for loss	23,584	- -	- -
Interfund revenues	461,760	-	-
State aid	1,260,975	-	
Federal aid Miscellaneous	636,406 55,716	342 12,019	4,925,547 11,435
T. 1.0			
Total Revenues	2,575,838	14,338	4,941,515
EXPENDITURES Current			
Transportation	13,288,474	1,346,189	-
Economic opportunity and development	-	-	4,941,515
Home and community services Employee benefits	-	-	-
Debt service	-	-	-
Interest	_	-	-
Total Expenditures	13,288,474	1,346,189	4,941,515
Excess (Deficiency) of Revenues Over Expenditures	(10,712,636)	(1,331,851)	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	10,144,000	1,343,000 -	- -
Total Other Financing Sources (Uses)	10,144,000	1,343,000	
Net Change in Fund Balances	(568,636)	11,149	-
Fund Balances - Beginning of Year	682,799	314,771	_
Fund Balances - End of Year	\$ 114,163	\$ 325,920	\$

Sewer	Special		To	otals	
 District Fund	Purpose Fund		2012		2011
\$ 30,435,674 93,150	\$	- -	\$ 30,435,674 93,150	\$	28,119,675 90,000
654,623 115,644	4	- 43	763,238 120,220		790,149 147,193
-		-	30,059		80,540
16,761		-	17,461		68,128
-		-	23,584		41,539
25,324		-	487,084		641,953
27,026		-	1,288,001		1,380,821
98,888		-	5,661,183		5,026,048
 152,595	·		 231,765		507,455
 31,619,685		13	39,151,419		36,893,501
-		-	14,634,663		14,661,224
-	2,52	28	4,944,043		4,582,421
16,077,116		-	16,077,116		18,356,962
3,364,174		-	3,364,174		3,135,843
 263,407			 263,407		559,735
 19,704,697	2,52	28	 39,283,403		41,296,185
 11,914,988	(2,48	<u>35)</u> _	 (131,984)		(4,402,684)
295,545			11,782,545		12,287,349
(9,689,132)		_	(9,689,132)		(10,300,143)
(9,393,587)			2,093,413		1,987,206
2,521,401	(2,48	35)	1,961,429		(2,415,478)
 21,431,407	31,26	<u> </u>	22,460,237		24,875,715
\$ 23,952,808	\$ 28,77	<u>'5</u>	\$ 24,421,666	\$	22,460,237



County Road Fund Comparative Balance Sheet December 31,

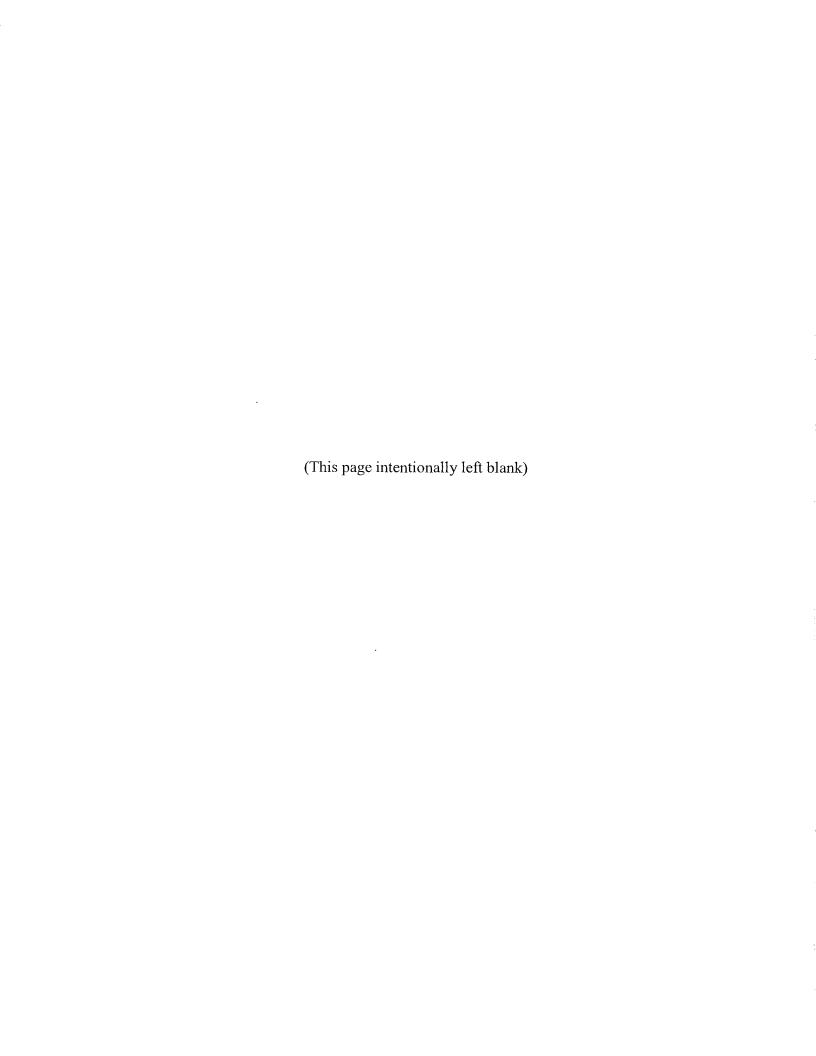
ASSETS		2012		2011
Cash				
Petty cash	\$	100	\$	100
Receivables				
Accounts		44,216		33,078
State and Federal aid	1	,476,019		530,753
Due from other funds		-		407,329
	1	,520,235		971,160
		,020,200	***************************************	371,100
Prepaid expenditures				133,168
Total Assets	<u>\$ 1</u>	,520,335	\$	1,104,428
LIABILITIES AND FUND BALANCE				
Liabilities				
Accounts payable	\$	262,899	\$	143,305
Accrued liabilities	1	,028,472		278,324
Due to other funds		114,801		
Total Liabilities	1	,406,172		421,629
Fund balance				
Nonspendable		_		133,168
Assigned		114,163		549,631
Total Fund Balance	***	114,163		682,799
Total Liabilities and Fund Balance	\$ 1	520,335	\$	1,104,428

County Road Fund
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Years Ended December 31,

	2012								
		Original Budget	Final Budget			Actual		Variance with Final Budget Positive (Negative)	
REVENUES									
Departmental income	\$	115,000	\$	115,000	\$	106,638	\$	(8,362)	
Licenses and permits		41,000		41,000		30,059		(10,941)	
Fines and forfeitures		-		-		700		700	
Sale of property and									
compensation for loss		35,000		35,000		23,584		(11,416)	
Interfund revenues		495,000		495,000		461,760		(33,240)	
State aid		1,350,000		1,350,000		1,260,975		(89,025)	
Federal aid		245,000		245,000		636,406		391,406	
Miscellaneous		83,000		83,000		55,716		(27,284)	
Total Revenues		2,364,000		2,364,000		2,575,838		211,838	
EXPENDITURES									
Current									
Transportation	_	12,945,327		13,079,710	•	13,288,474		(208,764)	
Deficiency of Revenues Over Expenditures		(10,581,327)		(10,715,710)		(10,712,636)		3,074	
		(10,001,021)		(10,110,110)		(10,112,000)		0,07 1	
OTHER FINANCING SOURCES									
Transfers in		10,537,000		10,537,000		10,144,000		(393,000)	
Net Change in Fund Balance		(44,327)		(178,710)		(568,636)		(389,926)	
Fund Balance - Beginning of Year	<u></u>	44,327		178,710		682,799		504,089	
Fund Balance - End of Year	\$		\$	-	\$	114,163	\$	114,163	

\sim	\sim	4	4
•			-

-	Original Final Budget Budget			***************************************	Actual	Variance with Final Budget Positive (Negative)		
\$	185,700 41,000 5,000	\$	185,700 41,000 5,000	\$	103,583 80,540 8,490	\$	(82,117) 39,540 3,490	
	28,000 470,000 1,300,000 245,000 45,000		28,000 470,000 1,300,000 245,000 45,000		28,352 592,866 1,330,355 460,078 171,691	•	352 122,866 30,355 215,078 126,691	
	2,319,700		2,319,700		2,775,955		456,255	
	14,188,658		14,430,658		13,052,059		1,378,599	
	(11,868,958)		(12,110,958)		(10,276,104)		1,834,854	
	11,618,522		11,860,522		10,276,104	************	(1,584,418)	
	(250,436)		(250,436)		-		250,436	
	250,436		250,436		682,799		432,363	
\$	_	\$	-	\$	682,799	\$	682,799	



Road Machinery Fund Comparative Balance Sheet December 31,

ASSETS		2012	2011	
Receivables Accounts State and Federal aid Due from other funds	\$	94 - 496,135 496,229	\$	9 2,225 407,220 409,454
Prepaid expenditures				12,007
Total Assets	\$	496,229	\$	421,461
LIABILITIES AND FUND BALANCE Liabilities				
Accounts payable Accrued liabilities	\$	82,246 88,063	\$	83,353 23,337
Total Liabilities		170,309		106,690
Fund balance				•
Nonspendable Assigned	-	325,920	-	12,007 302,764
Total Fund Balance	·	325,920		314,771
Total Liabilities and Fund Balance	\$	496,229	\$	421,461

Road Machinery Fund
Comparative Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual
Years Ended December 31,

	2012								
	Original Budget			Final Budget		Actual		Variance with Final Budget Positive (Negative)	
REVENUES Departmental income	\$	2,000	\$	2,000	\$	1,977	\$	(23)	
Sale of property and	Ψ	2,000	Ψ	2,000	Ψ	1,577	Ψ	(23)	
compensation for loss		20,000		20,000				(20,000)	
State aid		-		-				-	
Federal aid				-		342		342	
Miscellaneous	****	46,000		46,000		12,019		(33,981)	
Total Revenues		68,000		68,000		14,338		(53,662)	
EXPENDITURES Current									
Transportation	******************************	1,411,000		1,411,000		1,346,189		64,811	
Deficiency of Revenues Over Expenditures		(1,343,000)		(1,343,000)		(1,331,851)		11,149	
OTHER FINANCING SOURCES									
Transfers in	•	1,343,000		1,343,000		1,343,000	· · · · · · · · · · · · · · · · · · ·		
Net Change in Fund Balance		-		-		11,149		11,149	
Fund Balance - Beginning of Year		-		-		314,771		314,771	
Fund Balance - End of Year	\$	_	\$		\$_	325,920	\$	325,920	

	2011							
	Original Budget	Final Budget		Actual		Fi	riance with nal Budget Positive Negative)	
\$	12,800	\$	12,800	\$	7,598	\$	(5,202)	
	20,000 - - 40,000 72,800		20,000 - - 40,000 72,800		13,131 9,578 2,225 89 32,621		(6,869) 9,578 2,225 (39,911) (40,179)	
	1,524,073		1,679,073		1,609,165		69,908	
	(1,451,273)	,	(1,606,273)		(1,576,544)		29,729	
	1,356,245	4	1,511,245		1,511,245			
	(95,028)		(95,028)		(65,299)		29,729	
	95,028	***	95,028		380,070		285,042	
\$	_	\$	_	\$	314,771	\$	314,771	



Community Development Fund Comparative Balance Sheet December 31,

ASSETS		2012		2011
Cash				
	_		_	
Demand deposits	<u>\$</u> _	231,197	\$	728,848
Receivables				
Loans		6,117,517		6,719,451
State and Federal aid		374,163	-	506,942
		6 401 690		7 226 202
	-	6,491,680		7,226,393
Total Assets	\$	6,722,877	\$	7,955,241
LIABILITIES				
Liabilities		•		
Due to other funds	\$	404,949	\$	506,942
Unearned revenues		6,317,928		7,448,299
Total Liabilities	\$	6,722,877	\$	7,955,241

Community Development Fund
Comparative Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual
Years Ended December 31,

	2012							
	Original Budget		Final Budget		Actual		Variance with Final Budget Positive (Negative)	
REVENUES Use of money and property Federal aid Miscellaneous	\$	-	\$	- 14,514,245 -	\$	4,533 4,925,547 11,435	\$	4,533 (9,588,698) 11,435
Total Revenues		-		14,514,245		4,941,515		(9,572,730)
EXPENDITURES Current Economic opportunity and development	-	<u>-</u>		14,514,245		4,941,515		9,572,730
Excess of Revenues Over Expenditures		-		-		-		-
OTHER FINANCING SOURCES Transfers out		~						-
Net Change in Fund Balance		-		-		-		-
Fund Balance - Beginning of Year		_		_		_		
Fund Balance - End of Year	\$	_	\$	_	\$	_	\$	<u>.</u>

			201	11			
Original Budget			Final Budget		Actual	Varianc Final B Posit (Nega	udget ive
\$	- - -	\$	12,368,091 -	\$	4,880 4,563,745 11,097	•	4,880 04,346) 11,097
	-		12,368,091		4,579,722	(7,78	38,369)
			12,368,091	•	4,579,722	7,78	38,369
	-		-		-		-
	_		(225,000)		(225,000)		_
			(225,000)		(225,000)		_
-			225,000		225,000	·	_
\$	_	\$	•	\$	-	\$	_



Sewer District Fund Comparative Balance Sheet December 31,

ASSETS	2012	2011
Cash Demand deposits	\$ 24,229,874	\$ 21,666,321
Receivables Accounts State and Federal aid Due from other funds	333,073 - 1,688,772 2,021,845	319,044 58,863 1,055,199 1,433,106
Prepaid expenditures		120,968
Total Assets	\$ 26,251,719	\$ 23,220,395
LIABILITIES AND FUND BALANCE Liabilities		
Accounts payable Accrued liabilities	\$ 1,178,910 1,120,001	\$ 1,473,950 315,038
Total Liabilities	2,298,911	1,788,988
Fund balance Nonspendable Committed Assigned	1,193,725 22,759,083	120,968 1,100,575 20,209,864
Total Fund Balance	23,952,808	21,431,407
Total Liabilities and Fund Balance	\$ 26,251,719	\$ 23,220,395

Sewer District Fund
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Years Ended December 31,

			20)12			
	Original Budget		Final Budget	Santa Panana	Actual		/ariance with Final Budget Positive (Negative)
REVENUES Real preparty toyon	Ф 00 004 000	•	20 004 000	•	00 105 071	•	0.40 70.4
Real property taxes Other tax items	\$ 29,821,880	\$ 2	29,821,880	\$	30,435,674	\$	613,794
Departmental income	15,000		- 15,000		93,150 654,623		93,150 639,623
Use of money and property	90,000		90,000		115,644		25,644
Fines and forfeitures	50,000		50,000		16,761		16,761
Sale of property and					10,701		10,701
compensation for loss	-		-		-		-
Interfund revenues	-		-		25,324		25,324
State aid	-		35,000		27,026		(7,974)
Federal aid Miscellaneous	724.000		724.000		98,888		98,888
wiscellarieous	734,000		734,000		152,595		(581,405)
Total Revenues	30,660,880		30,695,880		31,619,685		923,805
EXPENDITURES							
Current	00 400 000						
Home and community services	20,496,303		19,984,029		16,077,116		3,906,913
Employee benefits Debt service	3,537,320		3,596,520		3,364,174		232,346
Interest	962.000		960,000		202 407		500 502
merest	862,000		862,000		263,407	-	598,593
Total Expenditures	24,895,623	2	24,442,549		19,704,697		4,737,852
Excess of Revenues							
Over Expenditures	5,765,257		6,253,331		11,914,988		5,661,657
OTHER FINANCING COHROLS (HOLD)							
OTHER FINANCING SOURCES (USES) Transfers in	205.545		205 545		005.545		
Transfers out	295,545 (10,124,000)		295,545		295,545		40.4.000
Transiers out	(10,124,000)		10,124,000)		(9,689,132)		434,868
Total Other Financing Uses	(9,828,455)		(9,828,455)		(9,393,587)		434,868
Net Change in Fund Balance	(4,063,198)	I	(3,575,124)		2,521,401		6,096,525
Fund Balance - Beginning of Year	4,063,198		3,575,124		21,431,407		17,856,283
Fund Balance - End of Year	\$ -	\$	-	\$	23,952,808	\$	23,952,808

