

COUNTY OF ROCKLAND

State of New York



Edwin J. Day
County Executive

Stephen F. DeGroat, CPA
Commissioner of Finance & Budget Director

Steven J. Grogan, MPA, MS
Deputy Budget Director

County of Rockland, New York

Comprehensive Annual Financial Report
Fiscal Year Ended December 31, 2015
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STATISTICAL SECTION (Unaudited)
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This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

This section includes the following schedules

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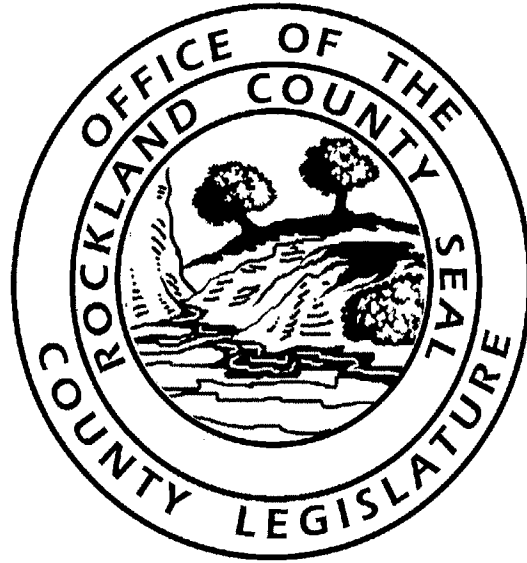
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**INTRODUCTORY
SECTION**

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ROCKLAND COUNTY LEGISLATURE

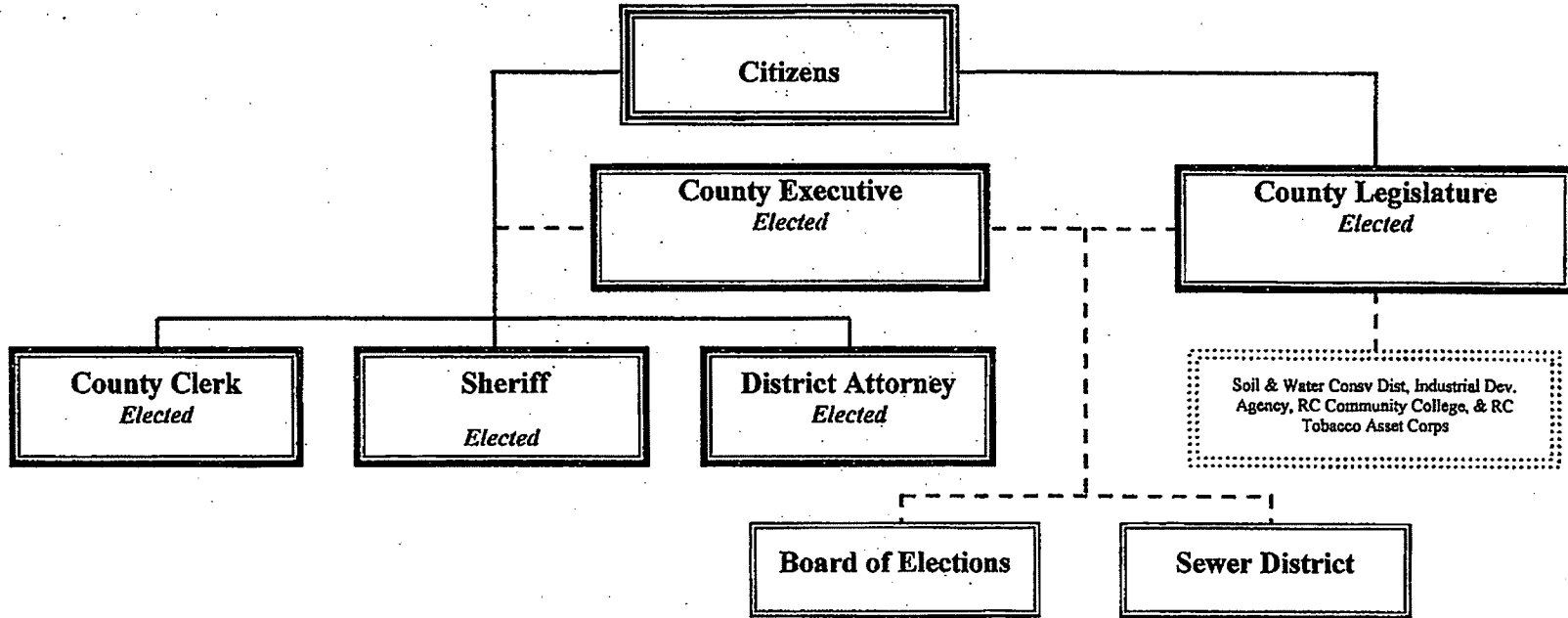
<u>DISTRICT</u>	<u>LEGISLATOR</u>
District 1	Hon. Douglas J. Jobson
District 2	Hon. Michael M. Grant
District 3	Hon. Jay Hood, Jr.
District 4	Hon. Ilan S. Schoenberger
District 5	Hon. Lon Hofstein
District 6	Hon. Alden H. Wolfe
District 7	Hon. Philip Soskin
District 8	Hon. Toney Earl
District 9	Hon. Christopher J. Carey
District 10	Hon. Harriet D. Cornell
District 11	Hon. Laurie Santulli
District 12	Hon. Charles J. Falciglia
District 13	Hon. Aron B. Wieder
District 14	Hon. Aney Paul
District 15	Hon. Patrick J. Moroney
District 16	Hon. Vincent D. Tyer
District 17	Hon. Nancy Low-Hogan



LEGISLATIVE LEADERSHIP

Alden H. Wolfe	Chairwoman of the Legislature
Jay Hood, Jr.	Vice-Chairman
Toney Earl	Majority Leader
Aney Paul	Deputy Majority Leader
Lon Hofstein	Minority Leader
Douglas J. Jobson	Deputy Minority Leader

ORGANIZATION OF ROCKLAND COUNTY GOVERNMENT



ALL OTHER CHARTERED DEPARTMENTS

Dept of Planning Commissioner Charter 5.01	Dept of Personnel Commissioner Charter 6.01	Dept of Health Commissioner Charter 7.01	Dept of Hospitals Commissioner Charter 8.01	Dept of Mental Health Commissioner Charter 9.01	Dept of Social Services Commissioner Charter 10.01
Dept of Highways Superintendent Charter 11.01	Office of the Public Defender Charter 15.01	Dept of Law County Attorney Charter 16.01	Dept of Finance Commissioner Charter 17.01	Dept of Audit County Auditor Charter 18.01	Human Rights Commissioner Charter 19.01
Other County Boards, Offices, Institutions & Functions Charter 20.04					



COUNTY OF ROCKLAND
DEPARTMENTS OF FINANCE AND BUDGET

18 New Hempstead Road
New City, New York 10956
(845) 638-5131
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EDWIN J. DAY
County Executive

STEPHEN F. DeGROAT, CPA
Commissioner of Finance
Budget Director

STEVEN J. GROGAN
Deputy Budget Director

September 30, 2016

To the Honorable County Executive
and the County Legislature of the County of Rockland, New York:

The Comprehensive Annual Financial Report ("CAFR") for the County of Rockland, New York for the fiscal year ended December 31, 2015 is submitted herewith. New York State requires the County to submit an annual report of our financial records and transactions presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR is issued pursuant to that requirement.

This report consists of management's representations concerning the finances of the County of Rockland. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements

will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by PKF O'Connor Davies, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended December 31, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County of Rockland's basic financial statements for the fiscal year ended December 31, 2015, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2015 financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A").

This letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditor.

The independent audit of the financial statements of the County was part of a broader, Federally mandated "Uniform Guidance" designed to meet the special needs of Federal grantor agencies. The standards governing Uniform Guidance engagements require the independent auditor to not only report on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards.

PROFILE OF THE COUNTY

The County was organized in 1798 and has a land area of 176 square miles. The County is approximately 33 miles northwest of Manhattan and is bordered by Orange County to the north

and west, Bergen County, New Jersey to the south and the Hudson River to the east. Within the County are 5 towns and 19 incorporated villages.

The County is one of the suburban counties located within the New York Metropolitan Area and is primarily residential in character. Southern portions of the County are in close proximity to the New York State Thruway and are well developed and heavily populated. Approximately 83% of the County's population resides in this area. Northern sections of the County are more rural due in part to the extensive system of parks located in this part of the County.

PROFILE OF GOVERNMENT

Pursuant to the provisions of Local Law 14 of 1984, the County adopted a charter form of government in accordance with the provisions of the Municipal Home Rule Law of the State. The charter provides for separate and independent executive and legislative functions. A County Executive was elected in November 1985 and took office on January 31, 1986, when the provisions of Local Law 14 became effective. The County Executive is elected from the County at large for a term of four years with the right of unlimited self-succession. The County Executive must reside in the County for a minimum of five years before his/her election and may not concurrently hold another public office. The County Executive is the chief executive officer responsible for the administration of all County affairs and also acts as the County's Budget Officer. The County Executive is required to consider all acts of the County Legislature for approval or disapproval.

The County Legislature is the legislative, appropriating and policy determining body of the County. It consists of 17 members elected from single member districts located within the County. Members are elected to serve an unlimited number of four-year terms and each legislator has one vote instead of a weighted vote. Duties of the Legislature include; review and adoption of the County's annual budget, approval of budgetary modifications during the year and authorization by resolution for the issuance of debt by the County.

The Chief Fiscal Officer of the County is the Commissioner of Finance who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include; collecting and disbursing County funds, investing such funds for temporary periods, issuing debt, maintaining accounting records and preparing financial statements there from.

The County provides a full range of services to its residents, including education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general administrative support. This report includes all of the funds of the County. It includes all County organizations and activities for which the County is financially accountable. The County has considered all potential component units based on criteria set forth in GASB Statement No. 14, amended by GASB Statement No. 61, including legal standing, fiscal dependency and financial accountability. Based on these criteria, the Rockland Community College, the Industrial Development Agency, the Soil and Water Conservation District and the Solid Waste Management Authority are considered component units and are included in the County's reporting entity as discrete presentations.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. The administrative head of each department, on or before August 1, is required to submit to the County Executive the expenditure requirements for the ensuing fiscal year. The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 1. Subsequent to October 1, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto. The Legislature holds a public hearing on the budget prior to November 20, and after the public hearing, the Legislature may make changes to the budget. The budget is adopted no later than December 7. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established within individual funds at the function level.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

Local Economy

A major part of the County's labor force, over 50%, is employed in service related industries. According to preliminary 3rd quarter 2015 data compiled by the State Labor Department, only

6.5% of the workforce is employed by companies engaged in manufacturing. Many residents commute to jobs in New York City or Westchester County, which is connected to the County by the Tappan Zee Bridge and U.S. Interstate 287/87. Approximately 16% of the County's labor force is classified as government related, a significant part of this group of employees works at the various State hospitals and institutions located in the County. Major non-governmental employers in the County include Pfizer Corporation, Orange and Rockland Utilities, Good Samaritan Hospital and Nyack Hospital.

Wealth levels for the County's residents are significantly above State and national averages. According to the Bureau of Economic Analysis, the estimated per capita personal income of County residents in 2014 was \$56,657. State and U.S. income averages reported on this basis were \$55,611 and \$46,049 respectively. According to the U.S. Census Bureau, the median household income for households in the County for 2014 was \$85,037, which was significantly greater than the median household income of \$58,878 for the State.

Hospital services are provided by Good Samaritan Hospital, Helen Hayes Hospital, Nyack Hospital, and Summit Park Nursing Care Center (a County owned facility) which offer residents of the County a wide range of inpatient and outpatient services.

A network consisting of all the major forms of transportation serves the County. Several primary State and U.S. Highways including the New York State Thruway, Palisades Interstate Parkway, Garden State Parkway and U.S. Routes 9W and 17 run through the County. The Metro-North Commuter Railroad division of the New York Metropolitan Transportation Authority, in cooperation with New Jersey Transit, provides rail service to Manhattan via the PATH rapid transit. Freight service is provided by Conrail. NY Waterways, NY Water Taxi, Transport of Rockland, Coach USA and Monsey Trails provide bus and ferry passenger service to New York City and other points in and outside of the County. Air transportation is provided by the three New York Metropolitan Airports (Kennedy, LaGuardia and Newark), as well as Westchester County Airport and Stewart International Airport in Newburgh, New York.

Primary education is the responsibility of the nine independent public school districts located within the County. There are numerous colleges, universities and vocational schools located throughout the County as well. Rockland Community College offers two-year associate degree and one-year certificate programs. Dominican College, St. Thomas Aquinas College and Empire

State College/SUNY are four-year liberal arts colleges. Iona College - Rockland Campus and Long Island University - Rockland Campus offer graduate programs.

The County has a wide array of recreational and cultural facilities highlighted by the Palisades Interstate Park System, the County Park System and the Community College. Over one-third of the Palisades Interstate Park System's 80,000 acres lie within the County and the parklands account for approximately 30% of the County's area. The Bear Mountain-Harriman State Park on the Hudson River, in the County's northeast corner, has 26,118 of its 51,026 acres in the County. Facilities include fishing, hiking, camping, swimming, picnicking, museum, playfield, winter sports and row boating. The County has 27 parks/open space, all of which have natural scenic areas, some affording panoramic views of the County. There are also over 20 private commercial swimming pools and lakes, and twelve golf courses, eight of which are open to the public. All of the towns and many of the villages have separate park facilities. In addition, there are numerous libraries, museums and marinas in the County.

In 2015 the County of Rockland generated an increase in total sales tax revenues of 2.2% from the previous year, bringing in \$188.6 million in general sales tax and \$9.3 million in residential energy sales tax. The main reason for this increase is due in part to a strengthening economy. The County's housing market increased in 2015, with mortgage tax revenues increasing 27.7% from the previous year, bringing in \$4.4 million.

LONG TERM FINANCIAL PLANNING

Rockland County has a six-year plan for capital improvements and this plan is updated each year in the form of a Capital Program. As required by Article IV of the County Charter, the administration is required to submit an updated Capital Program to the legislature by October 1st of each year, and the Legislature is required to approve the plan on or before December 20th of each year. The Six-Year Capital Program is prepared by the Planning Department. The first year of the Six-Year Capital Program is represented by the Capital Budget. Projects are listed by function and include County Center, Fire Training Center, Public Transportation, Parks, Highway, Hospital, Planning, Drainage and Rockland Community College projects. The Capital Budget is prepared by the Department of Budget & Management and is separate from the Six-Year Capital Program.

The County's ongoing and future projects include the following:

- Continuation of Rockland County Highway Department's (3) year road repaving, equipment replacement program and bridge/culvert repair and maintenance program.
- Complete installation of a Countywide Emergency Service Radio Communications System which will allow all agencies to communicate with each other during County-wide events.
- Extension of the Sewer District's boundaries to include Hillburn, Sloatsburg and Western Ramapo. Additionally, the proposed new plant will provide advanced treatment to enhance the water supply in the Ramapo River basin, which is the sole source aquifer for the County's needs.
- Upgrade eight (8) sewer pump stations in the Town of Clarkstown to comply with current national electric code and OSHA standards.
- Continuation of a West Shore Railroad Safety and Quiet Zone Project to be funded with an 80% Federal Grant.
- Improvements at Rockland Community College including campus-wide electrical upgrades, upgrades to the utility plant and fieldhouse\PE building upgrade.
- County-wide personal computer replacement and upgrade to integrated Financial and HR systems- Phase II.
- Construction and repairs to Pascack Brook\Union Road including bridges and culverts.
- Begin highway project Orangeburg Road Bridge reconstruction. 85-95% estimated Federal and NYS reimbursement.
- Improvements to Haverstraw Bay Park Infrastructure.

OPERATIONAL PROCEDURES AND PRACTICES

Closure of Hospital Facility

The County Legislature has determined to end its financial support of the Hospital Facility. The initial plan to accomplish this goal was implemented on April 16, 2013 when the County Legislature passed Resolution #192-2013, which authorized the formation and organization of a local development corporation to be known as the Rockland County Health Facilities Corporation (the "Corporation") and the execution of lease and leaseback agreements between the County and the Corporation (the "Lease Agreements") providing for transfer to the Corporation of all of the County's right, title and interest in and to the County-owned 321 bed residential health care

facility known as Summit Park Nursing Care Center (the "Skilled Nursing Facility"), constituting a portion of the Hospital Facility, by ninety-nine year lease, with option to take fee title, subject to the retained rights of the County to continue to operate such facility until such time as the Corporation terminates such reserved rights. The Corporation is governed by seven voting directors, four of whom were appointed by the County Executive and three of whom were appointed by the County Legislature.

On August 6, 2013, the Board of Directors of the Corporation held their organizational meeting and approved the transfer of the Skilled Nursing Facility from the County to the Corporation through execution of the Lease Agreements and preparation and circulation of a Request for Proposals ("RFP") for private acquisition and operation of the Skilled Nursing Facility. The RFP was circulated and four proposals were received. The Lease Agreements were finalized and executed as of November 1, 2013. By resolution adopted on December 30, 2013, the County Legislature authorized the transfer to the Corporation of the County's remaining interest in Building A at the County's office campus in Pomona, New York ("Building A") which houses the Skilled Nursing Facility and the County-owned, 100-bed long term acute care hospital ("LTACH"). Such transfer was made by ninety-nine year lease, with option to take fee title, subject to the retained rights of the County to continue to operate its remaining interest in Building A including the Skilled Nursing Facility and the LTACH, until such time as the Corporation terminates such reserved rights. At a meeting held March 14, 2014, the Board of Directors of the Corporation accepted such transfer and authorized execution of amendments to the Lease Agreements to include such remaining interest in Building A. The amendments to the Lease Agreements were finalized and executed on March 18, 2014.

The Corporation engaged in the procurement of a private purchaser and operator for the Skilled Nursing Facility and the LTACH, and in July 2014 approved a purchase and sale agreement by and among the Corporation, Summit Park Acquisition Group LLC and its related entities (collectively, "SPAG") as the purchaser of Building A, and operator of the Skilled Nursing Facility and the LTACH. The State Department of Health, by letter dated August 7, 2015 approved the Certificate of Need applications of the SPAG operating entity, subject to enumerated conditions, to operate the LTACH and the Skilled Nursing Facility. The purchase and sale agreement ("PSA") between the Corporation and SPAG provided for a Closing Date of December 31, 2014, subject to monthly extensions up to September 30, 2015 upon payment by SPAG to the Corporation of \$100,000 extension fees for each month. Pursuant to the PSA, SPAG has paid to the Corporation \$3,000,000 as a good faith deposit on the purchase price (of which \$150,000 is

non-refundable) as well as nine monthly extension fees totaling \$900,000. The Corporation's payments, net of the non-refundable portion of the good faith deposit and totaling \$3,750,000 plus accrued interest, are being held in an escrow account in accordance with the terms of the PSA.

On September 29, 2015, SPAG notified the Corporation that it was exercising its right to terminate the PSA, and on September 30, 2015 the Corporation sent a Notice of Termination to SPAG stating that SPAG was in default under the PSA because it had intentionally failed to appear to close the sale transaction by September 30, 2015 in accordance with the terms of the PSA. Such Notice of Termination also stated that SPAG had an extension termination right which provided that such Notice of Termination became effective on October 31, 2015.

As a consequence of SPAG's September 29, 2015 delivery of its notice of termination of the PSA by the parties, on September 30, 2015, the County Executive announced a contingency plan to cease operations and close the Skilled Nursing Facility and LTACH facilities by the end of 2015. Such closure plan was approved by the State Department of Health and was implemented by the County. On November 3, 2015, the Corporation's final Notice of Termination was delivered to SPAG.

The County is in receipt of a Notice of Claim from SPAG. The claim arises from a dispute over the rights to keep or return the good faith deposit related to the now terminated sale of the Skilled Nursing Facility and LTACH. The claimants are the principal of the intended purchaser and related companies. The claim, sounding in contract, is for the return of approximately \$3.5 million in good faith deposit funds and approximately \$250,000 of miscellaneous contract damages. A Notice of Claim is a pre-suit filing necessary under State law to commence an action against a municipality. If the County is successful on any future lawsuit to retain the good faith deposit, it stands to receive, as cash, the disputed good faith deposit which had been originally funded by the purchaser. If the claimant/purchaser is successful, its down payment will be returned and the miscellaneous contract damages will be paid. In a certain legal action entitled: *In the Matter of the CSEA et. al. v. County of Rockland et. al.* filed on November 4, 2015, the Civil Service Employees Association, Inc., Local 1000, AFSCME, AFL-CIO (hereinafter "CSEA") and individual employees filed an Article 78 Petition action. The Petitioners'/Plaintiffs' arguments essentially argue that the County Executive and his administration acted beyond their powers in filing for closure with the State Department of Health when that filing was made

without any legislation being enacted by the County Legislature. The suit seeks only declaratory relief. It does not seek monetary damages.

With respect to closing the facility, approximately \$5.7 million in compensated balances, such as sick time, holiday and vacation time for County employees whose positions will be abolished in connection with the closure plan, were funded in the 2015 fiscal year. The County's 2016 Adopted Budget provides funding in the amount of approximately \$14 million for additional costs related to the closure plan for the Skilled Nursing Facility and the LTACH facilities including unemployment insurance, healthcare and other costs allocated to the Hospital enterprise fund.

AWARDS AND ACKNOWLEDGEMENTS

GFOA - Certificates of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association ("GFOA") of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Rockland, New York for its CAFR for the year ended December 31, 2013. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

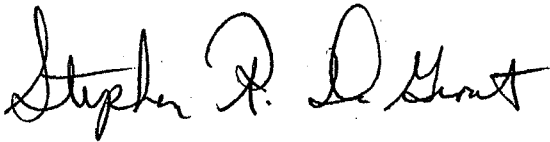
A Certificate of Achievement is valid for a period of only one year. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

GFOA also bestowed a Distinguished Budget Presentation Award to the County of Rockland for the 2006 through 2009 Budgets. In order to achieve this prestigious award, a budget document must meet program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

Acknowledgements

I would like to thank all of the personnel in the Budget and Finance departments who have assisted in the preparation of this report, as well as our independent auditor who assisted in its preparation. Appreciation is also offered to the County Executive and the members of the County Legislature for their interest and support in the financial operation of the County.

Respectfully Submitted,

A handwritten signature in black ink that reads "Stephen F. DeGroat". The signature is written in a cursive style with a large, prominent initial "S".

Stephen F. DeGroat, CPA
Commissioner of Finance/ Budget Director

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Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

County of Rockland
New York

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2014

Executive Director/CEO

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**FINANCIAL
SECTION**

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Independent Auditors' Report

The Honorable Legislature of the
County of Rockland, New York

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York ("County") as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

We did not audit the financial statements of the Rockland County Industrial Development Agency and the Rockland County Health Facilities Corporation (component units) for the year ended December 31, 2015, which represent 1.46%, 193.84% and 0.31%, 4.54%, 0.05% and 0.52% respectively, of the assets, net position and revenues of the component units, respectively. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinion, insofar as it related to the amounts included for such component units, is based solely on the reports of the other auditors.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

We draw attention to Note 2,D and Note 3,H in the notes to financial statements which disclose the effects of the County's adoption of the provisions of Governmental Accounting Standards Board ("GASB") Statement Nos. 68 "*Accounting and Financial Reporting for Pensions*" and 71 "*Pension Transition for Contributions Made Subsequent to the Measurement Date*". Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and the schedules included under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules, the schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2016, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

September 30, 2016

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**County of Rockland, New York
Management's Discussion and Analysis (MD&A)
December 31, 2015**

Introduction

The County of Rockland's ("County") management team offers the readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

For the year ended December 31, 2015, the County implemented GASB Statement No. 68, "Accounting and Financial Reporting for Pensions" ("GASB 68") and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date" ("GASB 71").

Financial Highlights for Fiscal Year 2015

- The Yeager Health Center (formerly known as Summit Park Hospital and Rockland County Infirmary) (the "Hospital Facility") was a long-term acute care hospital and skilled nursing facility established and operated until the end of the County's 2015 fiscal year under Article 6 of the General Municipal Law. The County has historically been responsible for the operations of the Hospital Facility.
- The total net position of the County's Governmental Activities decreased by \$72,686,580, inclusive of the cumulative effect of change in accounting principle of (\$2,351,975) to (\$3,936,253) in 2015 from \$66,398,352 in 2014, as restated. This is primarily due to the transfer in 2015 from the General Fund to the Home and Infirmary Fund in the amount of \$65,979,885.
- The General Fund reported an ending fund balance of \$10,103,008 which represents a decrease of \$51,013,320 from fiscal year 2014 as the Fund absorbed the 2014 uncollectible balance of the advance due from the Home and Infirmary Fund in the amount of \$59,594,499. The unassigned portion of this total fund balance was (\$16,115,498) a decrease of \$13,794,885 from the prior year.
- The County's total outstanding bonds payable for December 31, 2015 were \$734,968,288 an increase of \$113,472,192 from the prior year.

Overview of the Financial Statements

The County's financial statements are composed of this Management Discussion and Analysis ("MD&A") and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components:

1. Government-wide Financial Statements.
2. Fund Financial Statements.
3. Notes to the Financial Statements.

This report also includes other supplementary information as listed in the table of contents, along with the statistical tables.

Government-wide Financial Statements

The government-wide financial statements are presented in a manner similar to private sector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Position and Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Position presents information on all of the County's assets and liabilities and deferred inflows/outflows of resources (when applicable), with the difference reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes and other post employment benefit obligations ("OPEB")).

Both of the financial statements have separate sections for the two different types of activities. These two types of activities are:

Governmental Activities - The activities reflected in this section are general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. These activities are mostly supported by taxes, charges for services, and operating grants and contributions.

Business-type Activities - These activities consist of the Home and Infirmity, a chronic care hospital and skilled nursing facility, the Rockland Tobacco Asset Securitization Corporation, the Rockland Second Tobacco Asset Securitization Corporation and the Rockland County Health Facilities Corporation. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

The government-wide financial statements include the County itself (the primary government) and the Rockland County Community College, the Rockland County Soil and Water Conservation District, the Rockland County Solid Waste Management Authority and the Rockland County Industrial Development Agency, for which the County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found immediately following this discussion and analysis.

Fund Financial Statements

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds - Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current inflows and outflows of spendable resources as well as the spendable balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period.

Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Because the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. From this comparison, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has eight individual governmental funds: General, County Road, Road Machinery, Community Development, Sewer District, Special Purpose, Debt Service and Capital Projects funds. Of these, the General and Capital Projects funds are reported as major funds, and are presented in separate columns on the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for the other six governmental funds are combined into a single, aggregated column of these statements. Individual fund data for these non-major funds can be found on the statements elsewhere in this report.

The County adopts an annual budget for its General Fund, certain Special Revenue Funds and the Debt Service Fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with the respective budgets. The governmental fund financial statements can be found in the basic financial statements section of this report.

Proprietary Funds - These funds are used to show activities that operate similar to private business enterprises. Because these funds charge fees for services provided, they are known as Proprietary funds. Proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The Proprietary fund financial statements provide information for the Enterprise funds. In addition, the Internal Service funds are presented in the Proprietary fund financial statements. The Proprietary fund financial statements can be found in the basic financial statements section of this report.

Fiduciary Funds - These funds are used to account for resources held for the benefit of parties outside of the County. The Fiduciary funds are not reflected in the government-wide financial statements because the assets of these funds are not available to support

the activities of the County. The Fiduciary fund financial statements can be found in the basic financial statements section of this report.

Component Units - As discussed above, component units are legally separate entities for which the County is financially accountable. The component units enumerated above are reported in the aggregate in the government-wide financial statements. The combining statements can be found in the basic financial statements section of this report.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the basic financial statements section of this report.

Other Information

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, liabilities exceeded assets and deferred outflows of resources by \$3,936,253 for fiscal year 2015.

The following table reflects the condensed Statement of Net Position:

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
Current and Other Assets	\$ 369,959,333	\$ 415,419,905	\$ 36,984,259	\$ (26,002,898)	\$ 406,943,592	\$ 389,417,007
Capital Assets	740,062,933	726,138,621	14,839,696	18,908,070	754,902,629	745,046,691
Total Assets	1,110,022,266	1,141,558,526	51,823,955	(7,094,828)	1,161,846,221	1,134,463,698
Deferred Outflows of Resources	30,512,875	3,877,614	4,632,081	-	35,144,956	3,877,614
Current Liabilities	213,974,622	228,752,657	12,593,047	15,539,988	226,567,669	244,292,645
Long-Term Liabilities	930,496,772	847,933,156	224,818,285	207,544,319	1,155,315,057	1,055,477,475
Total Liabilities	1,144,471,394	1,076,685,813	237,411,332	223,084,307	1,381,882,726	1,299,770,120
NET POSITION						
Net Investment in Capital Assets	403,356,345	393,644,006	4,722,791	8,920,654	408,079,136	402,564,660
Restricted	27,323,793	51,569,863	-	-	27,323,793	51,569,863
Unrestricted	(434,616,391)	(376,463,542)	(185,678,067)	(239,106,491)	(620,294,478)	(615,570,033)
Total Net Assets	\$ (3,936,253)	\$ 68,750,327	\$ (180,955,296)	\$ (230,185,837)	\$ (184,891,549)	\$ (161,435,510)

The largest component of the County's net position is invested in Capital Assets, net of related debt of \$408,079,136 which reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. Capital assets include: parkland, buildings, roads, bridges, sewer lines and treatment facilities, a hospital and the

community college among other things. The County uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the County's 2015 net position of \$27,323,793 represents resources that are subject to external restrictions on how they may be used. The restrictions are as follows:

Capital Projects	\$	1,018,581
Law Enforcement		5,768,521
Stop-DWI Program		251,936
Debt Service		7,945,507
Unemployment Benefits		127,881
Special Revenue Funds		<u>12,211,367</u>
	\$	<u>27,323,793</u>

The County's governmental activities had a net decrease of \$24,246,070 in restricted net position compared to the prior year. The decrease in amount restricted for special revenue funds which consists of Community Development, Sewer and Trusts, of \$14,347,035 is largely due to the authorized transfer of available funds in the amount of \$16,075,000 from the Sewer District's Undesignated Fund Balance for payment in full satisfaction of a judgment and settlement. The amounts restricted for debt service saw an decrease of \$9,366,828 primarily due to appropriation of reserves for bond payments.

The remaining net position, unrestricted net position, is a negative (\$620,294,478), with a deficit of (\$434,416,391) reported in governmental activities and a (\$185,678,081) deficit reported for business-type activities. This deficit does not mean the County does not have the resources available to meet its obligations in the ensuing year. Rather, it is partly the result of having long-term commitments, including claims payable \$32,573,169 and compensated absences \$19,543,848 that are greater than currently available resources.

Additionally, in accordance with the Governmental Accounting Standards Board Statement No.45 *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions* ("OPEB"), municipalities were required to begin recognizing an actuarial determined liability for benefits provided to retirees. The liability will be amortized in the County's entity-wide operations over a period of 30 years. The liability reflected in 2015 for primary government was \$352,202,541.

Governmental activities decreased the County's total net position for 2015 by \$72,686,580. The recording of the current year's increase in the net OPEB obligation of \$30,267,612, the transfer to the Home and Infirmary Fund of \$65,679,855 and the cumulative effect of a change in accounting principle of \$2,351,975 due to GASB Statements No.68 and No. 71 were the primary reasons for the overall decrease. Additional information on all of these long-term liabilities can be found in Note 3 in the notes to the financial statements. A comparative analysis of the changes in net position follows:

Rockland County Changes in Net Position:

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
REVENUES						
Program Revenues						
Charges for Services	\$ 34,706,455	\$ 33,510,314	\$ 62,849,485	\$ 68,272,309	\$ 97,555,940	\$ 101,782,623
Operating Grants and Contributions	131,859,545	126,723,569	7,153,011	4,990,275	139,012,556	131,713,844
Capital Grants and Contributions	14,090,985	13,541,036	-	-	14,090,985	13,541,036
Total Program Revenues	180,656,985	173,774,919	70,002,496	73,262,584	250,659,481	247,037,503
General Revenues						
Real Property Taxes	142,433,272	139,848,206	-	-	142,433,272	139,848,206
Other Tax items	13,048,472	11,395,607	-	-	13,048,472	11,395,607
Non-Property Taxes	205,538,370	200,575,058	-	-	205,538,370	200,575,058
Unrestricted Use of Money and Property	304,746	323,132	-	-	304,746	323,132
Sale of Property and Compensation for Loss	68,792	174,238	-	-	68,792	174,238
Other Revenues	467,691	435,523	-	-	467,691	435,523
Gain on Sale of Property	-	-	-	-	-	-
Total General Revenues	361,861,343	352,751,764	-	-	863,180,305	846,826,770
Total Revenues	542,518,328	526,526,683	70,002,496	73,262,584	1,113,839,786	1,093,864,273
PROGRAM EXPENSES						
General Government						
Support	80,792,042	77,839,214	-	-	80,792,042	77,839,214
Education	53,847,271	51,721,701	-	-	53,847,271	51,721,701
Public Safety	75,595,088	77,170,283	-	-	75,595,088	77,170,283
Health	40,874,395	40,344,309	-	-	40,874,395	40,344,309
Transportation	51,626,951	50,904,715	-	-	51,626,951	50,904,715
Economic Opportunity and Development	174,740,290	180,280,563	-	-	174,740,290	180,280,563
Culture and Recreation	709,525	913,144	-	-	709,525	913,144
Home and Community Services	50,758,774	34,985,229	-	-	50,758,774	34,985,229
Interest	18,228,712	18,469,266	-	-	18,228,712	18,469,266
Home and Infirmary	-	-	79,597,912	83,560,915	79,597,912	83,560,915
Rockland Tobacco Asset Corporations	-	-	5,688,937	5,581,278	5,688,937	5,581,278
Rockland County Health Facilities Corporation	-	-	463,843	514,796	463,843	514,796
Total Expenses	547,173,048	532,628,424	85,750,692	89,656,989	632,923,740	622,285,413
(Decrease)/Increase in Net Position Before Transfers	(4,654,720)	(6,101,741)	(15,748,196)	(16,394,405)	(20,402,916)	(22,496,146)
Transfers	(65,679,885)	(8,639,253)	65,679,885	8,639,253	-	-
Increase/(Decrease) in Net Position	(70,334,605)	(14,740,994)	49,931,689	(7,755,152)	(20,402,916)	(22,496,146)
NET POSITION						
Beginning of Year, as restated	66,398,352	83,491,321	(230,886,985)	(222,430,685)	(164,488,633)	(138,939,364)
End of Year	\$ (3,936,253)	\$ 68,750,327	\$ (180,955,296)	\$ (230,185,837)	\$ (184,891,549)	\$ (161,435,510)

Governmental Activities - For the fiscal year end December 31, 2015, the revenues from governmental activities totaled \$542,518,328.

Tax revenues of \$361 million, comprised of real property taxes, sales and mortgage tax items and non property taxes, increased by \$9.2 million from 2014 and represents the largest revenue source (66%). While 2015 budgeted property taxes increased by 2%, non-property taxes yielded \$205.5 million, an increase of \$4.9 million from 2014, due to increases in recognized revenue from sales and use tax, mortgage tax, hotel/motel tax and motor vehicle use tax over prior year.

Collection of the current tax levy remains strong at 95.83%, while averaging 95.18% over the last five years.

Business-type Activities – Business –type activities decreased the County's net position by \$16 million for the year ended December 31, 2015. This is due mainly to the 2015 GASB 45 accrual of \$8.5 million. The reasons are discussed in the next section of this report.

Financial Analysis of the Government's Funds

As previously noted, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

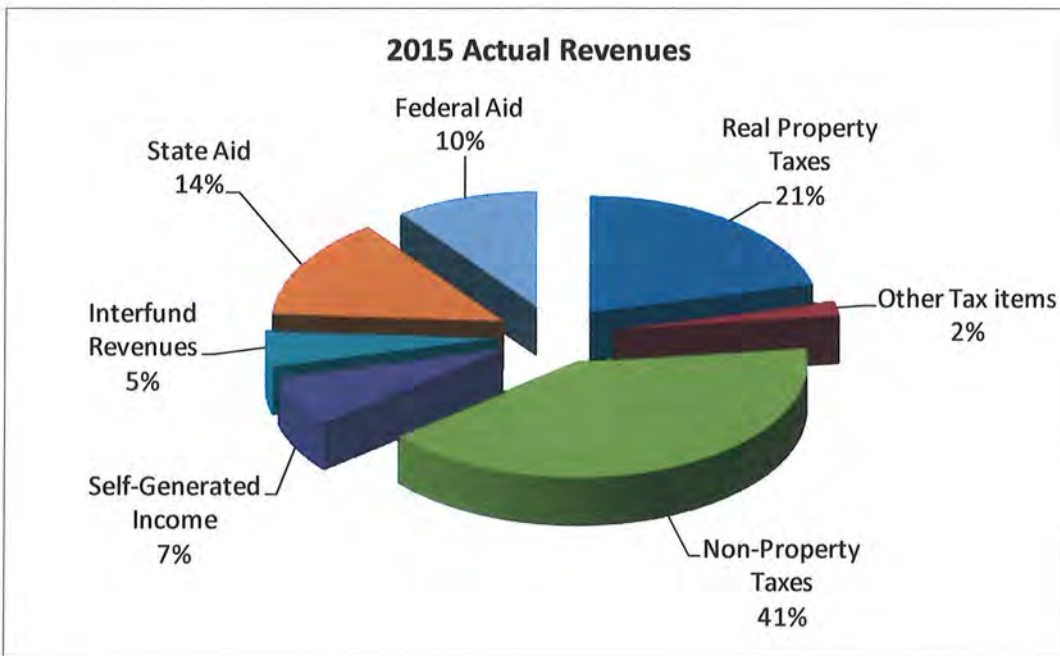
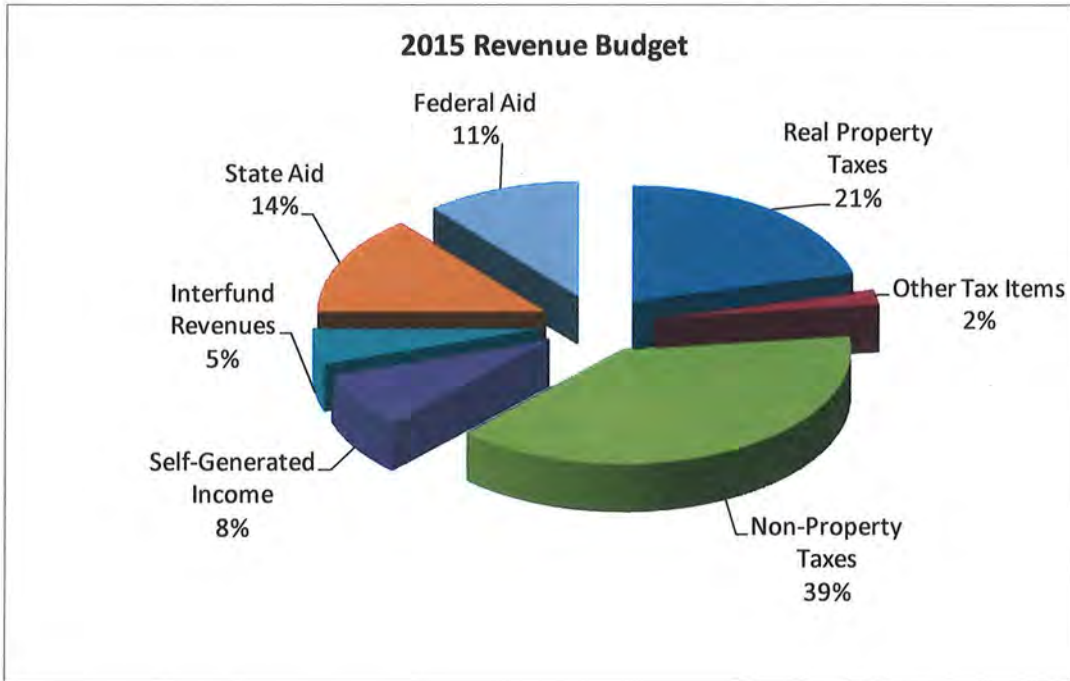
Governmental Funds – The focus of the County's governmental funds schedules is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

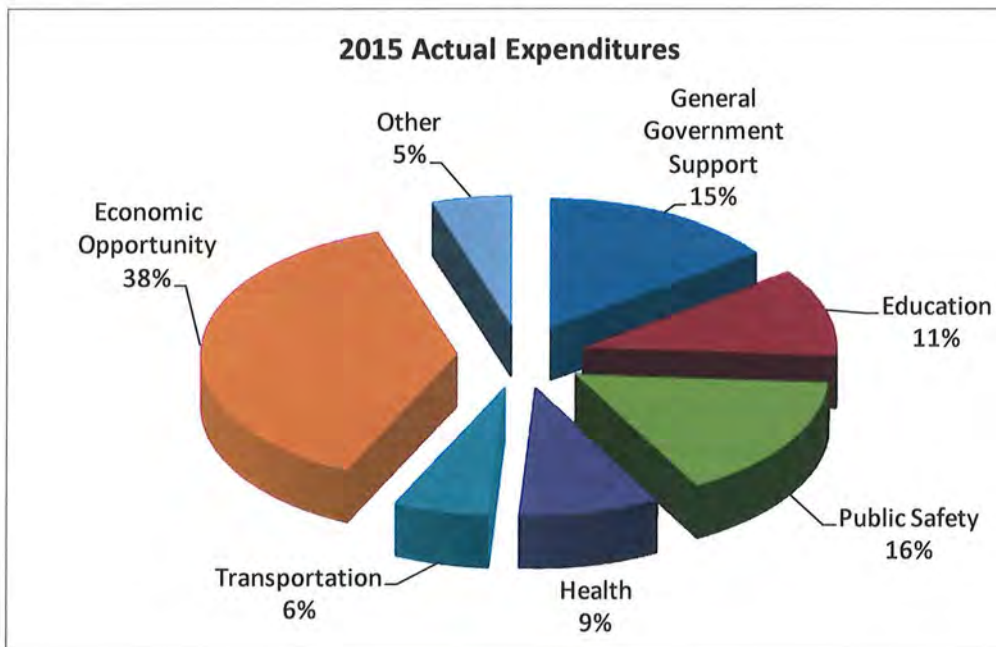
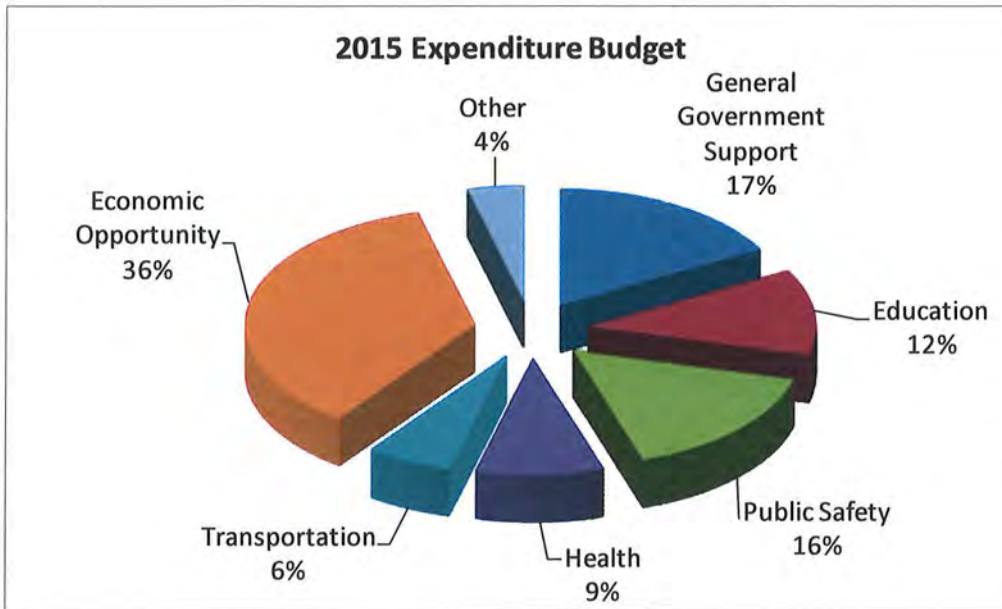
As of the end of the current fiscal year, the County's total governmental funds reported a combined ending fund balance of \$129.8 million, a decrease of \$33.9 million in comparison with \$163.7 million the prior year.