·····		 20	11		
	Original Budget	 Final Budget	***************************************	Actual	Variance with Final Budget Positive (Negative)
\$	27,888,740 - 575,000 110,000	\$ 27,888,740 - 575,000 110,000	\$	28,119,675 90,000 678,968 142,249 59,638	\$ 230,935 90,000 103,968 32,249 59,638
	133,500	67,354 - 133,500		56 49,087 40,888 - 324,578	56 49,087 (26,466) - 191,078
	28,707,240	 28,774,594	5	29,505,139	 730,545
	19,956,244 3,096,190	22,544,026 3,139,790		18,356,962 3,135,843	4,187,064 3,947
-	1,081,000	 560,000	******	559,735	 265
	24,133,434	 26,243,816		22,052,540	 4,191,276
***************************************	4,573,806	 2,530,778		7,452,599	 4,921,821
	500,000 (9,272,000)	 500,000 (10,128,972)		500,000 (10,075,143)	 53,829
	(8,772,000)	 (9,628,972)		(9,575,143)	 53,829
	(4,198,194)	(7,098,194)		(2,122,544)	4,975,650
	4,198,194	 7,098,194		23,553,951	 16,455,757
\$	_	\$ -	\$	21,431,407	\$ 21,431,407

Special Purpose Fund Comparative Balance Sheet December 31,

ASSETS		2012	2011	
Cash				
Demand deposits	\$	15,699	\$	-
Time deposits		13,076		31,260
Total Assets	<u>\$</u>	28,775	\$	31,260
FUND BALANCE Restricted	<u>\$</u>	28,775	\$	31,260

Special Purpose Fund
Comparative Statement of Revenues, Expenditures and Changes
in Fund Balance
Years Ended December 31,

	No. of Contract of	2012	2011
REVENUE Use of money and property	\$	43	\$ 64
EXPENDITURES Current			
Economic opportunity and development		2,528	2,699
Deficiency of Revenues Over Expenditures		(2,485)	(2,635)
Fund Balance - Beginning of Year	***************************************	31,260	 33,895
Fund Balance - End of Year	\$	28,775	\$ 31,260



Debt Service Fund Comparative Balance Sheet December 31,

ASSETS	2012	2011
Cash		
Demand deposits	\$ 10,028,042	\$ 12,208,916
Receivables		
State and Federal aid	2,625,412	395,630
Due from other funds	551,364	16,621
	3,176,776	412,251
Total Assets	\$ 13,204,818	\$ 12,621,167
FUND BALANCE		
Restricted	\$ 10,204,818	\$ 6,540,622
Assigned	3,000,000	6,080,545
Total Fund Balance	\$ 13,204,818	\$ 12,621,167

Debt Service Fund
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Years Ended December 31,

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES	_			
Use of money and property	\$ -	\$ -	\$ 111,654	\$ 111,654
State aid Federal aid	~	-	668,253	668,253
Miscellaneous	-	-	2,371,987	2,371,987
Miscellatieous	_	234,000	353,376	119,376
Total Revenues	-	234,000	3,505,270	3,271,270
EXPENDITURES Debt service Serial bonds				
Principal	25,878,000	25,896,000	25,895,018	982
Interest	11,466,000	11,493,000	11,491,778	1,222
Total Expenditures	37,344,000	37,389,000	37,386,796	2,204
Deficiency of Revenues Over				
Expenditures	(37,344,000)	(37,155,000)	(33,881,526)	3,273,474
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued	-	9,529,000	9,529,000	-
Payment to refunded bond escrow agent	-	(9,718,000)	(9,717,712)	288
Issuance premium	-	-	669,048	669,048
Transfers in Transfers out	37,344,000	37,344,000	39,798,386	2,454,386
Transiers out	(6,080,545)	(6,080,545)	(5,813,545)	267,000
Total Other Financing Sources	31,263,455	31,074,455	34,465,177	3,390,722
Net Change in Fund Balance	(6,080,545)	(6,080,545)	583,651	6,664,196
Fund Balance - Beginning of Year	6,080,545	6,080,545	12,621,167	6,540,622
Fund Balance - End of Year	\$ -	\$ -	\$ 13,204,818	\$ 13,204,818

	20	11			
Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
\$ - - -	\$ - - - -	\$ 166,467 795,632 228,225 504,040	\$ 166,467 795,632 228,225 504,040		
		1,694,364	1,694,364		
23,807,000 10,182,500	23,807,000 10,182,500	25,280,970 10,385,737	(1,473,970) (203,237)		
33,989,500	33,989,500	35,666,707	(1,677,207)		
(33,989,500)	(33,989,500)	(33,972,343)	17,157		
-	- -	-			
33,989,500 (5,760,000)	33,989,500 (5,760,000)	36,982,084 (4,955,000)	2,992,584 805,000		
28,229,500	28,229,500	32,027,084	3,797,584		
(5,760,000)	(5,760,000)	(1,945,259)	3,814,741		
5,760,000	5,760,000	14,566,426	8,806,426		
\$	\$ -	\$ 12,621,167	\$ 12,621,167		

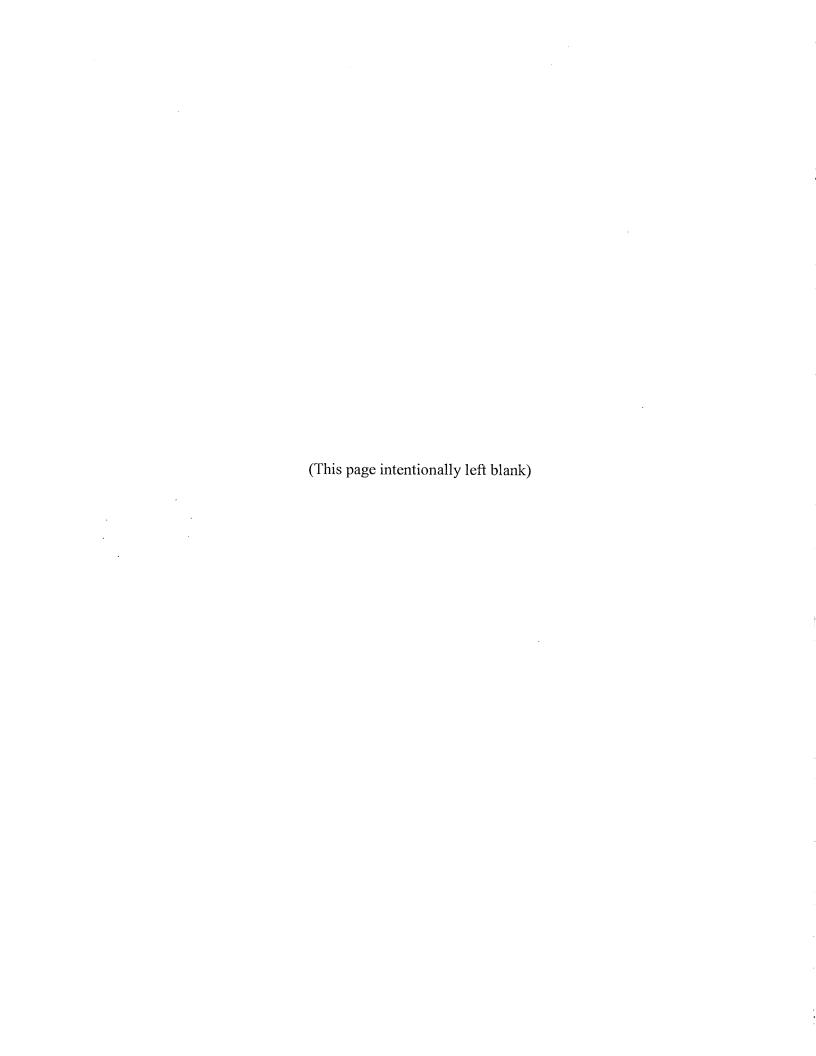


ENTERPRISE FUND

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public.

Home and Infirmary Fund – This fund is used to account for the operations of the Summit Park Hospital, a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law.

Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation – These funds reflect the operations of these not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.



Proprietary Fund - Enterprise Fund Home and Infirmary Fund Comparative Statement of Net Position December 31,

400570	 2012	 2011
ASSETS		
Cash and equivalents	\$ 2,051,923	\$ 1,964,327
Receivables		
Accounts Accounts Deficient construct of all supposes for any all a till to	19,356,626	10,149,410
Accounts - Patient care, net of allowance for uncollectible amounts	9,492,361	11,803,546
Funds held in trust for residents	259,385	309,513
Inventories	703,562	653,789
Prepaid expenses	 -	 897,393
Total Current Assets	 31,863,857	 25,777,978
Capital assets		
Land	438,504	438,504
Buildings	47,943,446	47,772,153
Improvements other than buildings	345,975	345,975
Equipment	18,278,012	20,013,937
Construction-in-progress	2,134,230	1,535,208
Less - Accumulated depreciation	 (50,040,466)	 (49,720,637)
Total Capital Assets, net of accumulated depreciation	 19,099,701	 20,385,140
Total Assets	 50,963,558	 46,163,118
LIABILITIES		
Current liabilities		
Accounts payable	7,478,029	2,623,285
Accrued interest payable	140,687	138,996
Funds held in trust for residents	259,385	309,513
Due to other funds	19,840,253	17,203,655
Advances from other funds	48,697,541	32,304,720
Compensated absences	942,000	1,056,000
Unearned revenue	512,285	3,204,365
Bond anticipation notes payable	450,000	450,000
Current maturities of bonds payable	1,596,660	1,510,484
• •	 1,550,000	 1,010,404
Total Current Liabilities	 79,916,840	 58,801,018
Noncurrent liabilities		
Bonds payable	10,582,614	10,979,274
Compensated absences	8,479,414	9,502,345
Other post employment benefit obligations payable	78,521,913	66,682,304
Estimated third-party liabilities, net of current portion	1,629,953	391,610
and party machines, not or our one portion	 1,023,300	 391,010
Total Noncurrent Liabilities	 99,213,894	 87,555,533
Total Liabilities	 179,130,734	 146,356,551
NET POSITION		
Net investment in capital assets	9 472 600	0.354.036
Unrestricted	8,473,692	9,351,936
On obtained	 (136,640,868)	 (109,545,369)
Total Net Position	\$ (128,167,176)	\$ (100,193,433)

Proprietary Fund - Enterprise Fund Home and Infirmary Fund Comparative Statement of Revenues, Expenses and Changes in Net Position Years Ended December 31,

	2012	2011
OPERATING REVENUES		
Charges for services		
Net patient service revenues	\$ 69,671,135	\$ 77,038,824
Services provided to the County jail	330,000	420,000
Services provided to the County of Rockland	3,114,138	3,259,260
	73,115,273	80,718,084
Miscellaneous	542,729	639,213
Total Operating Revenues	73,658,002	81,357,297
OPERATING EXPENSES		
Administrative and general expenses	11,238,974	11,979,404
Salaries and wage expenses	40,007,303	43,997,129
Employee benefits	39,522,610	37,897,829
Supplies and other expenses	8,286,066	8,462,680
Depreciation	2,289,193	2,392,423
Total Operating Expenses	101,344,146	104,729,465
Loss from Operations	(27,686,144)	(23,372,168)
Non-operating expenses		
Interest on indebtedness	(287,599)	(211,345)
Change in Net Position	(27,973,743)	(23,583,513)
Net Position - Beginning of Year	(100,193,433)	(76,609,920)
Net Position - End of Year	\$ (128,167,176)	\$ (100,193,433)

Proprietary Fund - Enterprise Fund Home and Infirmary Fund Comparative Statement of Cash Flows Years Ended December 31,

OAGU EL GING EDOM ODEDATINO A GENUTINO		2012		2011
CASH FLOWS FROM OPERATING ACTIVITIES	•	75 457 000	•	74.004.504
Cash received from patients and third-party payers Other receipts	\$	75,157,828	\$	74,934,531
Cash payments to vendors		(9,849,594)		6,510,400
Cash payments to vendors Cash payments to employees		(67,929,842)		(21,040,782)
Cash payments to employees		(14,720,069)		(71,583,754)
Net Cash from Operating Activities		(17,341,677)	*********	(11,179,605)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Proceeds from County of Rockland		19,029,419		13,078,795
		10,020,410		10,070,700
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from long-term debt		1,200,000		450,000
Retirement of debt		(1,510,484)		(1,461,881)
Interest on indebtedness		(452,626)		(495,787)
Acquisition and construction of capital assets		(837,036)		(937,417)
			-7	
Net Cash from Capital and				
Related Financing Activities		(1,600,146)		(2,445,085)
Net Change in Cash and Equivalents		87,596		(545,895)
Cash and Equivalents - Beginning of Year		1,964,327		2,510,222
Cash and Equivalents - End of Year	\$	2,051,923	\$	1,964,327
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH				
FROM OPERATING ACTIVITIES				
Loss from operations	\$	(27,686,144)	\$	(23,372,168)
Adjustments to reconcile loss from operations to	•	(=:,000,:::)	*	(20,012,100)
net cash from operating activities				
Depreciation		2,289,193		2,392,423
Provision for bad debts		1,994,004		4,201,965
Changes in assets and liabilities		, ,		. ,
Accounts receivable		(13,836,461)		2,991,927
Accounts receivable - Patient care		317,181		(4,656,282)
Due to\from State of New York by mental health				,
units for outpatient subsidy, net		3,032,229		(2,065,874)
Inventories		(49,773)		24,872
Prepaid expenses		897,393		311,548
Accounts payable		4,854,744		(623,570)
Unearned revenue		(2,692,080)		1,028,673
Estimated third party liabilities		2,835,359		(1,412,775)
Compensated absences		(1,136,931)		(620,729)
Other post employment benefit obligations payable		11,839,609		10,620,385
Net Cash from Operating Activities	\$	(17,341,677)	\$	(11,179,605)

Proprietary Fund - Enterprise Fund Rockland Tobacco Asset Securitization Corporation Comparative Statement of Net Position December 31,

		2012		2011
ASSETS				
Current assets				
Cash and equivalents	\$	257,757	\$	540,280
Investments		1,137,038		1,172,674
Accounts receivable		3,162,660		3,481,599
Prepaid expenses		18,056		18,056
Total Current Assets		4,575,511		5,212,609
Noncurrent assets				
Restricted cash and equivalents		91,887		56,681
Restricted investments		3,440,137		3,525,074
Costs of issuance, net of accumulated amortization				, ,
of \$377,505 in 2012 and \$336,635 in 2011		723,263		764,133
Total Noncurrent Assets		4,255,287		4,345,888
Total Assets	***************************************	8,830,798		9,558,497
LIABILITIES				
Current liabilities				
Accrued liabilities		859,493		879,546
Current maturities of bonds payable		375,000		1,280,000
Total Current Liabilities		1,234,493		2,159,546
Noncurrent liabilities				
Bonds payable, less current portion		78,998,009		76,498,370
Total Liabilities		80,232,502		
Total Elabilities	***************************************	00,202,002	_	78,657,916
NET POSITION				
Unrestricted	\$	(71,401,704)	\$	(69,099,419)

Proprietary Fund - Enterprise Fund Rockland Tobacco Asset Securitization Corporation Comparative Statement Of Revenues, Expenses and Changes in Net Assets Years Ended December 31,

OPERATING REVENUES		2012	 2011
Tobacco settlement revenues	\$	2,852,327	\$ 3,032,544
Operating expenses			
Professional fees		39,690	41,331
Directors' fees		16,000	16,000
Insurance		19,697	21,338
Amortization		40,870	 40,870
Total Operating Expenses		116,257	 119,539
Income from Operations	-	2,736,070	 2,913,005
NON-OPERATING REVENUES (EXPENSES)			
Interest income		161,687	352,802
Interest on indebtedness		(4,900,042)	(4,798,393)
Total Non-Operating Expenses		(4,738,355)	 (4,445,591)
Loss Before Transfers		(2,002,285)	(1,532,586)
Transfers out - Residual payment to County of Rockland		(300,000)	 (250,277)
Change in Net Position		(2,302,285)	(1,782,863)
New Position - Beginning of Year		(69,099,419)	 (67,316,556)
Net Position - End of Year	\$	(71,401,704)	\$ (69,099,419)