The non-spendable fund balance component of \$15.5 million is reserved for collection long-term taxes receivable. The restricted fund balance component of \$103.2 million is \$5.8 million of law enforcement and related items in the general fund, \$7.9 million of unspent bond proceeds restricted for debt service, and \$88.5 million for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings. The committed portion of fund balance of \$1.6 million is designated for treatment plant and collection system in the Sewer Fund. The assigned fund balance totaling \$25.9 million is composed primarily of encumbrances of \$2.1 million, subsequent years expenditures of \$6.1 million and undesignated of \$16.2 million in the special revenue funds, further detail of which can be found in Note 3 of this report. The remaining fund balance of (\$16.5) million is composed primarily of the unassigned fund deficit of (\$16.1) million in the general fund.

The General Fund is the primary operating fund of the County. At the end of the current 2015 fiscal year, the total fund balance of the General Fund was \$10.1 million (composed of non-spendable \$15.5 million, restricted \$10.7 million, and unassigned (\$16.1) million). At the end of the 2014 fiscal year, the total fund balance of \$61.1 million (composed of non-spendable \$74.2 million, restricted \$16.8 million, and unassigned (\$29.9) million).

The following graphs indicate the sources and uses of the General Fund.





General Fund revenues were \$12.9 million higher in 2015 than in 2014 due to increases or (decreases) as indicated in the following table:

	2015	2014	Increase/ Decrease
Real Property Taxes	\$ 105,657,274	\$ 105,253,745	\$ 403,529
Other Tax Items	12,571,347	11,004,332	1,567,015
Non-Property Taxes	206,822,773	201,860,652	4,962,121
Self-Generated income	36,268,361	35,228,282	1,040,079
Interfund Revenues	23,403,585	22,555,435	848,150
State Aid	70,854,925	66,329,883	4,525,042
Federal Aid	52,119,020	52,528,203	(409,183)
	<u>\$ 507,697,285</u>	<u>\$ 494,760,532</u>	<u>\$ 12,936,753</u>

Major changes in specific actual revenues and expenditures in comparison to the prior year were as follows:

- Real property tax revenues remained constant and slightly increased by 1%, which is consistent with the real property tax increase budgeted in 2015 of 2%.
- Other tax items, consisting of interest and penalties on real property taxes, gain on sale of tax acquired property, STAR renunciation program, and payments in lieu of taxes, increased by 15% primarily due to an increase of gain on sale of tax acquired property in the amount of \$676,545 and an increase in interest and penalties on real property taxes in the amount of \$453,185.
- Non property tax revenues, which consists of sales and use tax, mortgage tax, E-911 surcharge, hotel/motel occupancy tax, residential energy use tax and motor vehicle use tax, increased by 3%, which reflects an increase in sales tax revenue in the amount of \$4,456,977 and an increase in mortgage tax in the amount of \$963,225.
- State Aid for general government support, public safety, health, transportation, economic opportunity and development, culture and recreation, and home and community services increased by 7% primarily due to an increase for health aid in the amount of \$3,559,684 primarily in the areas of State Aid for Medicaid, handicapped children, and mental health.
- The County did not recognize bond proceeds in 2015 as bonds were issued in 2014 in the amount of \$96,000,000 representing the sale of deficit financing bonds. However, transfers In increased by 84% due to increased available funds in Debt Service Fund.

General Fund expenses were \$3.3 million higher in 2015 than they were in 2014 due to increases or (decreases) as indicated in the table below:

	2015	2014	Increase/ Decrease
General Governmental Support	\$ 68,204,599	\$ 67,804,182	\$ 400,417
Education	50,230,399	47,785,490	2,444,909
Public Safety	70,150,846	68,542,504	1,608,342
Health	39,447,490	37,880,303	1,567,187
Transportation	27,531,050	28,510,642	(979,592)
Economic Opportunity	169,112,026	170,033,495	(921,469)
Other	20,196,102	22,581,208	(2,385,106)
	<u>\$ 444,872,512</u>	<u>\$ 443,137,824</u>	<u>\$ 1,734,688</u>

- Education expenditures increased by 6% due to increases in pre-school and school age tuition costs for education of handicapped children.
- Public safety expenditures increased by 3% due to increase in salaries and benefits costs.
- Health expenditures increased by 5% due to increases in administrative costs of increased demand for services and increased funding to contract agencies.
- Other expenditures in the areas of culture and recreation, home and community services, employee benefits – undistributed (RCC), and debt service decreased overall by 11% primarily due to decrease in interest on borrowing as the County did not issue bond anticipation notes nor revenue anticipation notes in 2015.
- Transfers out increased by 128% in the amount of \$69,232,343 from \$54,080,885 to \$123,313,228 mainly due to the County transfer to the Home and Infirmary Fund in the amount of \$65,979,885 and increased contribution to Debt Service Fund in the amount of \$12,514,468.

The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Projects Fund's ending fund balance is \$89,553,784. This is an increase of \$34,757,990; due to an increase in revenue from serial bonds, approximately \$5.3 million and a decrease in capital outlays, approximately \$5.9 million.

Non-major Governmental Funds consist of the Special Revenue Funds and the Debt Service Fund. The Special Revenue Funds are made up of the following individual funds: County Road Fund, Road Machinery Fund, Community Development Fund, Sewer District and Special Purpose Fund. For the fiscal year ended December 31, 2015, the combined fund balance of these funds totaled \$21.1 million. This represents a decrease of \$11.1 million from the prior year and the bulk of this decrease can be attributed to the Sewer District as a result of an appropriation of funds from the District's Undesignated Fund Balance for payment of a judgment and settlement.

Proprietary Funds – The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total net position of the Hospital (Home and Infirmary) Fund increased by \$48.8 million leaving a negative balance of net position of (\$103.9) million. This was a result primarily due to GASB 45 Other Post Employment Benefits (OPEB) going from \$94.7 in 2014 to \$103.1 in 2015.

Factors concerning the finances of the Enterprise Funds have already been addressed in the schedules and in the commentary of the County's business-type activities.

Budgetary Highlights

General Funds - Actual General Fund revenues, exclusive of other financing sources, were \$507.7 million, which was \$13.5 million less from the final budget. The majority of this shortfall was from the area of Departmental Income, Interfund Revenues, Federal Aid, and State Aid. The four main revenue sources that comprised this number were as follows:

Departmental Income	\$ (6.2) million
Federal Aid	\$ (4.1) million
Interfund Revenues	\$ (3.5) million
State Aid	\$ (3.0) million

Federal Aid and State Aid were down because General Fund corresponding expenditures were down in these areas. Actual Departmental Income was under budget due to the decrease in Medicaid reimbursement of Early Intervention programs. Interfund Revenues were less than final budget in the area of central services and Community College Fund. These negative variances with final budget were partially offset by a positive variance of actual revenue over final budget in the amount of \$4.3 million for Non-property taxes.

Overall, the actual General Fund expenditures, exclusive of other financing uses, were \$444.9 million, which was \$32.5 million less than the final budget. The major areas where spending was less than budget was Education, \$8.0 million as a result of New York State law effective in April of 2013 providing for the State to directly fund Early Intervention programs providers and require the County as of April 2013 to fund only the escrow balance; Public Safety, Health and Transportation was \$4.1 million, \$2.2 and \$2.9 million respectively as a result of the retirement budget methodology and that actual health insurance premiums were less than budgeted, and reduced program expenses; and General Government Support was \$11.7 million primarily as a result of budgeted contingent fund savings.

Capital Asset and Debt Administration

Capital Assets - The County's investment in capital assets for its governmental and business type activities as of December 31, 2015, amounts to \$754.9 million, net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction-in-progress.

**Rockland County Capital Assets
(Net of Depreciation)
(In Thousands)**

Additional information on the County's capital assets can be found in Note 3 of this report.

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
Land	\$ 68,111	\$ 68,111	\$ 439	\$ 439	\$ 68,550	\$ 68,550
Buildings and Improvements	92,274	100,604	6,856	7,862	99,130	108,466
Equipment	20,132	24,243	6,384	8,133	26,516	32,376
Infrastructure	212,030	179,210	-	-	212,030	179,210
Construction-in- Progress	347,515	353,971	1,160	2,474	348,675	356,445
Total	\$ 740,062	\$ 726,139	\$ 14,839	\$ 18,908	\$ 754,901	\$ 745,047

Long-Term Debt – For the fiscal year end, December 31, 2015, the County had \$622.7 million in total long-term debt outstanding. This represents an increase of \$128.4 million over 2014. All of this debt is backed by the full faith and credit of the County.

**Rockland County Outstanding Debt
General Obligation Bonds
(In Thousands)**

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
General Obligation Bonds - Gross	\$ 551,410	\$ 518,195	\$ 104,770	\$ 103,301	\$ 656,180	\$ 621,496

The County's current long-term borrowing rate assigned as of April 2016 is Baa1 by Moody's Investors Service and BBB by Standard and Poor's Corporation.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. In accordance with Article VIII of the State Constitution the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County of the most recent five years. Certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as "excluding debt", may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit.

Additional information on the County's long-term debt can be found in Note 3 of this report.

Deficit Financing Legislation and Subsequent Year's Budgets

On May 7, 2013, the County Legislature adopted a resolution requesting the State Legislature to enact special State legislation (State Assembly Bill A.6758 and Senate Bill S.4674) authorizing the County to issue up to \$96 million in deficit financing to fund the accumulated General Fund deficit through December 31, 2012. This legislation passed

both the State Assembly and the State Senate and on November 13, 2013, was signed into law by the Governor as Chapter 468.

Upon the enactment of Chapter 468, the County is subject to certain requirements and procedures pursuant to Section 10.10 of the Local Finance Law ("Section 10.10") which states that the County may not issue any bonds for the purpose of liquidating such deficits until the amounts of such deficits are confirmed and certified by the State Comptroller. On January 27, 2014, the Office of the State Comptroller certified the County's accumulated deficit of \$125,607,865 as of December 31, 2012. On March 13, 2014, the County issued its \$96,000,000 General Obligation (Serial) Bonds, 2014 Series A pursuant to Chapter 468 (the "Deficit Financing Bonds").

The County must submit to the State Comptroller each year, starting with the 2013 fiscal year and for each subsequent fiscal year during which deficit financing obligations are outstanding, its tentative or preliminary budget for the succeeding fiscal year. The State Comptroller must examine the proposed budget and make recommendations for any changes that are needed to bring the proposed budget into balance. Such recommendations are made after the examination into the estimates of revenues and expenditures of the County. Pursuant to Chapter 468, the County Legislature, no later than five days prior to the adoption of the budget, shall review any such recommendations made by the State Comptroller and make adjustments to its proposed budget consistent with those recommendations.

For each fiscal year that the Deficit Financing Bonds are outstanding, the County must prepare a quarterly report of summarized budget data depicting trends of actual revenues and budget expenditures for the entire budget. Such budgetary reports must compare revenue estimates and appropriations as set forth in the budget with actual revenues and expenditures made to date. The report must also contain a corrective action plan to address any unfavorable budget variances. All reports must be completed within thirty (30) days after the end of each quarter and must be submitted at the end of each quarter to each member of the County Legislature, the Director of the New York State Division of Budget, the State Comptroller and the Chairs of the Senate Finance Committee and the Assembly Ways and Means Committee.

In addition, for each fiscal year that the Deficit Financing Bonds are outstanding, with thirty days after final adoption of the budget for the next succeeding fiscal year, the County Executive must prepare a three (3) year financial plan covering the next succeeding fiscal year and the two fiscal years thereafter. The financial plan must contain the information required by paragraph (e) of Section 10.10 and must be submitted to each member of the County Legislature, the Director of the New York State Division of Budget, the State Comptroller and the Chairs of the Senate Finance Committee and the Assembly Ways and Means Committee.

Beginning with the fiscal year in which the County is authorized to incur debt to finance its deficits and for each fiscal year occurring during the time the Deficit Financing Bonds are outstanding, the County Commissioner of Finance must notify the State Comptroller at least fifteen (15) days prior to the issuance of any bonds or notes or entering into any installment purchase contract by the County.

Closure of the Hospital Facility

The County Legislature has determined to end its financial support of the Hospital Facility. On April 16, 2013, the County Legislature passed resolution #192-2013, which authorized the formation and organization of the local development corporation to be known as the

Rockland County Health Facilities Corporation and the execution of lease and leaseback agreements between the County and the Corporation (the "Lease Agreements") providing for transfer to the Corporation of all of the County's right, title and interest in and to the Skilled Nursing Facility by ninety-nine year lease, with option to take fee title, subject to the retained rights of the County to continue to operate such facility until such time as the Corporation terminates such reserved rights. The Corporation is governed by seven voting directors, four of whom were appointed by the County Executive and three of whom were appointed by the County Legislature.

The lease agreements were finalized and executed as of November 1, 2013. By resolution adopted on December 30, 2013, the County Legislature authorized the transfer to the Corporation of the County's remaining interest in Building A which houses the County-owned, 100-bed long-term acute care hospital ("LTACH") by ninety-nine year lease, with option to take bank fee title, subject to the retained rights of the County to continue to operate such its remaining interest in Building A including the LTACH, until such time as the Corporation terminates such reserved rights. The amendments to the lease agreements were finalized and executed on March 18, 2014.

The Corporation engaged in the procurement of a private purchaser and operator for the Skilled Nursing Facility and the LTACH, and in July 2014 approved a purchase and sale agreement by and among the Corporation, Summit Park Acquisition Group LLC and its related entities (collectively, "SPAG") as the purchaser of Building A, and operator of the Skilled Nursing Facility and the LTACH. The State Department of Health, by letter dated August 7, 2015 approved the Certificate of Need applications of the SPAG operating entity, subject to enumerated conditions, to operate the LTACH and the Skilled Nursing Facility. The purchase and sale agreement ("PSA") between the Corporation and SPAG provided for a Closing Date of December 31, 2014, subject to monthly extensions up to September 30, 2015 upon payment by SPAG to the Corporation of \$100,000 extension fees for each month. Pursuant to the PSA, SPAG has paid to the Corporation \$3,000,000 as a good faith deposit on the purchase price (of which \$150,000 is non-refundable) as well as nine monthly extension fees totaling \$900,000. The Corporation's payments, net of the non-refundable portion of the good faith deposit and totaling \$3,750,000 plus accrued interest, are being held in an escrow account in accordance with the terms of the PSA.

On September 29, 2015, SPAG notified the Corporation that it was exercising its right to terminate the PSA, and on September 30, 2015 the Corporation sent a Notice of Termination to SPAG stating that SPAG was in default under the PSA because it had intentionally failed to appear to close the sale transaction by September 30, 2015 in accordance with the terms of the PSA. Such Notice of Termination became effective on October 31, 2015.

As a consequence of SPAG's September 29, 2015 delivery of its notice of termination of the PSA by the parties, on September 30, 2015, the County Executive announced a contingency plan to cease operations and close the Skilled Nursing Facility and LTACH facilities by the end of 2015. Such closure plan was approved by the State Department of Health and was implemented by the County and the facility was closed on December 31, 2015. On November 1, 2015, the Corporation's final Notice of Termination was delivered to SPAG.

With respect to closing the facility, approximately \$5.7 million in compensated balances, such as sick time, holiday and vacation time for County employees whose positions were abolished with the closure plan, were funded in the 2015 fiscal year.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Stephen F. DeGroat, CPA, Commissioner of Finance, Rockland County Finance Department, 18 New Hempstead Road, New City, New York 10956. The telephone number is (845) 638-5135, or visit the County's website at <http://rocklandgov.com>.

**BASIC
FINANCIAL STATEMENTS**

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County of Rockland, New York

Statement of Net Position
December 31, 2015

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
ASSETS				
Cash and equivalents	\$ 151,360,823	\$ 6,274,815	\$ 157,635,638	\$ 38,982,630
Investments	-	1,020,551	1,020,551	3,884,603
Receivables				
Taxes, net	69,765,331	-	69,765,331	-
Accounts, net	32,891,402	38,743,157	71,634,559	12,322,240
Accounts - Patient care, net	-	2,387,723	2,387,723	-
Loans	5,686,802	-	5,686,802	-
State and Federal aid, net	49,133,333	-	49,133,333	2,885,021
Funds held in trust for residents	-	122,822	122,822	-
Funds held in escrow	-	3,908,483	3,908,483	-
Due from other governments	8,506,026	-	8,506,026	-
Internal balances	28,374,362	(28,374,362)	-	-
Inventories	95,068	342,314	437,382	-
Prepaid expenses	171,375	21,352	192,727	366,177
Other assets	-	-	-	441,681
	<u>345,984,522</u>	<u>24,446,855</u>	<u>370,431,377</u>	<u>58,882,352</u>
Restricted cash and equivalents	23,974,811	864	23,975,675	8,859,141
Restricted investments	-	4,236,540	4,236,540	2,527,270
Accounts receivable	-	8,300,000	8,300,000	-
Intangible asset	-	-	-	15,506,746
Net pension asset	-	-	-	3,846,072
	<u>23,974,811</u>	<u>12,537,404</u>	<u>36,512,215</u>	<u>30,739,229</u>
Capital assets				
Not being depreciated	415,626,233	1,598,806	417,225,039	7,132,015
Being depreciated, net	324,436,700	13,240,890	337,677,590	32,526,279
	<u>740,062,933</u>	<u>14,839,696</u>	<u>754,902,629</u>	<u>39,658,294</u>
Total Assets	<u>1,110,022,266</u>	<u>51,823,955</u>	<u>1,161,846,221</u>	<u>129,279,875</u>
DEFERRED OUTFLOWS OF RESOURCES	<u>30,512,875</u>	<u>4,632,081</u>	<u>35,144,956</u>	<u>2,864,387</u>
LIABILITIES				
Accounts payable	36,447,622	6,449,406	42,897,028	14,114,863
Accrued liabilities	49,359,760	4,557,969	53,917,729	438,649
Due to other governments	3,070,055	-	3,070,055	9,441
Due to school districts	53,624,375	-	53,624,375	-
Unearned revenues	4,859,955	1,183,599	6,043,554	5,339,584
Accrued interest payable	5,001,352	129,251	5,130,603	115,879
Tax anticipation note payable	60,000,000	-	60,000,000	-
Bond anticipation notes payable	1,611,503	-	1,611,503	-
Funds held in trust for residents	-	122,822	122,822	-
Purchase down payment	-	150,000	150,000	-
Noncurrent liabilities				
Due within one year	57,622,958	9,082,844	66,705,802	4,732,980
Due in more than one year	872,873,814	215,735,441	1,088,609,255	105,320,200
	<u>1,144,471,394</u>	<u>237,411,332</u>	<u>1,381,882,726</u>	<u>130,071,596</u>
DEFERRED INFLOWS OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,405,067</u>
NET POSITION				
Net Investment in capital assets	403,356,345	4,722,791	408,079,136	12,365,809
Restricted for				
Capital projects	1,018,581	-	1,018,581	915,400
Law enforcement	5,768,521	-	5,768,521	-
STOP-DWI Program	251,936	-	251,936	-
Debt service	7,945,507	-	7,945,507	-
Student loans	-	-	-	11,096
Unemployment benefits	127,881	-	127,881	-
Scholarships and student services	-	-	-	3,507,943
Permanent endowments	-	-	-	848,078
Special Revenue funds				
Community Development	6,695,065	-	6,695,065	-
Sewer	5,489,658	-	5,489,658	-
Trusts	26,644	-	26,644	-
Unrestricted	(434,616,391)	(185,678,087)	(620,294,478)	(17,980,727)
Total Net Position	<u>\$ (3,936,253)</u>	<u>\$ (180,955,296)</u>	<u>\$ (184,891,549)</u>	<u>\$ (332,401)</u>

The notes to the financial statements are an integral part of this statement.

County of Rockland, New York

Statement of Activities
Year Ended December 31, 2015

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government				
Governmental activities				
General government support	\$ 80,792,042	\$ 12,535,866	\$ 2,635,484	\$ -
Education	53,847,271	-	-	-
Public safety	75,595,088	4,592,496	6,714,788	-
Health	40,874,395	5,150,443	34,582,705	-
Transportation	51,626,951	5,252,383	23,741,515	7,270,803
Economic opportunity and development	174,740,290	6,256,511	63,701,750	-
Culture and recreation	709,525	-	-	-
Home and community services	50,758,774	918,756	483,303	-
Interest	18,228,712	-	-	6,820,182
Total Governmental Activities	547,173,048	34,706,455	131,859,545	14,090,985
Business-type activities				
Home and Infirmary Fund	79,597,912	62,431,545	-	-
Rockland Tobacco Asset Securitization Corporation	5,334,140	-	5,750,776	-
Rockland Second Tobacco Asset Securitization Corporation	354,797	-	1,402,235	-
Rockland County Health Facilities Corporation	463,843	417,940	-	-
Total Business-type Activities	85,750,692	62,849,485	7,153,011	-
Total Primary Government	\$ 632,923,740	\$ 97,555,940	\$ 139,012,556	\$ 14,090,985
Component units				
Rockland County Community College	\$ 78,591,991	\$ 20,135,836	\$ 20,318,402	\$ 540,957
Rockland County Soil and Water Conservation District	99,210	-	-	-
Rockland County Solid Waste Management Authority	48,432,305	50,987,057	448,787	1,377,747
Rockland County Industrial Development Agency	271,318	398,648	-	-
Total Component Units	\$ 127,394,824	\$ 71,521,541	\$ 20,767,189	\$ 1,918,704

General revenues
 Real property taxes
 Other tax items
 Interest and penalties on real property taxes
 Gain on sale of tax acquired property
 STAR renunciation
 Payments in lieu of taxes
 Non-property taxes
 Sales and use tax
 Mortgage tax
 Hotel/Motel tax
 Residential energy use tax
 Motor vehicle use tax
 Unrestricted use of money and property
 Sale of property and compensation for loss
 Contributions from Rockland County
 Grants and contributions not restricted to specific programs
 Miscellaneous

Transfers

Total General Revenues

Change in Net Position

Net Position - Beginning of Year, as reported

Cumulative Effect of Change in Accounting Principle

Net Position - Beginning of Year, as restated

Net Position - Ending

The notes to the financial statements are an integral part of this financial statement.

Net (Expense) Revenue and Changes in Net Position

Primary Government

Governmental Activities	Business-type Activities	Total	Component Units
\$ (65,620,692)	\$ -	\$ (65,620,692)	\$ -
(53,847,271)	-	(53,847,271)	-
(64,287,804)	-	(64,287,804)	-
(1,141,247)	-	(1,141,247)	-
(15,362,250)	-	(15,362,250)	-
(104,782,029)	-	(104,782,029)	-
(709,525)	-	(709,525)	-
(49,356,715)	-	(49,356,715)	-
(11,408,530)	-	(11,408,530)	-
<u>(366,516,063)</u>	<u>-</u>	<u>(366,516,063)</u>	<u>-</u>
-	(17,166,367)	(17,166,367)	-
-	416,636	416,636	-
-	1,047,438	1,047,438	-
-	(45,903)	(45,903)	-
-	(15,748,196)	(15,748,196)	-
<u>(366,516,063)</u>	<u>(15,748,196)</u>	<u>(382,264,259)</u>	<u>-</u>
-	-	-	(37,596,796)
-	-	-	(99,210)
-	-	-	4,381,286
-	-	-	127,330
-	-	-	<u>(33,187,390)</u>
142,433,272	-	142,433,272	-
11,400,493	-	11,400,493	-
676,545	-	676,545	-
155,572	-	155,572	-
815,862	-	815,862	-
188,622,788	-	188,622,788	-
4,396,527	-	4,396,527	-
1,412,392	-	1,412,392	-
9,346,358	-	9,346,358	-
1,760,305	-	1,760,305	-
304,746	-	304,746	357,181
68,792	-	68,792	-
-	-	-	16,703,080
-	-	-	16,717,646
467,691	-	467,691	2,559,424
<u>(65,679,885)</u>	<u>65,679,885</u>	<u>-</u>	<u>-</u>
<u>296,181,458</u>	<u>65,679,885</u>	<u>361,861,343</u>	<u>36,337,331</u>
<u>(70,334,605)</u>	<u>49,931,689</u>	<u>(20,402,916)</u>	<u>3,149,941</u>
<u>68,750,327</u>	<u>(230,185,837)</u>	<u>(161,435,510)</u>	<u>(4,870,445)</u>
<u>(2,351,975)</u>	<u>(701,148)</u>	<u>(3,053,123)</u>	<u>1,388,103</u>
<u>66,398,352</u>	<u>(230,886,985)</u>	<u>(164,488,633)</u>	<u>(3,482,342)</u>
<u>\$ (3,936,253)</u>	<u>\$ (180,955,296)</u>	<u>\$ (184,891,549)</u>	<u>\$ (332,401)</u>

County of Rockland, New York

Balance Sheet
 Governmental Funds
 December 31, 2015

	General	Capital Projects
ASSETS		
Cash and equivalents	\$ 43,827,874	\$ 74,723,183
Taxes receivable, net	69,765,331	-
Other receivables		
Accounts, net of allowance for uncollectible amounts	32,180,005	25,718
Loans	-	-
State and Federal aid, net of allowance for uncollectible amounts	41,654,345	3,937,956
Due from other governments	8,348,118	-
Due from other funds	16,963,206	-
	<u>99,145,674</u>	<u>3,963,674</u>
Restricted cash	-	23,974,811
Total Assets	<u>\$ 212,738,879</u>	<u>\$ 102,661,668</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		
Liabilities		
Accounts payable	\$ 24,697,888	\$ 9,929,607
Accrued liabilities	43,341,494	-
Due to other governments	3,070,055	-
Due to school districts	53,624,375	-
Due to other funds	-	1,566,774
Unearned revenues	3,851,692	-
Tax anticipation note payable	60,000,000	-
Bond anticipation notes payable	-	1,611,503
Total Liabilities	188,585,504	13,107,884
Deferred inflows of resources		
Deferred tax revenues	14,050,367	-
Total Liabilities and Deferred Inflows of Resources	<u>202,635,871</u>	<u>13,107,884</u>
Fund balances (deficits)		
Nonspendable	15,549,450	-
Restricted	10,669,056	88,535,203
Committed	-	-
Assigned	-	1,018,581
Unassigned	(16,115,498)	-
Total Fund Balances	<u>10,103,008</u>	<u>89,553,784</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 212,738,879</u>	<u>\$ 102,661,668</u>

The notes to the financial statements are an integral part of this statement.

Non-Major Governmental	Total Governmental Funds
\$ 27,697,635	\$ 146,248,692
-	69,765,331
518,401	32,724,124
5,686,802	5,686,802
3,102,261	48,694,562
-	8,348,118
5,371,983	22,335,189
14,679,447	117,788,795
-	23,974,811
<u>\$ 42,377,082</u>	<u>\$ 357,777,629</u>
\$ 1,177,838	\$ 35,805,333
3,084,136	46,425,630
-	3,070,055
-	53,624,375
1,248,323	2,815,097
6,695,065	10,546,757
-	60,000,000
-	1,611,503
12,205,362	213,898,750
-	14,050,367
12,205,362	227,949,117
-	15,549,450
4,017,293	103,221,552
1,603,199	1,603,199
24,912,266	25,930,847
(361,038)	(16,476,536)
30,171,720	129,828,512
<u>\$ 42,377,082</u>	<u>\$ 357,777,629</u>

County of Rockland, New York

Reconciliation of Governmental Funds Balance Sheet to
the Government-Wide Statement of Net Position
December 31, 2015

Fund Balances - Governmental Funds	<u>\$ 129,828,512</u>
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	<u>738,868,828</u>
Internal service funds are used by management to charge the costs of insurance and general services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	<u>(45,982,848)</u>
Governmental funds do not report the effect of losses on refunding bonds and assets or liabilities related to net pension assets (liabilities) whereas these amounts are deferred and amortized in the statement of activities	
Deferred amounts on refunding bonds	8,530,015
Deferred amounts on net pension liabilities	<u>20,400,903</u>
	<u>28,930,918</u>
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	
Real property taxes	14,050,367
Unearned revenues	<u>5,686,802</u>
	<u>19,737,169</u>
Long-term liabilities that are not due and payable in the current period are not reported in the funds.	
Bonds payable	(564,751,515)
Compensated absences	(17,555,834)
New York State loan payable - NYPA	(1,789,886)
New York State loan payable - Retirement	(42,868,630)
Other post employment benefit obligations payable	(227,615,661)
Net pension liability	(15,735,954)
Accrued interest payable	<u>(5,001,352)</u>
	<u>(875,318,832)</u>
Net Position of Governmental Activities	<u>\$ (3,936,253)</u>

The notes to the financial statements are an integral part of this statement.

County of Rockland, New York

Statement of Revenues, Expenditures and Changes in Fund Balances
 Governmental Funds
 Year Ended December 31, 2015

	General	Capital Projects	Non-Major Governmental	Total Governmental Funds
REVENUES				
Real property taxes	\$ 105,657,274	\$ -	\$ 34,903,789	\$ 140,561,063
Other tax items	12,571,347	-	477,125	13,048,472
Non-property taxes	206,822,773	-	-	206,822,773
Departmental income	31,500,212	-	618,718	32,118,930
Intergovernmental charges	1,035,054	-	-	1,035,054
Use of money and property	301,886	-	263,486	565,372
Licenses and permits	1,862,111	-	11,150	1,873,261
Fines and forfeitures	1,032,615	-	7,380	1,039,995
Sale of property and compensation for loss	68,792	-	115,070	183,862
Interfund revenues	23,403,585	-	770,042	24,173,627
State aid	70,854,925	2,456,177	1,854,468	75,165,570
Federal aid	52,119,020	4,781,077	4,572,757	61,472,854
Miscellaneous	467,691	33,549	5,728,691	6,229,931
Total Revenues	507,697,285	7,270,803	49,322,676	564,290,764
EXPENDITURES				
Current				
General government support	68,204,599	-	-	68,204,599
Education	50,230,399	-	-	50,230,399
Public safety	70,150,846	-	-	70,150,846
Health	39,447,490	-	-	39,447,490
Transportation	27,531,050	-	15,361,831	42,892,881
Economic opportunity and development	169,112,026	-	3,552,745	172,664,771
Culture and recreation	376,888	-	-	376,888
Home and community services	5,706,048	-	33,157,487	38,863,535
Employee benefits	12,705,166	-	4,146,842	16,852,008
Debt service				
Principal	-	-	34,934,786	34,934,786
Interest	1,375,000	-	20,390,176	21,765,176
Refunding bond issuance cost	-	-	1,129,081	1,129,081
Debt issuance cost	33,000	-	536,498	569,498
Capital outlay	-	39,974,450	-	39,974,450
Total Expenditures	444,872,512	39,974,450	113,209,446	598,056,408
Excess (Deficiency) of Revenues Over Expenditures	62,824,773	(32,703,647)	(63,886,770)	(33,765,644)
Bonds issued				
Bonds issued	-	68,477,000	-	68,477,000
Refunding bonds issued	-	-	71,008,578	71,008,578
Payment to refunding bond escrow agent	-	-	(77,054,576)	(77,054,576)
Issuance premium	798,000	-	2,330,062	3,128,062
Transfers in	8,677,135	147,000	68,996,568	77,820,703
Transfers out	(123,313,228)	(1,162,363)	(19,024,997)	(143,500,588)
Total Other Financing Sources	(113,838,093)	67,461,637	46,255,635	(120,821)
Net Change in Fund Balances	(51,013,320)	34,757,990	(17,631,135)	(33,886,465)
FUND BALANCES				
Beginning of Year	61,116,328	54,795,794	47,802,855	163,714,977
End of Year	\$ 10,103,008	\$ 89,553,784	\$ 30,171,720	\$ 129,828,512

The notes to the financial statements are an integral part of this statement.

County of Rockland, New York

Reconciliation of the Statement of Revenues,
Expenditures and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2015

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balances - Total Governmental Funds	<u>\$ (33,886,465)</u>
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.</p>	
Capital outlay expenditures	40,533,837
Depreciation expense	<u>(25,422,631)</u>
	<u>15,111,206</u>
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>	
Real property taxes	1,872,209
Unearned revenues	<u>(34,792)</u>
	<u>1,837,417</u>
<p>Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.</p>	
Bonds issued	(68,477,000)
Principal paid on bonds	34,527,638
Refunding bonds issued	(71,008,578)
Issuance premium	(3,128,062)
Payment to refunding bond escrow agent	77,054,576
Principal paid on New York State Loan - NYPA	407,148
Amortization of loss on refunding bonds and issuance premium	<u>1,427,377</u>
	<u>(29,196,901)</u>
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
Pension obligations	2,396,524
Pension assets (liabilities)	6,777,467
New York State loan - Retirement	(2,557,865)
Compensated absences	(799,280)
Other post employment benefit obligations	(27,993,548)
Accrued interest	<u>2,203,759</u>
	<u>(19,972,943)</u>
<p>Internal service funds are used by management to charge the costs of risk to individual funds. The net revenue of the internal service funds are reported within governmental activities.</p>	
	<u>(4,226,919)</u>
Change in Net Position of Governmental Activities	<u><u>\$ (70,334,605)</u></u>

The notes to the financial statements are an integral part of this statement.

County of Rockland, New York

General Fund
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual
Year Ended December 31, 2015

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Real property taxes	\$ 107,978,376	\$ 107,978,376	\$ 105,657,274	\$ (2,321,102)
Other tax items	11,660,000	11,660,000	12,571,347	911,347
Non-property taxes	202,500,000	202,500,000	206,822,773	4,322,773
Departmental income	37,350,710	37,684,183	31,500,212	(6,183,971)
Intergovernmental charges	1,100,000	1,100,000	1,035,054	(64,946)
Use of money and property	276,000	276,000	301,886	25,886
Licenses and permits	1,850,000	1,850,000	1,862,111	12,111
Fines and forfeitures	515,000	515,000	1,032,615	517,615
Sale of property and compensation for loss	118,000	114,852	68,792	(46,060)
Interfund revenues	26,888,800	26,888,800	23,403,585	(3,485,215)
State aid	68,891,600	73,826,736	70,854,925	(2,971,811)
Federal aid	51,828,350	56,213,494	52,119,020	(4,094,474)
Miscellaneous	567,400	604,400	467,691	(136,709)
Total Revenues	511,524,236	521,211,841	507,697,285	(13,514,556)
EXPENDITURES				
Current				
General government support	76,794,797	79,943,527	68,204,599	11,738,928
Education	58,233,495	58,233,495	50,230,399	8,003,096
Public safety	72,178,354	74,272,864	70,150,846	4,122,018
Health	35,809,719	41,644,144	39,447,490	2,196,654
Transportation	30,422,069	30,422,069	27,531,050	2,891,019
Economic opportunity and development	170,865,545	171,374,714	169,112,026	2,262,688
Culture and recreation	358,660	381,160	376,888	4,272
Home and community services	5,979,570	6,040,477	5,706,048	334,429
Employee benefits	13,710,000	13,710,000	12,705,166	1,004,834
Debt service				
Interest	1,375,000	1,375,000	1,375,000	-
Bond issuance cost	-	-	33,000	(33,000)
Total Expenditures	465,727,209	477,397,450	444,872,512	32,524,938
Excess of Revenues Over Expenditures	45,797,027	43,814,391	62,824,773	19,010,382
OTHER FINANCING SOURCES (USES)				
Issuance premium	2,000,000	2,000,000	798,000	(1,202,000)
New York State loan	6,800,000	6,800,000	-	(6,800,000)
Transfers in	9,580,055	9,580,055	8,677,135	(902,920)
Transfers out	(74,489,428)	(74,489,428)	(123,313,228)	(48,823,800)
Total Other Financing Sources (Uses)	(56,109,373)	(56,109,373)	(113,838,093)	(57,728,720)
Net Change in Fund Balance	(10,312,346)	(12,294,982)	(51,013,320)	(38,718,338)
FUND BALANCE				
Beginning of Year	10,312,346	12,294,982	61,116,328	48,821,346
End of Year	\$ -	\$ -	\$ 10,103,008	\$ 10,103,008

The notes to the financial statements are an integral part of this statement.

County of Rockland, New York

Statement of Net Position
 Proprietary Funds
 December 31, 2015

Business - Type Activities - Enterprise Funds

	Home and Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation
ASSETS			
Current Assets			
Cash and equivalents	\$ 5,713,000	\$ 358,361	\$ 185,533
Investments	-	1,020,551	-
Receivables			
Accounts	31,505,025	5,810,835	1,427,297
Accounts - patient care, net of allowance for uncollectible amounts	2,387,723	-	-
State and Federal aid	-	-	-
Funds held in trust for residents	122,822	-	-
Funds held in escrow	-	-	-
Due from other governments	-	-	-
Due from other funds	-	-	-
Inventories	342,314	-	-
Prepaid expenses	-	21,352	-
Total Current Assets	40,070,884	7,211,099	1,612,830
Noncurrent Assets			
Restricted cash and equivalents	-	-	864
Restricted investments	-	3,525,579	710,961
Accounts receivable	8,300,000	-	-
	8,300,000	3,525,579	711,825
Capital Assets			
Not being depreciated	1,598,806	-	-
Being depreciated, net	13,240,890	-	-
Total Capital Assets, net of accumulated depreciation	14,839,696	-	-
Total Noncurrent Assets	23,139,696	3,525,579	711,825
Total Assets	63,210,580	10,736,678	2,324,655
DEFERRED OUTFLOWS OF RESOURCES	4,632,081	-	-
LIABILITIES			
Current Liabilities			
Accounts payable	6,378,695	4,000	2,500
Accrued liabilities	-	783,902	24,067
Accrued interest payable	129,251	-	-
Due to other funds	28,138,359	200,000	100,000
Funds held in trust for residents	122,822	-	-
Purchase down payment	-	-	-
Unearned revenue	1,183,599	-	-
Total Current Liabilities	35,952,726	987,902	126,567
Noncurrent Liabilities			
Due within one year	8,452,844	510,000	120,000
Due in more than one year	127,324,940	84,002,795	4,407,706
Total Noncurrent Liabilities	135,777,784	84,512,795	4,527,706
Total Liabilities	171,730,510	85,500,697	4,654,273
NET POSITION			
Net investment in capital assets	4,722,791	-	-
Unrestricted	(108,610,640)	(74,764,019)	(2,329,618)
Total Net Position	\$ (103,887,849)	\$ (74,764,019)	\$ (2,329,618)

The notes to the financial statements are an integral part of this statement.

Rockland County Health Facilities Corporation	Total Business-type Activities - Enterprise Funds	Total Governmental Activities - Internal Service Funds
\$ 17,921	\$ 6,274,815	\$ 5,112,131
-	1,020,551	-
-	38,743,157	167,278
-	2,387,723	-
-	-	438,771
-	122,822	-
3,908,483	3,908,483	-
-	-	157,908
63,997	63,997	8,872,675
-	342,314	95,068
-	21,352	171,375
<u>3,990,401</u>	<u>52,885,214</u>	<u>15,015,206</u>
-	864	-
-	4,236,540	-
-	8,300,000	-
-	<u>12,537,404</u>	-
-	1,598,806	-
-	13,240,890	1,194,105
-	<u>14,839,696</u>	<u>1,194,105</u>
-	27,377,100	1,194,105
<u>3,990,401</u>	<u>80,262,314</u>	<u>16,209,311</u>
-	4,632,081	1,581,957
64,211	6,449,406	642,289
3,750,000	4,557,969	2,934,130
-	129,251	-
-	28,438,359	18,405
-	122,822	-
150,000	150,000	-
-	1,183,599	-
<u>3,964,211</u>	<u>41,031,406</u>	<u>3,594,824</u>
-	9,082,844	4,440,763
-	215,735,441	55,738,529
-	224,818,285	60,179,292
<u>3,964,211</u>	<u>265,849,691</u>	<u>63,774,116</u>
-	4,722,791	(1,716,186)
26,190	(185,678,087)	(44,266,662)
<u>\$ 26,190</u>	<u>\$ (180,955,296)</u>	<u>\$ (45,982,848)</u>

County of Rockland, New York

Statement of Revenues, Expenses and Changes in Net Position
 Proprietary Funds
 Year Ended December 31, 2015

Business - Type Activities - Enterprise Funds

	Home and Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation
OPERATING REVENUES			
Charges for services	\$ 61,802,702	\$ -	\$ -
Federal aid	-	-	-
State aid	-	-	-
Tobacco settlement revenues	-	5,471,987	1,367,994
Appropriations from the County	-	-	-
Miscellaneous	628,843	-	-
Total Operating Revenues	<u>62,431,545</u>	<u>5,471,987</u>	<u>1,367,994</u>
OPERATING EXPENSES			
Administrative and general expenses	9,543,498	-	-
Salaries and wage expenses	26,822,779	-	-
Employee benefits	31,118,535	-	-
Professional fees	-	38,510	21,579
Directors' fees	-	13,000	13,000
Insurance	-	23,293	-
Judgments and claims	-	-	-
Supplies and other expenses	6,421,643	-	-
Depreciation and amortization	2,343,640	-	-
Total Operating Expenses	<u>76,250,095</u>	<u>74,803</u>	<u>34,579</u>
Income (Loss) from Operations	<u>(13,818,550)</u>	<u>5,397,184</u>	<u>1,333,415</u>
NON-OPERATING REVENUES (EXPENSES)			
Impairment loss	(3,047,324)	-	-
Interest income	-	278,789	34,241
Interest on indebtedness	(300,493)	(5,259,337)	(320,218)
Total Non-Operating Expenses	<u>(3,347,817)</u>	<u>(4,980,548)</u>	<u>(285,977)</u>
Income (Loss) Before Transfers	<u>(17,166,367)</u>	<u>416,636</u>	<u>1,047,438</u>
Transfers in	65,979,885	(200,000)	(100,000)
Change in Net Position	<u>48,813,518</u>	<u>216,636</u>	<u>947,438</u>
NET POSITION			
Beginning of Year, as reported	(152,000,219)	(74,980,655)	(3,277,056)
Cumulative Effect of Change in Accounting Principle	(701,148)	-	-
Beginning of Year, as restated	<u>(152,701,367)</u>	<u>(74,980,655)</u>	<u>(3,277,056)</u>
End of Year	<u>\$ (103,887,849)</u>	<u>\$ (74,764,019)</u>	<u>\$ (2,329,618)</u>

The notes to the financial statements are an integral part of this statement.