COUNTY OF ROCKLAND, NEW YORK

Proprietary Fund - Enterprise Fund Rockland Tobacco Asset Securitization Corporation Comparative Statement of Cash Flows Years Ended December 31,

		2012		2011
CASH FLOWS FROM OPERATING ACTIVITIES	_			
Cash payments to venders	\$	3,144,011	\$	3,082,916
Cash payments to vendors		(75,387)		(77,028)
Net Cash from Operating Activities		3,068,624		3,005,888
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Retirement of long-term debt		(980,000)		(1,195,000)
Interest on indebtedness		(2,345,456)		(2,410,800)
Residual payment to County of Rockland		(300,000)		(2,250,277)
Net Cash from Non-Capital Financing Activities		(3,625,456)		(5,856,077)
CASH FLOWS FROM INVESTING ACTIVITIES				
Increase in restricted cash and equivalents		(35,206)		(16,274)
Interest income		188,942		358,757
Purchase of investments		(1,137,038)		(1,172,674)
Sale of investments		1,172,674		1,183,827
Purchase of restricted investments		(3,440,137)		(3,525,074)
Sale of restricted investments		3,525,074		3,464,835
Net Cash from Investing Activities		274,309		293,397
Net Change in Cash and Equivalents		(282,523)		(2,556,792)
Cash and Equivalents - Beginning of Year		540,280		3,097,072
Cash and Equivalents - End of Year	\$	257,757	\$	540,280
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH				
FROM OPERATING ACTIVITIES	•	0.700.070	•	0.040.005
Income from operations Adjustments to reconcile income from operations	\$	2,736,070	\$	2,913,005
to net cash from operating activities				
Amortization		40,870		40,870
Changes in assets and liabilities		.0,0.0		10,010
Accounts receivable		291,684		50,372
Prepaid expenses				1,641
Not Cook from Operating Activities	æ	2.069.624	œ.	2 005 000
Net Cash from Operating Activities	\$	3,068,624	\$	3,005,888
Noncash investing activities				
Increase in bonds payable from amortization of				
original issue and underwriters' discount	\$	54,849	\$	54,849
Increase in bonds payable from accreted interest		2,519,790		1,907,251

Proprietary Fund - Enterprise Fund Rockland Second Tobacco Asset Securitization Corporation Comparative Statement of Net Position December 31,

		2012		2012		2011
ASSETS						
Current assets						
Cash and equivalents	\$	81,606	\$	200,268		
Accounts receivable	Ψ	789,889	Ψ	865,876		
		700,000		000,070		
Total Current Assets	*******	871,495		1,066,144		
Noncurrent assets						
Restricted cash and equivalents		770		864		
Restricted investments		711,055		710,961		
Costs of issuance, net of accumulated		·		•		
amortization of \$60,595 in 2012 and \$53,887 in 2011		207,629		214,335		
Total Noncurrent Assets		919,454		926,160		
			_			
Total Assets	-	1,790,949		1,992,304		
LIABILITIES						
Current liabilities						
Accounts payable		10,549		2,500		
Accrued liabilities		30,488		32,225		
Due to other funds		· -		8,049		
Current maturities of bonds payable	***************************************	95,000		90,000		
Total Current Liabilities		136,037		132,774		
Noncurrent liabilities						
Bonds payable, less current portion		5,729,473		6,098,476		
		0,120,110		0,000,170		
Total Liabilities		5,865,510		6,231,250		
NET POSITION						
Unrestricted	Ф	(4.074.564)	φ	(4.000.040)		
Officationed	\$	(4,074,561)	\$	(4,238,946)		

Proprietary Fund - Enterprise Fund Rockland Second Tobacco Asset Securitization Corporation Comparative Statement of Revenues, Expenses and Changes in Net Position Years Ended December 31,

	2012	2011
OPERATING REVENUES Tobacco settlement revenues	\$ 713,096	\$ 756,225
OPERATING EXPENSES Professional fees	22 240	27.404
Directors' fees	22,219 15,250	27,194 10,750
Amortization	6,706	6,706
Total Operating Expenses	44,175	44,650
Income from Operations	668,921	711,575
NON-OPERATING REVENUES (EXPENSES)		
Interest income	30,999	36,743
Interest on indebtedness	(385,535)	(405,093)
Total Non-Operating Expenses	(354,536)	(368,350)
Income Before Transfers	314,385	343,225
Transfers out - Residual payment to County of Rockland	(150,000)	(8,049)
Change in Net Position	164,385	335,176
Net Position - Beginning of Year	(4,238,946)	(4,574,122)
Net Position - End of Year	\$ (4,074,561)	\$ (4,238,946)

Proprietary Fund - Enterprise Fund Rockland Second Tobacco Asset Securitization Corporation Comparative Statement of Cash Flows Years Ended December 31,

		2012		2011
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from tobacco settlement revenues	\$	786,002	\$	770,729
Cash payments to directors	,	(15,250)	•	(10,750)
Cash payments to vendors		(22,219)		(27,194)
N. (O. I.f. O. W. A. W. W.				
Net Cash from Operating Activities		748,533		732,785
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Retirement of long-term debt		(375,000)		(355,000)
Interest on indebtedness		(376,275)		(395,575)
Payment to County of Rockland		(150,000)		-
		······································		
Net Cash from Non-Capital Financing Activities		(901,275)		(750,575)
CASH FLOWS FROM INVESTING ACTIVITIES				
Decrease in restricted cash and equivalents		94		_
Interest income		34,080		34,083
Purchase of restricted investments		(711,055)		(710,961)
Sale of restricted investments		710,961		710,961
		· · · · · · · · · · · · · · · · · · ·	********	
Net Cash from Investing Activities		34,080		34,083
Net Change in Cash and Equivalents		(118,662)		16,293
Cash and Equivalents - Beginning of Year		200,268	***************************************	183,975
Cash and Equivalents - End of Year	\$	81,606	\$	200,268
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH				
FROM OPERATING ACTIVITIES				
Income from operations	\$	668,921	\$	711,575
Adjustments to reconcile income from operations				
to net cash from operating activities				
Amortization		6,706		6,706
Changes in assets and liabilities				
Accounts receivable		75,987		14,504
Due to other funds		(8,049)		-
Accounts payable		8,049		-
Accrued liabilities		(3,081)		-
Net Cash from Operating Activities	\$	748,533	\$	732,785
Nanagah Investing Activities				
Noncash Investing Activities				
Increase in bonds payable from amortization of original issue and underwriters' discount	\$	10,997	\$	10 007
original issue and underwillers discount	Φ	10,331	Φ	10,997



INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds.

Proprietary Funds - Internal Service Funds Combining Statement of Net Position December 31, 2012 (With Comparative Totals for 2011)

ACCETO	Workers' Compensation Benefits	General Liability Claims	Unemployment Benefits
ASSETS			
Cash Demand deposits	\$ 5,213,996	\$ 4,015,620	\$ -
Petty cash	Ψ 5,215,990 -	Ψ 4,013,020 ———————————————————————————————————	Ψ -
	5,213,996	4,015,620	-
Receivables Accounts			
State and Federal aid	-	-	-
Due from other governments	-	~	-
Due from other funds	-	2,416,602	127,881
		2,410,002	127,001
	-	2,416,602	127,881
Inventories	-	-	
Prepaid expenses			_
Total Current Assets	5,213,996	6,432,222	127,881
Capital assets	_		_
Less - Accumulated depreciation	_		
Total Capital Assets, net of accumulated depreciation			
Total Assets	5,213,996	6,432,222	127,881
LIABILITIES			
Current liabilities			
Accounts payable	478,828	35,120	-
Accrued liabilities	16,179	-	-
Due to other funds	21,941	-	-
Current portion of claims payable	1,068,305	767,652	-
Current maturities of bonds payable	4.000	-	-
Current portion of compensated absences	4,093		
Total Current Liabilities	1,589,346	802,772	
Noncurrent liabilities			
Claims payable, less current portion	9,614,749	5,629,450	-
Bonds payable, less current portion	-	-	-
Compensated absences, less current portion	-	-	-
Other post employment benefit obligations payable	110,865	-	
Total Noncurrent Liabilities	9,725,614	5,629,450	
Total Liabilities	11,314,960	6,432,222	_
NET POSITION			
Net investment in capital assets		_	
Unrestricted	(6,100,964)	-	127,881
Total Net Position	\$ (6,100,964)	\$ -	\$ 127,881

	То	tals
General Services	2012	2011
\$ - 200	\$ 9,229,616 200	\$ 9,417,180 200
200	9,229,816	9,417,380
347,357 427,453	347,357 427,453	265,575 427,415 166,251
3,956,773	6,501,256	3,750,211
4,731,583	7,276,066	4,609,452
84,610	84,610	89,899
250,172	250,172	384,081
5,066,565	16,840,664	14,500,812
20,665,700 (15,136,985)	20,665,700 (15,136,985)	20,733,006 (13,563,924)
5,528,715	5,528,715	7,169,082
10,595,280	22,369,379	21,669,894
680,348 2,114,864 - 1,084,666 187,309	1,194,296 2,131,043 21,941 1,835,957 1,084,666 191,402	944,446 718,673 19,525 1,622,862 1,045,689 183,756
4,067,187	6,459,305	4,534,951
4,588,564 1,685,778 15,456,658	15,244,199 4,588,564 1,685,778 15,567,523	13,413,828 5,673,231 1,628,706 13,135,684
21,731,000	37,086,064	33,851,449
25,798,187	43,545,369	38,386,400
(144,515) (15,058,392)	(144,515) (21,031,475)	450,162 (17,166,668)
\$ (15,202,907)	\$ (21,175,990)	\$ (16,716,506)

Proprietary Funds - Internal Service Funds
Combining Statement of Revenues, Expenses and Changes
in Net Position
Year Ended December 31, 2012
(With Comparative Totals for 2011)

ODEDATING DEVENUES	Co	Workers' ompensation Benefits	General Liability Claims		Liability		Liability		Liability		Liability		Liability		Un	employment Benefits
OPERATING REVENUES Charges for services State aid	\$	5,321,979 -	\$	2,590,463	\$	381,763 -										
Federal aid		_														
Total Operating Revenues		5,321,979		2,590,463		381,763										
OPERATING EXPENSES																
Administrative and general expenses		613,290		_		-										
Salaries and wage expenses		168,317		_		_										
Employee benefits		6,604,915		-		381,763										
Judgments and claims		-		2,594,368		_										
Supplies and other expenses		-		-		-										
Depreciation		_														
Total Operating Expenses		7,386,522		2,594,368		381,763										
Loss From Operations		(2,064,543)		(3,905)		_										
NON-OPERATING REVENUES (EXPENSES) Interest income Interest on indebtedness		18,772 		3,905	***************************************	- -										
Total Non-Operating Revenues (Expenses)		18,772		3,905		→										
Change in Net Position		(2,045,771)		-		-										
Net Positon - Beginning of Year		(4,055,193)				127,881										
Net Position - End of Year	\$	(6,100,964)	\$	_	\$	127,881										

		 Totals			
General Services		 2012		2011	
\$	28,052,894 568,265 151,956	\$ 36,347,099 568,265 151,956	\$	35,578,757 544,324 598,114	
	28,773,115	 37,067,320	 -	36,721,195	
	- 10,605,795 8,763,831	613,290 10,774,112 15,750,509		566,403 10,748,869 14,298,123	
•••	9,957,129 1,640,367	 2,594,368 9,957,129 1,640,367		2,905,218 11,115,270 1,645,034	
	30,967,122	 41,329,775		41,278,917	
-	(2,194,007)	 (4,262,455)		(4,557,722)	
	- (219,706)	 22,677 (219,706)		35,372 (251,994)	
	(219,706)	 (197,029)		(216,622)	
	(2,413,713)	(4,459,484)		(4,774,344)	
	(12,789,194)	(16,716,506)		(11,942,162)	
\$	(15,202,907)	\$ (21,175,990)	<u>\$</u>	(16,716,506)	

Proprietary Funds - Internal Service Funds Combining Statement of Cash Flows Year Ended December 31, 2012 (With Comparative Totals for 2011)

	Co	Workers' ompensation Benefits	Providence of the Control of the Con	General Liability Claims	Un	employment Benefits
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from charges for services	\$	5,321,979	\$	2,035,504	\$	381,763
Cash received from State and Federal aid Cash payments to insurance carriers and claimants		- (5,242,602)		- (2,156,805)		- (381,763)
Cash payments to employees Cash payments to vendors		(168,317)		-		-
Net Cash from Operating Activities		(88,940)		(121,301)		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Retirement of long-term debt		-		-		_
Interest on indebtedness				_		-
Net Cash from Capital and Related Financing Activities		<u></u>		_	***************************************	-
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest income		18,772		3,905		-
Net Change in Cash		(70,168)		(117,396)		-
Cash - Beginning of Year		5,284,164		4,133,016		-
Cash - End of Year	\$	5,213,996	\$	4,015,620	\$	-
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		•				
Loss from operations	\$	(2,064,543)	\$	(3,905)	\$	_
Adjustments to reconcile loss from operations to	Ψ	(2,004,040)	Ψ	(3,903)	Ψ	-
net cash from operating activities Depreciation						
Changes in operating assets and liabilities		-		-		-
Accounts receivable		-		-		-
State and Federal aid receivable		-		<u>.</u>		-
Due from other governments Due from other funds				166,251		-
Inventories		-		(721,210)		-
Prepaid expenses		1,847		_		-
Accounts payable		334,027		120		-
Accrued liabilities		11,861				-
Due to other funds		2,416		**		-
Unearned revenues		•		_		-
Claims payable		1,606,023		437,443		-
Compensated absences		1,304		-		•
Other post employment benefit obligations payable		18,125		-		
Net Cash from Operating Activities	\$	(88,940)	<u>\$</u>	(121,301)	\$	

_		Totals			
General Services		20)12		2011
\$ 25,941 720	,277 ,183		3,680,523 720,183 7,781,170)	\$	35,467,141 1,236,698 (7,379,532)
(10,308 (15,076			0,476,487) 5,076,668)		(11,151,788) (18,230,173)
1,276	622		1,066,381		(57,654)
(1,045 (230	,690) ,932)	(:	1,045,690) (230,932)	***************************************	(1,012,092) (262,313)
(1,276,	622)	('	1,276,622)		(1,274,405)
-			22,677		35,372
	-		(187,564)		(1,296,687)
	200	9	9,417,380		10,714,067
\$	200	\$ 9	9,229,816	\$	9,417,380
\$ (2,194,	007)	\$ (4	1,262,455)	\$	(4,557,722)
1,640,	367	1	,640,367		1,645,034
(81,	782) (38)		(81,782) (38) 166,251		177,387 94,260 (158,531)
(2,029, 5, 132,	289 [°]	(2	2,751,045) 5,289 133,909		(130,472) (31,286) (83,979)
	297)	1	249,850 ,423,596 2,416		(688,097) (768,319) (16,240)
63, 	- 414 714		- 2,043,466 64,718 2,431,839		(211,123) 2,473,495 22,283 2,175,656
\$ 1,276,	622	\$ 1	,066,381	\$	(57,654)

Proprietary Fund - Internal Service Fund - Workers' Compensation Benefits Fund Comparative Statement of Net Position December 31,

	2012	2011
ASSETS	·	
Cash		
Demand deposits	\$ 5,213,996	\$ 5,284,164
Prepaid expenses	-	1,847
Total Assets	5,213,996	5,286,011
LIABILITIES		
Current liabilities		
Accounts payable	478,828	144,801
Accrued liabilities	16,179	4,318
Due to other funds	21,941	19,525
Current portion of claims payable	1,068,305	907,703
Compensated absences	4,093	2,789
Total Current Liabilities	1,589,346	1,079,136
Noncurrent liabilities		
Claims payable, less current portion	9,614,749	8,169,328
Other post employment benefit obligations payable	110,865	92,740
Total Noncurrent Liabilities	9,725,614	8,262,068
Total Liabilities	11,314,960	9,341,204
NET POSITION		
Unrestricted	\$ (6,100,964)	\$ (4,055,193)

Proprietary Fund - Internal Service Fund - Workers' Compensation Benefits Fund Comparative Statement of Revenues, Expenses and Changes in Net Position

Years Ended December 31,

OPERATING REVENUES	 2012	-	2011
Charges for services	\$ 5,321,979	\$	4,554,342
OPERATING EXPENSES			
Administrative and general expenses Salaries and wage expenses	613,290		566,403
Employee benefits	168,317		163,082
Employee beliefits	 6,604,915		5,805,492
Total Operating Expenses	 7,386,522		6,534,977
Loss From Operations	(2,064,543)		(1,980,635)
Non-Operating Revenues - Interest income	 18,772		27,846
Change in Net Position	(2,045,771)		(1,952,789)
Net Position - Beginning of Year	 (4,055,193)		(2,102,404)
Net Position - End of Year	\$ (6,100,964)	\$	(4,055,193)

Proprietary Fund - Internal Service Fund - Workers' Compensation Benefits Fund Comparative Statement of Cash Flows Years Ended December 31,

		2012		2011
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from charges for services Cash payments to insurance carriers and claimants	\$	5,321,979 (5,242,602)	\$	4,885,727 (4,787,265)
Cash payments to employees		(168,317)		(163,082)
Net Cash from Operating Activities	•	(88,940)		(64,620)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest income		18,772	401	27,846
Net Change in Cash		(70,168)		(36,774)
Cash - Beginning of Year	·	5,284,164		5,320,938
Cash - End of Year	\$	5,213,996	\$	5,284,164
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES				
Loss from operations	\$	(2,064,543)	\$	(1,980,635)
Adjustments to reconcile loss from operations to net cash from operating activities Changes in assets and liabilities				
Accounts receivable		-		331,385
Prepaid expenses		1,847		437
Accounts payable		334,027		(366,385)
Accrued liabilities		11,861		2
Due to other funds Claims payable		2,416		(16,240)
Compensated absences		1,606,023 1,304		1,946,463 89
Other post employment benefit obligations payable		18,125	_	20,264
Net Cash from Operating Activities	\$	(88,940)	\$	(64,620)

Proprietary Fund - Internal Service Fund - General Liability Claims Fund Comparative Statement of Net Position December 31,

ASSETS	2012	2011
Cash Demand deposits	\$ 4,015,620	\$ 4,133,016
Receivables Due from other governments		166 251
Due from other funds	2,416,602	166,251 1,695,392
	2,416,602	1,861,643
Total Assets	6,432,222	5,994,659
LIABILITIES Current liabilities		
Accounts payable	35,120	35,000
Current portion of claims payable	767,652	715,159
Total Current Liabilities	802,772	750,159
Noncurrent liabilities		
Claims payable, less current portion	5,629,450	5,244,500
Total Liabilities	\$ 6,432,222	\$ 5,994,659

Proprietary Fund - Internal Service Fund - General Liability Claims Fund Comparative Statement of Revenues, Expenses and Changes in Net Position

Years Ended December 31,

		2012	2011
OPERATING REVENUES Charges for services	\$	2,590,463	\$ 2,897,692
OPERATING EXPENSES Judgments and claims	*****	2,594,368	 2,905,218
Loss From Operations		(3,905)	(7,526)
NON-OPERATING REVENUES Interest income		3,905	 7,526
Change in Net Position		-	-
Net Position - Beginning of Year			 -
Net Position - End of Year	\$	-	\$

Proprietary Fund - Internal Service Fund - General Liability Claims Fund Comparative Statement of Cash Flows Years Ended December 31,

		2012		2011
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from charges to services Cash payments to insurance carriers and claimants	\$	2,035,504 (2,156,805)	\$	1,110,747 (2,378,186)
Net Cash from Operating Activities		(121,301)		(1,267,439)
CASH FLOWS FROM INVESTING ACTIVITIES Interest income		3,905	Mark Annie (Annie Annie An	7,526
Net Change in Cash		(117,396)		(1,259,913)
Cash - Beginning of Year		4,133,016		5,392,929
Cash - End of Year	\$	4,015,620	\$	4,133,016
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES Loss from operations Adjustments to reconcile loss from operations	\$	(3,905)	\$	(7,526)
to net cash from operating activities Changes in assets and liabilities				
Due from other governments Due from other funds Accounts payable Claims payable	_	166,251 (721,210) 120 437,443	***************************************	(158,531) (1,628,414) - 527,032
Net Cash from Operating Activities	\$	(121,301)	\$	(1,267,439)

Proprietary Fund - Internal Service Fund - Unemployment Benefits Fund Comparative Statement of Net Position December 31,

ASSETS	2012	2011
Due from other funds	\$ 127,881	\$ 127,881
NET POSITION Unrestricted	\$ 127,881	\$ 127,881

Proprietary Fund - Internal Service Fund - Unemployment Benefits Fund Comparative Statement of Revenues, Expenses and Changes in Net Position

Years Ended December 31,

OPERATING REVENUES Charges for services	2012	2011
Charges for services	\$ 381,763	\$ 214,081
OPERATING EXPENSES		
Employee benefits	381,763	214,081
Income from Operations	-	-
Net Position - Beginning of Year	127,881	127,881
Net Position - End of Year	\$ 127,881	\$ 127,881

Proprietary Fund - Internal Service Fund - Unemployment Benefits Fund Comparative Statement of Cash Flows Years Ended December 31,

CASILEI OMG EDOM ODED ATIMO A OTIVETICO	Waterman :	2012	6377143001014	2011
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from charges for services Cash payments to insurance carriers and claimants	\$	381,763 (381,763)	\$	214,081 (214,081)
Net Cash from Operating Activities	Official			
Net Change in Cash		-		-
Cash - Beginning of Year	·	-		_
Cash - End of Year	\$		\$	•
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES				
Income from operations	\$	-	\$	_

Proprietary Fund - Internal Service Fund - General Services Fund Comparative Statement of Net Position December 31,

ASSETS		2012		2011
Cash				
Petty cash	\$	200	\$	200
Receivables				
Accounts		347,357		265,575
State and Federal aid		427,453		427,415
Due from other funds		3,956,773	1	,926,938
		4,731,583	2	2,619,928
Inventories		84,610		89,899
Prepaid expenses		250,172		382,234
Total Current Assets				
		5,066,565	3	,092,261
Capital assets Equipment		00 007		
Less - Accumulated depreciation		20,665,700		,733,006
·		(15,136,985)	(13	,563,924)
Total Capital Assets, net of accumulated depreciation	····	5,528,715	. 7	,169,082
Total Assets		10,595,280	10	,261,343
LIABILITIES				
Current liabilities				
Accounts payable		680,348		764,645
Accrued liabilities		2,114,864		714,355
Current maturities of bonds payable Current portion of compensated absences		1,084,666	1	,045,689
Current portion of compensated absences		187,309		180,967
Total Current Liabilities		4,067,187	2	,705,656
Noncurrent liabilities				
Bonds payable, less current maturities		4,588,564	5	,673,231
Compensated absences, less current maturities		1,685,778		,628,706
Other post employment benefit obligations payable		15,456,658	13	,042,944
Total Noncurrent Liabilities		21,731,000	20	,344,881
Total Liabilities	•	25,798,187	23,	,050,537
NET POSITION				
Net investment in capital assets		/1// E1E\		450 400
Unrestricted		(144,515) (15,058,392)		450,162 ,239,356)
		(10,000,002)	(13,	,238,330)
Total Net Position	\$	(15,202,907)	\$ (12,	789,194)

Proprietary Fund - Internal Service Fund - General Services Fund Comparative Statement of Revenues, Expenses and Changes in Net Position

Years Ended December 31,

	2012			2011
OPERATING REVENUES Charges for services State aid Federal aid	\$	28,052,894 568,265 151,956	\$	27,912,642 544,324 598,114
Total Operating Revenues		28,773,115		29,055,080
OPERATING EXPENSES Salaries and wage expenses Employee benefits Supplies and other expenses Depreciation	***************************************	10,605,795 8,763,831 9,957,129 1,640,367		10,585,787 8,278,550 11,115,270 1,645,034
Total Operating Expenses		30,967,122		31,624,641
Loss From Operations		(2,194,007)		(2,569,561)
NON-OPERATING EXPENSES Interest on indebtedness		(219,706)	4	(251,994)
Change in Net Position		(2,413,713)		(2,821,555)
Net Position - Beginning of Year		(12,789,194)		(9,967,639)
Net Position - End of Year	\$	(15,202,907)	\$	(12,789,194)

Proprietary Fund - Internal Service Fund - General Services Fund Comparative Statement of Cash Flows Years Ended December 31,

		2012		2011
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from charges for services	\$	25,941,277	\$	20 256 506
Cash received from State and Federal aid	Ψ	720,183	Ф	29,256,586
Cash payments to employees		(10,308,170)		1,236,698 (10,988,706)
Cash payments to vendors		(15,076,668)		(18,230,173)
	•	(10,010,000)		(10,230,173)
Net Cash From Operating Activities		1,276,622		1,274,405
CASH FLOWIG FROM CARITAL AND DELATE				
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Retirement of long-term debt Interest on indebtedness		(1,045,690)		(1,012,092)
micrest on indeptedness		(230,932)		(262,313)
Net Cash From Capital				•
and Related Financing Activities		(4.070.000)		(4.074.405)
and Holatou Findholing / lettvittes		(1,276,622)		(1,274,405)
Net Change in Cash		-		-
Cash - Beginning of Year		200		200
				200
Cash - End of Year	\$	200	\$	200
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH				
FROM OPERATING ACTIVITIES				
Loss from operations	\$	(2,194,007)	\$	(2,569,561)
Adjustments to reconcile loss from operations to	Ψ	(2,134,007)	Ψ	(2,309,301)
net cash from operating activities				
Depreciation		1,640,367		1,645,034
Changes in assets and liabilities		.,,		1,010,00
Accounts receivable		(81,782)		(153,998)
State and Federal aid receivable		(38)		94,260
Due from other funds		(2.020.025)		1,497,942
		(2,029,835)		1,707,072
Inventories		5,289		(31,286)
Prepaid expenses		5,289 132,062		
Prepaid expenses Accounts payable		5,289 132,062 (84,297)		(31,286) (84,416) (321,712)
Prepaid expenses Accounts payable Accrued liabilities		5,289 132,062		(31,286) (84,416) (321,712) (768,321)
Prepaid expenses Accounts payable Accrued liabilities Unearned revenues		5,289 132,062 (84,297) 1,411,735		(31,286) (84,416) (321,712) (768,321) (211,123)
Prepaid expenses Accounts payable Accrued liabilities Unearned revenues Compensated absences		5,289 132,062 (84,297) 1,411,735 - 63,414		(31,286) (84,416) (321,712) (768,321) (211,123) 22,194
Prepaid expenses Accounts payable Accrued liabilities Unearned revenues		5,289 132,062 (84,297) 1,411,735	***************************************	(31,286) (84,416) (321,712) (768,321) (211,123)
Prepaid expenses Accounts payable Accrued liabilities Unearned revenues Compensated absences	\$	5,289 132,062 (84,297) 1,411,735 - 63,414	\$	(31,286) (84,416) (321,712) (768,321) (211,123) 22,194



FIDUCIARY FUNDS

AGENCY FUND

The Fiduciary Funds: The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others. The County's Agency Fund is primarily utilized to account for employee payroll deductions, deposits for welfare trusts and various taxes that are payable to other jurisdictions or individuals.

Fiduciary Funds - Agency Fund Statement of Changes in Assets and Liabilities Year Ended December 31, 2012

ASSETS	Balance January 1, 2012	 Increases		Decreases		Decreases		Balance ecember 31, 2012
Cash Demand deposits Time deposits Accounts receivable	\$ 5,149,828 1,792,932	\$ 205,396,501 - 77,575	\$	205,655,614 418,542 -	\$	4,890,715 1,374,390 77,575		
Total Assets	\$ 6,942,760	\$ 205,474,076	\$	206,074,156	\$	6,342,680		
LIABILITIES Accounts payable Employee payroll deductions Deposits Due to other governments	\$ 703,420 4,453,602 1,785,738	\$ 197,219,405 77,378,822 3,280,878 7,611,287	\$	197,205,320 77,714,850 3,768,398 7,401,904	\$	14,085 367,392 3,966,082 1,995,121		
Total Liabilities	\$ 6,942,760	\$ 285,490,392	\$	286,090,472	\$	6,342,680		

STATISTICAL SECTION

(Unaudited)

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Financial Trends

These schedules contain information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Assets by Component

Changes in Net Assets

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

NET ASSETS BY COMPONENT LAST TEN FISCAL YEARS

				•
	2003	2004	2005	2006
Governmental Activities	·			
Invested in Capital Assets,				
Net of Related Debt	\$ 440,635,684	\$ 419,627,796	\$ 385,766,788	\$ 357,075,560
Restricted	38,837,101	49,562,629	79,252,547	84,186,029
Unrestricted	5,738,859	24,270,260	51,882,873	49,138,682
Total Governmental				
Activities Net Assets	\$ 485,211,644	\$ 493,460,685	\$ 516,902,208	\$ 490,400,271
Business-Type Activities				
Invested in Capital Assets,				
Net of Related Debt	\$ 13,571,289	\$ 13,213,254	\$ 12,484,425	\$ 12,411,965
Unrestricted	(6,593,661)	(55,956,825)	(75,138,145)	(88,784,191)
	(0)0001001)	(00,000,020)	(10,100,110)	(00,701,101)
Total Business-Type				
Activities Net Assets	\$ 6,977,628	\$ (42,743,571)	\$ (62,653,720)	\$ (76,372,226)
		<u> </u>	+ (02,000,120)	<u> </u>
Primary Government			•	
Invested in Capital Assets				
Net of Related Debt	\$ 454,206,973	\$ 432,841,050	\$ 398,251,213	\$ 369,487,525
Restricted	38,837,101	411	+,	
Unrestricted	· · ·	49,562,629	79,252,547	84,186,029
Official	(854,802)	(31,686,565)	(23,255,272)	(39,645,509)
Total Primary Government				
Net Assets	\$ 492,189,272	\$ 450,717,114	\$ 454,248,488	\$ 414,028,045
·		(1)		
		(' ')		

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

⁽¹⁾ In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

2007	2008	2009	2010	2011	2012
\$ 410,512,788 123,090,125 (119,583,249)	\$ 405,279,887 113,990,838 (163,971,651)	\$ 413,765,675 104,294,397 (194,874,505)	\$ 401,818,749 110,920,044 (246,969,186)	\$ 394,449,480 43,843,923 (253,469,660)	\$ 406,255,827 45,321,506 -309,810,964
\$ 414,019,664	\$ 355,299,074	\$ 323,185,567	\$ 265,769,607	\$ 184,823,743	\$ 141,766,369
\$ 11,269,462 (106,761,196)	\$ 11,068,096 (111,174,333)	\$ 10,662,786 (130,614,169)	\$ 10,070,880 (158,571,478)	\$ 9,351,936 (182,883,734)	\$ 8,473,692 -212,117,133
\$ (95,491,734)	\$ (100,106,237)	\$ (119,951,383)	\$ (148,500,598)	\$ (173,531,798)	\$ (203,643,441)
\$ 421,782,250 123,090,125 (226,344,445)	\$ 416,347,983 113,990,838 (275,145,984)	\$ 424,428,461 104,294,397 (325,488,674)	\$ 411,889,629 110,920,044 (405,540,664)	\$ 403,801,416 43,843,923 (436,353,394)	\$ 414,729,519 45,321,506 (521,928,097)
\$ 318,527,930	\$ 255,192,837	\$ 203,234,184	\$ 117,269,009	\$ 11,291,945	\$ (61,877,072)