Rockland County Health Facilities Corporation	Total Business-type Activities - Enterprise Funds	Total Governmental Activities - Internal Service Funds
\$ -	\$ 61,802,702	\$ 33,648,752
-	-	-
-	-	557,913
-	6,839,981	-
411,601	411,601	-
6,339	635,182	-
<u>417,940</u>	<u>69,689,466</u>	<u>34,206,665</u>
463,843	10,007,341	616,999
-	26,822,779	9,748,657
-	31,118,535	14,246,135
-	60,089	-
-	26,000	-
-	23,293	-
-	-	2,395,081
-	6,421,643	10,132,826
-	2,343,640	1,205,075
<u>463,843</u>	<u>76,823,320</u>	<u>38,344,773</u>
<u>(45,903)</u>	<u>(7,133,854)</u>	<u>(4,138,108)</u>
-	(3,047,324)	-
-	313,030	5,861
-	(5,880,048)	(94,672)
<u>-</u>	<u>(8,614,342)</u>	<u>(88,811)</u>
<u>(45,903)</u>	<u>(15,748,196)</u>	<u>(4,226,919)</u>
-	65,679,885	-
<u>(45,903)</u>	<u>49,931,689</u>	<u>(4,226,919)</u>
72,093	(230,185,837)	(41,516,472)
-	(701,148)	(239,457)
<u>72,093</u>	<u>(230,886,985)</u>	<u>(41,755,929)</u>
<u>\$ 26,190</u>	<u>\$ (180,955,296)</u>	<u>\$ (45,982,848)</u>

County of Rockland, New York

Statement of Cash Flows
Proprietary Funds
Year Ended December 31, 2015

	Business-Type Activities - Enterprise Funds			
	Home and Infirmary Fund	Rockland Tobacco Asset Securitization Corporation	Rockland Second Tobacco Asset Securitization Corporation	Rockland County Health Facilities Corporation
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from patients and third-party payers	\$ 31,308,180	\$ -	\$ -	\$ -
Cash received from tobacco settlement revenues	-	3,041,992	760,497	-
Cash received from charges for services	-	-	-	-
Cash received from State and Federal aid	-	-	-	-
Other receipts	12,280,029	-	-	354,306
Cash payments to directors	-	-	(13,000)	-
Cash payments to insurance carriers and claimants	-	-	-	-
Cash payments to vendors	(15,824,639)	(70,803)	(21,579)	(486,365)
Cash payments to employees	(51,389,122)	-	-	-
Net Cash from Operating Activities	<u>(23,625,552)</u>	<u>2,971,189</u>	<u>725,918</u>	<u>(132,079)</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Proceeds from County of Rockland	25,192,149	-	-	-
Retirement of long-term debt	-	(1,230,000)	(425,000)	-
Interest on indebtedness	-	(2,158,056)	(301,019)	-
Net Cash from Non-Capital Financing Activities	<u>25,192,149</u>	<u>(3,388,056)</u>	<u>(726,019)</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from the issuance of long-term debt	4,053,956	-	-	-
Retirement of debt	(4,078,456)	-	-	-
Interest on indebtedness	(555,179)	-	-	-
Acquisition and construction of capital assets	(1,092,179)	-	-	-
Net Cash from Capital and Related Financing Activities	<u>(1,671,856)</u>	<u>-</u>	<u>-</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest income	-	258,211	34,241	-
Purchase of investments	-	(1,020,551)	-	-
Sale of investments	-	1,158,016	-	-
Purchase of restricted investments	-	(3,525,579)	(710,861)	-
Sale of restricted investments	-	3,367,568	711,759	-
Net Cash from Investing Activities	<u>-</u>	<u>237,665</u>	<u>35,039</u>	<u>-</u>
Net Change in Cash and Equivalents	<u>(105,261)</u>	<u>(179,202)</u>	<u>34,938</u>	<u>(132,079)</u>
CASH AND EQUIVALENTS				
Beginning of Year	5,818,261	537,563	151,459	150,000
End of Year	<u>\$ 5,713,000</u>	<u>\$ 358,361</u>	<u>\$ 186,397</u>	<u>\$ 17,921</u>
Cash and equivalents	\$ 5,713,000	\$ 358,361	\$ 185,533	\$ 17,921
Restricted cash and equivalents	-	-	864	-
Total cash and equivalents	<u>\$ 5,713,000</u>	<u>\$ 358,361</u>	<u>\$ 186,397</u>	<u>\$ 17,921</u>
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES				
Income (loss) from operations	\$ (13,818,550)	\$ 5,397,184	\$ 1,333,415	\$ (45,903)
Adjustments to reconcile income (loss) from operations to net cash from operating activities				
Depreciation and amortization	2,343,640	-	-	-
Provision for bad debts	1,979,314	-	-	-
Transfer to escrow agent	-	-	-	(1,056,339)
Transfers in	6,385,312	-	-	-
Change in accounting principle	(701,148)	-	-	-
Changes in assets and liabilities				
Accounts receivable	(29,302,620)	(2,429,995)	(607,497)	-
Accounts receivable - Patient care	1,678,139	-	-	-
State and Federal aid receivable	(7,059)	-	-	-
Due from other governments	-	-	-	-
Due from other funds	-	-	-	(57,295)
Inventories	391,403	-	-	-
Prepaid expenses	-	-	-	-
Deferred outflows of resources	(4,632,081)	-	-	-
Accounts payable	(250,901)	-	-	(22,542)
Accrued liabilities	-	4,000	-	3,750,000
Bid deposits	-	-	-	(2,700,000)
Due to other funds	-	-	-	-
Unearned revenues	(3,496,582)	-	-	-
Estimated third party liabilities	3,920,160	-	-	-
Claims payable	-	-	-	-
Compensated absences	(316,365)	-	-	-
Net pension liability	3,713,703	-	-	-
Other post employment benefit obligations payable	8,488,083	-	-	-
Net Cash from Operating Activities	<u>\$ (23,625,552)</u>	<u>\$ 2,971,189</u>	<u>\$ 725,918</u>	<u>\$ (132,079)</u>
Noncash Investing Activities				
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ -	\$ 54,849	\$ 10,997	\$ -
Increase in bonds payable from accreted interest	-	3,071,801	-	-
Noncash noncapital financing activities	59,594,573	-	-	-

The notes to the financial statements are an integral part of this statement.

Total Business -Type Activities - Enterprise Funds		Governmental Activities - Internal Service Funds	
\$	31,308,180	\$	-
	3,802,489		-
	-		31,304,317
	-		555,483
	12,634,335		-
	(13,000)		-
	-		(8,096,303)
	(16,403,406)		(15,652,309)
	(51,389,122)		(10,011,781)
	(20,060,524)		(1,900,593)
	25,192,149		-
	(1,655,000)		-
	(2,459,075)		-
	21,078,074		-
	4,053,956		-
	(4,078,466)		(851,849)
	(555,179)		(105,923)
	(1,092,179)		(18,181)
	(1,671,858)		(975,953)
	292,452		5,861
	(1,020,551)		-
	1,158,016		-
	(4,236,540)		-
	4,079,327		-
	272,704		5,861
	(381,604)		(2,870,685)
	6,657,283		7,982,816
\$	6,275,679	\$	5,112,131
\$	6,274,815	\$	5,112,131
	864		-
\$	6,275,679	\$	5,112,131
\$	(7,133,854)	\$	(4,138,108)
	2,343,640		1,141,222
	1,979,314		-
	(1,056,339)		-
	6,385,312		-
	(701,148)		-
	(32,340,112)		(18,859)
	1,678,139		-
	(7,059)		(2,430)
	-		38,098
	(57,295)		(2,299,821)
	391,403		12,212
	-		(77,716)
	(4,632,081)		-
	(273,443)		(318,008)
	3,754,000		696,091
	(2,700,000)		-
	-		12,100
	(3,496,582)		-
	3,920,160		-
	-		1,211,305
	(316,365)		122,360
	3,713,703		(553,103)
	8,488,083		2,274,064
\$	(20,060,524)	\$	(1,900,593)
\$	65,846	\$	-
	3,071,801		-
	-		-

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County of Rockland, New York

Statement of Assets and Liabilities

Fiduciary Fund

December 31, 2015

	<u>Agency</u>
ASSETS	
Cash and equivalents	\$ 6,038,857
Accounts receivable	<u>35,138</u>
 Total Assets	 <u><u>\$ 6,073,995</u></u>
 LIABILITIES	
Accounts payable	\$ 25,251
Employee payroll deductions	284,127
Deposits	3,434,168
Due to other governments	<u>2,330,449</u>
 Total Liabilities	 <u><u>\$ 6,073,995</u></u>

The notes to the financial statements are an integral part of this statement.

County of Rockland, New York

Statement of Net Position
 Component Units
 December 31, 2015 (Rockland County Community College as of August 31, 2015)

	Rockland County Community College	Rockland County Soil and Water Conservation District	Rockland County Solid Waste Management Authority
ASSETS			
Current Assets			
Cash and equivalents	\$ 12,460,954	\$ 149,477	\$ 24,486,271
Investments	3,832,144	52,459	-
Receivables			
Accounts, net of allowance for uncollectible amounts	10,824,093	8,500	1,483,947
State and Federal aid	2,339,509	72,192	473,320
Prepaid expenses	-	-	366,177
Other assets	441,681	-	-
	<u>29,898,381</u>	<u>282,628</u>	<u>26,809,715</u>
Noncurrent Assets			
Restricted cash	-	-	8,859,141
Restricted investments	-	-	2,527,270
Intangible asset	-	-	15,506,746
Net pension asset	3,846,072	-	-
Capital assets			
Not being depreciated	-	-	7,132,015
Being depreciated, net	2,986,090	-	29,540,189
	<u>6,832,162</u>	<u>-</u>	<u>63,565,361</u>
Total Noncurrent Assets			
	<u>6,832,162</u>	<u>-</u>	<u>63,565,361</u>
Total Assets	<u>36,730,543</u>	<u>282,628</u>	<u>90,375,076</u>
DEFERRED OUTFLOWS OF RESOURCES			
	<u>2,338,085</u>	<u>-</u>	<u>526,302</u>
LIABILITIES			
Current Liabilities			
Accounts payable	8,794,753	-	5,320,110
Accrued liabilities	-	36,000	402,649
Accrued interest payable	-	-	115,879
Due to other governments	-	9,441	-
Unearned revenues	5,339,584	-	-
	<u>14,134,337</u>	<u>45,441</u>	<u>5,838,638</u>
Non-current liabilities			
Due within one year	490,000	-	4,242,980
Due in more than one year	53,441,047	-	51,879,153
	<u>53,931,047</u>	<u>-</u>	<u>56,122,133</u>
Total Non-current Liabilities			
	<u>53,931,047</u>	<u>-</u>	<u>56,122,133</u>
Total Liabilities	<u>68,065,384</u>	<u>45,441</u>	<u>61,960,771</u>
DEFERRED INFLOWS OF RESOURCES			
	<u>2,405,067</u>	<u>-</u>	<u>-</u>
NET POSITION			
Net investment in capital assets	2,986,090	-	9,379,719
Restricted for			
Capital projects	915,400	-	-
Student loans	11,096	-	-
Scholarships and student services	3,507,943	-	-
Permanent endowments	848,078	-	-
Unrestricted	(39,670,430)	237,187	19,560,888
	<u>(31,401,823)</u>	<u>237,187</u>	<u>28,940,607</u>
Total Net Position	<u>\$ (31,401,823)</u>	<u>\$ 237,187</u>	<u>\$ 28,940,607</u>

The notes to the financial statements are an integral part of this statement.

Rockland County Industrial Development Agency		Totals
\$ 1,885,928	\$ 38,982,630	
-	3,884,603	
5,700	12,322,240	
-	2,885,021	
-	366,177	
-	441,681	
<u>1,891,628</u>	<u>58,882,352</u>	
-	8,859,141	
-	2,527,270	
-	15,506,746	
-	3,846,072	
-	7,132,015	
-	<u>32,526,279</u>	
-	<u>70,397,523</u>	
<u>1,891,628</u>	<u>129,279,875</u>	
-	<u>2,864,387</u>	
-	14,114,863	
-	438,649	
-	115,879	
-	9,441	
-	<u>5,339,584</u>	
-	<u>20,018,416</u>	
-	4,732,980	
-	<u>105,320,200</u>	
-	110,053,180	
-	<u>130,071,596</u>	
-	<u>2,405,067</u>	
-	12,365,809	
-	915,400	
-	11,096	
-	3,507,943	
-	848,078	
<u>1,891,628</u>	<u>(17,980,727)</u>	
<u>\$ 1,891,628</u>	<u>\$ (332,401)</u>	

County of Rockland, New York

Statement of Activities

Component Units

Year Ended December 31, 2015

(Rockland County Community College Year Ended August 31, 2015)

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Rockland County Community College - Education	\$ 78,591,991	\$ 20,135,836	\$ 20,318,402	\$ 540,957
Rockland County Soil and Water Conservation District Home and Community Services	99,210	-	-	-
Rockland County Solid Waste Management Authority Home and Community Services	48,432,305	50,987,057	448,787	1,377,747
Rockland County Industrial Development Agency Economic Opportunity and Development	<u>271,318</u>	<u>398,648</u>	<u>-</u>	<u>-</u>
Total Component Units	\$ 127,394,824	\$ 71,521,541	\$ 20,767,189	\$ 1,918,704

General Revenues

Unrestricted use of money and property

Contributions from County of Rockland

Grants and contributions not restricted to specific programs

Other revenues

Total General Revenues

Change in Net Position

NET POSITION

Beginning of Year, as reported

Change in Accounting Principle

Beginning of Year, as restated

End of Year

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue
and Changes in Net Position

Rockland County Community College	Rockland County Soil and Water Conservation District	Rockland County Solid Waste Management Authority	Rockland County Industrial Development Agency	Totals
\$ (37,596,796)	\$ -	\$ -	\$ -	\$ (37,596,796)
-	(99,210)	-	-	(99,210)
-	-	4,381,286	-	4,381,286
-	-	-	127,330	127,330
<u>(37,596,796)</u>	<u>(99,210)</u>	<u>4,381,286</u>	<u>127,330</u>	<u>(33,187,390)</u>
207,973	10	143,493	5,705	357,181
16,703,080	-	-	-	16,703,080
16,629,750	87,896	-	-	16,717,646
2,544,239	15,185	-	-	2,559,424
<u>36,085,042</u>	<u>103,091</u>	<u>143,493</u>	<u>5,705</u>	<u>36,337,331</u>
<u>(1,511,754)</u>	<u>3,881</u>	<u>4,524,779</u>	<u>133,035</u>	<u>3,149,941</u>
<u>(31,178,726)</u>	<u>233,306</u>	<u>24,316,382</u>	<u>1,758,593</u>	<u>(4,870,445)</u>
<u>1,288,657</u>	<u>-</u>	<u>99,446</u>	<u>-</u>	<u>1,388,103</u>
<u>(29,890,069)</u>	<u>233,306</u>	<u>24,415,828</u>	<u>1,758,593</u>	<u>(3,482,342)</u>
<u>\$ (31,401,823)</u>	<u>\$ 237,187</u>	<u>\$ 28,940,607</u>	<u>\$ 1,891,628</u>	<u>\$ (332,401)</u>

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County of Rockland, New York

Notes to Financial Statements
December 31, 2015

Note 1 - Summary of Significant Accounting Policies

The County of Rockland, New York ("County") was established in 1798 and operates in accordance with its Charter, County Law and the various other applicable laws of the State of New York. The County functions under a County Executive/Legislature form of government. The County Legislature is the legislative body responsible for overall operation of the County. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the County, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of the above criteria, the following individual component units are included in the County's reporting entity because of their operational or financial relationship with the County.

The Rockland County Community College ("College") was established in 1959, with the County of Rockland as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a board of trustees consisting of ten voting members; five are appointed by the County Legislature, four by the Governor and one student elected by the student body. The College budget is subject to the approval of the County Legislature. The County generally provides one-half of the capital costs and one-third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31 is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since services are not provided entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

Note 1 - Summary of Significant Accounting Policies (Continued)

The Rockland County Soil and Water Conservation District ("District") was established pursuant to New York State Soil Conservation District Law and legislative resolution. The District provides for the conservation of soil and soil resources of the State and the County. The Board of Directors are appointed by the County Legislature. The Board of Directors serve at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the District. The District is also dependent on the financial support provided by the County. Since the District does not provide services entirely or almost entirely to the County, the financial statements of the District have been reflected as a discretely presented component unit.

The Rockland County Solid Waste Management Authority ("Authority") is a public benefit corporation created pursuant to the Rockland County Solid Waste Management Authority Act constituting Title 13-M of the New York State Public Authorities Law. The Authority provides solid waste management services to the residents of the County. The Authority is administered by seventeen members. Eight members are members of the County Legislature, five members are supervisors of towns within the County, two members are mayors of villages recommended by the Conference of Mayors and two members are appointed by the County Executive. Consequently, the County is considered able to impose its will on the Authority. Authority members have complete responsibility for management of the Authority and accountability for fiscal matters. The Authority has the power to issue debt and enter into loan agreements. The County is not liable for the Authority's debt. Since the Authority does not provide services entirely or almost entirely to the County, the financial statements of the Authority have been reflected as a discretely presented component unit.

The Rockland County Industrial Development Agency ("Agency") is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the Agency are appointed by the County Legislature. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds or notes. The governing board of the Agency serves at the pleasure of the County Legislature and, therefore, the primary government is able to impose its will on the Agency. Since the Agency does not provide services entirely or almost entirely to the County of Rockland, the financial statements of the Agency have been reflected as a discretely presented component unit.

The following organizations are included in the County's reporting entity as blended component units.

The Rockland Tobacco Asset Securitization Corporation ("RTASC") and the Rockland Second Tobacco Asset Securitization Corporation ("RSTASC") are not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The Boards of Directors of each Corporation consist of five members; two designees of the Rockland County Executive, one designee of the chairman of the County Legislature, one designee of the chairman of the County's Budget and Finance Committee and a fifth shall be designated by a majority of the other four members. The Boards of Directors have complete responsibility for management of the Corporations and accountability for fiscal matters. The County is not liable for any deficits or the Corporations bonds or notes. GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities ("TSA"). This bulletin, which is effective for fiscal years ending after June 15, 2004, provide that when TSA's are entitled to future tobacco settlement resources and they appoint a majority of the TSA's governing board, the financial accountability criteria are met and the TSA should be

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 1 - Summary of Significant Accounting Policies (Continued)

reported as a blended component unit of the settling government. Consequently, these organizations have been reflected as blended component units in the financial statements.

The Rockland County Health Facilities Corporation ("Corporation") is a not-for-profit local development corporation created pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York ("LDC Act") and legislative resolution to lessen the burdens of local government and acting in the public interest of the County. The legislative resolution, was passed on April 16, 2013, and the County executed a lease and leaseback agreement between the County and the Corporation providing for the transfer to the Corporation of all of the County's right, title and interest in the Skilled Nursing Facility by ninety-nine year lease, with the option to take fee title, subject to the retained rights of the County to continue to operate such facility until such time as the Corporation terminates such reserved rights. Members of the Corporation are appointed by the County Executive and the County Legislature. The governing board of the Corporation serves at the pleasure of the County Executive, and therefore, the primary government is able to impose its will on the Corporation. The County provides operating support to the Corporation and the County is liable for the Corporation's debt. Since the Corporation provides services that exclusively, or almost exclusively provides benefit to the County, the financial statements of the Corporation have been reflected as a blended component unit.

Complete financial statements of the individual component units can be obtained from their respective administrative offices as indicated below.

Rockland County Community College
145 College Road
Suffern, New York 10901

Rockland County Soil and Water Conservation District
23 New Hempstead Road
New City, New York 10956

Rockland County Solid Waste Management Authority
420 Torne Valley Road
Hillburn, New York 10931

Rockland County Industrial Development Agency
One Blue Hill Plaza
Pearl River, New York 10965

Rockland Tobacco Asset
Securitization Corporation
18 New Hempstead Road
3rd Floor
New City, New York 10956

Rockland Second Tobacco
Asset Securitization Corporation
18 New Hempstead Road
3rd Floor
New City, New York 10956

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 1 - Summary of Significant Accounting Policies (Continued)

Rockland County Health Facilities Corporation
50 Sanatorium Road
Building L
Pomona, New York 10970

B. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The Statement of Net Position presents the financial position of the County and its component units at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Funds are charges to customers for services and Tobacco Settlement Revenues and the principal operating expenses are cost of services, administrative expenses, professional and directors' fees, insurance, depreciation costs and benefit costs. The principal operating revenues of the Internal Service Funds are charges to customers for services, and operating expenses include the cost of services, administrative expenses, depreciation costs and benefit costs. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net

Note 1 - Summary of Significant Accounting Policies (Continued)

position, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Fiduciary and proprietary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explain the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

Fund Categories

- a. Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not accounted for and reported in another fund.

Capital Projects Fund - The Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned for capital outlay, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds.

Special Revenue Funds – Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted, committed or assigned to expenditures for specified purposes other than debt service or capital projects. The special revenue funds of the County are as follows:

County Road Fund - The County Road Fund was established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.

Road Machinery Fund - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.

Community Development Fund - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.

Note 1 - Summary of Significant Accounting Policies (Continued)

Sewer District Fund - The Sewer District Fund is used to account for the operations and maintenance of the County's sewer facilities.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

Debt Service Fund - The Debt Service Fund is provided to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest and for financial resources that are being accumulated for principal and interest maturing in future years.

- b. **Proprietary Funds** - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Summit Park Hospital ("Nursing Care Center") or ("Hospital Fund"), are recorded as a major enterprise fund. The Nursing Care Center is a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law. The Nursing Care Center discharged its last patient in December 2015 and submitted its operating certificate back to the New York State Department of Health in December 2015. As of the date of these financial statements, the Hospital Fund continues to operate mental health units, which generates less revenue than in the past. Accordingly, future operating revenue of the Hospital Fund will be significantly lower than the amounts earned in prior periods and the current year. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds.
- c. **Fiduciary Funds (Not Included in Government-wide Statements)** - The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others. The Agency Fund is primarily utilized to account for employee payroll deductions, deposits for welfare trusts and various taxes (i.e., mortgage taxes), that are payable to other jurisdictions or individuals.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds. The

Note 1 - Summary of Significant Accounting Policies (Continued)

Agency Fund has no measurement focus but utilizes the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Net patient service revenues of the Enterprise Fund are reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered. Revenues received under cost reimbursement agreements and prospective contractual agreements represent a substantial portion of the Home and Infirmary's revenues and are subject to audit and possible adjustment by the third-party reimbursement agencies. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the services are rendered and adjusted in future periods as required.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety-day availability period is generally used for revenue recognition for most other governmental fund revenues. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to certain pension costs, compensated absences, net pension liability, retirement incentives, certain claims and other post-employment benefit obligations, are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Component Units

Component units are presented on the basis of accounting that most accurately reflects their activities. The Soil and Water Conservation District is accounted for on the modified accrual basis and is converted to the accrual basis for the government-wide statements. The Community College, Industrial Development Agency and Solid Waste Management Authority are accounted for on the accrual basis. The College, however, does not reflect property, plant and equipment as an asset of the fund and depreciation is not reflected. Property, plant and equipment of the College are owned by the County.

Note 1 - Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

Deposits, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and certificates of deposit with original maturities of less than three months.

The County's investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions. The objective of these investments is to preserve capital and mitigate credit and interest rate risk.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either under collateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2015.

Investments - All investments are stated at fair value, which is based on quoted market prices.

The County was invested only in the above mentioned obligations and, accordingly, was not exposed to any interest rate or credit risk.

Taxes Receivable - Real property taxes are levied and attach as a lien against real property on January 1st. County taxes are billed with town taxes and initially collected by the towns on behalf of the County. Real property taxes may be paid between January 1st and January 31st without interest or penalty. Payments received after January 31st must include interest computed at 1% per month from February 1st. The towns retain the first amounts collected to satisfy their respective tax warrants. Amounts collected thereafter are remitted to the County. Tax rolls and a listing of the unpaid taxes are returned to the County in April. A 5% penalty is added to the unpaid tax, which is collected by the County.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 1 - Summary of Significant Accounting Policies (Continued)

The County enforces delinquent real property taxes under the provisions of Article 11 (Article 11 applies to taxes levied after December 31, 1995 and provides for the foreclosure of tax sale liens by proceedings in rem) of the Real Property Tax Law. Enforcement procedures set forth in Article 11 provide that the enforcing officer shall file a petition of foreclosure twenty-one months after the lien date (the County may extend the filing date for residential and farm property by one or two years). Such petition is required to be filed with the County Clerk within two business days after the execution of the petition. After the petition has been filed with the County Clerk, a notice of foreclosure must be published in at least two newspapers designated by the enforcing officer. The published notice shall include the date of the last day on which delinquent taxes may be redeemed. The redemption date must be at least three months after the date the notice is first published. If the delinquent taxes, including all related charges, are not paid on the date specified in the notice of foreclosure, the Court generally makes a final judgment awarding the property to the County. Such judgment will contain an order that a deed conveying title to the County shall be prepared, executed and duly recorded. No proceeding to set aside the deed may be maintained unless proceedings are commenced within two years from the date of recording the deed. Properties acquired by the County through tax enforcement procedures must be sold at a public auction.

The County is also responsible for collecting and enforcing delinquent school district taxes. Such taxes are collected by the towns in the County between September 1st and October 31st, after which the school tax rolls and unpaid taxes are remitted to the County. A 5% penalty is added to the amount of the unpaid school tax. The County collects unpaid school taxes during the month of November. Any taxes remaining unpaid after this time are relieved, with a 7% penalty, as County taxes for the following year. The County must satisfy the full amount of the unpaid school districts taxes no later than April 1st of the year following the levy of such taxes.

Pursuant to Article 14 of the Real Property Tax Law, the County has agreements with various villages within the County to collect and enforce delinquent village taxes. County tax bills include amounts relieved, with a 7% penalty, for unpaid village taxes where appropriate. The County must satisfy the full amount of the unpaid village taxes no later than April 1st of the year following the levy of such taxes.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded, when appropriate.

Due From/To Other Funds - During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2015, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as internal balances.

Inventories - Inventories are stated at the lower of average cost or market and consist of materials, supplies and drugs used at the Home and Infirmary and materials and supplies used by the General Services Fund. The County uses the consumption method to relieve inventory. Purchases of inventoriable items at other locations are recorded as expenditures/expenses at the time of purchase and year-end balances at these locations are not material.

Note 1 - Summary of Significant Accounting Policies (Continued)

Prepaid Expenses/Expenditures - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government-wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

Intangible Assets - Intangible assets represent goodwill. Goodwill is the excess of cost of an acquired entity over the amounts assigned to assets acquired and liabilities assumed in a business combination. The Authority adopted new FASB guidance on goodwill impairment testing which allows an entity to first assess qualitative factors to determine whether it is more likely than not that goodwill may be impaired. Under this guidance, qualitative factors are assessed at least annually, or more frequently, if events or changes in circumstances indicate that the carrying value of the reporting unit is less than its carrying amount. If the Authority's qualitative assessment indicates that goodwill may be impaired, the Authority will estimate the fair value of the reporting unit based on one or more of the following valuation techniques; i. income; ii. discounted cash flows, or; iii. market approach. If such fair value estimate is less than the carrying value of goodwill, an impairment loss is recognized. The Authority concluded that goodwill was not impaired during the year.

Restricted Cash and Equivalents and Investments - The terms of the bond indenture of the Tobacco Asset Securitization Corporations provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

Restricted cash in the Capital Projects fund represents bond proceeds held by a state agency.

Restricted cash and investments in the Solid Waste Management Authority consist of bond proceeds held by a custodial agent. These funds are to be used for the construction of solid waste disposal facilities and payment of debt service.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 1 - Summary of Significant Accounting Policies (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings	40
Improvements	8-40
Equipment	3-30
Infrastructure	5-40

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

Unearned Revenues - Unearned revenues arise when assets are recognized before a revenue recognition criterion has been satisfied. In government-wide financial statements, unearned revenues consist of amounts received in advance and/or amounts from grants received before the eligibility requirements have been met.

Unearned revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported unearned revenues of \$3,851,692 for State and Federal aid received in advance in the General Fund. The County has also reported unearned revenues of \$6,695,065 for Federal aid received in advance in the Community Development Fund, \$1,183,599 in the Enterprise Fund - Home Infirmary Fund for State and Federal aid received in advance and \$5,339,584 in the Component Unit - Rockland County Community College for tuition and other fees received in advance. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

The County reported deferred outflows of resources of \$8,530,015 and \$74,387 for a deferred loss on refunding bonds in the government-wide and component units Statements of Net Position. These amounts result from the difference in the carrying value of the refunded debt and its

Note 1 - Summary of Significant Accounting Policies (Continued)

reacquisition price. These amounts are deferred and amortized over the shorter of the life of the refunded or refunding debt.

The County has reported deferred inflows of resources of \$14,050,367 for real property taxes in the General Fund and of \$1,081,291 for tuition assistance payments in the component units Statements of Net Position. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

The County also reported deferred outflows of resources and deferred inflows of resources in relation to its pension obligations. These amounts are detailed in the discussion of the County's pension plans in Note 3,H.

Long-Term Liabilities - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expended as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Net Pension Liability - The net pension liability represents the County's proportionate share of the net pension liability of the New York State and Local Employees' Retirement System. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 68, "*Accounting and Financial Reporting for Pensions*" and GASB Statement No. 71, "*Pension Transition for Contributions Made Subsequent to the Measurement Date.*"

Net Position - Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position on the Statement of Net Position include, net investment in capital assets, restricted for capital projects, law enforcement, Stop-DWI Program, debt service, student loans, unemployment benefits, scholarships and student services, permanent endowments and special revenue funds. The balance is classified as unrestricted.

Fund Balance - Generally, fund balance represents the difference between current assets and deferred outflows of resources and current liabilities and deferred inflows of resources. In the

Note 1 - Summary of Significant Accounting Policies (Continued)

fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard, the fund balance classifications are as follows:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables, advances) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items contained in General Municipal Law of the State of New York.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The County Legislature is the highest level of decision making authority for the County that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the County removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the County Legislature.

Assigned fund balance, in the General Fund, represents amounts constrained either by policies of the County Legislature for amounts assigned for balancing the subsequent year's budget or the Commissioner of Finance for amounts assigned for encumbrances. Unlike commitments, assignments generally only exist temporarily, in that additional action does not normally have to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all funds except the General Fund includes all remaining amounts, except for negative balances, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance, in the General Fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The General Fund is the only fund that would report a positive amount in unassigned fund balance. For all governmental funds other than the General Fund, unassigned fund balance would necessarily be negative, since the fund's liabilities and deferred inflows of resources, together with amounts already classified as nonspendable, restricted and committed would exceed the fund's assets and deferred outflows of resources.

In order to calculate the amounts to report as restricted and unrestricted fund balance in governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is

Note 1 - Summary of Significant Accounting Policies (Continued)

the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: committed, assigned, and unassigned.

F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, County Road, Road Machinery, Community Development and Sewer District funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities.

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is September 30, 2016.

Note 2 - Stewardship, Compliance and Accountability

A. Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before August 1st, the administrative head of each department is required to submit to the County Executive the expenditure requirements for the next fiscal year.
- b) The County Executive is required to file the tentative budget for the ensuing year with the Clerk of the Legislature on or before October 1st.
- c) Subsequent to October 23rd, the Legislature conducts the necessary review of the tentative budget and proposes any changes thereto.
- d) Prior to November 20th, the Legislature shall hold a public hearing on the budget.
- e) After the public hearing, the Legislature may make changes to the budget. The budget shall be adopted no later than December 7th.

Note 2 - Stewardship, Compliance and Accountability (Continued)

- f) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds.
- g) Budgets for General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not adopted for the Proprietary and Special Purpose funds.
- h) The County Legislature has legal responsibility for all budget amendments and transfers between functions of expenditure. The County Executive has authority for the transfer of appropriations within functions of expenditure.
- i) Appropriations in General, County Road, Road Machinery, Community Development, Sewer District and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-appropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted, or as amended by the County Legislature.

B. Property Tax Limitation

The County is permitted by the State Constitution to levy for purposes other than debt service up to 1½% of the five year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2015 was \$551,599,906, which exceeded the actual levy by \$431,226,541.

On June 24, 2011, the Governor signed Chapter 97 of the Laws of 2011 ("Tax Levy Limitation Law"). This applies to all local governments.

The Tax Levy Limitation Law restricts the amount of real property taxes that may be levied by a County in a particular year. The original legislation that established the Tax levy Limitation Law was set to expire on June 16, 2016. Chapter 20 of the Laws of 2015 extends the Tax levy Limitation Law through June 2020.

The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the County to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 2 - Stewardship, Compliance and Accountability (Continued)

average of the National Consumer Price Indexes determined by the United States with the result expressed as a decimal to four places. The County is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the County, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the County. The County Legislature may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the County Legislature first enacts, by a vote of at least sixty percent of the total voting power of the County Legislature, a local law to override such limit for such coming fiscal year.

C. Fund Deficits

The General Fund and the County Road Fund have unassigned deficits of \$16,115,498 and \$361,038 at December 31, 2015.

The Home and Infirmary Fund, Rockland Tobacco Asset Securitization Corporation, Rockland Tobacco Second Asset Securitization Corporation, Workers' Compensation Fund and the General Services Fund also reflect unassigned or unrestricted deficits of \$108,610,640, \$74,764,019, \$2,329,618, \$25,395,459 and \$18,999,084, respectively at December 31, 2015. These deficits will be addressed in the subsequent year.

D. Cumulative Effect of Change in Accounting Principle

For the year ended December 31, 2015, the County implemented GASB Statement No. 68, "Accounting and Financial Reporting for Pensions" and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date". These statements seek to improve accounting and financial reporting by state and local governments for pensions by establishing standards for measuring and recognizing liabilities, deferred outflows/inflows of resources and expenses/expenditures. These statements also require the identification of the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value and attribute that present value to the periods of employee service. As a result of adopting these standards, the government-wide financial statements reflect a cumulative effect for the change in accounting principle of (\$2,351,975) governmental activities, (\$701,148) for business-type activities and \$1,288,657 for the College and \$99,446 for the Solid Waste Authority.

E. Expenditures in Excess of Budget

The following functional expenditure categories of certain funds and/or capital projects exceeded their budgetary authorization by the amounts indicated:

General Fund	
Youth Bureau	\$ 94,887
Public Defender	39,602
Revenue Sharing - Sales Tax	226,394
Department of Mental Health	128,294
Social Services Program Grants	1,814,452
Bond issuance costs	33,000
Transfers out - Hospital Fund	49,877,194

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 2 - Stewardship, Compliance and Accountability (Continued)

The General Fund is also over-expended in the aggregate by \$16,298,862.

Debt Service Fund	
Serial Bonds - Principal	\$ 44,638
Refunding bond issuance costs	361,500
Bond issuance costs	536,498
Payment to refunded bond escrow agent	28,054,406

Note 3 - Detailed Notes on All Funds

A. Investments

Investments of the primary government are stated at fair value and consist of the following:

Business-type Activities -	
Rockland Tobacco Asset Securitization Corporation, Federal Home Loan Bank at cost, which approximates fair value, due in February 2016, interest at 5.04%	<u>\$ 1,020,551</u>

Investments of the Rockland County Community College (component unit) consist of government securities and Treasury bills and notes valued at cost which approximates fair value.

Investments of the Rockland County Soil and Water Conservation District (component unit) consist of certificates of deposit with original maturities of greater than three months and are stated at cost, which approximates fair value.

Restricted Investments

Restricted investments at December 31, 2015 consisted of the following:

	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Amount</u>
Rockland Tobacco Asset Securitization Corporation Federal Home Loan Bank, at cost, which approximates fair value	February, 2016	5.33 %	\$ 3,525,579
Rockland Second Tobacco Asset Securitization Corporation Commercial paper, at cost, which approximates fair value	February, 2016	-	<u>710,961</u>
			<u>4,236,540</u>
Rockland County Solid Waste Management Authority Collateralized Investment Agreements AIG Matched Funding Corp.	12/15/2025	4.59	555,651
Repurchase Agreement Westdeutsche Landesbank	12/15/2016	6.43	1,130,599
U.S. Treasury Bond SLUG	06/15/2025	-	<u>841,020</u>
			<u>2,527,270</u>
			<u>\$ 6,763,810</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Investments of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation are not subject to risk categorization. The Rockland County Solid Waste Management Authority investments are fully collateralized with securities guaranteed by the U.S. Government.

B. Taxes Receivable

Taxes receivable at December 31, 2015 consisted of the following:

Tax liens	\$ 38,844,726
Tax installments	7,355,091
Returned school districts taxes	23,973,081
Returned village taxes	<u>3,092,433</u>
	73,265,331
Allowance for uncollectible taxes	<u>(3,500,000)</u>
Taxes Receivable	<u><u>\$ 69,765,331</u></u>

School district and village taxes are offset by liabilities to the school districts and villages which will be paid no later than April 2016. Taxes receivable, at the fund level, are also partially offset by deferred tax revenues of \$14,050,367, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year. School District and village taxes receivable in the amount of \$15,549,450 are also classified as nonspendable fund balance in the fund financial statements, which represents an estimate of taxes receivable that will not be collected within the subsequent year.

C. Due From/To Other Funds

The balances reflected as due from/to other funds at December 31, 2015 were as follows:

<u>Fund</u>	<u>Due From</u>	<u>Due To</u>
General	\$ 16,963,206	\$ -
Capital Projects	-	1,566,774
Non-Major Governmental	5,371,983	1,248,323
Home and Infirmary	-	28,138,359
RTASC	-	200,000
RSTASC	-	100,000
County Health Facilities Corporation	63,997	-
Internal Service	<u>8,872,675</u>	<u>18,405</u>
	<u><u>\$ 31,271,861</u></u>	<u><u>\$ 31,271,861</u></u>

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occurred, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

D. Capital Assets

Changes in the County's capital assets are as follows:

Class	Balance January 1, 2015	Additions	Deductions	Balance December 31, 2015
Governmental Activities (inclusive of Internal Service Funds)				
Capital Assets, not being depreciated				
Land	\$ 68,110,769	\$ -	\$ -	\$ 68,110,769
Construction-in-progress	353,970,781	39,974,450	46,429,767	347,515,464
Total Capital Assets, not being depreciated	\$ 422,081,550	\$ 39,974,450	\$ 46,429,767	\$ 415,626,233
Capital Assets, being depreciated				
Buildings	\$ 124,935,719	\$ -	\$ -	\$ 124,935,719
Improvements	115,088,215	1,828,255	-	116,916,470
Equipment	97,220,949	2,473,697	1,861,224	97,833,422
Infrastructure	544,470,339	42,705,383	-	587,175,722
Total Capital Assets, being depreciated	881,715,222	47,007,335	1,861,224	926,861,333
Less Accumulated Depreciation for				
Buildings	61,654,548	3,836,790	-	65,491,338
Improvements	77,764,912	6,321,583	-	84,086,495
Equipment	72,977,976	6,583,854	1,861,224	77,700,606
Infrastructure	365,260,715	9,885,479	-	375,146,194
Total Accumulated Depreciation	577,658,151	26,627,706	1,861,224	602,424,633
Total Capital Assets, being depreciated, net	\$ 304,057,071	\$ 20,379,629	\$ -	\$ 324,436,700
Governmental Activities Capital Assets, net	\$ 726,138,621	\$ 60,354,079	\$ 46,429,767	\$ 740,062,933

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Class	Balance January 1, 2015	Additions	Deductions	Balance December 31, 2015
Business-type Activities				
Capital Assets, not being depreciated				
Land	\$ 438,504	\$ -	\$ -	\$ 438,504
Construction-in-progress	2,474,124	1,313,549	2,627,371	1,160,302
Total Capital Assets, not being depreciated	<u>\$ 2,912,628</u>	<u>\$ 1,313,549</u>	<u>\$ 2,627,371</u>	<u>\$ 1,598,806</u>
Capital Assets, being depreciated				
Buildings	\$ 48,437,227	\$ 134,413	\$ 150,056	\$ 48,421,584
Improvements	345,975	-	-	345,975
Equipment	20,610,978	1,357,176	9,683,335	12,284,819
Total Capital Assets, being depreciated	<u>69,394,180</u>	<u>1,491,589</u>	<u>9,833,391</u>	<u>61,052,378</u>
Less Accumulated Depreciation for				
Buildings	40,574,405	1,141,119	150,056	41,565,468
Improvements	345,975	-	-	345,975
Equipment	12,478,358	1,202,521	7,780,834	5,900,045
Total Accumulated Depreciation	<u>53,398,738</u>	<u>2,343,640</u>	<u>7,930,890</u>	<u>47,811,488</u>
Total Capital Assets, being depreciated, net	<u>\$ 15,995,442</u>	<u>\$ (852,051)</u>	<u>\$ 1,902,501</u>	<u>\$ 13,240,890</u>
Business-type Activities				
Capital Assets, net	<u>\$ 18,908,070</u>	<u>\$ 461,498</u>	<u>\$ 4,529,872</u>	<u>\$ 14,839,696</u>

Depreciation expense was charged to the County's functions and programs as follows:

Governmental Activities	
General Government Support	\$ 4,897,873
Education	3,616,872
Public Safety	2,071,501
Health	393,895
Transportation	7,022,919
Economic Opportunity and Development	89,423
Culture and Recreation	523,143
Home and Community Services	6,807,005
Capital assets held by the government's internal service fund are charged to the various functions based on their usage of the assets	<u>1,205,075</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 26,627,706</u>
Business-type Activities - Home and Infirmary	<u>\$ 2,343,640</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Capital Assets - Component Units

Changes in the Community College's (component unit) capital assets are as follows:

Class	Balance September 1, 2014	Additions	Balance August 31, 2015
Capital Assets, being depreciated - Equipment	\$ 12,380,723	\$ 37,072	\$ 12,417,795
Less Accumulated Depreciation	<u>(8,797,377)</u>	<u>(634,328)</u>	<u>(9,431,705)</u>
Community College Capital Assets, net	<u>\$ 3,583,346</u>	<u>\$ (597,256)</u>	<u>\$ 2,986,090</u>

Changes in the Soil and Water Conservation District's (component unit) capital assets are as follows:

Class	Balance January 1, 2015	Additions	Balance December 31, 2015
Capital Assets, being depreciated - Equipment	\$ 13,969	\$ -	\$ 13,969
Less Accumulated Depreciation	<u>(13,969)</u>	<u>-</u>	<u>(13,969)</u>
Soil and Water Conservation District Capital Assets, net	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Changes in the Solid Waste Management Authority (component unit) capital assets are as follows:

Class	Balance January 1, 2015	Additions	Deductions	Balance December 31, 2015
Capital Assets, not being depreciated				
Land	\$ 6,718,705	\$ -	\$ -	\$ 6,718,705
Construction-in-progress	<u>1,987,562</u>	<u>3,730,749</u>	<u>(5,305,001)</u>	<u>413,310</u>
Total Capital Assets, not being depreciated	<u>\$ 8,706,267</u>	<u>\$ 3,730,749</u>	<u>\$ (5,305,001)</u>	<u>\$ 7,132,015</u>
Capital Assets, being depreciated				
Buildings	\$ 48,323,881	\$ 4,831,228	\$ -	\$ 53,155,109
Improvements	2,420,054	-	-	2,420,054
Equipment	<u>19,248,498</u>	<u>869,696</u>	<u>-</u>	<u>20,118,194</u>
Total Capital Assets, being depreciated	<u>69,992,433</u>	<u>5,700,924</u>	<u>-</u>	<u>75,693,357</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Class	Balance January 1, 2015	Additions	Deductions	Balance December 31, 2015
Less Accumulated Depreciation for				
Buildings	\$ 28,035,233	\$ 2,536,203	\$ -	\$ 30,571,436
Improvements	774,417	96,802	-	871,219
Equipment	13,664,457	1,046,056	-	14,710,513
Total Accumulated Depreciation	<u>42,474,107</u>	<u>3,679,061</u>	<u>-</u>	<u>46,153,168</u>
Total Capital Assets, being depreciated, net	<u>\$ 27,518,326</u>	<u>\$ 2,021,863</u>	<u>\$ -</u>	<u>\$ 29,540,189</u>
Solid Waste Management Authority Capital Assets, net	<u>\$ 36,224,593</u>	<u>\$ 5,752,612</u>	<u>\$ (5,305,001)</u>	<u>\$ 36,672,204</u>

E. Accrued Liabilities

Accrued liabilities at December 31, 2015 were as follows:

	Governmental Activities	Business- Type Activities	Total
Payroll and employee benefits	\$ 30,986,590	\$ -	\$ 30,986,590
Other	19,151,739	4,557,969	23,709,708
Total Accrued Liabilities	<u>\$ 50,138,329</u>	<u>\$ 4,557,969</u>	<u>\$ 54,696,298</u>

F. Short-Term Non-Capital Borrowings

The schedule below details the changes in short-term non-capital borrowings. These borrowings consisted of notes issued in anticipation of the collection of certain tax and other revenues.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	Balance January 1, 2015	New Issues	Redemptions	Balance December 31, 2015
Tax Anticipation Notes:							
County Operations	2014	3/17/2015	- %	\$ 55,000,000	\$ -	\$ 55,000,000	\$ -
County Operations	2015	3/16/2016	2.00	-	60,000,000	-	60,000,000
Revenue Anticipation Notes:							
County Operations	2014	8/12/2015	-	10,000,000	-	10,000,000	-
County Operations	2014	8/12/2015	-	10,000,000	-	10,000,000	-
				<u>\$ 75,000,000</u>	<u>\$ 60,000,000</u>	<u>\$ 75,000,000</u>	<u>\$ 60,000,000</u>

The \$55,000,000 tax anticipation notes that were issued on March 17, 2014, matured on March 17, 2015. Interest expenditures of \$1,100,000 were recorded in the General Fund financial statements. The \$10,000,000 revenue anticipation notes that were issued on August 12, 2014,

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

matured on August 12, 2015, the \$10,000,000 revenue anticipation notes that were issued on August 12, 2014, matured on August 12, 2015. Interest expenditures of \$275,000 were recorded in the General Fund financial statements and \$167,292 was recorded in the government-wide financial statements for governmental activities.

Tax anticipation notes, in the amount of \$60,000,000 were issued on March 19, 2015. They mature on March 16, 2016 and have an interest rate of 2.00%. Interest expense of \$1,168,944 was recorded in the government wide financial statements for governmental activities.

G. Short-Term Capital Borrowings

Governmental Activities

The schedule below details the changes in short-term capital borrowings.

Purpose	Year of Original Issue	Maturity Date	Rate of Interest	Balance January 1, 2015	New Issue	Redemptions	Balance December 31, 2015
Sewer Improvements	2015	4/7/16	2.00 %	\$ 1,625,503	\$ -	\$ 14,000	\$ 1,611,503

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expenditures of \$28,446 were recorded in the fund financial statements in the Sewer Fund. Interest expense of \$41,477 was recorded in the government-wide financial statements for governmental activities.

I. Long-Term Liabilities

The following table summarizes changes in the County's long-term indebtedness for the year ended December 31, 2015:

	Balance January 1, 2015 (As Reported)	Cumulative Effect of Change in Accounting Principle	Balance January 1, 2015 As Restated	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2015	Due Within One Year
Governmental Activities:							
Bonds Payable							
Capital Construction	\$ 375,614,884	\$ -	\$ 375,614,884	\$ 134,893,044	\$ 98,057,026	\$ 412,450,882	\$ 34,564,483
Other	142,580,000	-	142,580,000	5,070,000	8,690,000	138,960,000	12,505,000
	518,194,884	-	518,194,884	139,963,044	106,747,026	551,410,882	47,069,483
Plus-Unamortized premium on bonds	16,062,342	-	16,062,342	3,128,062	2,939,480	16,250,924	-
	534,257,206	-	534,257,206	143,091,106	109,686,506	567,661,806	47,069,483
Other Non-Current Liabilities:							
Pension Obligations	2,396,524	-	2,396,524	-	2,396,524	-	-
New York State Loan Payable - Retirement	40,310,765	-	40,310,765	7,066,236	4,506,373	42,868,630	5,241,216
Due to NYS Power Authority	2,197,033	-	2,197,033	-	407,147	1,789,886	-
Compensated Absences	18,622,208	-	18,622,208	2,788,618	1,866,978	19,543,848	1,961,509
Claims Payable	31,361,864	-	31,361,864	8,478,342	7,267,037	32,573,169	3,350,748
Net Pension Liability	-	22,745,509	22,745,509	-	5,741,244	17,004,265	-
Other Post Employment Benefit Obligations Payable	218,787,556	-	218,787,556	44,316,141	14,048,529	249,055,168	-
Governmental Activities Long-term Liabilities	\$ 847,933,156	\$ 22,745,509	\$ 870,678,665	\$ 205,740,445	\$ 145,922,336	\$ 930,496,772	\$ 57,622,958

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

	Balance January 1, 2015 (As Reported)	Cumulative Effect of Change in Accounting Principle	Balance January 1, 2015 As Restated	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2015	Due Within One Year
Business-type Activities:							
Bonds Payable	\$ 185,236,906	\$ -	\$ 185,236,906	\$ 4,053,956	\$ 5,733,456	\$ 183,557,406	\$ 2,725,515
Less-Unamortized discount on bonds	(1,170,585)	-	(1,170,585)	-	(78,084)	(1,094,501)	-
Less- Unaccreted amounts on bonds	(80,765,089)	-	(80,765,089)	-	(3,071,801)	(77,693,288)	-
	103,301,232	-	103,301,232	4,053,956	2,585,571	104,769,617	2,725,515
Compensated Absences	7,407,084	-	7,407,084	-	316,365	7,090,719	709,000
Estimated third party liability	3,058,367	-	3,058,367	3,038,506	-	6,096,873	5,648,329
Net Pension Liability	-	4,967,581	4,967,581	-	1,253,878	3,713,703	-
Other Post Employment Benefit Obligations Payable	94,659,290	-	94,659,290	16,292,985	7,804,902	103,147,373	-
Business-type Activities Long-term Liabilities	\$ 208,425,973	\$ 4,967,581	\$ 213,393,554	\$ 23,385,447	\$ 11,960,716	\$ 224,816,285	\$ 9,082,844
Solid Waste Management Authority - Component Unit - Bonds Payable	\$ 55,755,434	\$ -	\$ 55,755,434	\$ -	\$ 3,985,434	\$ 51,770,000	\$ 3,985,434
Less-Unamortized premium on bonds	(698,164)	-	(698,164)	-	(34,470)	(663,694)	-
	55,057,270	-	55,057,270	-	3,950,964	51,106,306	3,985,434
Compensated absences	583,702	-	583,702	154,467	58,370	679,799	67,980
Capital lease payable	-	315,134	315,134	-	79,544	235,590	-
Net Pension Liability	-	-	-	-	-	-	-
Other Post Employment Benefit Obligations Payable	3,671,028	-	3,671,028	429,410	-	4,100,438	-
Solid Waste Management Long-term Liabilities	\$ 59,312,000	\$ 315,134	\$ 59,627,134	\$ 583,877	\$ 4,088,878	\$ 56,122,133	\$ 4,053,414
Rockland County Community College - Component Unit - Compensated Absences	\$ 4,784,004	\$ -	\$ 4,784,004	\$ 592,583	\$ 478,400	\$ 4,898,187	\$ 490,000
Net Pension Liability	-	2,050,727	2,050,727	-	517,629	1,533,098	-
Other Post Employment Benefit Obligations Payable	42,484,792	-	42,484,792	8,797,219	3,762,249	47,499,762	-
	\$ 47,248,796	\$ 2,050,727	\$ 49,299,523	\$ 9,389,802	\$ 4,758,278	\$ 53,931,047	\$ 490,000

Governmental fund liabilities for bonds are liquidated by the Debt Service Fund, which is funded by other governmental funds. The liability for compensated absences is liquidated by the General, County Road, Road Machinery and Sewer District funds. Each governmental fund's liability for pension obligations, claims payable and other postemployment benefit obligations are liquidated by the respective fund.

Bonds Payable

Bonds payable at December 31, 2015 are comprised of the following individual issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Amount Outstanding at December 31, 2015
Tobacco	2001	\$ 47,750,000	August, 2040	4.625-5.750 %	\$ 36,815,000
Tobacco	2003	9,715,000	June 2038	5.027-5.270	4,825,000
Sewer EFC 2004D	2004	31,082,062	February, 2034	4.251-5.150	22,835,000
Various Purposes	2004	29,311,745	January, 2017	3.500-3.750	5,860,000
Sewer EFC 2005A	2005	12,395,713	May, 2034	2.094-4.569	8,420,000
Sewer EFC 2005B	2005	34,756,050	October, 2034	3.529-4.129	24,035,000
Tobacco	2005	26,964,181	August, 2040	5.875-7.625	126,188,290

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Amount Outstanding at December 31, 2015
Sewer EFC 2006C	2006	\$ 14,930,177	April, 2035	4.171-4.861 %	\$ 11,080,000
Various Purposes A	2006	24,512,500	April, 2017	3.875-4.000	5,570,000
Various Purposes B	2006	13,749,700	December, 2021	3.800-4.000	1,005,000
Various Purposes	2007	28,824,000	August, 2027	4.375-4.500	2,740,000
Mirant Settlement	2007	8,095,748	January, 2027	4.125-4.250	780,000
Mirant Settlement	2008	24,000,000	June, 2028	4.500-4.650	18,175,000
Various Purpose Refunding	2009	21,250,000	May, 2016	3.000-4.000	2,185,000
Various Purpose	2010	33,791,000	September, 2017	2.000-3.500	25,410,000
Various Purpose Refunding	2010	19,225,000	May, 2031	3.000-4.000	7,140,000
Sewer EFC 2010C	2010	15,128,142	October, 2039	1.753-4.603	12,810,000
Public Improvement	2010	11,400,000	June, 2020	3.000-3.125	6,095,000
Sewer EFC 2011C	2011	28,290,003	November, 2040	1.133-4.746	24,370,000
Various Purpose	2011	20,335,000	June, 2026	4.250-4.500	16,145,000
Judgments	2011	5,000,000	December, 2031	3.500-5.000	4,295,000
Sewer EFC Refunding 2002I	2012	795,000	September, 2022	4.720-5.380	594,000
Sewer EFC Refunding 2002I	2012	979,000	September, 2022	4.720-5.380	732,000
Sewer EFC Refunding 2002I	2012	452,000	September, 2021	4.720-5.380	323,000
Sewer EFC Refunding 2003B	2012	2,655,000	December, 2025	5.459-6.189	2,490,000
Sewer EFC Refunding 2002C	2012	4,518,000	March, 2020	4.629-5.179	3,030,000
Various Purpose	2012	36,322,000	October, 2032	3.500-3.750	32,265,000
Judgments	2012	5,000,000	December, 2022	4.000-5.000	4,000,000
Various Purpose	2013	33,746,000	October, 2027	3.000-4.000	29,795,000
Various Purpose Refunding	2013	7,835,000	March, 2018	4.000-5.000	6,505,000
Various Purpose 2013B	2013	5,000,000	December, 2023	5.0000	4,545,000
Sewer EFC Refunding 2013B	2013	13,841,482	May, 2043	0.653-4.756	12,785,000
Various Purpose 2014A	2014	96,000,000	December, 2024	4.778-5.000	96,000,000
Public Improvement 2014B	2014	10,734,000	December, 2044	4.250-4.500	10,725,000
Public Improvement 2014C	2014	41,549,000	May, 2023	3.000-4.000	37,455,000
Sewer EFC 2014B	2014	11,113,997	May, 2044	0.181-4.292	10,768,998
Various Purpose Refunding 2014	2014	10,297,000	February, 2019	2.000-3.000	10,177,000
Various Purpose Refunding 2014	2014	7,738,000	February, 2023	2.000-4.000	6,623,000
Various Purpose Refunding 2015	2015	18,350,000	January 1, 2027	2.000-5.000	18,350,000
Refunding Mirant Bonds	2015	5,070,000	January 1, 2027	2.000-5.000	5,070,000
Refunding 2006B	2015	5,480,000	January 1, 2021	2.000-4.000	5,480,000
Public Improvements	2015	28,610,000	December 1, 2031	2.000-3.250	28,610,000
Sewer EFC	2015	41,867,000	March 1, 2045	0.200-4.267	41,867,000
					<u>\$ 734,968,288</u>

Pension Obligations

Chapter 105 of the Laws of 2010 authorizes the adoption of the Early Retirement Incentive Programs Part A and Part B. Part A of the programs provides eligible employees one month of additional service credit for each year of service up to 36 months. Part B of the Program provides for no age reduction if the employees were at least age 55 with 25 years or more of service credit. Participating employers were not required to eliminate vacated positions provided they could demonstrate, over a two year period, savings of at least one-half of the base salary of the retiring employee. The estimated cost of the program will be approximately 60% of the employee's final average salary. The liability has been fully repaid at December 31, 2015.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

New York State Loan Payable - Retirement

The State Legislature enacted Chapter 57 of the Laws of 2010. This chapter authorized local governments, at their option, to amortize a portion of their respective ERS contributions beginning in 2010. The maximum amortization amount each year going forward will be determined by the difference between each employer's effective contribution rate as compared to the System's overall graded rate. The amortized amounts are to be paid in equal installments over a ten year period, although amounts may be prepaid at any time. Interest will be charged at annual rates which approximate a market rate of return on taxable fixed rate securities of a comparable duration and will be adjusted annually. The County has elected to amortize the maximum amount allowable, which aggregated \$55,000,995. The balance due at December 31, 2015 was \$42,868,630.

Due to NYS Power Authority

The County entered into a Customer Installation Commitment Agreement with the New York State Power Authority for the County Office Building Utility Plant Upgrade and Renovation. The loan is for ten years, to be paid in monthly installments, including interest at the rate of 4%. The balance due at December 31, 2015 is \$1,789,886.

Payments to Maturity

The annual requirements to amortize all bonded debt outstanding as of December 31, 2015 including interest payments of \$172,538,361 are as follows:

Year Ending December 31,	Governmental Activities					
	Bonds		New York State Loan - NYPA		New York State Loan - Retirement	
	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 47,069,483	\$ 17,662,572	\$ 408,982	\$ 9,182	\$ 4,514,029	\$ 1,477,910
2017	44,549,848	16,288,212	411,375	7,155	4,671,850	1,320,088
2018	39,410,934	14,792,115	413,850	4,680	4,835,318	1,156,620
2019	40,720,266	13,411,229	416,340	2,190	5,004,646	987,292
2020	39,497,423	12,002,309	139,339	175	5,180,044	811,895
2021-2025	173,673,690	38,733,880	-	-	18,662,743	1,937,548
2026-2030	82,718,938	16,566,203	-	-	-	-
2031-2035	45,395,300	7,233,745	-	-	-	-
2036-2040	23,705,000	3,539,935	-	-	-	-
2041-2045	14,670,000	900,468	-	-	-	-
	<u>\$ 551,410,882</u>	<u>\$ 141,130,668</u>	<u>\$ 1,789,886</u>	<u>\$ 23,382</u>	<u>\$ 42,868,630</u>	<u>\$ 7,691,353</u>

Year Ending December 31,	Business-Type Activities		Total	
	Principal	Interest	Principal	Interest
	2016	\$ 5,106,154	\$ 2,903,556	\$ 57,098,648
2017	5,481,272	2,757,641	55,114,345	20,373,096
2018	5,984,106	2,596,938	50,644,208	18,550,353
2019	6,730,334	2,425,971	52,871,586	16,826,682
2020	7,010,397	2,245,641	51,827,203	15,060,020
2021-2025	41,264,260	9,037,922	233,600,693	49,709,350
2026-2030	42,535,882	1,710,542	125,254,820	18,276,745
2031-2035	35,858,360	14,747	81,253,660	7,248,492
2036-2040	33,586,641	-	57,291,641	3,539,935
2041-2045	-	-	14,670,000	900,468
	<u>\$ 183,557,406</u>	<u>\$ 23,692,958</u>	<u>\$ 779,626,804</u>	<u>\$ 172,538,361</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Interest expenditures/expense of \$20,361,730 and \$94,672, were recorded in the fund financial statements in the Debt Service Fund and Internal Service Fund, respectively. Interest expense of \$16,850,999 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$300,493, \$5,259,337 and \$320,218 were recorded in the fund financial and government-wide financial statements for the business-type activities in the Home and Infirmary Fund, the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation, respectively.

The above general obligation bonds are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County, except for the 2001, 2003 and 2006 Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation bonds, respectively. These bonds are the obligations of the RTASC and RSTASC, and will be repaid from future tobacco revenues.

Current Year Refunding

In August 2015, the County issued \$44,640,000 in Environmental Facilities Corporation (EFC) bonds with interest rates ranging from 3.529% to 4.861%. The proceeds were used to refund \$44,640,000 of outstanding 2005A, B and C EFC bonds which had interest rates ranging from 3.529% to 4.861%.

The net proceeds of \$49,000,169 (including contributions of \$5,127,750 and after payment of \$767,581 in underwriting fees and other issuance costs) were deposited in an irrevocable trust with an escrow agent to provide funds for the future debt service payment on the refunded bonds.

The net carrying amount of the old debt exceeded the reacquisition price by \$4,360,169. This amount is being amortized over the remaining life of the refunding debt. The current refunding reduced its total debt service payments over 20 years by \$1,045,468 through EFC's subsidy credits.

Advanced Refunding

The County issued \$26,368,578 in serial bonds with interest rates ranging from 2.0% to 5.0%. The proceeds were used to refund \$21,479,088 of outstanding 2007 serial bonds, and \$4,770,984 of outstanding 2006B public improvement bonds which had interest rates ranging from 4.125% to 4.25% and 3.8% to 4.0%, respectively.

The net proceeds of \$28,054,407 (including a \$264,857 of contributions, \$1,785,518 premium and after payment of \$361,500 in underwriting fees and other issuance costs) were deposited in an irrevocable trust with an escrow agent to provide funds for the future debt service payment on the refunded bonds. The 2007 serial bonds and 2006B public improvement bonds are considered defeased and the liability for those bonds have been removed from the statement of net position.

The net carrying amount of the old debt exceeded the reacquisition price by \$1,804,335. This amount is being amortized over the remaining life of the refunding debt. The advance refunding reduced its total debt service payments over 12 years by \$2,271,675 and to obtain an economic gain of \$1,629,016.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Indebtedness - Component Unit

Solid Waste Management Authority

Bonds payable at December 31, 2015 consisted of the following issues:

<u>Purpose</u>	<u>Year of Issue</u>	<u>Original Issue Amount</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Amount Outstanding at December 31, 2014</u>
Public Improvements	2003	\$ 15,273,468	December 2025	5.459-6.189 %	\$ 8,665,000
Public Improvements	2006	10,080,000	December 2021	4.250-5.000	4,780,000
Public Improvements	2008	27,535,000	December 2033	5.375-6.500	21,935,000
Public Improvements	2010	7,900,000	December 2024	3.250-4.000	6,805,000
Public Improvements	2010	2,250,000	December 2018	3.125-3.500	905,000
Public Improvements	2013	3,270,434	December 2029	1.143-4.083	2,795,000
Public Improvements	2014	6,495,000	November, 2028	3.180	5,885,000
					<u>\$ 51,770,000</u>

At the option of the Authority, the serial bonds are subject to redemption prior to maturity at various dates, depending on the issue.

The annual requirements to amortize all bonds outstanding at December 31, 2015, including interest of \$15,046,981 are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 4,175,000	\$ 2,530,363	\$ 6,705,363
2017	4,370,000	2,337,934	6,707,934
2018	4,580,000	2,128,810	6,708,810
2019	4,795,000	1,911,950	6,706,950
2020	5,035,000	1,668,678	6,703,678
2021-2025	25,905,000	4,169,702	30,074,702
2026-2030	2,760,000	270,294	3,030,294
2031-2033	150,000	29,250	179,250
	51,770,000	<u>\$ 15,046,981</u>	<u>\$ 66,816,981</u>
Less: Unamortized premium	(663,694)		
	<u>\$ 51,106,306</u>		

Compensated Absences

Under the terms of existing collective bargaining agreements, certain employees of the primary government may accumulate sick leave. Upon separation of service, employees, depending on the criteria defined in the contract, are compensated for accumulated leave in excess of 165

Note 3 - Detailed Notes on All Funds (Continued)

days. The primary government is also obligated to pay employees accrued vacation pay up to a maximum of 50 days, depending upon the contract.

The College effective September 1, 2005 modified the sick leave buyout plan for the administrative class of employees. The plan provides that, at the termination of their employment, those employees hired before August 31, 2005 may receive payment of twenty-five percent of up to 200 days of their accumulated sick leave and for those hired after August 31, 2005 may receive twenty percent of up to 200 days. All administrators may receive up to 50 days of accumulated paid vacation at termination. Exempt employees may receive payment of twenty-five percent of up to 200 days of their accumulated sick leave and may receive up to 50 days of accumulated paid vacation at termination. Faculty upon retirement may receive twenty percent of up to 200 days of their accumulated sick leave. CSEA employees upon retirement may receive up to 50 days of accumulated vacation plus holiday accruals. Compensation time accrued within 18 months is paid in full. Sick time is based on years of service. Up to 30 years of service the employee receives fifty percent of sick days over 165 up to a maximum of 180 days. Over 30 years the maximum rises to 200 days. Employees are paid at their current hourly rate. At August 31, 2015, the expense related to vested vacation pay for employees was accrued based upon pay rates currently in effect. Accrued vacation pay aggregated \$4,898,187.

Unused vacation time of the Solid Waste Management Authority employees may be carried forward to subsequent years. Unused personal time is added to sick leave, which may be taken at any time. The Authority has determined that the potential liability for accumulated vacation and sick leave at December 31, 2015 was \$679,799. These amounts are included in accrued liabilities of the Authority.

The employees of the Industrial Development Agency may accumulate vacation leave. Upon separation of service, these employees are compensated up to a maximum of 50 days. The liability for the Industrial Development Agency was deemed immaterial.

The Soil and Water Conservation District does not incur eligible salaries and, therefore, does not have a liability for compensated absences.

Claims Payable

The Internal Service funds reflect workers' compensation benefit liabilities, general liability claims liabilities and unemployment benefit liabilities, which are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

An analysis of the activity of unpaid claim liabilities is as follows:

	December 31, 2015	
	Workers' Compensation Benefits	General Liability Claims
Balance - Beginning of Year	\$ 26,707,786	\$ 4,654,078
Provision for Claims and Claims Adjustment Expenses	6,083,261	2,395,081
Claims and Claims Adjustment Expenses Paid	(4,889,479)	(2,377,558)
Balance - End of Year	\$ 27,901,568	\$ 4,671,601
Due With One Year	\$ 2,790,156	\$ 560,592
	December 31, 2014	
	Workers' Compensation Benefits	General Liability Claims
Balance - Beginning of Year	\$ 22,772,625	\$ 5,749,233
Provision for Claims and Claims Adjustment Expenses	9,056,441	1,680,642
Claims and Claims Adjustment Expenses Paid	(5,121,280)	(2,775,797)
Balance - End of Year	\$ 26,707,786	\$ 4,654,078
Due With One Year	\$ 2,671,000	\$ 558,489

Pension Plans

New York State and Local Retirement System

The County and certain of its component units participates in the New York State and Local Employees' Retirement System ("ERS"). This is a cost-sharing, multiple-employer defined benefit pension plan. ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all net assets and record changes in plan net position. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the ERS. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The County also participates in the Public Employees' Group Life

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Insurance Plan, which provides death benefits in the form of life insurance. ERS is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The ERS is noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% depending on salary levels for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the ERS's fiscal year ending March 31. The employer contribution rates for the plan's year ending in 2016 are as follows:

	<u>Tier/Plan</u>	<u>Rate</u>
1	75I	25.2 %
1	89D,M	30.6
2	75I	23.2
2	75I	23.1
2	75I	25.4
2	89PAF	27.0
3	A14	18.9
3	A14	18.8
3	A14	20.4
3	553B	29.9
4	553B	29.9
4	603OR	26.1
4	604PR	26.1
4	604S4	20.0
4	89PAF	20.0
4	89VR3	20.0
4	89VR4	20.0
4	A15	18.9
4	A15	18.8
4	A15	20.4
5	553B	27.3
5	89PAF	17.7
5	89VR4	17.7
5	604PR	23.7
5	A15	15.6
5	A15	15.5
5	A15	16.7
6	553B	21.0
6	89PAF	12.0
6	89VR4	12.0
6	A15	10.6
6	A15	10.5
6	A15	11.0

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

At December 31, 2015, the County and its component units reported liabilities as follows for their proportionate share of the net pension liability:

Primary Government:	
Governmental Activities	\$ 17,004,265
Business-type Activities	3,713,703
Component Units:	
College	1,533,098
Authority	235,590
Agency	-

The net pension liability was measured as of March 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County and its component units proportion of the net pension liability was based on a computation of the actuarially determined indexed present value of future compensation by employer relative to the total of all participating members. At December 31, 2015, the County and its component unit's proportions were as follows:

Primary Government:	
Governmental Activities	0.5033461 %
Business-type Activities	0.1099300
Component Units:	
College	0.4538200
Authority	0.0069737
Agency	-

For the first year of implementation, the System reported no change in the allocation percentage measured as of March 31, 2014.

For the year ended December 31, 2015, the County recognized pension expense in the government-wide financial statements of \$24,339,531 for governmental activities and \$5,368,855 for business-type activities. Pension expenditures of \$22,493,150 were recorded in the fund financial statements and were charged to the following funds:

	<u>ERS</u>
General Fund	\$ 20,058,781
County Road Fund	1,168,396
Road Machinery Fund	114,648
Sewer Fund	<u>1,151,325</u>
Total	<u>\$ 22,493,150</u>

For the year ended December 31, 2015, the College (component unit), the Authority (component unit) and the Agency (component unit) recognized pension expense of \$858,397, \$227,796, and \$13,596, respectively.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

At December 31, 2015, the County and its component units reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Activities		Business-type Activities		Component Units College	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 544,325	\$ -	\$ 118,880	\$ -	\$ 49,076	\$ -
Changes of assumptions	-	-	-	-	-	-
Net difference between projected and actual earnings on pension plan investments	2,953,425	-	645,023	-	266,280	-
Changes in proportion and differences between contributions and proportionate share of contributions	122,977	-	26,858	-	11,088	-
Contributions subsequent to the measurement date	18,362,133	-	3,841,320	-	812,250	-
	<u>\$ 21,982,860</u>	<u>\$ -</u>	<u>\$ 4,632,081</u>	<u>\$ -</u>	<u>\$ 1,138,694</u>	<u>\$ -</u>

	Component Units			
	Authority		College	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 7,542	\$ -	\$ 49,076	\$ -
Changes of assumptions	-	-	-	-
Net difference between projected and actual earnings on pension plan investments	40,919	-	266,280	-
Changes in proportion and differences between contributions and proportionate share of contributions	58,779	-	11,088	-
Contributions subsequent to the measurement date	344,675	-	812,250	-
	<u>\$ 451,915</u>	<u>\$ -</u>	<u>\$ 1,138,694</u>	<u>\$ -</u>

The amounts reported as deferred outflows of resources related to ERS resulting from accrued contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended March 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ERS will be recognized in pension expense as follows:

Year Ended March 31,	Governmental Activities	Business- Type Activities	Component Units		
			College	Authority	Agency
2016	\$ 905,182	\$ 197,690	\$ 81,611	\$ 26,810	\$ -
2017	905,182	197,690	81,611	26,810	-
2018	905,182	197,690	81,611	26,810	-
2019	905,181	197,691	81,611	26,810	-

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

The total pension liability for the March 31, 2015 measurement date was determined by using an actuarial valuation as of April 1, 2014, with update procedures used to roll forward the total pension liabilities to March 31, 2015. The total pension liabilities for the March 31, 2014 measurement date were determined by using an actuarial valuation as of April 1, 2014. Significant actuarial assumptions used in the April 1, 2014 valuation were as follows:

Actuarial cost method	Entry age normal
Inflation	2.7%
Salary scale	4.9% indexed by service
Investment rate of return	7.5% compounded annually, net of investment expenses including inflation
Cost of living adjustments	1.4% annually

Annuitant mortality rates are based on the April 1, 2015 – March 31, 2010 ERS's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2014.

The actuarial assumptions used in the April 1, 2014 valuation are based on the results of an actuarial experience study for the period April 1, 2005 - March 31, 2010.

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice ("ASOP") No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment date and plan performance. Best estimates of arithmetic real rates of return for each major asset class include in the target asset allocation as of March 31, 2015 and 2014 are summarized below.

<u>Asset Type</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	38 %	7.30 %
International Equity	13	8.55
Private Equity	10	11.00
Real Estate	8	8.25
Absolute Return Strategies	3	6.75
Opportunistic Portfolio	3	8.60
Real Assets	3	8.65
Bonds and Mortgages	18	4.00
Cash	2	2.25
Inflation Indexed Bonds	<u>2</u>	4.00
	<u>100 %</u>	

The discount rate used to calculate the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at the

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

statutorily required rates, actuarially determined. Based upon those assumptions, the ERS's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the County and its component units proportionate share of the net pension liability calculated using the discount rate of 7.5%, as well as what the County and its component units proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.5%) or 1 percentage point higher (8.5%) than the current rate.

	1% Decrease (6.5%)	Current Assumption (7.5%)	1% Increase (8.5%)
Governmental Activities proportionate share of the net pension liability (asset)	<u>\$ 148,312,986</u>	<u>\$ 22,251,066</u>	<u>\$ (84,176,452)</u>
Business-type Activities proportionate share of the net pension liability (asset)	<u>\$ 24,753,437</u>	<u>\$ 3,713,703</u>	<u>\$ (14,049,049)</u>
College (component unit) proportionate share of the net pension liability (asset)	<u>\$ 10,218,765</u>	<u>\$ 1,533,098</u>	<u>\$ (5,799,758)</u>
Authority (component unit) proportionate share of the net pension liability (asset)	<u>\$ 1,570,312</u>	<u>\$ 235,590</u>	<u>\$ (891,245)</u>
Agency (component unit) proportionate share of the net pension liability (asset)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The components of the collective net pension liability of ERS as of the March 31, 2015 measurement date were as follows:

Total pension liability	\$ 164,591,504,000
Fiduciary net position	<u>161,213,259,000</u>
Employers' net pension liability	<u>\$ 3,378,245,000</u>
ERS fiduciary net position as a Percentage of total pension liability	<u>97.9%</u>

Employer contributions to ERS are paid annually and cover the period through the end of the ERS's fiscal year, which is March 31st. Retirement contributions as of December 31, 2015 represent the employer contribution for the period April 1, 2015 through December 31, 2015 based on prior year ERS wages multiplied by the employers' contribution rate, by tier. Retirement contributions to ERS for the nine months ended December 31, 2015 were \$17,862,488 for governmental activities and \$3,841,321 for business activities.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Pension Plans – Component Units

Teachers' Retirement System

The College (component unit) participates in the New York State Teachers' Retirement System ("TRS"). This is a cost-sharing, multiple-employer defined benefit pension plan. TRS provides retirement benefits as well as death and disability benefits. The TRS is governed by a ten member Board of Trustees, which sets policy and oversees operations consistent with its fiduciary obligations under applicable law. Obligations of employers and employees to contribute and benefits to employees are governed by the Education Law of the State of New York. Once a public employer elects to participate in the TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The TRS issues a stand-alone financial report which may be found at www.nystrs.org or obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12111-2395.

The TRS is noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% depending on salary levels for their entire length of service. Pursuant to Article 11 of the Education Law of the State of New York, actuarially determined employer contributions are established annually for the TRS by its Board of Trustees. The employer contribution rate for the plan's year ending in 2015 was 17.53%.

At August 31, 2015, the College reported an asset of \$3,846,072 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2015, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of that date. The College's proportion of the net pension asset was based on its contributions to the pension plan relative to the contributions of all participating members. At June 30, 2015, the College's proportion was .037028%, which was a decrease of .001452% from its proportion measured as of June 30, 2014.

For the year ended August 31, 2015, the College recognized pension expense/expenditure of \$304,791. At August 31, 2015, the College reported deferred outflows of resources and deferred inflows of resources related to TRS from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 106,591
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	1,215,763
Changes in proportion and differences between College contributions and proportionate share of contributions	45,341	1,422
College contributions subsequent to the measurement date	1,154,050	-
	<u>\$ 1,199,391</u>	<u>\$ 1,323,776</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

\$1,154,050 reported as deferred outflows of resources related to TRS resulting from the College's contributions subsequent to the measurement date will be recognized as an increase of the net pension asset in the year ended August 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to TRS will be recognized in pension expense as follows:

<u>Year Ended</u> <u>June 30,</u>	
2016	\$ 485,226
2017	485,226
2018	485,226
2019	(207,326)
2020	8,147
Thereafter	21,936

The total pension liability for the June 30, 2015 measurement date was determined by using an actuarial valuation as of June 30, 2014, with update procedures used to roll forward the total pension liability to June 30, 2015. The total pension liability for the June 30, 2014 measurement date was determined by using an actuarial valuations as of June 30, 2013, with update procedures used to roll forward the total pension liability to June 30, 2014. These actuarial valuations used the following actuarial assumptions:

Inflation	3.0%
Projected salary increases	Rates of increases differ based on age and gender. They have been calculated based upon recent TRS member experience.

<u>Age</u>	<u>Female</u>	<u>Male</u>
25	10.35 %	10.91 %
35	6.26	6.27
45	5.39	5.04
55	4.42	4.01

Projected COLA's	1.625% compounded annually
Investment rate of return	8.0% compounded annually, net of pension plan investment expense, including inflation

Annuitant mortality rates are based on plan member experience, with adjustments for mortality improvements based on Society of Actuaries Scale AA.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2005 to June 30, 2010.

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice ("ASOP") No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance. Best estimates of arithmetic real rates of return for each major asset class included in TRS's target asset allocation as of the valuation dates of June 30, 2014 and 2013 are summarized in the following table:

Asset Class	Target Allocation		Long-Term Expected Real Rate of Return*	
	2014	2013	2014	2013
Equities				
Domestic equities	37 %	37 %	6.5 %	7.3 %
International equities	18	18	7.7	8.5
Real estate	10	10	4.6	5.0
Alternative investments	7	7	9.9	11.0
Total Equities	72	72		
Fixed Income				
Domestic fixed income securities	17	18	2.1	1.5
Global fixed income securities	2	2	1.9	1.4
Mortgages	8	8	3.4	3.4
Short-term	1	-	1.2	0.8
Total Fixed Income	28	28		
Total	100 %	100 %		

* Real rates of return are net of the long-term inflation assumption of 2.3% for 2015 and 2014.

The discount rate used to measure the total pension liability was 8.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, TRS's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the College's proportionate share of the net pension asset calculated using the discount rate of 8.0%, as well as what the College's proportionate share of the net pension asset would be if it were calculated using a discount rate that is one percentage point lower (7.0%) or one percentage point higher (9.0%) than the current rate:

	1% Decrease (7.0%)	Current Assumption (8.0%)	1% Increase (9.0%)
College's proportionate share of the net pension liability (asset)	\$ 262,352	\$ (3,846,072)	\$ (7,349,695)

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

The components of the collective net pension asset of TRS as of the June 30, 2015 measurement date were as follows:

Total pension liability	\$ 99,332,103,743
TRS fiduciary net position	<u>109,718,916,659</u>
Employers' net pension asset	<u>\$ 10,386,812,916</u>
TRS fiduciary net position as a percentage of total pension liability	<u>110.46%</u>

Teachers' Insurance and Annuity Association College Retirement Equities Fund

The College participates in the Teachers' Insurance and Annuity Association College Retirement Equities Fund ("TIAA-CREF"). TIAA-CREF is a privately operated defined contribution retirement plan which provides benefits to certain employees of the College. Under the plan, the College is required to make contributions based on gross salaries of the participants as follows:

<u>Tier</u>	<u>Dates</u>	<u>Contribution</u>
Tier 1	Membership prior to July 1, 1973	12% of the first \$16,500 of salary per calendar year, and 15% of all salary above \$16,500
Tier 2	July 1, 1973 - July 26, 1976	12% of the first \$16,500 of salary per calendar year, and 15% of all salary above \$16,500
Tier 3	July 27, 1976 - August 31, 1983	9% of the first \$16,500 of salary per calendar year, and 12% of all salary above \$16,500
Tier 4	September 1, 1983 - July 16, 1992	9% of the first \$16,500 of salary per calendar year, and 12% of all salary above \$16,500
Tier 5	July 17, 1992 - March 31, 2012	8% for the first seven years of service, and 10% thereafter
Tier 6	April 1, 2012 and after	8% for the first seven years of service, and 10% thereafter

Upon the completion of 366 days of service a lump sum contribution is made by the College for this initial vesting period and each pay period thereafter. An employee contribution of 3% of pay is required for Tiers 3, 4 and 5 which is eliminated after 10 years of service when the College will make an additional 3% contribution for these employees. The tier 6 employee contribution is required for the duration of their membership as follows:

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Wages of \$45,000 or less	3.00 %
Wages of \$45,000.01 - \$55,000	3.50
Wages of \$55,000.01 - \$75,000	4.50
Wages of \$75,000.01 - \$100,000	5.75
Wages greater than \$100,000	6.00

For the year ended August 31, 2015, employee contributions totaled \$374,529 and the College recognized pension expense of \$2,024,087.

At August 31, 2015, the College reported payables to the defined contribution pension plan of \$0 for legally required employer contributions and \$151,185 for legally required employee contributions which had been withheld from employee wages but not yet remitted to TIAA-CREF.

Voluntary Defined Contribution Plan

The County also offers a defined contribution plan to all non-union employees hired on or after July 1, 2013 and earning at the annual full-time salary rate of \$75,000 or more. The employee contribution is between 3% and 6% depending on salary and the County will contribute 8%. Employer contributions vest after 366 days of service. No current employees participated in this program.

Soil and Water Conservation District

The Soil and Water Conservation District has no full-time employees and, therefore, does not contribute to a retirement plan.

Industrial Development Agency

The Industrial Development Agency reported pension expense of \$13,596.

Other Post Employment Benefit Obligations Payable

In addition to providing pension benefits, the primary government and its College component unit provides certain health care benefits for retired employees through a single employer defined benefit plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the primary government and its College component unit may vary according to length of service. Substantially all employees may become eligible for those benefits if they reach normal retirement age while working for these entities. The cost of retiree health care benefits is recognized as an expenditure/expense as claims are paid.

The County of Rockland plan eligibility for post employment healthcare plan is age 55 with five years of service. Upon reaching the age of 55, the employee is treated as a retiree. Retiree benefits continue for the life of the retiree. Spousal benefits continue until the death of the retiree, at which point only access to coverage is available. Surviving spouses are permitted to continue coverage under the plan after death of the retiree with a contribution of 100% of the premium, less the Medicare Part B reimbursement if the surviving spouse is Medicare eligible.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

The County's other post employment benefit ("OPEB") cost ("expense") is calculated based on the annual required contribution, ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "pay-as-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the annual required contribution (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. For the calendar year ended December 31, 2015, the County's annual OPEB cost was \$44,316,141 and the Annual Required Contribution was \$47,609,208.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. To actuarial calculations of the OPEB plan reflect a long-term perspective.

- (1) The County is required to accrue on the government-wide and proprietary fund financial statements the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the plan has been established on a pay-as-you-go basis.
- (2) The assumed increase in postretirement benefits is 7.25% for the first year, and then decreases annually until the ultimate trend rate is reached in 2075 of 3.886%.
- (3) The amortization basis is the level percentage of payroll method with an open amortization approach.
- (4) The actuarial cost method utilized was the projected unit credit method.
- (5) The investment rate of return assumed was 5% and the inflation rate was 2.25%.

For the calendar year ended December 31, 2015, the County's annual OPEB cost was \$16,292,985 for the Enterprise Fund.

For the calendar year ended December 31, 2015, the County's annual OPEB cost was \$40,623,892 for the Operating Funds.

General Fund	\$ 36,155,163
County Road Fund	2,153,066
Road Machinery Fund	243,845
Sewer Fund	<u>2,071,818</u>
	<u>\$ 40,623,892</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

For the calendar year ended December 31, 2015, the County's annual OPEB cost for the Internal Service Funds was \$3,692,249.

General Service Fund	\$ 3,649,017
Workers' Compensation Fund	<u>43,232</u>
	<u>\$ 3,692,249</u>

The number of participants as of December 31, 2015 was as follows:

	Operating Funds	Enterprise Funds	Internal Service Funds
Active employees	1,477	620	141
Retired employees	<u>1,056</u>	<u>679</u>	<u>123</u>
Total	<u>2,533</u>	<u>1,299</u>	<u>264</u>

Funding for the plans has been established on a pay-as-you go basis. The County currently has no assets set aside for the purpose of paying post employment benefits and has no plan for budgeting this cost in the future.

	Operating Funds	Internal Service Funds	Enterprise Fund	Total Primary Government
Amortization Component:				
Actuarial Accrued Liability as of January 1, 2014	\$ 468,778,840	\$ 45,001,302	\$ 199,031,253	\$ 712,811,395
Assets at Market Value	-	-	-	-
Unfunded Actuarial Accrued Liability	<u>\$ 468,778,840</u>	<u>\$ 45,001,302</u>	<u>\$ 199,031,253</u>	<u>\$ 712,811,395</u>
Funded Ratio	0%	0%	0%	0%
Covered Payroll (active plan members)	<u>\$ 103,374,934</u>	<u>\$ 7,766,132</u>	<u>\$ 20,253,183</u>	<u>\$ 131,394,249</u>
UAAL as a percentage of covered payroll	<u>453.5%</u>	<u>579.5%</u>	<u>982.7%</u>	<u>542.5%</u>
Annual Required Contribution	\$ 43,628,493	\$ 3,980,715	\$ 17,717,743	\$ 65,326,951
Interest on Net OBEB Obligation	9,981,105	958,273	4,732,965	15,672,343
Adjustment to Annual Required Contribution	<u>(12,985,706)</u>	<u>(1,246,739)</u>	<u>(6,157,723)</u>	<u>(20,390,168)</u>
Annual OPEB Cost	40,623,892	3,692,249	16,292,985	60,609,126
Contributions Made	<u>(12,630,344)</u>	<u>(1,418,185)</u>	<u>(7,804,902)</u>	<u>(21,853,431)</u>
Increase in Net OPEB Obligation	27,993,548	2,274,064	8,488,083	38,755,695
Net OPEB Obligation - Beginning of Year	<u>199,622,113</u>	<u>19,165,443</u>	<u>94,659,290</u>	<u>313,446,846</u>
Net OPEB Obligation - End of Year	<u>\$ 227,615,661</u>	<u>\$ 21,439,507</u>	<u>\$ 103,147,373</u>	<u>\$ 352,202,541</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and preceding three years were as follows:

	Fiscal Year Ended December 31,	Annual OPEB Cost	% of Annual OPEB Cost Contributed	Net OPEB Obligation
Operating Funds	2015	\$ 40,623,892	31.09 %	\$ 227,615,661
	2014	34,029,490	36.36	199,622,113
	2013	32,467,845	30.99	177,965,832
Internal Service Funds	2015	3,692,249	38.41	21,439,507
	2014	3,201,300	42.27	19,165,443
	2013	3,072,119	36.98	17,317,482
Enterprise Funds	2015	16,292,985	47.90	103,147,373
	2014	15,615,582	47.18	94,659,290
	2013	15,055,705	37.16	86,411,273
Total Primary Government	2015	60,609,126	36.06	352,202,541
	2014	52,846,372	39.92	313,446,846
	2013	50,595,669	31.54	281,694,587

Other Post Employment Benefit Obligations Payable – Component Unit

Rockland Community College

In addition to providing pension benefits, the College provides certain health care benefits for retired employees through a single employer defined benefit plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the College may vary according to length of service. The cost of providing post employment health care benefits is shared between the College and the retired employee. Substantially all of the College's employees may become eligible for those benefits if they reach normal retirement age while working for the College.

The College's annual other postemployment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution, ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be accounted for under the "pay-as-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the ARC. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The actuarial calculations of the OPEB plan reflect a long-term perspective.

The College is required to accrue on the statement of revenues, expenses and changes in net assets the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the Plan has been established on a pay-as-you-go basis. The assumed rate of increase in postretirement benefits is presented below:

<u>Fiscal Year</u>	<u>Pre-65 Medical</u>		<u>Post-65 Medical</u>		<u>Prescription Drug</u>	
2016	8.00	%	6.50	%	6.00	%
2017	7.50		6.25		5.75	
2018	7.00		6.00		5.63	
2019	6.50		5.75		5.50	
2020	6.00		5.50		5.38	
2021	5.50		5.25		5.25	
2022	5.25		5.13		5.13	
2023+	5.00		5.00		5.00	

The amortization basis is the level dollar of payroll method with an open amortization approach with 23 years remaining in the amortization period. The actuarial assumptions included a 5.0% investment return with a 2.25% inflation rate. The unit credit method was used to determine the actuarial value of the assets of the OPEB plan, however, the College currently has no assets set aside for the purpose of paying postemployment benefits and has no plan for budgeting this cost in the future.

The number of participants as of December 31, 2015 was as follows:

Active Employees	393
Retired Employees and dependents	<u>505</u>
Total	<u>898</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Amortization Component:	
Actuarial Accrued Liability as of January 1, 2014	\$ 122,275,693
Assets at Market Value	<u>-</u>
Unfunded Actuarial Accrued Liability ("UAAL")	<u>\$ 122,275,693</u>
Funded Ratio	<u>0.00%</u>
Covered Payroll (active plan members)	<u>\$ 26,939,579</u>
UAAL as a Percentage of Covered Payroll	<u>454%</u>
Annual Required Contribution	\$ 9,436,375
Interest on Net OPEB Obligation	2,123,240
Adjustment to Annual Required Contribution	<u>(2,762,396)</u>
Annual OPEB Cost	8,797,219
Contributions Made	<u>(3,762,249)</u>
Increase in Net OPEB Obligation	5,034,970
Net OPEB Obligation - Beginning of Year	<u>42,464,792</u>
Net OPEB Obligation - End of Year	<u>\$ 47,499,762</u>

The College's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and two preceding years are as follows:

Fiscal Year Ended August 31,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2015	\$ 8,797,219	42.77 %	\$ 47,499,762
2014	8,419,217	42.31	42,464,792
2013	10,365,563	37.15	37,603,075

Other Post Employment Benefit Obligations - Solid Waste Authority

In addition to providing pension benefits, the Authority provides certain health care benefits for retired employees through a single employer defined benefit plan. The employee handbook stipulates the employees covered and the percentage of contribution. The cost of providing post employment health care benefits is shared between the Authority and the retired employee. Substantially all of the Authority's employees may become eligible for those benefits if they have a minimum of five years of service and reach normal retirement age while working for the Authority. There are currently no retirees of the Authority.

County of Rockland, New York

Notes to Financial Statements (Continued)
 December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

The Authority's annual other post employment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution, ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "pay-as-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the ARC. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. In addition, the assumptions and projections utilized do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial calculations of the OPEB plan reflect a long-term perspective.