CHANGES IN NET ASSETS LAST TEN FISCAL YEARS

		2003	2004	2005		2006
Expenses			 	 		
Governmental Activities						
General government	\$	62,287,057	\$ 68,779,564	\$ 44,538,213	\$	53,181,226
Education		52,671,673	55,930,405	58,507,380		62,269,510
Public safety		45,279,632	52,371,937	58,963,721		61,374,333
Health		35,079,290	42,374,788	45,380,653		42,866,537
Transportation		43,410,593	45,144,431	48,426,869		52,467,203
Economic opportunity						
and development		148,325,942	164,700,249	156,812,258		154,921,214
Culture and recreation		746,302	728,454	745,730		672,310
Home and community services		21,385,606	20,023,499	24,060,557		25,128,078
Interest		6,489,849	 7,165,388	 10,991,331		17,421,520
Total Governmental Activities		415,675,944	 457,218,715	 448,426,712		470,301,931
Business-Type Activities						
Home and Infirmary Fund Rockland Tobacco Asset		79,369,366	87,141,861	93,268,805		100,045,431
Securitization Corporation Rockland Second Tobacco Asset		-	2,800,273	3,069,161		4,486,554
Securitization Corporation			 574,291	 553,016	•	542,077
		79,369,366	 90,516,425	 96,890,982		105,074,062
Total Primary Government Expenses	\$	495,045,310	\$ 547,735,140	\$ 545,317,694	\$	575,375,993
Program Revenues						
Governmental Activities						
Charges for Services				٠		
General Government	\$	38,054,253	\$ 39,249,733	\$ 12,202,376	\$	13,488,832
Education	•	-	-	-		=
Public Safety		3,741,384	3,835,679	4,352,301		4,376,291
Health		4,270,675	5,818,755	6,446,459		2,227,880
Transportation		2,710,546	3,241,293	3,386,565		3,649,497
Economic opportunity						
and development		5,596,867	8,665,341	9,174,374		7,118,757
Home and Community Services		80,458	261,278	1,811,248		2,256,013
Operating Grants and Contributions		131,170,162	146,655,838	137,068,005		141,316,084
Capital Grants and Contributions		10,424,140	 21,641,564	 22,140,383		17,079,414
Total Governmental Activities		196,048,485	 229,369,481	 196,581,711		191,512,768
Business-type Activities						
Home and Infirmary Fund						
Charges for Services		72,984,404	77,680,143	79,880,694		79,335,999
Operating Grants and Contributions		3,925,219	9,720,424	10,792,911		7,781,080
Rockland Tobacco Asset						
Securitization Corporation						
Operating Grants and Contributions		_	3,893,466	4,076,906		3,379,057
opolating crame and contributions			0,000,100	4,070,000		0,010,001
Rockland Second Tobacco Asset						
Securitization Corporation						
Operating Grants and Contributions		~	939,947	946,876		859,420
	*****		 ·	 		
Total Business-Type Activities		76,909,623	 92,233,980	 95,697,387		91,355,556
Total Primary Government						
Program Revenues	\$	272,958,108	\$ 321,603,461	\$ 292,279,098	\$	282,868,324

_		·								
	2007		2008		2009	-	2010	 2011		2012
\$	58,494,042 63,708,235 68,781,351 55,693,202 56,039,377	\$	67,293,698 71,519,828 70,103,143 50,413,128 55,737,309	\$	65,817,442 68,916,165 70,550,166 43,227,034 52,323,652	\$	65,578,858 64,096,792 78,884,977 46,040,723 55,073,427	\$ 66,978,200 60,294,608 82,354,581 47,274,572 53,254,863	\$	\$75,339,999 61,187,980 80,067,023 42,871,027 51,440,827
	161,783,425 922,107 33,924,151 24,724,724		174,367,673 939,766 35,782,255 13,400,239	-	180,334,640 896,680 34,575,699 14,110,025		182,610,808 973,087 35,091,249 13,768,045	 181,264,332 1,185,479 38,698,119 15,746,647		180,315,323 790,039 30,494,470 17,284,497
	524,070,614		539,557,039		530,751,503		542,117,966	 547,051,401		539,791,185
	114,058,665 4,571,080		115,135,691		108,938,933		112,706,758	104,940,810		101,631,745
	520,630		4,640,294		4,728,599		4,838,451	4,917,932		5,016,299
	119,150,375		501,105 120,277,090	***************************************	482,028 114,149,560		477,562 118,022,771	 449,743 110,308,485		429,710
\$	643,220,989	\$	659,834,129	\$	644,901,063	\$	660,140,737	\$ 657,359,886	\$	646,868,939
\$	12,527,092 - 3,335,455	\$	12,961,766 - 1,935,136	\$	16,075,012 - 1,951,080	\$	8,049,813 - 2,306,656	\$ 10,638,502	\$	12,812,341 1,628,565
	4,275,920 4,164,539		4,091,463 7,937,745		4,010,535 7,879,870		4,279,322 7,548,277	3,378,478 2,943,275 5,468,990		4,451,924 2,636,827 5,463,805
	6,968,579 2,126,805 143,651,066 23,349,064	_	7,676,041 1,777,822 164,476,127 11,845,084		7,597,193 4,333,518 161,630,529 14,177,004		9,785,895 5,221,710 156,809,424 15,465,469	8,076,489 1,189,127 147,921,778 13,437,559		6,585,776 957,554 144,656,039 18,937,891
-	200,398,520	_	212,701,184		217,654,741		209,466,566	 193,054,198		198,130,722
	78,790,038 16,491,989		106,029,852 4,896,669		89,041,990 -		87,266,807 -	81,357,297 -		73,658,002 -
	3,839,495		3,818,692		4,234,771		3,377,533	3,385,346		3,014,014
	909,345		917,374		1,027,653		829,216	 792,968		744,095
	100,030,867		115,662,587		94,304,414		91,473,556	85,535,611		77,416,111
\$	300,429,387	\$	328,363,771	\$	311,959,155	\$	300,940,122	\$ 278,589,809	\$	275,546,833

(Continued)

CHANGES IN NET ASSETS LAST TEN FISCAL YEARS (Continued)

		2003		2004		2005		2006
Net (Expense)/Revenue Governmental Activities Business-Type Activities	\$	(219,627,459) (2,459,743)	\$	(227,849,234) 1,717,555	\$	(251,845,001) (1,193,595)	\$	(278,789,163) (13,718,506)
Total Primary Government Net Expense	\$	(222,087,202)	\$	(226,131,679)	\$	(253,038,596)	\$	(292,507,669)
General Revenues Governmental Activities Taxes						•		
Real Property Taxes Other Tax Items Sales Tax Mortgage Tax	\$	58,818,064 4,262,453 142,163,349	\$	65,836,542 11,078,086 144,674,541 9,721,165	\$	78,272,043 9,898,911 148,457,535 10,180,660	\$	58,727,783 27,764,921 151,119,113 9,217,795
Hotel/Motel Tax Residential Energy Use Tax Motor Vehicle Use Tax		- -		-		-		-
Unrestricted Use of Money and Property Sale of property and compensation for loss Miscellaneous		1,295,908 - 12,285,174		1,275,851 - 3,903,607		2,012,813 - 3,191,953		2,658,983 135,224 2,663,407
Transfers Total Governmental Activities		218,824,948		226 480 702	<u></u>	23,997,609		252,287,226
Business-type activities Real Property Taxes Transfers	***************************************	-		236,489,792		(23,007,600)		-
Total Business-Type Activities			<u></u>			(23,997,609)		-
Total Primary Government General Revenues	\$	218,824,948	\$	236,489,792	\$	252,013,915	<u>\$</u>	252,287,226
Change in Net Assets Governmental Activities Business-Type Activities	\$ 	(802,511) (2,459,743)	\$	8,640,558 1,717,555	\$	24,166,523 (25,191,204)	\$	(26,501,937) (13,718,506)
Total Primary Government Change in Net Assets	\$	(3,262,254)	<u>\$</u>	10,358,113	\$	(1,024,681)	\$	(40,220,443)

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

⁽¹⁾ In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

 2007	 2008		2009		2010		2011		2012
\$ (323,672,094) (19,119,508)	\$ (326,855,855) (4,614,503)	\$	(313,096,762) (19,845,146)	\$	(332,651,400) (26,549,215)	\$	(353,997,203) (24,772,874)	\$	(341,660,463) (29,661,643)
\$ (342,791,602)	\$ (331,470,358)	\$	(332,941,908)	\$	(359,200,615)	\$	(378,770,077)	\$	(371,322,106)
\$ 72,855,145 5,253,994 163,931,697 7,416,530	\$ 71,646,043 7,125,096 168,498,939 5,115,544	\$	87,696,519 8,326,783 162,439,750 3,951,076	\$	92,768,618 4,941,267 169,152,688 3,537,937	\$	89,684,666 8,984,061 169,265,205 3,470,281	\$	111,274,889 9,500,343 169,581,358 3,480,654
-	-		-		-		-		968,837 2,077,687
15,365,523	3,285,209		- 504,419		- 1,207,909		- 183,172		112,279 110,267
 49,315 2,560,186	 40,543 2,821,904		53,969 10,290,708	-	456,659 1,170,362 2,000,000		121,310 1,084,318 258,326		57,512 989,263 450,000
 267,432,390	 258,533,278		273,263,224		275,235,440		273,051,339		298,603,089
 	 -		-		- (2,000,000)		(258,326)	4	(450,000)
 	 				(2,000,000)		(258,326)		(450,000)
\$ 267,432,390	\$ 258,533,278	\$	273,263,224	\$	273,235,440	<u>\$</u>	272,793,013	\$	298,153,089
\$ (56,239,704) (19,119,508)	\$ (68,322,577) (4,614,503)	\$	(39,833,538) (19,845,146)	\$ —	(57,415,960) (28,549,215)	\$	(80,945,864) (25,031,200)	\$	(43,057,374) (30,111,643)
\$ (75,359,212)	\$ (72,937,080)	\$	(59,678,684)	\$	(85,965,175)	\$	(105,977,064)	\$	(73,169,017)

FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	 2003	2004	2005		2006
General Fund					
Nonspendable	\$ _	\$ _	\$ -	\$	-
Restricted	-	-	•		-
Committed	-	-	_		
Assigned	_	-	·		· _
Unassigned	_	_			e-
Reserved	12,259,389	80,273,905	168,348,692		53,082,159
Unreserved	 19,842,531	 (41,322,044)	 (110,667,341)		(2,932,059)
Total General Fund	\$ 32,101,920	\$ 38,951,861	\$ 57,681,351	\$	50,150,100
All Other Governmental Funds					
Nonspendable	\$ -	\$ _	\$ -	\$	-
Restricted	_		-	,	_
Committed	-	-	_		-
Assigned	-	-	-		-
Unassigned	-	_	-		-
Reserved	30,042,904	40,358,037	31,312,497		58,853,881
Unreserved, Reported In:		. ,			• •
Special Revenue Funds	7,229,050	7,874,712	7,929,375		8,720,490
Capital Projects Fund	13,816,458	25,479,845	74,516,172		50,805,405
Debt Service Fund	 7,746,977	 7,245,082	 6,660,644		7,188,000
Total All Other Governmental Funds	\$ 58,835,389	\$ 80,957,676	\$ 120,418,688	\$	125,567,776
Total Governmental Funds	\$ 90,937,309	\$ 119,909,537	\$ 178,100,039	\$	175,717,876

The County implemented The provisions of Government Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Government Fund Type Definitions", for the fiscal year ended December 31, 2011.

	2007	-	2008	·	2009		2010		2011 (1)	 2012
\$	- - -	\$	- - -	\$	- - -	\$	-	\$	46,719,075 16,617,145	\$ 62,050,495 15,815,039
	44,873,252 (33,535,024)		54,784,809 (31,526,746)		51,006,383 (38,732,135)		48,086,001 (52,040,793)	···	(96,514,297) - -	 (127,253,007) - -
\$	11,338,228	\$	23,258,063	\$	12,274,248	\$	(3,954,792)	\$	(33,178,077)	\$ (49,387,473)
\$	-	\$	-	\$	_	\$	-	\$	266,143	\$ -
	-		- -		- -		-		19,283,285 1,100,575 28,200,207	30,183,443 1,193,725 26,313,606
	8,024,019		9,043,239		7,760,958		- 11,849,335		*	-
	12,276,371 91,909,837 8,000,000		13,926,044 51,547,862 7,500,000		17,038,024 7,660,442		21,876,806 3,459,152		-	-
\$_	120,210,227	\$	82,017,145	\$	6,800,000 39,259,424	<u>\$</u>	5,760,000 42,945,293	\$	48,850,210	\$ 57,690,774
\$	131,548,455	\$	105,275,208	\$	51,533,672	\$	38,990,501	\$	15,672,133	\$ 8,303,301

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

		2003		2004		2005		2006
Revenues		2000	-	2004		2000	-	2000
Real Property Taxes	\$	58,693,340	\$	62,218,149	\$	67,573,335	\$	70,005,364
Other Tax Items	Ψ	4,262,453	۳	11,078,086	Ψ	9,898,911	Ψ	27,764,921
Non-Property Taxes		142,819,235		154,932,812		159,169,424		160,802,521
Departmental Income		28,668,797		32,576,362		34,063,306		30,578,872
Intergovernmental Charges		20,000,797		32,370,302		34,003,300		30,370,072
Use of Money and Property		1,819,194		2,727,187		4,132,707		6,152,871
Licenses and Permits								
Fines and Forfeitures		1,321,928		1,477,592		1,512,041		1,487,720
·		718,865		868,114		760,839		918,522
Sale of Property and Compensation for Loss		174,452		194,830		123,880		136,334
Interfund Revenues		9,504,603		9,995,961		11,996,089		12,581,214
State Aid		87,573,304		100,122,546		106,299,593		99,322,826
Federal Aid .		47,058,732		62,912,164		48,858,105		52,385,776
Miscellaneous		15,279,908	_	4,539,643		4,370,725		4,238,295
Total Revenues		397,894,811	_	443,643,446		448,758,955		466,375,236
Expenditures								
Current:								
General Government		34,993,828		39,754,114		43,149,881		54,942,689
Education		50,182,282		53,635,959		56,287,051		59,108,151
Public Safety		42,894,951		49,560,136		55,473,720		58,893,768
Health		34,217,931		41,256,330		43,904,877		42,109,558
Transportation		31,363,348		33,227,664		36,248,794		40,142,905
Economic Opportunity and Development		146,763,914		163,421,773		155,278,769		154,605,187
Culture and Recreation		643,684		651,769		698,272		636,212
Home and Community Services		17,589,427		16,962,202		19,212,556		20,302,722
Employee Benefits		15,433,804		10,464,391		11,371,661		9,380,119
Debt Service:		13,433,004		10,404,331		11,371,001		3,300,113
Principal		6,190,771		5,133,743		10.869.372		13,858,182
Interest								• •
Refunding Bond Issuance Costs		6,737,039 95,790		5,405,520		9,278,123		13,783,091
Advance Refunding Escrow		•		-		-		•
Capital Outlay		8,154,357		46 002 007				49 004 602
Capital Outlay	_	21,121,468	-	46,003,907	_	44,447,249	_	48,004,692
Total Expenditures		416,382,594	_	465,477,508		486,220,325		515,767,276
Excess (Deficiency) of Revenues								
Over Expenditures		(18,487,783)	_	(21,834,062)		(37,461,370)		(49,392,040)
Other Financing Sources (Uses)						•		
Bonds Issued		27,000,743		51,197,807		72,379,263		47,009,877
Transfers In		37,781,261		29,274,285		72,045,546		48,275,803
Transfers Out		(37,871,957)		(29,274,285)		(48,047,937)		(48,275,803)
Sale of Real Property		(37,071,937)		(23,214,203)		(40,047,337)		(40,275,005)
Refunding Bonds Issued		3,812,318		-		-		-
Issuance Premium				-		-		-
		51,524		-		-		-
New York State loan proceeds Payment to Refunded Bond Escrow Agent		(0.700.054)		-		-		-
Fayment to Relatided Botta Escrow Agent		(3,768,051)			_		_	-
Total Other Financing Sources (Uses)		27,005,838		51,197,807		96,376,872	_	47,009,877
Net Change in Fund Balances	\$	8,518,055	\$	29,363,745	\$	58,915,502	\$	(2,382,163)
Debt Service as a Percentage								
of Non-Capital Expenditures		5.4%		2.4%		4.6%		5.9%