The Authority is required to accrue the amounts necessary to finance the Plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the Plan has been established on a pay-as-you-go basis. The assumed rates of increase in post retirement benefits are as follows:

<u>Year Ended December 31,</u>	<u>Healthcare Cost Trend Rate</u>
2016	8.00 %
2017	7.50
2018	7.00
2019	6.50
2020	6.00
2021	5.50
2022+	5.00

The number of participants as of December 31, 2015 was as follows:

Active Employees	27
Retired Employees	<u>-</u>
Total	<u><u>27</u></u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Amortization Component:	
Actuarial Accrued Liability as of 1/1/13	\$ 3,671,028
Assets at Market Value	<u>-</u>
Unfunded Actuarial Accrued Liability	<u>\$ 3,671,028</u>
Funded Ratio	<u>0.00%</u>
Covered Payroll (active plan members)	<u>\$ 2,329,172</u>
UAAL as a Percentage of Covered Payroll	<u>158%</u>
Annual Required Contribution	310,799
Interest on Net OPEB Obligation	146,841
Adjustment to Annual Required Contribution	<u>(28,230)</u>
Annual OPEB Cost	429,410
Contributions Made	<u>-</u>
Decrease in Net OPEB Obligation	429,410
Net OPEB Obligation - Beginning of Year	<u>3,671,028</u>
Net OPEB Obligation - End of Year	<u>\$ 4,100,438</u>

The Authority's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and two preceding years is as follows:

<u>Fiscal Year Ended December 31,</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2015	\$ 429,410	- %	\$ 4,100,438
2014	493,542	-	3,671,028
2013	504,610	-	4,867,419

I. Significant Commitments - Encumbrances

As discussed in Note 2,A, Budgetary Data, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At December 31, 2015, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<u>Fund</u>	<u>Amount</u>
General Fund	\$ 1,649,521
Non-Major Governmental Funds	<u>2,092,853</u>
	<u>\$ 3,742,374</u>

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

J. Revenues and Expenditures

Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers.

Transfers Out	Transfers In				Total
	General Fund	Capital Projects Fund	Non-Major Governmental Funds	Hospital Fund	
Governmental Activities					
General Fund	\$ -	\$ -	\$ 57,333,343	\$ 65,979,885	\$ 123,313,228
Capital Projects Fund	69,360	-	1,093,003	-	1,162,363
Non-Major Governmental Funds	8,307,775	147,000	10,570,222	-	19,024,997
Business-Type Activities					
RTASC	200,000	-	-	-	200,000
RSTASC	100,000	-	-	-	100,000
	<u>\$ 8,677,135</u>	<u>\$ 147,000</u>	<u>\$ 68,996,568</u>	<u>\$ 65,979,885</u>	<u>\$ 143,800,588</u>

Transfers are used to 1) move funds from the General Fund finance various capital projects and programs accounted for in other fund and the Enterprise Fund, 2) to move amounts earmarked in the operating funds to fulfill commitments for Debt Service fund expenditures and 3) to move in excess funds from the various funds to the General Fund.

Transfers to the Hospital fund in the amount of \$65,979,885 were to relieve the Hospital of prior year as well as current year operating deficits (exclusive of long term liabilities).

K. Net Position

The components of net position are detailed below:

Net Investment in Capital Assets - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Capital Projects - the component of net position that reports the amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.

Restricted for Law Enforcement - the component of net position that represents the unexpended balance of the forfeiture of seized crime properties to be used pursuant to a State directive in the subsequent fiscal year for law enforcement purposes.

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Restricted for Stop-DWI Program - the component of net position that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

Restricted for Debt Service - the component of net position that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

Restricted for Student Loans - the component of net position that has been established to set aside funds to provide loans to students, pursuant to grant agreements.

Restricted for Unemployment Benefits - the component of net position that has been established to set aside funds to be used for a specific purpose in accordance with Section 6m of General Municipal Law.

Restricted for Scholarships and Student Services - the component of net position that has been established through external restrictions imposed by contributors.

Restricted for Permanent Endowments - the component of net position that has been established through external restrictions imposed by contributors.

Restricted for Special Revenue Funds - the component of net position that reports the difference between assets and liabilities of the Special Revenue Funds with constraints placed on their use by General Municipal Law.

Restricted for Community Development - the component of net position that has been established to set aside funds for Community Development, pursuant to grant agreements.

Unrestricted - all other net position that do not meet the definition of "restricted" or "net investment in capital assets".

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

L. Fund Balances

	2015				2014			
	General Fund	Capital Projects Fund	Non-Major Governmental Funds	Total	General Fund	Capital Projects Fund	Non-Major Governmental Funds	Total
Nonspendable								
Prepaid expenditures	\$ -	\$ -	\$ -	\$ -	\$ 1,755,568	\$ -	\$ -	\$ 1,755,568
Long-term receivable	15,549,450	-	-	15,549,450	12,869,516	-	-	12,869,516
Advances	-	-	-	-	59,594,499	-	-	59,594,499
Total Nonspendable	15,549,450	-	-	15,549,450	74,219,583	-	-	74,219,583
Restricted								
Law enforcement	5,768,521	-	-	5,768,521	6,244,636	-	-	6,244,636
Stop - DWI Program	251,936	-	-	251,936	580,359	-	-	580,359
E911	693,741	-	-	693,741	50,275	-	-	50,275
Trusts	-	-	26,644	26,644	-	-	26,612	26,612
Debt service	3,954,858	-	3,990,649	7,945,507	9,931,858	-	7,380,477	17,312,335
Capital Projects	-	88,535,203	-	88,535,203	-	54,049,544	-	54,049,544
Total Restricted	10,669,056	88,535,203	4,017,293	103,221,552	16,807,128	54,049,544	7,407,089	78,263,761
Committed								
Designated for treatment plant and development	-	-	1,603,199	1,603,199	-	-	1,393,274	1,393,274
Assigned								
Purchases on order:								
Transportation	-	-	8,979	8,979	-	-	-	-
Home and community services	-	-	2,058,664	2,058,664	-	-	1,976,260	1,976,260
Total Assigned	-	-	2,067,643	2,067,643	-	-	1,976,260	1,976,260
Subsequent year's expenditures								
Transportation projects	-	1,018,581	-	1,018,581	-	746,250	-	746,250
County Road Fund	-	-	-	-	-	-	-	-
Road Machinery Fund	-	-	596,345	596,345	-	-	430,692	430,692
Sewer Fund	-	-	16,170,518	16,170,518	-	-	26,027,919	26,027,919
Total Assigned	-	1,018,581	24,912,266	25,930,847	-	746,250	39,264,751	40,011,001
Unassigned								
Subsequent year's expenditures	6,254,021	-	-	6,254,021	9,159,995	-	-	9,159,995
Purchases on order:								
General government support	204,784	-	-	204,784	556,107	-	-	556,107
Public safety	571,524	-	-	571,524	344,226	-	-	344,226
Health	114,193	-	-	114,193	176,259	-	-	176,259
Transportation	298,098	-	25,210	323,308	492,065	-	252,714	744,779
Economic opportunity and development	263,252	-	-	263,252	213,715	-	-	213,715
Home and community services	-	-	-	-	-	-	-	-
Law enforcement	197,670	-	-	197,670	-	-	-	-
Unassigned	(24,019,040)	-	(386,248)	(24,405,288)	(40,852,750)	-	(514,973)	(41,367,723)
Total Unassigned	(16,115,498)	-	(361,038)	(16,476,536)	(29,910,383)	-	(262,259)	(30,172,642)
Total Fund Balances (Deficits)	\$ 10,103,008	\$ 89,553,784	\$ 30,171,720	\$ 129,828,512	\$ 61,116,328	\$ 54,795,794	\$ 47,802,855	\$ 163,714,977

County of Rockland, New York

Notes to Financial Statements (Continued)
December 31, 2015

Note 3 - Detailed Notes on All Funds (Continued)

Certain elements of fund balance are described above. Those additional elements which are not reflected in the statement of net position but are reported in the governmental funds balance sheet are described below.

Prepaid Expenditures has been established to account for employee retirement and other payments made in advance. The reserve indicates that these funds are not "available" for appropriation or expenditure even though they are a component of current assets.

Long-Term Receivable represent funds set aside to indicate the long-term nature of taxes receivable collected for other governments. These funds are not "available" for appropriation or expenditure even though they are a component of net assets.

Advances have been established to indicate the long-term nature of funds advanced to the Hospital Fund. These funds do not represent "available" spendable resources even though they are component of current assets.

Transportation Projects - This assignment, \$1,018,581, of fund balance represents surplus monies received for transportation projects, which are to be used to fund transportation capital project costs.

Treatment Plant and Development - This commitment, \$1,603,199, established by the County Legislature, represents collected assessment fees to be used for future expansion and/or upgrade of the Treatment Plant and Collection System.

Purchases on order are assigned and represent the County's intention to honor contracts in process at year end. The subsequent year's appropriations will be amended to provide authority to complete the transactions.

Subsequent Year's Expenditures - Sewer District and Debt Service Funds. At December 31, 2015, the County Legislature has utilized \$954,760 of the fund balance of the Sewer District Fund and \$5,123,000 of the fund balance of the Debt Service Fund to be appropriated for the ensuing year's budget.

Unassigned

Purchases on order and amounts designated for subsequent years budget in the General Fund are reflected within unassigned fund balance to indicate that the County cannot assign fund balance when an unassigned deficit exists.

Note 4 - Summary Disclosure of Significant Contingencies

A. Litigation

The County is a party to lawsuits involving claims of personal injury, wrongful death, negligence, property disputes, breach of contract and civil rights violations. The County is self-insured for general liability claims to the extent disclosed below. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

The County receives numerous notices of claims for damages occurring generally from alleged negligence and civil rights violations. The filing of such notice of claim commences a statutory period for initiating judicial action. The County Attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

The County is defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year payments are made.

B. Risk Management

Liability Claims

The County is currently self-insured for general liability, property damage and medical malpractice claims. In addition, the County maintains a commercial insurance policy, with coverage up \$40 million. The County claims administrator has reviewed the status of all incurred and incurred but not reported cases and believes that the amounts accrued within the Internal Service Funds are sufficient. Conventional insurance is not purchased for catastrophic losses.

Workers' Compensation

The County, as the predominant entity, and certain towns and villages within the County are participants in a County-wide workers' compensation program. Premiums are assessed on each participant based upon a formula involving payroll and the actual historical claims experience of such participant. Costs relating to the litigation of claims are charged to expenses as incurred. The County has secured conventional insurance coverage for individual losses in excess of \$1,000,000. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Unemployment Benefits

The County is self-insured for claims arising from unemployment benefit cases.

Component Units

Rockland Community College

The College is one of six participants in the Rockland County Workers' Compensation Self Insurance Plan, a risk sharing pool, administered by the County, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risks related to workers' compensation claims. The College is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets and natural disasters. These risks are covered by a County-wide self-insurance program supplemented by commercial insurance purchased by the County that extends coverage to the College. The self-insured retention under these policies is \$1,150,000.

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

Soil and Water Conservation District

The County provides insurance for the district's general liability and auto liability policies.

Solid Waste Management Authority

The Authority purchases various conventional insurance coverages to reduce its exposure to loss. The Authority maintains general liability insurance coverage with a policy limit of \$3 million. The auto policy provides coverage up to \$1 million and the pollution liability policy provides coverage up to \$10 million. The Authority also maintains an umbrella policy with coverage up to \$10 million. The Authority purchases conventional workers' compensation insurance with coverage at statutory limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The Authority also purchases conventional health insurance.

C. Contingencies

The County and the College participate in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. This audit is currently in process and the report will be issued under separate cover. Accordingly, the County and the College's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the entities anticipate such amounts, if any, to be immaterial.

In July 2014, the County selected a potential purchaser (the "purchaser") to purchase Summit Park Nursing Care Center. The County and the purchaser were unable to complete the sale. In December 2015, a claim was filed against the County by the purchaser that claimed breach of contract by the County. The claim from the purchaser is requesting that the escrow provided for the sale by the purchaser be returned as well as additional monetary fees for damages caused by the County. Management of Summit Park has not recorded a liability for this contingency.

D. Cash and Investment Restrictions

Upon issuance of the serial bonds, the indentures for the Solid Waste Management Authority required establishment of a restricted cash balance of \$8,859,141 in 2015, which is maintained with the trustee of the bonds. In addition, at December 31, 2015, the trustee held \$2,527,270 for the purchase and construction of facilities. These amounts, totaling \$11,386,411 for 2015, have been reflected as restricted cash and investments on the statement of net position.

E. Debt Covenants

The Solid Waste Management Authority at December 31, 2015 was in compliance with the debt and revenue ratios required under the covenants of the seven bonds outstanding at that date.

County of Rockland, New York

Notes to Financial Statements (Concluded)
December 31, 2015

Note 5 - Subsequent Events

The County, on March 24, 2016, issued tax anticipation notes in the amount of \$60,000,000 due March 16, 2017, and bearing interest of 2.00%.

The County, on April 6, 2016, issued bond anticipation notes in the amounts of \$1,596,000, due December 1, 2016, and bearing interest of 2.00%.

County of Rockland, New York

Required Supplementary Information - Schedule of Funding Progress

Other Post Employment Benefits

Last Three Fiscal Years

Valuation Date	Actuarial		Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Liability as a Percentage of Covered Payroll
	Value of Assets	Accrued Liability				
<u>Governmental Activities</u>						
January 1, 2013	\$ -	\$ 395,541,018	\$ 395,541,018	- %	\$ 112,051,881	353.00 %
January 1, 2014	-	531,222,297	531,222,297	-	113,372,718	468.56
January 1, 2015	-	513,780,142	513,780,142	-	111,141,067	462.28
<u>Business-type Activities</u>						
January 1, 2013	-	183,467,584	183,467,584	-	29,342,429	625.26
January 1, 2014	-	241,542,151	241,542,151	-	24,861,312	971.56
January 1, 2015	-	199,031,253	199,031,253	-	20,253,183	982.72
<u>Component Unit- College</u>						
January 1, 2013	-	109,784,463	109,784,463	-	30,231,449	363.15
January 1, 2014	-	91,501,827	91,501,827	-	26,056,536	351.17
January 1, 2015	-	122,275,693	122,275,693	-	26,939,579	453.89
<u>Component Unit- Solid Waste</u>						
January 1, 2013	-	2,604,825	2,604,825	-	2,286,839	113.91
January 1, 2014	-	3,258,078	3,258,078	-	2,233,702	145.86
January 1, 2015	-	3,671,028	3,671,028	-	2,329,172	157.61

County of Rockland, New York

Required Supplementary Information - Schedule of Contributions
 New York State and Local Employees' Retirement System
 Last Ten Fiscal Years (1)

	2015			
	Governmental Activities	Business- Type Activities (A)	Component Units	
			College	Solid Waste
Contractually required contribution	\$ 24,781,740	\$ 5,412,290	\$ 2,234,313	\$ 344,675
Contributions in relation to the contractually required contribution	<u>(24,781,740)</u>	<u>(5,412,290)</u>	<u>(2,234,313)</u>	<u>(344,675)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	<u>\$ 119,879,978</u>	<u>\$ 25,935,453</u>	<u>\$ 11,158,893</u>	<u>\$ 2,074,031</u>
Contributions as a percentage of covered-employee payroll	<u>20.67%</u>	<u>20.87%</u>	<u>20.02%</u>	<u>16.62%</u>

(A) Home and Infirmary Fund (Enterprise Fund)

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*.

County of Rockland, New York

Required Supplementary Information - Schedule of the
 County's Proportionate Share of the Net Pension Liability
 New York State and Local Employees' Retirement System
 Last Ten Fiscal Years (1)

	2015			
	Governmental Activities	Business- Type Activities (A)	Component Units	
			College	Solid Waste
Proportion of the net pension liability (asset)	<u>0.5033461%</u>	<u>0.1099300%</u>	<u>0.0450000%</u>	<u>0.0069737%</u>
Proportionate share of the net pension liability (asset)	<u>\$ 17,004,265</u>	<u>\$ 3,713,703</u>	<u>\$ 1,533,098</u>	<u>\$ 235,590</u>
Covered-employee payroll	<u>\$ 124,270,918</u>	<u>\$ 27,134,068</u>	<u>\$ 11,015,678</u>	<u>\$ 1,993,476</u>
Proportionate share of the net pension liability (asset) as a percentage of covered-employee payroll	<u>13.68%</u>	<u>13.69%</u>	<u>13.92%</u>	<u>11.82%</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>97.90%</u>	<u>97.90%</u>	<u>97.90%</u>	<u>97.90%</u>

(A) Home and Infirmary Fund (Enterprise Fund)

Note - The amounts presented for each fiscal year were determined as of the March 31 measurement date within the current fiscal year.

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*.

County of Rockland, New York

**Required Supplementary Information - Schedule of Contributions
New York State Teachers' Retirement System
Last Ten Fiscal Years (1)**

	<u>2015</u>
Contractually required contribution	\$ 1,154,050
Contributions in relation to the contractually required contribution	<u>(1,154,050)</u>
Contribution deficiency (excess)	<u>\$ -</u>
Covered-employee payroll	<u>\$ 5,562,170</u>
Contributions as a percentage of covered-employee payroll	<u>20.75%</u>

Note - The amounts presented in this table are for the College (component unit).

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*.

County of Rockland, New York

**Required Supplementary Information - Schedule of the
County's Proportionate Share of the Net Pension Asset
New York State Teachers' Retirement System
Last Ten Fiscal Years (1)**

	<u>2015</u>
Proportion of the net pension liability (asset)	<u>0.037028%</u>
Proportionate share of the net pension liability (asset)	<u>\$ (3,846,072)</u>
Covered-employee payroll	<u>\$ 5,562,170</u>
Proportionate share of the net pension liability (asset) as a percentage of covered-employee payroll	<u>(69.15)%</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>110.46%</u>

Note - The amounts presented in this table are for the College (component unit). The amounts presented for each fiscal year were determined as of the June 30 measurement date of the prior fiscal year.

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*.

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MAJOR GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

CAPITAL PROJECTS FUND

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

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County of Rockland, New York

General Fund
Comparative Balance Sheet
December 31,

	2015	2014
ASSETS		
Cash and equivalents	\$ 43,827,874	\$ 52,788,410
Taxes receivable		
Tax liens	38,844,726	32,602,850
Tax installments	7,355,091	9,244,824
Returned school and village taxes	27,065,514	28,995,778
	<u>73,265,331</u>	<u>70,843,452</u>
Allowance for uncollectible taxes	(3,500,000)	(3,100,000)
	<u>69,765,331</u>	<u>67,743,452</u>
Other receivables		
Accounts, net of allowance for uncollectible amounts	32,180,005	28,910,324
State and Federal aid, net of allowance for uncollectible amounts	41,654,345	47,899,337
Due from other governments	8,348,118	6,411,899
Due from other funds	16,963,206	-
Advances to other funds	-	59,594,499
	<u>99,145,674</u>	<u>142,816,059</u>
Prepaid expenditures	-	1,755,568
Total Assets	<u>\$ 212,738,879</u>	<u>\$ 265,103,489</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE (DEFICIT)		
Liabilities		
Accounts payable	\$ 24,697,888	\$ 21,912,827
Accrued liabilities	43,341,494	30,530,188
Due to other governments	3,070,055	2,820,982
Due to school districts	53,624,375	55,372,281
Due to other funds	-	4,336,448
Unearned revenues	3,851,692	1,836,277
Tax anticipation note payable	60,000,000	55,000,000
Revenue anticipation note payable	-	20,000,000
Total Liabilities	<u>188,585,504</u>	<u>191,809,003</u>
Deferred inflows of resources		
Deferred tax revenues	<u>14,050,367</u>	<u>12,178,158</u>
Total Liabilities and Deferred Inflows of Resources	<u>202,635,871</u>	<u>203,987,161</u>
Fund balance		
Nonspendable	15,549,450	74,219,583
Restricted	10,669,056	16,807,128
Unassigned	(16,115,498)	(29,910,383)
Total Fund Balance (Deficit)	<u>10,103,008</u>	<u>61,116,328</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance (Deficit)	<u>\$ 212,738,879</u>	<u>\$ 265,103,489</u>

County of Rockland, New York

General Fund
Comparative Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual
Years Ended December 31,

	2015			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Real property taxes	\$ 107,978,376	\$ 107,978,376	\$ 105,657,274	\$ (2,321,102)
Other tax items	11,660,000	11,660,000	12,571,347	911,347
Non-property taxes	202,500,000	202,500,000	206,822,773	4,322,773
Departmental income	37,350,710	37,684,183	31,500,212	(6,183,971)
Intergovernmental charges	1,100,000	1,100,000	1,035,054	(64,946)
Use of money and property	276,000	276,000	301,886	25,886
Licenses and permits	1,850,000	1,850,000	1,862,111	12,111
Fines and forfeitures	515,000	515,000	1,032,615	517,615
Sale of property and compensation for loss	118,000	114,852	68,792	(46,060)
Interfund revenues	26,888,800	26,888,800	23,403,585	(3,485,215)
State aid	68,891,600	73,826,736	70,854,925	(2,971,811)
Federal aid	51,828,350	56,213,494	52,119,020	(4,094,474)
Miscellaneous	567,400	604,400	467,691	(136,709)
Total Revenues	511,524,236	521,211,841	507,697,285	(13,514,556)
EXPENDITURES				
Current				
General government support	76,794,797	79,943,527	68,204,599	11,738,928
Education	58,233,495	58,233,495	50,230,399	8,003,096
Public safety	72,178,354	74,272,864	70,150,846	4,122,018
Health	35,809,719	41,644,144	39,447,490	2,196,654
Transportation	30,422,069	30,422,069	27,531,050	2,891,019
Economic opportunity and development	170,865,545	171,374,714	169,112,026	2,262,688
Culture and recreation	358,660	381,160	376,888	4,272
Home and community services	5,979,570	6,040,477	5,706,048	334,429
Employee benefits	13,710,000	13,710,000	12,705,166	1,004,834
Debt service				
Interest	1,375,000	1,375,000	1,375,000	-
Bond issuance cost	-	-	33,000	(33,000)
Total Expenditures	465,727,209	477,397,450	444,872,512	32,524,938
Excess of Revenues Over Expenditures	45,797,027	43,814,391	62,824,773	19,010,382
OTHER FINANCING SOURCES (USES)				
Bonds issued	-	-	-	-
Issuance premium	2,000,000	2,000,000	798,000	(1,202,000)
New York State loan	6,800,000	6,800,000	-	(6,800,000)
Transfers in	9,580,055	9,580,055	8,677,135	(902,920)
Transfers out	(74,489,428)	(74,489,428)	(123,313,228)	(48,823,800)
Total Other Financing Source (Uses)	(56,109,373)	(56,109,373)	(113,838,093)	(57,728,720)
Net Change in Fund Balance	(10,312,346)	(12,294,982)	(51,013,320)	(38,718,338)
FUND BALANCE (DEFICIT)				
Beginning of Year	10,312,346	12,294,982	61,116,328	48,821,346
End of Year	\$ -	\$ -	\$ 10,103,008	\$ 10,103,008

2014

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 105,960,167	\$ 105,960,167	\$ 105,253,745	\$ (706,422)
10,960,000	10,960,000	11,004,332	44,332
197,000,000	197,000,000	201,860,652	4,860,652
36,997,565	37,467,642	30,559,375	(6,908,267)
1,000,000	1,000,000	1,072,736	72,736
150,000	150,000	314,105	164,105
1,840,000	1,840,000	1,974,943	134,943
633,000	633,000	697,362	64,362
25,800	25,800	174,238	148,438
26,166,100	26,166,100	22,555,435	(3,610,665)
69,295,375	72,576,297	66,329,883	(6,246,414)
54,700,100	60,158,128	52,528,203	(7,629,925)
709,490	825,791	435,523	(390,268)
<u>505,437,597</u>	<u>514,762,925</u>	<u>494,760,532</u>	<u>(20,002,393)</u>
72,997,738	75,969,632	67,804,182	8,165,450
57,884,459	57,884,459	47,785,490	10,098,969
73,621,599	76,533,123	68,542,504	7,990,619
36,173,214	41,690,837	37,880,303	3,810,534
28,198,060	28,552,060	28,510,642	41,418
175,188,428	181,457,499	170,033,495	11,424,004
361,160	381,160	374,778	6,382
6,031,016	6,088,220	5,492,629	595,591
13,600,000	13,600,000	12,338,310	1,261,690
4,512,500	4,512,500	3,493,010	1,019,490
-	-	882,481	(882,481)
<u>468,568,174</u>	<u>486,669,490</u>	<u>443,137,824</u>	<u>43,531,666</u>
<u>36,869,423</u>	<u>28,093,435</u>	<u>51,622,708</u>	<u>23,529,273</u>
2,000,000	2,000,000	96,000,000	94,000,000
1,250,000	1,250,000	12,367,082	11,117,082
12,100,000	12,100,000	-	(12,100,000)
5,800,000	5,800,000	5,318,642	(481,358)
<u>(59,496,057)</u>	<u>(53,435,863)</u>	<u>(54,080,885)</u>	<u>(645,022)</u>
<u>(38,346,057)</u>	<u>(32,285,863)</u>	<u>59,604,839</u>	<u>91,890,702</u>
(1,476,634)	(4,192,428)	111,227,547	115,419,975
<u>1,476,634</u>	<u>4,192,428</u>	<u>(50,111,219)</u>	<u>(54,303,647)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 61,116,328</u>	<u>\$ 61,116,328</u>

County of Rockland, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget

Year Ended December 31, 2015

(With Comparative Actuals for 2014)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2014 Actual
REAL PROPERTY TAXES	\$ 107,978,376	\$ 107,978,376	\$ 105,657,274	\$ (2,321,102)	\$ 105,253,745
OTHER TAX ITEMS					
Interest and penalties on real property taxes	11,000,000	11,000,000	10,923,368	(76,632)	10,470,183
Gain on sale of tax acquired property	400,000	400,000	676,545	276,545	-
STAR renunciation	-	-	155,572	155,572	-
Payments in lieu of taxes	260,000	260,000	815,862	555,862	534,149
Total Other Tax Items	11,660,000	11,660,000	12,571,347	911,347	11,004,332
NON-PROPERTY TAXES					
Sales and use tax	185,000,000	185,000,000	188,622,788	3,622,788	184,165,811
Mortgage tax	3,400,000	3,400,000	4,396,527	996,527	3,433,302
E-911 surcharge	1,250,000	1,250,000	1,284,403	34,403	1,285,594
Hotel/Motel occupancy tax	1,200,000	1,200,000	1,412,392	212,392	1,331,881
Residential energy use tax	10,000,000	10,000,000	9,346,358	(653,642)	9,946,569
Motor vehicle use tax	1,650,000	1,650,000	1,760,305	110,305	1,697,495
Total Non-Property Taxes	202,500,000	202,500,000	206,822,773	4,322,773	201,860,652
DEPARTMENTAL INCOME					
General government support	7,182,710	7,491,063	8,939,108	1,448,045	8,160,065
Public safety	1,579,000	1,586,450	1,558,495	(27,955)	1,618,664
Health	13,007,000	13,007,000	5,150,443	(7,856,557)	4,867,009
Transportation	9,205,000	9,205,000	8,151,374	(1,053,626)	8,154,146
Economic opportunity and development	4,612,000	4,612,000	5,111,383	499,383	5,266,631
Home and community services	41,500	41,500	30,706	(10,794)	29,686
Employee benefits	1,723,500	1,741,170	2,558,703	817,533	2,463,174
Total Departmental Income	37,350,710	37,684,183	31,500,212	(6,183,971)	30,559,375

INTERGOVERNMENTAL CHARGES

Election service charges	1,100,000	1,100,000	1,035,054	(64,946)	1,072,736
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USE OF MONEY AND PROPERTY

Earnings on investments	276,000	276,000	298,885	22,885	314,105
Rental of real property	-	-	3,001	3,001	-
Total Use of Money and Property	276,000	276,000	301,886	25,886	314,105

LICENSES AND PERMITS

Licenses	1,220,000	1,220,000	1,145,128	(74,872)	1,274,407
Alarm charges	630,000	630,000	716,983	86,983	700,536
Total Licenses and Permits	1,850,000	1,850,000	1,862,111	12,111	1,974,943

FINES AND FORFEITURES

Fines	515,000	515,000	993,768	478,768	576,772
Forfeitures	-	-	38,847	38,847	120,590
Total Fines and Forfeitures	515,000	515,000	1,032,615	517,615	697,362

SALE OF PROPERTY AND COMPENSATION FOR LOSS

Other sales	117,500	114,352	58,279	(56,073)	23,383
Insurance recoveries	500	500	10,513	10,013	150,855
Total Sale of Property and Compensation for Loss	118,000	114,852	68,792	(46,060)	174,238

INTERFUND REVENUES

Liability and health insurance	567,000	567,000	567,000	-	541,750
Interfund revenues - Central services	12,541,800	12,541,800	10,062,844	(2,478,956)	9,555,268
Community College Fund	13,780,000	13,780,000	12,773,741	(1,006,259)	12,458,417
Total Interfund Revenues	26,888,800	26,888,800	23,403,585	(3,485,215)	22,555,435

STATE AID

General government support	412,000	501,139	491,892	(9,247)	451,352
Public safety	1,937,100	3,501,601	4,245,188	743,587	3,086,787
Health	28,965,500	32,148,634	31,876,804	(271,830)	28,317,120
Transportation	14,770,000	14,770,000	14,752,289	(17,711)	15,111,444
Economic opportunity and development	22,742,000	22,840,362	19,380,713	(3,459,649)	19,279,058
Culture and recreation	65,000	65,000	83,530	18,530	83,560
Home and community services	-	-	24,509	24,509	562
Total State Aid	68,891,600	73,826,736	70,854,925	(2,971,811)	66,329,883

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County of Rockland, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)

Year Ended December 31, 2015

(With Comparative Actuals for 2014)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2014 Actual
FEDERAL AID					
General government support	\$ 3,451,850	\$ 3,483,094	\$ 1,585,679	\$ (1,897,415)	\$ 2,695,971
Public safety	520,500	1,817,515	2,469,600	652,085	1,251,619
Health	70,000	2,829,524	2,705,901	(123,623)	1,315,244
Transportation	4,720,000	4,720,000	4,323,535	(396,465)	4,859,822
Economic opportunity and development	42,816,000	43,088,204	40,803,052	(2,285,152)	42,098,916
Home and community services	250,000	275,157	231,253	(43,904)	306,631
Total Federal Aid	51,828,350	56,213,494	52,119,020	(4,094,474)	52,528,203
MISCELLANEOUS					
Refund of prior year's expenditures	63,400	63,400	24,864	(38,536)	29,959
OTB distributed earnings	300,000	300,000	283,734	(16,266)	307,869
Other	204,000	241,000	159,093	(81,907)	97,695
Total Miscellaneous	567,400	604,400	467,691	(136,709)	435,523
TOTAL REVENUES	511,524,236	521,211,841	507,697,285	(13,514,556)	494,760,532
OTHER FINANCING SOURCES					
Bond proceeds	-	-	-	-	96,000,000
Issuance premium	2,000,000	2,000,000	798,000	(1,202,000)	12,367,082
New York State loan	6,800,000	6,800,000	-	(6,800,000)	-
Transfers in					
Debt Service Fund	8,307,775	8,307,775	8,307,775	-	4,518,642
Rockland Tobacco Asset Securitization Corp	200,000	200,000	300,000	100,000	-
Capital Projects Fund	1,072,280	1,072,280	69,360	(1,002,920)	800,000
TOTAL OTHER FINANCING SOURCES	18,380,055	18,380,055	9,475,135	(8,904,920)	113,685,724
TOTAL REVENUES AND OTHER FINANCING SOURCES	\$ 529,904,291	\$ 539,591,896	\$ 517,172,420	\$ (22,419,476)	\$ 608,446,256

County of Rockland, New York

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget

Year Ended December 31, 2015

(With Comparative Actuals for 2014)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2014 Actual
GENERAL GOVERNMENT SUPPORT					
Legislative Branch	\$ 4,062,109	\$ 4,038,359	\$ 3,991,780	\$ 46,579	\$ 3,963,717
County Executive	5,581,694	5,581,694	3,729,888	1,851,806	4,837,356
Youth Bureau	1,460,033	1,948,207	2,043,094	(94,887)	1,812,502
Community Development Program	1,579,430	1,579,430	1,324,899	254,531	1,334,758
District Attorney	10,464,202	12,494,415	12,064,858	429,557	12,118,650
Public Defender	3,573,795	4,070,179	4,109,781	(39,602)	3,767,886
Assigned Counsel	1,360,000	1,360,000	1,331,881	28,119	1,290,301
Medical Examiner	1,778,370	1,778,370	1,635,121	143,249	1,643,975
201 Department of Budget and Finance	9,976,744	10,016,538	8,619,540	1,396,998	8,164,165
Department of Records	4,602,035	4,687,479	4,443,859	243,620	4,394,073
Department of Law	3,013,570	3,013,570	2,686,766	326,804	2,670,939
Department of Personnel	5,730,820	5,730,820	5,364,755	366,065	4,770,362
Board of Elections	3,396,125	3,430,419	3,308,196	122,223	3,413,295
Other General Departments	686,465	686,465	311,523	374,942	579,880
Department of Insurance	651,420	651,420	644,806	6,614	944,564
Revenue Sharing - Sales tax	12,200,000	12,200,000	12,426,394	(226,394)	12,034,774
Contingent fund	6,500,000	6,500,000	-	6,500,000	-
Department of Tourism	115,000	113,177	104,473	8,704	-
Contract Agencies - General Government Support	62,985	62,985	62,985	-	62,985
Total General Government Support	76,794,797	79,943,527	68,204,599	11,738,928	67,804,182
EDUCATION					
Community College - Tuition	1,800,000	1,800,000	1,605,021	194,979	1,636,821
Contribution to Community College Fund	16,985,385	16,985,385	16,985,384	1	16,652,420
Education of handicapped children	39,448,110	39,448,110	31,639,994	7,808,116	29,496,249
Total Education	58,233,495	58,233,495	50,230,399	8,003,096	47,785,490

PUBLIC SAFETY

Office of the Sheriff	25,894,966	27,693,206	26,909,852	783,354	26,907,913
Correctional Facility	32,239,870	32,239,870	30,055,441	2,184,429	29,257,563
Narcotics task force	2,290,930	2,290,930	2,206,227	84,703	2,052,996
Probation Department	6,553,635	6,564,182	6,060,866	503,316	5,795,945
Department of Fire and Emergency Services	4,175,003	4,304,858	3,985,550	319,308	3,539,950
E-911 telephone system	935,035	1,024,288	787,917	236,371	851,212
Contract Agencies - Public Safety	88,915	155,530	144,993	10,537	136,925

Total Public Safety	72,178,354	74,272,864	70,150,846	4,122,018	68,542,504
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HEALTH

Department of Health	24,865,739	29,445,652	27,582,963	1,862,689	27,135,645
Department of Mental Health	978,115	1,933,113	2,061,407	(128,294)	876,440
Contracted mental health services	9,524,850	9,824,364	9,362,109	462,255	9,427,203
Contracted health services	441,015	441,015	441,011	4	441,015

Total Health	35,809,719	41,644,144	39,447,490	2,196,654	37,880,303
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TRANSPORTATION

Public transportation	30,422,069	30,422,069	27,531,050	2,891,019	28,510,642
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ECONOMIC OPPORTUNITY AND DEVELOPMENT

Department of Social Services	56,502,868	56,873,434	53,115,344	3,758,090	52,913,787
Social Services Program Grants	105,750,000	105,750,000	107,564,452	(1,814,452)	108,860,661
Veterans' Service Agency	515,515	654,118	615,844	38,274	523,305
Consumer Protection	1,923,550	1,923,550	1,874,940	48,610	1,873,070
Office of the Aging	5,356,782	5,356,782	5,124,628	232,154	5,045,842
Contract Agencies - Economic Opportunity and Development	816,830	816,830	816,818	12	816,830

Total Economic Opportunity and Development	170,865,545	171,374,714	169,112,026	2,262,688	170,033,495
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CULTURE AND RECREATION

County Historian	10,365	10,365	9,843	522	9,733
Contract Agencies - Culture and Recreation	348,295	370,795	367,045	3,750	365,045

Total Culture and Recreation	358,660	381,160	376,888	4,272	374,778
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(Continued)

County of Rockland, New York

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget (Continued)

Year Ended December 31, 2015

(With Comparative Actuals for 2014)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	2014 Actual
HOME AND COMMUNITY SERVICES					
Department of Planning	\$ 1,960,850	\$ 1,995,350	\$ 1,809,789	\$ 185,561	\$ 1,752,837
Commission of Human Rights	368,465	393,622	365,230	28,392	373,004
Commissioner of Labor	24,425	24,425	20,464	3,961	15,339
Department of Environmental Resources	2,087,520	2,087,520	1,975,350	112,170	1,812,600
Contract Agencies - Home and Community Services	1,538,310	1,539,560	1,535,215	4,345	1,538,849
Total Home and Community Services	5,979,570	6,040,477	5,706,048	334,429	5,492,629
107 EMPLOYEE BENEFITS - UNDISTRIBUTED					
Workers' Compensation Benefit - RCC	225,000	225,000	-	225,000	-
Retirement - RCC	2,000,000	2,000,000	1,897,258	102,742	1,660,172
Hospital & Medical Insurance - RCC	11,485,000	11,485,000	10,807,908	677,092	10,678,138
Total Employee Benefits - RCC	13,710,000	13,710,000	12,705,166	1,004,834	12,338,310
DEBT SERVICE					
Interest					
Bond anticipation notes	-	-	-	-	207,593
Revenue anticipation notes	275,000	275,000	275,000	-	2,047,917
Tax anticipation notes	1,100,000	1,100,000	1,100,000	-	1,237,500
Bond issuance costs	-	-	33,000	(33,000)	882,481
Total Debt Service	1,375,000	1,375,000	1,408,000	(33,000)	4,375,491
TOTAL EXPENDITURES	465,727,209	477,397,450	444,872,512	32,524,938	443,137,824

OTHER FINANCING USES

Transfers out

County Road Fund	10,870,592	10,870,592	10,870,592	-	10,996,850
Road Machinery Fund	1,545,145	1,545,145	1,545,145	-	1,426,644
Capital Projects Fund	-	-	-	-	975,000
Hospital Fund	16,102,691	16,102,691	65,979,885	(49,877,194)	8,639,253
Debt Service Fund	45,971,000	45,971,000	44,917,606	1,053,394	32,043,138

TOTAL OTHER FINANCING USES

<u>74,489,428</u>	<u>74,489,428</u>	<u>123,313,228</u>	<u>(48,823,800)</u>	<u>54,080,885</u>
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**TOTAL EXPENDITURES AND OTHER
FINANCING USES**

<u>\$ 540,216,637</u>	<u>\$ 551,886,878</u>	<u>\$ 568,185,740</u>	<u>\$ (16,298,862)</u>	<u>\$ 497,218,709</u>
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County of Rockland, New York

Capital Projects Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	\$ 74,723,183	\$ 74,653,257
Receivables		
Accounts	25,718	-
State and Federal aid	3,937,956	851,971
	<u>3,963,674</u>	<u>851,971</u>
Restricted cash	<u>23,974,811</u>	<u>6,674,103</u>
Total Assets	<u>\$ 102,661,668</u>	<u>\$ 82,179,331</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 9,929,607	\$ 10,736,856
Due to other governments	-	13,520,415
Due to other funds	1,566,774	1,500,763
Bond anticipation notes payable	1,611,503	1,625,503
Total Liabilities	<u>13,107,884</u>	<u>27,383,537</u>
Fund balance		
Restricted	88,535,203	54,049,544
Assigned	1,018,581	746,250
Total Fund Balance	<u>89,553,784</u>	<u>54,795,794</u>
Total Liabilities and Fund Balance	<u>\$ 102,661,668</u>	<u>\$ 82,179,331</u>

County of Rockland, New York**Capital Projects Fund
Comparative Statement of Revenues, Expenditures
and Changes in Fund Balance
Years Ended December 31,**

	<u>2015</u>	<u>2014</u>
REVENUES		
State aid	\$ 2,456,177	\$ 648,373
Federal aid	4,781,077	6,573,749
Miscellaneous	<u>33,549</u>	<u>769,958</u>
 Total Revenues	 7,270,803	 7,992,080
EXPENDITURES		
Capital outlay	<u>39,974,450</u>	<u>45,891,033</u>
 Deficiency of Revenues Over Expenditures	 <u>(32,703,647)</u>	 <u>(37,898,953)</u>
OTHER FINANCING SOURCES (USES)		
Bonds issued	68,477,000	63,177,997
Transfers in	147,000	1,310,000
Transfers out	<u>(1,162,363)</u>	<u>(1,422,812)</u>
 Total Other Financing Sources	 <u>67,461,637</u>	 <u>63,065,185</u>
 Net Change in Fund Balance	 34,757,990	 25,166,232
FUND BALANCE		
Beginning of Year	<u>54,795,794</u>	<u>29,629,562</u>
 End of Year	 <u>\$ 89,553,784</u>	 <u>\$ 54,795,794</u>

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NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

- **County Road Fund** - The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- **Road Machinery Fund** - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- **Community Development Fund** - The Community Development Fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.
- **Sewer District Fund** - The Sewer District Fund is used to account for the operation and maintenance of the County's sewer facilities.
- **Special Purpose Fund** - The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

DEBT SERVICE FUND

- The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

County of Rockland, New York

Combining Balance Sheet
 Non-Major Governmental Funds
 December 31, 2015
 (With Comparative Totals for 2014)

	Special Revenue Funds	Debt Service Fund
ASSETS		
Cash and equivalents	\$ 19,315,498	\$ 8,382,137
Receivables		
Accounts	469,322	49,079
Loans	5,686,802	-
State and Federal aid	2,374,415	727,846
Due from other funds	5,371,983	-
	<u>13,902,522</u>	<u>776,925</u>
Total Assets	<u>\$ 33,218,020</u>	<u>\$ 9,159,062</u>
LIABILITIES AND FUND BALANCES		
Liabilities		
Accounts payable	\$ 1,171,901	\$ 5,937
Accrued liabilities	3,084,136	-
Due to other funds	1,208,847	39,476
Unearned revenues	6,695,065	-
Total Liabilities	<u>12,159,949</u>	<u>45,413</u>
Fund balances		
Restricted	26,644	3,990,649
Committed	1,603,199	-
Assigned	19,789,266	5,123,000
Unassigned	(361,038)	-
Total Fund Balances	<u>21,058,071</u>	<u>9,113,649</u>
Total Liabilities and Fund Balances	<u>\$ 33,218,020</u>	<u>\$ 9,159,062</u>

Totals	
2015	2014
\$ 27,697,635	\$ 46,905,227
518,401	850,615
5,686,802	5,721,594
3,102,261	2,819,399
5,371,983	3,109,392
14,679,447	12,501,000
\$ 42,377,082	\$ 59,406,227
\$ 1,177,838	\$ 1,472,540
3,084,136	2,565,873
1,248,323	899,148
6,695,065	6,665,811
12,205,362	11,603,372
4,017,293	7,407,089
1,603,199	1,393,274
24,912,266	39,264,751
(361,038)	(262,259)
30,171,720	47,802,855
\$ 42,377,082	\$ 59,406,227

County of Rockland, New York

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances
Non-Major Governmental Funds
December 31, 2015
(With Comparative Totals for 2014)

	Special Revenue Funds	Debt Service Fund
REVENUES		
Real property taxes	\$ 34,903,789	\$ -
Other tax items	477,125	-
Departmental income	618,718	-
Use of money and property	130,694	132,792
Licenses and permits	11,150	-
Fines and forfeitures	7,380	-
Sale of property and compensation for loss	115,070	-
Interfund revenues	770,042	-
State aid	1,519,806	334,662
Federal aid	3,526,774	1,045,983
Miscellaneous	421,946	5,306,745
Total Revenues	42,502,494	6,820,182
EXPENDITURES		
Current		
Transportation	15,361,831	-
Economic opportunity and development	3,552,745	-
Home and community services	33,157,487	-
Employee benefits	4,146,842	-
Debt service		
Principal	-	34,934,786
Interest	28,446	20,361,730
Refunding bond issuance cost	-	1,129,081
Bond issuance cost	-	536,498
Total Expenditures	56,247,351	56,962,095
Excess (Deficiency) of Revenues Over Expenditures	(13,744,857)	(50,141,913)
OTHER FINANCING SOURCES (USES)		
Refunding bonds issued	-	71,008,578
Payment to refunded bond escrow agent	-	(77,054,576)
Issuance premium	-	2,330,062
Transfers in	13,160,642	55,835,926
Transfers out	(10,472,317)	(8,552,680)
Total Other Financing Sources	2,688,325	43,567,310
Net Change in Fund Balances	(11,056,532)	(6,574,603)
FUND BALANCES		
Beginning of Year	32,114,603	15,688,252
End of Year	\$ 21,058,071	\$ 9,113,649