				<u> </u>							
	2007		2008		2009		2010		2011		2012
\$	72,945,404	1	80,701,948	\$	87,028,735	\$	87,800,079	\$	89,331,893	\$	100 496 009
	5,253,994		7,280,446		8,427,783	•	5,091,917	•	9,074,061	Ψ	109,486,028
	171,761,695	;	173,963,636		166,731,320		173,232,759				9,593,493
	30,764,208		31,830,638		36,307,225		32,200,999		173,277,809		177,267,770
			,000,000		00,001,220		32,200,999		30,918,923		30,521,098
	19,877,509		6,760,275		2 405 602		0.400.054				2,614,580
	1,448,396				2,495,692		2,420,254		615,595		487,067
	990,290		1,701,868		2,220,626		1,912,108		1,856,351		1,811,112
			1,050,166		1,138,392		905,750		903,400		934,792
	49,315		86,829		68,687		517,546		162,849		81,096
	14,664,748		15,691,757		15,235,243		23,708,228		24,220,938		23,268,60
	100,900,483		107,236,772		96,469,342		81,400,046		86,660,293		84,743,470
	58,001,784		65,639,498		77,357,853		89,359,897		66,442,279		71,429,363
	4,670,799		2,662,174		11,305,071		2,479,776		3,130,510		4,561,139
	481,328,625	-	494,606,007		504,785,969		501,029,359		486,594,901		516,799,616
	48,895,671		60,184,410		59,499,136		63,793,645		61,594,915		64,209,911
	60,595,502		67,786,623		64,602,751		60,029,496		56,226,904		57,340,086
	59,002,667		61,193,182		61,580,954		68,157,961		68,586,927		70,078,849
	51,976,073		46,691,701		39,419,209		41,393,398		41,010,199		39,792,305
	41,580,438		42,704,822		42,742,977		43,350,978		40,738,199		
	156,569,060		169,264,751		175,552,253		176,620,319		172,543,034		41,231,827
	661,650		667,428		598,820		510,699				173,925,483
	22,031,229		23,632,499		22,714,338				525,845		391,837
	10,146,766		11,028,835		11,600,192		23,557,043 13,167,104		25,826,025 14,672,488		22,781,787 15,146,136
					,,		10,107,104		14,072,400		13, 146, 136
	17,736,847		19,742,088		19,684,472		20,097,765		25,280,970		25,895,018
	27,904,491		13,344,928		13,348,694		12,172,015		13,003,458		16,160,442
	-		-		329,477		409,034		-		,,
	-		-		-				_		_
	42,526,497	_	38,699,088		50,083,709		56,470,847		45,767,866		39,338,593
	539,626,891		554,940,355		561,756,982		579,730,304		565,776,830		566,292,274
	(58,298,266)		(60,334,348)		_(56,971,013)		(78 700 045)		(70.484.000)		(40,400,000
_			(00,001,010)		(30,371,013)		(78,700,945)	_	(79,181,929)		(49,492,658
	34,269,748		24 000 000								
			24,000,000		2,900,000		56,045,142		53,625,003		40,122,000
	54,421,029		57,988,686		19,140,422		62,941,820		55,651,759		58,334,685
	(54,421,029)		(57,988,686)		53,785,489		(60,941,820)		(55,393,433)		(57,884,685
	-		-		-		-		55,900		_
	-		-		(53,785,489)		18,989,304		-		9,529,000
	-		459,114		689,475		852,178		1,924,332		1,740,538
	-				-		7,703,598				1,7 10,000
					(19,500,420)		(19,432,448)		_		(9,717,712
	34,269,748		24,459,114		3,229,477		66,157,774		55,863,561		42,123,826
	(24,028,518)	\$	(35,875,234)	\$	(53,741,536)	\$	(12,543,171)	\$	(23,318,368)	\$	(7,368,832)
	9.2%		6.4%		6.4%		6.3%		7.4%		8.0%



Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Tax Revenues by Source, Governmental Funds

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Value of Taxable Property Per \$1,000 of Assessed Valuation

County Property Tax Rates by Town Per \$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections



TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

				······································	-						
Fiscal Year	Real Property Taxes			Sales Tax		911 Emergency Surcharge			Mortgage Tax		Total
2003	\$	58,693,340	\$	140,024,664	а	\$	655,886	\$	2,138,685	\$	201,512,575
2004		62,218,149		144,674,541			537,106		9,721,165	d	217,150,961
2005		67,573,335		148,457,536	b	С	531,229		10,180,660		226,742,760
2006		70,005,364		151,119,113			465,613		9,217,795		230,807,885
2007		72,945,404		163,931,697			413,468		7,416,530		244,707,099
2008 .		80,701,948		168,498,939			349,153		5,115,544		254,665,584
2009		87,028,735		162,439,750			340,494		3,951,076		253,760,055
2010		87,800,079		169,152,688			542,134		3,537,937		261,032,838
2011		89,331,893		169,265,205			542,323		3,470,281	٠	262,609,702
2012		109,486,028		169,581,359			1,046,955		3,480,654		283,594,996

a Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4%

b Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%

c Effective June 1, 2005 the Metropolitan Transportation Authority rate increased from 1/4% to 3/8%

d Effective October 1, 2003

SALES TAX RATES LAST TEN FISCAL YEARS

	2003	2004	2005	2006	2007
New York State *	4.250 %	4.250 %	4.000 %	4.000 %	4.000 %
MTA (1) **	0.250	0.250	0.375	0.375	0.375
County *** ****	3.625	3.625	3.625	3.625	4.000
Total	<u>8.125</u> %	8.125 %	8.000 %	8.000 %	8.375 %

(1) Metropolitan Transit Authority

^{*} Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4% Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%.

^{**} Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

^{***} Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% of 1% was designated for towns and villages.

^{****} Effective March 01, 2007 the County rate increased from 3 5/8% to 4%, of which 3/16 of 1% was designated for towns and villages.

2008	2009	2010	2011	2012	
4.000 %	4.000 %	4.000 %	4.000 %	4.000 %	
0.375	0.375	0.375	0.375	0.375	
4.000	4.000	4.000	4.000	4.000	
8.375 %	8.375 %	8.375 %	8.375 %	8.375 %	

TAXABLE SALES BY INDUSTRY TEN YEARS STATED

		March 2001 to		March 2002 to		March 2003 to		March 2004 to
Industry	<u>.</u>	February 2002		February 2003		February 2004		February 2005
Utilities (excluding residential energy)	\$	114,864,000	\$	118,800,000	\$	115,461,000	\$	414 994 000
Construction	Ψ	68,713,000	Φ	64,293,000	Φ	69,527,000	Ф	114,884,000
Manufacturing		128,864,000		141,460,000		· ·		71,394,000
Wholesale Trade		296,848,000		283,951,000		132,495,000		128,961,000
Retail Trade:		290,040,000		203,951,000		294,210,000		324,209,000
Motor Vehicles and Parts		498,188,000		513,970,000		F74 050 000		540 774 000
Furniture and Home Furnishings		85,100,000				574,350,000		549,774,000
Electronics and Appliances		•		88,393,000		105,468,000		116,529,000
Building Materials and Garden Equipment		138,774,000		136,166,000		91,930,000		84,371,000
Food and Beverage		198,247,000		212,272,000		250,815,000		281,658,000
Health and Personal Care		146,508,000		148,024,000		170,071,000		176,772,000
Gasoline Stations		40,938,000		42,770,000		46,520,000		46,999,000
Clothing		90,429,000		88,269,000		97,591,000		103,933,000
Sporting Goods, Hobby, Book and Music Stores		58,420,000		57,409,000		274,408,000		241,350,000
General Merchandise		85,959,000		89,532,000		104,785,000		101,920,000
Miscellaneous Retail		231,179,000		241,274,000		391,825,000		426,801,000
Nonstore Retail		102,597,000		102,028,000		102,798,000		104,989,000
Information		32,490,000		36,083,000		41,916,000		45,591,000
***************************************		257,000,000		284,511,000		293,356,000		292,754,000
Professional, Scientific, and Technical		40,985,000		33,505,000		48,837,000		42,577,000
Administrative/Support Services Health Care		102,828,000		95,295,000		91,510,000		94,736,000
		1,618,000		1,618,000		1,927,000		2,292,000
Arts, Entertainment, and Recreation		28,774,000		25,576,000		27,027,000		27,411,000
Accommodation and Food Services:				•		٨.		
Food Services		247,023,000		254,670,000		259,443,000		271,397,000
Accommodation		46,809,000		48,832,000		46,964,000		52,329,000
Other Services:								
Repair and Maintenance		73,134,000		73,524,000		78,453,000		79,309,000
Personal and Laundry Services		9,270,000		8,973,000		9,754,000		10,058,000
All Other Services		4,128,000		2,271,000		2,227,000		2,185,000
Ag., Mining, Trans., FIRE, Educ., Govt.	-	161,561,000		152,753,000		124,683,000		125,246,000
Unclassified by Industry		5,802,000		20,200,000		29,284,000		39,761,000
Sales to Qualified Empire Zone Enterprises (QEZEs)		•		193,000		118,000		158,000
Services to tangible personal property used in prod.								
Grand Total	\$	3,297,050,000	\$	3,366,615,000	\$	3,877,753,000	\$	3,960,348,000

Source: New York State Department of Taxation and Finance

⁽¹⁾ Preliminary

-	March 2005 to February 2006	March 2006 to February 2007		March 2007 to February 2008		. <u></u>	March 2008 to February 2009	March 2009 to February 2010		
\$	137,792,000	\$	141,988,000	\$	163,002,000	\$	158,344,000	\$	157,587,000	
	78,378,000		77,578,000	•	81,720,000	•	75,289,000	Ψ	74,296,000	
	134,948,000		123,204,000		122,873,000		105,796,000		107,198,000	
	377,532,000		371,992,000		392,869,000		347,945,000		347,851,000	
	511,010,000		466,498,000		468,920,000		427,901,000		427,817,000	
	105,980,000		113,692,000		114,307,000		100,076,000		99,613,000	
	80,725,000		82,325,000		73,782,000		71,865,000		72,225,000	
	285,681,000		268,814,000		252,831,000		231,800,000		230,730,000	
	184,358,000		188,296,000		189,433,000		194,638,000		193,139,000	
	50,141,000		50,727,000		52,273,000		54,192,000		54,036,000	
	111,767,000		43,629,000		21,843,000		21,745,000		22,805,000	
	251,913,000		98,481,000		80,359,000		76,804,000		77,200,000	
	99,241,000		87,601,000		84,213,000		76,362,000		78,101,000	
	424,132,000		335,776,000		338,294,000		324,747,000		325,470,000	
	105,816,000		110,698,000		108,855,000		101,345,000		101,311,000	
	54,069,000		47,030,000		52,510,000		63,956,000		63,077,000	
	293,391,000		289,692,000		305,344,000		284,761,000		286,566,000	
	48,973,000		48,136,000		59,139,000		61,944,000		61,510,000	
	100,014,000		101,403,000		111,610,000		115,593,000		117,114,000	
	2,553,000		2,771,000		2,522,000		2,789,000		2,692,000	
	29,114,000		29,077,000		27,458,000		27,696,000		28,018,000	
	277,472,000		283,573,000		308,607,000		316,388,000		320,055,000	
	52,048,000		51,199,000		55,538,000		49,628,000		49,628,000	
	85,282,000		85,180,000		94,239,000		95,020,000		96,470,000	
	10,242,000		13,461,000		14,264,000		14,386,000		13,357,000	
	2,167,000		2,080,000		1,485,000		1,770,000		1,628,000	
	132,057,000		127,963,000		150,179,000		146,375,000		144,796,000	
	53,840,000		66,600,000		34,992,000		34,565,000		25,493,000	
	143,000		303,000		-		-			
s	4,080,779,000	\$	3,709,767,000	\$	3,763,461,000	\$	3,583,720,000	\$	3,579,783,000	

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY PER \$1,000 OF ASSESSED VALUATION LAST TEN FISCAL YEARS

Fiscal		Real P	rope	rty					
Year Ended December 31	Residential Property			Commercial Property		Less: Tax Exempt Real Property	Total Taxable Assessed Value		
2003	\$	7,616,951,050	\$	4,820,083,115	\$	1,710,092,853	\$	10,726,941,312	
2004		7,667,943,584		4,544,165,006		1,457,767,798		10,754,340,792	
2005		7,726,957,540		4,455,045,219		1,419,978,625		10,762,024,134	
2006		7,787,032,400		4,353,541,689		1,387,025,553		10,753,548,536	
2007		10,930,926,706		5,504,098,539		1,610,720,267		14,824,304,978	
2008		10,880,269,795		5,734,402,680		1,549,232,372		15,065,440,103	
2009		10,772,710,984		5,647,856,442		1,636,309,661		14,784,257,765	
2010		10,382,170,444		5,420,326,097		1,633,457,426		14,169,039,115	
2011		10,353,021,141		5,392,238,666		1,639,692,384		14,105,567,423	
2012		10,196,423,647		5,319,167,057		1,654,615,377		13,860,975,327	

Source: Rockland County Real Property Tax Department

Note: Taxable assessed values are determined by the city and town governments located within the County. The estimated actual taxable values represent the weighted average State equalization rates established for each city and town within the County.

Total Direct Tax Rate	 Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value			
4.101 %	\$ 32,717,799,793	32.79 %			
4.394	41,616,489,304	25.84			
4.534	33,774,550,066	31.86			
4.482	44,273,013,422	24.29			
3.150	44,069,523,707	33.64			
3.570	48,274,170,415	31.21			
3.997	43,318,941,021	34.13			
4.270	41,710,339,760	33.97			
4.374	38,236,489,073	36.89			
5.848	38,245,682,561	36.24			

COUNTY PROPERTY TAX RATES BY TOWN PER \$1,000 OF ASSESSED VALUATION LAST TEN FISCAL YEARS

						•		
Year	Clarkstown		Clarkstown Haverstraw		 Orangetown	 Stony Point	Ramapo	
2003	\$	4.018649	\$	18.330	\$ 2.7935	\$ 7.7300	\$	8.512
2004		4.054183		20.900	2.8044	8.4530		8.352
2005		3.991577		19.740	2.4980	8.5290		8.049
2006		4.024980		0.978	2.8865	8.6577		8.453
2007		4.826161		. 1.293	3.5060	10.9980		10.000
2008		5.023156		1.356	3.1316	12.0287		11.269
2009		5.267550		1.487	3.3264	11.2172		11.340
2010		5.363834		1.603	3.310	12.3397		12.317
2011		6.978614		2.207	4.981	15.2841		16.054
2012		8.257075		2.695	5.766	18.4361		18.467

PRINCIPAL TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

	2012				·
Taxpayer	Type of Business	· ·	Assessed Valuation	Percent of Total Assessed Valuation	b
Palisades Interstate Park Pyramid/Eklecco Properties Orange & Rockland Utilities Pfizer United Water Verizon Algonquin Gas Glorious Sun Roberts FKA Blue Hill Community Novartis Pharmaceuticals	State Lands Shopping Center Public Utility Pharmaceuticals Public Utility Public Utility Public Utility Retirement Community Pharmaceuticals	\$	895,065,321 778,334,461 664,151,020 650,907,601 445,461,927 187,282,093 135,301,838 101,354,393 99,286,956	2.28 1.98 1.69 1.66 1.14 0.48 0.34 0.26 0.25	%
Note: Total assessed valuation on the 2012 roll is	s \$39.243.176.471	\$	3,957,145,610	10.08	%

2003

Taxpayer	Type of Business	Name to the last of the last o	Assessed Valuation	Percent of Total Assessed Valuation	d .
Southern Energy American Cyanamid Corporation Palisades Interstate Park Pyramid/Eklecco Properties Orange & Rockland Utilities United Water Verizon Consolidated Edison Glorious Sun Roberts -FKA Blue Hill Community The Retail Property Trust	Public Utility Industrial State Lands Retail Shopping Industrial Public Utility Public Utility Public Utility Retirement Community Retail Shopping	\$	1,166,250,100 705,916,024 686,072,924 674,556,533 594,831,142 293,186,268 183,777,452 146,752,230 130,434,783 105,837,165	3.57 2.16 2.10 2.06 1.82 0.90 0.56 0.45 0.40 0.32	% - - %

Note: Total assessed valuation on the 2003 roll is \$

32,713,388,432

Source: Rockland County Real Property Tax Office

Total Tax Levy for	r the Fiscal Year
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Fiscal Year	 County	Town Chargebacks (Deficiency)	-	Local Special Districts	 Relevied Schools	_	Relevied Villages		Towns	 Late Penalties and fees
2003	\$ 42,346,114	\$ 3,077,428	\$	24,187,109	\$ 13,817,020	\$	1,358,769	\$	175,954,485	\$ 3,981,875
2004	45,498,869	2,030,474		25,897,119	64,967,561		1,560,113		194,495,574	10,594,200
2005	46,750,299	2,061,033		32,077,602	58,638,047		2,877,192		210,922,000	9,768,229
2006	46,252,999	503,279		35,979,516	64,720,965		3,081,058		225,832,360	27,220,048
2007	46,253,287	2,311,456		40,743,696	62,311,061		3,402,769		238,759,492	15,004,173
2008	53,804,066	4,759,562		42,010,230	22,813,093		2,094,973		246,122,883	6,472,073
2009	59,100,000	1,367,704		45,737,352	23,585,657		2,520,442		253,650,648	8,149,546
2010	60,500,000	2,154,896		48,736,705	24,687,900		2,859,696		263,478,889	4,737,710
2011	81,060,623	4,942,177		52,400,670	25,029,192		2,980,506		279,333,437	8,632,359
2012	96,000,000	3,530,977		55,557,615	25,164,473		2,725,140		297,661,098	9,470,285

Note: Town receivers of taxes collect real property taxes for the town and county on a single tax bill. The respective town receivers distribute the collected tax money to the towns prior to distributing the balance collected to the county. The towns, thereby, are assured of full collections. On April 1st of each year, the town receivers turn over uncollected items to the County. The County satisfies the full amount of the unpaid school and village taxes by April 1st. Responsibility for the unpaid taxes rests with the County.