Totals	
2015	2014
\$ 34,903,789	\$ 34,084,459
477,125	391,275
618,718	908,662
263,486	302,694
11,150	28,712
7,380	9,945
115,070	1,753
770,042	669,616
1,854,468	3,718,022
4,572,757	4,845,856
5,728,691	1,586,460
<u>49,322,676</u>	<u>46,547,454</u>
15,361,831	14,628,211
3,552,745	3,530,651
33,157,487	17,775,316
4,146,842	3,992,351
34,934,786	29,197,947
20,390,176	12,566,549
1,129,081	424,008
536,498	445,422
<u>113,209,446</u>	<u>82,560,455</u>
<u>(63,886,770)</u>	<u>(36,013,001)</u>
71,008,578	39,874,197
(77,054,576)	(41,136,488)
2,330,062	3,228,885
68,996,568	54,482,382
(19,024,997)	(14,246,580)
<u>46,255,635</u>	<u>42,202,396</u>
(17,631,135)	6,189,395
<u>47,802,855</u>	<u>41,613,460</u>
<u>\$ 30,171,720</u>	<u>\$ 47,802,855</u>

County of Rockland, New York

Combining Balance Sheet
 Non-Major Special Revenue Funds
 December 31, 2015
 (With Comparative Totals for 2014)

	County Road Fund	Road Machinery Fund	Community Development Fund
ASSETS			
Cash and equivalents	\$ 100	\$ -	\$ 1,008,263
Receivables			
Accounts	58,611	111,857	-
Loans	-	-	5,686,802
State and Federal aid	1,801,611	-	572,804
Due from other funds	-	662,729	-
	<u>1,860,222</u>	<u>774,586</u>	<u>6,259,606</u>
Total Assets	<u><u>\$ 1,860,322</u></u>	<u><u>\$ 774,586</u></u>	<u><u>\$ 7,267,869</u></u>
LIABILITIES AND FUND BALANCES (DEFICITS)			
Liabilities			
Accounts payable	\$ 135,843	\$ 37,629	\$ -
Accrued liabilities	1,449,474	131,633	-
Due to other funds	636,043	-	572,804
Unearned revenues	-	-	6,695,065
	<u>2,221,360</u>	<u>169,262</u>	<u>7,267,869</u>
Total Liabilities	<u>2,221,360</u>	<u>169,262</u>	<u>7,267,869</u>
Fund balances (deficits)			
Restricted	-	-	-
Committed	-	-	-
Assigned	-	605,324	-
Unassigned	<u>(361,038)</u>	<u>-</u>	<u>-</u>
Total Fund Balances (Deficits)	<u>(361,038)</u>	<u>605,324</u>	<u>-</u>
Total Liabilities and Fund Balances (Deficits)	<u><u>\$ 1,860,322</u></u>	<u><u>\$ 774,586</u></u>	<u><u>\$ 7,267,869</u></u>

Sewer District Fund	Special Purpose Fund	Totals	
		2015	2014
<u>\$ 18,280,491</u>	<u>\$ 26,644</u>	<u>\$ 19,315,498</u>	<u>\$ 32,279,220</u>
298,854	-	469,322	540,395
-	-	5,686,802	5,721,594
-	-	2,374,415	2,057,938
<u>4,709,254</u>	<u>-</u>	<u>5,371,983</u>	<u>3,109,392</u>
<u>5,008,108</u>	<u>-</u>	<u>13,902,522</u>	<u>11,429,319</u>
<u>\$ 23,288,599</u>	<u>\$ 26,644</u>	<u>\$ 33,218,020</u>	<u>\$ 43,708,539</u>
\$ 998,429	\$ -	\$ 1,171,901	\$ 1,472,540
1,503,029	-	3,084,136	2,565,873
-	-	1,208,847	889,712
<u>-</u>	<u>-</u>	<u>6,695,065</u>	<u>6,665,811</u>
<u>2,501,458</u>	<u>-</u>	<u>12,159,949</u>	<u>11,593,936</u>
-	26,644	26,644	26,612
1,603,199	-	1,603,199	1,393,274
19,183,942	-	19,789,266	30,956,976
<u>-</u>	<u>-</u>	<u>(361,038)</u>	<u>(262,259)</u>
<u>20,787,141</u>	<u>26,644</u>	<u>21,058,071</u>	<u>32,114,603</u>
<u>\$ 23,288,599</u>	<u>\$ 26,644</u>	<u>\$ 33,218,020</u>	<u>\$ 43,708,539</u>

County of Rockland, New York

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances
Non-Major Special Revenue Funds
December 31, 2015
(With Comparative Totals for 2014)

	County Road Fund	Road Machinery Fund	Community Development Fund
REVENUES			
Real property taxes	\$ -	\$ -	\$ -
Other tax items	-	-	-
Departmental income	47,195	2,808	-
Use of money and property	-	-	13,466
Licenses and permits	11,150	-	-
Fines and forfeitures	400	-	-
Sale of property and compensation for loss	3,135	111,935	-
Interfund revenues	750,540	4,707	-
State aid	1,492,991	-	-
Federal aid	-	-	3,526,774
Miscellaneous	79,667	17,419	12,505
	<u>2,385,078</u>	<u>136,869</u>	<u>3,552,745</u>
EXPENDITURES			
Current			
Transportation	13,854,449	1,507,382	-
Economic opportunity and development	-	-	3,552,745
Home and community services	-	-	-
Employee benefits	-	-	-
Debt service			
Interest	-	-	-
	<u>13,854,449</u>	<u>1,507,382</u>	<u>3,552,745</u>
Total Expenditures	<u>13,854,449</u>	<u>1,507,382</u>	<u>3,552,745</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(11,469,371)</u>	<u>(1,370,513)</u>	<u>-</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	11,370,592	1,545,145	-
Transfers out	-	-	-
	<u>11,370,592</u>	<u>1,545,145</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>11,370,592</u>	<u>1,545,145</u>	<u>-</u>
Net Change in Fund Balances	(98,779)	174,632	-
FUND BALANCES (DEFICITS)			
Beginning of Year	<u>(262,259)</u>	<u>430,692</u>	<u>-</u>
End of Year	<u>\$ (361,038)</u>	<u>\$ 605,324</u>	<u>\$ -</u>

Sewer District Fund	Special Purpose Fund	Totals	
		2015	2014
\$ 34,903,789	\$ -	\$ 34,903,789	\$ 34,084,459
477,125	-	477,125	391,275
568,715	-	618,718	908,662
117,196	32	130,694	159,130
-	-	11,150	28,712
6,980	-	7,380	9,945
-	-	115,070	1,753
14,795	-	770,042	669,616
26,815	-	1,519,806	952,166
-	-	3,526,774	3,632,817
312,355	-	421,946	159,963
<u>36,427,770</u>	<u>32</u>	<u>42,502,494</u>	<u>40,998,498</u>
-	-	15,361,831	14,628,211
-	-	3,552,745	3,530,651
33,157,487	-	33,157,487	17,775,316
4,146,842	-	4,146,842	3,992,351
<u>28,446</u>	<u>-</u>	<u>28,446</u>	<u>199,347</u>
<u>37,332,775</u>	<u>-</u>	<u>56,247,351</u>	<u>40,125,876</u>
<u>(905,005)</u>	<u>32</u>	<u>(13,744,857)</u>	<u>872,622</u>
244,905	-	13,160,642	12,432,553
<u>(10,472,317)</u>	<u>-</u>	<u>(10,472,317)</u>	<u>(9,718,879)</u>
<u>(10,227,412)</u>	<u>-</u>	<u>2,688,325</u>	<u>2,713,674</u>
(11,132,417)	32	(11,056,532)	3,586,296
<u>31,919,558</u>	<u>26,612</u>	<u>32,114,603</u>	<u>28,528,307</u>
<u>\$ 20,787,141</u>	<u>\$ 26,644</u>	<u>\$ 21,058,071</u>	<u>\$ 32,114,603</u>

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County of Rockland, New York

County Road Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	<u>\$ 100</u>	<u>\$ 100</u>
Receivables		
Accounts	58,611	43,967
State and Federal aid	<u>1,801,611</u>	<u>1,442,938</u>
	<u>1,860,222</u>	<u>1,486,905</u>
 Total Assets	 <u><u>\$ 1,860,322</u></u>	 <u><u>\$ 1,487,005</u></u>
 LIABILITIES AND FUND DEFICIT		
Liabilities		
Accounts payable	\$ 135,843	\$ 288,298
Accrued liabilities	1,449,474	1,194,264
Due to other funds	<u>636,043</u>	<u>266,702</u>
 Total Liabilities	 2,221,360	 1,749,264
 Fund deficit		
Unassigned	<u>(361,038)</u>	<u>(262,259)</u>
 Total Liabilities and Fund Deficit	 <u><u>\$ 1,860,322</u></u>	 <u><u>\$ 1,487,005</u></u>

County of Rockland, New York

County Road Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2015			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
REVENUES				
Departmental income	\$ 52,000	\$ 52,000	\$ 47,195	\$ (4,805)
Licenses and permits	30,000	30,000	11,150	(18,850)
Fines and forfeitures	-	-	400	400
Sale of property and compensation for loss	70,500	70,500	3,135	(67,365)
Interfund revenues	800,000	800,000	750,540	(49,460)
State aid	1,450,000	1,554,999	1,492,991	(62,008)
Federal aid	175,000	175,000	-	(175,000)
Miscellaneous	30,000	30,000	79,667	49,667
Total Revenues	2,607,500	2,712,499	2,385,078	(327,421)
EXPENDITURES				
Current				
Transportation	14,230,807	14,335,806	13,854,449	481,357
Deficiency of Revenues Over Expenditures	(11,623,307)	(11,623,307)	(11,469,371)	153,936
OTHER FINANCING SOURCES				
Transfers in	11,370,592	11,370,592	11,370,592	-
Net Change in Fund Balance	(252,715)	(252,715)	(98,779)	153,936
FUND DEFICIT				
Beginning of Year	252,715	252,715	(262,259)	(514,974)
End of Year	\$ -	\$ -	\$ (361,038)	\$ (361,038)

2014

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 114,800	\$ 114,800	\$ 48,969	\$ (65,831)
41,000	41,000	28,712	(12,288)
-	-	2,100	2,100
25,810	25,810	1,753	(24,057)
620,000	620,000	608,154	(11,846)
1,440,000	1,523,999	930,625	(593,374)
750,000	750,000	138,779	(611,221)
50,000	50,000	48,708	(1,292)
3,041,610	3,125,609	1,807,800	(1,317,809)
14,139,428	14,223,427	13,181,588	1,041,839
(11,097,818)	(11,097,818)	(11,373,788)	(275,970)
10,996,850	10,996,850	10,996,850	-
(100,968)	(100,968)	(376,938)	(275,970)
100,968	100,968	114,679	13,711
<u>\$ -</u>	<u>\$ -</u>	<u>\$ (262,259)</u>	<u>\$ (262,259)</u>

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County of Rockland, New York

Road Machinery Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Accounts receivable	\$ 111,857	\$ -
Due from other funds	<u>662,729</u>	<u>575,549</u>
 Total Assets	 <u>\$ 774,586</u>	 <u>\$ 575,549</u>
 LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 37,629	\$ 34,409
Accrued liabilities	<u>131,633</u>	<u>110,448</u>
 Total Liabilities	 169,262	 144,857
 Fund balance		
Assigned	<u>605,324</u>	<u>430,692</u>
 Total Liabilities and Fund Balance	 <u>\$ 774,586</u>	 <u>\$ 575,549</u>

County of Rockland, New York

Road Machinery Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2015			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
REVENUES				
Departmental income	\$ 2,000	\$ 2,000	\$ 2,808	\$ 808
Sale of property and compensation for loss	45,000	45,000	111,935	66,935
Interfund revenues	-	-	4,707	4,707
Miscellaneous	5,000	5,000	17,419	12,419
Total Revenues	52,000	52,000	136,869	84,869
EXPENDITURES				
Current				
Transportation	1,597,145	1,597,145	1,507,382	89,763
Deficiency of Revenues Over Expenditures	(1,545,145)	(1,545,145)	(1,370,513)	174,632
OTHER FINANCING SOURCES				
Transfers in	1,545,145	1,545,145	1,545,145	-
Net Change in Fund Balance	-	-	174,632	174,632
FUND BALANCE				
Beginning of Year	-	-	430,692	430,692
End of Year	\$ -	\$ -	\$ 605,324	\$ 605,324

2014

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 2,000	\$ 2,000	\$ 1,973	\$ (27)
5,000	5,000	-	(5,000)
-	-	-	-
<u>14,000</u>	<u>14,000</u>	<u>18,006</u>	<u>4,006</u>
21,000	21,000	19,979	(1,021)
<u>1,624,670</u>	<u>1,624,670</u>	<u>1,446,623</u>	<u>178,047</u>
(1,603,670)	(1,603,670)	(1,426,644)	177,026
<u>1,594,260</u>	<u>1,594,260</u>	<u>1,426,644</u>	<u>(167,616)</u>
(9,410)	(9,410)	-	9,410
<u>9,410</u>	<u>9,410</u>	<u>430,692</u>	<u>421,282</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 430,692</u>	<u>\$ 430,692</u>

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County of Rockland, New York

Community Development Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	\$ 1,008,263	\$ 952,227
Receivables		
Loans	5,686,802	5,721,594
State and Federal aid	<u>572,804</u>	<u>615,000</u>
	<u>6,259,606</u>	<u>6,336,594</u>
 Total Assets	 <u>\$ 7,267,869</u>	 <u>\$ 7,288,821</u>
 LIABILITIES		
Liabilities		
Due to other funds	\$ 572,804	\$ 623,010
Unearned revenues	<u>6,695,065</u>	<u>6,665,811</u>
 Total Liabilities	 <u>\$ 7,267,869</u>	 <u>\$ 7,288,821</u>

County of Rockland, New York

Community Development Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2015			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
REVENUES				
Use of money and property	\$ -	\$ -	\$ 13,466	\$ 13,466
Federal aid	-	14,971,246	3,526,774	(11,444,472)
Miscellaneous	-	-	12,505	12,505
Total Revenues	-	14,971,246	3,552,745	(11,418,501)
EXPENDITURES				
Current				
Economic opportunity and development	-	14,971,246	3,552,745	11,418,501
Excess of Revenues Over Expenditures	-	-	-	-
FUND BALANCE				
Beginning of Year	-	-	-	-
End of Year	\$ -	\$ -	\$ -	\$ -

2014

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ -	\$ -	\$ 18,338	\$ 18,338
-	13,766,996	3,494,038	(10,272,958)
-	-	16,031	16,031
-	13,766,996	3,528,407	(10,238,589)
-	13,766,996	3,528,407	10,238,589
-	-	-	-
-	-	-	-
\$ -	\$ -	\$ -	\$ -

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County of Rockland, New York

Sewer District Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	\$ 18,280,491	\$ 31,300,281
Receivables		
Accounts	298,854	496,428
Due from other funds	<u>4,709,254</u>	<u>2,533,843</u>
	<u>5,008,108</u>	<u>3,030,271</u>
 Total Assets	 <u>\$ 23,288,599</u>	 <u>\$ 34,330,552</u>
 LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 998,429	\$ 1,149,833
Accrued liabilities	<u>1,503,029</u>	<u>1,261,161</u>
 Total Liabilities	 <u>2,501,458</u>	 <u>2,410,994</u>
 Fund balance		
Committed	1,603,199	1,393,274
Assigned	<u>19,183,942</u>	<u>30,526,284</u>
 Total Fund Balance	 <u>20,787,141</u>	 <u>31,919,558</u>
 Total Liabilities and Fund Balance	 <u>\$ 23,288,599</u>	 <u>\$ 34,330,552</u>

County of Rockland, New York

Sewer District Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2015			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Real property taxes	\$ 34,413,160	\$ 34,413,160	\$ 34,903,789	\$ 490,629
Other tax items	-	-	477,125	477,125
Departmental income	540,100	540,100	568,715	28,615
Use of money and property	115,000	115,000	117,196	2,196
Fines and forfeitures	-	-	6,980	6,980
Interfund revenues	-	-	14,795	14,795
State aid	-	-	26,815	26,815
Miscellaneous	33,200	33,200	312,355	279,155
Total Revenues	35,101,460	35,101,460	36,427,770	1,326,310
EXPENDITURES				
Current				
Home and community services	22,615,548	38,957,748	33,157,487	5,800,261
Employee benefits	4,595,000	4,595,000	4,146,842	448,158
Debt service				
Interest	915,000	915,000	28,446	886,554
Total Expenditures	28,125,548	44,467,748	37,332,775	7,134,973
Excess (Deficiency) of Revenues Over Expenditures	6,975,912	(9,366,288)	(905,005)	8,461,283
OTHER FINANCING SOURCES (USES)				
Transfers in	307,900	307,900	244,905	(62,995)
Transfers out	(11,782,000)	(11,782,000)	(10,472,317)	1,309,683
Total Other Financing Uses	(11,474,100)	(11,474,100)	(10,227,412)	1,246,688
Net Change in Fund Balance	(4,498,188)	(20,840,388)	(11,132,417)	9,707,971
FUND BALANCE				
Beginning of Year	4,498,188	20,840,388	31,919,558	11,079,170
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 20,787,141</u>	<u>\$ 20,787,141</u>

2014

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 33,535,140	\$ 33,535,140	\$ 34,084,459	\$ 549,319
-	-	391,275	391,275
570,000	570,000	857,720	287,720
124,000	124,000	140,751	16,751
-	-	7,845	7,845
-	-	61,462	61,462
-	693,507	21,541	(671,966)
86,000	86,000	77,218	(8,782)
<u>34,315,140</u>	<u>35,008,647</u>	<u>35,642,271</u>	<u>633,624</u>
20,855,885	23,234,119	17,775,316	5,458,803
4,516,085	4,516,085	3,992,351	523,734
<u>1,653,000</u>	<u>1,653,000</u>	<u>199,347</u>	<u>1,453,653</u>
<u>27,024,970</u>	<u>29,403,204</u>	<u>21,967,014</u>	<u>7,436,190</u>
<u>7,290,170</u>	<u>5,605,443</u>	<u>13,675,257</u>	<u>8,069,814</u>
-	-	9,059	9,059
(12,001,000)	(12,001,000)	(9,718,879)	2,282,121
(12,001,000)	(12,001,000)	(9,709,820)	2,291,180
(4,710,830)	(6,395,557)	3,965,437	10,360,994
<u>4,710,830</u>	<u>6,395,557</u>	<u>27,954,121</u>	<u>21,558,564</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 31,919,558</u>	<u>\$ 31,919,558</u>

County of Rockland, New York

Special Purpose Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	<u>\$ 26,644</u>	<u>\$ 26,612</u>
FUND BALANCE		
Restricted	<u>\$ 26,644</u>	<u>\$ 26,612</u>

County of Rockland, New York

Special Purpose Fund
Comparative Statement of Revenues, Expenditures and Changes
in Fund Balance
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
REVENUES		
Use of money and property	\$ 32	\$ 41
EXPENDITURES		
Current		
Economic opportunity and development	<u>-</u>	<u>2,244</u>
Excess (Deficiency) of Revenues Over Expenditures	32	(2,203)
FUND BALANCE		
Beginning of Year	<u>26,612</u>	<u>28,815</u>
End of Year	<u>\$ 26,644</u>	<u>\$ 26,612</u>

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County of Rockland, New York

Debt Service Fund
Comparative Balance Sheet
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	\$ 8,382,137	\$ 14,626,007
Receivables		
Accounts	49,079	310,220
State and Federal aid	<u>727,846</u>	<u>761,461</u>
	<u>776,925</u>	<u>1,071,681</u>
Total Assets	<u>\$ 9,159,062</u>	<u>\$ 15,697,688</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 5,937	\$ -
Due to other funds	<u>39,476</u>	<u>9,436</u>
Total Liabilities	45,413	9,436
Fund balance		
Restricted	3,990,649	7,380,477
Assigned	<u>5,123,000</u>	<u>8,307,775</u>
Total Fund Balance	<u>9,113,649</u>	<u>15,688,252</u>
Total Liabilities and Fund Balance	<u>\$ 9,159,062</u>	<u>\$ 15,697,688</u>

County of Rockland, New York

Debt Service Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2015			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
REVENUES				
Use of money and property	\$ -	\$ -	\$ 132,792	\$ 132,792
State aid	-	-	334,662	334,662
Federal aid	-	-	1,045,983	1,045,983
Miscellaneous	-	5,127,751	5,306,745	178,994
Total Revenues	-	5,127,751	6,820,182	1,692,431
EXPENDITURES				
Debt service				
Serial bonds				
Principal	34,483,000	34,483,000	34,527,638	(44,638)
Interest	21,100,000	21,100,000	20,350,834	749,166
Refunding bond issuance cost	-	767,581	1,129,081	(361,500)
Bond issuance cost	-	-	536,498	(536,498)
New York State Power Authority				
Principal	420,000	420,000	407,148	12,852
Interest	21,000	21,000	10,896	10,104
Total Expenditures	56,024,000	56,791,581	56,962,095	(170,514)
Deficiency of Revenues Over Expenditures	(56,024,000)	(51,663,830)	(50,141,913)	1,521,917
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued	-	44,640,000	71,008,578	26,368,578
Payment to refunded bond escrow agent	-	(49,000,170)	(77,054,576)	(28,054,406)
Issuance premium	-	-	2,330,062	2,330,062
Transfers in	56,331,900	56,331,900	55,835,926	(495,974)
Transfers out	(8,615,675)	(8,615,675)	(8,552,680)	62,995
Total Other Financing Sources	47,716,225	43,356,055	43,567,310	211,255
Net Change in Fund Balance	(8,307,775)	(8,307,775)	(6,574,603)	1,733,172
FUND BALANCE				
Beginning of Year	8,307,775	8,307,775	15,688,252	7,380,477
End of Year	\$ -	\$ -	\$ 9,113,649	\$ 9,113,649

2014

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ -	\$ -	\$ 143,564	\$ 143,564
-	-	2,765,856	2,765,856
138,000	999,923	1,213,039	213,116
-	-	1,426,497	1,426,497
<u>138,000</u>	<u>999,923</u>	<u>5,548,956</u>	<u>4,549,033</u>
29,392,164	29,392,164	28,797,111	595,053
12,878,736	12,878,736	12,346,438	532,298
-	424,719	424,008	711
-	-	445,422	(445,422)
400,836	400,836	400,836	-
20,764	20,764	20,764	-
<u>42,692,500</u>	<u>43,117,219</u>	<u>42,434,579</u>	<u>682,640</u>
<u>(42,554,500)</u>	<u>(42,117,296)</u>	<u>(36,885,623)</u>	<u>5,231,673</u>
-	39,905,000	39,874,197	(30,803)
-	(41,137,204)	(41,136,488)	716
-	795,000	3,228,885	2,433,885
42,554,500	42,554,500	42,049,829	(504,671)
(4,650,000)	(4,650,000)	(4,527,701)	122,299
<u>37,904,500</u>	<u>37,467,296</u>	<u>39,488,722</u>	<u>2,021,426</u>
(4,650,000)	(4,650,000)	2,603,099	7,253,099
<u>4,650,000</u>	<u>4,650,000</u>	<u>13,085,153</u>	<u>8,435,153</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 15,688,252</u>	<u>\$ 15,688,252</u>

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ENTERPRISE FUND

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public.

Home and Infirmary Fund – This fund is used to account for the operations of the Summit Park Hospital, a chronic care hospital and a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law.

Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation – These funds reflect the operations of these not-for-profit local development corporations organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.

Rockland County Health Facilities Corporation – This fund is used to account for the operations of the not-for-profit local development corporation created pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.

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County of Rockland, New York

Proprietary Fund - Enterprise Fund
 Home and Infirmary Fund
 Comparative Statement of Net Position
 December 31,

	2015	2014
ASSETS		
Cash and equivalents	\$ 5,713,000	\$ 5,818,261
Receivables		
Accounts	31,505,025	10,495,346
Accounts - Patient care, net of allowance for uncollectible amounts	2,387,723	6,045,176
Funds held in trust for residents	122,822	302,058
Inventories	342,314	733,717
Total Current Assets	<u>40,070,884</u>	<u>23,394,558</u>
Receivables - Accounts	<u>8,300,000</u>	<u>-</u>
Capital assets		
Not being depreciated	1,598,806	2,912,628
Being depreciated, net	13,240,890	15,995,442
Total Capital Assets, net	<u>14,839,696</u>	<u>18,908,070</u>
Total Non-Current Assets	<u>23,139,696</u>	<u>18,908,070</u>
Total Assets	<u>63,210,580</u>	<u>42,302,628</u>
DEFERRED OUTFLOWS OF RESOURCES	<u>4,632,081</u>	<u>-</u>
LIABILITIES		
Current liabilities		
Accounts payable	6,378,695	6,629,596
Accrued interest payable	129,251	153,526
Funds held in trust for residents	122,822	302,058
Due to other funds	28,138,359	2,946,284
Advances from other funds	-	59,594,499
Unearned revenues	1,183,599	4,680,181
Total Current Liabilities	<u>35,952,726</u>	<u>74,306,144</u>
Noncurrent liabilities		
Due within one year	8,452,844	3,316,076
Due in more than one year	127,324,940	116,680,627
Total Noncurrent Liabilities	<u>135,777,784</u>	<u>119,996,703</u>
Total Liabilities	<u>171,730,510</u>	<u>194,302,847</u>
NET POSITION		
Net investment in capital assets	4,722,791	8,920,654
Unrestricted	<u>(108,610,640)</u>	<u>(160,920,873)</u>
Total Net Position	<u>\$ (103,887,849)</u>	<u>\$ (152,000,219)</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
 Home and Infirmity Fund
 Comparative Statement of Revenues, Expenses
 and Changes in Net Position
 Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Charges for services		
Net patient service revenues	\$ 58,667,534	\$ 63,556,603
Services provided to the County jail	-	330,000
Services provided to the County of Rockland	<u>3,135,168</u>	<u>3,030,253</u>
	61,802,702	66,916,856
Miscellaneous	<u>628,843</u>	<u>768,564</u>
Total Operating Revenues	<u>62,431,545</u>	<u>67,685,420</u>
OPERATING EXPENSES		
Administrative and general expenses	9,543,498	9,893,518
Salaries and wage expenses	26,822,779	30,333,202
Employee benefits	31,118,535	33,990,062
Supplies and other expenses	6,421,643	6,930,041
Depreciation	<u>2,343,640</u>	<u>2,210,959</u>
Total Operating Expenses	<u>76,250,095</u>	<u>83,357,782</u>
Loss from Operations	(13,818,550)	(15,672,362)
NON-OPERATING EXPENSES		
Impairment loss	(3,047,324)	-
Interest on indebtedness	<u>(300,493)</u>	<u>(203,133)</u>
Total Non-Operating Expenses	<u>(3,347,817)</u>	<u>(203,133)</u>
Loss Before Transfers	(17,166,367)	(15,875,495)
Transfers in	<u>65,979,885</u>	<u>8,639,253</u>
Change in Net Position	<u>48,813,518</u>	<u>(7,236,242)</u>
NET POSITION		
Beginning of Year, as reported	(152,000,219)	(144,763,977)
Cumulative Effect of Change in Accounting Principle	<u>(701,148)</u>	<u>-</u>
Beginning of Year, as restated	<u>(152,701,367)</u>	<u>(144,763,977)</u>
End of Year	<u>\$ (103,887,849)</u>	<u>\$ (152,000,219)</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Home and Infirmary Fund
Comparative Statement of Cash Flows
Years Ended December 31,

	2015	2014
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from patients and third-party payers	\$ 31,308,180	\$ 69,212,872
Other receipts	12,280,029	17,866,805
Cash payments to vendors	(15,824,639)	(18,501,714)
Cash payments to employees	(51,389,122)	(57,811,900)
Net Cash from Operating Activities	<u>(23,625,552)</u>	<u>10,766,063</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Proceeds from (Payments to) County of Rockland	<u>25,192,149</u>	<u>(8,135,617)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Proceeds from long-term debt	4,053,956	849,140
Retirement of debt	(4,078,456)	(2,951,553)
Interest on indebtedness	(555,179)	(636,725)
Acquisition and construction of capital assets	<u>(1,092,179)</u>	<u>(2,036,701)</u>
Net Cash from Capital and Related Financing Activities	<u>(1,671,858)</u>	<u>(4,775,839)</u>
Net Change in Cash and Equivalents	(105,261)	(2,145,393)
CASH AND EQUIVALENTS		
Beginning of Year	<u>5,818,261</u>	<u>7,963,654</u>
End of Year	<u>\$ 5,713,000</u>	<u>\$ 5,818,261</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (13,818,550)	\$ (15,672,362)
Adjustments to reconcile loss from operations to net cash from operating activities		
Depreciation	2,343,640	2,210,959
Provision for bad debts	1,979,314	1,702,663
Transfers in	6,385,312	8,639,253
Change in accounting principle	(701,148)	-
Changes in assets and liabilities		
Accounts receivable	(29,302,620)	5,098,735
Accounts receivable - Patient care	1,678,139	30,283
Due to/from State of New York by mental health units for outpatient subsidy, net	(7,059)	(88,242)
Inventories	391,403	62,745
Deferred outflows of resources	(4,632,081)	-
Accounts payable	(250,901)	(1,740,900)
Unearned revenue	(3,496,582)	4,179,012
Compensated absences	(316,365)	(1,736,653)
Other post employment benefit obligations payable	8,488,083	8,248,017
Net pension liability	3,713,703	-
Estimated third party liabilities	<u>3,920,160</u>	<u>(167,447)</u>
Net Cash from Operating Activities	<u>\$ (23,625,552)</u>	<u>\$ 10,766,063</u>

Noncash noncapital financing activities

Forgiveness of prior years amounts due to County of Rockland

59,594,573

-

County of Rockland, New York

Proprietary Fund - Enterprise Fund
 Rockland Tobacco Asset Securitization Corporation
 Comparative Statement of Net Position
 December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Current assets		
Cash and equivalents	\$ 358,361	\$ 382,367
Investments	1,020,551	1,158,016
Accounts receivable	5,810,835	3,360,262
Prepaid expenses	<u>21,352</u>	<u>21,352</u>
Total Current Assets	<u>7,211,099</u>	<u>4,921,997</u>
Noncurrent assets		
Restricted cash and equivalents	-	155,196
Restricted investments	<u>3,525,579</u>	<u>3,367,568</u>
Total Noncurrent Assets	<u>3,525,579</u>	<u>3,522,764</u>
Total Assets	<u>10,736,678</u>	<u>8,444,761</u>
LIABILITIES		
Current liabilities		
Accounts payable	4,000	-
Accrued liabilities	783,902	809,271
Due to other funds	<u>200,000</u>	<u>-</u>
Total Current Liabilities	987,902	809,271
Noncurrent liabilities		
Due within one year	510,000	445,000
Due in more than one year	<u>84,002,795</u>	<u>82,171,145</u>
	84,512,795	82,616,145
Total Liabilities	<u>85,500,697</u>	<u>83,425,416</u>
NET POSITION		
Unrestricted	<u>\$ (74,764,019)</u>	<u>\$ (74,980,655)</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Rockland Tobacco Asset Securitization Corporation
Comparative Statement Of Revenues, Expenses and
Changes in Net Position
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Tobacco settlement revenues	<u>\$ 5,471,987</u>	<u>\$ 3,711,966</u>
Operating expenses		
Professional fees	38,510	38,464
Directors' fees	13,000	13,000
Insurance	<u>23,293</u>	<u>21,712</u>
Total Operating Expenses	<u>74,803</u>	<u>73,176</u>
Income from Operations	<u>5,397,184</u>	<u>3,638,790</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	278,789	308,324
Interest on indebtedness	<u>(5,259,337)</u>	<u>(5,138,094)</u>
Total Non-Operating Expenses	<u>(4,980,548)</u>	<u>(4,829,770)</u>
Income (Loss) Before Transfers	416,636	(1,190,980)
Transfers out	<u>(200,000)</u>	<u>-</u>
Change in Net Position	216,636	(1,190,980)
NET POSITION		
Beginning of Year	<u>(74,980,655)</u>	<u>(73,789,675)</u>
End of Year	<u>\$ (74,764,019)</u>	<u>\$ (74,980,655)</u>

COUNTY OF ROCKLAND, NEW YORK

Proprietary Fund - Enterprise Fund
 Rockland Tobacco Asset Securitization Corporation
 Comparative Statement of Cash Flows
 Years Ended December 31,

	<u>2015</u>	<u>2014</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from tobacco settlement revenues	\$ 3,041,992	\$ 3,554,704
Cash payments to vendors	(70,803)	(74,757)
Net Cash from Operating Activities	<u>2,971,189</u>	<u>3,479,947</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Retirement of long-term debt	(1,230,000)	(1,425,000)
Transfers out	(200,000)	-
Due to other funds	200,000	-
Interest on indebtedness	(2,158,056)	(2,236,433)
Net Cash from Non-Capital Financing Activities	<u>(3,388,056)</u>	<u>(3,661,433)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	258,211	251,578
Purchase of investments	(1,020,551)	(1,158,016)
Sale of investments	1,158,016	1,098,290
Purchase of restricted investments	(3,525,579)	(3,367,568)
Sale of restricted investments	3,367,568	3,367,209
Net Cash from Investing Activities	<u>237,665</u>	<u>191,493</u>
Net Change in Cash and Equivalents	(179,202)	10,007
CASH AND EQUIVALENTS		
Beginning of Year	<u>537,563</u>	<u>527,556</u>
End of Year	<u>\$ 358,361</u>	<u>\$ 537,563</u>
Cash and equivalents	\$ 358,361	\$ 382,367
Restricted cash and equivalents	-	155,196
Total Cash and Equivalents	<u>\$ 358,361</u>	<u>\$ 537,563</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	\$ 5,397,184	\$ 3,638,790
Adjustments to reconcile income from operations to net cash from operating activities		
Changes in assets and liabilities		
Accounts receivable	(2,429,995)	(157,262)
Prepaid expenses	-	(1,581)
Accounts payable	4,000	-
Net Cash from Operating Activities	<u>\$ 2,971,189</u>	<u>\$ 3,479,947</u>
Noncash investing activities		
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ 54,849	\$ 54,849
Increase in bonds payable from accreted interest	3,071,801	2,876,205

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Rockland Second Tobacco Asset Securitization Corporation
Comparative Statement of Net Position
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Current assets		
Cash and equivalents	\$ 185,533	\$ 151,393
Accounts receivable	<u>1,427,297</u>	<u>819,800</u>
Total Current Assets	<u>1,612,830</u>	<u>971,193</u>
Noncurrent assets		
Restricted cash and equivalents	864	66
Restricted investments	<u>710,961</u>	<u>711,759</u>
Total Noncurrent Assets	<u>711,825</u>	<u>711,825</u>
Total Assets	<u>2,324,655</u>	<u>1,683,018</u>
LIABILITIES		
Current liabilities		
Accounts payable	2,500	2,500
Accrued liabilities	24,067	26,103
Due to other funds	<u>100,000</u>	<u>-</u>
Total Current Liabilities	<u>126,567</u>	<u>28,603</u>
Noncurrent liabilities		
Due within one year	120,000	110,000
Due in more than one year	<u>4,407,706</u>	<u>4,821,471</u>
Total Noncurrent Liabilities	<u>4,527,706</u>	<u>4,931,471</u>
Total Liabilities	<u>4,654,273</u>	<u>4,960,074</u>
NET POSITION		
Unrestricted	<u>\$ (2,329,618)</u>	<u>\$ (3,277,056)</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Rockland Second Tobacco Asset Securitization Corporation
Comparative Statement of Revenues, Expenses and
Changes in Net Position
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Tobacco settlement revenues	\$ 1,367,994	\$ 936,036
OPERATING EXPENSES		
Professional fees	21,579	20,315
Directors' fees	13,000	13,000
Total Operating Expenses	<u>34,579</u>	<u>33,315</u>
Income from Operations	<u>1,333,415</u>	<u>902,721</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	34,241	33,949
Interest on indebtedness	(320,218)	(336,693)
Total Non-Operating Expenses	<u>(285,977)</u>	<u>(302,744)</u>
Income Before Transfers	1,047,438	599,977
Transfers out	(100,000)	-
Change in Net Position	947,438	599,977
NET POSITION		
Beginning of Year	<u>(3,277,056)</u>	<u>(3,877,033)</u>
End of Year	<u>\$ (2,329,618)</u>	<u>\$ (3,277,056)</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
 Rockland Second Tobacco Asset Securitization Corporation
 Comparative Statement of Cash Flows
 Years Ended December 31,

	2015	2014
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from tobacco settlement revenues	\$ 760,497	\$ 888,672
Cash payments to directors	(13,000)	(13,000)
Cash payments to vendors	(21,579)	(20,315)
Net Cash from Operating Activities	<u>725,918</u>	<u>855,357</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Retirement of long-term debt	(425,000)	(520,000)
Transfers out	(100,000)	-
Due to other funds	100,000	-
Interest on indebtedness	(301,019)	(328,187)
Net Cash from Non-Capital Financing Activities	<u>(726,019)</u>	<u>(848,187)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	34,241	33,949
Purchase of restricted investments	(710,961)	(711,759)
Sale of restricted investments	711,759	711,055
Net Cash from Investing Activities	<u>35,039</u>	<u>33,245</u>
Net Change in Cash and Equivalents	34,938	40,415
CASH AND EQUIVALENTS		
Beginning of Year	151,459	111,044
End of Year	<u>\$ 186,397</u>	<u>\$ 151,459</u>
Cash and equivalents	\$ 185,533	\$ 151,393
Restricted cash and equivalents	864	66
Total Cash and Equivalents	<u>\$ 186,397</u>	<u>\$ 151,459</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	\$ 1,333,415	\$ 902,721
Adjustments to reconcile income from operations to net cash from operating activities		
Changes in assets and liabilities		
Accounts receivable	(607,497)	(39,315)
Accounts payable	-	(8,049)
Net Cash from Operating Activities	<u>\$ 725,918</u>	<u>\$ 855,357</u>
Noncash Investing Activities		
Increase in bonds payable from amortization of original issue and underwriters' discount	\$ 21,235	\$ 10,997

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Rockland County Health Facilities Corporation
Comparative Statement of Net Position
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Current assets		
Cash and equivalents	\$ 17,921	\$ 150,000
Funds held in escrow	3,908,483	2,852,144
Due from other funds	<u>63,997</u>	<u>6,702</u>
Total Assets	<u>3,990,401</u>	<u>3,008,846</u>
LIABILITIES		
Accounts payable	64,211	86,753
Accrued liabilities	3,750,000	-
Deposit	<u>150,000</u>	<u>2,850,000</u>
Total Liabilities	<u>3,964,211</u>	<u>2,936,753</u>
NET POSITION		
Unrestricted	<u>\$ 26,190</u>	<u>\$ 72,093</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Rockland County Health Facilities Corporation
Comparative Statement of Revenues, Expenses and
Changes in Net Position
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Interest earned	\$ 6,339	\$ 2,144
Forfeited deposits	-	150,000
Other	411,601	434,745
	<u>417,940</u>	<u>586,889</u>
Total Operating Revenues		
OPERATING EXPENSES		
Appropriations received from County of Rockland	343,893	428,043
Amount to be appropriated by the County	63,997	6,702
Administrative expense	55,953	80,051
	<u>463,843</u>	<u>514,796</u>
Total Operating Expenses		
Income (Loss) from Operations	<u>(45,903)</u>	<u>72,093</u>
NET POSITION		
Beginning of Year	<u>72,093</u>	<u>-</u>
End of Year	<u>\$ 26,190</u>	<u>\$ 72,093</u>

County of Rockland, New York

Proprietary Fund - Enterprise Fund
Rockland County Health Facilities Corporation
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Other receipts	\$ 354,306	\$ 150,000
Cash payments to vendors	<u>(486,385)</u>	<u>-</u>
Net Change in Cash and Equivalents	(132,079)	150,000
CASH AND EQUIVALENTS		
Beginning of Year	<u>150,000</u>	<u>-</u>
End of Year	<u>\$ 17,921</u>	<u>\$ 150,000</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income (loss) from operations	\$ (45,903)	\$ 72,093
Adjustments to reconcile income from operations to net cash from operating activities		
Transfer to escrow	(1,056,339)	(2,252,144)
Changes in assets and liabilities		
Due from other funds	(57,295)	35,966
Accounts payable	(22,542)	44,085
Accrued liabilities	3,750,000	-
Deposit	<u>(2,700,000)</u>	<u>2,250,000</u>
Net Cash from Operating Activities	<u>\$ (132,079)</u>	<u>\$ 150,000</u>

INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits, General Liability Claims, Unemployment Benefits and General Services funds as internal service funds.