⁽¹⁾ Excludes relevied schools and village taxes

Collected within the Fiscal Year of Levy

Total Collections to Date

									~
Total (1)	Total (1) Amount		Percenta of Levy	J	Collections Subsequent Years	-	Amount	Percentage of Levy	
\$ 249,547,011 278,516,236 301,579,163 335,788,202 343,072,104 353,168,814 368,005,250 379,608,200 426,369,266 462,219,975	\$	228,344,847 211,071,054 255,301,753 267,868,291 303,646,408 325,889,714 343,864,852 354,481,303 367,357,941 425,984,189	91.50 75.78 84.65 79.77 88.51 92.28 93.44 93.38 86.16 92.16	%	\$ 21,000,282 67,248,138 46,059,376 67,646,606 38,963,441 24,101,606 9,121,467 6,025,450 39,646,827 14,500,622	\$	249,345,129 278,319,192 301,361,129 335,514,897 342,609,849 349,991,320 352,986,319 360,506,753 407,004,768 440,484,811	99.92 99.93 99.93 99.92 99.87 99.10 95.92 94.97 95.46 95.30	%



Debt Capacity

These schedules present information to help the reader assess the affordability of the County's outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Net General Bonded Debt Outstanding

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Governmental Activities:	-			. —	Total	Income (1)	
	\$						
2003		140,528,483	\$ 11,283,791	\$	129,244,692	1.07	%
2004		190,739,783	10,063,392		180,676,391	1.37	
2005		255,157,191	38,398,625		216,758,566	1.55	
2006		287,620,252	32,637,387		254,982,865	1.70	
2007		303,582,277	22,913,219		280,669,058	1.86	
2008		306,426,208	18,592,478		287,833,730	1.80	
2009		292,501,813	9,839,189		282,662,624	1.67	
2010		331,510,505	14,566,426		316,944,079	1.81	
2011		359,239,248	12,621,169		346,618,079	2.12	
2012		372,814,732	13,204,818		359,609,914	1.13	
Business-Type Activities:							
2003	\$	11,598,757	\$ -	\$	11,598,757	0.10	%
2004		72,433,237	· -		72,433,237	0.55	
2005		95,700,649			95,700,649	0.69	
2006		99,795,134			99,795,134	0.66	
2007		100,454,142			100,454,142	0.67	
2008		98,713,490	_		98,713,490	0.62	
2009		97,645,874	_		97,645,874	0.58	
2010		98,479,360	-		98,479,360	0.55	
2011		97,824,729	-		97,824,729	0.60	
2012		98,679,034	-		98,679,034	0.31	
Total Primary Government:	_						
2003	\$	152,127,240	\$ 11,283,791	\$	140,843,449	1.17	%
2004		263,173,020	10,063,392		253,109,628	1.92	
2005		350,857,840	38,398,625		312,459,215	2.24	
2006		387,415,386	32,637,387		354,777,999	2.36	
2007		404,036,419	22,913,219		381,123,200	2.53	
2008		405,139,698	18,592,478		386,547,220	2.42	
2009		390,147,687	9,839,189		380,308,498	2.25	
2010		429,989,865	14,566,426		415,423,439	2.36	
2011		457,063,977	12,621,169		444,442,808	2.72	
2012		471,493,766	13,204,818		458,288,948	1.44	

^{(1) -} Population and personal income data can be found in the schedule of demographic and economic statistics

^{(2) -} Based on values presented in the schedule of assessed value and estimated actual value of taxable property

^{(3) -} In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

Estimated	Actual Taxable Value of								
0.40 0.43 0.64 0.58 0.64 0.60 0.65 0.75 0.91	%	\$	440.27 614.19 735.68 864.45 946.66 964.12 941.67 1,016.87 1,099.82 1,131.71						
0.04 0.17 0.28 0.23 0.23 0.20 0.23 0.23 0.26 0.26	%	\$	39.51 246.23 324.81 338.33 338.82 330.65 325.30 315.96 310.40 310.55						
0.44 0.60 0.92 0.81 0.87 0.80 0.88 0.98 1.17	%	\$	479.79 860.42 1,060.49 1,202.78 1,285.48 1,294.77 1,266.96 1,332.82 1,410.22 1,442.26						



DIRECT AND UNDERLYING GOVERNMENTAL ACTIVITIES DEBT DECEMBER 31, 2012

Governmental Unit	Gross Long-Term Debt (1)		Less Exclusions (2)	Amount Applicable to County (3)		
Towns (five)	\$ 381,53	32,155 \$	3,055,337	\$	378,476,818	
Villages (nineteen)	68,86	84,163	2,869,137		65,995,026	
School Districts (eight)	4,972,55	3,766	20,000,000		4,952,553,766	
Fire Districts (twenty-one)	5,82	27,235	152,235		5,675,000	
Subtotal, Underlying Debt	5,428,77	7,319	26,076,709		5,402,700,610	
Direct Bonded Debt of the County	372,81	4,732	13,204,818	-	359,609,914	
Direct and Overlapping Debt	\$ 5,801,59	2,051 \$	39,281,527	\$	5,762,310,524	

⁽¹⁾ Excludes enterprise fund bonds.

Sources - Outstanding debt provided by New York State Office of the State Comptroller.

⁽²⁾ Exclusions for the County represents funds available for debt service repayments.

⁽³⁾ County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

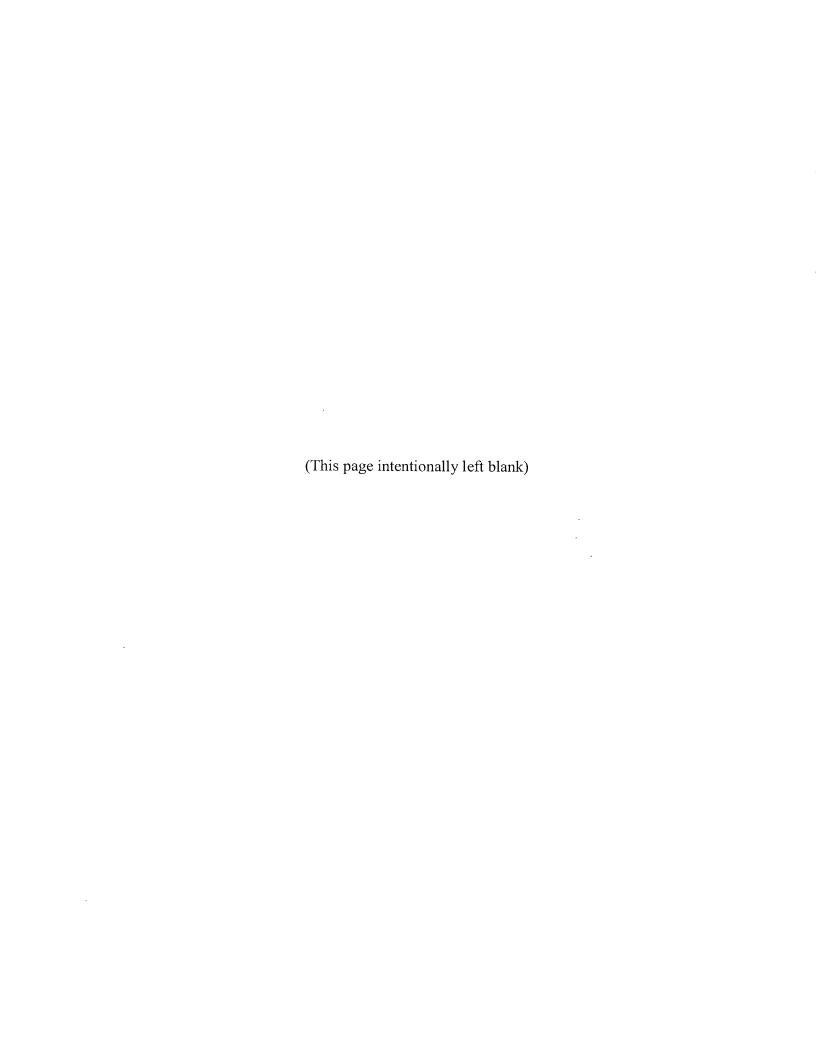
		2003	2004	2005
Debt Limit	\$	1,664,315	\$ 1,630,612	\$ 1,812,219
Total Net Debt Applicable to Limit		113,922	140,314	159,289
Legal Debt Margin	\$	1,550,393	\$ 1,490,298	\$ 1,652,930
Total Net Debt Applicable to the Limit As a Percentage of Debt Limit		6.84%	8.60%	8.79%
Legal Debt Margin Calculation for Fiscal Year 2				
Five Year Average Full Valuation of Taxable Real Property	\$	41,789,256		
Debt Limit - 7% of Average Full Valuation		2,925,248		
Outstanding Indebtedness - Serial bonds (1)		384,994		
Less Exclusions: 2011 Debt Service Appropriations for Bonds Revenue Anticipation Notes Exempt Sewer District Debt 28,139 85,000 135,058		248,197		
Total Net Indebtedness		136,797		
Net Debt Contracting Margin	\$	2,788,451		
Percentage of Debt Contracting Margin Available as of December 31, 2012		95.32%		
Percentage of Debt Contracting Power Exhausted as of December 31, 2012		4.68%		

Note - Amounts expressed in thousands

(1) - Excludes serial bonds for the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation

State Finance Law limits the County's outstanding net general obligation long-term debt to no more than 7% of the five year average full valuation of taxable real property. The legal debt margin is the difference between the debt limit and the County's net debt outstanding applicable to the limit, and represents the County's legal borrowing authority.

2006	2007	2008	2009	2010	2011	2012
\$ 1,998,593	\$ 2,458,399	\$ 2,706,285	\$ 2,869,344	\$ 2,979,424	\$ 2,988,989	\$ 2,925,248
182,697	131,121	112,262	95,750	107,509	98,710	136,797
\$ 1,815,896	\$ 2,327,278	\$ 2,594,023	\$ 2,594,023	\$ 2,871,915	2,890,279	2,788,451
9.14%	5.33%	4.15%	3.34%	3.61%	3.30%	4.68%



Demographic and Economic Information

This schedule offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. This schedule includes:

Demographic and Economic Statistics

DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

•							
Fiscal Year	Population (1)	Personal Income (amounts expressed in thousands) (2)	Per Capita Personal Income (2)	Median Age (3)	Percent High School Graduate or Higher (3)	K-12 School Enrollment (4)	Unemployment Rate (5)
2003	293,555	\$ 12,086,834	\$ 41,174	37.3	90.0 %	41,874	4.7
2004	294,171	13,156,798	44,725	36.9	88.2	42,248	4.4
2005	294,636	13,951,604	47,352	37.4	89.3	42,076	4.1
2006	294,965	15,027,582	50,947	37.4	88.7	41,750	3.7
2007	296,483	15,104,919	50,947	37.4	88.7	41,750	3.8
2008	298,545	15,966,784	53,482	37.5	88.2	41,343	4.8
2009	300,173	16,903,342	56,312	37.7	90.8	41,102	7.0
2010	311,687	17,551,718	56,312	37.7	90.8	41,162	7.1
2011	315,158	16,397,671	52,030	36.7	87.3	41,089	6.5
2012	317,757	17,091,196	53,787	36.6	87.9	43,218	6.7

⁽¹⁾ U.S. Census Bureau, Annual Population Estimates, Population Division

⁽²⁾ U.S. Department of Commerce, Bureau of Economic Analysis

⁽³⁾ U.S. Census Bureau, American Community Survey; U.S. Census Bureau, 2010 Census, Summary File 4

⁽⁴⁾ New York State Education Department, New York State District Report Card Comprehensive Information Report

⁽⁵⁾ New York State Department of Labor, Local Area Unemployment Statistics

Operating Information

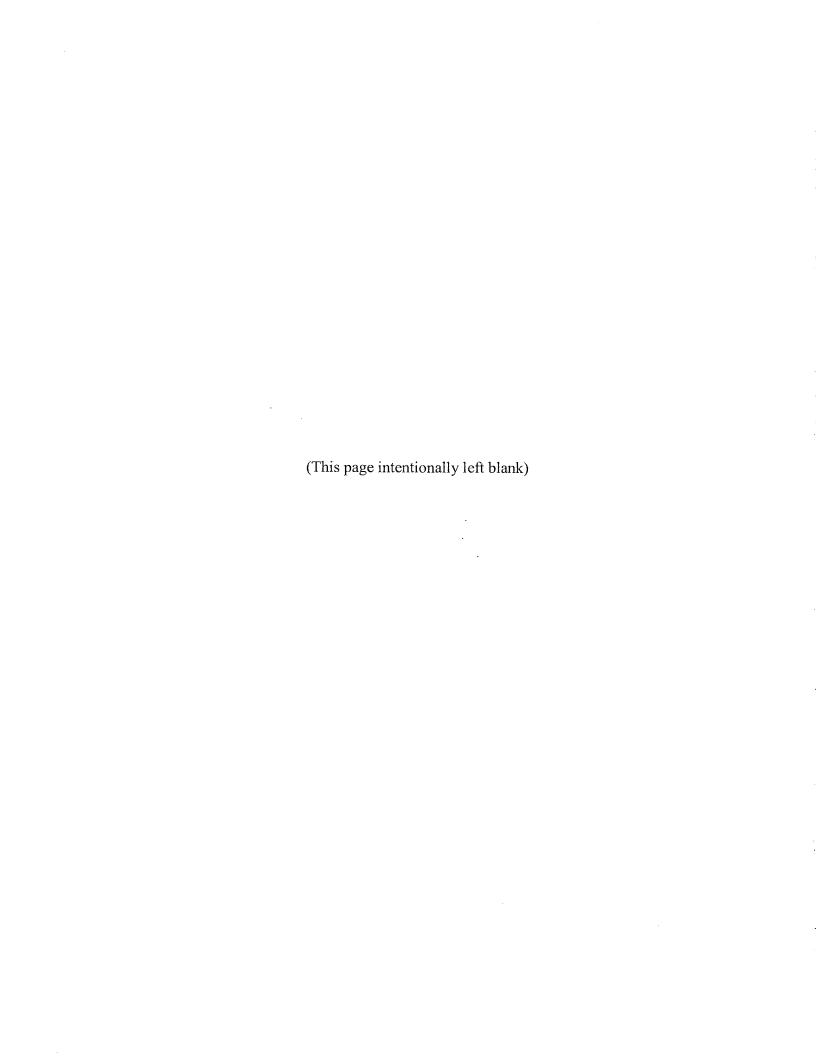
These schedules contain serve and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

Principal Employers

Full-Time Equivalent County Government Employees by Function

Operating Indicators by Function

Capital Asset Statistics by Function



PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2012	200	03
EMPLOYER	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT
Active International	360	0.32 %	350	0.32 %
American Home Products	-	-	2,900	2.66
ARC of Rockland	650	0.57	493	0.45
AT & T Healthcare	750	0.66	800	0.73
Avon	339	0.30	523	0.48
Barr Laboratories	415	0.37	612	0.56
Bon Secours Good Samaritan Hospital	1,800	1.59	1,525	1.40
Camp Venture, Inc.	625	0.55	470	0.43
Chestnut Ridge Transportation, Inc.	372	0.33	485	0.44
Chromalloy American Corp.	374	0.33	563	0.52
Corporate Maintenance Services	-	-	350	0.32
Helen Hayes Hospital	897	0.79	900	0.82
Insurance Service Office	-	- -	425	0.39
Jawonio, Inc.	1,000	0.88	· 615	0.56
Lamont-Doherty Geological Observatory	480	0.42	600	0.55
Louis Hornick & Co., Inc.	-	-	400	0.37
Materials Research Corp		· •	320	0.29
Nice-Pak Products, Inc.	960	0.85	300	0.27
Northern Services Group	1.100	0.97	1,000	0.92
Novartis Pharmaceuticals Corp.	537	0.47	550	0.50
Nyack Hospital	1,693	1.50	1,447	1.33
NYNEX	, <u>.</u>	-	1,000	0.92
Orange & Rockland Utilities	771	0.68	700	, 0.64
Pavion Ltd.	=	=	500	0.46
Pharmaceutical Resources	-	-	450	0.41
Rockland Bakery, Inc.	350	0.31	200	0.18
Sears Roebuck & Co.	180	0.16	360	0.33
St. Agatha's Home	-	-	550	0.50
St. Dominic's Home	810	0.72	321	0.29
The Dress Barn	350	0.31	325	0.30
Tilcon New York, Inc.	327	0.29	135	0.12
Verizon Wireless	850	0.75	1,100	1.01
Wyeth-Ayerst Laboratories (Pfizer)	1,510	1.33	-	
_	17,500	15.45 %	21,269	19.50 %

Sorce: Rockland County Planning Department

FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

Full-time Equivalent Employees as of December 31,

Function	2003	2004	2005	2006	2007
General Government	533	541	551	551	554
Public Safety	383	391	394	394	398
Health	1,146	1,160	1,163	1,163	1,165
Transportation	131	132	132	132	131
Economic Opportunity and					
Development	581	586	573	573	555
Culture and Recreation	1	1	1	1	1
Home and Community Services	143	145	148	148_	144
Total	2,918	2,956	2,962	2,962	2,948

Source - Rockland County Budget Department

2008	2009	2010	2011	2012
548	574	336	600	480
400	370	374	356	343
1,091	954	948	908	812
134	125	298	118	118
533	500 ·	496	474	444
1	1	1	1	1
141	131_	132	128	125
2,848	2,655	2,585	2,585	2,323

OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

2003	2004	2005	2006
213,025	210,125	206,296	205,078
n\a	n\a	n\a	n\a
222,420	266,904	309,608	337,473
2,870	2,864	2,955	3,174
		•	
54,775	95,609	69,063	90,100
117,024	91,207	145,715	107,900
63,241	88,367	24,506	129,200
2,220,743	2,441,226	2,677,098	3,151,973
68,667	69,240	69,779	70,401
1,011	1,016	1,018	1,022
23,799,951	24,342,282	25,507,016	26,082,619
364	360	366	356
	213,025 n\a 222,420 2,870 54,775 117,024 63,241 2,220,743 68,667 1,011 23,799,951	213,025 210,125 n\a	213,025 210,125 206,296 n\a n\a n\a n\a 222,420 266,904 309,608 2,870 2,864 2,955 54,775 95,609 69,063 117,024 91,207 145,715 63,241 88,367 24,506 2,220,743 2,441,226 2,677,098 68,667 69,240 69,779 1,011 1,016 1,018 23,799,951 24,342,282 25,507,016

n\a - Information not available

⁽¹⁾ Source: Department of Motor Vehicles

⁽²⁾ Source: Rockland County Budget and individual County departments

2007	2008	2009	2010	2011	2012
207,913	205,523	205,880	204,672	203,819	204,531
210,763	211,399	210,205	210,957	211,312	213,166
322,816	322,572	388,309	304,194	306,546	370,114
3,148	3,377	3,123	3,083	3,219	2,972
69,756	43,850	53,232	55,591	45,220	_
114,369	93,653	87,342	126,727	105,968	95,542
86,200	70,971	76,306	120,232	76,491	73,122
3,406,924	3,852,758	3,675,390	3,534,225	3,405,632	3,320,589
					
71,460	72,334	72,966	73,364	73,394	75,146
1,024	1,027	1,041	1,046	1,049	1,053
25,180,408	25,331,565	28,442,011	29,830,136	29,119,833	28,275,588
351	338	336	322	306	289

CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

			•	
	2003	2004	2005	2006
Function				
General Government:				*
Construction Permit Data- New Residential				
Number of Permits Issued	411	256	348	362
Estimated Value	58,596,306	57,790,857	76,073,511	74,062,592
Buildings	7	7	7	7
Vehicles	148	156	156	156
Education :				
Buildings	10	10	10	10
Public Safety:				
Buildings	8	8	8	8
Vehicles	36	39	38	37
Number of Fire and Rescue Companies	42	42	42	42
Number of Firehouses	50	50	50	50
Number of Members	2,634	2,441	2,225	2,183
Health:				
Buildings	16	16	16	16
Vehicles	117	116	110	108
Transportation:				·
Buildings	2	2	2	2
Vehicles	66	91	91	91
Culture and Recreation:				
County Parks\ Open Space (acreage)	2,260	2,532	2,574	2,597
Number of County Parks\ Open Space	20	22	23	24
Vehicles	5	5	5	5

Source - Various County departments n/a - Information not available

2007	2008	2009	2010	2011	2012
			2010		2012
371	260	82	117	136	106
88,351,11 <u>6</u>	68,725,212	36,601,485	48,907,870	39,854,614	38,382,672
7	7	7	7	7	7
156	199	125	126	128	137
10	10	10	10	10	10
8	8	8	0	0	0
. 37	151	159	8 159	8 165	8
42	42	42	42	42	167 42
50	51	51	51	51	51
2,189	2,180	2,344	2,346	2,349	2,279
			•	_,-	2,2.0
16	16	16	16	16	. 10
103	115	107	110	112	16 50
			110	112	
2	2				
91	2 257	2	2	2	2
31	237	262	263	265	162
2,597	3,094	3,094	3,179	3,179	3,179
24	25	25	27	27	27
5	17	17	17	15	14



FEDERAL AWARDS







Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditors' Report

The Honorable Legislature of the County of Rockland, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discreetly presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York ("County") as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 9, 2013. Our audit report includes a reference to other auditors who audited the financial statements of the Home and Infirmary Fund (a major enterprise fund) and the Rockland County Industrial Development Agency (a component unit) as described in our report on the County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses are exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the County in a separate letter.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

O'Connor Davies, LLP

Tonnor Davies, UP

Harrison, New York September 9, 2013





Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance

Independent Auditor's Report

The Honorable Legislature of the County of Rockland, New York

Report on Compliance for Each Major Federal Program

We have audited the County of Rockland, New York's ("County") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2012. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2012.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

O'Connor Davies, LLP Harrison, New York

O'Connor Davies, UP

September 9, 2013

Schedule of Expenditures of Federal Awards Year Ending December 31, 2012

Federal Grantor/ Pass-Through Grantor/Program or Cluster Title U.S. Department of Agriculture	Federal CFDA Number (1)	Federal Expenditures
Indirect Programs - Passed through New York State Office of Temporary and Disability Assistance -		
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	\$ 3,012,708
Indirect Program - Passed through New York State Department of Health - Special Supplemental Food Program for Women, Infants and Children Program	10.557	1,340,476
Total U.S. Department of Agriculture		4,353,184
U.S. Department of Housing and Urban Development		
Direct Programs: Community Development Block Grants/Entitlement Grants Emergency Shelter Grant Supportive Housing Demonstration Program Home Investment Partnership Program Fair Housing Assistance Program State and Local Section 8 Existing Moderate Rehabilitation	14.218 14.231 14.235 14.239 14.401 14.856	3,702,876 62,225 401,048 284,366 40,366 713,108
Total Direct Programs		5,203,989
Indirect Program - Passed through New York City - Housing Opportunities for Persons with AIDS	14.241	510.032
Total U.S. Department of Housing and Urban Development		5,714,021
U.S. Department of Labor		
Direct Program WIA Cluster WIA Adult Program WIA Youth Activities WIA Dislocated Workers Sub-Total WIA Cluster	17.258 17.259 17.278	609,463 429,334 708,729
Indirect Programs - Passed through Senior Service of America Senior Community Service		1,747,526
Employment Program	17.235	259,342
Total U.S. Department of Labor		2,006,868

Year Ending December 31, 2012

Federal Grantor/ Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number (1)	Federal Expenditures
U.S. Department of Transportation		
Direct Programs: Sub Regional Transportation Highway, Planning and Construction Federal Transit - Capital Investment Grants	20.205 20.507	\$ 642,455 3,623,378
Indirect Programs - Passed through New York State Department of Transportation: Sub regional Transportation Highway, Planning and Construction Metro Planning Grants	20.205 20.505	4,265,833 11,221,227 508,307 11,729,534
Total U.S. Department of Transportation		15,995,367
U.S. Department of Health and Human Services Direct Program Temporary Assistance for Needy Families (TANF)	93.558	42,370
Indirect Programs - Passed through New York State Office for the Aging:		
Special Programs for the Aging - Title VII, Chapter 3 for the Prevention of Elder Abuse, Neglect and Exploitation	93.041	20,929
Special Programs for the Aging - Title III, Part D	93.043	16,612
Aging Cluster Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers Special Programs for the Aging - Title III, Part C - Nutrition Serv Nutrition Services Incentive Program	93.044 93.045 93.053	371,226 467,457 71,887
Sub-Total Aging Cluster		910,570
Indirect Programs - Passed through New York State Department of Social Services:		
Temporary Assistance for Needy Families (TANF) Low Income Home Energy Assistance Child Care and Development Block Grant Foster Care - Title IV-E Basic Center Grant Chafee Foster Care Independence Program	93.558 93.568 93.575 93.658 93.623 93.674	13,934,767 4,052,993 6,744,061 3,776,847 180,000 58,761 (Continued)
		(Continued)

Schedule of Expenditures of Federal Awards (Continued) Year Ending December 31, 2012

Federal Grantor/ Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number (1)	Federal Expenditures
- Control of Charles The		Experialtures
U.S. Department of Health and Human Services (Continued)		
Indirect Programs - Passed		
through New York State		
Department of Social		
Services:		
Public Health Emergency Preparedness	93.069	\$ 141,310
HPP and PHEP Aligned Cooperative Agreements	93.074	93,571
Immunization Cooperative Agreements	93.268	41,464
Office of Population Affairs -		
Family Planning Services	93.217	21,309
Adoption Assistance - Title IV-E	93.659	53,662
Social Services Block Grant	93.667	3,376,917
Medical Assistance Program (Medicaid Title XIX)	93.778	5,771,538
Medical Assistance Program (Medicaid Title XIX) ARRA	93.778	714,165
Prevention and Wellness ARRA	93.723	10,247
Child Support Enforcement	93.563	2,039,328
HIV Emergency Relief Grants	93.914	494,904
Children's Health Insurance Program (CHIP)	93.767	47,059
Maternal and Child Health Services Block Grant to States	93.994	. 115,265
Child Welfare Services State Grants	93.645	150,868
Sub-Total passed through		
NYS Department of Social Services		41,819,036
Indirect Programs - Passed through		
New York State Office of Alcoholism		
and Substance Abuse Services:		
Block Grants for Prevention		
and Treatment of Substance Abuse	02.050	400 242
and Treatment of Substance Abuse	93.959	466,342
Total U.S. Department of Health		
and Human Services		43,275,859
U.S. Department of Justice		
Indirect Programs - Passed through		
Town of Clarkstown		
Edward Byrne Memorial Justice Assistance	16.738	13,363
II C Department (1) (
U.S. Department of Justice		
Direct Programs:		
Public Safety Partnership and Community Policing	16.710	100,000
State Criminal Alien Assistance Program	16.606	421,779
Bullet Proof Vest Partnership	16.607	40,893
Domestic Violence Grant	16.588	148,603
Equitable Sharing Program	16.922	1,936,051
		2,647,326
Total U.S. Department of Justice		2,660,689

Schedule of Expenditures of Federal Awards (Concluded) Year Ending December 31, 2012

Federal Grantor/ Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number (1)	Federal Expenditures
U.S. Department of Homeland Security Indirect Programs - Passed through New York State Division of Military and Naval Affairs:		
Disaster Grants - Public Assist. Presidentially Declared Hazard Mitigation Homeland Security Research, Testing	97.036 97.039	\$ 1,749,279 42,442
& Demonstration of Technologies Homeland Security Grant Program	97.108 97.067	54,437 1,776,639_
Total U.S. Department of Homeland Security		3,622,797
U.S. Department of Education Indirect Program - Passed through New York State Department of Education Special Education Grants for Infants and		
Families with Disabilities	84.181	198,792
U. S. Department of Energy Direct Program -		
Energy Efficiency and Conservation Block Grant ARRA	81.128	138,283
U.S. Environmental Protection Agency Indirect Program - Passed through New York State Department of Environmental Protection -		
Performance Partnership Grants	66.605	7,610
U.S. Election Assistance Commission Direct Program -		
Help America Vote	90.401	20,429
Corporation for National and Community Service Direct Program - AmeriCorps	94.006	158,407
Social Security Administration Direct Program -		
Social Security Retirement Insurance	96.002	10,900
Total		\$ 78,163,206

(1) Catalog of Federal Domestic Assistance number.

See notes to schedule of expenditures of federal awards.

Notes to Schedule of Expenditures of Federal Awards December 31, 2012

NOTE A - SUMMARY OF ACCOUNTING POLICIES

1. General

The accompanying Schedule of Expenditures of Federal Awards presents all activity of all federal awards programs for the year ended December 31, 2012. Federal awards received directly from federal agencies as well as federal awards passed through other government agencies are included on the Schedule.

2. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting.

3. Relationship to Financial Statements

The County's fund financial statements are presented using the modified accrual basis of accounting.

Summary Schedule of Prior Audit Findings Year Ended December 31, 2012

NONE

Schedule of Findings and Questioned Costs

<u>December 31, 2012</u>

Section I - Summary of Auditors' Results

Fin	and	ial	Staf	tem	ente	
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Type of auditors' report issued:	Unqualified
Internal control over financial reporting:	
 Material weakness(es) identified Significant deficiency(ies) identified? Noncompliance material to financial statements noted? 	yes X no yes X none reported yes X no
Federal Awards	
Internal control over major programs:	
Material weakness(es) identified?Significant deficiency(ies) identified?	yesX_ no yesX none reported
Type of auditors' report issued on compliance for major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?	yes <u>X</u> no

Identification of major programs:

CFDA Number(s)	Name of Federal Program or Cluster
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program
20.507	Federal Transit – Capital Investment Grants
93.558	Temporary Assistance for Needy Families (TANF)
93.575	Child Care Development Block Grant
93.658	Forster Care – Title IV-E
93.667	Social Services Block Grant

Schedule of Findings and Questioned Costs December 31, 2012 Dollar threshold used to distinguish between Type A and Type B programs: Auditee qualified as low-risk auditee? Section II - Financial Statement Findings None

Section III - Federal Award Findings and Questioned Costs

None

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