County of Rockland, New York

Proprietary Funds - Internal Service Funds
 Combining Statement of Net Position
 December 31, 2015
 (With Comparative Totals for 2014)

	Workers' Compensation Benefits	General Liability Claims	Unemployment Benefits
ASSETS			
Cash and equivalents	\$ 2,784,801	\$ 2,327,130	\$ -
Receivables			
Accounts	63,853	-	-
State and Federal aid	-	-	-
Due from other governments	-	157,908	-
Due from other funds	-	2,224,063	127,881
	<u>63,853</u>	<u>2,381,971</u>	<u>127,881</u>
Inventories	-	-	-
Prepaid expenses	-	-	-
Total Current Assets	<u>2,848,654</u>	<u>4,709,101</u>	<u>127,881</u>
Capital assets			
Being depreciated, net	-	-	-
Total Assets	<u>2,848,654</u>	<u>4,709,101</u>	<u>127,881</u>
DEFERRED OUTFLOWS OF RESOURCES	-	-	-
LIABILITIES			
Current liabilities			
Accounts payable	138,603	37,500	-
Accrued liabilities	21,244	-	-
Due to other funds	18,405	-	-
Total Current Liabilities	<u>178,252</u>	<u>37,500</u>	<u>-</u>
Noncurrent liabilities			
Due within one year	2,797,609	560,592	-
Due in more than one year	25,268,252	4,111,009	-
Total Noncurrent Liabilities	<u>28,065,861</u>	<u>4,671,601</u>	<u>-</u>
Total Liabilities	<u>28,244,113</u>	<u>4,709,101</u>	<u>-</u>
NET POSITION			
Net investment in capital assets	-	-	-
Unrestricted	<u>(25,395,459)</u>	<u>-</u>	<u>127,881</u>
Total Net Position	<u>\$ (25,395,459)</u>	<u>\$ -</u>	<u>\$ 127,881</u>

General Services	Totals	
	2015	2014
\$ 200	\$ 5,112,131	\$ 7,982,816
103,425	167,278	84,566
438,771	438,771	436,341
-	157,908	196,006
6,520,731	8,872,675	6,572,854
7,062,927	9,636,632	7,289,767
95,068	95,068	107,280
171,375	171,375	93,659
7,329,570	15,015,206	15,473,522
1,194,105	1,194,105	2,380,999
8,523,675	16,209,311	17,854,521
1,581,957	1,581,957	-
466,186	642,289	960,297
2,912,886	2,934,130	2,249,290
-	18,405	6,305
3,379,072	3,594,824	3,215,892
1,082,562	4,440,763	4,278,302
26,359,268	55,738,529	51,876,799
27,441,830	60,179,292	56,155,101
30,820,902	63,774,116	59,370,993
(1,716,186)	(1,716,186)	(1,381,141)
(18,999,084)	(44,266,662)	(40,135,331)
\$ (20,715,270)	\$ (45,982,848)	\$ (41,516,472)

County of Rockland, New York

Proprietary Funds - Internal Service Funds
 Combining Statement of Revenues, Expenses and Changes
 in Net Position
 Year Ended December 31, 2015
 (With Comparative Totals for 2014)

	Workers' Compensation Benefits	General Liability Claims	Unemployment Benefits
OPERATING REVENUES			
Charges for services	\$ 4,338,353	\$ 2,392,575	\$ 122,671
State aid	-	-	-
Federal aid	-	-	-
Total Operating Revenues	4,338,353	2,392,575	122,671
OPERATING EXPENSES			
Administrative and general expenses	616,999	-	-
Salaries and wage expenses	168,013	-	-
Employee benefits	6,083,261	-	122,671
Judgments and claims	-	2,395,081	-
Supplies and other expenses	-	-	-
Depreciation	-	-	-
Total Operating Expenses	6,868,273	2,395,081	122,671
Loss From Operations	(2,529,920)	(2,506)	-
NON-OPERATING REVENUES (EXPENSES)			
Interest income	3,355	2,506	-
Interest on indebtedness	-	-	-
Total Non-Operating Revenues (Expenses)	3,355	2,506	-
Change in Net Position	(2,526,565)	-	-
NET POSITION			
Beginning of Year, as reported	(22,868,894)	-	127,881
Cumulative Effect of Change in Accounting Principle	-	-	-
Beginning of Year, as restated	(22,868,894)	-	127,881
End of Year	<u>\$ (25,395,459)</u>	<u>\$ -</u>	<u>\$ 127,881</u>

General Services	Totals	
	2015	2014
\$ 26,795,153	\$ 33,648,752	\$ 34,730,810
557,913	557,913	566,656
-	-	49,531
<u>27,353,066</u>	<u>34,206,665</u>	<u>35,346,997</u>
-	616,999	636,146
9,580,644	9,748,657	9,885,393
8,040,203	14,246,135	17,424,920
-	2,395,081	1,680,642
10,132,826	10,132,826	10,004,210
1,205,075	1,205,075	1,652,654
<u>28,958,748</u>	<u>38,344,773</u>	<u>41,283,965</u>
<u>(1,605,682)</u>	<u>(4,138,108)</u>	<u>(5,936,968)</u>
-	5,861	9,027
<u>(94,672)</u>	<u>(94,672)</u>	<u>(137,210)</u>
<u>(94,672)</u>	<u>(88,811)</u>	<u>(128,183)</u>
<u>(1,700,354)</u>	<u>(4,226,919)</u>	<u>(6,065,151)</u>
(18,775,459)	(41,516,472)	(35,451,321)
<u>(239,457)</u>	<u>(239,457)</u>	<u>-</u>
<u>(19,014,916)</u>	<u>(41,755,929)</u>	<u>(35,451,321)</u>
<u>\$ (20,715,270)</u>	<u>\$ (45,982,848)</u>	<u>\$ (41,516,472)</u>

County of Rockland, New York

Proprietary Funds - Internal Service Funds
 Combining Statement of Cash Flows
 Year Ended December 31, 2015
 (With Comparative Totals for 2014)

	Workers' Compensation Benefits	General Liability Claims	Unemployment Benefits
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from charges for services	\$ 4,274,500	\$ 1,000,233	\$ 122,671
Cash received from State and Federal aid	-	-	-
Cash payments to insurance carriers and claimants	(5,596,012)	(2,377,620)	(122,671)
Cash payments to employees	(168,013)	-	-
Cash payments to vendors	-	-	-
Net Cash from Operating Activities	<u>(1,489,525)</u>	<u>(1,377,387)</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Retirement of long-term debt	-	-	-
Interest on indebtedness	-	-	-
Acquisition and construction of capital assets	-	-	-
Net Cash from Capital and Related Financing Activities	<u>-</u>	<u>-</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest income	3,355	2,506	-
Net Change in Cash and Equivalents	<u>(1,486,170)</u>	<u>(1,374,881)</u>	<u>-</u>
CASH AND EQUIVALENTS			
Beginning of Year	4,270,971	3,702,011	-
End of Year	<u>\$ 2,784,801</u>	<u>\$ 2,327,130</u>	<u>\$ -</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES			
Loss from operations	\$ (2,529,920)	\$ (2,506)	\$ -
Adjustments to reconcile loss from operations to net cash from operating activities			
Depreciation	(63,853)	-	-
Changes in operating assets and liabilities			
Accounts receivable	-	-	-
State and Federal aid receivable	-	-	-
Due from other governments	-	38,098	-
Due from other funds	-	(1,430,440)	-
Inventories	-	-	-
Prepaid expenses	-	-	-
Accounts payable	(127,698)	(62)	-
Accrued liabilities	2,906	-	-
Due to other funds	12,100	-	-
Claims payable	1,193,782	17,523	-
Compensated absences	2,550	-	-
Net pension liability	-	-	-
Other post employment benefit obligations payable	20,608	-	-
Net Cash from Operating Activities	<u>\$ (1,489,525)</u>	<u>\$ (1,377,387)</u>	<u>\$ -</u>

General Services	Totals	
	2015	2014
\$ 25,906,913	\$ 31,304,317	\$ 34,893,929
555,483	555,483	609,079
-	(8,096,303)	(8,510,095)
(9,843,768)	(10,011,781)	(10,226,396)
<u>(15,652,309)</u>	<u>(15,652,309)</u>	<u>(16,150,749)</u>
966,319	(1,900,593)	615,768
(851,849)	(851,849)	(816,438)
(105,923)	(105,923)	(158,435)
<u>(18,181)</u>	<u>(18,181)</u>	<u>-</u>
<u>(975,953)</u>	<u>(975,953)</u>	<u>(974,873)</u>
-	5,861	9,027
(9,634)	(2,870,685)	(350,078)
9,834	7,982,816	8,332,894
<u>\$ 200</u>	<u>\$ 5,112,131</u>	<u>\$ 7,982,816</u>
\$ (1,605,682)	\$ (4,138,108)	\$ (5,936,968)
1,205,075	1,141,222	1,652,654
(18,859)	(18,859)	7,779
(2,430)	(2,430)	(7,108)
-	38,098	(196,006)
(869,381)	(2,299,821)	351,346
12,212	12,212	(26,241)
(77,716)	(77,716)	67,235
(190,248)	(318,008)	48,791
693,185	696,091	(122,298)
-	12,100	6,305
-	1,211,305	2,840,006
119,810	122,360	41,431
(553,103)	(553,103)	-
<u>2,253,456</u>	<u>2,274,064</u>	<u>1,888,842</u>
<u>\$ 966,319</u>	<u>\$ (1,900,593)</u>	<u>\$ 615,768</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Net Position
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	\$ 2,784,801	\$ 4,270,971
Accounts receivable	63,853	-
	<u>2,848,654</u>	<u>4,270,971</u>
LIABILITIES		
Current liabilities		
Accounts payable	138,603	266,301
Accrued liabilities	21,244	18,338
Due to other funds	18,405	6,305
	<u>178,252</u>	<u>290,944</u>
Noncurrent liabilities		
Due within one year	2,797,609	2,675,903
Due in more than one year	25,268,252	24,173,018
	<u>28,065,861</u>	<u>26,848,921</u>
	<u>28,244,113</u>	<u>27,139,865</u>
NET POSITION		
Unrestricted	<u>\$ (25,395,459)</u>	<u>\$ (22,868,894)</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Charges for services	\$ 4,338,353	\$ 5,660,080
OPERATING EXPENSES		
Administrative and general expenses	616,999	636,146
Salaries and wage expenses	168,013	163,539
Employee benefits	6,083,261	9,056,441
Total Operating Expenses	<u>6,868,273</u>	<u>9,856,126</u>
Loss From Operations	(2,529,920)	(4,196,046)
NON-OPERATING REVENUES		
Interest income	<u>3,355</u>	<u>6,463</u>
Change in Net Position	(2,526,565)	(4,189,583)
NET POSITION		
Beginning of Year	<u>(22,868,894)</u>	<u>(18,679,311)</u>
End of Year	<u>\$ (25,395,459)</u>	<u>\$ (22,868,894)</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - Workers' Compensation Benefits Fund
 Comparative Statement of Cash Flows
 Years Ended December 31,

	<u>2015</u>	<u>2014</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 4,274,500	\$ 5,673,265
Cash payments to insurance carriers and claimants	(5,596,012)	(5,470,639)
Cash payments to employees	(168,013)	(163,539)
	<u>(1,489,525)</u>	<u>39,087</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>3,355</u>	<u>6,463</u>
	(1,486,170)	45,550
CASH AND EQUIVALENTS		
Beginning of Year	<u>4,270,971</u>	<u>4,225,421</u>
End of Year	<u>\$ 2,784,801</u>	<u>\$ 4,270,971</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (2,529,920)	\$ (4,196,046)
Adjustments to reconcile loss from operations to net cash from operating activities		
Changes in assets and liabilities		
Due from other funds	-	13,185
Accounts receivable	(63,853)	-
Accounts payable	(127,698)	266,224
Accrued liabilities	2,906	(1,251)
Due to other funds	12,100	6,305
Claims payable	1,193,782	3,935,161
Compensated absences	2,550	2,237
Other post employment benefit obligations payable	<u>20,608</u>	<u>13,272</u>
	<u>\$ (1,489,525)</u>	<u>\$ 39,087</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - General Liability Claims Fund
Comparative Statement of Net Position
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Cash and equivalents	\$ 2,327,130	\$ 3,702,011
Due from other governments	157,908	196,006
Due from other funds	<u>2,224,063</u>	<u>793,623</u>
 Total Assets	 <u>4,709,101</u>	 <u>4,691,640</u>
 LIABILITIES		
Current liabilities		
Accounts payable	<u>37,500</u>	<u>37,562</u>
 Total Current Liabilities	 <u>37,500</u>	 <u>37,562</u>
Noncurrent liabilities		
Due within one year	560,592	558,489
Due in more than one year	<u>4,111,009</u>	<u>4,095,589</u>
 Total Noncurrent Liabilities	 <u>4,671,601</u>	 <u>4,654,078</u>
 Total Liabilities	 <u>\$ 4,709,101</u>	 <u>\$ 4,691,640</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - General Liability Claims Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Charges for services	\$ 2,392,575	\$ 1,678,078
OPERATING EXPENSES		
Judgments and claims	<u>2,395,081</u>	<u>1,680,642</u>
Loss From Operations	(2,506)	(2,564)
NON-OPERATING REVENUES		
Interest income	<u>2,506</u>	<u>2,564</u>
Change in Net Position	-	-
NET POSITION		
Beginning of Year	<u>-</u>	<u>-</u>
End of Year	<u>\$ -</u>	<u>\$ -</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - General Liability Claims Fund
 Comparative Statement of Cash Flows
 Years Ended December 31,

	2015	2014
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 1,000,233	\$ 2,367,909
Cash payments to insurance carriers and claimants	<u>(2,377,620)</u>	<u>(2,775,735)</u>
Net Cash from Operating Activities	<u>(1,377,387)</u>	<u>(407,826)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>2,506</u>	<u>2,564</u>
Net Change in Cash and Equivalents	(1,374,881)	(405,262)
CASH AND EQUIVALENTS		
Beginning of Year	<u>3,702,011</u>	<u>4,107,273</u>
End of Year	<u>\$ 2,327,130</u>	<u>\$ 3,702,011</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (2,506)	\$ (2,564)
Adjustments to reconcile loss from operations to net cash from operating activities		
Changes in assets and liabilities		
Due from other governments	38,098	(196,006)
Due from other funds	(1,430,440)	885,837
Accounts payable	(62)	62
Claims payable	<u>17,523</u>	<u>(1,095,155)</u>
Net Cash from Operating Activities	<u>\$ (1,377,387)</u>	<u>\$ (407,826)</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - Unemployment Benefits Fund
Comparative Statement of Net Position
December 31,

	<u>2015</u>	<u>2014</u>
ASSETS		
Due from other funds	<u>\$ 127,881</u>	<u>\$ 127,881</u>
NET POSITION		
Unrestricted	<u>\$ 127,881</u>	<u>\$ 127,881</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - Unemployment Benefits Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Charges for services	\$ 122,671	\$ 263,721
OPERATING EXPENSES		
Employee benefits	<u>122,671</u>	<u>263,721</u>
Income From Operations	-	-
NET POSITION		
Beginning of Year	<u>127,881</u>	<u>127,881</u>
End of Year	<u><u>\$ 127,881</u></u>	<u><u>\$ 127,881</u></u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - Unemployment Benefits Fund
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2015</u>	<u>2014</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 122,671	\$ 263,721
Cash payments to insurance carriers and claimants	<u>(122,671)</u>	<u>(263,721)</u>
Net Cash from Operating Activities	<u>-</u>	<u>-</u>
Net Change in Cash	-	-
CASH AND EQUIVALENTS		
Beginning of Year	<u>-</u>	<u>-</u>
End of Year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - General Services Fund
 Comparative Statement of Net Position
 December 31,

	2015	2014
ASSETS		
Cash and equivalents	\$ 200	\$ 9,834
Receivables		
Accounts	103,425	84,566
State and Federal aid	438,771	436,341
Due from other funds	6,520,731	5,651,350
	<u>7,062,927</u>	<u>6,172,257</u>
Inventories	<u>95,068</u>	<u>107,280</u>
Prepaid expenses	<u>171,375</u>	<u>93,659</u>
Total Current Assets	<u>7,329,570</u>	<u>6,383,030</u>
Capital assets		
Being depreciated, net	<u>1,194,105</u>	<u>2,380,999</u>
Total Assets	<u>8,523,675</u>	<u>8,764,029</u>
DEFERRED OUTFLOWS OF RESOURCES	<u>1,581,957</u>	<u>-</u>
LIABILITIES		
Current liabilities		
Accounts payable	466,186	656,434
Accrued liabilities	2,912,886	2,230,952
Total Current Liabilities	<u>3,379,072</u>	<u>2,887,386</u>
Noncurrent liabilities		
Due within one year	1,082,562	1,043,910
Due in more than one year	26,359,268	23,608,192
Total Noncurrent Liabilities	<u>27,441,830</u>	<u>24,652,102</u>
Total Liabilities	<u>30,820,902</u>	<u>27,539,488</u>
NET POSITION		
Net investment in capital assets	(1,716,186)	(1,381,141)
Unrestricted	(18,999,084)	(17,394,318)
Total Net Position	<u>\$ (20,715,270)</u>	<u>\$ (18,775,459)</u>

County of Rockland, New York**Proprietary Fund - Internal Service Fund - General Services Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,**

	<u>2015</u>	<u>2014</u>
OPERATING REVENUES		
Charges for services	\$ 26,795,153	\$ 27,128,931
State aid	557,913	566,656
Federal aid	-	49,531
	<u>27,353,066</u>	<u>27,745,118</u>
OPERATING EXPENSES		
Salaries and wage expenses	9,580,644	9,721,854
Employee benefits	8,040,203	8,104,758
Supplies and other expenses	10,132,826	10,004,210
Depreciation	1,205,075	1,652,654
	<u>28,958,748</u>	<u>29,483,476</u>
Total Operating Revenues		
	<u>27,353,066</u>	<u>27,745,118</u>
Total Operating Expenses	<u>28,958,748</u>	<u>29,483,476</u>
Loss From Operations	(1,605,682)	(1,738,358)
NON-OPERATING EXPENSES		
Interest on indebtedness	<u>(94,672)</u>	<u>(137,210)</u>
Change in Net Position	<u>(1,700,354)</u>	<u>(1,875,568)</u>
NET POSITION		
Beginning of Year, as reported	(18,775,459)	(16,899,891)
Cumulative Effect of Change in Accounting Principle	<u>(239,457)</u>	<u>-</u>
Beginning of Year, as restated	<u>(19,014,916)</u>	<u>(16,899,891)</u>
End of Year	<u>\$ (20,715,270)</u>	<u>\$ (18,775,459)</u>

County of Rockland, New York

Proprietary Fund - Internal Service Fund - General Services Fund
 Comparative Statement of Cash Flows
 Years Ended December 31,

	2015	2014
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 25,906,913	\$ 26,589,034
Cash received from State and Federal aid	555,483	609,079
Cash payments to employees	(9,843,768)	(10,062,857)
Cash payments to vendors	(15,652,309)	(16,150,749)
Net Cash From Operating Activities	966,319	984,507
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Retirement of long-term debt	(851,849)	(816,438)
Interest on indebtedness	(105,923)	(158,435)
Acquisition and construction of capital assets	(18,181)	-
Net Cash From Capital and Related Financing Activities	(975,953)	(974,873)
Net Change in Cash	(9,634)	9,634
CASH AND EQUIVALENTS		
Beginning of Year	9,834	200
End of Year	\$ 200	\$ 9,834
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (1,605,682)	\$ (1,738,358)
Adjustments to reconcile loss from operations to net cash from operating activities		
Depreciation	1,205,075	1,652,654
Changes in assets and liabilities		
Accounts receivable	(18,859)	7,779
State and Federal aid receivable	(2,430)	(7,108)
Due from other funds	(869,381)	(547,676)
Inventories	12,212	(26,241)
Prepaid expenses	(77,716)	67,235
Accounts payable	(190,248)	(217,495)
Accrued liabilities	693,185	(121,047)
Compensated absences	119,810	39,194
Net pension liability	(553,103)	-
Other post employment benefit obligations payable	2,253,456	1,875,570
Net Cash from Operating Activities	\$ 966,319	\$ 984,507

County of Rockland, New York

Fiduciary Funds - Agency Fund
 Statement of Changes in Assets and Liabilities
 Year Ended December 31, 2015

	Balance January 1, 2015	Increases	Decreases	Balance December 31, 2015
ASSETS				
Cash and equivalents	\$ 6,616,869	\$ 194,453,684	\$ 195,031,696	\$ 6,038,857
Accounts receivable	241,859	349,901,100	350,107,821	35,138
Total Assets	\$ 6,858,728	\$ 544,354,784	\$ 545,139,517	\$ 6,073,995
LIABILITIES				
Accounts payable	\$ 30,044	\$ 11,668,308	\$ 11,673,101	\$ 25,251
Employee payroll deductions	533,495	73,583,681	73,833,049	284,127
Deposits	4,327,180	5,809,771	6,702,783	3,434,168
Due to other governments	1,968,009	9,107,780	8,745,340	2,330,449
Total Liabilities	\$ 6,858,728	\$ 100,169,540	\$ 100,954,273	\$ 6,073,995

**STATISTICAL
SECTION**

(Unaudited)

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Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Position by Component

Changes in Net Position

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

COUNTY OF ROCKLAND, NEW YORK

NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
Governmental Activities				
Net Investment in Capital Assets	\$ 357,075,560	\$ 410,512,788	\$ 405,279,887	\$ 413,765,675
Restricted	84,186,029	123,090,125	113,990,838	104,294,397
Unrestricted	<u>49,138,682</u>	<u>(119,583,249)</u>	<u>(163,971,651)</u>	<u>(194,874,505)</u>
Total Governmental Activities Net Assets	<u>\$ 490,400,271</u>	<u>\$ 414,019,664</u>	<u>\$ 355,299,074</u>	<u>\$ 323,185,567</u>
Business-Type Activities				
Net Investment in Capital Assets	\$ 12,411,965	\$ 11,269,462	\$ 11,068,096	\$ 10,662,786
Unrestricted	<u>(88,784,191)</u>	<u>(106,761,196)</u>	<u>(111,174,333)</u>	<u>(130,614,169)</u>
Total Business-Type Activities Net Assets	<u>\$ (76,372,226)</u>	<u>\$ (95,491,734)</u>	<u>\$ (100,106,237)</u>	<u>\$ (119,951,383)</u>
Primary Government				
Net Investment in Capital Assets	\$ 421,782,250	\$ 416,347,983	\$ 424,428,461	\$ 411,889,629
Restricted	123,090,125	113,990,838	104,294,397	110,920,044
Unrestricted	<u>(226,344,445)</u>	<u>(275,145,984)</u>	<u>(325,488,674)</u>	<u>(405,540,664)</u>
Total Primary Government Net Position	<u>\$ 318,527,930</u>	<u>\$ 255,192,837</u>	<u>\$ 203,234,184</u>	<u>\$ 117,269,009</u>

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

(1) In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
\$ 401,818,749 110,920,044 <u>(246,969,186)</u>	\$ 394,449,480 43,843,923 <u>(253,469,660)</u>	\$ 406,255,827 45,321,506 <u>(309,810,964)</u>	\$ 399,882,283 49,940,089 <u>(348,423,940)</u>	\$ 393,644,006 51,569,863 <u>(376,463,542)</u>	\$ 403,356,345 27,323,793 <u>(434,616,391)</u>
<u>\$ 265,769,607</u>	<u>\$ 184,823,743</u>	<u>\$ 141,766,369</u>	<u>\$ 101,398,432</u>	<u>\$ 68,750,327</u>	<u>\$ (3,936,253)</u>
\$ 10,070,880 <u>(158,571,478)</u>	\$ 9,351,936 <u>(182,883,734)</u>	\$ 8,473,692 <u>(212,117,133)</u>	\$ 8,687,161 <u>(231,117,846)</u>	\$ 8,920,654 <u>(239,106,491)</u>	\$ 4,722,791 <u>(185,678,087)</u>
<u>\$ (148,500,598)</u>	<u>\$ (173,531,798)</u>	<u>\$ (203,643,441)</u>	<u>\$ (222,430,685)</u>	<u>\$ (230,185,837)</u>	<u>\$ (180,955,296)</u>
\$ 403,801,416 43,843,923 <u>(436,353,394)</u>	\$ 414,729,519 45,321,506 <u>(521,928,097)</u>	\$ 414,729,519 45,321,506 <u>(521,928,097)</u>	\$ 408,569,444 49,940,089 <u>(579,541,786)</u>	\$ 402,564,660 51,569,863 <u>(615,570,033)</u>	\$ 408,079,136 27,323,793 <u>(620,294,478)</u>
<u>\$ 11,291,945</u>	<u>\$ (61,877,072)</u>	<u>\$ (61,877,072)</u>	<u>\$ (121,032,253)</u>	<u>\$ (161,435,510)</u>	<u>\$ (184,891,549)</u>

COUNTY OF ROCKLAND, NEW YORK

CHANGES IN NET POSITION
LAST TEN FISCAL YEARS

	2006	2007	2008	2009
Expenses				
Governmental Activities				
General government	\$ 53,181,226	\$ 58,494,042	\$ 67,293,698	\$ 65,817,442
Education	62,269,510	63,708,235	71,519,828	68,916,165
Public safety	61,374,333	68,781,351	70,103,143	70,550,166
Health	42,866,537	55,693,202	50,413,128	43,227,034
Transportation	52,467,203	56,039,377	55,737,309	52,323,652
Economic opportunity and development	154,921,214	161,783,425	174,367,673	180,334,640
Culture and recreation	672,310	922,107	939,766	896,680
Home and community services	25,128,078	33,924,151	35,782,255	34,575,699
Interest	17,421,520	24,724,724	13,400,239	14,110,025
Total Governmental Activities	470,301,931	524,070,614	539,557,039	530,751,503
Business-Type Activities				
Home and Infirmiry Fund	100,045,431	114,058,665	115,135,691	108,938,933
Rockland Tobacco Asset Securitization Corporation	4,486,554	4,571,080	4,640,294	4,728,599
Rockland Second Tobacco Asset Securitization Corporation	542,077	520,630	501,105	482,028
Rockland County Health f Facilities Corporation	-	-	-	-
	105,074,062	119,150,375	120,277,090	114,149,560
Total Primary Government Expenses	\$ 575,375,993	\$ 643,220,989	\$ 659,834,129	\$ 644,901,063
Program Revenues				
Governmental Activities				
Charges for Services				
General Government	\$ 13,488,832	\$ 12,527,092	\$ 12,961,766	\$ 16,075,012
Education	-	-	-	-
Public Safety	4,376,291	3,335,455	1,935,136	1,951,080
Health	2,227,880	4,275,920	4,091,463	4,010,535
Transportation	3,649,497	4,164,539	7,937,745	7,879,870
Economic opportunity and development	7,118,757	6,968,579	7,676,041	7,597,193
Home and Community Services	2,256,013	2,126,805	1,777,822	4,333,518
Operating Grants and Contributions	141,316,084	143,651,066	164,476,127	161,630,529
Capital Grants and Contributions	17,079,414	23,349,064	11,845,084	14,177,004
Total Governmental Activities	191,512,768	200,398,520	212,701,184	217,654,741
Business-type Activities				
Home and Infirmiry Fund				
Charges for Services	79,335,999	78,790,038	106,029,852	89,041,990
Operating Grants and Contributions	7,781,080	16,491,989	4,896,669	-
Rockland Tobacco Asset Securitization Corporation				
Operating Grants and Contributions	3,379,057	3,839,495	3,818,692	4,234,771
Rockland Second Tobacco Asset Securitization Corporation				
Operating Grants and Contributions	859,420	909,345	917,374	1,027,653
Rockland County Health Facilities Corporation				
Charges for Services	-	-	-	-
Total Business-Type Activities	91,355,556	100,030,867	115,662,587	94,304,414
Total Primary Government Program Revenues	\$ 282,868,324	\$ 300,429,387	\$ 328,363,771	\$ 311,959,155

	2010	2011	2012	2013	2014	2015
\$	65,578,858	\$ 66,978,200	\$ 75,339,999	\$ 82,857,557	\$ 77,839,214	\$ 80,792,042
	64,096,792	60,294,608	61,187,980	52,864,260	51,721,701	53,847,271
	78,884,977	82,354,581	80,067,023	84,798,097	77,170,283	75,595,088
	46,040,723	47,274,572	42,871,027	43,639,894	40,344,309	40,874,395
	55,073,427	53,254,863	51,440,827	51,611,960	50,904,715	51,626,951
	182,610,808	181,264,332	180,315,323	183,124,815	180,280,563	174,740,290
	973,087	1,185,479	790,039	912,444	913,144	709,525
	35,091,249	38,698,119	30,494,470	30,527,243	34,985,229	50,758,774
	13,768,045	15,746,647	17,284,497	17,885,215	18,469,266	18,228,712
	<u>542,117,966</u>	<u>547,051,401</u>	<u>539,791,185</u>	<u>548,221,485</u>	<u>532,628,424</u>	<u>547,173,048</u>
	112,706,758	104,940,810	101,631,745	91,199,289	83,560,915	79,597,912
	4,838,451	4,917,932	5,016,299	5,093,095	5,211,270	5,334,140
	477,562	449,743	429,710	404,125	370,008	354,797
	-	-	-	-	514,796	463,843
	<u>118,022,771</u>	<u>110,308,485</u>	<u>107,077,754</u>	<u>96,696,509</u>	<u>89,656,989</u>	<u>85,750,692</u>
\$	<u>660,140,737</u>	<u>657,359,886</u>	<u>646,868,939</u>	<u>644,917,994</u>	<u>622,285,413</u>	<u>632,923,740</u>
\$	8,049,813	\$ 10,638,502	\$ 12,812,341	\$ 12,820,733	\$ 11,695,975	\$ 12,535,866
	-	-	1,628,565	-	-	-
	2,306,656	3,378,478	4,451,924	4,472,553	4,302,156	4,592,496
	4,279,322	2,943,275	2,636,827	9,486,387	4,867,009	5,150,443
	7,548,277	5,468,990	5,463,805	5,345,408	5,131,667	5,252,383
	9,785,895	8,076,489	6,585,776	6,685,722	6,541,038	6,256,511
	5,221,710	1,189,127	957,554	719,333	972,469	918,756
	156,809,424	147,921,778	144,656,039	132,077,625	126,723,569	131,859,545
	15,465,469	13,437,559	18,937,891	9,810,850	13,541,036	14,090,985
	<u>209,466,566</u>	<u>193,054,198</u>	<u>198,130,722</u>	<u>181,418,611</u>	<u>173,774,919</u>	<u>180,656,985</u>
	87,266,807	81,357,297	73,658,002	61,277,422	67,685,420	62,431,545
	-	-	-	-	-	-
	3,377,533	3,385,346	3,014,014	3,428,387	4,020,290	5,750,776
	829,216	792,968	744,095	809,285	969,985	1,402,235
	-	-	-	-	586,889	417,940
	<u>91,473,556</u>	<u>85,535,611</u>	<u>77,416,111</u>	<u>65,515,094</u>	<u>73,262,584</u>	<u>70,002,496</u>
\$	<u>300,940,122</u>	<u>278,589,809</u>	<u>275,546,833</u>	<u>246,933,705</u>	<u>247,037,503</u>	<u>250,659,481</u>

(Continued)

COUNTY OF ROCKLAND, NEW YORK

CHANGES IN NET POSITION
LAST TEN FISCAL YEARS (Continued)

	2006	2007	2008	2009
Net (Expense)/Revenue				
Governmental Activities	\$ (278,789,163)	\$ (323,672,094)	\$ (326,855,855)	\$ (313,096,762)
Business-Type Activities	(13,718,506)	(19,119,508)	(4,614,503)	(19,845,146)
Total Primary Government Net Expense	<u>\$ (292,507,669)</u>	<u>\$ (342,791,602)</u>	<u>\$ (331,470,358)</u>	<u>\$ (332,941,908)</u>
General Revenues				
Governmental Activities				
Taxes				
Real Property Taxes	\$ 58,727,783	\$ 72,855,145	\$ 71,646,043	\$ 87,696,519
Other Tax Items	27,764,921	5,253,994	7,125,096	8,326,783
Sales Tax	151,119,113	163,931,697	168,498,939	162,439,750
Mortgage Tax	9,217,795	7,416,530	5,115,544	3,951,076
Hotel/Motel Tax	-	-	-	-
Residential Energy Use Tax	-	-	-	-
Motor Vehicle Use Tax	-	-	-	-
Unrestricted Use of Money and Property	2,658,983	15,365,523	3,285,209	504,419
Sale of Property and				
Compensation for Loss	135,224	49,315	40,543	53,969
Miscellaneous	2,663,407	2,560,186	2,821,904	10,290,708
Gain on Sale of Property	-	-	-	-
Transfers	-	-	-	-
Total Governmental Activities	<u>252,287,226</u>	<u>267,432,390</u>	<u>258,533,278</u>	<u>273,263,224</u>
Business-type activities				
Real Property Taxes	-	-	-	-
Transfers	-	-	-	-
Total Business-Type Activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Primary Government				
General Revenues	<u>\$ 252,287,226</u>	<u>\$ 267,432,390</u>	<u>\$ 258,533,278</u>	<u>\$ 273,263,224</u>
Change in Net Position				
Governmental Activities	\$ (26,501,937)	\$ (56,239,704)	\$ (68,322,577)	\$ (39,833,538)
Business-Type Activities	(13,718,506)	(19,119,508)	(4,614,503)	(19,845,146)
Total Primary Government				
Change in Net Position	<u>\$ (40,220,443)</u>	<u>\$ (75,359,212)</u>	<u>\$ (72,937,080)</u>	<u>\$ (59,678,684)</u>

Note: Data not available prior to fiscal 2002 implementation of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

(1) In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

2010	2011	2012	2013	2014	2015
\$ (332,651,400)	\$ (353,997,203)	\$ (341,660,463)	\$ (366,802,874)	\$ (358,853,505)	\$ (366,516,063)
(26,549,215)	(24,772,874)	(29,661,643)	(31,181,415)	(16,394,405)	(15,748,196)
<u>\$ (359,200,615)</u>	<u>\$ (378,770,077)</u>	<u>\$ (371,322,106)</u>	<u>\$ (397,984,289)</u>	<u>\$ (375,247,910)</u>	<u>\$ (382,264,259)</u>
\$ 92,768,618	\$ 89,684,666	\$ 111,274,889	\$ 128,690,277	\$ 139,848,206	\$ 142,433,272
4,941,267	8,984,061	9,500,343	10,788,365	11,395,607	13,048,472
169,152,688	169,265,205	169,581,358	178,737,484	184,165,811	188,622,788
3,537,937	3,470,281	3,480,654	4,446,008	3,433,302	4,396,527
-	-	968,837	1,199,830	1,331,881	1,412,392
-	-	2,077,687	8,677,106	9,946,569	9,346,358
-	-	112,279	1,665,480	1,697,495	1,760,305
1,207,909	183,172	110,267	140,245	323,132	304,746
456,659	121,310	57,512	63,834	174,238	68,792
1,170,362	1,084,318	989,263	696,087	435,523	467,691
-	-	-	4,655,287	-	-
<u>2,000,000</u>	<u>258,326</u>	<u>450,000</u>	<u>(13,325,066)</u>	<u>(8,639,253)</u>	<u>(65,679,885)</u>
<u>275,235,440</u>	<u>273,051,339</u>	<u>298,603,089</u>	<u>326,434,937</u>	<u>344,112,511</u>	<u>296,181,458</u>
-	-	-	-	-	-
<u>(2,000,000)</u>	<u>(258,326)</u>	<u>(450,000)</u>	<u>13,325,066</u>	<u>8,639,253</u>	<u>65,679,885</u>
<u>(2,000,000)</u>	<u>(258,326)</u>	<u>(450,000)</u>	<u>13,325,066</u>	<u>8,639,253</u>	<u>65,679,885</u>
<u>\$ 273,235,440</u>	<u>\$ 272,793,013</u>	<u>\$ 298,153,089</u>	<u>\$ 339,760,003</u>	<u>\$ 352,751,764</u>	<u>\$ 361,861,343</u>
\$ (57,415,960)	\$ (80,945,864)	\$ (43,057,374)	\$ (40,367,937)	\$ (14,740,994)	\$ (70,334,605)
(28,549,215)	(25,031,200)	(30,111,643)	(17,856,349)	(7,755,152)	49,931,689
<u>\$ (85,965,175)</u>	<u>\$ (105,977,064)</u>	<u>\$ (73,169,017)</u>	<u>\$ (58,224,286)</u>	<u>\$ (22,496,146)</u>	<u>\$ (20,402,916)</u>

COUNTY OF ROCKLAND, NEW YORK

FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

	2006	2007	2008	2009
General Fund				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Reserved	53,082,159	44,873,252	54,784,809	51,006,383
Unreserved	<u>(2,932,059)</u>	<u>(33,535,024)</u>	<u>(31,526,746)</u>	<u>(38,732,135)</u>
Total General Fund	<u>\$ 50,150,100</u>	<u>\$ 11,338,228</u>	<u>\$ 23,258,063</u>	<u>\$ 12,274,248</u>
All Other Governmental Funds				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Reserved	58,853,881	8,024,019	9,043,239	7,760,958
Unreserved, Reported In:				
Special Revenue Funds	8,720,490	12,276,371	13,926,044	17,038,024
Capital Projects Fund	50,805,405	91,909,837	51,547,862	7,660,442
Debt Service Fund	<u>7,188,000</u>	<u>8,000,000</u>	<u>7,500,000</u>	<u>6,800,000</u>
Total All Other Governmental Funds	<u>\$ 125,567,776</u>	<u>\$ 120,210,227</u>	<u>\$ 82,017,145</u>	<u>\$ 39,259,424</u>
Total Governmental Funds	<u>\$ 175,717,876</u>	<u>\$ 131,548,455</u>	<u>\$ 105,275,208</u>	<u>\$ 51,533,672</u>

(1) - The County implemented The provisions of Government Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Government Fund Type Definitions", for the fiscal year ended December 31, 2011.

2010	2011	2012	2013	2014	2015
\$ -	\$ 46,719,075	\$ 62,050,495	\$ 70,565,150	\$ 74,219,583	\$ 15,549,450
-	16,617,145	15,815,039	17,437,659	16,807,128	10,669,056
-	-	-	-	-	-
-	-	-	-	-	-
-	(96,514,297)	(127,253,007)	(138,114,028)	(29,910,383)	(16,115,498)
48,086,001	-	-	-	-	-
(52,040,793)	-	-	-	-	-
<u>\$ (3,954,792)</u>	<u>\$ (33,178,077)</u>	<u>\$ (49,387,473)</u>	<u>\$ (50,111,219)</u>	<u>\$ 61,116,328</u>	<u>\$ 10,103,008</u>
\$ -	\$ 266,143	\$ -	\$ -	\$ -	\$ -
-	20,085,391	30,183,443	37,199,852	61,456,633	92,552,496
-	1,100,575	1,193,725	1,001,999	1,393,274	1,603,199
-	28,200,207	26,313,606	33,041,171	39,748,742	25,930,847
-	-	-	-	-	(361,038)
11,849,335	-	-	-	-	-
21,876,806	-	-	-	-	-
3,459,152	-	-	-	-	-
5,760,000	-	-	-	-	-
<u>\$ 42,945,293</u>	<u>\$ 49,652,316</u>	<u>\$ 57,690,774</u>	<u>\$ 71,243,022</u>	<u>\$ 102,598,649</u>	<u>\$ 119,725,504</u>
<u>\$ 38,990,501</u>	<u>\$ 16,474,239</u>	<u>\$ 8,303,301</u>	<u>\$ 21,131,803</u>	<u>\$ 163,714,977</u>	<u>\$ 129,828,512</u>
	(1)				

COUNTY OF ROCKLAND, NEW YORK

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

	2006	2007	2008	2009
Revenues				
Real Property Taxes	\$ 70,005,364	\$ 72,945,404	\$ 80,701,948	\$ 87,028,735
Other Tax Items	27,764,921	5,253,994	7,280,446	8,427,783
Non-Property Taxes	160,802,521	171,761,695	173,963,636	166,731,320
Departmental Income	30,578,872	30,764,208	31,830,638	36,307,225
Intergovernmental Charges	-	-	-	-
Use of Money and Property	6,152,871	19,877,509	6,760,275	2,495,692
Licenses and Permits	1,487,720	1,448,396	1,701,868	2,220,626
Fines and Forfeitures	918,522	990,290	1,050,166	1,138,392
Sale of Property and Compensation for Loss	136,334	49,315	86,829	68,687
Interfund Revenues	12,581,214	14,664,748	15,691,757	15,235,243
State Aid	99,322,826	100,900,483	107,236,772	96,469,342
Federal Aid	52,385,776	58,001,784	65,639,498	77,357,853
Miscellaneous	4,238,295	4,670,799	2,662,174	11,305,071
Total Revenues	466,375,236	481,328,625	494,606,007	504,785,969
Expenditures				
Current:				
General Government	54,942,689	48,895,671	60,184,410	59,499,136
Education	59,108,151	60,595,502	67,786,623	64,602,751
Public Safety	58,893,768	59,002,667	61,193,182	61,580,954
Health	42,109,558	51,976,073	46,691,701	39,419,209
Transportation	40,142,905	41,580,438	42,704,822	42,742,977
Economic Opportunity and Development	154,605,187	156,569,060	169,264,751	175,552,253
Culture and Recreation	636,212	661,650	667,428	598,820
Home and Community Services	20,302,722	22,031,229	23,632,499	22,714,338
Employee Benefits	9,380,119	10,146,766	11,028,835	11,600,192
Debt Service:				
Principal	13,858,182	17,736,847	19,742,088	19,684,472
Interest	13,783,091	27,904,491	13,344,928	13,348,694
Refunding Bond Issuance Costs	-	-	-	329,477
Debt Issuance Costs	-	-	-	-
Capital Outlay	48,004,692	42,526,497	38,699,088	50,083,709
Total Expenditures	515,767,276	539,626,891	554,940,355	561,756,982
Deficiency of Revenues Over Expenditures	(49,392,040)	(58,298,266)	(60,334,348)	(56,971,013)
Other Financing Sources (Uses)				
Bonds Issued	47,009,877	34,269,748	24,000,000	2,900,000
Transfers In	48,275,803	54,421,029	57,988,686	19,140,422
Transfers Out	(48,275,803)	(54,421,029)	(57,988,686)	53,785,489
Sale of Real Property	-	-	-	-
Refunding Bonds Issued	-	-	-	(53,785,489)
Issuance Premium	-	-	459,114	689,475
New York State loan proceeds	-	-	-	-
Payment to Refunded Bond Escrow Agent	-	-	-	(19,500,420)
Total Other Financing Sources	47,009,877	34,269,748	24,459,114	3,229,477
Net Change in Fund Balances	\$ (2,382,163)	\$ (24,028,518)	\$ (35,875,234)	\$ (53,741,536)
Debt Service as a Percentage of Non-Capital Expenditures	4.6%	9.2%	9.2%	6.4%

	2010	2011	2012	2013	2014	2015
\$	87,800,079	\$ 89,331,893	\$ 109,486,028	\$ 126,965,228	\$ 139,338,204	\$ 140,561,063
	5,091,917	9,074,061	9,593,493	10,788,365	11,395,607	13,048,472
	173,232,759	173,277,809	177,267,770	195,988,814	201,860,652	206,822,773
	32,200,999	30,918,923	30,521,098	37,316,181	31,468,037	32,118,930
	-	-	2,614,580	1,023,361	1,072,736	1,035,054
	2,420,254	615,595	487,067	431,307	616,799	565,372
	1,912,108	1,856,351	1,811,112	1,809,156	2,003,655	1,873,261
	905,750	903,400	934,792	867,128	707,307	1,039,995
	517,546	162,849	81,096	252,138	175,991	183,862
	23,708,228	24,220,938	23,268,608	23,085,995	23,225,051	24,173,627
	81,400,046	86,660,293	84,743,470	69,570,589	70,696,278	75,165,570
	89,359,897	66,442,279	71,429,363	65,409,143	63,947,808	61,472,854
	2,479,776	3,130,510	4,561,139	2,326,640	2,791,941	6,229,931
	<u>501,029,359</u>	<u>486,594,901</u>	<u>516,799,616</u>	<u>535,834,045</u>	<u>549,300,066</u>	<u>564,290,764</u>
	63,793,645	61,594,915	64,209,911	68,405,934	67,804,182	68,204,599
	60,029,496	56,226,904	57,340,086	49,555,765	47,785,490	50,230,399
	68,157,961	68,586,927	70,078,849	69,197,018	68,542,504	70,150,846
	41,393,398	41,010,199	39,792,305	38,475,566	37,880,303	39,447,490
	43,350,978	40,738,199	41,231,827	42,941,812	43,138,853	42,892,881
	176,620,319	172,543,034	173,925,483	174,418,566	173,547,009	172,664,771
	510,699	525,845	391,837	374,492	374,778	376,888
	23,557,043	25,826,025	22,781,787	21,919,024	23,285,082	38,863,535
	13,167,104	14,672,488	15,146,136	15,861,323	16,330,661	16,852,008
	20,097,765	25,280,970	25,895,018	28,309,066	29,197,947	34,934,786
	12,172,015	13,003,458	16,160,442	17,154,768	16,059,559	21,765,176
	409,034	-	-	70,804	424,008	1,129,081
	-	-	-	-	1,327,903	569,498
	56,470,847	45,767,866	39,338,593	38,036,154	45,891,033	39,974,450
	<u>579,730,304</u>	<u>565,776,830</u>	<u>566,292,274</u>	<u>564,720,292</u>	<u>571,589,312</u>	<u>598,056,408</u>
	<u>(78,700,945)</u>	<u>(79,181,929)</u>	<u>(49,492,658)</u>	<u>(28,886,247)</u>	<u>(22,289,246)</u>	<u>(33,765,644)</u>
	56,045,142	53,625,003	40,122,000	45,632,482	159,177,997	68,477,000
	62,941,820	55,651,759	58,334,685	57,179,807	61,111,024	77,820,703
	(60,941,820)	(55,393,433)	(57,884,685)	(70,504,873)	(69,750,277)	(143,500,588)
	-	55,900	-	8,199,069	-	-
	18,989,304	-	9,529,000	7,180,078	39,874,197	71,008,578
	852,178	1,924,332	1,740,538	1,733,804	15,595,967	3,128,062
	7,703,598	-	-	-	-	-
	(19,432,448)	-	(9,717,712)	(7,705,618)	(41,136,488)	(77,054,576)
	<u>66,157,774</u>	<u>55,863,561</u>	<u>42,123,826</u>	<u>41,714,749</u>	<u>164,872,420</u>	<u>(120,821)</u>
\$	<u>(12,543,171)</u>	<u>(23,318,368)</u>	<u>(7,368,832)</u>	<u>\$ 12,828,502</u>	<u>\$ 142,583,174</u>	<u>\$ (33,886,465)</u>

6.0%

7.5%

8.0%

8.7%

8.6%

10.2%

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Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Tax Revenues by Source, Governmental Funds

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Actual Value of Taxable Property,
Per \$1,000 of Assessed Valuation

County Property Tax Rates by Town per
\$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections

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COUNTY OF ROCKLAND, NEW YORK

TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

Fiscal Year	Real Property Taxes	Non-Property Taxes			Total
		Sales Tax	911 Emergency Surcharge	Mortgage Tax	
2006	\$ 70,005,364	\$ 151,119,113	a b \$ 465,613	\$ 9,217,795	c \$ 230,807,885
2007	72,945,404	163,931,697	413,468	7,416,530	244,707,099
2008	80,701,948	168,498,939	349,153	5,115,544	254,665,584
2009	87,028,735	162,439,750	340,494	3,951,076	253,760,055
2010	87,800,079	169,152,688	542,134	3,537,937	261,032,838
2011	89,331,893	169,265,205	542,323	3,470,281	262,609,702
2012	109,486,028	169,581,359	1,046,955	3,480,654	283,594,996
2013	126,965,228	178,737,484	1,262,906	4,446,008	311,411,626
2014	139,338,204	184,165,811	1,285,593	3,443,302	328,232,910
2015	140,736,285	188,218,112	1,284,403	4,396,527	334,635,327

a Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%

b Effective June 1, 2005 the Metropolitan Transportation Authority rate increased from 1/4% to 3/8%

c Effective October 1, 2003

COUNTY OF ROCKLAND, NEW YORK

SALES TAX RATES
LAST TEN FISCAL YEARS

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
New York State *	4.000 %	4.000 %	4.000 %	4.000 %	4.000 %
MTA (1) **	0.375	0.375	0.375	0.375	0.375
County *** ****	<u>3.625</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
Total	<u>8.000 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>

(1) Metropolitan Transit Authority

* Effective June 1, 2003 - May 31, 2005 the New York State rate increased from 4% to 4 1/4%
Effective June 1, 2005 the New York State rate decreased from 4 1/4% to 4%.

** Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

*** Effective March 1, 2002 the County rate increased from 3% to 3 5/8%, of which 1/8% of 1% was designated for towns and villages.

**** Effective March 01, 2007 the County rate increased from 3 5/8% to 4%, of which 3/16 of 1% was designated for towns and villages.

<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
4.000 %	4.000 %	4.000 %	4.000 %	4.000 %
0.375	0.375	0.375	0.375	0.375
<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>

COUNTY OF ROCKLAND, NEW YORK

TAXABLE SALES BY INDUSTRY
TEN YEARS STATED

Industry	March 2004 to February 2005	March 2005 to February 2006	March 2006 to February 2007	March 2007 to February 2008
Utilities (excluding residential energy)	\$ 114,884,000	\$ 137,792,000	\$ 141,988,000	\$ 163,002,000
Construction	71,394,000	78,378,000	77,578,000	81,720,000
Manufacturing	128,961,000	134,948,000	123,204,000	122,873,000
Wholesale Trade	324,209,000	377,532,000	371,992,000	392,869,000
Retail Trade:				
Motor Vehicles and Parts	549,774,000	511,010,000	466,498,000	468,920,000
Furniture and Home Furnishings	116,529,000	105,980,000	113,692,000	114,307,000
Electronics and Appliances	84,371,000	80,725,000	82,325,000	73,782,000
Building Materials and Garden Equipment	281,658,000	285,681,000	268,814,000	252,831,000
Food and Beverage	176,772,000	184,358,000	188,296,000	189,433,000
Health and Personal Care	46,999,000	50,141,000	50,727,000	52,273,000
Gasoline Stations	103,933,000	111,767,000	43,629,000	21,843,000
Clothing	241,350,000	251,913,000	98,481,000	80,359,000
Sporting Goods, Hobby, Book and Music Stores	101,920,000	99,241,000	87,601,000	84,213,000
General Merchandise	426,801,000	424,132,000	335,776,000	338,294,000
Miscellaneous Retail	104,989,000	105,816,000	110,698,000	108,855,000
Nonstore Retail	45,591,000	54,069,000	47,030,000	52,510,000
Information	292,754,000	293,391,000	289,692,000	305,344,000
Professional, Scientific, and Technical	42,577,000	48,973,000	48,136,000	59,139,000
Administrative/Support Services	94,736,000	100,014,000	101,403,000	111,610,000
Health Care	2,292,000	2,553,000	2,771,000	2,522,000
Arts, Entertainment, and Recreation	27,411,000	29,114,000	29,077,000	27,458,000
Accommodation and Food Services:				
Food Services	271,397,000	277,472,000	283,573,000	308,607,000
Accommodation	52,329,000	52,048,000	51,199,000	55,538,000
Other Services:				
Repair and Maintenance	79,309,000	85,282,000	85,180,000	94,239,000
Personal and Laundry Services	10,058,000	10,242,000	13,461,000	14,264,000
All Other Services	2,185,000	2,167,000	2,080,000	1,485,000
Ag., Mining, Trans., FIRE, Educ., Govt.	125,246,000	132,057,000	127,963,000	150,179,000
Unclassified by Industry	39,761,000	53,840,000	66,600,000	34,992,000
Sales to Qualified Empire Zone Enterprises (QEZE)	158,000	143,000	303,000	-
Services to tangible personal property used in prod.	-	-	-	-
Grand Total	\$ 3,960,348,000	\$ 4,080,779,000	\$ 3,709,767,000	\$ 3,763,461,000

Source: New York State Department of Taxation and Finance

(1) Preliminary

March 2008 to February 2009	March 2009 to February 2010	March 2010 to February 2011	March 2011 to February 2012	March 2012 to February 2013	March 2013 to February 2014 (1)
\$ 158,344,000	\$ 157,587,000	\$ 140,446,000	\$ 126,439,000	\$ 109,308,000	\$ 332,833,187
75,289,000	74,296,000	72,087,000	77,996,000	80,423,000	97,755,671
105,796,000	107,198,000	79,296,000	167,207,000	146,034,000	161,274,264
347,945,000	347,851,000	334,822,000	184,216,000	184,063,000	244,849,962
427,901,000	427,817,000	437,861,000	430,674,000	419,406,000	460,084,204
100,076,000	99,613,000	91,312,000	89,196,000	87,407,000	90,764,722
71,865,000	72,225,000	85,563,000	122,363,000	106,230,000	101,916,453
231,800,000	230,730,000	222,662,000	222,659,000	223,683,000	233,512,028
194,638,000	193,139,000	211,277,000	223,019,000	232,339,000	257,511,942
54,192,000	54,036,000	56,677,000	53,859,000	54,827,000	59,342,211
21,745,000	22,805,000	25,521,000	35,363,000	32,551,000	172,795,650
76,804,000	77,200,000	156,555,000	137,264,000	92,659,000	309,356,848
76,362,000	78,101,000	78,003,000	67,458,000	65,234,000	69,132,520
324,747,000	325,470,000	308,310,000	265,616,000	267,095,000	398,946,155
101,345,000	101,311,000	98,445,000	151,270,000	144,369,000	112,651,512
63,956,000	63,077,000	74,606,000	92,813,000	85,826,000	133,607,973
284,761,000	286,566,000	298,896,000	247,583,000	257,264,000	284,930,682
61,944,000	61,510,000	47,884,000	51,984,000	67,951,000	74,399,623
115,593,000	117,114,000	117,815,000	117,690,000	112,119,000	136,312,899
2,789,000	2,692,000	3,273,000	3,020,000	2,869,000	3,275,960
27,696,000	28,018,000	22,703,000	25,303,000	25,080,000	30,528,766
316,388,000	320,055,000	329,970,000	351,111,000	364,954,000	387,099,142
49,628,000	49,628,000	43,795,000	38,571,000	54,373,000	56,415,283
95,020,000	96,470,000	99,037,000	139,343,000	150,262,000	150,154,892
14,386,000	13,357,000	9,365,000	11,033,000	12,017,000	12,798,360
1,770,000	1,628,000	2,028,000	1,355,000	1,914,000	2,294,822
146,375,000	144,796,000	140,920,000	137,463,000	132,155,000	148,538,680
34,565,000	25,493,000	16,740,000	13,501,000	2,595,000	10,607,247
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 3,583,720,000</u>	<u>\$ 3,579,783,000</u>	<u>\$ 3,605,869,000</u>	<u>\$ 3,585,369,000</u>	<u>\$ 3,515,007,000</u>	<u>\$ 4,533,691,658</u>

COUNTY OF ROCKLAND, NEW YORK

**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
PER \$1,000 OF ASSESSED VALUATION
LAST TEN FISCAL YEARS**

Fiscal Year Ended December 31	Real Property		Less: Tax Exempt Real Property	Total Taxable Assessed Value
	Residential Property	Commercial Property		
2006	\$ 7,787,032,400	\$ 4,353,541,689	\$ 1,387,025,553	\$ 10,753,548,536
2007	10,930,926,706	5,504,098,539	1,610,720,267	14,824,304,978
2008	10,880,269,795	5,734,402,680	1,549,232,372	15,065,440,103
2009	10,772,710,984	5,647,856,442	1,636,309,661	14,784,257,765
2010	10,382,170,444	5,420,326,097	1,633,457,426	14,169,039,115
2011	10,353,021,141	5,392,238,666	1,639,692,384	14,105,567,423
2012	10,196,423,647	5,319,167,057	1,654,615,377	13,860,975,327
2013	10,000,314,618	5,216,019,671	1,669,260,505	13,547,073,784
2014	10,013,144,636	5,003,751,556	1,743,115,416	13,273,780,776
2015	10,019,564,077	4,968,028,441	1,737,186,924	13,250,405,594

Source : Rockland County Real Property Tax Department

Note: Taxable assessed values are determined by the city and town governments located within the County. The estimated actual taxable values represent the weighted average State equalization rates established for each city and town within the County.

Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
4.482 %	\$ 44,273,013,422	24.29 %
3.150	44,069,523,707	33.64
3.570	48,274,170,415	31.21
3.997	43,318,941,021	34.13
4.289	41,710,339,760	33.97
4.374	38,236,489,073	36.89
5.848	38,245,682,561	36.24
7.086	36,615,123,723	37.00
7.983	36,265,356,221	36.60
8.149	35,216,017,356	37.63

COUNTY OF ROCKLAND, NEW YORK

COUNTY PROPERTY TAX RATES BY TOWN
PER \$1,000 OF ASSESSED VALUATION
LAST TEN FISCAL YEARS

<u>Year</u>	<u>Clarkstown</u>	<u>Haverstraw</u>	<u>Orangetown</u>	<u>Stony Point</u>	<u>Ramapo</u>
2006	\$ 4.024980	\$ 0.978	\$ 2.8865	\$ 8.6577	\$ 8.453
2007	4.826161	1.293	3.5060	10.9980	10.000
2008	5.023156	1.356	3.1316	12.0287	11.269
2009	5.267550	1.487	3.3264	11.2172	11.340
2010	5.363834	1.603	3.3103	12.3397	12.317
2011	6.978614	2.207	4.981	15.2841	16.054
2012	8.257075	2.695	5.766	18.4361	18.467
2013	9.184049	3.088	6.290	20.5166	18.986
2014	9.336670	3.186	6.330	20.6098	19.497
2015	10.267898	3.309	7.184	20.1465	23.856

COUNTY OF ROCKLAND, NEW YORK

**PRINCIPAL TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO**

2015

Taxpayer	Type of Business	Assessed Valuation	Percent of Total Assessed Valuation
Palisades Interstate Park	State Lands	\$ 827,985,361	2.28 %
Orange & Rockland Utilities	Public Utility	758,284,685	2.09
American Cyanamid Corp. (Pfizer)	Pharmaceuticals	595,455,767	1.64
United Water	Public Utility	471,675,774	1.30
Pyramid/EKLECTRO Properties	Retail Shopping	450,875,935	1.24
Verizon	Public Utility	163,724,382	0.45
Alogonquin Gas	Public Utility	97,044,032	0.27
Norvartis Pharmaceuticals	Pharmaceuticals	93,708,333	0.26
Glorious Sun Roberts Martin, LLC	Office Complex	87,533,801	0.24
Garden Financing LLC	Housing Complex	75,073,529	0.21
		<u>\$ 3,621,361,599</u>	<u>9.99 %</u>

Total assessed valuation on the 2015 roll is \$36,265,356,221

2006

Taxpayer	Type of Business	Assessed Valuation	Percent of Total Assessed Valuation
Mirant	Public Utility	\$ 1,517,922,344	3.84 %
Palisades Interstate Park	State Lands	920,885,107	2.33
Pyramid/EKLECTRO Properties	Retail Shopping	911,562,883	2.30
American Cyanamid Corp. (Pfizer)	Pharmaceuticals	890,342,995	2.25
Orange & Rockland Utilities	Public Utility	545,493,793	1.38
United Water	Public Utility	385,489,609	0.97
Verizon	Public Utility	208,772,704	0.53
Glorious Sun Roberts Martin, LLC	Office Complex	167,597,765	0.42
Consolidated Edison	Public Utility	155,690,668	0.39
Norvartis Pharmaceuticals	Pharmaceuticals	134,657,354	0.34
		<u>\$ 5,838,415,222</u>	<u>14.76 %</u>

Total assessed valuation on the 2006 roll is \$39,549,592,471

Source: Rockland County Real Property Tax Office

COUNTY OF ROCKLAND, NEW YORK

PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS

Fiscal Year	Total Tax Levy for the Fiscal Year						
	County	Town Chargebacks (Deficiency)	Local Special Districts	Relevied Schools	Relevied Villages	Towns	Late Penalties and fees
2006	\$ 46,252,999	\$ 503,279	\$ 35,979,516	\$ 64,720,965	\$ 3,081,058	\$ 225,832,360	\$ 27,220,048
2007	46,253,287	2,311,456	40,743,696	62,311,061	3,402,769	238,759,492	15,004,173
2008	53,804,066	4,759,562	42,010,230	22,813,093	2,094,973	246,122,883	6,472,073
2009	59,100,000	1,367,704	45,737,352	23,585,657	2,520,442	253,650,648	8,149,546
2010	60,500,000	2,154,896	48,736,705	24,687,900	2,859,696	263,478,889	4,737,710
2011	61,700,000	2,154,896	48,736,690	24,687,900	2,859,696	273,693,972	9,536,186
2012	81,060,623	4,942,177	52,400,670	25,029,192	2,980,506	279,333,437	8,632,359
2013	96,000,000	3,530,977	55,557,615	25,164,473	2,725,140	297,661,098	9,470,285
2014	105,960,166	2,563,216	57,459,228	26,015,534	2,499,169	312,024,803	10,065,679
2015	107,978,376	1,450,067	58,233,195	28,041,272	2,984,171	317,558,228	10,923,368

Note: Town receivers of taxes collect real property taxes for the town and county on a single tax bill. The respective town receivers distribute the collected tax money to the towns prior to distributing the balance collected to the county. The towns, thereby, are assured of full collections. On April 1st of each year, the town receivers turn over uncollected items to the County. The County satisfies the full amount of the unpaid school and village taxes by April 1st. Responsibility for the unpaid taxes rests with the County.

(1) Excludes relevied schools and village taxes

		Collected within the Fiscal Year of Levy		Total Collections to Date	
Total (1)	Amount	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy
\$ 335,788,202	\$ 267,868,291	79.77 %	\$ 67,646,606	\$ 335,514,897	99.92 %
343,072,104	303,646,408	88.51	38,963,442	342,609,850	99.87
353,168,814	325,889,714	92.28	24,101,607	349,991,321	99.10
368,005,250	343,864,852	93.44	9,121,466	352,986,318	95.92
379,608,200	354,481,303	93.38	6,025,449	360,506,752	94.97
395,821,744	367,357,941	92.81	9,099,305	376,457,246	95.11
426,369,266	397,974,491	93.34	6,659,581	404,634,072	94.90
462,219,975	430,631,166	93.17	8,270,685	438,901,851	94.96
488,073,092	459,558,389	94.16	4,579,189	464,137,578	95.10
496,143,234	467,289,050	94.18	8,177,491	475,466,541	95.83

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Debt Capacity

These schedules present information to help the reader assess the affordability of the County's outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Outstanding Debt by Type

Ratios of Net General Bonded Debt Outstanding

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

COUNTY OF ROCKLAND, NEW YORK

RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS

Fiscal Year	Governmental Activities			Business-type Activities	
	General Obligation Bonds	Installment Payable	Bond Anticipation Notes Payable	General Obligation Bonds	Tobacco Securitization Bonds (1)
2006	\$ 287,620,252	\$ -	\$ -	\$ 17,820,953	\$ 81,974,181
2007	303,582,277	-	-	17,812,611	82,641,531
2008	306,426,208	-	-	15,478,717	83,234,773
2009	292,501,813	-	2,900,000	13,874,183	83,771,691
2010	331,510,505	3,786,261	-	13,948,638	84,527,722
2011	359,239,248	3,389,459	-	12,489,758	85,334,971
2012	372,814,732	2,995,269	-	12,179,274	86,499,760
2013	389,009,456	2,597,879	-	17,519,029	87,786,997
2014	534,257,206	2,197,033	-	15,753,616	87,547,616
2015	567,661,806	1,789,886	-	15,729,116	89,040,501

- (1) - Population and personal income data can be found in the schedule of demographic and economic statistics
- (2) - Based on values presented in the schedule of assessed value and estimated actual value of taxable property
- (3) - In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

	Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
\$	387,415,386	2.58 %	\$ 1,313.43
	404,036,419	2.67	1,362.76
	405,139,698	2.54	1,357.05
	393,047,687	2.33	1,309.40
	433,773,126	2.47	1,391.69
	460,453,436	2.81	1,461.02
	474,489,035	2.78	1,493.24
	496,913,361	2.75	1,548.48
	639,755,471	3.55	1,993.61
	674,221,309	3.67	2,081.79

COUNTY OF ROCKLAND, NEW YORK

**RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS**

Fiscal Year	General Obligation Bonds	Less: Amounts Available for Debt Service	Total	Percentage of Personal Income (1)
<u>Governmental Activities:</u>				
2006	\$ 287,620,252	\$ 32,637,387	\$ 254,982,865	1.70 %
2007	303,582,277	22,913,219	280,669,058	1.86
2008	306,426,208	18,592,478	287,833,730	1.80
2009	292,501,813	9,839,189	282,662,624	1.67
2010	331,510,505	14,566,426	316,944,079	1.81
2011	359,239,248	12,621,169	346,618,079	2.11
2012	372,814,732	13,204,818	359,609,914	2.10
2013	389,009,456	13,085,153	375,924,303	2.08
2014	534,257,206	15,688,252	518,568,954	2.83
2015	567,661,806	9,113,649	558,548,157	2.97
<u>Business-Type Activities:</u>				
2006	17,820,953	-	17,820,953	0.12
2007	17,812,611	-	17,812,611	0.12
2008	15,478,717	-	15,478,717	0.10
2009	13,874,183	-	13,874,183	0.08
2010	13,948,638	-	13,948,638	0.08
2011	12,489,758	-	12,489,758	0.08
2012	12,179,274	-	12,179,274	0.07
2013	17,519,029	-	17,519,029	0.10
2014	15,753,616	-	15,753,616	0.09
2015	15,729,116	-	15,729,116	0.08
<u>Total Primary Government:</u>				
2006	305,441,205	32,637,387	272,803,818	1.82
2007	321,394,888	22,913,219	298,481,669	1.98
2008	321,904,925	18,592,478	303,312,447	1.90
2009	306,375,996	9,839,189	296,536,807	1.75
2010	345,459,143	14,566,426	330,892,717	1.89
2011	371,729,006	12,621,169	359,107,837	2.19
2012	384,994,006	13,204,818	371,789,188	2.18
2013	406,528,485	13,085,153	393,443,332	2.18
2014	550,010,822	15,688,252	534,322,570	2.91
2015	583,390,922	9,113,649	574,277,273	3.05

- (1) - Population and personal income data can be found in the schedule of demographic and economic statistics
(2) - Based on values presented in the schedule of assessed value and estimated actual value of taxable property
(3) - In accordance with Governmental Accounting Standards Board Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation Recognition and Financial Reporting Entity Issues, the activities of the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation have been reflected as blended component units of the County as of December 31, 2004.

Percentage of Estimated Actual Taxable Value of Property (2)	Per Capita (1)
--	-------------------

0.58 %	\$ 864.45
0.64	946.66
0.60	964.12
0.65	941.67
0.76	1,016.87
0.91	1,099.82
0.94	1,131.71
1.03	1,171.46
1.43	1,601.18
1.59	1,713.14

0.04	60.42
0.04	60.08
0.03	51.85
0.03	46.22
0.03	44.75
0.03	39.63
0.03	38.33
0.05	54.59
0.04	48.64
0.04	48.24

0.62	924.87
0.68	1,006.74
0.63	1,015.97
0.68	987.89
0.79	1,061.62
0.94	1,139.45
0.97	1,170.04
1.07	1,226.05
1.47	1,649.83
1.63	1,761.39

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COUNTY OF ROCKLAND, NEW YORK

**DIRECT AND UNDERLYING GOVERNMENTAL ACTIVITIES DEBT
DECEMBER 31, 2014**

Governmental Unit	Gross Long-Term Debt (1)	Less Exclusions (2)	Amount Applicable to County (3)
Towns (five)	\$ 247,096,961	\$ 1,795,000	\$ 245,301,961
Villages (nineteen)	55,446,349	2,952,198	52,494,151
School Districts (eight)	432,858,517	3,440,947	429,417,570
Fire Districts (twenty-one)	21,463,619	331,764	21,131,855
Subtotal, Underlying Debt	756,865,446	8,519,909	748,345,537
Direct Bonded Debt of the County	569,451,692	15,688,252	553,763,440
Direct and Overlapping Debt	\$ 1,326,317,138	\$ 24,208,161	\$ 1,302,108,977

(1) Excludes enterprise fund bonds.

(2) Exclusions for the County represents funds available for debt service repayments.

(3) County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

Sources - Outstanding debt provided by New York State Office of the State Comptroller.

COUNTY OF ROCKLAND, NEW YORK

LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS

	<u>2006</u>	<u>2007</u>	<u>2008</u>
Debt Limit	\$ 1,998,593	\$ 2,458,399	\$ 2,706,285
Total Net Debt Applicable to Limit	<u>174,797</u>	<u>204,121</u>	<u>195,497</u>
Legal Debt Margin	<u>\$ 1,823,796</u>	<u>\$ 2,254,278</u>	<u>\$ 2,510,788</u>
Total Net Debt Applicable to the Limit As a Percentage of Debt Limit	8.75%	8.30%	7.22%

Legal Debt Margin Calculation for Fiscal Year 2015

Five Year Average Full Valuation of Taxable Real Property	<u>\$ 37,117,071</u>
Debt Limit - 7% of Average Full Valuation	<u>2,598,195</u>
Outstanding Indebtedness - Serial bonds (1)	567,140
Bond Anticipation Notes	1,612
Less Exclusions:	
Debt Service Appropriations for Bonds	\$ 41,429
Revenue Anticipation Notes	
Exempt Sewer District Debt	<u>198,342</u>
Total Net Indebtedness	328,981
Net Debt Contracting Margin	<u>\$ 2,269,214</u>
Percentage of Debt Contracting Margin Available as of December 31, 2015	87.34%
Percentage of Debt Contracting Power Exhausted as of December 31, 2015	12.66%

Note - Amounts expressed in thousands

(1) - Excludes serial bonds for the Rockland Tobacco Asset Securitization Corporation and the Rockland Second Tobacco Asset Securitization Corporation

State Finance Law limits the County's outstanding net general obligation long-term debt to no more than 7% of the five year average full valuation of taxable real property. The legal debt margin is the difference between the debt limit and the County's net debt outstanding applicable to the limit, and represents the County's legal borrowing authority.

<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
\$ 2,869,344	\$ 2,979,424	\$ 2,988,989	\$ 2,925,248	\$ 2,776,945	\$ 2,674,437	\$ 2,598,195
<u>205,161</u>	<u>179,210</u>	<u>179,210</u>	<u>232,297</u>	<u>242,171</u>	<u>343,839</u>	<u>328,981</u>
<u>\$ 2,664,183</u>	<u>\$ 2,800,214</u>	<u>\$ 2,594,023</u>	<u>\$ 2,692,951</u>	<u>2,534,774</u>	<u>2,330,598</u>	<u>2,269,214</u>
7.15%	6.01%	6.00%	7.94%	8.72%	12.86%	12.66%

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Demographic and Economic Information

This schedule offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. This schedule includes -

Demographic and Economic Statistics

COUNTY OF ROCKLAND, NEW YORK

DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS

Fiscal Year	Population (1)	Personal Income (amounts expressed in thousands) (2)	Per Capita Personal Income (2)	Median Age (3)	Percent High School Graduate or Higher (3)	K-12 School Enrollment (4)	Unemployment Rate (5)
2006	294,965	\$ 15,027,582	\$ 50,947	37.4	88.7 %	41,750	3.7
2007	296,483	15,104,919	50,947	37.4	88.7	41,750	3.8
20085	298,545	15,966,784	53,482	37.5	88.2	41,343	4.8
2009	300,173	16,903,342	56,312	37.7	90.8	41,102	7.0
2010	311,687	17,551,718	56,312	37.7	90.8	41,162	7.1
2011	315,158	16,397,671	52,030	36.7	87.3	41,089	6.5
2012	317,757	17,091,196	53,787	36.6	87.9	43,218	6.7
2013	320,903	18,044,376	56,230	36.6	87.9	40,279	5.3
2014	323,866	18,349,276	56,657	36.4	87.5	40,121	4.5
2015	326,037	18,813,965	57,705	35.0	87.3	39,931	3.9

(1) U.S. Census Bureau, Annual Population Estimates, Population Division

(2) U.S. Department of Commerce, Bureau of Economic Analysis

(3) U.S. Census Bureau, American Community Survey; U.S. Census Bureau, 2010 Census, Summary File 4

(4) New York State Education Department, New York State District Report Card Comprehensive Information Report

(5) New York State Department of Labor, Local Area Unemployment Statistics

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

Principal Employers

Full-Time Equivalent County Government Employees by Function

Operating Indicators by Function

Capital Asset Statistics by Function

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COUNTY OF ROCKLAND, NEW YORK

PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO

EMPLOYER	2015		2006	
	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT	EMPLOYEES	PERCENTAGE OF TOTAL COUNTY EMPLOYMENT
Active International	340	0.29 %	400	0.35 %
Aluf Plastics, A Div of API	370	0.31	-	-
ARC of Rockland	650	0.55	633	0.56
AT&T Healthcare	760	0.64	650	0.57
Avon	315	0.27	-	-
Barr Laboratories	-	-	410	0.36
Better Homes and Gardens/Rand Realty	300	0.25	-	-
Bon Secours Good Samaritan Hospital	1,751	1.48	1,651	1.46
Boces of Rockland County	933	0.79	780	0.69
Brega Transport Corp.	330	0.28	-	-
Camp Venture, Inc.	675	0.57	600	0.53
Chestnut Ridge Transportation	540	0.46	625	0.55
Chromalloy New York	282	0.24	520	0.46
Community Home Health & Aide Svc, Inc.	600	0.51	-	-
Dominican College	400	0.34	350	0.31
Friedwald Center for Rehab & Nursing	372	0.32	-	-
Hamapik of Rockland County, Inc.	1,875	1.59	-	-
Helen Hayes Hospital	910	0.77	843	0.74
Hudson Valley Dev. Disabilities Svcs	557	0.47	500	0.44
Interstate Waste Services\ AIG	-	-	424	0.37
Jawonio, Inc.	1,100	0.93	811	0.72
Lamont-Doherty Earth Observatory	560	0.47	480	0.42
Nathan S. Kline Inst for Psy Research	350	0.30	-	-
Nice-Pak / PDI	781	0.66	720	0.64
Northern Manual	-	-	350	0.31
Northern Manor Multicare Center	262	0.22	1,100	0.97
Northern Services Group	832	0.70	476	0.42
Novartis Pharmaceuticals Corp	-	-	1,400	1.24
Nyack Hospital	1,650	1.40	740	0.65
Orange and Rockland Utilities	781	0.66	419	0.37
Par Pharmaceutical, Inc.	560	0.47	-	-
Pfizer, Inc.	1,300	1.10	-	-
Prudential Rand Realty	300	0.25	398	0.35
Rockland Bakery	400	0.34	359	0.32
Rockland Psychiatric Center	1,224	1.04	1,000	0.88
St. Dominic's Home	820	0.69	399	0.35
St. Thomas Aquinas College	350	0.30	350	0.31
SUNY Rockland Community College	807	0.68	845	0.75
The Dress Barn	-	-	350	0.31
Tilcon	210	0.18	400	0.35
Verizon Wireless	850	0.72	900	0.79
Wyeth-Ayerst Laboratories	-	-	3,130	2.76
	<u>25,097</u>	<u>21.26 %</u>	<u>23,013</u>	<u>20.32 %</u>

Source: Rockland County Planning Department

COUNTY OF ROCKLAND, NEW YORK

FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
 LAST TEN FISCAL YEARS

Function	Full-time Equivalent Employees as of December 31,				
	2006	2007	2008	2009	2010
General Government	551	554	548	574	336
Public Safety	394	398	400	370	374
Health	1,163	1,165	1,091	954	948
Transportation	132	131	134	125	298
Economic Opportunity and Development	573	555	533	500	496
Culture and Recreation	1	1	1	1	1
Home and Community Services	148	144	141	131	132
Total	<u>2,962</u>	<u>2,948</u>	<u>2,848</u>	<u>2,655</u>	<u>2,585</u>

Source - Rockland County Budget Department

<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
600	480	471	473	466
356	343	366	376	375
908	812	707	656	548
118	118	115	116	116
474	444	424	424	398
1	1	1	1	1
<u>128</u>	<u>125</u>	<u>117</u>	<u>117</u>	<u>118</u>
<u><u>2,585</u></u>	<u><u>2,323</u></u>	<u><u>2,201</u></u>	<u><u>2,163</u></u>	<u><u>2,022</u></u>

COUNTY OF ROCKLAND, NEW YORK

OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS

Function:	2006	2007	2008	2009
General Government (1):				
Motor Vehicles				
Number of drivers' licenses issued	205,078	207,913	205,523	205,880
Number of vehicle registrations	n/a	210,763	211,399	210,205
Public Safety (2):				
Emergency Services				
Number of calls at 911 center	337,473	322,816	322,572	388,309
Corrections (2)				
Number of inmates	3,174	3,148	3,377	3,123
Transportation (2):				
Paving (Sq. yards)	90,100	69,756	43,850	53,232
Sealing- Microseal (Sq. yards)	107,900	114,369	93,653	87,342
Sealing- Chipseal (Sq. yards)	129,200	86,200	70,971	76,306
Ridership on public buses	3,151,973	3,406,924	3,852,758	3,675,390
Home and Community Services (2):				
Number of Metered Accounts	70,401	71,460	72,334	72,966
Miles of Mains	1,022	1,024	1,027	1,041
Average daily sewage treatment (thousands of gallons)	26,082,619	25,180,408	25,331,565	28,442,011
Summit Park Nursing Care Center (2) -				
Number of beds occupied	356	351	338	336

n/a - Information not available

(1) Source: Department of Motor Vehicles

(2) Source: Rockland County Budget and individual County departments

2010	2011	2012	2013	2014	2015
204,672	203,819	204,531	207,459	211,575	212,216
210,957	211,312	213,166	214,264	216,192	218,941
304,194	306,546	370,114	365,126	313,901	96,416
3,083	3,219	2,972	2,844	2,558	2,460
55,591	45,220	-	180,017	12,000	150,175
126,727	105,968	95,542	149,332	137,342	81,201
120,232	76,491	73,122	203,385	145,268	84,674
3,534,225	3,405,632	3,320,589	3,178,084	2,942,940	2,701,601
73,364	73,394	75,146	75,177	75,339	75,423
1,046	1,049	1,053	1,051	1,056	1,059
29,830,136	29,119,833	28,275,588	28,269,480	28,572,457	28,591,653
322	306	289	253	228	-

COUNTY OF ROCKLAND, NEW YORK

CAPITAL ASSET STATISTICS BY FUNCTION
LAST TEN FISCAL YEARS

Function	2006	2007	2008	2009
General Government:				
Construction Permit Data- New Residential				
Number of Permits Issued	362	371	260	82
Estimated Value	74,062,592	88,351,116	68,725,212	36,601,485
Buildings	7	7	7	7
Vehicles	156	156	199	125
Education :				
Buildings	10	10	10	10
Public Safety:				
Buildings	8	8	8	8
Vehicles	37	37	151	159
Number of Fire and Rescue Companies	42	42	42	42
Number of Firehouses	50	50	51	51
Number of Members	2,183	2,189	2,180	2,344
Health:				
Buildings	16	16	16	16
Vehicles	108	103	115	107
Transportation:				
Buildings	2	2	2	2
Vehicles	91	91	257	262
Culture and Recreation:				
County Parks\ Open Space (acreage)	2,597	2,597	3,094	3,094
Number of County Parks\ Open Space	24	24	25	25
Vehicles	5	5	17	17

Source - Various County departments

n/a - Information not available

2010	2011	2012	2013	2014	2015
117	136	106	167	179	202
48,907,870	39,854,614	38,382,672	53,807,151	71,481,454	79,060,202
7	7	7	5	5	5
126	128	137	134	142	148
10	10	10	10	10	10
8	8	8	8	8	8
159	165	167	205	237	229
42	42	42	42	42	42
51	51	51	51	51	51
2,346	2,349	2,279	2,225	2,196	2,185
16	16	16	16	16	16
110	112	50	52	33	28
2	2	2	2	2	2
263	265	162	167	158	163
3,179	3,179	3,179	3,179	3,179	3,179
27	27	27	27	27	27
17	15	14	14	16	12

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**FEDERAL
AWARDS**

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**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance
With Government Auditing Standards**

Independent Auditors' Report

**The Honorable Legislature
of the County of Rockland, New York**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Rockland, New York ("County") as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 30, 2016. Our audit report includes a reference to other auditors who audited the financial statements of the Home and Infirmity Fund (a major enterprise fund) and the Rockland County Industrial Development Agency (a component unit) as described in our report on the County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the County in a separate letter.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

September 30, 2016

**Report on Compliance For Each Major Federal Program and on
Internal Control Over Compliance Required by
the Uniform Guidance**

Independent Auditors' Report

**The Honorable Legislature
of the County of Rockland, New York**

Report on Compliance for Each Major Federal Program

We have audited the County of Rockland, New York's ("County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2015. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2015.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PKF O'Connor Davies, LLP
PKF O'Connor Davies, LLP
Harrison, New York
September 30, 2016

County of Rockland, New York

Schedule of Expenditures of Federal Awards
Year Ending December 31, 2015

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number (1)	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Program Expenditures
<u>Department of Agriculture</u>				
Indirect Program Pass -Through From: NYS Department of Health				
Special Supplemental Nutrition Program for Women, Infants and Children	10.557	C02579	\$ -	\$ 12,470,306
Indirect Program Pass -Through From: NYS Office of Temporary Disability Assistance				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (SNAP)	10.561		-	3,596,905
Total Department of Agriculture			-	16,067,211
<u>Department of Housing and Urban Development</u>				
Direct Programs:				
Community Development Block Grants/Entitlement Grants	14.218		1,779,033	2,216,418
Emergency Shelter Grant Program	14.231		246,500	260,198
Supportive Housing Program	14.235		172,697	228,689
Home Investment Partnership Program	14.239		-	523,710
Community Development Block Grants Section 108 Loan Guarantees	14.248		-	6,134,976
Fair Housing Assistance Program State and Local	14.401		-	24,416
Lower Income Housing Assistance Program-Section 8 Moderate Rehabilitation	14.856		-	745,179
Total Direct Programs			2,198,230	10,133,586
Indirect Program Pass-Through From: New York City Department of Health and mental Hygiene				
Housing Opportunities for Persons With AIDS	14.241	13AE011901R0X00	-	332,759
Total Department of Housing and Urban Development			2,198,230	10,466,345
<u>Department of Justice</u>				
Direct Program:				
Drug Court Discretionary Grant Program	16.585		-	140,637
State Criminal Alien Assistance Program	16.606		-	219,805
Criminal and Juvenile Justice and Mental Health Collaboration Program	16.745		-	43,980
Equitable Sharing Program	16.922		52,325	960,173
Total Direct Programs			52,325	1,364,595
Indirect Program Pass -Through From: NYS Division of Criminal Justice Services				
Violence Against Women Formula Grants	16.588	C652128	35,000	66,750
Violence Against Women Formula Grants	16.588	C652124	35,000	66,750
Total Indirect Programs			70,000	133,500
Total Department of Justice			122,325	1,498,095
<u>Department of Labor</u>				
Indirect Program Pass -Through From: NYS Department of Labor				
<i>WIA Cluster</i>				
WIA Adult Program	17.258		227,370	262,511
WIA Youth Activities	17.259		130,091	150,197
WIA Dislocated Workers	17.278		283,778	327,637
Subtotal WIA Cluster			641,239	740,345
Trade Adjustment Assistance	17.245		32,387	37,392
Indirect Program Pass -Through From: Senior Service of America				
Senior Service of America				
Senior Community Service Employment Program	17.235		-	256,633
Total Department of Labor			673,626	1,034,370

(Continued)

County of Rockland, New York

Schedule of Expenditures of Federal Awards (Continued)
Year Ending December 31, 2015

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number (1)	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Program Expenditures
<u>Department of Transportation</u>				
Direct Programs:				
<i>Federal Transit Cluster</i>				
Federal Transit - Formula Grants (Urbanized Area Formula Program)	20.507		\$ -	\$ 4,241,850
Indirect Program Pass -Through From: NYS Department of Transportation				
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	C033469	-	132,950
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	C017296	66,824	1,819,548
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D017592	355,000	600,000
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	C033469	-	19,767
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D024657	-	30,205
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D013860	-	320,000
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D012383	-	270,537
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D024646	-	2,186,723
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D011514	-	108,014
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D034740	-	4,722
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D034703	-	132,488
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	D033977	-	58,711
Total Department of Transportation			<u>421,824</u>	<u>9,925,515</u>
<u>Environmental Protection Agency</u>				
Indirect Program Pass-Through From: NYS Environmental Conservation				
Performance Partnership Grants	66.605	C009693	-	4,573
Total Environmental Protection Agency			<u>-</u>	<u>4,573</u>
<u>Department of Education</u>				
Indirect Program Pass-Through From: NYS Department of Education				
Special Education -Grants for Infants and Families	84.181	C027503	-	81,092
Total Department of Education			<u>-</u>	<u>81,092</u>
<u>Department of Health and Human Services</u>				
Indirect Program Pass-Through From NYS Board of Elections				
Help America Vote Act Requirement Payments	93.042	C002565	-	818
Total Environmental Protection Agency			<u>-</u>	<u>818</u>
Indirect Program Pass-Through From: NYS Office of the Aging				
Special Programs for the Aging-Title VII, Chapter 2 Long Term Care Ombudsman Services for Older Individuals	93.042		-	18,267
Special Programs for the Aging Title III, Part D Disease Prevention and Health Promotion Services	93.043		14,824	14,824
National Family Caregiver Support - Title III,Part E	93.052		101,006	102,654
<i>Aging - Cluster</i>				
Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.044		50,500	248,265
Special Programs for the Aging - Title III, Part C - Nutrition Services	93.045		464,304	464,304
Nutrition Services Incentive Program	93.053		74,213	74,213
Subtotal Aging Cluster			<u>589,017</u>	<u>786,782</u>
Indirect Program Pass-Through From: Health Research Incorporated				
Preparedness (PHEP) Aligned Cooperative Agreements	93.074	C028901	-	219,587
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements	93.074	5006-1	-	9,395
Indirect Program Pass-Through From: Westchester County, New York				
HIV Emergency Relief Project Grants	93.914	15-MCT-990	-	211,369
HIV Emergency Relief Project Grants	93.914	15-EIT-990	-	138,142
HIV Emergency Relief Project Grants	93.914	15-HOT-990	-	130,911
Indirect Program-Pass Through From: NYS Department of Social Services				
State Planning and Establishment Grants for the Affordable Care Immunization Cooperative Agreements	93.268	C028314	-	74,758
Family Planning Services	93.217	C027054	-	74,058

County of Rockland, New York

Schedule of Expenditures of Federal Awards (Continued)
Year Ending December 31, 2015

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number (1)	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Program Expenditures
Act (ACA)'s Exchanges	93.525	C028901	\$ -	\$ 8,178
Temporary Assistance for Needy Families (TANF)	93.558		703,749	14,681,855
Low Income Home Energy Assistance	93.568		-	3,522,980
Child Support Enforcement	93.563		-	2,169,468
Child Care and Development Block Grant	93.575		-	7,884,388
Stephanie Tubbs Jones Child Welfare Services Program	93.645		-	195,383
Foster Care - Title IV-E	93.658		-	3,658,258
Adoption Assistance - Title IV-E	93.659		-	50,786
Social Services Block Grant	93.667		-	2,785,202
Chafee Foster Care Independence Program	93.674		-	72,923
Children's Health Insurance Program (CHIP)	93.767	C028901	-	9,731
Medical Assistance Program (Medicaid Title XIX)	93.778		-	4,172,749
Maternal and Child Health Services Block Grant to States	93.994	C026531-3	-	25,003
Maternal and Child Health Services Block Grant to States	93.994	C30914GG	-	8,422
Indirect Program Pass - Through From: NYS Department of Health				
Medical Assistance Program (Medicaid Title XIX)	93.778	C028901	-	80,570
Indirect Program Pass - Through From: NYS Department of Health				
Medical Assistance Program (Medicaid Title XIX)	93.778		-	109,814
Indirect Program Pass-Through From: NYS Board of Elections				
Voter Access to Individuals With Disabilities	93.617	T003295	-	16,321
Voter Access to Individuals With Disabilities	93.617	T003122-02	-	10,624
Total Department of Health and Human Services			<u>1,408,596</u>	<u>41,243,402</u>
<u>Corporation for National and Community Service</u>				
<u>Social Security Administration</u>				
Direct Program -				
Social Security Retirement Insurance	96.002		-	4,000
Total Corporation for Social Security Administration			<u>-</u>	<u>4,000</u>
<u>Department of Homeland Security</u>				
Indirect Program -				
Indirect Program Pass-Through From: NYS Division of Military and Naval Affairs				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036		-	433,554
Emergency Management Performance Grant	97.042		-	111,969
Homeland Security Grant Program	97.067	WM11972910	-	38,644
Homeland Security Grant Program	97.067	WM11972912	49,511	68,645
Homeland Security Grant Program	97.067	WM11972910	-	48,207
Homeland Security Grant Program	97.067	WM12839812	-	1,077
Homeland Security Grant Program	97.067	T839829	-	2,140
Homeland Security Grant Program	97.067	WM13972930	169,929	386,711
Homeland Security Grant Program	97.067	WM13972932	98,774	141,754
Homeland Security Grant Program	97.067	WM13839831	-	67,190
Homeland Security Grant Program	97.067	T839839	-	16,959
Homeland Security Grant Program	97.067	WM14972940	-	185,030
Homeland Security Grant Program	97.067	WM13839841	-	395
Homeland Security Grant Program	97.067	WM14972940	-	23,697
Homeland Security Grant Program	97.067	T839829	-	2,300
Homeland Security Grant Program	97.067	HM-14-1001-E00	-	125,077
Total Department of Homeland Security			<u>318,214</u>	<u>1,653,349</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 5,142,815</u>	<u>\$ 81,978,770</u>

(1) Catalog of Federal Domestic Assistance number.

See notes to schedule of expenditures of federal awards.

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County of Rockland, New York

Notes to Schedule of Expenditures of Federal Awards
December 31, 2015

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the County of Orange, New York ("County") under programs of the federal government for the year ended December 31, 2015. Federal awards received directly from the Federal agencies as well as Federal awards passed through other government agencies are included in the Schedule. The information in this Schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The County has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance. Pass-through entity identifying numbers are presented where available.

Note 3 - Fair Value of Noncash Awards

Included in the amount reported for CFDA 10.557 Special Supplemental Nutrition Program for Women, Infants and Children (WIC) is \$10,883,149 for the fair market value of the redeemed food instrument issuances. A food instrument is a check produced through the New York State WIC Statewide Information System ("WICSIS") that is issued to WIC participants and may be redeemed to obtain WIC approved foods/formula from authorized vendors.

Included in the amount reported for CFDA 93.568; Low-Income Home Energy Assistance Program; (HEAP) are payments to utility vendors for \$3,135,986 issued directly by the New York State Office of the State Comptroller (OSC). These payments are processed through the Statewide Financial System (SFS).

Note 4 - Loan and Loan Guarantee Programs

The loan and loan guarantee programs (loans) outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. The balance outstanding at December 31, 2015 consists of:

<u>CFDA Number</u>	<u>Program Name</u>	<u>Outstanding Balance at December 31, 2015</u>
14.248	Community Development Block Grants Section 108 Loan Guarantees	\$ 6,134,976

County of Rockland, New York

**Summary Schedule of Prior Audit Findings
Year Ended December 31, 2015**

NONE

County of Rockland, New York

Schedule of Findings and Questioned Costs
December 31, 2015

Section I - Summary of Auditors' Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP

Unmodified

Internal control over financial reporting:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

___ Yes X No
___ Yes X None reported

Noncompliance material to financial statements noted?

___ Yes X No

Federal Awards

Internal control over major programs:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

___ Yes X No
___ Yes X None reported

Type of auditors' report issued on compliance for major federal programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

___ Yes X No

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program
93.558	Temporary Assistance for the Needy Families (TANF)
93.563	Child Support Enforcement
93.575	Child Care and Development Block Grant
93.658	Foster Care -Title IV-E
93.667	Social Services Block Grant

Dollar threshold used to distinguish between Type A and Type B programs:

\$2,459,363

Auditee qualified as low-risk auditee?

X Yes ___ No

County of Rockland, New York

Schedule of Findings and Questioned Costs
December 31, 2015

Section II - Financial Statement Findings

None

Section III - Federal Award Findings and Questioned Costs

None